Mid County Service District No. 14 A Component Unit of Multnomah County, Oregon

Financial Statements and Reports of Independent Auditors

For the Fiscal Years Ended June 30, 2019 and 2018



Prepared by: Department of County Management Eric J. Arellano, Chief Financial Officer 501 SE Hawthorne Blvd, Suite 531 Portland, Oregon 97214

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INTRODUCTORY SECTION



December 27, 2019

Honorable County Chair and Board of County Commissioners Multnomah County, Portland, Oregon

INTRODUCTION

We are pleased to submit the Basic Financial Statements for Mid County Service District No. 14, Portland, Oregon (the District), for the year ended June 30, 2019. This report includes the opinion of our independent auditors, Moss Adams LLP.

We prepared this report for the Secretary of the State of Oregon as required under ORS 297.425. The District's financial statements are also included in the Comprehensive Annual Financial Report of Multnomah County (the County) as a blended component unit. This is necessary because the Board of County Commissioners of Multnomah County serves as the governing body and maintains overall financial accountability for the District.

Accounting principles generally accepted in the United States of America (U.S. GAAP) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the independent auditors' report.

PROFILE OF THE DISTRICT

Mid County Service District No. 14 was organized in 1968 as Tulip Acres Lighting District under the provisions of ORS Chapter 451. The District now provides street lighting to the unincorporated urban areas of the County, and the cities of Maywood Park, Troutdale and Fairview. Administration of the District is managed by the Multnomah County Department of Community Services (DCS). Portland General Electric provides energy through regulated tariffs managed by the State of Oregon's Public Utility Commission and DCS provides illumination engineering and design and manages maintenance requirements through local contractors.

The District is accounted for as an enterprise fund. Enterprise funds generate revenue for operations by charging user fees to recover costs of providing goods and services to the public. The measurement focus is on a *flow of economic resources* and the *accrual basis of accounting* is used. Under the accrual basis of accounting, revenues are recorded at the time they are earned and expenses are recorded at the time the liabilities are incurred.

Oregon Budget Law required the use of budgetary control. See pages 19-20 for the Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual.

FACTORS AFFECTING FINANCIAL CONDITION

The District's operating budget has stabilized with the substantial completion of municipal annexations. Operations were funded by charging user fees of \$60 per household for fiscal year 2019, remaining unchanged from the prior fiscal year. This rate was presumed to be sufficient to match the District's engineering, maintenance and operational demands. The fees are collected via special assessments that are added to property tax bills for properties served by the District.

The District's current assessment is \$60 per property per year. For fiscal year 2018-2019 the District rate was approved with no changes. This rate provides the District with the necessary operating resources to match its needs. Operating expenses over this same period remained materially consistent with a decrease of 4.4 percent. The most significant decrease in expenditures has come from the costs the District pays to PGE. The shift to LED lighting has saved the District significant electrical power costs.

The District in fiscal year 2019-2020 is scheduled to replace 500 high pressure sodium ornamental street lights with the energy efficient Light Emitting Diode (LED) decorative luminaire solution. This conversion will complete a full system change to LED light technology. The District now has full ownership of lighting infrastructure, which has also contributed to the decrease in operating costs. The District continues to maintain a strong working capital position and has no long-term debt.

	Year Ended June 30,									
		2019	2018		2017		2016			2015
Operating revenue	\$	481,216	\$	448,688	\$	455,517	\$	453,148	\$	453,567
Depreciation expense		122,297		122,447		94,367		66,288		66,288
Operating income/loss		97,168		33,001		135,240		124,200		50,721
Change in net position		106,909		38,737		404,472		126,787		53,100
Capital contributions		-		-		(267,000)		-		-
Unrestricted net position		265,469		428,727		287,780		127,686		571,753
Total assets		2,550,459		2,408,393		2,393,920		2,000,373		1,863,719
Total net position		2,514,202		2,407,293		2,368,556		1,964,084		1,837,297

The following is summarized key financial data from current and prior years' financial statements:

ACKNOWLEDGMENTS

We acknowledge the help of the Finance and Risk Management Division staff, who contributed in the preparation of this report. I also want to thank the staff in the Department of Community Services for their contributions during the year.

Respectfully submitted,

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Eric J. Arellano Chief Financial Officer

Jamina L. Lielum

Samina S. Gillum Accounting Manager

MID COUNTY SERVICE DISTRICT NO. 14 (A component unit of Multnomah County, Oregon) Principal Officers

BOARD OF COUNTY COMMISSIONERS* AS OF JUNE 30, 2019 501 SE Hawthorne Blvd, 6th floor Portland, Oregon 97214

Title	Name	Term Expires
Chair of Board	Deborah Kafoury 501 SE Hawthorne Blvd, 6 th Floor Portland, OR 97214	12/31/2022
Commissioner - District No. 1	Sharon Meieran 501 SE Hawthorne Blvd, 6 th Floor Portland, OR 97214	12/31/2020
Commissioner - District No. 2	Susheela Jayapal 501 SE Hawthorne Blvd, 6 th Floor Portland, OR 97214	12/31/2022
Commissioner - District No. 3	Jessica Vega Pederson 501 SE Hawthorne Blvd, 6 th Floor Portland, OR 97214	12/31/2020
Commissioner - District No. 4	Lori Stegmann 501 SE Hawthorne Blvd, 6 th Floor Portland, OR 97214	12/31/2020

REGISTERED AGENT

Eric J. Arellano

REGISTERED OFFICE

501 SE Hawthorne Blvd, Suite 531 Portland, Oregon 97214-3501

* Governing body of Mid County Service District No. 14 reported on herein.





Report of Independent Auditors

The Board of County Commissioners Mid County Service District No. 14

Report on the Financial Statements

We have audited the accompanying financial statements of Mid County Service District No. 14 ("the District"), a component unit of Multnomah County, Oregon, as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Mid County Service District No. 14 as of June 30, 2019 and 2018, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 7 through 10 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The schedule of revenues, expenditures, and changes in fund balances – budget and actual, schedules of special assessment transactions, and reconciliation of budgetary revenues to interest and tax/assessment collections ("Supplementary Information"), as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section (Principal Officials and transmittal letter) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Reports on Other Legal and Regulatory Requirements

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 27, 2019 on our consideration of the Mid County Service District No. 14's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Mid County Service District No. 14's internal control over financial reporting and compliance.

Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 27, 2019 on our consideration of Mid County Service District No. 14's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Janus C. Layarotto

James C. Lanzarotta, Partner On behalf of Moss Adams LLP Eugene, Oregon December 27, 2019



MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Mid County Service District No. 14 (the District), we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, which can be found on pages 1-2 of this report.

Financial Highlights

- The District's assets exceeded its liabilities at June 30, 2019, by \$2,514,202 (*the County's net position*). Of this amount, \$265,469 is unrestricted and \$2,248,733 represents investment in capital assets.
- Total net position increased by \$106,909 in fiscal year 2019.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The basic financial statements include: 1) fund financial statements, and 2) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Enterprise funds. The District is accounted for as an enterprise fund. Enterprise funds are used to account for operations (a) where the intent of the government is to fully recover costs of providing goods or services to the general public through user charges, or (b) where the governing body has decided that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

The District operates like a business receiving user charges for services rendered. It does not receive any funds from the State or the County other than street lighting assessments collected through property taxes; this is the main source of revenue. The District's statute (ORS 451.500) projects that it collects fees necessary to prudently operate.

There was no change in user charges, which were \$60 per household, from the prior fiscal year, which generated \$481,216 in operating revenues.

The basic enterprise fund financial statements can be found on pages 11-18 of this report.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the fund financial statements. The notes to the financial statements can be found on pages 14-18 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information. Supplementary information can be found on pages 19-22 of this report.

Financial Analysis of the District

Net position may serve over time as a useful indicator of a government's financial condition. As noted earlier, the District's total net position was \$2,514,202 at the close of the most recent fiscal year, an increase of \$106,909 over prior year. At June 30, 2019, the largest portion of net position, \$2,248,733, or 89.4 percent, is invested in capital assets. The investment in capital assets is the District's street lighting system, with no related debt. These capital assets provide services to its member households; consequently, these assets are not available for future spending.

Mid County Service District No. 14 Net Position June 30,									
	2019	2018	2017						
Current and other assets	\$ 301,726	\$ 429,827	\$ 313,144						
Capital assets, net	2,248,733	1,978,566	2,080,766						
Total assets	2,550,459	2,408,393	2,393,910						
Current and other liabilities	36,257	1,100	25,364						
Net position:									
Investment in capital assets	2,248,733	1,978,566	2,080,766						
Unrestricted	265,469	428,727	287,780						
Total net position	\$ 2,514,202	\$ 2,407,293	\$ 2,368,546						

At the end of the current and prior fiscal years, the District reported positive balances in the above categories of net position.

	2019		_	2018	2017		
Revenues							
Operating revenues: Charges for services	\$	481,216	\$	448,688	\$	455,517	
Non-operating revenues: Investment earnings		9,741		5,736		2,232	
6		,					
Total revenues		490,957		454,424		457,749	
Expenses							
Operating expenses:							
District operating expenses		384,048		415,687		320,277	
Total expenses		384,048		415,687		320,277	
Capital contributions in		-		-		267,000	
Increase in net position		106,909		38,737		404,472	
Beginning fund net position		2,407,293		2,368,556		1,964,084	
Ending fund net position	\$	2,514,202	\$	2,407,293	\$	2,368,556	

Mid County Service District No. 14 Changes in Fund Net Position For the Year Ended June 30,

Ending fund net position increased by \$106,909 during fiscal year 2019, compared to increases of \$38,737 and increases of \$404,472 during fiscal years 2018 and 2017 respectively. While revenues increased by \$32,528 due to natural growth during the year, operating expenses decreased by \$31,639 in fiscal year 2019 from 2018. This decrease was due to a 74.9 percent decrease in repairs and maintenance costs driven by the older light poles being upgraded in the district. Revenue offset this increase to allow the fund balance to continue to increase.

Capital assets. The investment in capital assets as of June 30, 2019, amounts to \$2,248,733 (net of accumulated depreciation). This entire investment in capital assets is the street lighting system. The net increase in the investment in capital assets for the current fiscal year was \$270,167. This is due to the LED lighting project which involves converting high pressure sodium street lights to energy efficient LED roadway street lights. Additional information on capital assets can be found in Note III.C. *Capital assets* on pages 17-18 of this report.

Budgetary highlights. Total budgeted expenditures were \$805,000 in fiscal year 2019 compared to actual expenditures of \$631,979. Actual expenditures were under budget by \$173,021. The primary reason for actual expenditures being less than budgeted is due to delays in the LED lighting project. Therefore the expected difference will be seen in subsequent years as the project gets completed.

Key Economic Factors and Budget Information for Next Year

The District completed a large capital pole and lighting replacement program over the prior seven years, targeting depreciated fixtures that were past their life expectancy or in poor condition. The capital program has now slowed significantly, but will continue to address any additional individual streetlights, which have reached their life expectancy. In the fiscal year 2020 budget, the District is proposing \$100,000 to replace light poles and equipment, plus an additional \$200,000 for a street light replacement.

The current assessment rate is \$60 per household per year. For fiscal year 2020, the District Budget Committee plans no change in this rate. The rate should provide the District with the necessary operating resources to match engineering, maintenance and operational demands for the period. The District will continue to build its unrestricted fund balance to fund future replacement of depreciated equipment.

Requests for information

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the following address:

Multnomah County Department of County Management 501 SE Hawthorne Blvd, Suite 531 Portland, OR 97293-0700

MID COUNTY SERVICE DISTRICT NO. 14 A Component Unit of Multnomah County, Oregon Statements of Net Position

	Ju	ne 3(),	
	 2019		2018	
ASSET	 			
Current assets (unrestricted):				
Cash and investments	\$ 260,633	\$	393,088	
Receivables:				
Special assessments, net	11,926		24,728	
Prepaid items	-		12,011	
Inventories	 29,167		-	
Total current assets	301,726		429,827	
Noncurrent assets (restricted):				
Construction in progress	412,700		20,237	
Other capital assets (net of				
accumulated depreciation)	1,836,033		1,958,329	
Total noncurrent assets	 2,248,733		1,978,566	
Total assets	 2,550,459		2,408,393	
LIABILITIES				
Current liabilities (payable from unrestricted assets):				
Accounts payable	36,257		1,100	
Total liabilities	 36,257		1,100	
NET POSITION				
Investment in capital assets	2,248,733		1,978,566	
Unrestricted	265,469		428,727	
Total net position	\$ 2,514,202	\$	2,407,293	

MID COUNTY SERVICE DISTRICT NO. 14 A Component Unit of Multnomah County, Oregon Statements of Revenues, Expenses and Changes in Fund Net Position

	Years Ended June 30,				
	2019	2018			
OPERATING REVENUES					
Charges for services:					
Street lighting assessments, current	\$ 474,542	\$ 430,870			
Street lighting assessments, prior	4,794	17,565			
Intergovernmental charges for services	1,462	-			
Miscellaneous	418	253			
Total operating revenues	481,216	448,688			
OPERATING EXPENSES					
Cost of sales and services	208,862	249,238			
Administration	52,889	44,002			
Depreciation	122,297	122,447			
Total operating expenses	384,048	415,687			
Operating income	97,168	33,001			
NONOPERATING REVENUES					
Interest revenue	9,741	5,736			
Total nonoperating revenues	9,741	5,736			
Change in net position	106,909	38,737			
Total net position - beginning	2,407,293	2,368,556			
Total net position - ending	\$ 2,514,202	\$ 2,407,293			

MID COUNTY SERVICE DISTRICT NO. 14 (A component unit of Multnomah County, Oregon) Statements of Cash Flows

	Years En	ided June 30,
	2019	2018
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Payments to suppliers Net cash provided by operating activities	\$ 534,631 (284,364) 250,267	\$ 454,703 (330,334) 124,369
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchases of capital assets	(392,463)	(20,237)
Net cash used by capital and related financing activities	(392,463)	(20,237)
CASH FLOWS FROM INVESTING ACTIVITIES Interest received Net cash provided by investing activities Net increase (decrease) in cash and investments Balances at beginning of the year Balances at end of the year	9,741 9,741 (132,455) 393,088 \$ 260,633	5,736 5,736 109,868 283,220 \$ 393,088
Reconciliation of operating income to net cash provided by operating activities: Operating income Adjustments to reconcile operating income to net cash	\$ 97,168	\$ 33,001
provided by operating activities: Depreciation Changes in assets and liabilities: Receivables, net Prepaid Items Inventories Accounts payable	122,297 12,802 12,011 (29,167) 35,156	122,447 5,018 (12,011) (24,086)
Total adjustments Net cash provided by operating activities	153,099 \$ 250,267	91,368 \$ 124,369
NONCASH INFORMATION		
None	\$ -	\$ -

Note I. Summary of significant accounting policies

A. Reporting entity

Mid County Service District No. 14 (the District) was organized in 1968 under the provisions of Oregon Revised Statutes (ORS) Chapter 451 to provide street lighting in unincorporated urban areas of Multnomah County (the County) and the cities of Maywood Park, Troutdale and Fairview. The Multnomah County Board of Commissioners (the Board) is the governing body of the District, as provided for by ORS 451.485.

The District is a blended component unit of Multnomah County and its financial activities are included in the basic financial statements of the County. The management of the District is handled by County management. The District serves the residents within its geographical boundaries and is governed by a board comprised of the County's elected Board. The rates for user charges for the District are approved by the Board. The District is reported as an enterprise fund.

B. Measurement focus, basis of accounting, and financial statement preparation

The District's basic financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. With this measurement focus, all assets and all liabilities associated with the operations are included on the *Statement of Net Position*.

Enterprise funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the District are charges to customers for sales and services. The District also recognizes as operating revenue, the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). U.S. GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements.

The accompanying Basic Financial Statements have been prepared for purposes of Oregon statutory reporting requirements and are structured into the enterprise fund type as described below.

Enterprise funds are used to account for revenues and expenses generally resulting from providing services for fees in connection with the fund's principal ongoing operations. Since the Board maintains overall financial accountability for the District, the financial statements of the District are included in the Comprehensive Annual Financial Report (CAFR) of the County, as an enterprise fund.

Information about the County's enterprise funds is included in the County's CAFR and may be obtained through by through County's Finance and Risk Management Division at 501 SE Hawthorne Boulevard, Suite 531, Portland, OR 97214; or at <a href="https://multco.us/finance/f

C. Assets, liabilities, and net position or fund balances

Cash and investments

The District's cash and investments are deposited in the County's Local Government Investment Pool (the Pool). 100 percent of the District's cash and investments are included in the Pool rather than specific, identifiable securities. The District's share of County pooled cash and investments can be drawn upon demand, and therefore, the entire amount on deposit with the County is considered cash equivalents. Interest earned on pooled investments is allocated monthly based on the average daily cash balance of the District in relation to total investments in the pool. It is not practical to determine the investment risk, collateral, or insurance coverage for the District's share of these pooled investments.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, municipal bonds, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). Investments for the County, as well as for its component units, are reported at fair value. The LGIP operates in accordance with appropriate state laws and regulations.

Information about the pooled investments is included in the County's CAFR and may be obtained through the County's Finance and Risk Management Division at 501 SE Hawthorne Boulevard, Suite 531, Portland, OR 97214; or at the link above.

Receivables and payables

The District's receivables are street lighting assessments, which are collected through the County's property tax system. The District's payables are all monthly utility charges to Portland General Electric. The District calculates and records an allowance for doubtful accounts on assessments receivable, which is management's best estimate of amounts that will not be collected.

Inventories

Inventories of materials and supplies are valued at the lower of average cost or market and recorded as expenditures under the consumption method rather than when purchased.

Net position

Net position is reported on the Statement of Net Position. Within net position, the investment in capital assets represents total capital assets less accumulated depreciation. The District does not report any debt directly related to its capital assets. All other net position of the District is unrestricted.

Capital assets

The District's capital assets are street lighting systems consisting of lights and poles. Capital assets are stated at historical cost at time of acquisition or acquisition value on date donated for donated assets. Street lighting systems with a value of greater than \$10,000 are capitalized. Normal maintenance and repairs are expensed as incurred. Expenses for major additions, improvements and replacements are capitalized. Gain or loss on retirement or disposal is reflected in income.

Street lighting systems are depreciated on the straight-line method with an estimated useful life of 30 years. During fiscal year 2006, management revised the estimated useful lives of the District's lights and poles. Based on management's review, the useful lives of the lights and poles were extended from 15 years to 30 years. In recent years, the materials used in constructing the District's lights and poles have become more durable and are engineered to last longer than those previously built.

Annexations and intergovernmental agreements

In 1983, the Board passed Resolution A, which stated the County's intention to phase out municipal services provided to urbanized unincorporated areas of the County. District operations are governed by Oregon Revised Statute 451 and the District is not legally bound by Resolution A. ORS 198 provides guidance on the dissolution of the District. At this time, the residents served by the District have not elevated to the Multnomah County Board justification for the dissolution of the District and liquidation of the assets.

Use of estimates

The preparation of the financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosures of contingent assets and liabilities at the date of the financial statements, revenues and expenses during the reporting period. Actual results may differ from those estimates.

Note II. Stewardship, compliance, and accountability

A. Budgetary information

The District's budget is prepared and adopted in accordance with Oregon local budget law. Certain adjustments are necessary to reconcile from the budgetary basis to the U.S. GAAP basis. All annual appropriations lapse at fiscal year end.

The budget committee of the District consists of the members of the Board and residents of the District appointed by the Board. During the month of February each year, the District submits requests for appropriations to the County Chair so that a budget may be prepared. By May 15, the proposed budget is presented to the Board for approval. The Board holds public hearings and a final budget must be prepared and adopted no later than June 30.

The adopted budget is prepared by fund and department. The County's department managers may transfer appropriations within a department and fund. Transfers and changes (increases) of appropriations between departments or funds require the approval of the Board. The legal level of budgetary control, (i.e., the level at which expenditures may not legally exceed appropriations) is the fund and department level. The adopted budget is available at:

https://multco.us/budget/mid-county-street-lighting-service-district-no-14-budget

Note III. Detailed notes

A. Cash and investments

The District's cash and investments reported on the Statement of Net Position represent the District's share of the County's cash and investment pool. The District's participation in the cash and investment pool is involuntary. Interest earnings from this pool are allocated to the District on a monthly basis. At June 30, 2019 and 2018, the District's share of the County's cash and investment pool totaled \$260,633 and \$393,088, respectively. The District's ending cash balance is pooled with the County's cash, and represents a portion of the year-end bank balances.

B. Receivables

	June 30,					
		2019	2018			
Street lighting assessments	\$	14,349	\$	26,297		
Allowance for doubtful accounts		(2,423)		(1,569)		
Receivables, net	\$	11,926	\$	24,728		

The allowance for doubtful accounts represents management's best estimate of receivable amounts that will not be collected. In determining the allowance, management considers historical write offs as well as current economic factors.

C. Capital assets

Capital asset activity for the District for the year ended June 30, 2019 was as follows:

]	Beginning				Ending
		Balance]	ncreases		Balance
Construction in progress	\$	20,237	\$	392,463	\$	412,700
Street lights and poles		3,798,893		-		3,798,893
Accumulated depreciation		(1,840,564)		(122,296)	(1,962,860)
Street lighting systems, net	\$	1,978,566	\$	270,167	\$	2,248,733

Capital asset activity for the District for the year ended June 30, 2018 was as follows:

]	Beginning		Ending		
		Balance	Increases			Balance
Construction in progress	\$	-	\$	20,237	\$	20,237
Street lights and poles		3,798,893		-	3	3,798,893
Accumulated depreciation		(1,718,117)		(122,447)	(1	,840,564)
Street lighting systems, net	\$	2,080,776	\$	(102,210)	\$ 1	,978,566

D. Transactions with Multnomah County

The County Department of Community Services provides operating management and planning for the District. General administrative functions are performed by other units of the County. All services are performed on an internal cost reimbursement basis. Reimbursements to the County were \$10,000 and \$8,500 for fiscal years 2019 and 2018, respectively, and are included in the financial statement line item for *Administration* on the *Statement of Revenues, Expenses and Changes in Fund Net Position*.

E. Risk management

As a component unit of the County, the District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County has established risk management programs for liability insurance coverage. The District is covered under the policies and programs insuring the County. The County maintains an internal service fund, the Risk Management Fund, to account for and finance its risks of loss. The funds are available to pay claims, claim reserves, and reduce administrative costs of the program. These interfund premiums are used to offset the amount of claims expenses reported in the Risk Management Fund. As of June 30, 2019, interfund premiums exceeded reimbursable expenses. Settlements have not exceeded the District's coverage balance for each of the past three fiscal years.

Note IV. Postemployment benefits and pension plans

The District itself does not have any employees but is serviced by Multnomah County employees who are covered under the County's other postemployment benefits (OPEB) and pension plans. These plans include the pension plan, OPEB - RHIA, and OPEB - County Plan. The County's Comprehensive Annual Financial Report (CAFR) provides further details on these plans. The CAFR is posted online at <u>https://multco.us/finance/financial reports</u>.

SUPPLEMENTARY INFORMATION SECTION

MID COUNTY SERVICE DISTRICT NO. 14 (A component unit of Multnomah County, Oregon) Supplementary Information For The Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

The following *Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual* for the District is prepared on a budgetary basis which differs from accounting principles generally accepted in the United States of America and the accompanying component unit financial statements in the following respects:

- Capital outlay is reflected as an expenditure;
- Contributed capital, other than non-current assets, is reflected as revenue;
- Depreciation is not recorded;
- Street lighting assessment revenue is recognized as it becomes measurable and available;
- Expenses related to uncollectible accounts receivable are not recorded.

MID COUNTY SERVICE DISTRICT NO. 14 A Component Unit of Multnomah County, Oregon Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2019

	_	Budgeted Amounts				Actual		
		Original		Final		Amounts		Variance
REVENUES								
Current assessments	\$	450,000	\$	450,000	\$	452,097	\$	2,097
Prior assessments		5,000		5,000		4,794		(206)
Intergovernmental		-		-		1,462		1,462
Interest		5,000		5,000		9,741		4,741
Miscellaneous		-		-		418		418
Total revenues		460,000		460,000		468,512		8,512
EXPENDITURES								
Current:								
Community services		805,000		805,000		631,979		173,021
Total expenditures		805,000		805,000		631,979		173,021
Net change in fund balances		(345,000)		(345,000)		(163,467)		181,533
Fund balances - beginning		345,000		345,000		419,605		74,605
Fund balances - ending	\$	-	\$	-		256,138	\$	256,138
Reconciliation to GAAP Basis:								
Capital assets, net of accumulated depreci	ation and	amortization				2,248,733		
Allowance for uncollectible accounts, asse						(2,423)		
Assessment revenues that were not available		d current expe	nditu	res				
and therefore were not reported in the bu	dgetary b	asis schedule				11,754		
	CD							
Net position as reported on the Statement of		es,			¢	2 514 202		
Expenses and Changes in Fund Net Position	on				\$	2,514,202		

MID COUNTY SERVICE DISTRICT NO. 14 (A component unit of Multnomah County, Oregon) Schedules of Special Assessment Transactions

	For the Year Ended June 30, 2019													
	Amounts Uncollected June 30, 2018		Levy/ Assessments as Extended by Assessor		Discounts Allowed		Interest Received		Cancellations and Adjustments		Interest and Tax/ Assessment Collections		Amounts Uncollected June 30, 2019	
General Fund Special Assessmen	t													
2018-2019	\$	-	\$	470,098	\$	(12,367)	\$	126	\$	(1,322)	\$	(449,463)	\$	7,071
2017-2018		7,135		N/A		38		1		(1,473)		(2,160)		3,541
2016-2017		3,429		N/A		(19)		1		(31)		(1,760)		1,620
2015-2016		2,676		N/A		(30)		1		(27)		(1,874)		746
2014-2015		3,076		N/A		(69)		25		(42)		(2,836)		154
2013-2014		2,698		N/A		(72)		-		(15)		(2,380)		231
2012-2013		2,097		N/A		(60)		-		(13)		(1,961)		63
2011-2012		2,214		N/A		(45)		-		(1)		(1,475)		693
2010-2011		1,481		N/A		(43)		-		(2)		(1,397)		39
2009-2010 and prior years		1,491		N/A		(38)		-		(4)		(1,257)		192
	\$ 2	26,297	\$	470,098	\$	(12,706)	\$	154	\$	(2,930)	\$	(466,563)	\$	14,349

	For the Year Ended June 30, 2018													
	Amounts Uncollected June 30, 2017		Levy/ Assessments as Extended by Assessor		Discounts Allowed		Interest Received		Cancellations and Adjustments		Interest and Tax/ Assessment Collections		Amounts Uncollected June 30, 2018	
General Fund Special Assessment														
2017-2018	\$	-	\$	470,286	\$	(12,363)	\$	158	\$	(5,879)	\$	(445,067)	\$	7,135
2016-2017		9,018		N/A		1		243		(1,780)		(4,053)		3,429
2015-2016		5,795		N/A		2		258		(1,867)		(1,512)		2,676
2014-2015		4,528		N/A		1		346		(408)		(1,391)		3,076
2013-2014		3,555		N/A		-		232		(266)		(823)		2,698
2012-2013		2,256		N/A		-		27		(110)		(76)		2,097
2011-2012		2,473		N/A		-		18		(232)		(45)		2,214
2010-2011		1,502		N/A		-		9		(10)		(20)		1,481
2009-2010		1,329		N/A		-		6		(7)		(13)		1,315
2008-2009 and prior years		219		N/A		-		35		(19)		(59)		176
	\$	30,675	\$	470,286	\$	(12,359)	\$	1,332	\$	(10,578)	\$	(453,059)	\$	26,297

MID COUNTY SERVICE DISTRICT NO. 14 (A component unit of Multnomah County, Oregon) Reconciliation of Budgetary Revenues to Interest and Tax/Assessment Collections For the Years Ended June 30, 2019 and 2018

		Years Ended June 30,				
	2019		2018			
Revenues, per Schedule of Revenues, Expenditures, and						
Changes in Fund Balances - Budget and Actual:						
Current year assessments - sewer	\$	474,542	\$	448,730		
Prior year assessments - sewer		4,794		17,565		
Assessment accrual, sixty-day tax, net		(12,773)		(13,236)		
nterest and Tax/Assessment Collections, per						
Schedule of Special Assessment Transactions	\$	466,563	\$	453,059		

REPORTS OF INDEPENDENT AUDITORS REQUIRED BY STATE STATUTES



Report of Independent Auditors on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Oregon Minimum Audit Standards*

Board of County Commissioners Mid County Service District No. 14

We have audited the basic financial statements of Mid County Service District No. 14 (the "District"), a component unit of Multnomah County, as of and for the year ended June 30, 2019 and have issued our report thereon dated December 27, 2019. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the Standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement.

Compliance

As part of obtaining reasonable assurance about whether the District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules (OAR) 162-010-0000 to 162-010-0330, as set forth below, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

- The accounting records and related internal control structure.
- The use of various depositories to secure the deposit of public funds.
- The requirements relating to the preparation, adoption and execution of the annual budgets for fiscal years 2019 and 2020.
- The requirements relating to insurance and fidelity bond coverage.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Minimum Standards for Audits of Municipal Corporations*, prescribed by the Secretary of State.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Janus C. Layarotto

James C. Lanzarotta, Partner On behalf of Moss Adams LLP Eugene, Oregon December 27, 2019



Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Board of County Commissioners Mid County Service District No. 14

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Mid County Service District No. 14, ("the District"), a Component Unit of Multnomah County, Oregon, as of and for the year ended June 30, 2019 and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 27, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Moss Adams, LLP

Eugene, Oregon December 27, 2019