

## MULTNOMAH COUNTY OREGON DETENTION REFORM INITIATIVE

# **Juvenile Justice Council (JJC)**

September 15, 2008 (Monday) 12:00 pm – 1:30 pm Juvenile Justice Complex - large conference room 1401 NE 68th Avenue Portland, Oregon 97213

## **MEETING MINUTES**

## **Council Members:**

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Kathy Brennan	Lisa Fithian-Barrett	Linda Hughes	Julie McFarlane	Carla Piluso	Jim Stegmiller	Heather Updike	Donna Henderson	Bob Robison
Loren Calkins	Joanne Fuller	Rick Jensen	Keith Meisenheimer	Lolenzo Poe	Diane Stuart	Nan Waller	Ed Hamann	Thuy Vanderlinde
Tom Cleary	Carolyn Graf	Dave Knofler	Thach Nguyen	Charlene Rhyne	Susan Svetkey	Michael Ware	Keith Bickford	
Tracey Cordes	Rob Halverson	David Koch	Louise Palmer	Tom Ryan	Scott Taylor	Carol Wessinger	Sulma E. Flores	
Tina Edge	Debbie Hansen	Paula Kurshner	Dana Pearman	Hillary Demary	Katherine Tennyson	Sara Westbrook	Joan Williams	
William H. Feyerherm	Carol Herzog	Michael Loy	Christine Pedersen	Brett Smith	Rod Underhill	Merri Wyatt	Betty Wagner	

Guests:

- Jason Zeidenberg, DCJ Communications & Policy Manager
- Anya Sekino Cultural Competency and Disproportionate Minority Contact (DMC) Coordinator
- James Pond Transitions Cambodia
- Sakhalin Russian delegation

AGENDA TOPIC:	NOTES:	PLAN OF ACTION CONTACT INFORMATION	
Welcome	The council members introduced themselves. Judge Waller introduced Jason Zeidenberg, the new DCJ Communications & Policy Manager.	If you have general questions about this council or would like to apply for membership, contact:	
Introduce new DCJ	He previously worked with the Justice Policy Institute and helped	would like to apply for membership, contact.	
Communications & Policy	develop the detention reform model.	Judge Waller	
Manager, Jason Zeidenberg		Family Court Judge 1021 SW 4th Avenue	
Manager, Jason Zeidenberg		Portland, OR 97204-1123	
Judge Waller		Interoffice 101/362	
5		(503) 988-3038	
		(503) 988-3425 fax	
		nan.waller@ojd.state.or.us	
		or contact her assistant, Gloria Martin at:	
		'Gloria.J.MARTI@ojd.state.or.us'	

AGENDA TOPIC:	NOTES:	PLAN OF ACTION CONTACT INFORMATION		
		Jason Zeidenberg <b>Communications &amp; Policy Manager</b> Department of Community Justice 501 SE Hawthorne Blvd, #250 Portland, OR 97214 (503) 988-4376 jason.h.ziedenberg@co.multnomah.or.us		
Introduce new JSD Treatment & Specialized Services Manager, Thuy Vanderlinde David Koch	David introduced Thuy who is replacing Wayne Scott as JSD Treatment Manager and gave some information on her background. Thuy announced the Sex Offender Residential Treatment (SRTP) program would be leaving juvenile services due to budget cuts at the end of September with a proposed plan to move it out into the community. Thuy invited everyone to the September 26th (Friday) 11am - 1:30pm SRTP appreciation celebration taking place in the large conference room.	If you have questions or comments, please contact: David Koch <b>Assistant Director</b> Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-4171 <u>david.m.koch@co.multnomah.or.us</u> Thuy Vanderlinde <b>JSD Treatment Manager</b> Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-5677 thuy.vanderlinde@co.multnomah.or.us		
Introduce the Russian delegation from Sakhalin Judge Waller	Judge Waller introduced the delegation consisting of 5 members comprised of judges and attorney general visiting our department to learn judicial and juvenile systems. This is part of the open world program to exchange information and share the rule of law. They will be visiting Portland, Salem, and Eugene with side trips to Multnomah Falls and Timberline Lodge. The Russian juvenile system is relatively new and there are only a few very successful regions that have juvenile justice. They are looking at our successes and hoping to take those ideas back to Russia. In the other regions, judges handle cases related to juveniles who try to involve schools, families, other courts.	If you have questions or comments, please contact: David Koch <b>Assistant Director</b> Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-4171 <u>david.m.koch@co.multnomah.or.us</u>		

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Crime Trends Report Charlene Rhyne Link to view report: http://www.co.multnomah.or.us/dcj/evalua tion.shtml#juvenilereports	Charlene talked about national and local juvenile crime trends that have changed over the years along with the fact that property crimes have dropped as well as drug offenses. Multnomah county 2001 vs. 2006 data shows an increase in juveniles up 2.8% - there are less youth in the system now and recidivism levels have dropped 33% - lowest since 2000. Unduplicated youth lowest rate in 6 years. This gives us an idea of where to put valuable resources since 94% of youth are not involved in the juvenile justice system - there is a small population of youth responsible for the high majority of crimes.	If you have questions or comments, please contact: Charlene Rhyne, Supervisor <b>Research &amp; Evaluation</b> Department of Community Justice 501 SE Hawthorne Blvd #250 Portland, OR 97214 (503) 988-4126 Charlene.e.rhyne@co.multnomah.or.us		
	The Uniformed Crime Report will be distributed soon which will show a decline in numbers. The trends are going in the right direction showing detention reform works. Child Welfare along with the Casey Foundation will be reviewing the Child Welfare system and disporpotionality.			
RAI Update w/Detenton Screening Decisions & Preliminary Hearing Recommendations Poster Review Rob Halverson Handout Attached	Rob reviewed the results from the new decision policy and risk assessment working together. The outcomes have improved with all groups including gender, race, and ethnic groups. It has also positively impacted the recidivism rate by reducing it. There was substantial impact in lowering the African American detain rate and outcomes have improved. They are continuing to monitor the latino youth data.	If you have questions or comments, please contact: Rob Halverson <b>BIST Team</b> Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-4603 Robert.p.halverson@co.multnomah.or.us		
Global Underage Prostitution Update & Portland Domestic Victims Shelter Proposal Deputy Keith Bickford / James Pond (Transitions Cambodia)	<ul> <li>Keith leads an underage prostitution task force and introduced James Pond from Transitions Cambodia. James informed the council that human trafficking involves 100,000 - 300,000 youth with little or no resources to combat it. He also gave background information on himself which included creating a shelter in Cambodia for females in this population. He believes these young prostitutes need safe shelter and a holistic approach.</li> <li>Currently, Oregon is a hub to other states in trafficking youth - they would like to set up a non-profit, state licensed, high security shelter in Multnomah for 60 - 90 days as a phase I program focused on deprogramming and healing. They would also like to have a 36-hour hold rule enforced for juvenile prostitutes and would work closely with the Child Welfare systems who works with this population more than others.</li> </ul>	If you have questions or comments, please contact: Deputy Keith Bickford <b>Multnomah County Sheriff's Office</b> 12240 NE Glisan Street Portland, OR 97230 (503) 251-2479 <u>keith.bickford@mcso.us</u>		

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Open Discussion	Tom Cleary has met with police (Hotspot Enforcement Action Team members (HEAT)) and juvenile division representatives to develop a strategy to respond quickly to high risk probation violators identified	If you have questions or comments, please contact:
Probation Violation Youth - Tom Cleary	<ul> <li>by police. This involves police taking youth to detention intake on suspicion of a probation violation witnessed by law enforcement [ORS 137.545(2) - Any police officer may arrest any probationer without a warrant for violating any condition of probation]. This would involve east county and Portland Police and will require establishment of criteria and protocols for police agencies to follow. The Juvenile Court Counselor will determine whether to file a PV petition and if detention – based on severity of violation behavior – is warranted. Here is the statutory framework for the custody and detention of youth probation violators. Multi-disciplinary work group to be formed to establish criteria and develop a memorandum of understanding.</li> <li>ORS 419C.145(e) - youth can be held in detention on probable cause of a violation of probation.</li> </ul>	Tom Cleary <b>District Attorney</b> 1401 NE 68th Street Portland, OR 97213 (503) 988-3460 <u>Or</u> David Koch Juvenile Services Division (DCJ) <u>503 988-4171</u> <u>david.m.koch@co.multnomah.or.us</u>
Governor's Summit on Eliminating Disportionality 11/17 & 11/18 Bart Lubow: Keynote Speaker To register: http://www.oya.state.or.us/dmc/summit.ht <u>m</u>	Juvenile Justice Advisory Committee set aside half million dollars to review systemic operations in regards to disportionate youth. NARA received SAMSHA \$9M grant to expand Wraparound service to delinquent and dependant youth.	If you would like to receive email notifications, agendas, minutes, or would like more information on this council - please contact: Tina Edge JSD Treatment & Specialized Services Juvenile Service Division 1401 NE 68th Street Portland, OR 97213 (503) 988-3083 tina.a.edge@co.multnomah.or.us

Facilitator: Judge Nan Waller Note taker: Tina Edge

Next meeting ... October 20, 2008 (Monday) 12:00noon - 1:30pm **Juvenile Justice Complex** Large conference room 1401 NE 68th Avenue Portland, OR 97213

\*\* Meetings normally take place 3rd Monday of every month 12:00noon - 1:30pm\*\*

## RAI 4 Implementation Fact Sheet – First Ten Months – August 25, 2008

On October 19, 2007 DCJ implemented the validated RAI 4 Detention Risk Assessment Instrument. In doing so we hoped to accomplish the following:

**Improved Outcomes.** We hoped for better recidivism and appearance rates for released youth by connecting detention decisions to items most strongly connected with favorable outcomes.

**Reduced Disparity.** We hoped to find and correct any racial/ethnic and gender disparity in detention decisions and outcomes by using the fairest combination of assessment items.

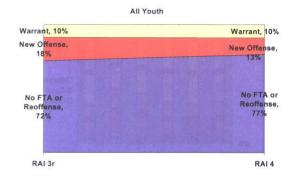
**Clearer Policy.** We hoped to better understand and control detention decisions by carefully defining automatic and override decision criteria.

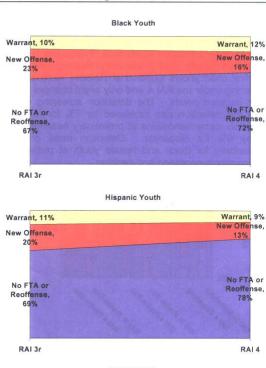
#### Improving Outcomes

The following tables compare outcome results for youth released under the RAI 3r (n=656) and the RAI 4 (n=370). Each opportunity in the community while awaiting a hearing on a law violation or probation violation is counted separately. Opportunities are considered ended when the youth is admitted to detention, the youth receives a new criminal referral, the youth fails to appear for any hearing, or disposition is done on the youth's case. A youth can have multiple release opportunities while awaiting disposition on a law violation or probation violation.

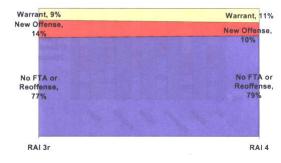
Three outcomes are possible: No FTA or Recidivism, New Offense, and Warrant.

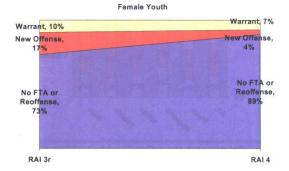
The charts below show improved recidivism outcomes across demographic groups for the first ten months of using the RAI 4 vs. the prior 12 months using the RAI 3r. All groups show improved recidivism, but the recidivism percentage for females improved much more than that of the other groups. Warrant rates changed 3% or less for all groups.









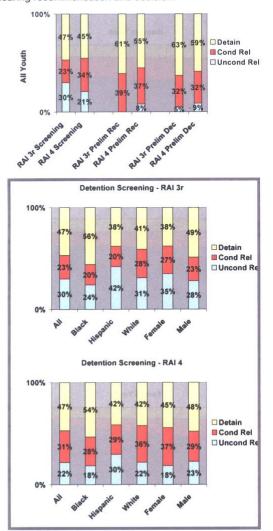


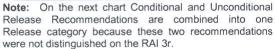


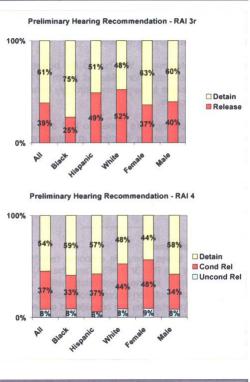
## RAI 4 Implementation Fact Sheet - First Ten Months - August 25, 2008

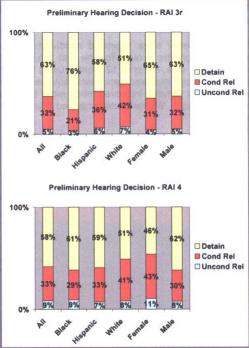
### **Reducing Disparity**

The charts below compare decision results between the first ten months of the RAI 4 and the prior 12 months of the RAI 3r for Detention Screenings, Preliminary Hearing Recommendations, and Preliminary Hearing Decisions. The first chart shows Conditional Release increasing at Screening under the RAI 4 and only slight changes at the other decision points. The detention screening charts show the detention rate increased by 7% for females. Detention recommendations at preliminary hearings went up by 6% for Hispanics. Detention rates dropped substantially for Black and female youth at preliminary hearing recommendation and decision.







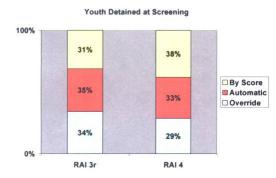


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#### **Clarifying Policy**

A study of detention overrides under the RAI 3r revealed a need for clear criteria for automatic and override decisions at detention screening and at the preliminary hearing recommendation. Data collection under the RAI 3r made it difficult to understand the reasons for override decisions. The RAI 4 was implemented with a draft companion policy to more clearly define automatic and override decision criteria, and the RAI 4 now collects data on these decisions.

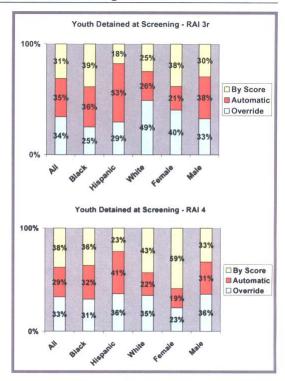
Charts below compare override/automatic decision frequencies of the first ten months of RAI 4 decisions with the prior 12 months of RAI 3r decisions. This report includes the detention screening decision only. The 12-month report will include similar data for the preliminary hearing recommendation. The first chart below shows increased detention based on score and decreased detention based on automatic and override decisions.



The next charts compare the detention decision types for racial/ethnic and gender groups under the RAI 3r and the RAI 4.

## Summary of Decision Type Changes:

- Detain by Score: Increased for all groups, with a large increase for females.
- Automatic Detention: Declined for all groups, with a large decrease for Hispanic youth.
- Override to Detain: Increased for Black, Hispanic and Male youth. Large decrease for White and female youth.



## Automatic and Override Decision Reasons

The chart below shows how often specific Automatic and Override decision reasons figure in screening decisions. More than one reason may apply to each screening, so there is some duplication in the counts. Overrides for FTA concerns figure prominently for all groups. Measue-11 is driving the automatic decisions for males, with the Firearm issue more prominent among black youth.

Detention Override Reason	Black	Hispanic	White	Female
Thirty-Six Hour Hold	4	0	1	2
DV - No Safety Plan	3	2	7	2
Extradited Youth	0	1	1	0
No Shelter	2	0	2	1
Plcmt Interrup - No Appr Rel	5	2	3	1
SO No Safety Plan	6	1	1	0
Serious FTA Risk	26	7	26	12
Imminent Violence Concern	12	6	7	1
Youth in Danger	5	1	6	4
Automatic Detention Reason	Black	Hispanic	White	Female
Firearm	19	4	3	1
M11	30	14	20	10
O/S Run	0	0	1	1

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O/S Wrt