

LPSCC Executive Committee Meeting



Summary Minutes for April 3rd, 2012

Introductions, Announcements, and Approval of Minutes

LPSCC Executive Committee Members In Attendance

Lane Borg, Director, Metropolitan Public Defenders
Captain George Burke for Chief Reese, Portland Police Bureau
Judge Julie Frantz, Chief Criminal Court Judge
Judy Hadley, Citizen Representative
Deborah Hansen, Regional Director, Oregon Youth Authority
Suzanne Hayden, Citizens' Crime Commission
Jeff Hershman, Oregon State Police
David Hidalgo, Interim Director, County Mental Health Services
Amanda Marshall, U.S. Attorney
Diane McKeel, Multnomah County Commissioner, District #4
Maureen McKnight, Chief Family Court Judge
Christina McMahan, Assistant Director, Dept. of Community Justice, Juvenile Services Division
Susan Myers, Director, County Human Services
Annie Neal, Domestic Violence Coordinator
Michael Schrunk, District Attorney
Judy Shiprack, Multnomah County Commissioner, District #3
Dan Staton, Multnomah County Sheriff
Scott Taylor, Director, Department of Community Justice
Judge Nan Waller, Presiding Circuit Court Judge

Other Attendees

Galina Abrams, Multnomah County IT
Amy Anderson, Health Department Council Chair
Kim Bernard, DCJ
Doug Bray, Circuit Court Administrator
Drew Brosh, MCSO

Shannon Busby, Multnomah County Budget Office
Markley Drake, MCSO
Keith Falkenberg, District 3 staff
Althea Gregory, Commissioner Smith's Office
Jason Heilbrun, County IT - Public Safety
Erin Janssens, Portland Fire & Rescue
Neal Japport, Oregon Judicial Department
John Klum, Portland Fire and Rescue
Matthew Lashua, Commissioner Shiprack's Office
Tim Laue, Lane County Public Safety Coordinating Council
Steve March, County Auditor's Office
Shea Marshman, Multnomah County Sheriff's Office
Greg Moawad, OHSU Department of Public Safety
Clay Neal, Mayor's Office
Elise Nicholson, County IT
Nate Reaver, MCSO
Karen Rhein, DCJ
Charlene Rhyne, DCJ
Kathy Sevos, Volunteers of America
Joel Shapiro, Multnomah County District 4
Paul Solomon, Lane County Public Safety Coordinating Council
Susan Swords, Lane Council of Governments and Lane County Public Safety Coordinating Council
Kezia Wanner, Portland Financial Planning
Shannon Wight, Partnership for Safety and Justice

LPSCC Staff

Peter Ozanne, Executive Director
Matt O'Keefe, Public Safety Analyst
Mary-Margaret Wheeler-Weber, Executive Assistant

Serving
Public
Safety
Agencies in
Multnomah
County

Commissioner Judy Shiprack called the meeting to order. The Executive Committee approved minutes from the February and March LPSCC meetings.

Old Business: Public Safety Budget Coordination

Clay Neal, Acting Director, Public Safety & Peacekeeping in the Office of Mayor Sam Adams, gave an update on the Mayor's intent to continue convening joint public safety budget meetings to identify efficiencies and potential consolidated operations that will lead to a more robust public safety system. The meetings will include public safety stakeholders and the budgeting group convened by Joanne Fuller, Multnomah County's Chief Operating Officer. The group will report back to LPSCC on a regular basis.

Public Safety Trends – Discussion

Matt O'Keefe, LPSCC Public Safety Analyst, presented on recent Multnomah County public safety data. He highlighted the following findings:

- Violent crime rates in Multnomah County continue decline.
- Property crime rates increased slightly in 2010 according to FBI data, and this trend appeared to continue into 2011.
- Part 1 offenses (including arson, assault, burglary, homicide, larceny, rape, robbery, theft from auto and vehicle theft) recently increased slightly according to DSS-J data. Much of this increase is due to larceny, and particularly theft from automobiles, which increased by approximately 10 a day between January 2011 and January 2012.
- Part 2 Offenses (including drug, liquor and weapons offenses, prostitution, fraud, embezzlement, and others) increased slightly in 2011 but fell below the moving 12 month average more recently.
- Arrest rates for weapons offenses increased recently, possibly due to increased enforcement.
- Arrest rates for drug offenses increased slightly over the last 13 months.
- Misdemeanor arrests remained fairly stable at around 55 per day.
- Alcohol and drug charges declined in 2010 but rose in 2011.
- Arrests for property and fugitive warrants constituted approximately 44% of daily arrests.
- A hot-spot analysis mapped a higher rate of person crimes in Gresham and Rockwood than in surrounding areas.
- Prison inmate forecasts continue to rise.

Lane Borg, Director, Metropolitan Public Defenders, noted that the mapping analysis seemed to show the location of the Donald E. Long Home juvenile detention facility as a hot spot for person crimes, and asked if this might reflect the location of warrants serviced rather than crimes committed. Matt clarified that the analysis was based on Portland Police Bureau data and excluded warrants, which are not coded as person crimes. Scott Taylor, Director, Department of Community Justice, said that the Donald E. Long Home juvenile detention facility is not commonly the location of criminal activity and that the map may reveal internal data coding issues rather than crime locations. Judge Frantz noted that it is important to distinguish between where an arrest occurred and where a crime was committed. Other factors suggested as potentially revealing by mapping included: Where offenders reside; the location of available services; and where police officers are assigned. Matt said that Multnomah County's GIS (geographic information system) team is building the capacity to do "risk terrain modeling" that could take into account many of these questions.

Commissioner Shiprack agreed with Matt's observation that prison forecasts suggest that spending on prisons will continue to increase and place pressure on funding for the local management of offenders, and suggested this is an issue of concern to everyone at LPSCC. She also noted that Judge Julie Frantz is Chair of Governor Kitzhaber's Corrections Population Forecast Advisory Committee.

Presiding Judge Nan Waller said that, as courts have lost the judicial staff who typically supervise offenders placed on bench probation rather than formal probation, the question becomes whether the shift from formal to bench probation was more efficient and effective than formal probation, or whether costs were merely shifted to the courts.

Lane Borg agreed with District Attorney Mike Schrunk's observation that a spike in the number of violations shown in the data may have stemmed from the decision to change the charge for certain offenses from misdemeanors to violations in 2010 and 2011, and not a change in criminal behavior. He said he had not personally observed an increase in crime subsequent to that change, but was unsure of the impact on communities. Suzanne Hayden commented that business owners have been concerned that theft would increase as a result of this change in charging practices and suggested the reported increase in car and retail thefts may be the result. Mike Schrunk responded that these were valid concerns but the decision to change the charging level was based on the reality of inadequate resources. He reflected on the importance of data analysis to determine which approaches are most effective in a time of limited resources.

Commissioner Shiprack said that risk analysis can help agencies match appropriate responses with appropriate individuals for the greatest effectiveness. Annie Neal noted that since 2005, when the Family Services Division began using a tool to screen high risk domestic violence offenders, domestic violence offenses have dropped faster than other types of offenses.

Scott Taylor expressed his hope for more discussions of this nature as well as more data regarding chronic offenders who are responsible for a large percentage of crimes. He shared his concern that agencies often adopt resource-intensive policies that punish offenders but that are not highly effective at changing criminal behavior. He also said that information regarding events and decision points such as changes in policy or enforcement sweeps would be useful to the Council's understanding of data on crime rates.

Lane County Public Safety Coordinating Council Use of Data

Related materials available on the LPSCC website at web.multco.us/lpscc/executive-committee-meeting-april-3rd-2012: Status of the Public Safety System in Lane County - Report to the Board of County Commissioners (December, 2011), Lane County Criminal Justice System Report Card Data Book (January 2011), Lane County Decision Point Population Analysis Task Force Report (October, 2004).

LPSCC Executive Director Peter Ozanne introduced Tim Laue, Chair, and Paul Solomon, Vice-Chair, of the Lane County Public Safety Coordinating Council (Lane PSCC), joined by Susan Sowards, staff of Lane PSCC from the Lane Council of Governments. Lane County is one of approximately 30 counties in the nation recently awarded a federal Justice Reinvestment Initiative grant. Peter noted that Lane County's award was based on its strong collaborative processes and effective use of aggregate data. The LPSCC Executive Committee has reviewed PSCC's "Criminal Justice System Report Card" and has been interested in learning more about Lane County's use of data to support policy making.

Tim Laue provided background on Lane County's PSCC, which was established in 1996 in response to SB 1145 along with such councils in every county in Oregon. Lane County's PSCC brings together agencies and organizations from criminal justice (police and corrections), human and social services, and youth services in recognition that the county's public safety system is complex and made up of interdependent agencies and functions. Lane County's historic

dependence on the timber industry allowed it to maintain one of the lowest property tax rates in Oregon. In the wake of the timber industry's decline, Lane County has experienced a fiscal crisis. This has made prioritizing services and working together particularly important. PSCC's projects are based on data and collaboration and have included a range of initiatives to address this challenge.

PSCC's Decision Point Population Analysis task force met from 2001-2004 and created a map of the adult criminal justice system, including outcome measurements. See "Lane County Decision Point Population Analysis Task Force Report" (October, 2004). PSCC's Failure to Appear Task Force, formed in 2005, determined that between \$2-4 million was lost annually from failures to appear. In response, a release matrix system was developed based upon risk of dangerousness and likelihood of failure to appear. In addition, offenders sign release agreements regarding their court appearances.

PSCC's Public Information Task Force developed the Criminal Justice System Report Card that includes objective measures of outcomes. The Report Card is updated annually and compares Lane County's public safety outcomes to Oregon's other counties and to similarly-sized counties and metropolitan areas throughout the country. The Report Card informs PSCC's work and the public as well. The Report Card's data recently helped guide the Lane County Board of Commissioner's decision to declare a public safety state of emergency in accordance with SB 77. See "Lane County Criminal Justice System Report Card Data Book" (January 2011).

Mr. Laue cited other examples of Lane County's use of data, including the Defender/Offender Management System, the Pretrial Release System, and the work of Youth Services to analyze recidivism in the late 1990s. The Eugene Police Department conducts a hot spot analysis on a weekly basis that has led them to be more effective at targeting patrols. PSCC's data has also made Lane County more competitive in obtaining grants.

Commissioner Shiprack asked Mr. Laue for his opinion about the most effective way to communicate the potential crisis in public safety funding to the public. He shared his feeling that it was more effective to focus on the services offered by public safety agencies rather than on the threat of crime or the public's fear of crime.

Next LPSCC Executive Committee Meeting: May 1, 2012, 7:30-9:00 am.

Questions, comments or suggestions? Contact Mary-Margaret Wheeler-Weber at mary.wheeler-weber@multco.us, 503-988-5659