

Multnomah County is creating an earthquake-ready downtown river crossing.

BETTER - SAFER - CONNECTED

October 28, 2019

Policy Group – Agenda Meeting #6

Project:	Earthquake Ready Burnside Bridge	
Subject:	Policy Group Meeting #6	
Date:	October 28, 2019	
Time:	3:00 p.m. to 5:00 p.m.	
Location:	Multnomah County Building, Board Room, 501 SE Hawthorne Blvd.	

POLICY GROUP MEMBERS

Chair Deborah Kafoury, Multnomah County Co-Chair Commissioner Jessica Vega Pederson, Multnomah County Brendan Finn, Oregon Governor Kate Brown's Office Chris Warner, City of Portland Councilor Cate Arnold, City of Beaverton Councilor Karylinn Echols, City of Gresham Doug Kelsey, TriMet Grace Stratton, U.S. Senator Wyden's Office Kari Herinckx, U.S. Senator Merkley's Office Justin Douglas, Prosper Portland Rian Windsheimer, ODOT Region 1 Liv Brumfield, U.S. Representative Blumenauer's Office Sarah Baessler, U.S. Representative Bonamici's Office Councilor Craig Dirksen, Oregon Metro Representative Barbara Smith Warner, OR State Legislature Senator Kathleen Taylor, OR State Legislature Linda Swann, FHWA Oregon (Ex-Officio Member)

PROJECT TEAM MEMBERS

Megan Neill, Multnomah County Ian Cannon, Multnomah County Mike Pullen, Multnomah County Heather Catron, HDR Steve Drahota, HDR Jeff Heilman, Parametrix Allison Brown, JLA Sarah Omlor, Envirolssues

ADDITIONAL INVITES

Susan Lindsay, Community Task Force Representative Peter Finley Fry, Community Task Force Representative

Purpose:

- 1. Provide an update on the project progress since last meeting
- 2. Share input received from summer/fall outreach efforts
- 3. Seek approval on the Range of Alternatives
- 4. Seek approval on the Evaluation Criteria



Agenda:

Time	Session	Presenter/Lead
3:00 p.m.	Welcome and Introductions	Allison Brown
3:05 p.m.	Opening Remarks	Chair Kafoury, Co-Chair Vega Pederson
3:10 p.m.	Public Comment Meeting observers are welcome to provide comment at this meeting. Time limits will be determined by number of people desiring to make comment.	Allison Brown
3:30 p.m.	 Project Update Working / Focus Groups Stakeholder Briefings Upcoming Board of County Commissioners Meeting Issuing Notice of Intent and Formal Scoping 	Steve Drahota Mike Pullen
3:40 p.m.	Summer/Fall Outreach – What We Heard - Key Activities - What We Heard - Who We Heard From - Next Steps and Winter Outreach	Mike Pullen
3:55 p.m.	Alternatives Refinement Range of Alternatives for Study and Associated Cross Sections Traffic Management Options 	Steve Drahota Peter Finley Fry Allison Brown
4:30 p.m.	CTF Recommendation <u>Policy Group Approval:</u> Range of Alternatives moving forward with associated cross sections and traffic management options for study Evaluation Criteria Update	Jeff Heilman
	- CTF Development and Agency Review CTF Recommendation	Susan Lindsay
	<u>Policy Group Approval:</u> - Evaluation Criteria to inform selection of a Preferred Alternative	Allison Brown
4:50 p.m.	Next Steps and Closing Remarks Future Committee Meetings 	Allison Brown
5:00 p.m.	Adjourn	All





Policy Group Meeting #6

Department of Community Services Transportation Division

October 28, 2019





- 1. Welcome & Introductions
- 2. Opening Remarks
- 3. Public Comment
- 4. Project Update
- 5. Summer/Fall Outreach
- 6. Alternatives Refinement Recommendation
- 7. Evaluation Criteria Recommendation
- 8. Next Steps





Public Comment







Project Update



Recent and Upcoming Activities

Working/Focus Groups

- Seismic Design Criteria
- Multi-Modal/Transportation
- Cross Sections
- Stakeholder Briefings
- Upcoming Board of County Commissioners Meeting
- Issuing Notice of Intent and formal scoping





Project Update



Funding Plan

- Potential Funding Sources
 - County Vehicle Registration Fee (fund Planning, Design, Construction Phases)
 - Regional Metro GetMoving2020 bond measure (Construction Phase)
 - State/Federal (Construction Phase)

Multnomah County VRF

- Currently \$19/year (lowest of 3 Metro counties)
- Proposed: raise by \$37/year
 - County Board vote 11/14/2019
 - Effective 1/1/2021
- Dedicated to County's Willamette River bridges
- New \$ targeted for Burnside Bridge





Key Engagement Activities

Briefings

- 20 directly impacted stakeholders
- 28 community/agency organizations

Multi-Lingual Outreach

- 6 focus groups (Chinese, Vietnamese, Arabic, Spanish and Japanese)
- 182 participants

Tabling

4 events

Online Open House and Survey

- > 2,300 unique visits
- > 800 survey responses

Social Media

31 posts and 2 sponsored posts

E-newsletters and News Release

- 2 e-newsletters
- 2 news releases









- Early Results What we're hearing...
- **Bridge Alternatives**

Question: *Do you agree with removing the high fixed Bridge for further consideration?*

> 80% agree the High Fixed Bridge alternative should not move forward





Early Results – What we're hearing...

Bridge Alternatives

Question: Do you have any comments on the bridge_alternatives?

Enhanced Seismic Retrofit	Replacement:	Replacement:	Replacement:
	Movable (In-Kind)	Couch Connection	High Fixed
 Favored by some for perceived lower cost Doesn't provide the additional width for pedestrians and bikes like replacement alternatives 	 Favored by some for providing more street space for all users (emphasis on cyclists and pedestrians) Smaller footprint compared to Couch Connection 	 Favored by some for improving the current, tight S-curve 	 Many said its too long, tall and expensive; would disrupt and impact local community, access and livability A minority favor it for avoiding bridge lifts or would like more information

Most Common Themes:

- Support for replacement bridge alternatives
- Active and public transportation
- Safety for all travelers
- Traffic and accommodating future growth
- A growing local economy and reduce project costs
- Smaller impacts to the natural and built environment by using existing bridge



Early Results – Key Themes

Street Space (Cross Sections)

Question: *Do you have any comments about the street spaces presented?*

Key Themes:

- Protected, active (bike/ped) lanes
- Encourage active and public transit
- Consider bus-only lanes in both directions
- Support for added width
- Interest in lane allocations

"The motorized traffic lanes should set aside dedicated lanes for transit which carries far more people."

"Replacement alternatives looks best. I like the division of cars and people."

"More width requested to accommodate grade-separated bike lanes. This will encourage biking and walking, especially for the 2035 Plan."





Early Results – Key Themes

Traffic Management

Question: What should we consider as we analyze these traffic management options during construction?

Key Themes:

- Impacts to pedestrians, cyclists and transit
- Consider transit-only bridge
- Save time and money, detour to other bridges
- Temporary bridge seems necessary, concern for traffic impacts

"I know it's a pain when past Bridges were shut down, thinking back to the Hawthorne, but I still think that's a better alternative to adding \$100mil to the project cost."

"A temporary bridge is probably necessary. A temporary bridge must accommodate cyclists and pedestrians."



Early Results – Key Themes

Draft Criteria

Question: Which criteria topics are 90% of most importance to you (chose 80% top five)? 70%

- Seismic
- Peds, Bikes and ADA
- Transit
- Community Quality of Life
- Equity and Environmental **Justice**
- Natural Resources and **Sustainability**

Most important criteria

Natura resources and susairability

Equity and environmental justice

community augities of the

60%

50%

40%

30%

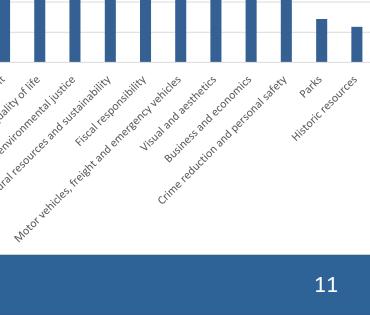
20%

10%

0%

seismicresiliency

Peds, bites and ADA



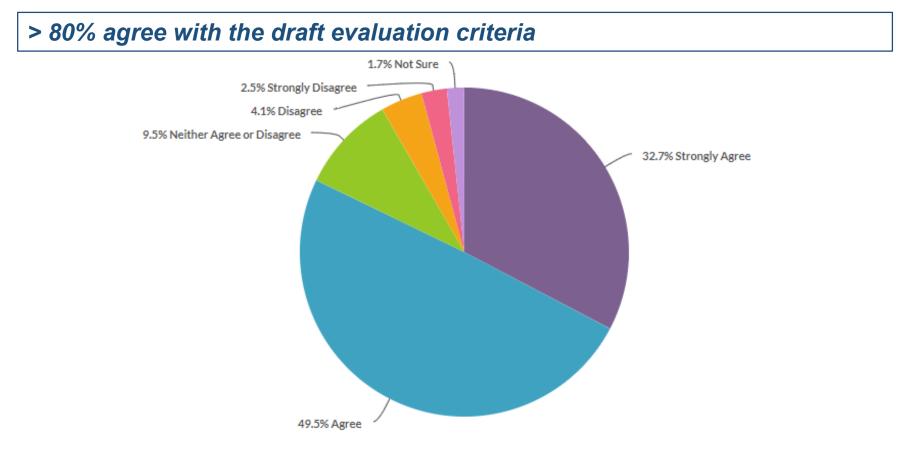




Early Results – Key Themes

Draft Criteria

Question: Do you agree with the list of evaluation criteria topics?







Early Results – Key Themes

Draft Criteria

Question: Is there anything missing or that we should consider in these criteria?

Topics that came up the most:

- 1. Bike/Ped/ADA
- 2. Motor vehicles
- 3. Transit
- 4. Natural resources and sustainability
- 5. Visuals and aesthetics
- 6. Parks
- 7. Fiscal responsibility
- 8. Equity/EJ
- 9. Crime reduction and personal safety
- 10. Seismic resiliency
- 11. Historic resources

Transit: "The criterion regarding transit does not seem to reflect the need to enhance transit services. The term "access," is very weak. Words like "efficiency" and "convenient" convey a stronger value toward transit."

Seismic: "How long has Portland had bridges? How many times during their existence have Portland bridges been damaged by earthquakes of any size? How can we be even relatively sure that a new "seismically safe" bridge wouldn't also fail during a major earthquake?"



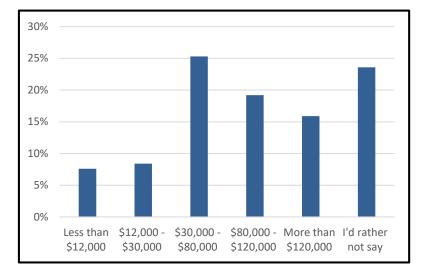
Demographics

- ~ 2,300 unique visits
- ~ 800 survey responses

Travel mode of survey participants

- Driving 40%
- Biking **30%**
- Transit **14%**
- Walking **12%**

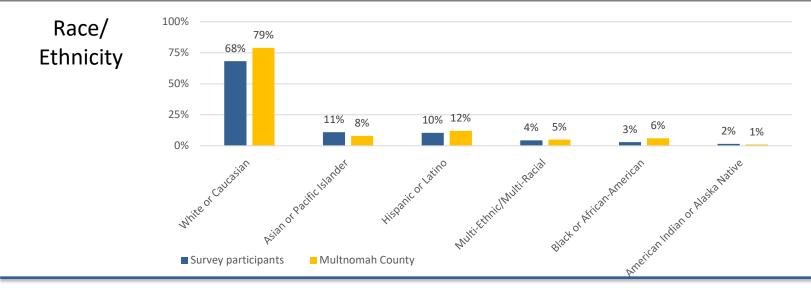
Household Income



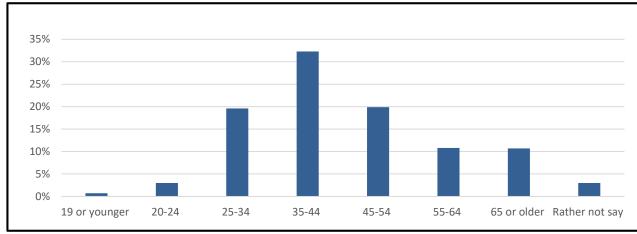




Demographics













Range of Alternatives for Policy Group Approval

RANGE OF ALTERNATIVES:

No-Build Alternative

- **3 Build Alternatives**
 - Cross Sections
 - Traffic Management Options





No-Build Alternative

Includes:

- Planned/Programmed projects
- Other reasonably foreseeable changes (e.g., population, land use, climate)

Two scenarios within No-Build:

- **Pre-earthquake** transportation operations and other conditions
- **Post-earthquake** transportation operations/conditions, emergency operations, post-disaster recovery





3 Build Alternatives

1) Enhanced Seismic Retrofit

2) Replacement: Movable Bridge

3) Replacement: Movable Bridge with Couch Connection



Dismiss High Fixed Bridge from Further Study



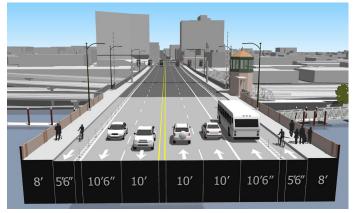




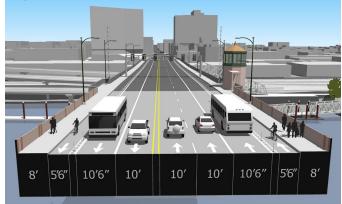
3 Build Alternatives: Cross Sections

1) Enhanced Seismic Retrofit

A) Eastbound BAT

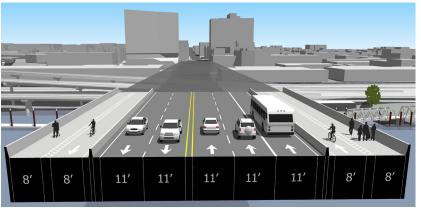


B) Eastbound and Westbound BAT

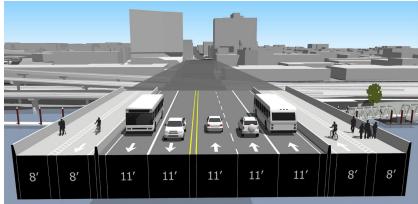


2) Replacement: Movable Bridge 3) Replacement: Couch Connection

A) Eastbound BAT



B) Eastbound and Westbound BAT





*BAT = Business Access Transit (Bus Only Lane) *All Build Alternatives are designed to be Streetcar-ready

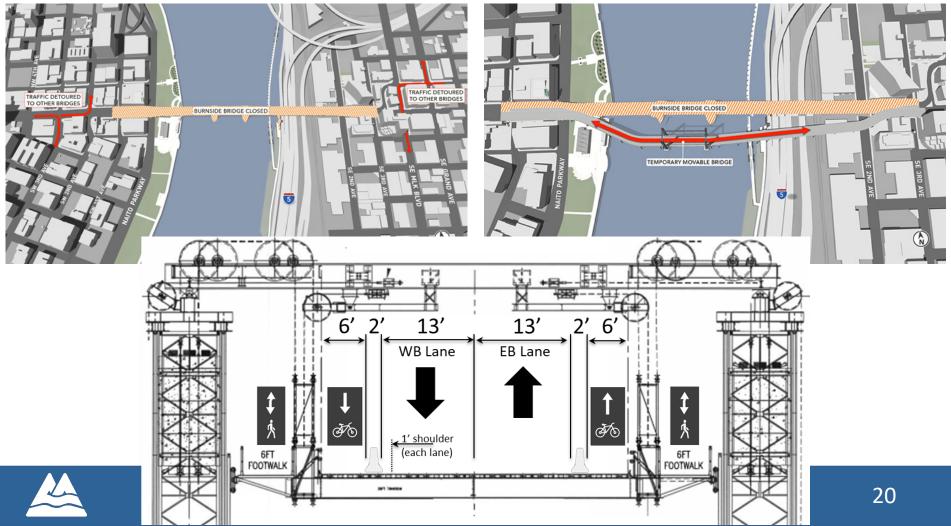


3 Build Alternatives: Traffic Management

Traffic management options for study with each Build Alternative:

Full Bridge Closure

Temporary Movable Bridge







Do you approve this Range of Alternatives, including the associated cross sections and traffic management options?



Evaluation Criteria



Recommendations from Agency Input









Evaluation Criteria



Recommendations from CTF

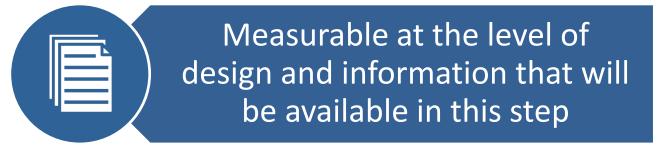
Criteria Topics				
Seismic Resiliency	Historic Resources			
Community Quality of Life	Visual and Aesthetics			
Equity and Environmental Justice	Natural Resources, Climate Change and Sustainability			
Crime Reduction and Personal Safety	Pedestrians, Bicyclists and People with Disabilities			
Business and Economics	Motor Vehicles, Freight and Emergency Vehicles			
Park and Recreation Resources	Transit			
Fiscal Responsibility				



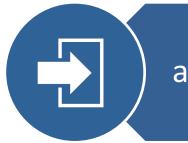
Evaluation Criteria



Guiding Principles







Help inform the evaluation of alternatives and identification of a preferred alternative



Policy Group Approval



Evaluation Criteria



Do you approve the Evaluation Criteria to inform selection of a Preferred Alternative?



Next Steps and Closing Remarks

- EARTHQUAKE READY
- 11/14: County Board vote on Notice of Intent and VRF first reading
- 12/5: VRF second reading
- Next CTF meeting:
 - December if needed
 - February 2020
- Winter outreach planning
- Next Policy Group meeting:
 July 2020









Thank you! Frank Interim NUL THE







Stakeholder Briefings Tracking Log

ate	Stakeholder (Org/Affiliate)	Location / Time	Status
OMPLETED			1
-	Central Eastside Industrial Council (CEIC) Transportation and Parking Advisory Committee	4:30pm @ PCC CLIMB Center (1626 SE Water Avenue Room 102)	Done
	Burnside Skatepark	10:30am @ Multnomah Building (501 SE Hawthorne Blvd)	Done
7-Jun	Coalition of Communities of Color	9am @ Multnomah Building (501 SE Hawthorne Blvd)	Done
	Templeton Property Management; RJ Templeton building	3:30pm @ Templeton Building (9 SE 3rd Ave, Suite 100)	Done
	Beam Development (Eastside Exchange Building)	9am @ Beam Development (75 SE Yamhill St, Suite 201)	Done
	Pacific Coast Fruit Company	11am @ Pacific Coast Fruit (201 NE 2nd Ave #100)	Done
	FPI Management; The Yard building Oregon Nikkei Legacy (Japanese Historical Plaza)	1:30pm @ The Yard (22 NE 2nd Ave) 10am @ Nikkei Office (121 NW 2nd Ave)	Done Done
	Portland Saturday Market	3:30pm @ Skidmore Fountain (corner of SW 1st and SQ Ankeny	Done
11-Jul	•	2pm @ AMR (1 SE 2nd Ave)	Done
12-Jul	Gerding Edlen; 5 MLK building	11am @ Gerding Edlen Office (1477 NW Everett St)	Done
16-Jul	University of Oregon	1pm @ 70 NW Couch St	Done
17-Jul	Portland Rescue Mission	11am @ PRM (13207 NE Halsey St)	Done
	Portland Rose Festival	10am @ PRFF (1020 SW Naito Pkwy)	Done
	Central City Concern	2pm @ CCC Admin Office (232 NW 6th Ave)	Done
	Mercy Corps Salvation Army - Female Emergency Shelter	2:30pm @ Mercy Corps (45 SW Ankeny St) 9am @ 30 SW 2nd Ave	Done Done
	Prosper Portland - Staff	3pm @ Prosper Portland's Office (222 NW 5th Ave)	Done
	Rose City Transportation	8:30am @ 201 NE 2nd Ave	Done
	Urban Development + Partners	11:30am @ 116 NE 6th Ave	Done
-	Portland Parks Board (subcommittee)	8am @ City Hall (1221 SW 4th Ave)	Done
6-Aug	Key Development	3pm @ Multnomah Building (501 SE Hawthorne)	Done
8-Aug	Coalition of Communities of Color	10am @ 221 NW 2nd Ave, Suite 303	Done
12-Aug	East Multnomah County Transportation Committee	3pm @ Gresham City Hall (1333 NW Eastman Pkwy, Gresham)	Done
14-Aug	MultCo BPCAC	6:30pm @ Multnomah Building (501 SE Hawthorne Blvd)	Done
-	Portland Business Alliance	12-1:30 @ 121 SW Salmon (Suite 1440)	Done
	Night Strike	2pm @ Liberation Street Church (214 W Burnside St)	Done
U	Native American Rehabilitation Association	10am @ 1776 SW Madison St	Done
5	CB Richard Ellis; Old Town Storage Building MultCo Cascadia Preparedness Advocates Group	11am @ HDR (1050 SW 6tth Ave) 9am @ Multnomah Building (501 SE Hawthorne Blvd)	Done Done
	Old Town Community Association	6 @ University of Oregon (70 NW Couch St)	Done
	Portland Freight Advisory Council	7-9am @ Portland City Hall (1221 SW 4th Ave)	Done
5-Sep	Go Lloyd	3:30 @ 700 NE Multnomah St - 3rd floor conference room	Done
9-Sep	Historic Landmarks Commission	1:30pm @ 1900 SW 4th Ave, Room 2500B	Done
10-Sep	Portland Bike Advisory Committee	6pm @ City Hall (1221 SW 4th Ave)	Done
11-Sep	Lower Columbia Region Harbor Safety Committee	2:15 @ Port of Portland (7200 NE Airport Way)	Done
12-Sep	Pearl District Neighborhood Association	6pm @ PNCA (511 NW Broadway)	Done
	Regional Public Information Officers	10:30 @ Multnomah County Drainage District	Done
	Portland Parks Director	1:30pm @ Congress Center (1050 SW 6th Ave, 5th floor, Room	Done
•	Portland Pedestrian Advisory Committee	6pm @ City Hall (1221 SW 4th Ave)	Done
•	City Club's Earthquake Resilience Advocacy Committee Kerns Neighborhood Association	3:30pm @ County Bridge Shop (1403 SW Water Ave) - Large 5:30pm @ Pacific Crest Community School (116 NE 29th Ave at	Done Done
	Portland Design Commission	3:15pm @ 1900 SW 4th Ave, Room 2500B	Done
	MultCo DCHS	11am @ Five Oak Building (209 SW 4th Ave) - First floor	Done
24-Sep	Downtown Neighborhood Association	6pm @ First Congregational Church (1126 SW Park Ave)	Done
1-Oct	Getting There Together	2:30pm @ HDR	Done
3-Oct	Clackamas County Coordinating Committee	6:45pm (Oregon City - location TBD)	Done
3-Oct	WCCC Transportation Advisory Commitee	1:30-3pm @ Beaverton City Hall	Done
7-Oct	Region 1 Area Commission on Transportation	5:30-7:30pm @ R1 Headquarters (123 NW Flanders); Intro by	Done
	MultCo Sustainability Committee	9-11am @ Multnomah Building, Room 635	Done
	WashCo Coordinating Committee	12:-1:30pm @Beaverton City Hall	Done
	Dr. Lucy Jones	2pm @ TBD - near EcoTrust building	Done
	Downtown Neighborhood Association The Yard/FPI Management	6pm @ First Congregational Church (1126 SW Park Ave) 10:30 @ The Yard Building	Done Done
	MultCo Disability Services Advisory Council	12:30 @ Five Oak Building (209 SW 4th Ave)	Done
CHEDULED	,		
	Metro Councilors (small group briefing)	TBD	Confirmed
5-Dec	MultCo Aging Services Advisory Council	3pm @ TBD	Confirmed
=	COORDINATION		
	Guerilla Development; Fair-Haired Dumbbell building		Contacted
	Prosper Portland - Commission/Board		Contacted
	Street Trust		Contacted
	Native American Youth and Family Center Downtown Retail Council		Contacted
	Neighbors West-Northwest Board	6pm @ Oregon College of Oriental Medicine (75 NW Couch St) Cancelled - to be rescheduled in October.	Contacted Contacted
	Lloyd Community Association		Contacted
	Voz		Contacted
	Metro JPACT		Contacted
	Union Pacific Railroad		Contacted
	Portland Planning and Sustainability Commission	9/10: 2:30pm @ 1900 SW 4th Ave, Suite 2500 Cancelled - to be rescheduled in early 2020	Contacted
	East Portland Chamber of Commerce		Contacted



BETTER – SAFER – CONNECTED

The Earthquake Ready Burnside Community Task Force identified these evaluation criteria to help select a Preferred Alternative for the project. The criteria were developed through the CTF's shared interests and values and informed by input from the public and agencies.



1 SEISMIC RESILIENCY

- 1a.1 Maximize confidence in post-earthquake crossing operability and reparability.
- 1a.2 Maximize ability for all modes to use the crossing post-earthquake.
- 1a.3 Minimize risk that adjacent buildings could damage or block the bridge after a major earthquake, and minimize risk that crossing construction could lessen the seismic resilience of adjacent buildings.
- 1b.1 Minimize delay in achieving a seismically resilient crossing.



COMMUNITY QUALITY OF LIFE (INCLUDES INDIRECT LAND USE IMPACTS & **COMMUNITY RESOURCES)**

- 2a.1 Minimize long-term noise and light/shadow impacts.
- 2a.2 Minimize long-term impacts to community facilities and events under and near the bridge (e.g., Skatepark, Saturday Market, park festivals, parades, organized runs, etc).
- 2b.1 Minimize temporary impacts to community facilities and events under and near the bridge.

3 EQUITY & ENVIRONMENTAL JUSTICE (INCLUDES SOCIAL SERVICES)

- 3a.1 Minimize displacements of emergency beds.
- 3a.2 Maintain social service providers' long-term ability to provide current level of service and potential for enhancement.
- 3a.3 Avoid disproportionate adverse impacts to vulnerable and Environmental Justice communities.
- 3b.1 Minimize temporary impacts to social service providers.
- 3b.2 Avoid temporary disproportionate adverse impacts to vulnerable and Environmental Justice communities.
- 3b.3 Ensure that design and construction approach allow ample opportunities for DBE firms to be involved in the construction/contracting process.

CRIME REDUCTION & PERSONAL SAFETY

4a.1 Maximize personal safety and crime reduction by following principles of Crime Prevention Through Environmental Design (CPTED).





- 5a.1 Minimize business displacements and permanent access impacts.
- 5a.2 Support redevelopment potential consistent with local plans.
- 5b.1 Minimize temporary access impacts to businesses.
- 5b.2 Minimize temporary regional economic impacts.
- 5b.3 Minimize loss of economic benefits (includes businesses and charities) from temporary impacts to major community events under and near the bridge.

6 **PARKS & RECREATION RESOURCES**

- 6a.1 Minimize park displacements and adverse functionality impacts (include impacts to river recreation).
- 6b.1 Minimize temporary impacts to parks.

HISTORIC RESOURCES

- 7a.1 Minimize historic resource impacts.
- 7b.1 Minimize temporary impacts to historic resources.

VISUAL & AESTHETICS 8

- 8a.1 Minimize adverse impacts to existing views and view corridors.
- 8a.2 Maximize aesthetic experience for all users approaching, on, and under the bridge.
- 8a.3 Create opportunity for a crossing that provides an iconic/demonstrative visual experience.

NATURAL RESOURCES, CLIMATE CHANGE & 9 **SUSTAINABILITY**

- 9a.1 Minimize impacts to water guality and flooding.
- 9a.2 Minimize impacts to fish and wildlife.
- 9b.1 Minimize temporary impacts to water quality and flooding.
- 9b.2 Minimize temporary impacts to air quality and green-house gas emissions.
- 9b.3 Minimize temporary impacts to fish and wildlife.
- 9b.4 Minimize resource consumption and waste production during construction.

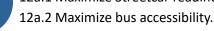
10 PEDESTRIANS, BICYCLISTS & PEOPLE WITH DISABILITIES

- 10a.1 Maximize City's Vision Zero principles for safety and comfort for bicyclists, pedestrians, and other lowimpact vehicles (e.g., scooters, skateboards).
- 10a.2 Maximize access/connectivity for bicyclists and other low-impact vehicles.
- 10a.3 Maximize access/connectivity for pedestrians and ADA.
- 10b.1 Minimize temporary travel time and access/ connectivity impacts to bicyclists.
- 10b.2 Minimize temporary travel time and access/ connectivity impacts to pedestrians.
- 10b.3 Maximize City's Vision Zero principles for safety and comfort for bicyclists, pedestrians, and other lowimpact vehicles (e.g., scooters, skateboards).

11 MOTOR VEHICLES. FREIGHT & EMERGENCY VEHICLES

- 11a.1 Maximize safety for motor vehicles and freight.
- 11a.2 Maximize emergency service operations and responsiveness.
- 11b.1 Minimize temporary access and travel time impacts to freight and emergency vehicles.
- 11b.2 Minimize temporary safety impacts to motor vehicles, freight, and emergency vehicles.
- 11b.3 Minimize temporary access and travel time impacts to motor vehicles.

12 TRANSIT 12a.1 Maximize Streetcar readiness.



- 12a.3 Minimize transit collision vulnerability.
- 12b.1 Minimize temporary impacts to transit access, safety, travel times, and ridership.

13 FISCAL RESPONSIBILITY



13a.1 Minimize total project cost. 13a.2 Minimize long-term maintenance needs/costs.



5

A











EVALUATION CRITERIA

October 2019

FUTURE TOPICS

While developing the draft criteria groups, the CTF identified a number of topics that cannot be adequately or fully evaluated with the level of design and information that will be available during the DEIS phase. These are listed below with the recommendation that they be applied in later project phases such as during design or construction:

- Seismic Resilience
 - Include equipment on bridge to create additional resilient functions after a major earthquake
- Personal Safety
 - Maintain a safe construction site
 - Implement design that minimizes risk of attempted suicide from the structure
- Ped, ADA, Bicyclists
 - Maximize pedestrian/bicycle aesthetic experience on the bridge
- Sustainability
 - Waste reduction and use of sustainable materials in design and construction.
 - Energy sustainability in design
- Navigation
 - Bridge lighting and signals do not adversely affect navigation safety
- Aesthetics
 - Bridge lighting does not increase night sky impacts
 - Provide a structure that instills a sense of community pride

