



# MULTNOMAH COUNTY OREGON DETENTION REFORM INITIATIVE

## Juvenile Justice Council (JJC)

April 21, 2008 (Monday)

12:00 pm – 1:30 pm

Juvenile Justice Complex - large conference room

1401 NE 68th Avenue

Portland, Oregon 97213

## MEETING MINUTES

### Council Members:

Kathy Brennan	Lisa Fithian-Barrett	Linda Hughes	Julie McFarlane	Carla Piluso	Jim Stegmiller	Heather Updike	Donna Henderson
Loren Calkins	Joanne Fuller	Rick Jensen	Keith Meisenheimer	Lorenzo Poe	Diane Stuart	Nan Waller	Ed Hamann
Tom Cleary	Carolyn Graf	Dave Knofler	Thach Nguyen	Charlene Rhyne	Susan Svetkey	Michael Ware	Keith Bickford
Tracey Cordes	Rob Halverson	David Koch	Louise Palmer	Tom Ryan	Scott Taylor	Carol Wessinger	
Tina Edge	Debbie Hansen	Paula Kurshner	Dana Pearman	Wayne Scott	Katherine Tennyson	Sara Westbrook	
William H. Feyerherm	Carol Herzog	Michael Loy	Christine Pedersen	Brett Smith	Rod Underhill	Merri Wyatt	

### Guests:

- MSCO Deputy Keith Bickford
- Sulma E. Flores, Reception Center Supervisor
- Lailah Hamblin, DCJ Research & Evaluation Analyst

AGENDA TOPIC:	NOTES:	PLAN OF ACTION CONTACT INFORMATION
<b>Welcome &amp; Introductions</b>  Judge Waller	<p>Judge Waller welcomed everyone and participants introduced themselves. In recognition of Administrative Professional's Week, she thanked Tina Edge for her work supporting the council.</p> <p><u>Several announcements:</u></p> <p>Carol Wessinger - shared an informational flyer on the Multnomah County-wide training "And How Are the Children? Summit on May 2nd - invited everyone to attend. <b>** Flyer attached to minutes **</b></p> <p>Judge Waller - a flyer will be coming out soon giving information on the 1-day Over-Representation of Youth conference on May 22nd.</p>	<p>If you have questions or suggestions for the council, please contact:</p> <p style="text-align: center;">             Judge Waller  <b>Family Court Judge</b>              1021 SW 4th Avenue              Portland, OR 97204-1123              Interoffice 101/362              (503) 988-3038              (503) 988-3425 fax  <a href="mailto:nan.waller@ojd.state.or.us">nan.waller@ojd.state.or.us</a> </p> <p>or contact her assistant, Gloria Martin at:  <a href="mailto:'Gloria.J.MARTI@ojd.state.or.us'">'Gloria.J.MARTI@ojd.state.or.us'</a> </p>
<b>Plight of African American Youth</b>  Charlene Rhyne / Lailah Hamblin	<p>Charlene gave background information on how African American youth data was tracked in the past. She also discussed the findings of the Community of Colors partnership presentation. Lailah presented the data findings and recommendations based on 20 youth served by SEI and the Latino Network as well as steps taken over the past months.</p> <p>There were 5 recommendations offered:</p>	<p>If you have questions or need more information, contact:</p> <p style="text-align: center;">             Charlene Rhyne, Supervisor  <b>Research and Evaluation</b>              Department of Community Justice              501 SE Hawthorne Blvd           </p>

AGENDA TOPIC:	NOTES:	PLAN OF ACTION CONTACT INFORMATION
<p>Handout attached</p>	<ol style="list-style-type: none"> <li>1. Clearly define referral and staffing process</li> <li>2. Implement collaborative on-going case planning</li> <li>3. Define roles, responsibilities, and expectations</li> <li>4. Orientation and training for case managers</li> <li>5. Reimbursement process for costs associated with activities for youth and other needs</li> </ol> <p>The council had concerns about youth and family not attending together at Intake interview. They suggest both attend and have the ability to invite others that may have an impact on youth case plan.</p>	<p>Portland, OR 97213 (503) 988-4126 Fax (503) 988-5791 <a href="mailto:charlene.e.rhyne@co.multnomah.or.us">charlene.e.rhyne@co.multnomah.or.us</a></p> <p><b>Research and Evaluation Analyst I</b> Lailah Hamblin <a href="mailto:lailah.l.hamblin@co.multnomah.or.us">lailah.l.hamblin@co.multnomah.or.us</a> (503) 988-4380 Fax (503) 988-5791</p>
<p><b>Detention Screening and Risk Assessment Instrument (RAI)</b></p> <p>Rob Halverson</p> <p>Handout attached</p>	<p>Rob provided updated charts on released youth outcomes and detention decisions under the new detention risk assessment instrument. We are continuing to see improved outcomes for all demographic groups of released youth, though number of Hispanic youth evaluated is still small (only 12). Detention decision charts show fewer youth being detained and unconditionally released, and more being released with conditions. Detain rates have declined for all demographic groups except Hispanics, where the number of cases is again so small (30) that rates can change dramatically with just a few added cases. The department is monitoring this monthly and will continue to present updated charts to the Council. Override rates will be included next time.</p>	<p>If you have questions or need more information, contact:</p> <p>Rob Halverson, Supervisor <b>BIST Team</b> Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-4603 <a href="mailto:Robert.p.halverson@co.multnomah.or.us">Robert.p.halverson@co.multnomah.or.us</a></p>
<p><b>Chair Wheeler's Budget: Implications for Juvenile Justice</b></p> <p>Scott Taylor / David Koch</p>	<p>Scott stated each Department was given the task of identifying 3% in suggested reductions while keeping the focus on core services; for DCJ this meant addressing high risk/high needs of offenders under the agency's supervision. The budget cuts from Juvenile were based on data reviews (such as implementation of the new RAI). The proposal is to phase in a lowering of the census over the first 6 months of the new fiscal year to manage 64 total beds. There will be a small limited reserve fund to be used in the event there is a need to quickly reopen more, on a very limited basis. The other proposal envisions the Secure Residential Treatment Program (SRTP) moving the Juvenile Justice Complex to a smaller (10-bed) community-based program serving youth from Clackamas, Multnomah and Washington counties. This proposal relies on the Oregon Youth Authority funding operation of the community-based contract; otherwise, the program will cease to operate. It was noted that concerns regarding stability of Medicaid funding for this purpose also contributed to the decision.</p> <p>On a more positive note, if a Public Safety Levy is advanced, and passes, a number of services within the Department and elsewhere</p>	<p>If you have questions or need more information, contact:</p> <p>Scott Taylor, Director <b>Department of Community Justice</b> 501 SE Hawthorne Blvd Portland, OR 97214 (503) 988-5590 <a href="mailto:scott.m.taylor@co.multnomah.or.us">scott.m.taylor@co.multnomah.or.us</a></p> <p>David Koch <b>Juvenile Service Division</b> 1401 NE 68th Street Portland, OR 97213 (503) 988-4171 <a href="mailto:david.m.koch@co.multnomah.or.us">david.m.koch@co.multnomah.or.us</a></p>

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	in the county would be restored.	
<p><b>US Attorney's Task Force on Prostitution Trafficking</b></p> <p>MSCO Deputy Bickford</p>	<p>MSCO Deputy Keith Bickford gave some background information on the situation with this difficult and rapidly growing group. They are on the streets and in the schools. This population consists of both females and males that are hard to hold on to - most coming through the "dependency" door. These youth are victimized by the pimps who exploit the youth's vulnerable situation. Portland is on a prostitution circuit between Seattle and Arizona. The key element in addressing their needs is consistency.</p> <p>It was previously suggested to incorporate a mandatory 36-hour hold on these youth to separate them from the pimps and ensure a safe environment for them to stop and reassess their tenuous situation. This strategy is already being used in other high risk areas such as Las Vegas and Dallas, Texas. Keith is waiting to receive resource materials from these sites to help give some direction on how Multnomah County could proceed.</p> <p>Other factors involved in this population:</p> <ul style="list-style-type: none"> <li>• Spreading disease</li> <li>• Use of illegal drugs</li> <li>• Unwanted pregnancies</li> <li>• Turf wars</li> </ul> <p>There is a concern that 36 hours may not be enough time to break the hold of the pimp so it is suggested to look at other possibilities such as secure beds and/or a facility. This resource would keep youth safe and give them time to reassess their future and the current path they are on.</p> <p>Agencies that could be involved in developing a solution to this issue are:</p> <ul style="list-style-type: none"> <li>• Children of the Night</li> <li>• Juvenile Rights Project</li> <li>• Run Away Homeless Teams (address issue at street level)</li> <li>• Department of Human Services (due to dependency issues)</li> <li>• Department of Community Justice - Juvenile Service Division</li> <li>• Governor's office</li> <li>• Judiciaries</li> </ul> <p>The most powerful tool would be to geographically relocate the youth to break the communication and bond to the pimp.</p>	<p>If you have questions or suggestions for the task force, please contact:</p> <p>Deputy Keith Bickford  <b>Multnomah County Sheriff's Office</b>  12240 NE Glisan Street  Portland, 97230  (503) 251-2479  <a href="mailto:keith.bickford@mcsco.us">keith.bickford@mcsco.us</a></p>

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	Judge Waller asks the council for their suggestions on what can be done to assist with accessing services for these youth to help break the hold on their addictive lifestyle. Deputy Keith Bickford also asks for input and suggestions on the best way of tackling this difficult issue - he greatly appreciates everyone's input.	
<b>Tri-Met Project Update</b>  Tom Cleary	This program started a month ago and have 5 clients so far. They are not sure of the impact but believe communication has increased and improved from when they started but it is still early.	If you have questions or suggestions for the task force, please contact:  Tom Cleary <b>District Attorney</b> 1401 NE 68th Street Portland, OR 97213 (503) 988-3460 <a href="mailto:Thomas.CLEARY@mcda.us">Thomas.CLEARY@mcda.us</a>
<b>General topic</b>	Sulma E. Flores, Reception Center Supervisor was added to council notification email group.  MCSO Deputy Keith Bickford was added to council membership.	If you are not receiving email notifications, agendas, or minutes and would like to - please contact:  Tina Edge <b>JSD Treatment &amp; Specialized Services</b> Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-3083 <a href="mailto:tina.a.edge@co.multnomah.or.us">tina.a.edge@co.multnomah.or.us</a>

Facilitator: Judge Nan Waller    Note taker: Tina Edge

*Next meeting ...*

May 19, 2008 Monday  
12:00noon - 1:30pm  
**Juvenile Justice Complex**  
Large conference room  
1401 NE 68th Avenue    Portland, OR 97213

**\*\* Meetings normally take place 3rd Monday of every month 12:00noon - 1:30pm\*\***

# Communities of Color Partnership

## Evaluation and Site Visit Findings

Kim Pascual  
Lailah Hamblin, MS  
Charlene Rhyne, MSW, PhD

October 2007



MULTNOMAH COUNTY DEPARTMENT OF COMMUNITY JUSTICE  
QUALITY SYSTEMS MANAGEMENT & EVALUATION SERVICES

## What We Did...

- Process Evaluation of COCP
- Site Reviews

## What We Found Out...

- Key Stakeholders are committed and passionate about the work they do.
- Providing culturally competent services and assessments are essential to minority youth.
- How the program operates and fidelity to program design.

## The Youth Served

- 20 youth served by SEI, 20 youth served through Latino Network
- Mostly male, average age between 15- 16
- SEI youth younger at age of first criminal referral
- Average length of time a case open was 298 days

## Youth History & Background



- Many youth come from chaotic and unstable living environments.
- Youth are dealing with difficult issues and multiple barriers in their lives.

## Fidelity: Referral & Staffing



- JCC makes referral to program
- All high- risk Latino or African American youth on probation are referred
- Staffing of case occurs at MDT meeting.
- Youth present and parent if possible at SEI staffing. Youth not at Latino Network staffing

## Fidelity: Case Planning



- Contract states collaborative case planning to occur within 90 days of intake.
- DCJ internal policy states how case planning should occur.
- Current case planning process varies

## Fidelity: Case Management / Service Delivery



- Providing access to culturally appropriate assessments and services.
- JCCs refer to services.
- Case Managers support youth entering and receiving services.
- Case Managers have many different roles.

## Fidelity: Case Review Process



- Contract indicates that cases are to be reviewed every 90 days
- Case up for review are placed on meeting agenda
- Agenda sent out prior to meeting to committee members and JCCs
- Unclear how and when cases are selected for review

## Fidelity: Aftercare/ Discharge Planning



- Criteria for determining when to close a case unclear.
- Contract states agency is to develop an aftercare plan and complete discharge summary.
- No discharge or aftercare plans found in any files during site visit.

## Positive Program Aspects



- Assists youth with receiving culturally specific assessments and services
- Provides after hours support to the youth and family in a time of crisis
- Helps families and youth build healthy relationships, reuniting families in some cases
- Helps youth form pro- social ties to their community

## What We Recommend...



- Clearly define referral and staffing process
- Implement collaborative on- going case planning
- Define roles, responsibilities and expectations
- Orientation and Training for Case Managers
- Reimbursement process for costs associated with activities for youth and other needs

## Referral & Staffing Process



- Review target population to be served
- How are COCP youth service needs assessed before referral & staffing?
- Formalize staffing process
- Document outcomes and decisions of a case staffing

## Case Planning



- Clearly defined and written process
- Begins at Staffing
- Collaborative between JCC and Case Manager at intake
- Clearly defined and measurable goals
- On-going documentation
- Accountability

## Roles and Responsibilities



- Written documentation of the COCP case manager's specific responsibilities
- Expectations of contact standards and communication with JCC
- Outline JCC role to case managers

## Orientation & Training



- Orientation and initial training manual for all new case managers
- Training for case managers on issues specific to working with our youth
- DCJ and Agency annual training retreats
- Training budget/ funds



## Reimbursement for Costs



- Process for reimbursement of costs associated with youth activities or other youth needs.
- Possibly determine amount per youth available
- Flex funds?

## Update, cont.



- Training needs assessed and being addressed.
- Orientation and new case manager training manuals being developed.
- Provider agencies implementing better case file documentation practices.

## Six Month Update...



- JCC and Case Manager roles and responsibilities have been defined in writing.
- Case planning and case review process has been documented and is in process of implementation.
- Intake/ Case presentation process tightened.
- Communication & Contact Standards between JCC and Case Managers defined.

## RAI 4 Implementation Fact Sheet – First Five Months – April 5, 2008

On October 19, 2007 DCJ implemented the validated RAI 4 Detention Risk Assessment Instrument. In doing so we hoped to accomplish the following:

**Improved Outcomes.** We hoped for better recidivism and appearance rates for released youth by connecting detention decisions to items most strongly connected with favorable outcomes.

**Reduced Disparity.** We hoped to find and correct any racial/ethnic and gender disparity in detention decisions and outcomes by using the fairest combination of assessment items.

**Clearer Policy.** We hoped to better understand and control detention decisions by carefully defining automatic and override decision criteria.

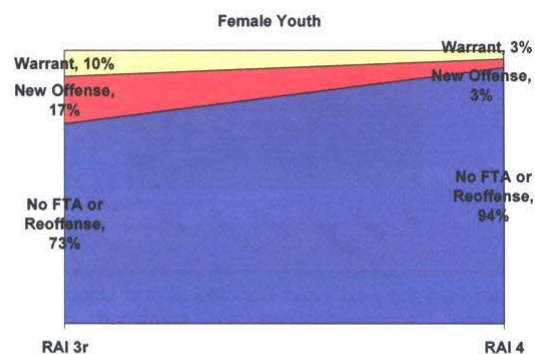
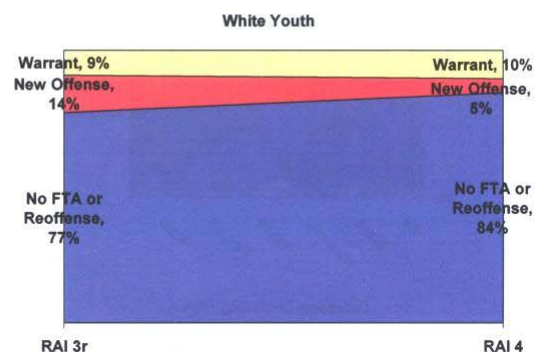
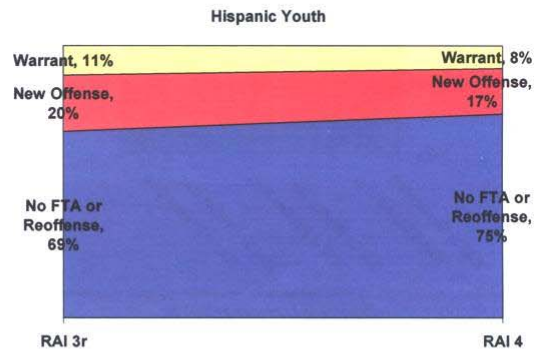
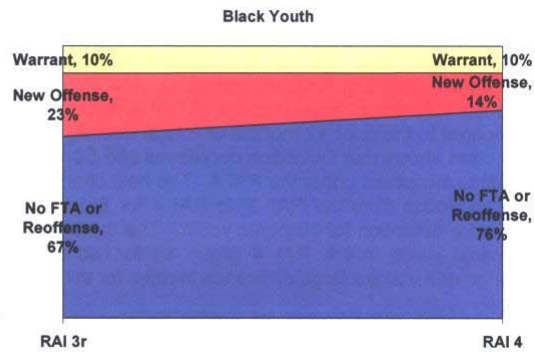
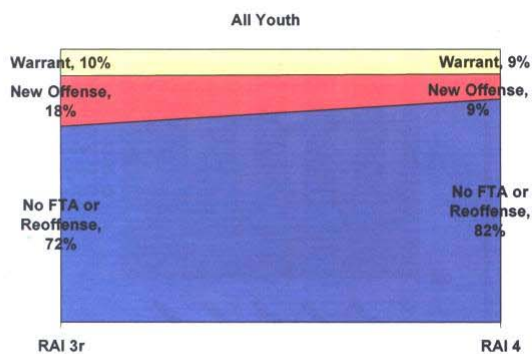
### Improving Outcomes

The following tables compare outcome results for youth released under the RAI 3r (n=656) and the RAI 4 (n=132). Each opportunity in the community while awaiting a hearing on a law violation or probation violation is counted separately. Opportunities are considered ended when the youth is admitted to detention, the youth receives a new criminal referral, the youth fails to appear for any hearing, or disposition is done on the youth's case. A youth can have multiple release opportunities while awaiting disposition on a law violation or probation violation.

Three outcomes are possible: No FTA or Recidivism, New Offense, and Warrant.

The charts below show improved outcomes across demographic groups for the first five months of using the RAI 4 vs. the prior 12 months using the RAI 3r. This looks very promising, though caution should be used in making early conclusions about Hispanic youth because the number of RAI 4 cases for Hispanic youth in this study is small enough that a few successes or failures can have a large influence on the outcome rates.

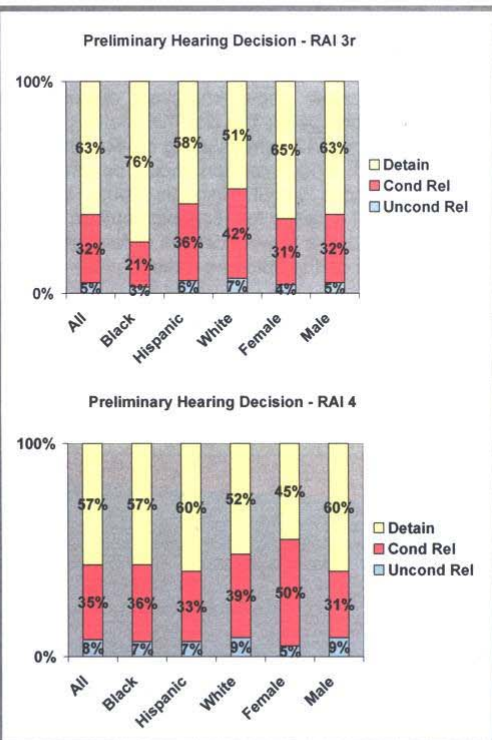
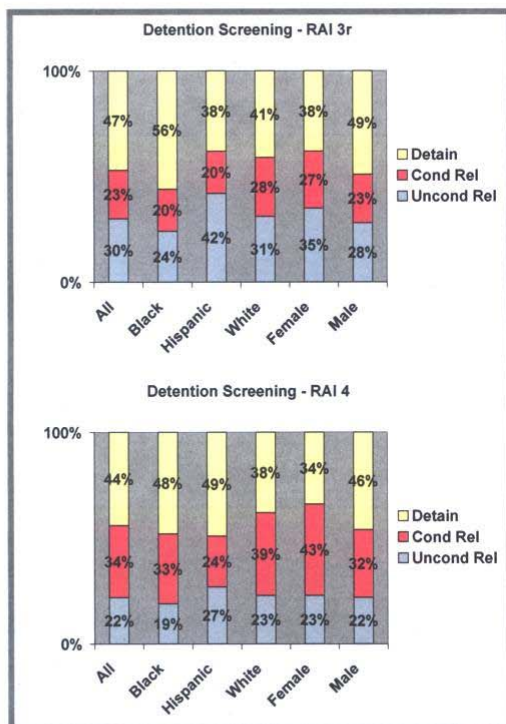
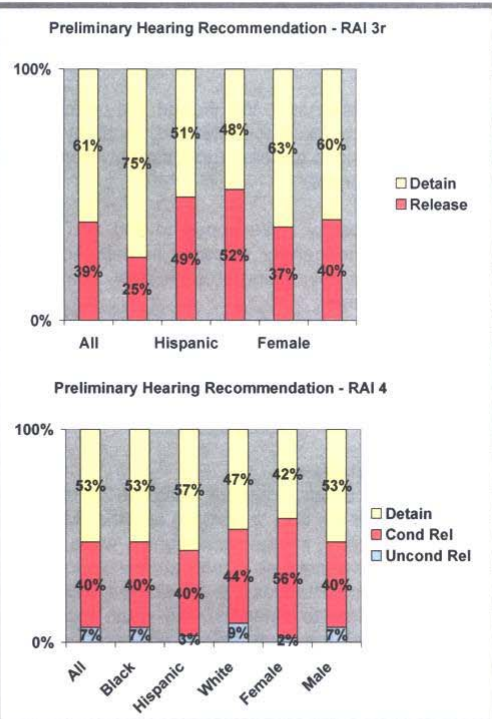
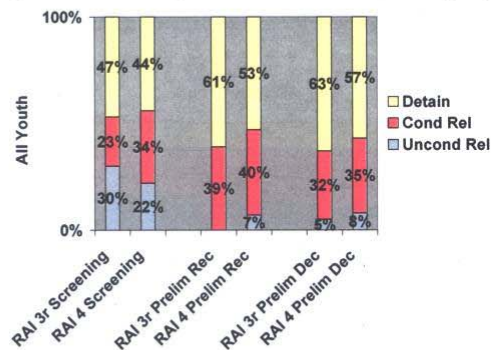
But we seem to be making gains both in overall outcomes and in reducing racial/ethnic and gender disparity in the results for our detention decisions.



## RAI 4 Implementation Fact Sheet – First Five Months – April 5, 2008

### Reducing Disparity

The charts below compare decision results between the RAI 3r and the RAI 4 for Detention Screenings, Preliminary Hearing Recommendations, and Preliminary Hearing Decisions. Five months of RAI 4 decisions are compared to the prior 12 months of RAI 3r decisions. The first chart shows that Detention decreases and Conditional Release increases under the RAI 4. The next charts show less detention from the RAI 3r to RAI 4 for Black youth, but more detention for Hispanic youth. There are only 30 Hispanic youth in the RAI 4 group so far, so a small change can make a large difference in rates for this group.



**Note:** On the next chart Conditional and Unconditional Release Recommendations are combined into one Release category because these two recommendations were not distinguished on the RAI 3r.

# Save the Date

**Friday May 2<sup>nd</sup>, 2008**

**9:00am – 4:30pm**

## Multnomah County-wide And How Are the Children? Summit

A multi-disciplinary community collaboration event addressing the needs of children whose parents are involved in the criminal justice system

**Organized and Sponsored by the Children's Justice Alliance  
Facilitator: Bridget Ortega, Nationally Recognized Speaker**

This summit will:

- Address the unique challenges and dynamics of this population.
- Provide participants with current information on national trends.
- Inform participants on child development, family dynamics, and parent-child relationships.
- Present best and promising practices as they relate to dealing with these children and their parents.
- Provide opportunities for exploration and collaboration among participants.
- Inspire role clarification and team development.
- Conclude with the development of a community action plan.

**Event to be held at the First Unitarian Church:  
Buchan Reception Hall in Downtown Portland.**

**Invited Participants:** Judges, Law Enforcement, District Attorneys, Defense Attorneys, Educators, School Superintendents, Mental Health, CASA, Faith Community, DHS-Child Welfare, Community Corrections, Juvenile, Medical Professionals, Big Brothers/Big Sisters, Boys and Girls Clubs, Culturally Specific Agencies, Business Leaders, Park and Recreation Districts, Family Resource Centers, Policy Makers, Housing Services, Community Action, Agencies that provide social services to children and families.

Light morning refreshments and lunch will be provided.

For more information, contact: Lisa Roth, DHS District 2 Business Integrity Coordinator  
at [Lisa.Roth@state.or.us](mailto:Lisa.Roth@state.or.us)



## AND HOW ARE THE CHILDREN?

The overall purpose of this summit is to raise awareness of how parental justice involvement and incarceration impact children and to provide strategies for communities and their justice and human service partners to work together to better meet the needs of these children. The issues associated with children of justice-involved parents are community issues and as such are best addressed by a community response.

School personnel are often the first to come in contact with these children, local law enforcement agencies often have the first opportunity to work with families to ensure that the children are safe and provided for at the time of arrest, corrections works primarily with the parents, however, family stability is important for the success of the inmate, parolee or probationer, local human service agencies will in all likelihood be called upon to help meet child and family needs, community programs provide "protective factors" that help children manage and possibly overcome the effects of parental incarceration. Formerly incarcerated parents and their children possess critical information that can assist the entire community in confronting barriers that make it difficult for these children to overcome the trauma. As agencies, as community based providers, as schools, parents and neighbors, we all have a part to play in making life better for these children. The issues surrounding parental incarceration are complex, and no one system can single-handedly meet the needs of these children.

The primary goal of *And How Are the Children? A Community Approach to Prioritizing, Protecting and Parenting Children of Incarcerated Parents* is to build a base of understanding and awareness that includes information about the impact of parental criminality on child development, family dynamics and the parent-child relationship. This work session is also designed to provide an opportunity for respective disciplines to examine their own policies, procedures and practices as they relate to children of incarcerated parents. By the end of the day, it is hoped that each participant will be encouraged to lead others in the movement to prioritize, protect and parent the children of incarcerated and justice-involved parents. Finally, this summit encourages and provides tools for continued development and refinement of community responses to children of incarcerated parents.

The summit will achieve these goals by:

- Providing an active learning experience focusing on the unique challenges and dynamics of this population.
- Providing current information on national trends.
- Providing information on child development, family dynamics, and parent-child relationships.
- Providing information on best and promising practices as they relate to dealing with these children and their parents.
- Creating an atmosphere that fosters open exchange and exploration among participants.
- Role clarification and Team Development.
- Development of a community action plan.

## Registration Form

### AND HOW ARE THE CHILDREN?

#### Multnomah County-wide And How Are the Children Summit

Organized and sponsored by the Children's Justice Alliance  
Planning Committee Representatives from Dept. of Human Services, Dept. of  
Corrections,

Name:	Title:
Organization:	
Phone Number:	Email:
Did you attend the East County And How Are the Children summit in Gresham in 2006?	

Registration: \$15 per person; checks payable to Children's Justice Alliance

Date: May 2, 2008

Time: 9:00 AM to 4:30 PM  
Registration, check-in and light morning refreshments begin at 8:30 AM  
Lunch will be provided

Location: First Unitarian Church  
Buchan Building  
Entrance is on SW 12<sup>th</sup>, between Main and Salmon

Send completed registration forms and checks to Lisa Roth  
(make checks out to Children's Justice Alliance)

By mail to: Lisa Roth  
DHS District 2 Business Integrity Coordinator  
2446 SE Ladd Ave.  
Portland, OR 97214

*Have Questions?*

Contact Lisa Roth, DHS at [Lisa.Roth@state.or.us](mailto:Lisa.Roth@state.or.us)  
or Lauren Booth, CJA at 503-892-5396