



MULTNOMAH COUNTY OREGON DETENTION REFORM INITIATIVE

Juvenile Justice Council (JJC)

May 18, 2009 (Monday)
12:00 pm – 1:30 pm
Juvenile Justice Complex - large conference room
1401 NE 68th Avenue
Portland, Oregon 97213

MEETING MINUTES

Council Members:

Kathy Brennan	Lisa Fithian-Barrett	Linda Hughes	Julie McFarlane	Carla Piluso	Bob Robison	Heather Updike	Ed Hamann
Loren Calkins	Joanne Fuller	Rick Jensen	Keith Meisenheimer	Lorenzo Poe	Diane Stuart	Nan Waller	Thuy Vanderlinde
Tom Cleary	Carolyn Graf	Dave Knofler	Thach Nguyen	Charlene Rhyne	Susan Svetkey	Michael Ware	Joan Williams
Keith Bickford	Rob Halverson	David Koch	Louise Palmer	Tom Ryan	Scott Taylor	Carol Wessinger	Betty Wagner
Tina Edge	Debbie Hansen	Paula Kurshner	Donna Henderson	Hillary Demary	Katherine Tennyson	Sara Westbrook	Jason Ziedenberg
William H. Feyerherm	Carol Herzog	Michael Loy	Christine Pedersen	Brett Smith	Rod Underhill	Merri Wyatt	

AGENDA TOPIC / PRESENTER	NOTES	CONTACT INFORMATION
Project Safe Streets Extension and Expansion Approval Rob Halverson / David Koch Handout attached	<p>This is a high risk probation violation pilot developed by the police, DCJ, DA and this council that allows law enforcement to remove a youth from the community and transport to Detention Intake when the youth is observed in violation of probation and law enforcement has a reasonable belief based on their training and experience that the youth is likely to become involved in a serious offense or suffer injury if not brought to detention. Serious offenses include all felonies, all weapons possession/use, and all assaults.</p> <p>The council is being asked to review an extension and expansion of the current program which began in February 2009 and expired on April 30th. The program was developed in response to the public concern regarding the rising youth gun violence taking place in the community. This policy gives the police an intervention resource tool when situations on</p>	<p>If you have questions or need more information, contact:</p> <p>David Koch Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-4171 david.m.koch@co.multnomah.or.us</p> <p>Rob Halverson, Supervisor BIST Team</p>

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	<p>the street are escalating.</p> <p>This policy has been used 3 times since its inception:</p> <ul style="list-style-type: none"> • FAT Tuesday • Spring Break • Lloyd Center incident <p>This resulted in 4 youth brought in to detention solely for probation violations.</p> <p>Kathy Brennan, DCJ Detention Manager fully supports this program and states that it is highly effective and is not currently being over-utilized and has not resulted in a sizable increase in detention of African American and or Latino youth.</p> <p>There is currently a list of 108 probation youth who were placed on probation after being charged with a firearms offense or person felony which officers use for this program <u>which is not a gang program</u>. They currently do not know the racial breakdown of that list at this time - Rob will get that information to council. Oregon Youth Authority has also joined in this program.</p> <p>The council agreed to the extension to 2010 with the provision that tracking of the racial breakdowns will occur. Judge Waller thanked the group for sharing their concerns and input.</p>	<p>Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-4603 Robert.p.halverson@co.multnomah.or.us</p>
<p>Portland Police Bureau & Department of Community Justice Community Partnership Program</p> <p>Rick Jensen / Tina Edge</p>	<p>Rick gave some background on this program which began with Chief Rosie Sizer wanting to open the communication lines between agencies and tasked Lt. Sara Westbrook and her training staff to develop a pilot program.</p> <p>Tina noted that Sgt Dave Virtue wanted to be at this meeting but was out of state at the time. The first round of cadets successfully went through the 3-day training on May 20 - 22, 2009 at Department of Community Justice. The next training is scheduled for June 2009 and will include Self-Enhancement, Inc. and the JANUS Youth Reception Center. The community providers (New Avenues and Outside In) are also part of this faculty.</p>	<p>If you have questions or would like more information about this program, please contact:</p> <p>Rick Jensen Juvenile Detention Alternatives Initiative Juvenile Service Division 1401 NE 68th Street</p>

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<p>Handout attached</p>	<p>This is a great opportunity for both agencies to learn about how the other operates. The Portland Police and Department of Community Justice Working Agreement is attached.</p> <p>For more information about this program and to view a quick video of the cadet debrief, please go to our website: http://www.co.multnomah.or.us/dcj/community_partnership.shtml</p>	<p>Portland, OR 97213 (503) 988-5698 rick.k.jensen@co.multnomah.or.us www.co.multnomah.or.us/dcj/jcjdetreform.shtml</p> <p>Tina Edge Juvenile Detention Alternatives Initiative Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-3083 tina.a.edge@co.multnomah.or.us</p> <p>Sgt. David Virtue Portland Police Bureau Training Division (503) 823-0553 DVirtue@portlandpolice.org</p>
<p>Open Remarks</p> <p>Judge Waller</p>	<p>Jason Ziedenisberg, Department of Community Justice invited everyone to a celebration of youth completing probation supervision taking place:</p> <p style="text-align: center;">Youth Completing Probation Celebration Wednesday, May 20, 2009 6pm - 7:30pm Juvenile Services Complex 1401 NE 68th Avenue Portland, OR 97213</p> <p>Please RSVP to Vickie Parker @ Vickie.I.parker@co.multnomah.or.us or call her at (503) 988-5567</p>	<p>If you have general questions about this council contact:</p> <p>Judge Waller Family Court Judge 1021 SW 4th Avenue Portland, OR 97204-1123 Interoffice 101/362 (503) 988-3038 (503) 988-3425 fax nan.waller@ojd.state.or.us http://www.ojd.state.or.us/mul/index.htm</p>

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	There will also be a volunteer training taking place by Rev. Ward to help females 13 to 21 years of age transition out of correctional facilities. The training will take place June 12th 9am - 11am	

Facilitator: Judge Nan Waller Note-taker: Vickie Parker

Next meeting ...
June 15 , 2009 (Monday)
 12:00noon - 1:30pm
 Juvenile Justice Complex - Large conference room
 1401 NE 68th Avenue Portland, OR 97213

**** Meetings normally take place 3rd Monday of every month 12:00noon - 1:30pm****



Department of Community Justice
MULTNOMAH COUNTY OREGON
Juvenile Services Division

1401 NE 68th Avenue
Portland, Oregon 97213
(503) 988-3460
(503) 988-3561 TDD

Memorandum of Agreement

PROJECT SAFE STREETS

Effective: May 1, 2009 through June 30, 2010

Purpose:

This strategy proposes to bring together efforts of Law Enforcement, the Juvenile Services Division, the Oregon Youth Authority and the District Attorney's Office to address increasing community concern regarding delinquent youth. This program will target Multnomah County's highest risk youth. This program is being implemented to increase public safety, enhance the safety of the youth, and ensure appropriate accountability for high risk youth on probation and parole.

The program seeks to achieve its purpose by allowing law enforcement to remove a youth from the community and transport to Detention Intake when the youth is observed in violation of probation or parole and law enforcement has a reasonable belief based on their training and experience that the youth is likely to become involved in a serious offense or suffer injury if not brought to detention. Serious offenses include all felonies, all weapons possession/use, and all assaults.

When determining whether to bring a youth to Detention Intake on a probation or parole violation, law enforcement will consider the following factors:

Mandatory Factors to Consider:

1. Youth's behavior is sufficient to establish probable cause for a probation or parole violation. Standard conditions of probation and parole include obey all laws, do not possess weapons or firearms, and abstain from all use of alcohol, controlled substances or other intoxicants. Some youth, but not all, are ordered not to associate with known gang members, have no gang association, not possess gang paraphernalia or not have contact with specific codefendants.
2. Youth's behavior poses a current risk of a serious offense or being injured, such that there is a high likelihood that the serious offense or injury will indeed occur unless the youth is taken into custody and transported to Detention Intake.
3. Alternative placement at the reception center or home is judged not adequate to protect members of the public from a serious offense or the youth from injury.

Other Factor to Consider:

1. Youth's delinquent history

Youth brought to Detention Intake under this agreement must fit the criteria above to be accepted at Intake. Youth who do not fit the criteria may be taken to the Reception Center. Youth accepted at Detention under this pilot will be screened using the *DCJ Detention Screening Decision and Preliminary Hearing Recommendation Policy* as outlined in the attached procedures. Probation youth not detained will receive a summons to a preliminary hearing. The Juvenile Court Counselor (JCC) will review the police report and determine whether filing a probation violation petition is indicated. If so, the JCC will file the probation violation petition for a preliminary hearing on the next court day. The JCC will notify the Deputy District Attorney (DDA) if deciding not to file a probation violation petition.

For the preliminary hearing, where a serious offense or injury continues to be a concern, the JCC will recommend detention unless a safety plan to adequately provide for community safety can be made.

Signers of this agreement will promote open communication regarding this strategy and provide oversight designed to ensure the strategy is operating as intended. Signers agree to provide staff to attend a regular meeting to review progress and address issues with the pilot. Signers will be mindful that detention space is limited and will assure that professional judgment is used in determining who is lodged at JDH.

Rod Underhill, Chief Deputy DA	DATE	Commander James C. Ferraris Portland Police NE Precinct	DATE
Sgt. Manuel Hernandez, Gresham Police Department	DATE	Scott Taylor, DCJ Director	DATE
Commander Chris Uehara, Portland Police Bureau Gang Enforcement Team, Tactical Operations Division	DATE	Debbie Hansen, Oregon Youth Authority North Valley Probation/Parole Supervisor	DATE

Procedures

Police Procedures:

1. Authority: The authority to implement this tool will rest with a supervisor of the Portland Police Bureau Hot Spot Enforcement Action Team (HEAT), Portland Police Bureau Gang Enforcement Team (GET), or the East Metro Gang Enforcement Team (EMGET). Members of law enforcement who wish to utilize this public safety tool must first contact one of these supervisors for approval.
2. Weekdays 8-5 the youth's JCC or PPO can provide information about probation/parole conditions. At other times Detention Intake can provide information regarding conditions of probation/parole. Both of these phone numbers are listed in the youth's EPR.
3. Once approved by a supervisor from HEAT, GET, or EMGET, youth will be transported to Detention Intake, and the HEAT, GET or EMGET supervisor will contact Detention Intake at (503) 988-3489 to inform them of the authorization. A complete police report including the basis for the probation or parole violation must be submitted to Detention Intake before the officer leaves.

Detention Intake Procedures:

1. As needed, Detention Intake Staff will field calls from police and provide information about a youth's probation/parole conditions and criteria for bringing the youth to detention under this pilot. JCCs and PPOs will receive these calls during business hours. Police will find this contact information in LEDS EPR hits.
2. Once approved by a supervisor from HEAT, GET or EMGET, youth will be transported to Detention Intake, and the HEAT, GET or EMGET supervisor will contact Detention Intake at (503) 988-3489 to inform them of the authorization. A complete police report including the basis for the probation violation must be submitted to Detention Intake before the officer leaves.
3. The Youth will be screened at Detention Intake using the *DCJ Detention Screening Decision and Preliminary Hearing Recommendation Policy*, which includes a detention override provision for probation and parole youth who pose a current risk of a serious offense or being injured, such that there is a high likelihood that the serious offense or injury will indeed occur unless the youth is detained. Screening for these youth can include contacting the assigned JCC during business hours, the on call Counseling

Community Justice Manager (CJM), or the OYA North Valley Probation/Parole supervisor for information. Overrides to the RAI score for probation youth require approval from the RAI Override Approver, as defined in policy.

4. If detention is not indicated in the detention screening, notification must be made to the HEAT supervisor at (503) 793-9412, the GET supervisor at (503) 209-9563, or the EMGET supervisor at (503) 793-3782, and probation youth must receive a summons to a preliminary hearing on the next court day, a safety plan, and, if applicable, placement in shelter or with Community Detention if court is more than 24 hours in the future.

Preliminary Hearing Procedures (parole youth will receive revocation hearings):

1. The Juvenile Court Counselor (JCC) will review the police report and will file a probation violation petition if indicated.
2. If the JCC determines that a probation violation petition should not be filed based on the facts of the case and the graduated sanctions grid, the JCC will notify the DDA before declining to file the petition.
3. If a probation violation petition is not filed, the youth's name will be removed from the preliminary hearing docket and the JCC will meet with the youth about the youth's behavior.
4. The preliminary hearing recommendation will be made based on the *DCJ Detention Screening Decision and Preliminary Hearing Recommendation Policy*, which includes a detention override provision for youth who pose a current risk of a serious offense or being injured, such that there is a high likelihood that the serious offense or injury will indeed occur unless the youth is detained. The policy also includes override provisions for adding release conditions of placement in shelter or with community detention.
5. A release recommendation for these youth must be accompanied by a safety plan to adequately provide for community safety.



Community Partnership Training Program

A partnership between Portland Police Bureau &
Department of Community Justice

Inter-Agency Working Agreement

1401 NE 68th Avenue
Portland, OR 97213

A new inter-agency working agreement between Department of Community Justice and the Portland Police Bureau

The Multnomah County Department of Community Justice and the Portland Police Bureau have agreed to form a police officer training partnership called the Community Partnership Training Program which will allow newly hired and newly sworn officers to spend several days learning about both juvenile and adult corrections, as well as, provide these officers with the opportunity to learn about each of the job functions performed by both department staff and contractors by working a partial shift, in real time, on location with their community partners.

The following outline describes the training planning and implementation process:

- The Juvenile Department will calendar these quarterly trainings a year in advance and reserve the large conference room at the juvenile department for these trainings, the same way we plan a year in advance for the National System Reform Model Site Trainings.
- The agenda and the faculty will be consistent and the police training unit will include this agenda in their new officer orientation course.
- The agenda for the juvenile side of the department will follow the juvenile system map, which outlines the case processing decision points and will focus primarily on front end decision making, detention alternative programs, preliminary hearings and probation case management.
- The training will be three days long. Day one will be orientation; this is an all day classroom lecture style format and will begin with an overview of the department's philosophy presented by the Department Directors or their representatives which reflects our role as a national JDAI site. This is followed by a morning session on juvenile case processing and an afternoon session on adult case processing. At the end of the day there will be a debriefing with the officers and a description of the next day's experiential activities.
- Days two and three are the experiential part of the training, half of the officers will spend all of day two with the juvenile department working at different work stations and with different contractors in small groups, switching places every two hours. By the end of the day all the officers will have experienced the same work stations, this will provide consistency as well as variety for the officers. The other half of the officers will be with the adult side following the same format.
- Day three the officers who were with Juvenile Services will switch and will engage in activities on the Adult side of the department; Adult Services Division (ASD). The cadets will visit several functional units including, Recog & Pretrial Supervision, High Risk Drug Unit, Day Reporting Center, Southwest Sex Offender unit, and one of ASD's downtown subsidy housing units. Officers will gain an indepth overview of felony supervision, violation hearings, probation & parole officer (PPO) arrest authority, and they will gain insight into the full range of internal sanctions and services that ASD provide to offenders. This plan can accommodate up to 20 officers at a time with 10 officers being trained at juvenile one day and ten officers being trained at adult, then switching the next day.
- Additionally, the agenda can accommodate return visits for officers at a later date, who are interested in more training at any one of the work stations they visited previously, as well as, allow for older officers and command staff to participate in a menu of elective options for on-going work experience training which is encouraged by the police bureau.
- Most importantly is the feedback loop from the officers after the training is completed. This is when the officers fill out a training survey form and participate in a live debriefing session regarding the training and its effectiveness. We are using this feed back to constantly adjust and improve the trainings effectiveness. The one thing we have learned so far is how important it is to have a representative form both the adult and juvenile side to accompany the officers for the entire three days and perform introductions and handoffs between the officers and the regular staff at the beginning of each work station shift. This also allows time for questions and answers which inevitably come up

regarding inconsistencies between the system overview provided at the orientation and policy over-rides made during the actual work experience.

Lastly, we will video taping as much as we can and these tapes will be posted on the JDAI Help Desk. The goal is to provide other sites with as much information as possible about our experiences and hopefully provide encourage jurisdictions to experiment with a similar training partnership program.

For more information, please contact Tina Edge, Multnomah County System Reform Project Assistant @ (503) 988-3083.

4/30/09