

## LPSCC Executive Committee meeting AGENDA

Tuesday, January 6, 2009 \*\* 7:30 to 9:30am\*\* Room 315

Announcements & Introductions Approve minutes from December 2, 2008

## **LEGISLATIVE FOCUS**

Governor's Budget	45 minutes
Joe O'Leary, Governor's Public Safety A	Advisor
<b>Department of Corrections</b>	25 minutes
Max Williams, Director, DOC	
Portland Police Bureau	5 minutes
Chief Rosie Sizer	
Sheriff's Office	5 minutes
Sheriff Bob Skipper	
Court System	5 minutes
Presiding Judge Jean Maurer	
Metropolitan Public Defenders	5 minutes
Lane Borg, Director	
<b>Department of Community Justice</b>	5 minutes
Scott Taylor, Director	
<b>Department of County Human Services</b>	5 minutes
Joanne Fuller, Director	
Department of Health	5 minutes
Lillian Shirley, Director	
Roundtable Discussion	15 minutes

<u>NEXT MEETING</u> Tuesday, February 3, 2009

## LPSCC Executive Committee Meeting Tuesday, January 6, 2009

## **Summary Minutes**

LPSCC Members: Senator Suzanne Bonamici; Representative Chip Shields; Rob Milesnick, Citizen's Crime Commission Director; County Chair Ted Wheeler; Lane Borg, Director, Metropolitan Public Defender; Judy Hadley, Citizen's Representative; Commissioner Judy Shiprack; City Commissioner Dan Saltzman; Karl Brimner, Mental Health 7 Addictions Director; Chiquita Rollins, Domestic Violence coordinator; Joanne Fuller, County Human Services Director; Lillian Shirley, Health Department Director; Sheriff Bob Skipper; Portland Police Chief Rosie Sizer; Gresham Police Chief Craig Junginger; Presiding Judge Jean Maurer; Judge Julie Frantz; Judge Nan Waller; US Attorney Karin Immergut; District Attorney Michael Schrunk

LPSCC Staff & other attendees: Max Williams, Oregon Department of Corrections Director; Joe O'Leary, Governor's Public Safety Advisor; Commissioner Diane McKeel; Carol Wessinger, LPSCC Assistant Director, Peter Ozanne, LPSCC Executive Director; Ching Way, Budget Office; Under Sheriff Tom Slyter; Tim Moore, MCSO; Rob Ingram, Youth Violence Prevention, Commissioner Saltzman's Office; Diana Manthe, County IT; Gail McKeel, County IT – DSSJ Program Manager; Caylor Ruling, Partnership for Safety and Justice; Doug Bray, Circuit Court Administrator; Barry Jennings, Oregon Judicial Department; Eric Hall, Circuit Court; Toni Rogers, County IT; Louise Grant, CCC; Kathleen Treb, DCJ; Tim Hartnett, CODA; Jann Brown, DCJ; Shaun Caldwell, DCJ; Carl Goodman, DCJ; Ron Bishop, MCSO; Jason Ziedenberg, DCJ; David Koch, DCJ; Kathy Brazell, VOA; Shea Marshman, Auditor's Office; Rhys Scholes, Chair's Office; Christian Elkin, Budget Office; Christine Kirk, MCSO; David Rogers, Partnership for Safety and Justice; Phillip Kennedy- Wong, Chair's Office

LPSCC Vice-Chair Mike Schrunk called the meeting to order. He welcomed the three new Multnomah County Commissioners to the meeting. He also announced that the meeting packet included the just completed LPSCC 2 year report.

Approval of the December  $2^{nd}$  minutes were moved by Lane Borg and seconded by Sheriff Skipper. The minutes were passed by a unanimous vote.

Governor's Budget Joe O'Leary, Public Safety Advisor to the Governor reported that the cornerstones of the budget were to prioritize, protect reserves, create a balanced budget and posture Oregon for economic recovery. December revenue forecasts a \$1.2billion shortfall from essential budget levels. There is a \$140m shortfall in 07-09. March and May revenue forecasts are to come. The DOC population forecast a 4,000 to 16,000 (15%) increase by 7/2011. DHS caseload and costs will increase 28%. The Governor's budget priorities are education (headstart & opportunity grant), healthcare (80,000 kids – 75,000 adults), energy and

environment (incentives to posture for recovery), transportation (roads, rail, air/seaports, public transit) and to not tap reserves.

Budget language used includes essential budget level -EBL) which is the cost of continuing current programs in the future biennium. It includes increases due to inflation, caseload, debt service, medical expenses fuel and utilities. The Governor's public safety budget priorities are 24/7 state police patrol coverage; maintain OSP services to local law enforcement; backfill loss of federal funds to DOJ Child Support Enforcement; implement measure 57 on the least cost basis; enhance the capacity of DOC to provide treatment and re-entry services; and, to maintain current Oregon youth Authority custody capacity and support to county juvenile departments.

Trade-offs and efficiencies pointed out were; decline in capacity to train public safety professionals at DPSST; reduction from EBL in the funding for community corrections; decline in services provided by DOJ's Crime Victims' Assistant Division; consolidation of 911 centers; limitations on number of custody and community beds available at OYA; and, a salary freeze and unpaid furlough days (executive branch statewide).

The Oregon State Police budget includes: 0.5% reduction from EBL (w/o OWIN), full funding for 24/7 patrol; maintains the current service levels in the criminal division, forensics/crime lab, and medical examiner services; and that current vacancies in other divisions besides patrol will continue for most of the 09-11 biennium. OSP will eliminate 4 fish and wildlife positions, 2 information services division positions and grant administration transferred to the Criminal Justice Commission.

The Department of Corrections receives \$1.5B from the general fund in the budget. It includes 0.49% increase in GF from EBL; medical services funded at \$204.6m, an increase of \$54.6m from the 07/09 budget; \$117m in certificates of participation to begin construction at Junction City by 07/09; and, \$1m enhancement for reentry and transition services (7 positions).

For Measure 57 implementation DOC will receive \$74m; \$5m for treatment services and \$15m for supplemental grants to local communities called for in m57. To fund part of m57, DOC takes a \$66.6m (5%) cut from EBL for day-to-day prison operations, administration and operational budgets for all other divisions. Community Corrections is funded at \$230m, a 5% EBL reduction. CC also sees a caseload reduction as a result of m57. There is a savings of \$7.9m for corrections officer training which will be in-house instead of at DPSST.

The Oregon Youth Authority has a \$298.3m general fund budget. It is a 13.8% reduction from EBL. 950 close custody beds will be preserved, insufficient dollars to fund all 1,150 beds which is forecasted and built into EBL. Community programs will decrease by 9% from EBL. Funding for local county juvenile departments is

maintained at \$23.3m. There are enhancements for medical and pharmaceutical needs of youth in custody.

The Department of Public Safety Standards and Training receives \$51.1m in total funds in the budget. It is a 6% decrease from total funds EBL. There is a 14.8% reduction in CFAA (\$5.3m, leaving \$29.8m); expansion of incident management and fire service training; fewer classes for police, corrections and other disciplines; significant administrative, custodial and facilities maintenance reductions; and, an elimination of the program for instructor training.

The Department of Justice receives \$422m total funds/\$65.2m from the GF budget. It is a 0.5% increase over EBL. It substitutes \$4m GF dollars for federal funds that are no longer available to total \$23.5m in funding for the Division of Child Support; maintains \$24.8m GF to defend convictions from appeals; and, \$1.6m 97.8%) reduction in CFAA-funded Crime Victims Services Division.

The District Attorneys receive \$10.8m GF in the budget and is at EBL. There is a 2.8% increase for prosecutorial assistance grants to \$456,835 and elected DA's are subject to one day per quarter unpaid leave.

The Board of Parole and Post-Prison Supervision receives \$4.3m GF in the budget. It is a 3.5% increase over EBL. It allows for a new paralegal position, which will free the Board members to implement recommendations from its system improvement workgroup.

The Criminal Justice Commission receives \$15.1m total funds in the budget and \$7.2m GF budget. It represents a 0.56% GF increase over EBL; takes on the administrative oversight of federal public safety grant programs and resume asset forfeiture oversight.

The Oregon Judicial Department will receive \$325.1 GF budget (6.2% reduction from EBL) and Public Defense Services receives \$220.2 GF in the budget. It represents a 6.2% reduction from EBL.

The Oregon Military Department and Oregon Emergency Management will see a \$32.8m GF budget which is a 16% GF increase over EBL. They will continue the reintegration program for returning Guard members; includes enhancement for Portland Air National Guard Base and the Kingsley Field Air national Guard Base; continue the youth challenge program; \$30m in bonds to seismically retrofit schools and public service facilities; and, \$14.2m for enhancements to existing emergency preparedness facilities – water, power, fuel and comms for rapid response. There will be a transfer of \$8.1m (10%) of 911 tax to the GF which will require some consolidation of the 50 911 centers in Oregon's 36 counties and removes \$1.5m in funding for the agency's deferred maintenance needs.

The Oregon Wireless Interoperability Network (OWIN) receives a \$271.4m budget. There is \$240.5m in capital construction to continue this long-term project to achieve reliable cross-agency public safety communication.

The Governor's Recommended Budget is the first step in a broader conversation with the legislature, stakeholders and the public and is subject to the March and May revenue forecasts. The GRB has been a challenge and an opportunity to look at and do things differently at every level.

Department of Corrections Max Williams, DOC Director reported that in the 07/09 biennium there is an approximate \$80m shortfall – key categories: under funding of post-factor, overtime, off-site medical and bargained for compensation packages, fuels, utilities and commodities. They have managed through the delay of the Deer Ridge Correctional Institutions medium opening, a hiring freeze, the suspension of non-mandatory training and administrative restrictions. The legislature funded \$28,2m of compensation increases and DOC self-funded the balance. DOC is currently projecting an end of biennium balance of approximately \$2m – less than one-half% of DOC's biennial budget.

It is anticipated that m57 will have the following impacts on DOC operations: \$20m for treatment, community supervision and sanction beds; it keeps DOC's investment in transition efforts; and, funds \$19m in extra-ordinary inflation to address off-site medical expenses. HB 3638 (2008) directs DOC to adopt rules for establishing grants to counties and identifies specific representative to advise DOC on rule making processes including sheriffs, judges, DAs, treatment providers, community corrections directors and defense attorneys. After initially conferring with the Community Corrections Commission, the group has expanded to include all these groups. They are taking input from other stakeholders including the legislature. M57 requires the CJC to evaluate M57 investments in treatment, jail sanction beds and enhanced supervision. The target rules will be adopted by the new biennium – July 2009. Other challenges presented by m57 include that more women will be affected and they have only one female facility, Coffee Creek, which is nearly full. The 09/11 budget may trigger the opt-out provision in SB 1145.

Chief Sizer said that the DPSST funding is a big problem. There is a forecasted need for training, ability to provide this has been inadequate prior to this time and the budget puts further restrictions on who provides training. Regarding the 911 system, she pointed out that currently OSP has two dispatch centers. She felt that OSP could close one and the northern part of the state could be part of PPB/MCSO 911. Currently, OSP and PPB/MCSO use different channels. She also felt that there is a need for stronger metal theft bill statewide. There is a need for increased compliance with both industry and in the area of oversight.

Chiquita Rollins pointed out that jobs created in the financial stimulus target men and that there needs to be balance in job creation.

Scott Taylor said Community Corrections needs flexibility for right-sizing and reducing supervision times.

Judge Maurer commented that the courts are busier during hard economic times. E-court which comes online in April will provide better access to court for the public and also pointed out that court facilities are crumbing and are in great need of replacement.

Lane Borg commented that they are trying to hold on to funds that advocate for programs that break the cycle for those with involvement in the CJS. They would also like to see a change in culture with how juvenile dependency representation works to shorten the process and save court time.

Joanne Fuller reported that the County Human Services have seen a 20-30% increase in demand already and she urges the Governor to keep children's mental health adequately funded. She said that cuts to A & D means that kids will not be able to return to families. She is also very concerned about cuts to mental health services and what it will mean for those involved in the CJS.

Lillian Shirley said that there is a close tie between public safety and public health. She urged that we not take medical benefits away pre-trial. Medical increases and the aging of the incarcerated population are fueling increased costs.

Ted Wheeler said that this will be an important year for LPSCC and that all jurisdictions in Multnomah County be engaged.

Joe O'Leary said that there is interest in a healthcare initiative which would include a hospital provider tax to expand OHP. For every \$1 spent there is a \$1.60 saved. He also reported that the Governor had recently met with President-Elect Obama and requested an increase in Medicaid reimbursement. This would free up some GF dollars.

Rep. Shields reported that he will be Chair of Ways and Means. The Governor has done his job and now it is up to the legislature. To increase public safety they will need help and support from the DA's association regarding sentencing and budgeting.

Senator Bonamici thanked Joe and Max for their presentations. She reported that there are metal theft bills in the line.