

**Mid-Multnomah County Street Lighting  
Service District No. 14**

**A Component Unit of  
Multnomah County, Oregon**

**Financial Statements and Reports of  
Independent Auditors**

**For the Fiscal Years Ended  
June 30, 2022 and 2021**



Prepared by:

Department of County Management  
Eric J. Arellano, Chief Financial Officer  
501 SE Hawthorne Blvd, Suite 531  
Portland, Oregon 97214

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**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Table of Contents**

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<b>Introductory Section:</b>	<b><u>Pages</u></b>
Transmittal Letter	1
Principal Officers	4
 <b>Financial Section:</b>	
Report of Independent Auditors	5
Management's Discussion and Analysis	9
Basic Financial Statements:	
Statements of Net Position	13
Statements of Revenues, Expenses and Changes in Net Position	14
Statements of Cash Flows	15
Notes to the Basic Financial Statements	16
 <b>Supplementary Information Section:</b>	
Summary Information for the Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual	22
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual	23
Schedules of Special Assessment Transactions	24
Reconciliation of Budgetary Revenues to Interest and Tax/Assessment Collections	25
 <b>Report of Independent Auditors Required by State Statutes:</b>	
Report of Independent Auditors Required by Oregon State Regulations	26
Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	28

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## **INTRODUCTORY SECTION**

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Department of County Management  
Finance and Risk Management

Office of the Chief Financial Officer  
501 SE Hawthorne Blvd. Suite 531  
Portland, Oregon 97214

Eric Arellano  
Chief Financial Officer

Phone: 503-988-6718  
Email: eric.j.arellano@multco.us

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December 19, 2022

Honorable County Chair and Board of County Commissioners  
and Citizens of Multnomah County, Oregon,

### **INTRODUCTION**

We are pleased to submit the Basic Financial Statements for Mid-Multnomah County Street Lighting Service District No. 14, Portland, Oregon (the District), for the year ended June 30, 2022. This report includes the opinion of our independent auditors, Moss Adams LLP.

We prepared this report for the Secretary of the State of Oregon as required under ORS 297.425. The District's financial statements are also included in the Annual Comprehensive Financial Report of Multnomah County (the County) as a blended component unit. This is necessary because the Board of County Commissioners of Multnomah County serves as the governing body and maintains overall financial accountability for the District.

Accounting principles generally accepted in the United States of America (U.S. GAAP) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the independent auditors' report.

### **PROFILE OF THE DISTRICT**

Mid-Multnomah County Street Lighting Service District No. 14 was organized in 1968 as Tulip Acres Lighting District under the provisions of ORS Chapter 451. By Order 14 of the Board of Commissioners of Multnomah County, signed on September 3, 1970, the name of the District was changed to Mid-Multnomah County Street Lighting Service District No. 14. The District now provides street lighting to the unincorporated urban areas of the County, and the cities of Maywood Park, Troutdale and Fairview. Administration of the District is managed by the Multnomah County Department of Community Services (DCS).

Portland General Electric provides energy through regulated tariffs managed by the State of Oregon's Public Utility Commission and DCS provides illumination engineering and design and manages maintenance requirements through local contractors.

The District is accounted for as an enterprise fund. Enterprise funds generate revenue for operations by charging user fees to recover costs of providing goods and services to the public. The measurement focus is on a *flow of economic resources* and the *accrual basis of accounting* is used. Under the accrual basis of accounting, revenues are recorded at the time they are earned and expenses are recorded at the time the liabilities are incurred. Oregon Budget Law required the use of budgetary control. See pages 22-23 for the *Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual*.

**FACTORS AFFECTING FINANCIAL CONDITION**

The District's operating budget has stabilized with the substantial completion of municipal annexations. Operations were funded by charging user fees of \$70 per household for fiscal year 2021-2022, an increase of \$10 per household over the prior fiscal year. This rate was presumed to be sufficient to match the District's engineering, maintenance and operational demands. The fees are collected via special assessments that are added to property tax bills for properties served by the District.

The District's current assessment is \$70 per property per year. For fiscal year 2023 the District's rate was adopted with the annual assessment increasing to \$75. This new rate provides the District with the necessary operating resources to match its needs. Operating expenses had a decrease of \$26,172 or 6.6 percent as a result of fewer equipment failures. The District is building a fund reserve to meet the anticipated capital costs for a street light rebuild along NE 257<sup>th</sup> Drive. The design phase of the project started in fiscal year 2022 and will be completed in fiscal year 2023. The construction phase will be done in coordination with the Multnomah County Transportation Division which is leading the corridor safety project on NE 257<sup>th</sup> Drive, that will include updates to the District's street lights along the corridor.

The following is summarized key financial data from current and prior years' financial statements:

	<b>Year Ended June 30,</b>				
	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Operating revenue	\$ 541,964	\$ 463,212	\$ 468,432	\$ 481,216	\$ 448,688
Depreciation expense	132,148	127,147	122,146	122,297	122,447
Operating income / (loss)	118,312	65,732	(7,133)	97,168	33,001
Change in net position	121,723	362,060	446	106,909	38,737
Capital contributions	-	292,954	-	-	-
Unrestricted net position	625,549	396,399	387,822	265,469	428,727
Total assets	3,021,800	2,903,079	2,535,725	2,550,459	2,408,393
Total net position	2,998,431	2,876,708	2,514,648	2,514,202	2,407,293



## ACKNOWLEDGMENTS

We acknowledge the help of the Finance and Risk Management Division staff, who contributed in the preparation of this report. We also want to thank the staff in the Department of Community Services for their contributions during the year.

Respectfully submitted,



Eric J. Arellano  
Chief Financial Officer



Cora Bell  
Deputy Chief Financial Officer



Samina S. Gillum  
Accounting Manager

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Principal Officers**

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BOARD OF COUNTY COMMISSIONERS\* AS OF  
JUNE 30, 2022  
501 SE Hawthorne Blvd, 6<sup>th</sup> floor  
Portland, Oregon 97214

<b>Title</b>	<b>Name</b>	<b>Term Expires</b>
Chair of Board	Deborah Kafoury 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2022
Commissioner - District No. 1	Sharon Meieran 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2024
Commissioner - District No. 2	Susheela Jayapal 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2022
Commissioner - District No. 3	Jessica Vega Pederson 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2024
Commissioner - District No. 4	Lori Stegmann 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2024

REGISTERED AGENT

Eric J. Arellano

REGISTERED OFFICE

501 SE Hawthorne Blvd, Suite 531  
Portland, Oregon 97214-3501

\* Governing body of Mid-Multnomah County Street Lighting Service District No. 14 reported on herein.

## **FINANCIAL SECTION**

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## **Report of Independent Auditors**

The Board of County Commissioners  
Mid-Multnomah County Street Lighting Service District No. 14

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the accompanying financial statements of Mid-Multnomah County Street Lighting Service District No. 14 (the District), a component unit of Multnomah County, Oregon, as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the District as of June 30, 2022 and 2021, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Financial Reporting Entity***

As discussed in Note 1, the financial statements present only the District and do not purport to, and do not, present fairly the financial position of Multnomah County, Oregon as of June 30, 2022 and 2021, the changes in its financial position, or, where applicable, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The schedule of revenues, expenditures, and changes in fund balances – budget and actual, schedules of special assessment transactions, and reconciliation of budgetary revenues to interest and tax/assessment collections (collectively, the supplementary information), as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations**

In accordance with the *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated December 19, 2022, on our consideration of the District's compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

A handwritten signature in black ink that reads "Ashley Osten". The signature is written in a cursive, flowing style.

Ashley Osten, Partner  
For Moss Adams LLP  
Portland, Oregon  
December 19, 2022



## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Mid-Multnomah County Street Lighting Service District No. 14 (the District), we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, which can be found on pages 1-3 of this report.

### *Financial Highlights*

- The District's assets exceeded its liabilities at June 30, 2022, by \$2,998,431 (*the District's net position*). Of this amount, \$625,549 is unrestricted and \$2,372,882 represents investment in capital assets.
- Total net position increased by \$121,723 in fiscal year 2022.

### *Overview of the Financial Statements*

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The basic financial statements include: 1) fund financial statements, and 2) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Enterprise fund.** The District is accounted for as an enterprise fund. Enterprise funds are used to account for operations (a) where the intent of the government is to fully recover costs of providing goods or services to the general public through user charges, or (b) where the governing body has decided that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

The District operates like a business receiving user charges for services rendered. It does not receive any funds from the State or the County other than street lighting assessments collected through property taxes; this is the main source of revenue. The District's statute (ORS 451.500) projects that it collects fees necessary to prudently operate.

There was an increase to the annual user charge in fiscal year 2022. The charge moved up to \$70 per household, a \$10 increase from the prior fiscal year which generated \$541,964 in operating revenues. This was the first increase the District has made since the 2014 fiscal year budget.

The basic enterprise fund financial statements can be found on pages 13-21 of this report.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the fund financial statements. The notes to the financial statements can be found on pages 16-21 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information. Supplementary information can be found on pages 21-24 of this report.

***Financial Analysis of the District***

Net position may serve over time as a useful indicator of a government’s financial condition. As noted earlier, the District’s total net position was \$2,998,431 at the close of the most recent fiscal year, an increase of \$121,723 over prior year. At June 30, 2022, the largest portion of net position, \$2,372,882 or 79.1 percent, is invested in capital assets. The investment in capital assets is the District’s street lighting system, with no related debt. These capital assets provide services to its member households; consequently, these assets are not available for future spending.

**Mid-Multnomah County Street Lighting Service District No. 14**

**Net Position**

**June 30,**

	<u>2022</u>	<u>2021</u>	<u>2020</u>
Current and other assets	\$ 648,918	\$ 422,770	\$ 408,899
Capital assets, net	<u>2,372,882</u>	<u>2,480,309</u>	<u>2,126,826</u>
Total assets	<u>3,021,800</u>	<u>2,903,079</u>	<u>2,535,725</u>
Current and other liabilities	<u>23,369</u>	<u>26,371</u>	<u>21,077</u>
Net position:			
Investment in capital assets	2,372,882	2,480,309	2,126,826
Unrestricted	<u>625,549</u>	<u>396,399</u>	<u>387,822</u>
Total net position	<u>\$ 2,998,431</u>	<u>\$ 2,876,708</u>	<u>\$ 2,514,648</u>

At the end of the current and prior fiscal years, the District reported positive balances in the above categories of net position.

**Mid-Multnomah County Street Lighting Service District No. 14**  
**Changes in Net Position**  
**For the Year Ended June 30,**

	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Revenues</b>			
Operating revenues:			
Charges for services	\$ 541,964	\$ 463,212	\$ 468,432
Non-operating revenues:			
Investment earnings	3,411	3,374	7,579
Total revenues	<u>545,375</u>	<u>466,586</u>	<u>476,011</u>
<b>Expenses</b>			
Operating expenses:			
District operating expenses	423,652	397,480	475,565
Total expenses	<u>423,652</u>	<u>397,480</u>	<u>475,565</u>
Capital contributions in	<u>-</u>	<u>292,954</u>	<u>-</u>
Increase in net position	121,723	362,060	446
Beginning net position	<u>2,876,708</u>	<u>2,514,648</u>	<u>2,514,202</u>
Ending net position	<u>\$ 2,998,431</u>	<u>\$ 2,876,708</u>	<u>\$ 2,514,648</u>

Ending net position increased by \$121,723 or 4.2 percent during fiscal year 2022, compared to an increase of \$362,060 during fiscal year 2021. Operating revenues increased by \$78,752 or 17 percent due to the rate increase and natural fluctuations in activity during the year. Operating expenses increased by \$26,172 between fiscal years 2022 and 2021. This net increase was primarily due to a \$19,918 or 76.2 percent increase in supplies expense from a decrease in inventory, and a \$7,836 increase in bad debt expense.

**Capital assets.** The investment in capital assets as of June 30, 2022, amounts to \$2,372,882 (net of accumulated depreciation). This entire investment in capital assets is the street lighting system. The net decrease in the investment in capital assets for the current fiscal year was \$107,427 or 4.3 percent. This decrease was the result of a modest increase in construction in progress combined with the normal depreciation of the District's assets. Additional information on capital assets can be found in Note III.C. *Capital assets.*

**Budgetary highlights.** Total budgeted expenditures were \$550,000 in fiscal year 2022 compared to actual expenditures of \$309,629. Actual expenditures were under budget by \$240,371. The primary reason for actual expenditures being less than budgeted is due to delays in the LED lighting project. The expected difference will be seen in subsequent years as the project gets completed.

### ***Key Economic Factors and Budget Information for Next Year***

The District's capital program has now slowed significantly, but will continue to address any additional individual streetlights, which have reached their life expectancy. In the fiscal year 2023 budget, the District has approved \$1,158,000 for its total budget. The main items that comprise this number are \$645,000 for improvements, \$85,000 for utilities, \$83,000 for repairs and maintenance and \$135,000 to support administration, and \$35,000 for the implementation of an online permitting software.

The current assessment rate is \$70 per household per year. For fiscal year 2023, the District Budget was adopted with the annual assessment increasing to \$75. The new rate provides the District with the necessary operating resources to match maintenance and operational demands and respond to the new street lighting requests presented from the communities served. The District will continue to build its unrestricted fund balance to fund future replacement of depreciated equipment.

### ***Requests for information***

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the following address:

Multnomah County  
Department of County Management  
501 SE Hawthorne Blvd, Suite 531  
Portland, OR 97293-0700

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**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**A Component Unit of**  
**Multnomah County, Oregon**  
**Statements of Net Position**

	<b>June 30,</b>	
	<b>2022</b>	<b>2021</b>
<b>ASSETS</b>		
Current assets (unrestricted):		
Cash and investments	\$ 617,264	\$ 352,945
Receivables:		
Accounts receivable, net	2,683	1,793
Special assessments, net	3,211	10,887
Inventories	25,760	40,229
Prepaid items	-	16,916
Total current assets	<u>648,918</u>	<u>422,770</u>
Noncurrent assets (restricted):		
Construction in progress	625,337	600,616
Other capital assets (net of accumulated depreciation)	1,747,545	1,879,693
Total noncurrent assets	<u>2,372,882</u>	<u>2,480,309</u>
Total assets	<u>3,021,800</u>	<u>2,903,079</u>
<b>LIABILITIES</b>		
Current liabilities (payable from unrestricted assets):		
Accounts payable	23,369	26,371
Total liabilities	<u>23,369</u>	<u>26,371</u>
<b>NET POSITION</b>		
Investment in capital assets	2,372,882	2,480,309
Unrestricted	625,549	396,399
Total net position	<u>\$ 2,998,431</u>	<u>\$ 2,876,708</u>

The notes to the financial statements are an integral part of these statements.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**A Component Unit of**  
**Multnomah County, Oregon**  
**Statements of Revenues, Expenses and Changes in Net Position**

	<b>Years Ended June 30,</b>	
	<b>2022</b>	<b>2021</b>
<b>OPERATING REVENUES</b>		
Charges for services:		
Street lighting assessments, current	\$ 526,161	\$ 450,575
Street lighting assessments, prior	5,643	4,992
Intergovernmental	7,345	-
Licenses and permits	270	350
Miscellaneous	2,545	7,295
Total operating revenues	<u>541,964</u>	<u>463,212</u>
<b>OPERATING EXPENSES</b>		
Cost of sales and services	191,784	229,200
Administration	99,720	41,133
Depreciation	132,148	127,147
Total operating expenses	<u>423,652</u>	<u>397,480</u>
Operating income	<u>118,312</u>	<u>65,732</u>
<b>NONOPERATING REVENUES</b>		
Interest revenue	3,411	3,374
Total nonoperating revenues	<u>3,411</u>	<u>3,374</u>
Income before contributions and transfers	121,723	69,106
Capital contributions in	-	292,954
Change in net position	121,723	362,060
Total net position - beginning	<u>2,876,708</u>	<u>2,514,648</u>
Total net position - ending	<u>\$ 2,998,431</u>	<u>\$ 2,876,708</u>

The notes to the financial statements are an integral part of these statements.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Statements of Cash Flows**

	<b>Years Ended June 30,</b>	
	<b>2022</b>	<b>2021</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers	\$ 548,750	\$ 490,146
Payments to suppliers	(263,121)	(303,154)
Net cash provided by operating activities	<u>285,629</u>	<u>186,992</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Capital contributions in	-	292,954
Acquisition of capital assets	(24,721)	(480,630)
Net cash used by capital and related financing activities	<u>(24,721)</u>	<u>(187,676)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest earnings	3,411	3,374
Net cash provided by investing activities	<u>3,411</u>	<u>3,374</u>
Net increase in cash and cash equivalents	264,319	2,690
Cash and cash equivalents - beginning	352,945	350,255
Cash and cash equivalents - ending	<u>\$ 617,264</u>	<u>\$ 352,945</u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>		
Operating income	\$ 118,312	\$ 65,732
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:		
Depreciation and amortization of capital assets	132,148	127,147
Changes in liabilities, and deferred inflows/outflows:		
Receivables, net	6,786	(1,409)
Inventories	14,469	(9,364)
Prepaid Items	16,916	(408)
Accounts payable	(3,002)	5,294
Total adjustments	<u>167,317</u>	<u>121,260</u>
Net cash provided by operating activities	<u>\$ 285,629</u>	<u>\$ 186,992</u>

The notes to the financial statements are an integral part of these statements.



**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to the Basic Financial Statements**  
**June 30, 2022 and 2021**

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**Note I. Summary of significant accounting policies**

**A. Reporting entity**

Mid-Multnomah County Street Lighting Service District No. 14 (the District) was organized in 1968 as Tulip Lighting District under the provisions of Oregon Revised Statutes (ORS) Chapter 451. By Order 14 of the Board of Commissioners of Multnomah County, signed on September 3, 1970, the name of the district was changed to Mid-Multnomah County Street Lighting District No. 14. The District now provides street lighting to the unincorporated urban areas of Multnomah County (the County) and the cities of Maywood Park, Troutdale and Fairview. The Multnomah County Board of Commissioners (the Board) is the governing body of the District, as provided for by ORS 451.485.

The District is a blended component unit of Multnomah County and its financial activities are included in the basic financial statements of the County. The management of the District is handled by County management. The District serves the residents within its geographical boundaries and is governed by a board comprised of the County's elected Board. The rates for user charges for the District are approved by the Board. The District is reported as an enterprise fund.

**B. Measurement focus, basis of accounting, and financial statement preparation**

The District's basic financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. With this measurement focus, all assets and all liabilities associated with the operations are included on the *Statement of Net Position*.

Enterprise funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the District are charges to customers for sales and services. The District also recognizes as operating revenue, the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). U.S. GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements. The accompanying basic financial statements have been prepared for purposes of Oregon statutory reporting requirements and are structured into the enterprise fund type as described above.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to the Basic Financial Statements**  
**June 30, 2022 and 2021**

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Since the Board maintains overall financial accountability for the District, the financial statements of the District are included in the Annual Comprehensive Financial Report (ACFR) of the County, as an enterprise fund.

Information about the County's enterprise funds is included in the County's ACFR and may be obtained through the County's Finance and Risk Management Division at 501 SE Hawthorne Boulevard, Suite 531, Portland, OR 97214; or at <https://multco.us/finance/financial-reports>.

**C. Assets, liabilities, and net position or fund balances**

***Cash and investments***

The District's cash and investments are deposited in the County's Local Government Investment Pool (the Pool). All of the District's cash and investments are included in the Pool rather than specific, identifiable securities. The District's share of County pooled cash and investments can be drawn upon demand, and therefore, the entire amount on deposit with the County is considered cash equivalents. Interest earned on pooled investments is allocated monthly based on the average daily cash balance of the District in relation to total investments in the pool. It is not practical to determine the investment risk, collateral, or insurance coverage for the District's share of these pooled investments.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, municipal bonds, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). Investments for the County, as well as for its component units, are reported at fair value. The LGIP operates in accordance with appropriate state laws and regulations.

Information about the pooled investments is included in the County's ACFR and may be obtained through the County's Finance and Risk Management Division at 501 SE Hawthorne Boulevard, Suite 531, Portland, OR 97214; or at the link above.

***Receivables and payables***

The District's receivables are street lighting assessments, which are collected through the County's property tax system. The District's payables are all monthly utility charges to Portland General Electric. The District calculates and records an allowance for doubtful accounts on accounts and special assessments receivables, which is management's best estimate of amounts that will not be collected.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to the Basic Financial Statements**  
**June 30, 2022 and 2021**

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***Inventories***

Inventories of materials and supplies are valued at the lower of average cost or market and recorded as expenditures under the consumption method rather than when purchased.

***Net position***

Net position is reported on the *Statement of Net Position*. Within net position, the investment in capital assets represents total capital assets less accumulated depreciation. The District does not report any debt directly related to its capital assets. All remaining net position of the District is unrestricted.

***Capital assets***

The District's capital assets are street lighting systems consisting of lights and poles. Capital assets are stated at historical cost at time of acquisition or acquisition value on date donated for donated assets. Street lighting systems with a value of greater than \$10,000 and a useful life of three or more years are capitalized. Normal maintenance and repairs are expensed as incurred. Expenses for major additions, improvements and replacements are capitalized. Gain or loss on retirement or disposal is reflected on the *Statements of Revenue, Expenses and Changes in Net Position*.

Street lighting systems are depreciated on the straight-line method with an estimated useful life of 30 years. In recent years, the materials used in constructing the District's lights and poles have become more durable and are engineered to last longer than those previously built.

***Annexations and intergovernmental agreements***

In 1983, the Board passed Resolution A, which stated the County's intention to phase out municipal services provided to urbanized unincorporated areas of the County. District operations are governed by Oregon Revised Statute 451 and the District is not legally bound by Resolution A. ORS 198 provides guidance on the dissolution of the District. At this time, the residents served by the District have not elevated to the Multnomah County Board justification for the dissolution of the District and liquidation of the assets.

***Use of estimates***

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to the Basic Financial Statements**  
**June 30, 2022 and 2021**

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**Note II. Stewardship, compliance, and accountability**

**A. Budgetary information**

The District's budget is prepared and adopted in accordance with Oregon local budget law. Certain adjustments are necessary to reconcile from the budgetary basis to the U.S. GAAP basis. All annual appropriations lapse at fiscal year end.

The budget committee of the District consists of the members of the Board and residents of the District appointed by the Board. During the month of February each year, the District submits requests for appropriations to the County Chair so that a budget may be prepared. By May 15th, the proposed budget is presented to the Board for approval. The Board holds public hearings and a final budget must be prepared and adopted no later than June 30th.

The adopted budget is prepared by fund and department. The County's department managers may transfer appropriations within a department and fund. Transfers and changes (increases) of appropriations between departments or funds require the approval of the Board. The legal level of budgetary control, (i.e., the level at which expenditures may not legally exceed appropriations) is the fund and department level. The adopted budget is available at:

<https://multco.us/budget/mid-county-street-lighting-service-district-no-14-budget>

**Note III. Detailed notes**

**A. Cash and investments**

The District's cash and investments reported on the *Statement of Net Position* represent the District's share of the County's cash and investment pool. The District's participation in the cash and investment pool is involuntary. Interest earnings from this pool are allocated to the District on a monthly basis. At June 30, 2022 and 2021, the District's share of the County's cash and investment pool totaled \$617,264 and \$352,945, respectively. The District's ending cash balance is pooled with the County's cash, and represents a portion of the year-end bank balances.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to the Basic Financial Statements**  
**June 30, 2022 and 2021**

**B. Receivables**

	June 30,	
	2022	2021
Accounts receivable	\$ 2,683	\$ 1,793
Street lighting assessments	11,988	12,570
Allowance for doubtful accounts	(8,777)	(1,683)
Receivables and special assessments, net	\$ 5,894	\$ 12,680

The allowance for doubtful accounts represents management's best estimate of receivable amounts that will not be collected. In determining the allowance, management considers historical write offs as well as current economic factors.

**C. Capital assets**

Capital asset activity for the District for the year ended June 30, 2022 was as follows:

	Beginning Balance	Increases	Ending Balance
Construction in progress	\$ 600,616	\$ 24,721	\$ 625,337
Street lights and poles	4,093,337	-	4,093,337
Accumulated depreciation	(2,213,644)	(132,148)	(2,345,792)
Street lighting systems, net	\$ 2,480,309	\$ (107,427)	\$ 2,372,882

Capital asset activity for the District for the year ended June 30, 2021 was as follows:

	Beginning Balance	Increases	Ending Balance
Construction in progress	\$ 412,940	\$ 187,676	\$ 600,616
Street lights and poles	3,798,893	294,444	4,093,337
Accumulated depreciation	(2,085,007)	(128,637)	(2,213,644)
Street lighting systems, net	\$ 2,126,826	\$ 353,483	\$ 2,480,309

**D. Transactions with Multnomah County**

The County Department of Community Services provides operating management and planning for the District. General administrative functions are performed by other units of the County. All services are performed on an internal cost reimbursement basis. Reimbursements to the County were \$99,720 and \$41,133 for fiscal 2022 and 2021 respectively and are included in the financial statement line item for Administration on the *Statement of Revenues, Expenses and Changes in Net Position*.

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to the Basic Financial Statements**  
**June 30, 2022 and 2021**

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**E. Risk management**

As a component unit of the County, the District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County has established risk management programs for liability insurance coverage. The District is covered under the policies and programs insuring the County. The County maintains an internal service fund, the Risk Management Fund, to account for and finance its risks of loss. The funds are available to pay claims, claim reserves, and reduce administrative costs of the program. These interfund premiums are used to offset the amount of claims expenses reported in the Risk Management Fund. As of June 30, 2022, interfund premiums exceeded reimbursable expenses. Settlements have not exceeded the District's coverage balance for each of the past three fiscal years.

**Note IV. Postemployment benefits and pension plans**

The District itself does not have any employees but is serviced by Multnomah County employees who are covered under the County's other postemployment benefits (OPEB) and pension plans. These plans include the pension plan, OPEB - RHIA, and OPEB - County Plan. The County's Annual Comprehensive Financial Report (ACFR) provides further details on these plans. The ACFR is posted online at <https://multco.us/finance/financial-reports>.

**SUPPLEMENTARY INFORMATION SECTION**

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Supplementary Information For The**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual**

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The following *Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual* for the District is prepared on a budgetary basis which differs from accounting principles generally accepted in the United States of America and the accompanying component unit financial statements in the following respects:

- Capital outlay is reflected as an expenditure;
- Contributed capital, other than non-current assets, is reflected as revenue;
- Depreciation is not recorded;
- Street lighting assessment revenue is recognized as it becomes measurable and available;
- Expenses related to uncollectible accounts receivable are not recorded.



**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**A Component Unit of**  
**Multnomah County, Oregon**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual**  
**For the Year Ended June 30, 2022**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	
<b>REVENUES</b>				
Current assessments	\$ 515,000	\$ 515,000	\$ 526,392	\$ 11,392
Prior assessments	4,000	4,000	3,894	(106)
Charges for services	-	-	7,345	7,345
Licenses and permits	-	-	270	270
Interest	4,000	4,000	3,411	(589)
Miscellaneous	-	-	2,545	2,545
Total revenues	<u>523,000</u>	<u>523,000</u>	<u>543,857</u>	<u>20,857</u>
<b>EXPENDITURES</b>				
Current:				
Community services	<u>550,000</u>	<u>550,000</u>	<u>309,629</u>	<u>240,371</u>
Total expenditures	<u>550,000</u>	<u>550,000</u>	<u>309,629</u>	<u>240,371</u>
Net change in fund balances	(27,000)	(27,000)	234,228	261,228
Fund balances - beginning	<u>508,000</u>	<u>508,000</u>	<u>388,110</u>	<u>(119,890)</u>
Fund balances - ending	<u>\$ 481,000</u>	<u>\$ 481,000</u>	622,338	<u>\$ 141,338</u>
Reconciliation to GAAP Basis:				
Capital assets, net of accumulated depreciation and amortization			2,372,882	
Allowance for uncollectible accounts, assessments			(8,777)	
Assessment revenues that were not available to fund current expenditures and therefore were not reported in the budgetary basis schedule			<u>11,988</u>	
Net position as reported on the Statement of Revenues, Expenses and Changes in Net Position			<u>\$ 2,998,431</u>	

**MID-MULTNOMAH COUNTY LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Schedules of Special Assessment Transactions**  
**June 30, 2022 and 2021**

For the Year Ended June 30, 2022							
Assessments Receivable June 30, 2021	Levy/ Assessments as Extended by Assessor	Add (Deduct) Corrections and Adjustments	Add Interest on Delinquent Assessments	Deduct Discounts Allowed	Deduct Collections Including Interest on Delinquent Assessments	Assessments Receivable June 30, 2022	
<b>General Fund Special Assessment</b>							
2021-2022	\$ -	\$ 546,952	\$ (1,483)	\$ 182	\$ (14,521)	\$ (524,847)	\$ 6,283
2020-2021	6,292	N/A	(703)	247	7	(3,531)	2,312
2019-2020	2,739	N/A	(123)	293	1	(1,463)	1,447
2018-2019	1,588	N/A	(42)	206	1	(1,105)	648
2017-2018	691	N/A	(8)	35	-	(541)	177
2016-2017 and prior years	1,260	N/A	(10)	67	-	(196)	1,121
<u>\$ 12,570</u>	<u>\$ 546,952</u>	<u>\$ (2,369)</u>	<u>\$ 1,030</u>	<u>\$ (14,512)</u>	<u>\$ (531,683)</u>	<u>\$ 11,988</u>	

For the Year Ended June 30, 2021							
Assessments Receivable June 30, 2020	Current Levy	Add (Deduct) Corrections and Assessments	Add Interest on Delinquent Assessments	Deduct Discounts Allowed	Deduct Collections Including Interest on Delinquent Assessments	Assessments Receivable June 30, 2021	
<b>General Fund Special Assessment</b>							
2020-2021	\$ -	\$ 469,437	\$ (1,600)	\$ 162	\$ (12,308)	\$ (449,399)	\$ 6,292
2019-2020	7,142	N/A	(594)	273	13	(4,095)	2,739
2018-2019	2,953	N/A	(115)	249	3	(1,502)	1,588
2017-2018	1,659	N/A	(53)	292	1	(1,208)	691
2016-2017	709	N/A	(18)	204	-	(734)	161
2015-2016 and prior years	1,120	N/A	86	70	-	(177)	1,099
<u>\$ 13,583</u>	<u>\$ 469,437</u>	<u>\$ (2,294)</u>	<u>\$ 1,250</u>	<u>\$ (12,291)</u>	<u>\$ (457,115)</u>	<u>\$ 12,570</u>	

**MID-MULTNOMAH COUNTY STREET LIGHTING SERVICE DISTRICT NO. 14**  
**(A component unit of Multnomah County, Oregon)**  
**Reconciliation of Budgetary Revenues to Interest and Tax/Assessment Collections**  
**For the Years Ended June 30, 2022 and 2021**

	<b>Years Ended June 30,</b>	
	2022	2021
<b>Revenues, per Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual:</b>		
Current year assessments - sewer	\$ 526,392	\$ 451,114
Prior year assessments - sewer	3,894	4,992
Assessment accrual, sixty-day tax, net	1,397	1,009
<b>Interest and Tax/Assessment Collections, per Schedule of Special Assessment Transactions</b>	<b>\$ 531,683</b>	<b>\$ 457,115</b>

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**REPORTS OF INDEPENDENT AUDITORS  
REQUIRED BY STATE STATUTES**

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## **Report of Independent Auditors Required by Oregon State Regulations**

Board of County Commissioners  
Mid-Multnomah County Street Lighting Service District No. 14

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State the basic financial statements of Mid-Multnomah County Street Lighting Service District No. 14 (the District), a component unit of Multnomah County, Oregon, as of and for the year ended June 30, 2022 and have issued our report thereon dated December 19, 2022.

### **Compliance**

As part of obtaining reasonable assurance about whether the District's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including provisions of Oregon Revised Statutes (ORS) as specified in Oregon Administrative Rules (OAR) 162-010-0000 to 162-010-0330, of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to, the following:

- Accounting records and internal control
- Public fund deposits
- Budget
- Insurance and fidelity bonds
- Programs funded from outside sources
- Investments
- Public contracts and purchasing

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of ORS as specified in OAR 162-010-0000 through 162-010-0330 of the Minimum Standards for Audits of Oregon Municipal Corporations.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. Accordingly, this communication is not suitable for any other purpose.

This report is an integral part of an audit performed in accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Ashley Osten, Partner  
for Moss Adams LLP  
Portland, Oregon  
December 19, 2022



## **Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

The Board of County Commissioners  
Mid-Multnomah County Street Lighting Service District No. 14

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Mid-Multnomah County Street Lighting Service District No. 14 (the District), a component unit of Multnomah County, Oregon, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 19, 2022.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Moss Adams LLP".

Portland, Oregon  
December 19, 2022