

# Collaborative Crisis Response

for commercially sexually exploited youth and young adults

Multnomah County



**September 2017**

Sarah Nedeau

Natalie Weaver

Sarah Ohlsen

100%

90%

80%

70%

60%

50%

40%

30%

20%

10%

0%

0

10

20

30

40

50

60

70

80

90

100

110

120

130

140

150

160

170

180

190

200

210

220

230

240

250

260

270

280

290

300

310

320

330

340

350

360

370

380

390

400

410

420

430

440

450

460

470

480

490

500

510

520

530

540

550

560

570

580

590

600

610

620

630

640

650

660

670

680

690

700

710

720

730

740

750

760

770

780

790

800

810

820

830

840

850

860

870

880

890

900

910

920

930

940

950

960

970

980

990

1000

1010

1020

1030

1040

1050

1060

1070

1080

1090

1100

1110

1120

1130

1140

1150

1160

1170

1180

1190

1200

1210

1220

1230

1240

1250

1260

1270

1280

1290

1300

1310

1320

1330

1340

1350

1360

1370

1380

1390

1400

1410

1420

1430

1440

1450

1460

1470

1480

1490

1500

1510

1520

1530

1540

1550

1560

1570

1580

1590

1600

1610

1620

1630

1640

1650

1660

1670

1680

1690

1700

1710

1720

1730

1740

1750

1760

1770

1780

1790

1800

1810

1820

1830

1840

1850

1860

1870

1880

1890

1900

1910

1920

1930

1940

1950

1960

1970

1980

1990

2000

2010

2020

2030

2040

2050

2060

2070

2080

2090

2100

2110

2120

2130

2140

2150

2160

2170

2180

2190

2200

2210

2220

2230

2240

2250

2260

2270

2280

2290

2300

2310

2320

2330

2340

2350

2360

2370

2380

2390

2400

2410

2420

2430

2440

2450

2460

2470

2480

2490

2500

2510

2520

2530

2540

2550

2560

2570

2580

2590

2600

2610

2620

2630

2640

2650

2660

2670

2680

2690

2700

2710

2720

2730

2740

2750

2760

2770

2780

2790

2800

2810

2820

2830

2840

2850

2860

2870

2880

2890

2900

2910

2920

2930

2940

2950

2960

2970

2980

2990

3000

3010

3020

3030

3040

3050

3060

3070

3080

3090

3100

3110

3120

3130

3140

3150

3160

3170

3180

3190

3200

3210

3220

3230

3240

3250

3260

3270

3280

3290

3300

3310

3320

3330

3340

3350

3360

3370

3380

3390

3400

3410

3420

3430

3440

3450

3460

3470

3480

3490

3500

3510

3520

3530

3540

3550

3560

3570

3580

3590

3600

3610

3620

3630

3640

3650

3660

3670

3680

3690

3700

3710

3720

3730

3740

3750

3760

3770

3780

3790

3800

3810

3820

3830

3840

3850

3860

3870

3880

3890

3900

3910

3920

3930

3940

3950

3960

3970

3980

3990

4000

4010

4020

4030

4040

4050

4060

4070

4080

4090

4100

4110

4120

4130

4140

4150

4160

4170

4180

4190

4200

4210

4220

4230

4240

4250

4260

4270

4280

4290

4300

4310

4320

4330

4340

4350

4360

4370

4380

4390

4400

4410

4420

4430

4440

4450

4460

4470

4480

4490

4500

4510

4520

4530

4540

4550

4560

4570

4580

## Table of Contents

|   |    |
|---|----|
| Message from the Commissioner   | 3  |
| Acknowledgements  | 4  |
| General Overview  | 5  |
| Overview: Sex Trafficking and “The Life”                                    | 5  |
| Background: Multnomah County’s Response                                     | 6  |
| Core Partners   | 8  |
| Crisis Response Framework & Definitions                                     | 9  |
| Roles & Responsibilities  | 10 |
| Department of Human Services (DHS): CSEC Unit                               | 10 |
| Sexual Assault Resource Center (SARC): STRYDE & RYSE                        | 11 |
| Janus Youth Programs (JYP): Athena House                                    | 12 |
| LifeWorks Northwest: LifeWorks NW CSEC & ICTS                               | 13 |
| LifeWorks Northwest: New Options for Women (NOW)                            | 14 |
| Multnomah County Sheriff’s Office (MCSO)                                    | 15 |
| Multnomah County District Attorney’s Office (MCDA)                          | 16 |
| United States Attorney’s Office (USAO)                                      | 17 |
| Portland Police Bureau (PPB): Sex Trafficking Unit & Trafficking Detectives | 18 |
| Department of Community Justice (DCJ): Crime Victims Services               | 20 |
| Federal Bureau of Investigation: Child Exploitation Task Force (CETF)       | 21 |
| Contact information for services  | 22 |
| Advocacy and 24-Hour Crisis Line  | 22 |
| Housing / Residential Programs  | 22 |
| Mental Health and Substance Use Services                                    | 23 |
| Department of Human Services and Child Protective Services                  | 23 |
| Medical Care for Youth  | 24 |
| Reporting and Investigation of Commercial Sexual Exploitation               | 24 |
| Safety Planning   | 25 |
| Acronym Glossary  | 29 |



## Message from the Commissioner



Dear Multnomah County Service Partners and Constituents,

As Chair of the steering committee dedicated to collaborate with service providers and government agencies in an effort to combat commercial sexual exploitation, I am excited to introduce our *Collaborative Crisis Response (CCR) for Commercially Sexual Exploited Youth and Young Adults* report.

This document emerged from the joint, transformative work of elected officials, public agencies, and community partners in Multnomah County.

Since 2009 the steering committee has thrived as a victim-focused collaborative, which means that, above all else, our primary goals is the restoration of survivors in our community.

Our collaboration has brought together active partners in our jurisdiction to work together to address and share ideas in an effort to better investigate, prosecute and supervise offenders; better identify and support survivors of sex trafficking; and increase education, prevention, and survivor engagement within the community.

This report arose out of a dual recognition that we need documentation outlining the roles and responsibilities of each core partner providing comprehensive crisis support to survivors, as well as the need to demonstrate the effectiveness of a community collaboratively addressing this issue.

This document is intended to serve as a tool for local Multnomah County service providers and public agencies. It is my hope that it also provides value to other jurisdictions that are building and enhancing their own collaborative efforts in this area.

While we have dedicated time and resources to the issue of sex trafficking in our community, we are by no means done and still have much work to do. The need for fresh, effective strategies regarding the sex trafficking crisis continues to be immediate and constant. Our jurisdiction is dedicated to continuous improvement and enhancing the work that has already been done.

Sincerely,

A handwritten signature in black ink that reads "Jessica Vega Pederson". The script is fluid and cursive, with the first letters of the first and last names being capitalized and prominent.

Jessica Vega Pederson  
Multnomah County Commissioner, District 3

## Acknowledgements

Thank you to the following individuals for their contributions to the Collaborative Crisis Response:

Amanda Monaco  
OFC Ariana Ridgely  
Ashley Carroll  
Chelsea Penning  
Chris Fick  
Christia Scardino  
SGT Christopher Lindsey  
LT Charles Lovell  
Dr. Cory Grose  
Denise Biehn  
Denise Peña  
COMM'R Diane McKeel  
Elizabeth Cochran  
Glen Ujifusa  
Ila Christy  
Isaura Ascensio  
Jamie Broadbent  
COMM'R Jessica Vega Pederson  
Kathy Kroeger  
Kendra Harding  
Keri Wilborn-Hadley  
Kirby Crawford  
Lena Sinha  
Melissa Jett  
OFC Mike Gallagher  
SGT Molly McDade Hood  
Natalie Weaver  
Nicole Bockelman  
Rose Bak  
Sarah Ohlsen  
Sarah Nedeau  
Scott Kern  
Shannon Meyer  
Tanell Morton  
Tomas Perez

State of Oregon, Department of Justice  
Portland Police Bureau  
Multnomah County, Department of County Human Services  
Multnomah County, Department of Community Justice  
Multnomah County Commissioners Office District 3  
Multnomah County, Department of Community Justice  
City of Portland, Portland Police Bureau  
Portland Police Bureau  
LifeWorks NW  
Federal Bureau of Investigation  
Multnomah County, Department of Community Justice  
Multnomah County Commissioner, District 4  
LifeWorks NW  
Multnomah County, District Attorney's Office  
Multnomah County, District Attorney's Office  
Multnomah County, Dept. of County Human Services  
State of Oregon, DHS Child Welfare, Multnomah County  
Multnomah County Commissioner, District 3  
CARES Northwest  
LifeWorks NW  
Multnomah County, Department of Community Justice  
State of Oregon, DHS Child Welfare, Multnomah County  
Sexual Assault Resource Center  
Janus Youth Programs  
Portland Police Bureau  
Multnomah County, Sherriff's Office  
Multnomah County, Department of Community Justice  
Multnomah County, District Attorney's Office  
Multnomah County, Dept. of County Human Services  
Multnomah County, Department of Community Justice  
Janus Youth Programs  
District of Oregon, United States Attorney's Office  
Federal Bureau of Investigation  
Sexual Assault Resource Center  
The EPIK Project

## General Overview

Sex trafficking involves the recruitment, harboring, transporting, obtaining or providing a person for the purpose of a sexual act by use of force, fraud, or coercion in exchange for something of value.

Sex trafficking involves the recruitment, harboring, transporting, obtaining or providing a person for the purpose of a sexual act by use of force, fraud, or coercion in exchange for something of value. In cases where the victim is under the age of 18, the use of force, fraud, or coercion is not necessary to prove exploitation<sup>2</sup>. Sex trafficking also involves aiding and facilitating an attempted or completed offer, agreement, or act of sexual contact or conduct for anything of value<sup>3</sup>. It occurs in a variety of ways and venues including street prostitution, online advertising, child pornography, strip clubs, residential brothels, massage parlors, truck stops, hotels, and motels, with online advertising serving as the primary method.

Victims of sex trafficking may be women or men, minors, LGBTQ, US citizens or foreign nationals. Specifically, individuals with past histories of sexual abuse and domestic violence, neglect or otherwise unstable home environment, substance use, homeless and runaway youth, or are experiencing other social discrimination are often more vulnerable and at an increased risk of recruitment and exploitation by traffickers.

Portland is uniquely susceptible for trafficking incidents given its location and culture. Portland is located at the intersection of I-84 and I-5, which makes it an easy connection to surrounding states. This makes the movement of trafficking victims easier than areas in which transportation routes are not as accessible. Additionally, Portland has the most strip clubs per capita than other cities in the nation<sup>4</sup>. While strip clubs are legal, it both normalizes purchasing sexual pleasure and creates an environment where illegal activity can easily occur<sup>5</sup>.

## The Stats

**469**

Unduplicated minor victims in the Portland metropolitan area<sup>6</sup>

**900**

Unduplicated adult victims in the Portland metropolitan area

**790**

Suspected or prosecuted traffickers

We believe that there are significantly more individuals experiencing victimization due to under-reporting associated with feelings of stigma and shame coupled with fear or distrust in systems, lack of resources, limited insight or misconceptions about victimization, failed identification or misidentification. We know that from January 2009 to June 1, 2017 there were 790 suspected or prosecuted traffickers identified within Multnomah County. We also know that traffickers typically have multiple victims, which furthers our reason to believe our victim count is low.

<sup>1</sup> The term victim is being used in this section due to the legal rights associated under the law.

<sup>2</sup> 18 U.S.C Code § 1591

<sup>3</sup> Oregon Revised Statutes 167.012 and 167.017

<sup>4</sup> <https://priceonomics.com/why-does-portland-have-so-many-strip-clubs/>

<sup>5</sup> [http://www.oregonlive.com/beaverton/index.ssf/2014/09/beaverton\\_stars\\_cabaret\\_manage\\_2.html](http://www.oregonlive.com/beaverton/index.ssf/2014/09/beaverton_stars_cabaret_manage_2.html)

<sup>6</sup> [https://www.justice.gov/sites/default/files/usao-or/legacy/2013/10/29/the\\_csec\\_report.pdf](https://www.justice.gov/sites/default/files/usao-or/legacy/2013/10/29/the_csec_report.pdf)



## Multnomah County's Response

Over the past decade, Multnomah County has invested in gaining a better understanding of the scope of the issue in our community. The County has also committed to fortifying a robust collaborative response to address it. Awareness among law enforcement agencies, service providers, and policy makers has grown considerably, as have cooperative efforts. Investment in taskforces and multi-disciplinary collaborations has bolstered initiatives in training and identification, service enhancement and provision, and developing federal legislation.

Multnomah County established the Commercial Sexual Exploitation of Children (CSEC) Steering Committee in 2009 with a grant funding received from the Office of Juvenile Justice and Delinquency Prevention (OJJDP). The Committee is led by a position within the Department of Community Justice (DCJ) and has had two passionate and dedicated Multnomah County Commissioners Chair the Committee since inception: Commissioner Vega Pederson (2017- Present) and Commissioner Diane McKeel (2009-2016). The Committee brings active partners in our jurisdiction to cooperatively address and share ideas in an effort to enhance identification and support of survivors; better investigate, prosecute and supervise offenders; and increase education, prevention, and civic engagement within the community.

The OJJDP grant was awarded because of the dedication demonstrated by law enforcement and service providers.

In 2008, a network of agency collaborations began to address victims' needs related to safety and restoration:

Portland Police Bureau (PPB) and The Sexual Assault Resource Center (SARC) collaborate on crisis response, and relationship-building through long-term supportive case management with victims.

Lifeworks NW begins addressing mental health needs of CSEC victims.

Janus Youth Programs begins identifying CSEC accessing their shelter services.

Oregon's Department of Human Services (DHS) creates the first specialized unit to address CSEC cases in the nation.

Portland Police Bureau assign detectives to the Sex Abuse Unit to specialize on these cases and creates the Sex Trafficking Unit (STU).

DCJ develops a trafficking caseload to supervise offenders and the CSEC caseload for minors on probation identified as being survivors of CSEC.

Multnomah County District Attorney's office develops their Human Trafficking Team which includes two assistant district attorneys and an advocate.

Multnomah County Sheriff's Office (MCSO) hire a jail intelligence sergeant to begin collaborating on trafficking behaviors.

All partners take a victim-centered approach and rely on collaboration to support survivors and ensure they get the help they need.



## Multnomah County's Response

With the award of the 2009 OJJDP grant, these partnerships were solidified and provided significant funding for victim services. Janus Youth Program (JYP)'s developed Athena House, a new emergency shelter and long-term housing stabilization option designed specifically for CSEC, SARC received funding to provide case management and advocacy to CSEC youth, and the Department of Community Justice provide program development and leadership for the collaborative.

Prior to the creation of a collaborative, we as agencies have recognized that victimization does not stop once someone has become a legal adult. Due to this, Multnomah County District Attorney's Office and PPB began to address adult sex trafficking in 2008 by creating a coordination team comprised of the newly developed Lifeworks New Options for Women program (NOW). This model was designed to help victims exit "the Life" and provide a holistic, wraparound coordinated effort to support the victim. Over the years this team has evolved and grown to include SARC and DCJ. However, resources often went to support services for minors.

A second grant from the Administration for Children and Families (ACF) increased the capacity of Multnomah County, SARC and JYP to serve the adult population. The funds from the Domestic Victims of Human Trafficking (DVHT) grant supported the development of a leadership team called Sex Trafficking Enhancement Project (STEP). STEP serves as a sub-committee to the larger CSEC Steering Committee and focuses on partnership and service development. More importantly, the DVHT funds provided resources for more adult survivors to have comprehensive case management and 24-hour emergency response.

Service coordination and provision have been greatly enhanced since the inception of the CSEC Steering Committee. As a system, we strive to promote victim safety and restoration through integration of victim-centered services and trauma-informed care. The Collaborative Crisis Response is an integral component in the coordination of services and resources. Our goal in providing this document is to clarify how our core partners interact with one another to best support victims through an array of potential crisis events.

## Core Partners

The core partners who provided the majority of services to youth and young adults also make up the steering committee's executive team. The executive team is comprised of a small group of local leaders who shape the strategy and focus of the collaboration. This team of core partners considers capacity issues, gaps in our system, and recommendations for improving our efforts. This meeting is by invitation only and is held six times a year. This document outlines the roles and responsibilities of the existing collaboration among the executive team in regards to crisis response. This document is not an all-inclusive description of the agencies' roles and responsibilities.

### Executive Committee Members/Core Partners

Multnomah County, Commissioner Jessica Vega Pederson's office  
Multnomah County, Department of Community Justice  
Multnomah County, District Attorney's Office  
Multnomah County, Department of County Human Services  
City of Portland, Police Department  
State of Oregon, Department of Human Services  
U.S. Attorney's Office, District of Oregon  
Demand Reduction Committee Chair  
Victim Services: Sexual Assault Resource Center, Janus Youth Programs, LifeWorks NW

## Guiding Principles

Participate in Steering Committee meetings – assessing the problem and current response, recommendations for policies and procedures that will improve services, amending training curriculum/framework to meet our needs, develop the final project procedures, including confidentiality and communication standards on joint cases, problem-solving, assessment/evaluation, data collection, outreach and sustainability planning.

Refer victims to partner agencies, and accept referrals from partner agencies, as appropriate. Assist in providing multi-system trainings, as appropriate.

Participate in case staffing meetings related to collaborative cases opened to address challenges of specific cases, identify actions that partners can take that will improve outcomes for the victim and collaboration among agencies on specific cases, and identify system gaps or barriers for referral to the Steering Committee meetings.

Work with their agency to implement recommended changes in policy/practice.

Act as a liaison to their particular agency and/or discipline to do the outreach to identify victim-serving professionals who would benefit from training on sex trafficking or involvement in this project.

Provide data regarding number of individuals identified as victims of or at risk for sex trafficking victimization, number of individuals contacted or served.

Participate in an ongoing system assessment process as developed by the Steering Committee.

## Crisis Response Framework & Definitions

Crisis is an inevitable part of a victim's journey to safety, and as such provides a unique and critical opportunity for victim restoration through engagement with supportive services. There are various scenarios and situations that elicit crisis and there are direct, collaborative interventions that our system has developed in the form of our response protocol to foster safety and stability through investment in building enduring relationships. Victims of sex-trafficking may come to engage with services in a number of ways, but they often distrust systems and service providers due to experiences regarding mandatory involvement or trafficker interference. Collaborative interventions within a network of core providers can help deconstruct these feelings of distrust and actually fortify confidence in providers and self via multi-faceted relationship-building and long-term support. Trust and confidence are paramount for a survivor to successfully escape their trafficker and begin to heal, thus focusing on relationships is a major initiative within our core provider network.

For purposes of this crisis response, below are key defined terms with examples related to the roles and responsibilities of each entity later outlined:

### **Emergency**

A serious, unexpected, and dangerous situation that involves imminent threat to a victim's safety and requires immediate action, often by law enforcement and/or medical providers.

### **Crisis**

A safety concern that would prompt a trauma-informed professional to initiate a specialist intervention within 72 hours, often between partner agencies.

Crises that may or may not arise depending on the individual victim include:

- Departure from trafficker
- Lack of access to safe housing
- Interactions with the criminal justice system
- Identification
- Depression and/or suicidal ideation
- Medical visits
- Court dates
- Unexpectedly exit services or contact, or a decision to run
- Other situations as deemed appropriate for professional urgent attention

Many crises may be addressed by the provider present in the form of de-escalation, though some crises necessitate a referral to a separate agency specialized to address the specific situation.

## Partner Roles & Responsibilities



### Department of Human Services (DHS): CSEC Unit

Formed in 2011

2011-2017 500+ referrals received

Average unit load: 50 youth

1 supervisor

4 DHS workers

1 Child Protective Services (CPS) worker

DHS workers frequently make contact with minor victims during times of crisis, either upon initial case assessment or subsequent intervention, when a youth may have run from a placement and re-emerged via law enforcement interaction or to access additional services, for example. To best support during these crises, workers provide safety planning as well as referrals between core providers. DHS has developed strong partnerships with law enforcement, advocates and designated medical professionals, such as PPB, FBI, SARC, JYP and Lifeworks NW in order to gather information and work with youth. The collaborative approach provides the youth with a continuity of care.

### Roles & Responsibilities

- Maintain a specially trained CSEC-specific unit
- Operate a 24/7 hotline that receives reports of child abuse and neglect
  - Calls alleging CSEC are assigned to the CSEC specific team for assessment and case management
  - Receives notification when youth with open case has disappeared and initiates appropriate steps such as file run report and notify NCMEC as appropriate
- Mandated to respond within 24 hours unless DHS worker can clearly document that safety of child will not be compromised; Otherwise, a response will be initiated within 5 days
  - Immediate response:
    - Initial identification as sex-trafficking, sexual assault, other trauma or self-harm and/or necessitation of emergency medical intervention will prompt immediate response
    - Youth with open case returns from period of no contact/run
  - 24-hour response:
    - At risk of, being harmed or abused
- Determine case status relative to possible active safety threat. Open cases may involve:
  - Voluntary cooperation by parent/guardian
  - Juvenile court involvement
  - Family Support Services (FSS)
- Provide for basic needs
- Safety plan with youth
- Meet victim's immediate or emergent needs related to:
  - Medical
  - Mental Health
  - Housing and placement
  - Advocacy
- Utilize core service provider relationships first, when applicable. See 'Contact Information for Services' below.
- Coordinate with law enforcement
  - Referral of newly opened cases
  - Disappearance/run reports
  - Interviews related to information gathering of traffickers for prosecution
- Long-term case management services
  - Custodial responsibilities
  - Emotional support
- Participate in MDT
- Respond with intensive interventions upon re-emergence of disappeared youth with ongoing case coordination
  - Access emergency medical services, if necessary
  - Contact law enforcement
  - Convene MDT
  - Interview youth regarding any new instances of abuse
  - Implement Run Prevention Plan
  - Facilitate re-engagement with services
- Provide representation for collaborative meetings with core partners

## Sexual Assault Resource Center (SARC): STRYDE and RYSE Program

Trauma-informed, strengths-based, confidential advocacy to youth and young adults. 24-hour emergency crisis response and long-term case management. 600+ unduplicated survivors served from 2008-2017.

Support provided to 80+ youth and young adult survivors each month.

Support provided to community partners and victim support providers:

- Incidental contact between victim and law enforcement
- Victim experiencing an emergent medical situation
- Victim arrival at and/or intake with shelter provider
- Law enforcement sting operations in pursuit of traffickers
- Planning and accompaniment through legal proceedings



SARC works to build bridges between victims and other agencies, collaborating closely with all core partners, local and federal law enforcement agencies in the tri-county area, the juvenile justice system, and many other victim service providers. Due to the protected and confidential support and services provided by SARC, victims build strong rapport with and trust in their advocates. In times of crisis, other providers may seek additional direct response from advocates to best support victims.

The 24/7 crisis line connects victims and advocates for emotional support and safety planning, transportation to safe locations via the Cabs to Safety program, and in-person support to hospitals, police stations, and youth shelters. Victims may elect for ongoing case management, wherein SARC provides in-person support to the victim through case management, group activities and individualized systems navigation assistance. SARC offers two long-term case management programs for victims that are driven by a Survivor-to-Leader model, Survivors Together Reaching Your Dreams Empowerment Program (STRYDE) for youth ages 12-18 and Resilient Young Adult Survivor Empowerment Program (RYSE) for transition age youth 18-25. Guided by a strengths-based and victim-centered philosophy, advocates engage with victims in community and at the Resource Center to meet self-identified needs and goals related to safety, stability and security. Services can include support in navigating the legal system, accessing healthcare and housing, providing food and clothing or crisis supplies, education and employment preparedness, as well as life skills development. SARC may encourage victims to engage with other core providers to more comprehensively address their needs, and can assist in connecting victims with partner agencies as necessary. SARC also provides opportunities for peer connection and community building via regularly scheduled group activities.

### Roles & Responsibilities

- Provide trauma-informed, confidential advocacy through victim-centered and strength-based case management
- Operate 24/7 crisis line for emergency responsive services
  - Safety planning and emotional support
  - Transportation to safe locations via Cabs to Safety program
  - Coordination of in-person support for emergent situations
- In-person support for emergency medical situations, youth shelter intakes, police investigations
- Ongoing case management and advocacy through RYSE and STRYDE programs in the community and at the SARC Resource Center
  - Regular case management, including safety planning and emotional support
  - Accompaniment through legal processes and proceedings
  - Access medical or healthcare services
  - Basic needs support
  - Housing referrals
  - Life skills building activities
  - Education and employment planning
  - Support groups
- Referral to and from core providers first (see Core Partners section above), as necessary
- Support core providers by responding in-person during victim crisis, as needed
- Coordinate with law enforcement and prosecution
  - Provide support during interviews
  - On-site availability for victims during undercover operations
  - Accompaniment through pre-trial and prosecution proceedings
- Consultation and collaboration with core providers to connect bridges between services

## JANUS YOUTH PROGRAMS (JYP): ATHENA HOUSE



In 2011, JYP opened a CSEC-specific residential program called Athena House. This program bridges emergency and crisis shelter to long-term housing stabilization needs for exploited youth and young adults. Athena House serves individuals all gender identities (ages 14-21) and has no limit on re-entry or engagement in the program. As of 2016, Athena House has served 130 youth and young adults; they average serving 6 youth monthly; and 23 unduplicated youth were served in the last year with three newborn babies.

To access the homeless and runaway youth continuum services, JYP maintains a 24/7 access line and two intake centers. At Athena House, youth and young adult victims receive specialized case management, peer mentoring, life skills building activities, and referrals to core partners or other resources as needed. Additionally, JYP has two community outreach workers that are community-based and can engage with youth and young adults (up to age 25). The outreach workers serve as a bridge to not only JYP Athena House, but other service providers as well, based on youth's self-identified needs and goals.

JYP is dedicated to providing trauma-informed and strength-based services that are incorporate positive youth development and assertive engagement skills. They also are committed to sustaining a survivor-to-leader model. As of January 2017, five JYP staff identify as survivors of the life. JYP has strong relationships with the other core providers, and meets regularly with these partners to provide an integrated system of care and support for these youth.

Youth may come to engage in services at Athena House in a variety of ways, including: DHS placement, law enforcement or medical intervention, connection with core service partners (SARC, LifeWorks NW) or other provider, or self-referral. Conversely, youth who access services at Athena House are referred to SARC for advocacy and LWNW for mental health support. Staff at Athena House contact case managers at these other agencies if a youth is experiencing a crisis in the milieu and would benefit from enhanced response, drawing from strong relationships within the collaboration.

### Roles and Responsibilities

- Deliver services that are trauma-informed and strengths-based, drawing from modalities of Positive Youth Development and Assertive Engagement
- Sustain a survivor-to-leader environment, including employing staff that identify as survivors themselves
- Operate 24/7 access line and 2 intake centers to facilitate Athena House entry
  - DHS placement
  - Law enforcement intervention
  - Provider connection
  - Self-referral
- Maintain 24/7 short term emergency shelter and stabilization (up to 18 months) facility Athena House
  - 7 private bedrooms for CSEC youth and young adults up to age 21
  - Meet basic needs related to food, clothing, hygiene, etc.
  - Engage youth in opportunities for life skills building
  - Offer a variety of recreational activities
- Provide case management
  - Long-term housing needs
  - Education and employment goals
  - Expungement
  - Referral to other providers for wraparound services related to advocacy and mental health
- Coordinate 2 community outreach workers
  - Awareness efforts in the community
  - Outreach and community-based long-term case management, resource referral for youth and young adults up to age 25
- Provide representation at collaborative meetings between core partners ('Contact Information for Services' below).

**LIFEWORKS NORTHWEST:  
COMMERCIALLY SEXUALLY EXPLOITED CHILDREN  
(LIFEWORKS NW CSEC)  
AND INTENSIVE COMMUNITY-BASED  
TREATMENT SERVICES (ICTS)**



Trauma-informed, CSEC-specific mental health and substance use services for youth in the form of assessments, on-going case management and skills training, crisis support and consultation, psychiatric evaluation and medication management, as well as acute interventions and care for youth and young adults. With a dedicated group of specially trained therapists and substance use counselors, LWNW offers services within a unique and innovative clinical model. They also provide community and provider trainings. Lifeworks NW staff provide clinical consultation and coordinate with core providers to ensure wraparound support for clients' other basic needs related to housing and medical care, and may respond in mental health crisis situations for provide enhanced intervention.

**Roles and Responsibilities**

- Maintain trauma-informed, CSEC-specific team of trained therapists and substance use counselors
- Provide comprehensive mental health and chemical dependency services
  - Assessments
    - Mental Health Assessments
    - Psychiatric evaluation
    - Medication management
  - Case management
  - Skills training
  - Crisis support
    - 24-hour access to crisis support by phone and/or in person when appropriate
  - Collaboration and consultation for core providers (see 'Contact Information for Services' below).
    - Clinical support
    - Coordination of basic needs related to housing and medical care



## **LIFEWORKS NORTHWEST: NEW OPTIONS FOR WOMEN (NOW)**



Survivor-informed, intensive outpatient mental health and substance use treatment services to women (18+) involved in the sex industry. The team is comprised of a specially trained coordinator, therapist and chemical dependency counselor, and recovery mentor/case manager.

Similar to LWNW CSEC and ICTS, NOW provides assessments, individual and group therapy, as well as on-going case management and skills training. Psychiatric evaluation and medication management support are also available by referral.

New clients access the program by referral from various facets of the criminal justice system (including Portland Police Bureau, court mandate, Department of Community Justice, Federal Bureau of Investigation, or through jail outreach), SARC, DHS, LifeWorks NW internal consultation, or self-referral. Additional emergent needs identified by clients related to housing, advocacy, medical services, employment and education resources, legal support etc. may be addressed in collaboration with STU or through referral by the NOW recovery mentor/case manager. LWNW NOW also offers consultation with core providers at regular meetings.

### **Roles and Responsibilities**

- Maintains trauma-informed, sex-trafficking specific team of coordinator, mental health therapist, chemical dependency counselor, and recovery mentor/case manager
- Accepts referrals as outlined above
  - Follows up via phone outreach within 24 hours
  - Scheduled assessment within 48 hours
- Provides direct victim services, including:
  - Administration of mental health, substance use treatment, and basic needs assessments
  - Ongoing mental health and substance use treatment
    - Individual and group therapy
    - Case management
  - Recovery mentor
    - Survivor-informed service provision through peer mentorship
    - Outreach to engage potential referrals into services
    - Support clients to access other resources in adult systems
  - Continuing care drop-in group after treatment termination to deter recidivism
- 24 hour crisis hotline support
  - LWNW NOW staff during normal business hours
  - LWNW Lines for Life after hours
- Consultation with STU for wraparound services and crisis intervention
- Collaboration with core providers (see 'Contact Information for Services' below) at regular meetings to assess crisis needs

## MULTNOMAH COUNTY SHERIFF'S OFFICE (MCSO)



Multnomah County Sheriff's Office (MCSO) identifies individuals who are suspected or convicted of trafficking within our community. As of June 1, 2017, there have been 790 suspected traffickers identified. While the information shared by the MCSO may not include identifications from other agencies, this is believed to be one of the best sources of information within the collaborative. Additionally within the Multnomah county jails, 255 juveniles and 900 adults victims have been identified in the same time frame. We also know of more than 200 additional juveniles sex trafficking victims involved with DHS. Additionally, we know that traffickers tend to have more than one victim, and therefore believe the numbers within the jails as well as the community is far larger than the 1355 victims identified within the jails and the Carey study.

MCSO has continuously improved their efforts in identification by developing strong partnerships with other law enforcement agencies, parole & probation, and prosecutors. Additionally, the jail sergeant has built a robust database of live intelligence utilized in ongoing investigations. Through this collaborative effort and the newly formed database, it has led to better identification.

### Roles and Responsibilities

- Conduct trauma-informed information collection and assessments with identified and suspected traffickers along with identified and potential victims of trafficking
- Maintain human trafficking specific interns to provide jail-intelligence support
- Collaborate on the federal, state, and local levels with FBI, other law enforcement
- Plan, collect, process, analyze and share jail intelligence
- Provide referrals to services for victims identified, to include jail services and utilizing core service provider relationships first, when applicable. See 'Contact Information for Services' below
- Notify DHS and the District Attorney's Office to make a child abuse report when the victim is a minor
- Support with long-term individualized crisis response and safety planning
- Refer cases to Investigators and MCDA as applicable
- Provide representation for collaborative meetings with core partners
- Meet regularly with partners LifeWorks, NW NOW and SARC to provide case coordination to women who have been referred to NOW to receive mental health and substance use services
- Train law enforcement agencies locally, regionally & nationally
- Offer community education to nonprofits and social service groups, upon request
- Collaboration with core providers at regular meetings to assess crisis needs
- Assist in research studies and provide expert guidance on issues surrounding sex trafficking for minors and adults

## MULTNOMAH COUNTY DISTRICT ATTORNEY'S OFFICE (MCDA)



In 2008, the Multnomah County District Attorney's office (MCDA) dedicated a neighborhood deputy to address sex trafficking.

In 2013, the MCDA formed the Human Trafficking Team (HTT), consisting of three highly skilled Deputy District Attorneys and a Victim Advocate. The HTT works to protect victims utilizing a three-prong approach: (1) aggressively prosecuting those who engage in human trafficking- offender focused; (2) reducing demand for exploitation; (3) ensuring adequate protection and support for victims of human trafficking-victim centered. These goals are accomplished by early involvement and a close working relationship

with advocate, law enforcement and system partners. The Multnomah County District Attorney's Office (MCDA) and the United States Attorney's Office (USAO) are partners in prosecuting sex trafficking cases in our jurisdiction. MCDA office leads a larger law enforcement taskforce comprised of local, state, and federal law enforcement agencies, including the FBI. In addition, MCDA's office participates in numerous collaborative meetings with core providers and offer technical trainings on investigation and prosecution. The MCDA's office also hosts a nationwide law enforcement sex trafficking list serve to collaborate with other jurisdictions throughout the United States.

Victims may be identified via law enforcement, during task force meetings or STU collaboration, or court appearances. Case building often requires the cooperation of the victim. To assist in this, a special MCDA victim advocate can support a victim with information and guide them through pre-trial and prosecution proceedings. The advocate offers safety planning, including protective order acquisition referral to Gateway Center. Additional referrals may be made to the Oregon Crime Victims Law Center for representation, as well as support in accessing assistance programs such as Crime Victim's Compensation and the Emergency Witness Assistance Program. The advocate may also help connect victim with core providers for more comprehensive and wraparound services, as needed. Specifically, referrals to SARC for on-going advocacy and LWNW NOW for mental health services may be sought.

### Roles and Responsibilities

- MCDA maintains specific Human Trafficking Team (HTT) and coordinates with USAO
  - Provide two and a half specialized district attorneys
    - Work collaboratively to prosecute traffickers within the jurisdiction
    - Work collaboratively to hold associates and others involved in sex trafficking accountable
    - Protect the rights of victims through a victim centered approach
    - Participate in larger taskforce comprised of local, state, and federal law enforcement agencies
  - Work to reduce demand for exploitation in collaboration with STU and HT Detectives
  - Be available 24/7 to assist law enforcement and community partners with urgent needs
  - Oversee the First Offender Program
  - Present and help oversee the Sex Buyers Accountability and Diversion Program
  - Offer assistance and ideas for legislative change
  - Retain one specialized advocate to offer legal navigation services to victims via outreach, on-site support, and referral
    - Information regarding legal process and proceedings
    - Safety planning and protective order information
    - Referral to crime victims representation
    - Support in accessing assistance programs
    - Referral to core partners (see 'Contact Information for Services' below) for ongoing advocacy and mental health services
    - Other system referrals to meet additional emergent needs
    - Respond to calls addressing housing, food, communication and scheduling concerns from core partners
- Coordinate with FBI in on-going investigations and prosecution

## UNITED STATES ATTORNEY'S OFFICE (USAO)



The United States Attorney's Office (USAO) for the District of Oregon is firmly committed to identifying and protecting the victims of human trafficking as well as prosecuting and holding the traffickers accountable for their heinous crimes. The USAO has designated two experienced Assistant United States Attorneys (AUSA) as their human trafficking coordinators. Given the unique victimology and challenges facing different types of human trafficking victims – as well as the varied array of non-governmental organizations (NGOs) within the District of Oregon that serve victims of human trafficking – the USAO has assigned one AUSA to work primarily to combat sex trafficking of both minors and adults, and another AUSA to work primarily on human trafficking of foreign-born victims. The USAO also has five other AUSAs and one Special Assistant United States Attorney (SAUSA) who are trained and designated to prosecute human trafficking cases as needed. The AUSAs work hand-in-hand with law enforcement agencies, task forces, non-governmental organizations, Victim-Witness Specialists and Asset Recovery Team members to aggressively investigate and prosecute human trafficking cases.

The USAO participates in multiple human trafficking task forces and working groups across the state to marshal federal, state and local resources to identify, locate, investigate, apprehend and prosecute those individuals exploiting victims through human trafficking, as well as to identify and protect the victims of human trafficking. The USAO also works collaboratively with the subject matter experts in the Civil Rights Division's Human Trafficking Prosecution Unit (HTPU) and/or the Criminal Division's Child Exploitation and Obscenity Section (CEOS), as well as the other U.S. Attorney's Offices around the country to protect victims through the vigorous enforcement of federal laws, and to continuously improve the federal response to these serious crimes. As a result of this, and the focused increase in the number of attorneys who prosecute these cases, the USAO has increased its number of sex trafficking prosecutions over the years.

Pursuant of traffickers, victims may be identified via law enforcement, during task force meetings or court appearance. Case building often requires the cooperation of the victim. To assist in this, a special USAO victim advocate can support a victim with information and guide them through pre-trial and prosecution proceedings. The advocate offers safety planning, including protective order acquisition referral to Gateway Center. Additional referrals may be made to the Oregon Crime Victims Law Center for representation, as well as support in accessing assistance programs such as Crime Victim's Compensation and the Emergency Witness Assistance Program. The advocate may also help connect victim with core providers for more comprehensive and wraparound services, as needed. Specifically, referrals to SARC for on-going advocacy and LWNW NOW for mental health services may be sought.

### Roles and Responsibilities

- USAO maintains specific Human Trafficking Coordinators
  - Provide two specialized Assistant United States Attorneys (AUSA)
    - Work collaboratively to prosecute traffickers within the jurisdiction
    - Participate in larger taskforce comprised of local, state, and federal law enforcement agencies
  - Work to reduce demand for exploitation in collaboration with STU and HT Detectives
  - Retain one specialized victim services coordinator to offer legal navigation services to victims via outreach, on-site support, and referral
    - Information regarding legal process and proceedings
    - Safety planning and protective order information
    - Referral to crime victims representation
    - Support in accessing assistance programs
    - Referral to core partners (see 'Contact Information for Services' below) for ongoing advocacy and mental health services
    - Other system referrals to meet additional emergent needs
    - Respond to calls addressing housing, food, communication and scheduling concerns from core partners
- Coordinate with FBI in on-going investigations and prosecution

## **PORTLAND POLICE BUREAU (PPB): SEX TRAFFICKING UNIT & TRAFFICKING DETECTIVES**



In 2009, Portland Police Bureau (PPB), the largest police agency in the state, made an organizational decision that Measure 11 Compelling Prostitution and Child Sex Trafficking cases were no longer considered “vice” crimes and, instead, would be housed in the Sex Crimes Unit with specialized human trafficking detectives. PPB publicly stated that children who were being trafficked were victims, not criminals, and the partnerships and policies that were created stemmed from that philosophy.

In order to make an arrest, the human trafficking detectives must have identified a suspect and have enough evidence to charge the individual or proceed to the grand jury. Case building often requires the support of the victim, proactive investigations, and highly specialized training for investigators. The 2009 transition from vice to a major crimes model allowed for that specialized expertise, which included detectives in this unit getting trained as experts in interviewing victims with complex trauma and understanding the need for victim restoration in order to build strong cases.

In addition to the specialized positions within the detectives unit, PPB also created a specialized street level Sex Trafficking Unit (STU), which focuses on reducing demand for purchasing sex. As a collaboration, it is recognized that victimization does not stop because someone has become a legal adult. Portland Police Bureau reaches out to victims to provide assistance and resources. The goal is to support them in recovery. Due to this focus, officers spend a lot more resources working with victims and, since 2012, have arrested more men for purchasing sex than individuals for selling sex.

There are an array of situations in which law enforcement may come into contact with trafficking victims. Officers often encounter victims by responding to a call, following up on tips or via referral/report, on sting operations, or as part of ongoing investigations. They may also identify victims incidentally as part of a routine patrol, other citation, or investigation. At any of these points of contact, law enforcement is tasked with mitigating a potential crisis experienced by the victim, supporting through de-escalation and addressing their basic needs related to safety. To do this work comprehensively, PPB focuses on relationship building and has partnered with the collaboration of core service providers in order ensure victims have the resources they need as they move from identification to arrest and prosecution.



## **PORTLAND POLICE BUREAU (PPB): SEX TRAFFICKING UNIT & TRAFFICKING DETECTIVES**



### **Roles & Responsibilities**

- **Human Trafficking Detectives**
  - Thoroughly investigate human trafficking cases using a victim centered approach
  - Attempt to meet victims' immediate basic needs related to food, clothing, hygiene, hotel/motel, and cell phone so that they can be located within 24 hours for interview
    - Interviews conducted in trauma-informed manner
  - Emphasis on relationship-building
    - Recognize that long-term physical and emotional stability is key to developing a case
    - Maintain contact with victim even in absence of active investigation
    - Emotional support provided, as needed
  - Provide identified victims with referrals to the following services as needed:
    - Medical services
    - Mental health and substance use
    - Housing
    - Advocacy
  - Utilize core service provider relationships first, when applicable. These providers are listed under the 'Contact Information for Services' below.
  - Notify DHS to make a child abuse report when the victim is a minor
  - Connect with supportive network, if established
  - Coordinate with FBI Task Force
  - Provide representation for collaborative meetings with core partners
  - Offer resources and trainings to PPB and other community entities
- **Sex Trafficking Unit (STU)**
  - Work to reduce demand in the Portland metro area using a victim-centered approach
  - Offer support regarding basic needs
  - Provide identified victims with referrals to the following services as needed:
    - Medical services
    - Mental health and substance use
    - Housing
    - Advocacy
  - Utilize core service provider relationships first, when applicable. These providers are listed under the 'Contact Information for Services' below.
  - Notify DHS to make a child abuse report when the victim is a minor
  - Support with long-term individualized crisis response and safety planning
  - Refer cases to the detectives unit as applicable
  - Provide representation for collaborative meetings with core partners.
  - Meet regularly with partners LifeWorks, NW NOW and SARC to provide case coordination to women who have been referred to NOW to receive mental health and substance use services
  - Collaborate on the federal, state, and local levels with FBI, other law enforcement, district attorneys
  - Train law enforcement agencies locally and regionally
  - Offer community education to nonprofits and social service groups, upon request
  - Engage in undercover and overt police tactics to identify purchasers of sex and traffickers

## DEPARTMENT OF COMMUNITY JUSTICE: CRIME VICTIM SERVICES (DCJ)



The Multnomah County Department of Community Justice (DCJ) oversees a variety of specialized supervision services. In the Juvenile Service's division there is a specialized caseload serving survivors who are on supervision for other crimes. This caseload focuses on providing support to survivors and working with community partners to address the youth's needs. Similarly, the Adult Services Division has a specialized caseload for individuals who have engaged in trafficking behavior. Like the youth program, DCJ collaborates with partners to successfully supervise these offenders.

Embedded within the DCJ is the Victim Services Unit (VSU). The VSU utilizes a victim-centered and restoration-focused lens to provide expert level consultation and act as a liaison for many groups within the DCJ and the community at large. The unit specializes in sex trafficking, domestic violence, and victim rights.

Since the collaborative began in 2009 with award of the OJJDP grant, DCJ has housed the position that leads the collaborative and its program development. Currently, there are 2.25 positions dedicated to sex trafficking services, collaborative grant writing, and presentations. Additionally, VSU hired an internal advocate to provide direct services to all types of survivors and support our efforts to provide emergency assistance when needed.

While the sex trafficking services of VSU are typically policy and program related versus direct services, victims may come into contact with or become known to VSU in a variety of ways, including self-referral from website or previous engagement with DCJ, external service provider referral, or attending presentations. The protocols the VSU has developed are related to immediate risk and need assessment, as well as connecting with partners for enhanced service provision.

### Roles & Responsibilities

- Service provider referral and law enforcement coordination
  - Victims not otherwise connected with services who come into contact with VSU:
    - Assessment immediate risk and/or need
    - Contact PPB detective unit, sex trafficking tipline, or MCDA's office for assistance
    - Notify DHS if victim is a minor
    - Refer to appropriate service provider within the collaborative or internal advocate as appropriate
    - Reach out to relevant probation officer or Juvenile Court Counselor who may be connected with the case
- Provide expert level consultation within DCJ on policy and procedures related to sex trafficking victims and offenders to ensure victim restoration, legally appropriate, and collaborative responses
- Providing program development and management for the jurisdictional collaborative development
  - Ensure that victim restoration is central to VSU's mission and this frame informs their approaches to:
    - Enhancement and expansion of direct services
    - Investigation, prosecution and supervision efforts
    - Civic engagement
  - Provide support and execute collaborative responses to issues critical to the core partners
  - Maintains public website for community members, victims, service providers as well as inquiries from outside the jurisdiction



## FEDERAL BUREAU OF INVESTIGATION: CHILD EXPLOITATION TASK FORCE (CETF)



The FBI leads the Child Exploitation Task Force (CETF), which marshals federal, state and local resources to locate, apprehend and prosecute individuals and organizations exploiting children through sex trafficking, as well as to identify and recover victims. Coordinating with local law enforcement, MCDA and USAO, as well as teams of detectives and prosecution efforts in neighboring municipalities including Washington County, Clackamas County, and Clark County, the FBI annually implements Operation Cross Country to recover underage victims and draw attention to the issue. During this operation, victim specialists meet with victims and conduct a needs assessment. FBI VS may offer a basic needs kit, as well as help connect victims with local service providers, and develop a safety plan, as necessary. The VS also assists victims through subsequent legal proceedings. All minor victims are reported to CPS as appropriate. In Multnomah County, victims are reported to DHS hotline with designation as CSEC for further specialized case assessment and coordination, and may be connected with other core providers in interim.

### *Roles and Responsibilities*

- Lead CETF law enforcement actions to pursue traffickers and to recover victims
- Implement Operation Cross Country in coordination with local law enforcement, MCDA, USAO, and neighboring jurisdictions
- When a minor victim is recovered by the CETF
  - Conduct assessments with victims
  - Provide for basic needs and offer services
  - Make DHS child abuse report with designation as CSEC
  - Offer advocacy support through legal proceedings
  - Connect with other core providers (see 'Contact Information for Services' below) for housing, advocacy, and mental health services, as needed
  - Safety plan in coordination with DHS/guardian

## Contact Information for Services

### ADVOCACY AND 24-HOUR CRISIS LINE

Sexual Assault Resource Center (SARC)

**Website:** [www.sarcoregon.org](http://www.sarcoregon.org)

**24-hour crisis line:** 503.640.5311 or 1.888.640.5311

**More information:** SARC offers 24-hour crisis response, including emotional support and safety planning via hotline, transportation to safe locations via the Cabs to Safety program, and in-person support to hospitals, youth shelters, and police stations. Additionally, this agency provides culturally-specific, long-term supportive case management to commercially, sexually exploited youth and young adults, such as accompaniment and support through legal processes and proceedings, as well as facilitating connection with other providers.

#### **STRYDE (Survivors Together Reaching Your Dreams Empowerment) Program**

**Age range:** 12-18

**Services:** Case managers meet youth in community and offer flexibility in engagement and support offered. Youth are also invited to attend monthly gatherings at the SARC Resource Center.

#### **RYSE (Resilient Youth Survivors Empowerment) Program**

**Age range:** 18-25

**Services:** Primary programming occurs at the SARC Resource Center. Services include weekly check-in groups, life skills training opportunities and scheduled meetings with case managers. This program is driven by a Survivor-to-Leader model.

### HOUSING/RESIDENTIAL PROGRAMS

Janus Youth Programs (JYP)

**Website:** <http://www.janusyouth.org/programs/runaway-youth>  
<http://www.janusyouth.org/programs/homeless-youth>

**24-hour help line:** 503.233.8111

**More information:** JYP offer short term shelter as well as long term transitional housing options for youth and young adults, as well as case management and basic needs support. This organizations operates a specialized housing option for commercially, sexually exploited youth and young adults.

#### **Harry's Mother and Reception Center**

**Drop in center:** 738 NE Davis Street, Portland, Oregon 97232

**Age range:** 9-17

**More Information:** 24-hour immediate intervention services and short-term shelter in a safe, non-secure setting. Support for youth and for parents or guardians with a focus on family reunification. When reunification is not possible, provide youth referral to alternative housing options. Free individual and family counseling available for up to six month. Also serves as a Juvenile Detention Alternative option for law enforcement for City of Portland and Multnomah County.

#### **Athena House**

**Access through Harry's Mother:** 738 NE Davis Street, Portland, Oregon 97232

**Age range:** 14-21

**More information:** Emergency shelter and transitional housing (up to 18 months) specific for commercially sexually exploited youth and young adults. Youth are provided case management and highly specialized services through by partner collaborations.

Morrison Child and Family Services SAGE Youth Residential Program

**Website:** <https://www.morrisonkids.org/programs/residential/sage-youth-residential-program/>

**Main line:** 503.258.4200

**More Information:** SAGE is a 12-14 month secure residential program for 11-16.5 year old female identifying CSEC victims. SAGE provides a supportive milieu setting incorporating CSEC specific interventions as well as mental health and psychiatric treatment, substance use treatment, on-site medical care, on-site education, case management and skills training. Referrals accepted from DHS, law enforcement, or parent/guardian.

## MENTAL HEALTH AND SUBSTANCE USE SERVICES

---

LifeWorks, NW

**Website:** <http://www.lifeworksnw.org/>

**Intake line:** 503.645.9010

**More information:** LifeWorks NW provides comprehensive and integrated mental health and substance use support and offers specialized programming for commercially sexually exploited youth and adults involved in the sex industry.

### **Commercially Sexually Exploited Children (CSEC) and Intensive Community-Based Treatment Services (ICTS) programs**

**Age Range:** 3-18

**More Information:** Provides community-based culturally-specific treatment and case management and intervention support to commercially sexually exploited children and youth.

### **New Options for Women (NOW)**

**Intake line:** 503.761.5272 x 5614

**Age Range:** 18 and up

**More Information:** Serves adult women who have been impacted in the sex industry with intensive outpatient wraparound services, including mental health and substance use treatment, individual and group therapy, case management and recovery mentorship.

## DEPARTMENT OF HEALTH SERVICES AND CHILD PROTECTIVE SERVICES

---

DHS CSEC Unit

**Website:** <http://www.oregon.gov/DHS/CHILDREN/CHILD-ABUSE/Pages/index.aspx>

**Report child abuse to the 24-hr hotline:** 503.731.3100 or 1.800.509.5439

**More information:** DHS has a specialized unit that provides custodial and case management support to commercially sexually exploited children. This unit focuses on safety planning and collaborative placement efforts, while maintaining long-term relationships with youth in their care. If you would like to make a report to DHS regarding a child you believe is being abused please call the hotline and note any concerns regarding CSEC on the call.

## MEDICAL EXAMINATION FOR YOUTH

---

### CARES Northwest

**Website:** <http://www.caresnw.org/>

**Referral:** 503.276.9000 (8:00am-5:00pm)

**(24/7) Physician phone consult:** 503.413.2200 (ask for CARES Northwest on-call physician)

**More information:** CARES NW provides medical examinations and forensic interviews for youth up to age 18 when there is concern of sexual and/or physical assault or sexual exploitation/trafficking. CARES NW is a collaborative, multidisciplinary medical program addressing abuse and neglect through prevention, medical evaluation, and trauma therapy, in partnership with our community.

## REPORTING AND INVESTIGATION OF COMMERCIAL SEXUAL EXPLOITATION

---

### Urgent and Local Exploitation?

**Immediate Threat:** Call 911

**Preferred reporting method for police and detectives throughout Oregon:** [www.crimestoppersoforegon.com](http://www.crimestoppersoforegon.com)

**Portland Police Sex Trafficking Unit Tipline:** 503.255.0118

### Concerned about Child abuse or Neglect?

**DHS 24hr Child Abuse Hotline:** 503.731.3100 or 800.509.5439

### Witnessed Sexual Exploitation of Children Online?

**National Center for Missing and Exploited Children (NCMEC) \***

**Website:** [www.CyberTipline.com](http://www.CyberTipline.com)

**24/7 Call center:** 1.800.843.5678

**Report:** <https://report.cybertip.org/>

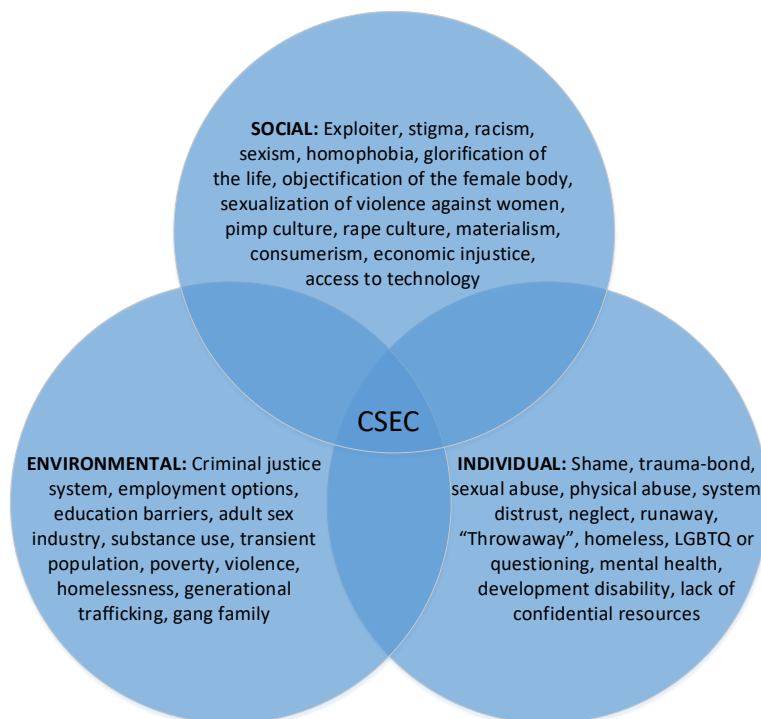
**More Information:** Reports are continuously triaged to help ensure children in imminent danger get first priority. Analysts review reports, examine and evaluate the content, add related information that may be useful to law enforcement, use publicly available search tools to determine the geographic location of the apparent criminal act, and provide all information to the appropriate law enforcement agency for potential investigation.

\*Not a core team member in collaborative but an agency utilized when appropriate for reports and investigations.

## Safety Planning

Survivors are the experts of their lives and some of the information or suggested steps provided here may not be relevant to an individual survivor. Safety is different to each individual and therefore all guidance should be adapted as needed. Avoid giving advice or recommendations, and instead ask questions, suggest various options, and help survivors weigh the pros and cons of those options.

Effective safety planning with sexually exploited individuals is best done by considering not only the relationship with the exploiter, but also the various compounding dynamics in the person's life. Well known safety planning techniques alone do not typically suffice for this population given the complex nature of their circumstances. Identifying the diverse barriers is paramount to providing the best strategies.



The goal of safety planning is to:

- Remove barriers to receiving support and safety
- Create a personalized, practical plan to avoid or reduce harm
- Build rapport and cultivate sources of support
- Develop and identify coping strategies and avoid speaking negatively against 'unhealthy' ones

The focus is to not fix all of the needs of the individual, but to support them in identifying what they need in the short-term, long-term, if/when they may leave their exploiter and "the life" entirely or if their safety concerns are not specific to "the life" but they are instead identifying an abusive relationship or safety concern. It is important to keep in mind the survivor will likely have strong attachments to their exploiter (trauma-bonds). Be cautious with negative comments around the exploiter, allowing room for the processing of positive and negative feelings in a non-judgmental way will build trust in the relationship.

## Best Practices

### **Trauma-Informed**

A commitment to awareness of the individual's experiences of trauma and oppression throughout their life. Only eliciting details of their story that are necessary for service provision to avoid re-traumatizing the individual. Creating a safe context by anticipating a variety of trauma responses.

### **Survivor/Victim Centered**

They are resilient and experts in their own lives. Let them guide on what they need, not telling them what to do. Allow them to make as many choices as possible, no matter how small.

### **Strengths-Based**

Highlight strengths and build on characteristics already present in the individual. Everyone has strengths; recognize, support and emphasize them.

### **Stages of Change**

Similar model to drug and alcohol treatment. Recognizing their need to move through the stages to make lasting change, and that running or going back into "the life" is part of the process.

### **Harm Reduction**

Implementing practical strategies and ideas aimed at reducing negative consequences associated with involvement in "the life".

### **Motivational Interviewing**

A collaborative, person-centered form of guiding to elicit and strengthen motivation for change. Open ended questions, affirmations, reflections & summaries.

### **Assertive engagement**

Hope and rapport building. Assume the individual is willing and able to make changes to their life in a self-directed and lasting way when they are ready. Be creative and persistent in meeting the individual where they are in the process, walk alongside them through their own process.

### **Culturally Responsive**

Recognizing cultural difference in the approach to safety planning. Something that works for one may not work for another. Adapt planning to fit the individual you are working with. Hire diverse staff and ensure interpreter availability. Connect the individual with culturally specific and relevant community partners if needed.

### **Confidential**

Trust is key. If you are a mandated reporter, let the individual know ahead of time before they disclose. Ideally safety planning would occur with a confidential advocate. If disclosure happens to a confidential advocate, ask the individuals permission to share it. If mandated reporting is required, think of creative ways for individuals to share, such as utilizing hypothetical stories when possible. If they still disclose something you must report, let them know "I do have to report this" and talk about the process and potential outcomes, invite them to participate.

### **Multi-Stakeholder Collaboration**

When possible, collaborate with others in creating an individual safety plan. No one agency can meet all needs of an individual. Multi-agency collaborations allow for wrap-around services for the individual. Survivors typically have multiple needs that cannot be met by just one agency/service provider.

## Verbal Safety Plan

*Note: These prompts are only suggestions. Whenever possible, keep the verbal safety planning informal and personal to the individual and their situation.*

“We have a few things to do today – what would you like to do first?”

“What are you going to do in the next hour to stay safe?”

“I hear that you want to leave tonight, where are you going to stay to be safe?”

“If your boyfriend (exploiter/pimp/abuser) is your safest option of where to stay tonight, what can you do to stay safe?”

“We do not need to go into the details while strategizing, does that sound ok?”

“How might you like things to be different?”

“When you go to visit that person (who is still in “the life”) what will you say if they ask you to come back?”

“I know last week you were struggling with wanting to go back to your partner, where are you at this week?”

“If you are in need of support, who are the people you can call?”

“What are some ways that will help you in being safe if you go back?”

“What are some strategies that have kept you safe so far?”

“What are some supports that have kept you from going back?”

“What are some things that relax you- even when things are stressful?”

“What places can you go to nearby in the event you end up in an unsafe situation?”

“What tools are available to help screen if someone is a safe person to be with or not?”



## Written Safety Plan

1. What are some of your strengths?

---

---

---

2. How have you been able to keep yourself safe in the past?

---

---

---

3. Who are some of your support people? Who supports you being here?

Name: \_\_\_\_\_ Contact: \_\_\_\_\_

What is your relationship with this person? \_\_\_\_\_

Name: \_\_\_\_\_ Contact: \_\_\_\_\_

What is your relationship with this person? \_\_\_\_\_

Name: \_\_\_\_\_ Contact: \_\_\_\_\_

What is your relationship with this person? \_\_\_\_\_

4. What are some ways you can keep the location of shelter (advocacy center, etc.) confidential?

---

---

7. Is there anyone in the community that feels unsafe to you? How can we identify them and are there steps you would like staff to take?

---

---

---

6. What parts of town, transportation lines, or places could be uncomfortable, unsafe, or dangerous for you?

---

---

---

8. Have you ever had any gang involvement? If so, which gang(s)?

---

---

9. What are some things that make you feel unsafe? How could you tell staff if/when you do not feel safe?

---

---

10. What do you need from staff to feel safe? From your case manager/advocate? From your community?

---

---

## Acronym Glossary

ACF – Administration for Children and Families  
AUSA – Assistant United States Attorneys  
CAMI – Child Abuse Multidisciplinary Intervention  
CCR – Collaborative Crisis Response  
CEFT – Federal Bureau of Investigation: Child Exploitation Task Force  
CEOS – Criminal Division’s Child Exploitation and Obscenity Section  
CPS – Child Protective Services  
CSEC – Commercial Sexual Exploitation of Children  
DCHS – Multnomah County, Department of County Human Services  
DCJ – Multnomah County, Department of Community Justice  
DHS – Oregon State, Department of Human Services  
DVHT – Domestic Victims of Human Trafficking  
HTPU – Human Trafficking Prosecution Unit  
HTT – Multnomah County District Attorney office, Human Trafficking Team  
ICTS – Intensive Community-Based Treatment Services  
JAG – Justice Assistance Grant Program  
JYP – Janus Youth Programs  
LifeWorks NW – LifeWorks, Northwest  
LifeWorks NW CSEC – LifeWorks, Northwest Commercial Sexual Exploitation of Children program  
LifeWorks NW ICTS – LifeWorks, Northwest Intensive Community-Based Treatment Services program  
LifeWorks NW NOW – LifeWorks, Northwest New Options for Women program  
MCDA – Multnomah County District Attorney’s Office  
MCSO – Multnomah County Sheriff’s Office  
NCMEC - National Center for Missing and Exploited Children  
NGO – Non-Governmental Organizations  
NOW – LifeWorks, Northwest New Options for Women Program  
OJJDP – Office of Juvenile Justice and Delinquency Prevention  
PPB – Portland Police Bureau  
RYSE – Resilient Young Adult Survivor Empowerment Program  
SARC – Sexual Assault Resource Center  
SAUSA – Special Assistant United States Attorney  
STEP – Sex Trafficking Expansion Project  
STRYDE – Survivors Together Reaching Your Dreams Program  
STU – Sex Trafficking Unit  
USAO – United States Attorney’s Office, District of Oregon  
VSU – Victim Services Unit

## Collaborative Crisis Response

