"Using the Sequential Intercept Model to Enhance Criminal Justice Reform"

WHAT WORKS-Helping Victims of Crime is a Public Safety Strategy Portland, Oregon

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Goals

- Promote and support **recovery**
- Provide safety, quality of life for all
- Keep out of jail, in treatment
- Provide constitutionally adequate treatment in jail
- Link to comprehensive, appropriate, and integrated community-based services







Key to Becoming Trauma-Informed

- Develop understanding
- Increase awareness
- Recognize signs
- Learn how to respond
 GOAL: Trauma-Informed
 Responses
 - Increase safety
 - Reduce recidivism
 - Promote recovery

242 YEARS AGO

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- "I must here add, that in some few prisons are confined idiots and lunatics. No care is taken of them, although it is probable that by medicines, and proper regimen, some of them might be restored to their senses, and to usefulness in life."
- John Howard-Prison Reformer-1777





53 YEARS AGO

"Poor, uneducated people appear to use the police in the way that middle-class people use family doctors and clergy-men—that is, as the first port of call in time of trouble."

Cumming, E., Cumming, I., & Edell, L., (1966). "Policeman as philosopher, guide and friend." *Social Problems* (pp. 285).

52 YEARS AGO

"Policemen confront perversion, disorientation, misery, irresoluteness, and incompetence much more often than any other social agent."

Bittner, E. (1967). "Police discretion in emergency apprehension of mentally ill persons." *Social Problems* (pp. 280).

Population Characteristics

Jails and Mental Disorders

17%

of the general of jail inmates population have SMI have SMI

of those in jail with SMI have a co-occurring disorder

72%

National Survey of Drug Use & Health, 2017 Steadman, Osher, Robbins, Case, & Samuels, 2009 Teplin, 1990 Teplin, Abram, & McClelland, 1996 Abram, Teplin, & McClelland, 2003

4%

Jails and Substance Use Disorders

22% have

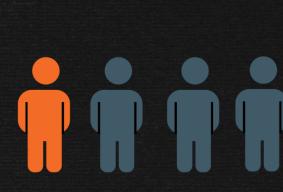
CODs

41% have

only SUDs

80%

63%



of **arrestees** tested positive for a drug of jail inmates have a **substance use disorder**

Only **1 in 5** inmates receive drug treatment while incarcerated

Arrestee Drug Abuse Monitoring, 2013 Bronson, Zimmer, & Berzofsky, 2017 Wilson, Draine, Hadley, Metraux, & Evans, 2011

Prevalence of Trauma

Trauma and the Justice System

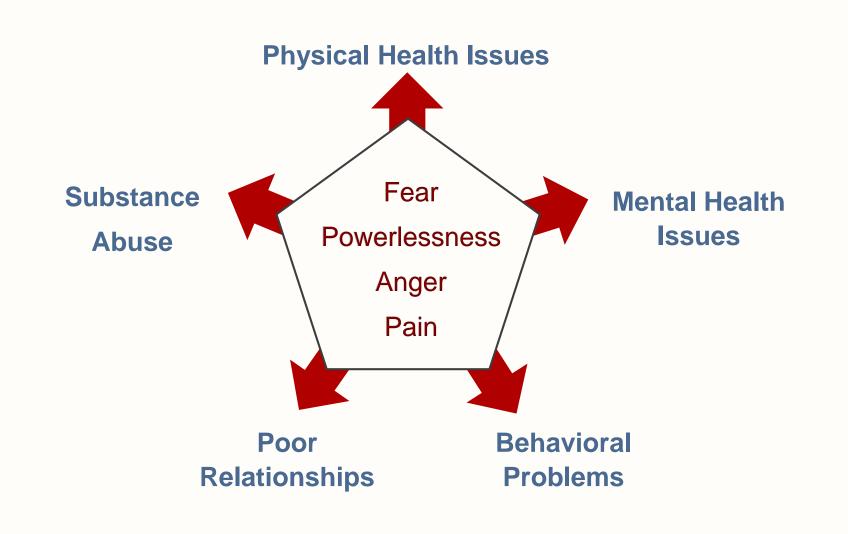
Any Physical or Sexual Abuse (N=2,122)

	Lifetime	Current
Female	95.5%	73.9%
Male	88.6%	86.1%
Total	92.2%	79.0%

The past is never dead. It's not even past. William Faulkner



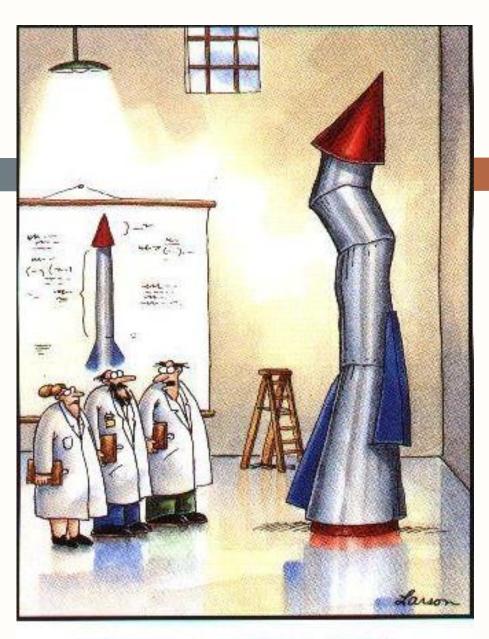
Long-term Effect



Improve integrated service delivery by promoting

collaboration







"It's time we face reality, my friends. ... We're not exactly rocket scientists."



Challenges to Collaboration

Funding silos Limited resources create a competitive and/or protective environment

System cultures

Enhancing Collaboration

- Cross-training
- Interagency agreements
 - Coordinate services
 - Communication
 - Information sharing (data)
 - Partnerships
- Success involves
 - Task forces
 - People with lived experiences
 - Boundary spanners/champions







Benefits of Effective Collaboration

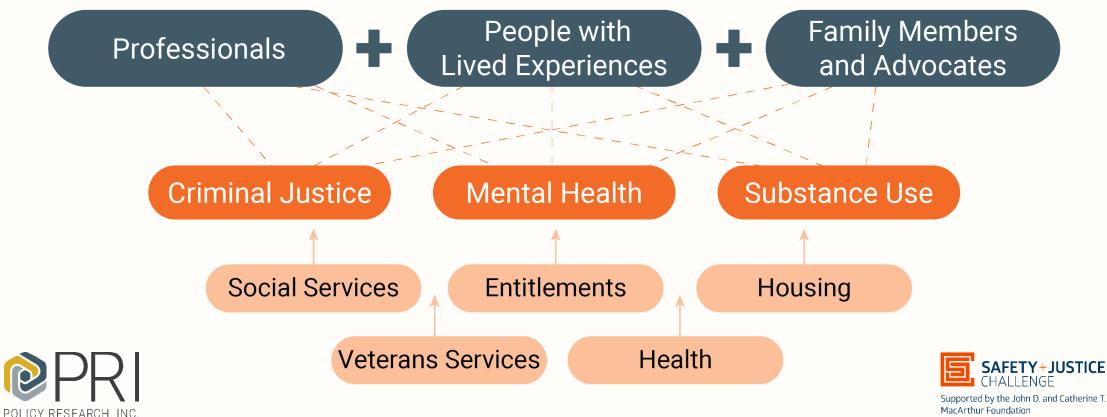
- Community Collaboration + Services Integration =
 - ↑ Service retention
 - ↑ Stability in the community
 - ↑ Public safety





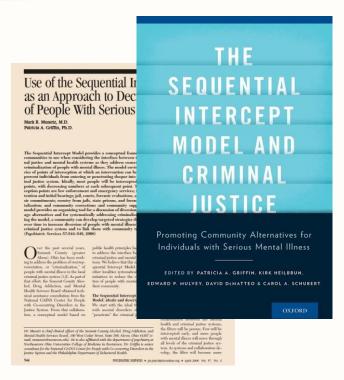
Collaboration

TASK FORCE COLLABORATION



Sequential Intercept Model

- People move through the criminal justice system in predictable ways
- Illustrates key points, or intercepts, to ensure:
 - Prompt access to treatment
 - Opportunities for diversion
 - Timely movement through the criminal justice system
 - Engagement with community resources







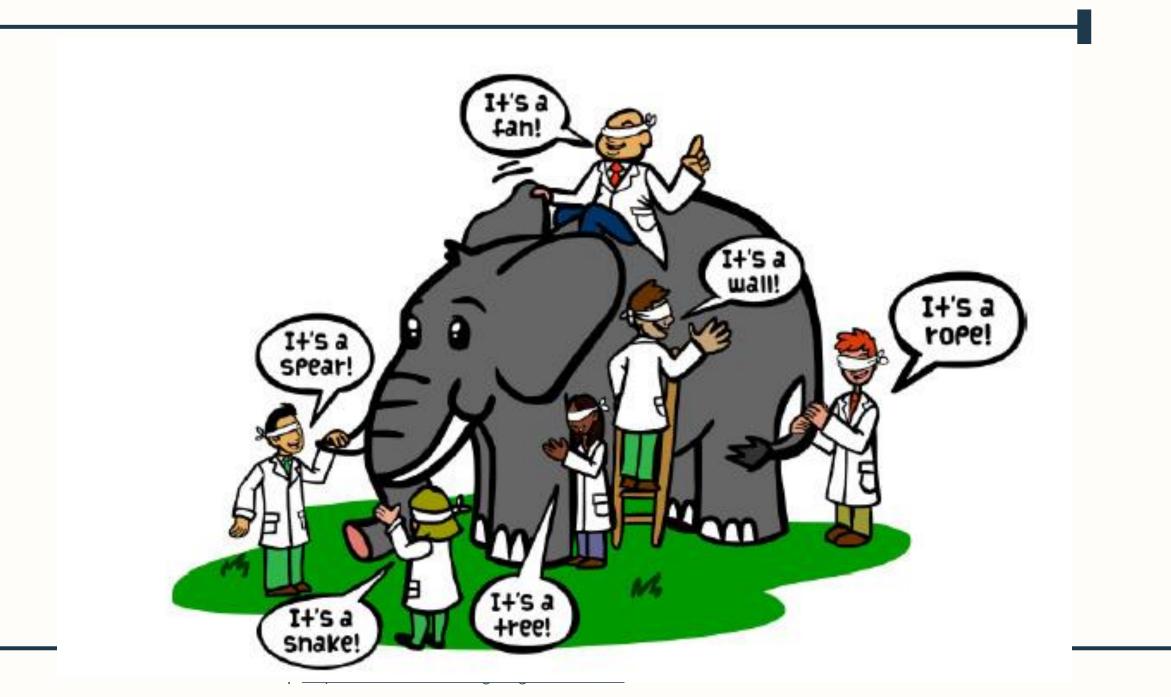
What is SIM Mapping?

- 23
- The Sequential Intercept Model can be used by communities to
 - Transform fragmented systems
 - Assess gaps and opportunities
 - Identify where interventions are needed
 - Streamline duplicative efforts

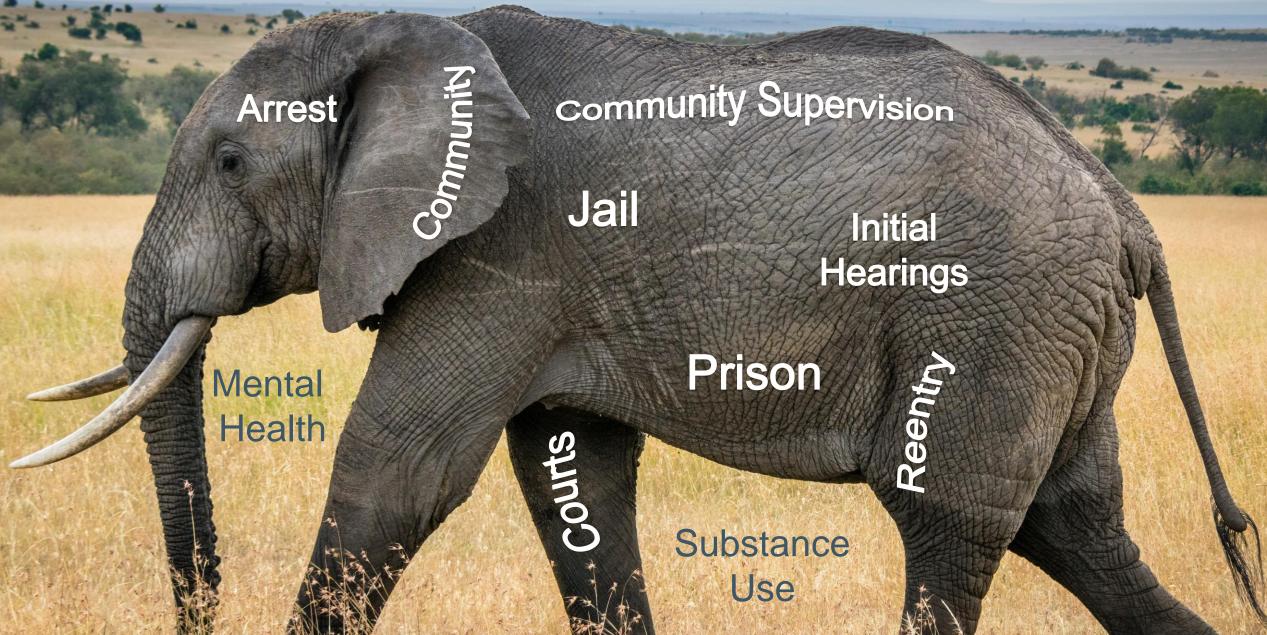
Depicts how adults with behavioral health needs move through the criminal justice system.



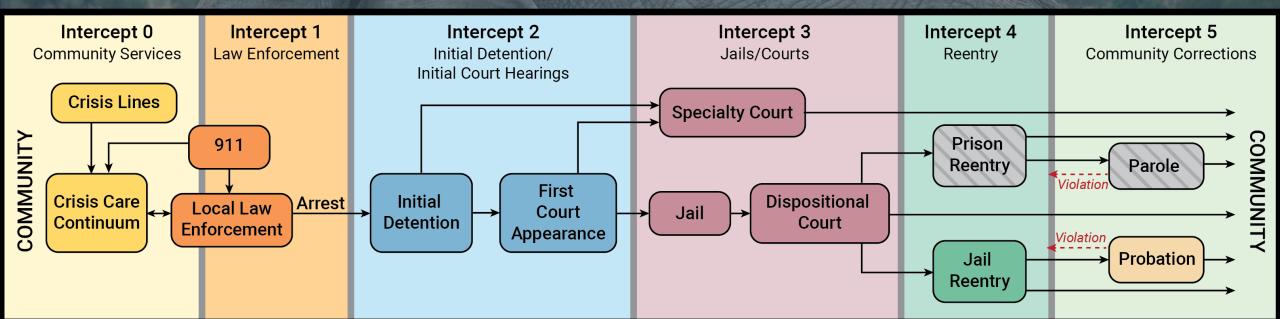




The "Unsequential" Model



Sequential Intercept Model





The Filter Model

0. Best Clinical Practices: The Ultimate Intercept

I. Law Enforcement/Emergency Services

II. Post-Arrest: Initial Detention/Initial Hearings

III. Post-Initial Hearings: Jail/Prison, Forensic Evaluations & Forensic Commitments

> IV. Reentry from Jails, State Prisons, & Forensic Hospitalization

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V. Community Corrections & Community

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Munetz & Griffin, 2006

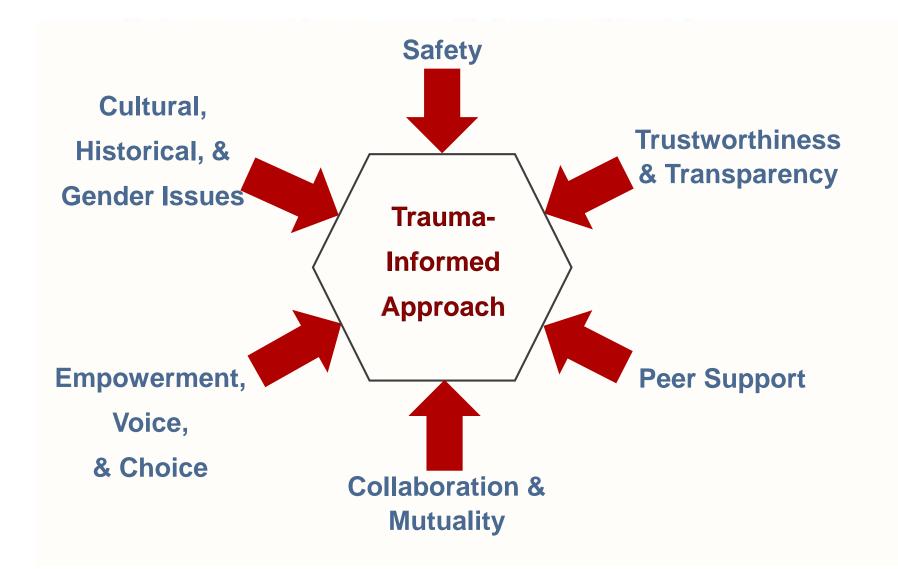
earning check

Effects of Trauma

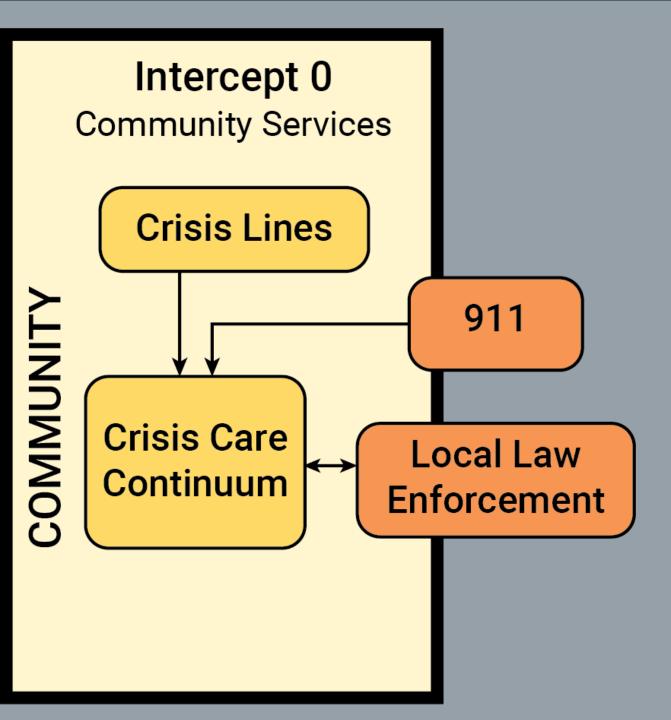
- Hopelessness and powerlessness
- Low self-esteem
- Trust issues
- Sleep disturbances
- Space and touch issues

- Fear and anxietyFlashbacks and panic attacks
- Dissociation and "numbing"
- Depression and suicidal thoughts/actions
- Self-harm

Principles of a Trauma-Informed Approach



Intercept 0 Community Services



Crisis Stabilization Deep Dive: 2016

Mecklenburg County (Charlotte), NC

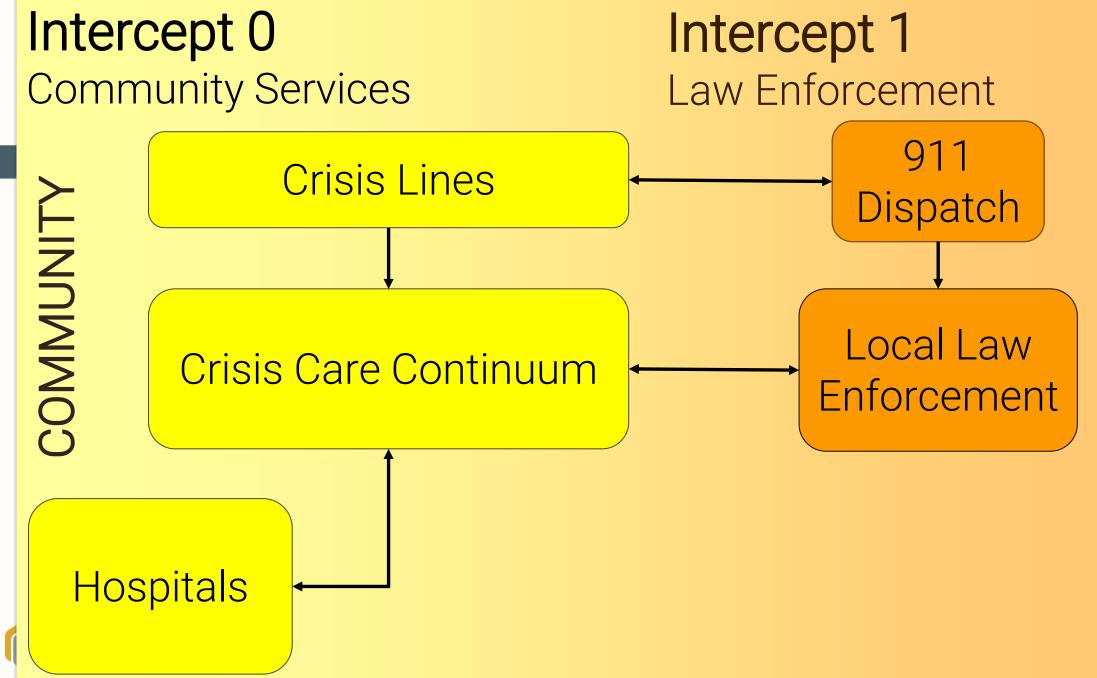
PRE-CRISIS (PREVENTIVE)	CRISIS, NOT EMERGENCY	EMERGENCY	POST-CRISIS OR EMERGENCY
National Alliance on Mental Illness Family and consumer education, resource information, and advocacy Monarch Walk-in Clinic Evaluations, medication management, therapy Anuvia Prevention and Recovery Center Detox Services 24/7/365 Social Detox Amara Wellness Walk-in Clinic Evaluations, medication management, therapy Promise Resource Network	Davidson LifeLine Crisis hotline, training National Alliance on Mental Illness Family/consumer education, resource recommendations, advocacy Family/consumer support thru crisis Cardinal Innovations Call Center Crisis referral/info 24/7/365 Mobile CriSys 24/7/365 Assess, triage, refer	911 Dispatch Over 100 Telecommunicators 16-hr Crisis Intervention Team (CIT) trainingCardinal Innovations Call Center Crisis referral/info 24/7/365MEDIC 24/7/365 Assess, triage, transportMobile CriSys 24/7/365 Assess, triage, transportCarolinas Healthcare System Behavioral Health – Charlotte 24/7/365 Psychiatric Emergency Department Inpatient unitCharlotte Health Clinician	<section-header><section-header><text><text><section-header><text><text><text><text><text><text><text><text></text></text></text></text></text></text></text></text></section-header></text></text></section-header></section-header>
Recovery Hub Urban Ministry Homeless diversion w/street outreach Charlotte Community Based Outpatient Clinic Charlotte Health Care Clinic For Veterans Individual, group, family counseling	Monarch Walk-in Clinic Evaluations, medication management, therapy Amara Wellness Walk-in Clinic Evaluations, medication management, therapy Anuvia Prevention and Recovery Center Detox Services 24/7/365 Social Detox	Observation unit Mental Health - Davidson Mental Health First Aid Psychiatric hospital Mecklenburg County Presbyterian Hospital Acute Care Emergency Department Behavioral health beds Child/adolescents unit Municipal and College Probation Probation	
Range of social and psychological services	Reco	Broughton Hospital	refer to mental health/substance abuse provider for appointments

Promise Resource Network; Mental Health America; National Alliance on Mental Illness

Benefits

How we think about something affects how we respond





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earning check

Law Enforcement?

- Approach
- Identify yourself
- Restrain
- Pat-down
- Handcuff
- Transported
- Booked property taken

earning check

Trauma-Informed: Law Enforcement

- Ensure safety of all
- Talk to the person and listen
- Announce what happens next
- Include the person

Diversion Equation in Intercepts 0/1

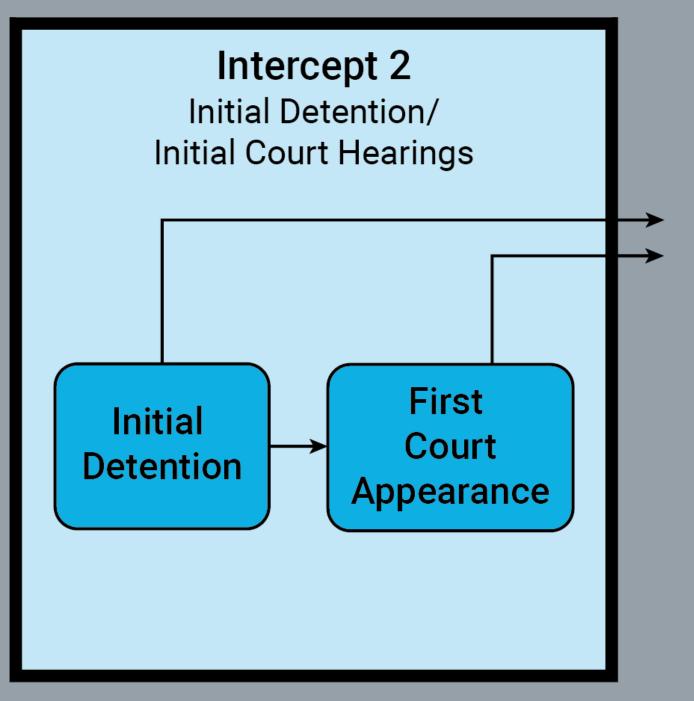
What First Responders Do Differently

What Treatment Providers Do Differently **System Change** They work together differently





Initial Detention/ Initial Court Hearings



Jail/Correctional Services?

- Confinement
- Strip searches or pat-downs
- BOSS chair
- Drug testing
- Shave head
- Stool box

Trauma-Informed: Jails/ Correctional Services

- Respect- expect and give
- Provide information
- Be sensitive to potential impact of confinement

Importance of Intercept 2 Diversion

2013 study of pretrial detention in Kentucky (N=155,000)

- When held 2-3 days, low-risk defendants 40% more likely to commit crimes before trial
- When held **8-14 days**, low-risk defendants are **51% more likely** to commit crimes 2 years after case disposition

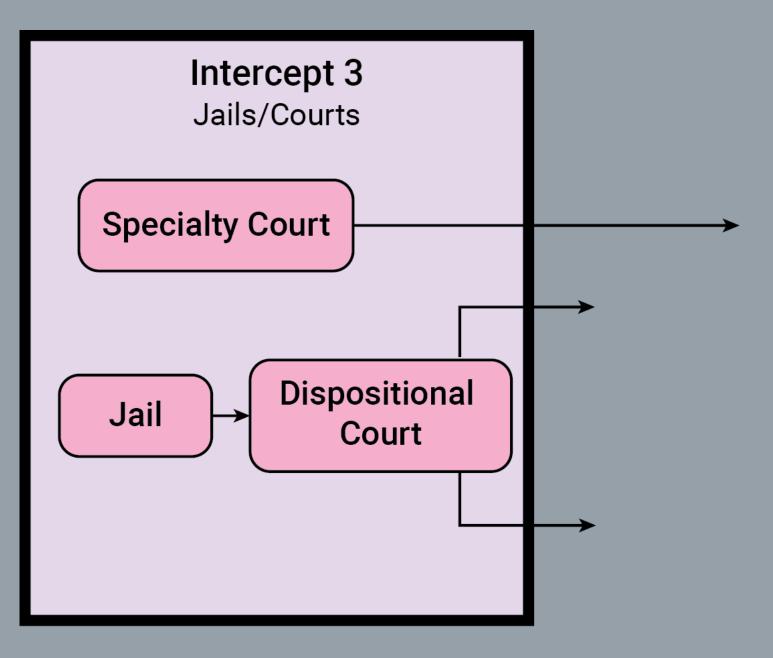
Detention of **low** and **moderate** risk defendants increases their rates of new crimes



40



Intercept 3 Jails/Courts



Courts?

- Handcuffs
- Holding cells
- Escort defendant
- Judge on bench/separated (authority)
- Public trials
- Conditions determined



Trauma-Informed: Courts

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- Space
- Time
- Relationship
- Consequences

Jails and Courts

- In-jail Services
 - Assessment of in-custody needs
 - Access to medications, MH services, and SU services
 - Communication with community-based providers
- Specialty/Treatment Courts
 - Drug/DUI courts, mental health courts, veterans court, DV, Tribal Wellness courts, reentry courts, etc.





Intercept 4 Reentry



Reentry?

- No planning for reentry
- "Culture" of incarceration
- Re-integration issues
- Barriers to services and supports

Trauma-Informed: Reentry

- Plan for reentry
- Understand and acknowledge reintegration challenges
- Link to services and supports
- Show respect
- Give choice when possible

Reentry is a Matter of Life and Death

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- Study of 30,000 prisoners released in Washington State (2007)
 - 443 died during follow-up period of 1.9 years
 - Death rate 3.5 times higher than general population
 - Primary causes of death
 - Drug overdose (71% of deaths)
 - Other: heart disease, homicide, and suicide
- Post-release death by suicide nearly
 3 times higher than jail deaths



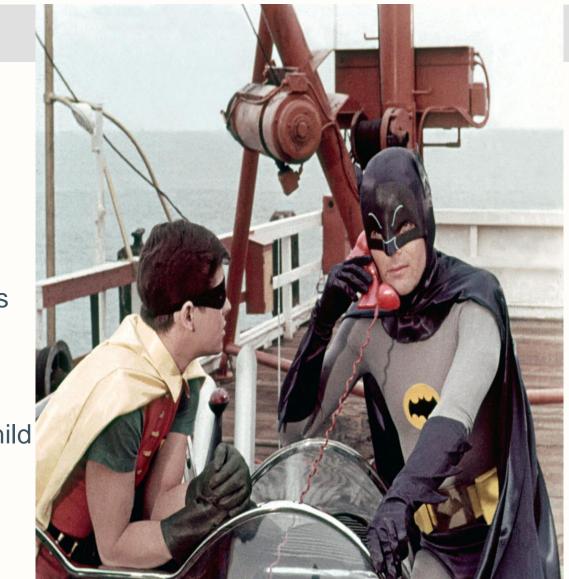


Case Management is Critical

Multiple Needs

- Mental health
- Medications
- Housing
- Substance abuse
- Health
- Income support/benefits
- Food/clothing
- Transportation
- Other (often used for child care needs of women)

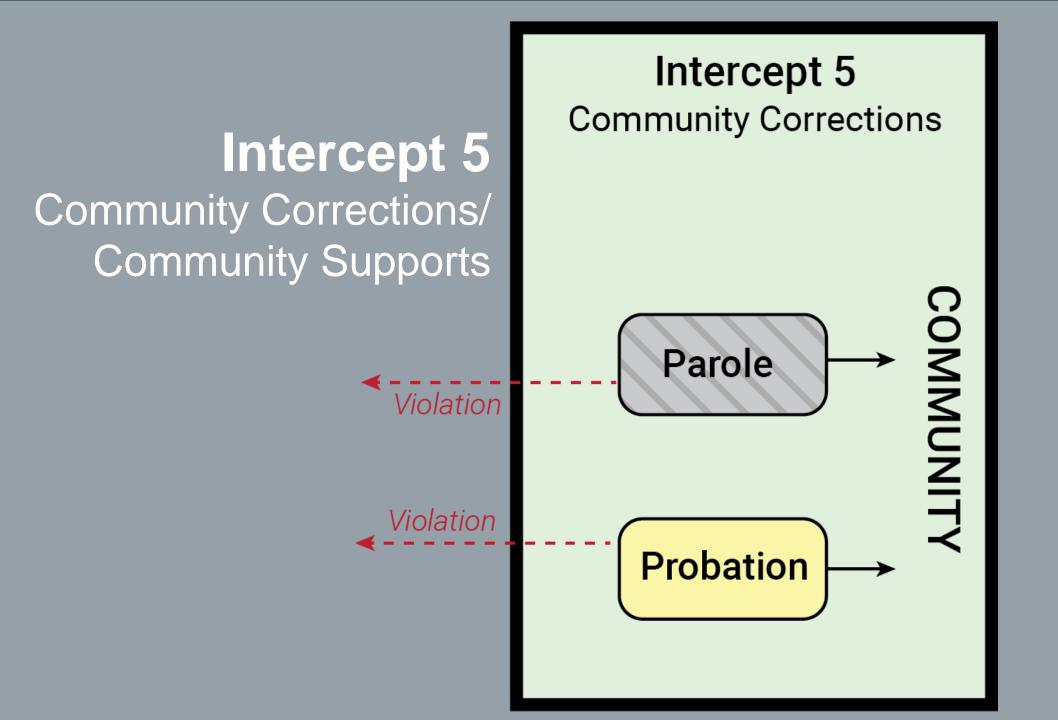




Multiple Systems •MH Services SA Services Health Services •Food, Clothing Medicaid •SSA Veteran Benefits Parole/Probation •Housing Transportation



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Probation?

- Supervision by probation officer
- Frequent meetings and check-ins; home visits; employment visits
- Drug/alcohol assessments
- Probation violation hearings
- Mental health evaluations

Trauma-Informed: Probation

- Be flexible with consequences and sanctions
- Clarify requirements
- Reward progress
- Link to treatment

6.9 Million Under Correctional Supervision

Parole 12% Prison 22% Jail Probation 11% 55%

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Specialized Caseloads: Promising Practice

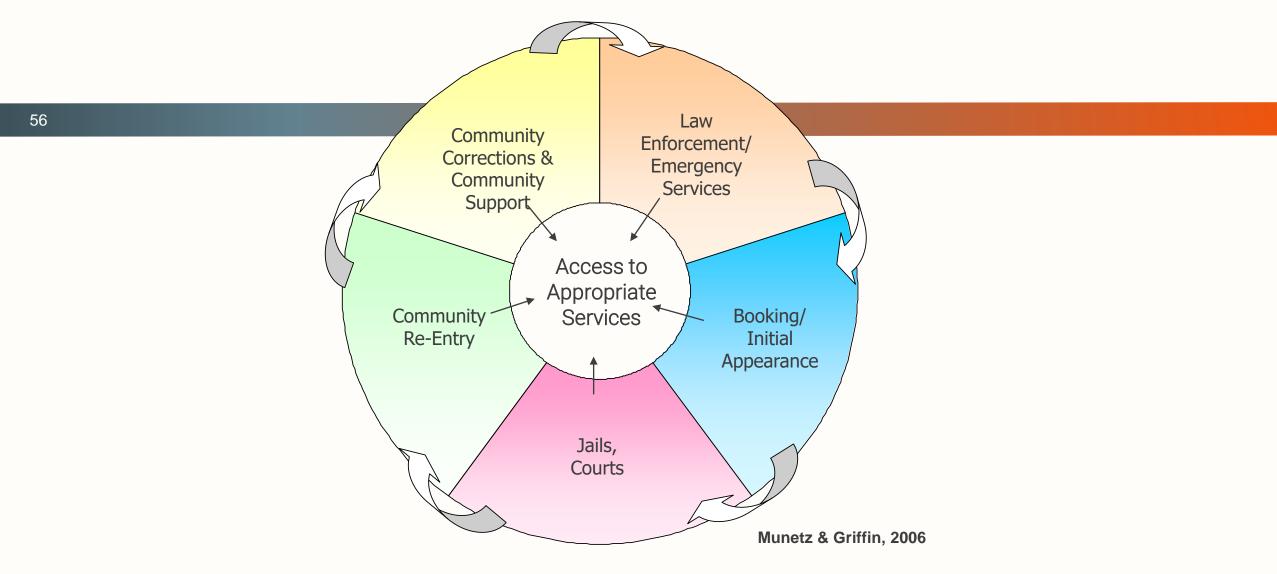
- Rely on an effective partnership between supervising probation officers and treatment providers
- Benefits

55

- Improves linkage to services
- Improves functioning
- Reduces risk of violation
- Probation best practices: validated assessment tools, training for officers, including Motivational Interviewing and building cognitive skills, case planning, & a focus on criminogenic risks











Why add more to do's

- 57
- Justice involved behavioral health populations are
 - Heavy healthcare utilizers
 - At risk for earlier illness and death
 - At risk of deepening exposure to criminal justice

Moving people from each intercept point and into treatment are critical steps



