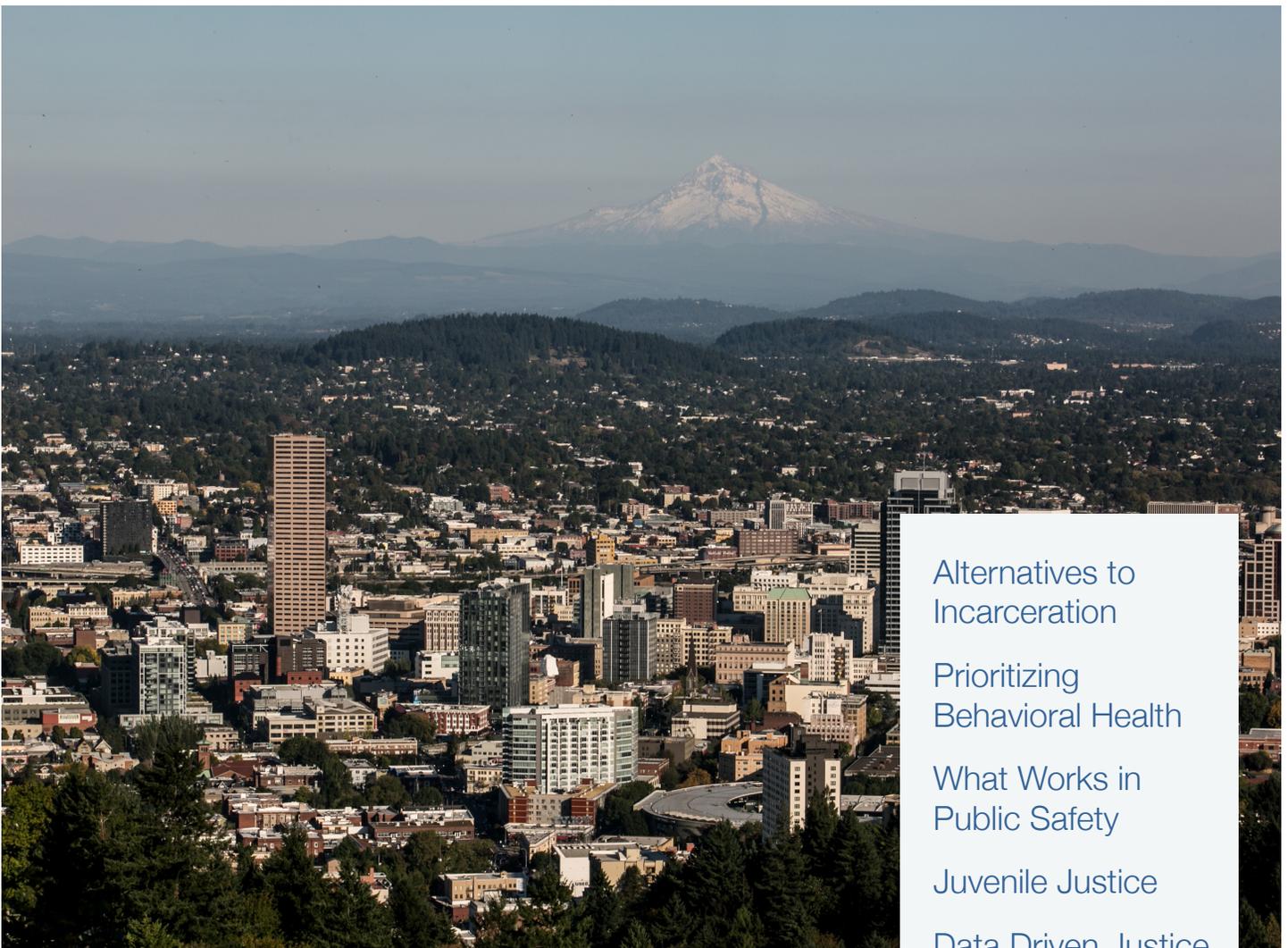


LPSCC

Local Public Safety Coordinating Council
MULTNOMAH COUNTY, OREGON

January 2016 – June 2017 Report 2017



Alternatives to
Incarceration

Prioritizing
Behavioral Health

What Works in
Public Safety

Juvenile Justice

Data Driven Justice

Racial and Ethnic
Disparities (RED)



Our Local Public Safety Coordinating Council is tasked with making this community a safe place to live. This work requires us to come together to ensure our public safety system is fair, just, and equitable for all. Incarceration alone rarely advances that goal, particularly for people who are struggling with addiction or experiencing a mental health crisis. And I am proud to see our community moving ahead with common sense reforms to improve our criminal justice system.

In Multnomah County we have made a deeper commitment over the last year to reduce our reliance on jail. And LPSCC has played an instrumental role in overseeing the effort. Across the public safety system, our district attorney, sheriff's office, judges, and providers are working together to ensure all people receive the right treatment, at the right time, in the right place.

A number of new initiatives launched in the past year are helping us accomplish that goal. The Law Enforcement Assisted Diversion Program, or LEAD®, began in March of this year. Modeled after a successful program in Seattle, Washington, LEAD® allows police officers to divert individuals arrested for a low level drug offense away from jail and into services. This reflects a growing consensus that individuals are better served with services and support than with handcuffs.

We're also looking at other parts of the criminal justice system for additional reforms. Currently, Multnomah County Circuit Court oversees some individuals on probation. Over the past ten years, that model has proved to be costly and inconsistent. Rather than continue with business as usual, the Multnomah County Board of Commissioners funded a pilot project this year that will allow the Department of Community Justice to supervise a portion of this population using evidence-based tools and interventions to obtain better outcomes.

And at the same time, we're working to meet the unique needs of individuals inside jail. While we've reduced jail capacity by over 100 beds, we've also enhanced services to ensure individuals awaiting trial or serving their sentence can obtain appropriate care. This means more nurses, improved security, and increased clinic hours.

I want to acknowledge the dedication and hard work of Multnomah County Circuit Court's Presiding Judge, Nan Waller. Her persistent efforts to address racial and ethnic disparities culminated in a number of community listening sessions held this past year. Those sessions empowered members of the community to express their thoughts, fears, frustrations, and hopes in an open setting with the individuals charged with keeping our community safe.

Finally, I'd like to recognize my former colleague on the Board of County Commissioners and Co-Chair of LPSCC, Judy Shiprack. Her tenacity and commitment to reforming our public safety system laid the foundation for all we're accomplishing today.

There's much more work to be done. But if we bring the same level of commitment and resolve that we've dedicated thus far, I'm convinced we can move even further in the right direction.

Sincerely,

A handwritten signature in black ink that reads "Deborah Kafoury".

Deborah Kafoury
Co-Chair of Multnomah County LPSCC

Table of Contents

Alternatives to Incarceration	4
Prioritizing Behavioral Health.....	5
What Works in Public Safety.....	6
Juvenile Justice and Data Driven Justice.....	7
Racial and Ethnic Disparities (RED).....	8

About

The Multnomah County Local Public Safety Coordinating Council (LPSCC) was established by Senate Bill 1145 (1995) to coordinate local criminal justice policy among affected criminal justice entities.

To carry out this mission, LPSCC’s Executive Committee, co-chaired by Portland Mayor Ted Wheeler and Multnomah County Chair Deborah Kafoury, holds monthly meetings to encourage the active participation of countywide leadership, to foster close collaboration in the development and operation of public safety operations and policies and to promote coordinated, data-driven public safety operations and policies.

The Executive Committee also directs the work of several sub-committees, working groups, and affiliated committees that focus on key issues within the public safety system.

LPSCC holds an annual What Works in Public Safety conference to bring together state and regional policy makers to provide them with information on best practices to guide their decision making.

For more information visit multco.us/lpsc



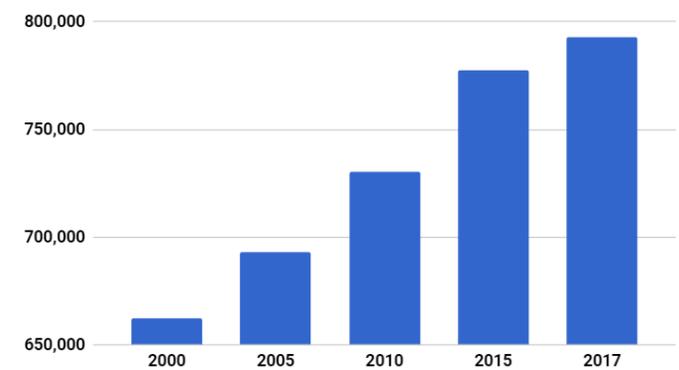
Alternatives to Incarceration

As the local public safety system moves away from its overreliance on jail and prison, we're continuing our efforts to replace it with a robust system of alternatives to incarceration. The Multnomah County Justice Reinvestment Program (MCJRP), now entering its 4th year, has safely kept some offenders out of prison. Instead, these individuals remain in the community and are given essential services, treatment, and supervision. MCJRP has reduced Oregon's prison growth and kept the community safe.

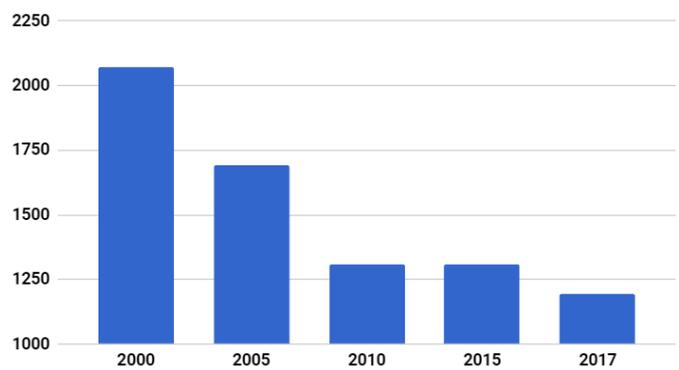
The County is also continuing its partnership with the John D. and Catherine T. MacArthur Foundation through their Safety and Justice Challenge. The national initiative is designed to reduce over-incarceration by changing the way America thinks about and uses jails. Our LEAD® program is part of the Safety and Justice Challenge because of the focus on services rather than booking and prosecution. Earlier this year, LPSCC brought together public safety partners to submit an application to the Foundation for up to \$1 million per year over the next 2 to 5 years. Funding would support a culturally-specific jail alternative for women of color with mental health needs, a service our community needs.

More importantly, the MacArthur application process worked in tandem with a LPSCC effort to prioritize and oversee implementation of strategies to safely reduce jail use. A workgroup identified 11 strategies, all of which were included in our application to the MacArthur Foundation. In sum, the 11 strategies create an effective, data-driven local justice system and highlight our commitment to developing sound alternatives to jail.

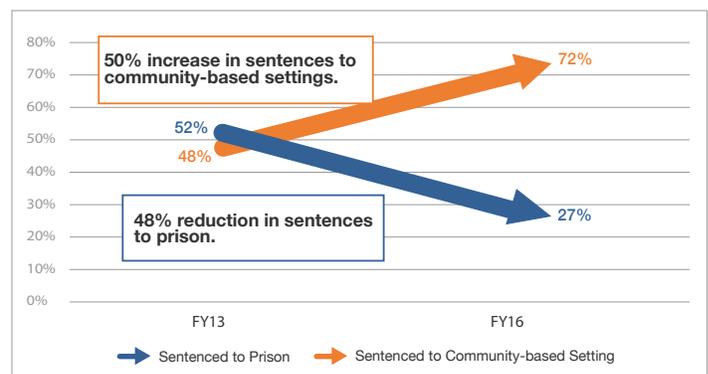
Multnomah County Population, 2000 - 2017

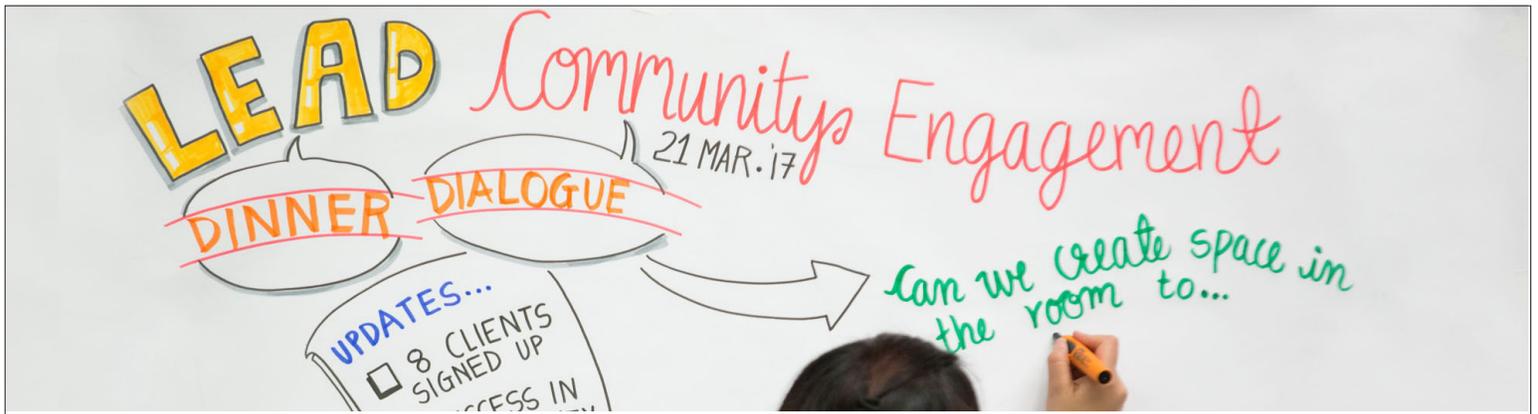


Multnomah County Funded Jail Beds (42% decrease)



MCJRP Outcomes, FY13 - FY16





Prioritizing Behavioral Health

Slowing and stopping the churn of individuals with mental illness through our jail has long been a goal of the Multnomah County LPSCC. The past 18 months has seen investments and momentum towards realizing that end.

The Law Enforcement Assisted Diversion and Treatment First programs are intended to divert individuals with low level drug offenses (and often a mental health diagnosis) away from prosecution and jail, and towards services and treatment.

The Multnomah County Sheriff's Office, under the leadership of Sheriff Mike Reese, has spearheaded an effort to divert individuals with mental illness away from jail and into treatment. LPSCC is facilitating the development of a cite and release process, allowing individuals arrested for low level crimes to be transported to Cascadia Behavioral Healthcare rather than to jail. At Cascadia, these individuals will receive support and follow-up. The criminal case continues, but LPSCC partners determined some individuals are not appropriate for jail.

Under the leadership of Chief Criminal Court Judge Ed Jones and Corrections Health Director Dr. Michael Seale, inmates awaiting evaluation for Aid & Assist (competency) evaluation can be referred for an expedited evaluation. This new process has decreased the amount of time inmates with mental health concerns wait in jail during the Aid & Assist process.



Left to right: LPSCC Director Abbey Stamp and LEAD Project Manager Laura Cohen



What Works in Public Safety

Every year LPSCC puts on the What Works in Public Safety Conference. The forum is an opportunity for regional, state, and local policy makers to learn about new and innovative approaches to public safety. Since January of 2016, we've hosted two What Works conferences.

The 2016 What Works Conference focused on the culture shift taking place in the public safety world, examining how “tough on crime” politics is giving way to “smart on crime” approaches. This new way of thinking is driven by the desire to reduce the nation’s over-reliance on incarceration through investments in stronger community safety programs. We were pleased to feature the groundbreaking work of Dr. Doug Marlowe and Judge Andre Davis. The event focused on ensuring proper dose and responsivity to offender need and risk, rather than a blanket incarceration and accountability approach.

Earlier this year, LPSCC joined forces with the Oregon Criminal Justice Commission and combined the State’s Justice Reinvestment and What Works in Public Safety Conferences into a two-day symposium on public safety reform. Of special note, the 2017 What Works Conference also served as a joint meeting of the Oregon Legislature’s Judiciary Committees and House Healthcare Committee. The committees heard innovative new research into the science of addiction, and ways for policy makers to respond to addiction through a public health, rather than a criminal justice, lens.



Timothy P. Condon, Ph.D. shares findings about the neuroscience of addiction from cellular changes to neural circuits.



Juvenile Justice

Though a significant number of new initiatives have focused on the adult side of our public safety system, LPSCC partners remain committed to long term prevention efforts. And the best way to accomplish that goal is to provide supports for youth at risk of involvement in the criminal justice system.

In recent years, the Community Healing Initiative has reached out to youth and families of color and offered a wide array of services, including mentors, counseling, connections to sports and arts programs, and parent support classes. The goal is to intervene early and provide youth and families with the resources they need to prevent further involvement in the criminal justice system. This program was expanded in the recent County budget to provide a similar set of services for young adults age 17-25.

This year also marked the completion of an exhaustive three year effort by the LPSCC Youth and Gang Violence Prevention Subcommittee. Working with the Federal Office of Juvenile Justice and Delinquency Prevention Comprehensive Gang Model, the subcommittee finalized a plan earlier this year to address gang violence in Multnomah County. The implementation plan will work to coordinate care and connections to school, expand employment opportunities and mentorships, improve partnerships with parents, and promote links between police, youth, and communities. As part of this effort, the County included funding for an additional fifty positions in the SummerWorks youth employment program for high-risk youth. LPSCC remains committed to implementing the County's plan, and will provide ongoing coordination and administrative support.

Data Driven Justice

In early 2017, when the Obama Administration left the White House, the Data Driven Justice (DDJ) initiative was transitioned to the National Association of Counties and the Arnold Foundation. Multnomah County continues to be engaged in semi-monthly webinars and phone calls to better identify and serve high-utilizers of our criminal justice systems.

The primary focus of DDJ is to increase information sharing and collaboration to better serve and intervene with frequent utilizers of the criminal justice, behavioral health, and physical health systems. Multnomah County continues to identify ways to improve technology systems and critical information sharing through participation in the DDJ.



Racial and Ethnic Disparities (RED)

Nationwide, people of color are overrepresented in the criminal justice system. In Multnomah County, data shows Racial and Ethnic Disparities (RED) exist throughout the system. The county's Public Safety stakeholders commitment to reducing the disparities has resulted in the following:

- A closer analysis of RED in the Multnomah County Justice Reinvestment Program. Analysts are working to discover the root causes of disparity to create targeted policy interventions.
- In 2014, the LPSCC RED Subcommittee identified disparities of juvenile court referrals for theft 2 and theft 3 offenses with specific concentration around shopping malls. Members of the subcommittee began meeting and sharing data with Lloyd Center Security and loss prevention staff. These meetings led to recommendations including: educating and sharing juvenile justice best practices with security, loss prevention, and law enforcement; and building relationships with youth by engaging them (and community members) as partners in creating positive outcomes.
- The Community Healing Initiative (CHI) Early Intervention program was launched in response to disparities in juvenile referral data. CHI Early Intervention connects youth who have committed low-level offenses for the first time to resources in the community in an effort to keep them out of the juvenile justice system.
- The RED subcommittee has begun shifting its focus from programming and policy to data and measurement.

Executive Committee Members*



LPSCC Co-Chair

Chair Deborah Kafoury
Multnomah County



LPSCC Co-Chair

Mayor Ted Wheeler
City of Portland

2016 Co-Chairs: former Commissioner Judy Shiprack and former Portland Mayor Ted Wheeler

Rose Bak,
DCHS Domestic and Sexual Violence
Coordination Office

Kellie Barber,
Coordinator, Department of Human
Services

Lane Borg,
Director, Metropolitan Public
Defenders

Gunnar Browning,
Field Supervisor, Oregon Youth
Authority

Deena Corso,
Juvenile Services Division Director,
Department of Community Justice

Joanne Fuller,
Director, Health Department

Judy Hadley,
Citizen Representative

Lisa Hay,
Federal Public Defender

David Hidalgo,
Director, County Mental Health and
Addiction Services

Honorable Edward Jones,
Chief Criminal Court Judge

Antonio Lopez,
Assistant Superintendent, Portland
Public Schools

Michael Marshman,
Chief of Police,
Portland Police Bureau

Andrew McCool,
Lieutenant, Oregon State Police

Honorable Maureen McKnight,
Chief Family Court Judge

Monique Menconi,
Interim Director, Citizens Crime
Commission

Colette S. Peters,
Director, Oregon Department of
Corrections

Mike Reese,
Sheriff, Multnomah County
Sheriff's Office

Brian Renauer,
Criminology and Criminal Justice
Director, Portland State University

Robin Sells,
Chief, Gresham Police Department

Scott Taylor,
Director, Department of
Community Justice

Rod Underhill,
District Attorney

Honorable Nan Waller,
Presiding Circuit Court Judge

Liesl Wendt,
Director, County Human Service

Billy Williams,
US Attorney, US Attorney's Office

**Representative Jennifer
Williamson,**
Oregon Legislature

***Members as of June 2017**

Former participating members included former Commissioner Diane McKeel, Judge Julie Frantz, and former Portland Police Bureau Chief Larry O'Dea,

Subcommittees and Work Groups

DSS-J Policy Committee

Chaired by DA Rod Underhill and Scott Taylor

Jail Usage Workgroup

Chaired by Commissioner Lori Stegmann and Judge Edward Jones

Justice Reinvestment/3194 Steering Committee

Chaired by David VanSpeybroeck

Mental Health and Public Safety Subcommittee

Chaired by Judge Edward Jones

Affiliated Public Safety Groups

Criminal Justice Advisory Committee (CJAC)

Chaired by Judge Edward Jones

Commercial Sexual Exploitation of Children (CSEC)

Chaired by Commissioner Jessica Vega Pedersen

Reentry Council

Chaired by Scott Taylor and Sheriff Mike Reese

LPSCC Staff

Abbey Stamp

Executive Director

Laura Cohen

LEAD Project Manager

Amanda Lamb

Senior Public Safety Research Analyst

Lily Yamamoto

Justice Reinvestment Project Manager

Christina Youssi

Executive Assistant

Racial and Ethnic Disparities (RED) Subcommittee

Chaired by Judge Nan Waller

Youth and Gang Violence Subcommittee

Chaired by Antoinette Edwards and Kirsten Snowden

Domestic Violence Fatality Review Team

Chaired by Judge Nan Waller and Commissioner Loretta Smith

Human Trafficking Task Force

Managed by Deputy Keith Bickford

Juvenile Justice Council

Chaired by Judge Maureen McKnight and Deena Corso



Left to Right: Laura Cohen, Christina Youssi, Amanda Lamb, Abbey Stamp, and Lily Yamamoto