



**LPSCC**  
**Executive Committee**  
**Meeting Agenda**

*Tuesday, May 5, 2009*

*7:30 to 9:00 a.m.*

**Multnomah Building - Room 315**  
**501 S.E. Hawthorne Blvd.**

<b>Introductions, Announcements &amp; Approval of the Minutes of LPSCC's April 7, 2009 Meeting</b> <i>Chair Dan Saltzman</i>	<b>10 minutes</b>
<b>County and Cities Budget Updates</b> <i>Co-Chairs Saltzman and Wheeler, &amp; LPSCC Members</i>	<b>5 minutes</b>
<b>ARRA (Federal Stimulus Package) Updates</b> <i>Chair Saltzman &amp; LPSCC Members</i>	<b>10 minutes</b>
<b>Status Reports on Special Projects &amp; Working Groups</b> <i>Chair Saltzman</i>	<b>15 minutes</b>
<ul style="list-style-type: none"><li>• <b>Youth Violence and Gang Intervention &amp; Prevention</b> <i>Co-Chairs Gresham Police Chief Craig Junginger &amp; Joanne Fuller, Director, Department of County Human Services</i></li><li>• <b>Review of the County's Public Safety Plan</b> <i>Co-Chairs District Michael Schrunk &amp; Scott Taylor, Director, Department of Community Justice</i></li><li>• <b>System and Agency Alignment</b> <i>Co-Chairs Portland Police Chief Rosie Sizer &amp; Sheriff Bob Skipper</i></li></ul>	
<b>Report from the Mental Health Public Safety Subcommittee</b> <i>Co-Chairs Judge Julie Frantz &amp; Joanne Fuller</i>	<b>20 minutes</b>
<b>DSS-Justice and Public Safety Data Update</b> <i>Policy Group Co-Chairs Commissioner Judy Shiprack &amp; Doug Bray</i>	<b>30 minutes</b>

**NEXT MEETING – TUESDAY, JUNE 2, 2009**

## MEMORANDUM

TO: LPSCC Members

FR: Elizabeth Davies

RE: Agenda for LPSCC's May 5, 2009 Meeting

---

I am sending this memo on behalf of Peter Ozanne, Executive Director of LPSCC, and LPSCC co-chairs Dan Saltzman and Ted Wheeler. This memo describes in greater detail the agenda set for the May 5<sup>th</sup> LPSCC meeting and is intended to assist Council members in preparing for presentations and discussions at the upcoming meeting.

**County and Cities Budget Updates:** After the standard round of introductions and approval of the April minutes, Council members will review agency budget updates via roundtable discussion. By the time of this meeting, Multnomah County Chair Ted Wheeler and Portland Mayor Sam Adams will have submitted their proposed budgets to each respective Board of Commissioners for review. Hence, we do not expect an extended conversation regarding budget. Please note that the June LPSCC meeting (scheduled for 6/2/09) will devote considerable time to the discussion of the most recent state economic forecast, scheduled for release on May 15, 2009.

**ARRA (Federal Stimulus Package) Updates:** This agenda item will allow each agency to update the executive committee on the status of grant applications and to discuss the potential impacts of these grants on other parts of the system. The discussion might also focus on opportunities and challenges of tracking grant outcomes and on the new accountability requirements associated with accepting ARRA funding.

**Status Report on Special Projects and Working Groups:** Commissioner Saltzman will review the purpose in forming these working groups and discuss the Council's general goals and expectations. Each dyad of co-chairs will then report on the progress-to-date of their working group, including but not limited to a discussion of:

- The group's mission, charge, goals, intent, and/or guiding questions
- The development of a work plan
- Staffing and membership decisions
- Review of any past meetings and expected timeline for future meetings
- Requests for assistance / resources outside of the working group (e.g. data collection / analysis, past reports, ideas, comments)

Working groups will make similar status reports on a bi-monthly basis and should expect to update Council members at the July LPSCC meeting

**Report from the Mental Health Public Safety Subcommittee:** Joanne Fuller and Judge Julie Frantz, co-chairs of the Mental Health Public Safety Subcommittee, will update the group on several agenda items, including (a) the status of the mental health court, (b) actions taken to implement the recommendations of the Mayor’s Mental Health / Public Safety Initiative, and (c) expected budget impacts on mental health service delivery.

**DSS-Justice and Public Safety Data Update:** DSS-J Policy Group co-chairs Commissioner Judy Shiprack and Doug Bray will report on their most recent meeting and briefly review past uses of DSS-J<sup>1</sup> in order to frame a discussion around future directions for the system. After reviewing the developments with DSS-Justice, the co-chairs will ask Elizabeth Davies to update the Council on her efforts to (a) found a group for public safety data analysts and researchers; and (b) use local data sources, including DSS-J, to model the adult public safety system (“MAPSS” model). Council members can expect a brief overview of the model, which is currently under review by agency staff and the newly formed group of public safety analysts, in lieu of a formal demonstration.

---

<sup>1</sup> As background, the county-run database was created through LPSCC in response to a 1996 public safety technology bond that provided \$7.5 million for “criminal justice infrastructure and investments to facilitate and support the sharing of criminal justice information.” The current system serves as a central repository for the collection, storage, and organization of information from several local sources and allows for integration of individual agency data systems without interruption or interference of daily operations. Although DSS-J cannot provide real-time data, its capacity to provide daily /monthly updates along with a rich data history has made it an invaluable resource to the county.

# **LPSCC**

## **Executive Committee Meeting**

### ***Summary Minutes for May 5, 2009***

#### **LPSCC Executive Committee Members**

Multnomah County Chair Ted Wheeler,  
LPSCC Co-Chair  
Portland City Commissioner Dan Saltzman,  
LPSCC Co-Chair  
Lillian Shirley, Director, MC Health Department  
Presiding Judge Jean Maurer  
Portland Police Chief Rosie Sizer  
Judge Julie Frantz  
County Commissioner Judy Shiprack  
Rob Milesnick, Director, Citizen's Crime  
Commission  
Chiquita Rollins, County Domestic Violence  
Coordinator  
County Commissioner Diane McKeel  
Scott Taylor, Director, Department of  
Community Justice  
Joanne Fuller, Director, Department of County  
Human Services  
Deborah Hansen, Oregon Youth Authority  
Troutdale Police Chief Scott Anderson  
Fairview Police Chief Ken Johnson  
Gresham Police Chief Craig Junginger  
Sheriff Bob Skipper  
Judy Hadley, Citizen Representative  
District Attorney Michael Schrunk  
Lane Borg, Director, Metropolitan Public  
Defenders

#### **LPSCC Staff**

Carol Wessinger, Assistant Director, LPSCC  
Elizabeth Davies, Budget Office & Public Safety  
System Analyst, LPSCC

#### **Other Attendees**

Dr. Gary Oxman MD, County Health Officer  
Kent Robinson, US Attorney's Office  
Jana McClellan, MC Chief Operating Officer  
Eric Sevos, Cascadia Behavioral Health  
Kathy Brazell, Volunteers of America  
Toni Rogers, MC IT  
Rachel Philofsky, Commissioner Saltzman's  
Office  
Gail McKeel, DSS-J  
Doug Bray, Circuit Court Administrator  
Matt O'Keefe, DCJ – CANS  
Barry Jennings, OJD  
Rachel Hardesty, PSU-Restorative Justice  
Charlene Rhyne, DCJ  
Shannon Callahan, Commissioner Saltzman's  
Office  
Kathleen Treb, DCJ  
Mary Li, DCHS  
Tim Moore, MCSO  
Under-Sheriff Tom Slyter  
Jann Brown, DCJ  
Pam Hiller-Ballentine, MCHD  
Carl Goodman, DCJ  
David Koch, DCJ  
Eric Hall, Circuit Court  
Tim Hartnett, CODA  
Christine Kirk, MCSO  
Corie Wiren, Commissioner McKeel's Office  
RJ Cervantes, Commissioner Kafoury's Office

The meeting began with introductions and the passage of the April 7, 2009 minutes.

#### **Announcements**

- The next LPSCC Executive Committee meeting will be held on Tuesday, July 7, 2009.
- Reynolds High School and the Human Trafficking Task Force are sponsoring a Conference on Exploited Youth that will be held at Reynolds High School on Thursday, May 21, 2009 from 8:00am to 4:00pm. Judge Nan Waller will deliver the keynote address.

- Rob Milesnick announced that the Citizen's Crime Commission Foster Care Task Force has completed its work. This report has helped the commission raise \$600,000 to support its effort to increase the number of foster parents and to generate public awareness of this topic through expanded media coverage.
- Lillian Shirley and Dr. Gary Oxman briefed the committee on the H1N1 Flu. At the time of this meeting, there had been 17 confirmed cases in Oregon. The presenters noted that the cases reported in Oregon and across the US have been mild and that they anticipated receiving a stand-down order later in the morning. However, the presenters also discussed a growing concern that this flu will mutate over the next few months and return in the fall as a more virulent strain. In an effort to prepare for a possible return of this virus, the City of Portland and County will plan a Metro Regional Operations response, and a vaccination is being developed that will hopefully be available before the next flu season.

### **County and City Budget Updates**

LPSCC Co-Chair Wheeler announced that both Portland's and the County's proposed budgets had been released and that both jurisdictions will now enter the public forum process. The Multnomah County shortfall is \$46 million; \$42 million has been cut from the budget and \$4 million from the BIT is held in reserve. Wheeler reflected on the difficulties of making such deep cuts in programs and services after the County had already experienced budget reductions over the previous eight years. Wheeler also called attention to an unsustainable funding system in which property tax revenues remained fixed at a level that could not cover the increasing costs of services. The County is exploring new sources of revenue, including a motor vehicle rental tax.

The Sheriff's Office has moved to single bunking to promote greater safety among inmates and to bring the County in compliance with PREA (Prison Rape Elimination Act of 2003) standards. The contract with the U.S. Marshall's program has also been expanded to include the rental of 75 additional beds, which will result in increased revenue for the County. The Warrant Strike Team has been cut by fifty percent and the Sheriff's Office will pull back from the Child Abuse and Gang Task Forces. It has also cut the Gresham Temporary Hold facility and the Special Investigations Unit (narcotics and vice).

The District Attorney will lose 24 staff, including an estimated 18.3 attorneys. Although Mike Schrunk will continue to "take care of business" by prosecuting individuals charged with committing the most serious violent crimes, it will become difficult to pursue the quality of life crimes that may have a more direct impact on families, businesses, and communities.

The budget for the Department of Community Justice depends heavily on state funding from the Department of Corrections and the Oregon Youth Authority; as a result, Director Scott Taylor expects deeper cuts once the state budget has been finalized, prompting a return to more informal probation. One bright spot to note is the restoration of the Drug Court, though its continuation rests on the adoption of a auto tax.

The Gresham Police Department will lose 19 staff, 12 sworn officers and seven civilians. Troutdale and Fairview Police Departments have been able to retain most of their forces, but may each lose one or two officers.

The Portland Police Bureau was able to meet its 2-3 percent cut by reorganizing its five precincts into three. This move will not only meet its budget constraint, but will result in more officers on the street. The Office of Youth Violence will continue to be funded at the same level.

The City of Portland announced that it will fund 50% of the Sobering Station in collaboration with Central City Concern.

### **ARRA (Federal Stimulus Package) Updates**

Chiquita Rollins thanked the District Attorney for maintaining deferred sentencing and noted that the District Attorney's position for Domestic Violence had been written into its Byrne grant. The Domestic Violence Coordinator's Office is pursuing a federal stimulus grant for transitional housing and jobs. Mike Schrunk noted his hope that grant funding will reduce the number of attorneys cut from his budget to single digits.

The Sheriff's Office, Gresham Police and Portland Police are seeking grant opportunities through the COPS grant. The Department of Community Justice and the Department of County Human Services are pursuing grants through ARRA.

### **Status Reports on Special Projects and Working Groups**

#### *Youth and Gang Violence Workgroup*

Joanne Fuller reported that the Youth and Gang Violence Workgroup will have its first meeting Tuesday, May 19, 2009. She said that they will look at the geographic distribution of youth violence, review current evidence-based practices to prevent gang activity, and discuss the feasibility of implementing such practices in Multnomah County. The workgroup will recommend how to use prevention dollars wisely, while continuing gang violence suppression and intervention activities. Fuller would like to see the county's approach become more proactive and less reactive.

#### *The Public Safety Plan Workgroup*

Mike Schrunk and Scott Taylor met with Elizabeth Davies to briefly review the priority areas included in the public safety plan and to identify a general timeline and plan of action. The LPSCC members who volunteered for this workgroup will form a steering committee that will discuss the plan's recommendations and select two to three that appear to be the most urgent, cost-effective, and beneficial to the county. The Co-Chairs felt it best to wait until the state has finalized its budget and scheduled their first meeting for Monday, June 22, 2009.

#### *System Alignment Workgroup*

After realizing that local law enforcement agencies did not have enough opportunities to meet and discuss issues critical to their operations, Chief Sizer reported on the importance of the new regional monthly meetings that convene law enforcement heads from all of the surrounding counties and jurisdictions. The meetings allow attendees to address issues such as hiring, training, SWAT operations, and other topics and to discuss opportunities for consolidation and strategies to save time and money.

### **Report from the Mental Health Public Safety Subcommittee**

The Mental Health Public Safety subcommittee has pursued the recommendations outlined in the Mayor's Task Force on Mental Illness in the Criminal Justice System. Joanne Fuller pointed to three key recommendations in particular:

1. **Mental Health Court:** A Mental Health Court was launched in July 2008 following the recommendations of LPSCC and the Mayor's Task Force. There are currently 16 clients and 19 pending clients. Referrals to the Mental Health Court come from Judges, DCJ and the State Hospital and only include clients with an Access I diagnosis (such as a Bi-polar disorder and Schizophrenia). The most common primary charge is theft.  
Judge Frantz shared a story about the work Judge Baldwin and Heidi Grant are doing and the difference it can make in someone's life. A client of the court recently received an identification card after forty years of mental illness, substance abuse, homelessness and many low level charges. He is now receiving SSI and medical benefits, has stable housing and regularly meets with the Judge and team to help keep him on track. In short, he has a new direction in life. Lane Borg thanked the sub-committee for the work they are doing and stated this work is fiscally responsible.
2. **Sub-Acute Mental Health Center:** The development of a site for a Mental Health Sub-Acute Treatment and Crisis Center is planned for the Ramada Inn location next to the Rose Quarter. It will house the Hooper Detox Sobering Station on the first floor and sixteen sub-acute beds on the second floor. This is close to being funded with the support Portland Development Commission. A feasibility study will be completed this summer. It will not be operational, however, until 2012.
3. **Crisis Intervention Training:** Crisis Intervention Training (CIT) has been completed by the Portland Police Bureau, Troutdale Police Department and the Sheriff's Office. Response to the CIT training has been very good, but the agencies are concerned about the sustainability of the skills learned through these trainings because cuts to the DPSST budget will make it difficult for new officers to learn these methods. This training will need to remain a concern of both the subcommittee and LPSCC because its continuation might necessitate finding other sources of funding.

### **DSS-J and Public Safety Data Update<sup>1</sup>**

Commissioner Shiprack provided a brief history of DSS-J, which was developed under the auspices of LPSCC following the passage of a public safety technology bond in 1996. Commissioner Shiprack called attention to the reputation of the data warehouse as a national model for public safety system data collection and reporting, but hoped that LPSCC could move away from the idea of DSS-J as a "warehouse" and use it more as a tool and resource for better understanding the system.

---

<sup>1</sup> Two handouts accompanied this presentation.

Doug Bray highlighted some of the past uses of DSS-J, including a ten year study of the STOP court, the Public Safety Brief, and weekly email listings of individuals currently on bench probation who have recently been arrested and/or booked into jail. He also highlighted its value for monitoring crime trends and for understanding dynamics within the public safety system.

Returning to the warehouse analogy, Elizabeth Davies, LPSCC's Public Safety System Analyst, noted that one of her current projects, a model of the adult public safety system, includes "inventorying" data and exploring ways to "display" results. Conceptualized during a series of meetings between County public safety agencies and developed in order to support collaborative policy making, the model uses data available from several local sources to display the movements of a typical person through the public safety system. Elizabeth discussed the model's methodology by using the example of a Plinko set: as a ball (case) enters the system, it will encounter several activities and decision points that influence its overall trajectory. Similarly, when a user changes the number of people assigned to a certain activity or outcome, the model uses FY08 population estimates and basic probability to send those cases on a new path through the system and to estimate the impact of that change on subsequent stages.

Co-Chair Wheeler asked if the model could be used to examine the likely system impact of reductions taken by each agency in the FY10 budget. Elizabeth responded that the model can only examine the impact of program offers whose outputs are framed in terms of an increase or decrease in the number of people processed (e.g. cases, clients, inmates). She plans to add additional activities and information on the amount of time needed to process people through the system, which will give users greater flexibility in how they input changes.

Lane Borg remarked that this sort of model works well in a closed system, but wondered at how it could account for changes made to programs and activities that are not currently included in the model. Chief Sizer also voiced concern about using the model as a predictive tool, given the number of variables to consider and the problems inherent with linking different parts of the system. Elizabeth will continue working with agencies to accurately depict their activities and decision points within the model.

Lillian Shirley said that the graphic model provided a useful way of showing the "business processes" required to move people through the public safety system. Chiquita Rollins felt that the tool could be useful in comparing snapshots of the system across months. Elizabeth agreed with both points, noting the value in just having a graphic and quantitative *depiction* of the system. The project has also revealed certain inconsistencies in the data systems, and Elizabeth is working closely with DSS-J managers and other staff to examine these issues.