

# Annual Comprehensive Financial Report



#### About the Cover:

<u>Preschool for All (PFA)</u> is building a brighter future for Multnomah County. This year alone, 3,800 children are benefitting from free, quality preschool through PFA – and this number grows every year. PFA is committed to making public preschool universal by 2030. A critical part of achieving this goal is the PFA Facilities Fund, which has awarded \$24 million in grants and loans to over 50 sites to expand capacity and improve classroom quality.

A perfect example of this impact is TCA Creative Minds Academy (featured in photo), where the fund enabled them to open a second location, creating more seats and a thriving environment for students and staff. Preschool for All investments are directly paving the way for every interested Multnomah County family to access free preschool.

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# MULTNOMAH COUNTY, OREGON ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2025



Prepared by: Department of County Management Eric Arellano, Chief Financial Officer 501 SE Hawthorne Blvd, Suite 531 Portland, Oregon 97214

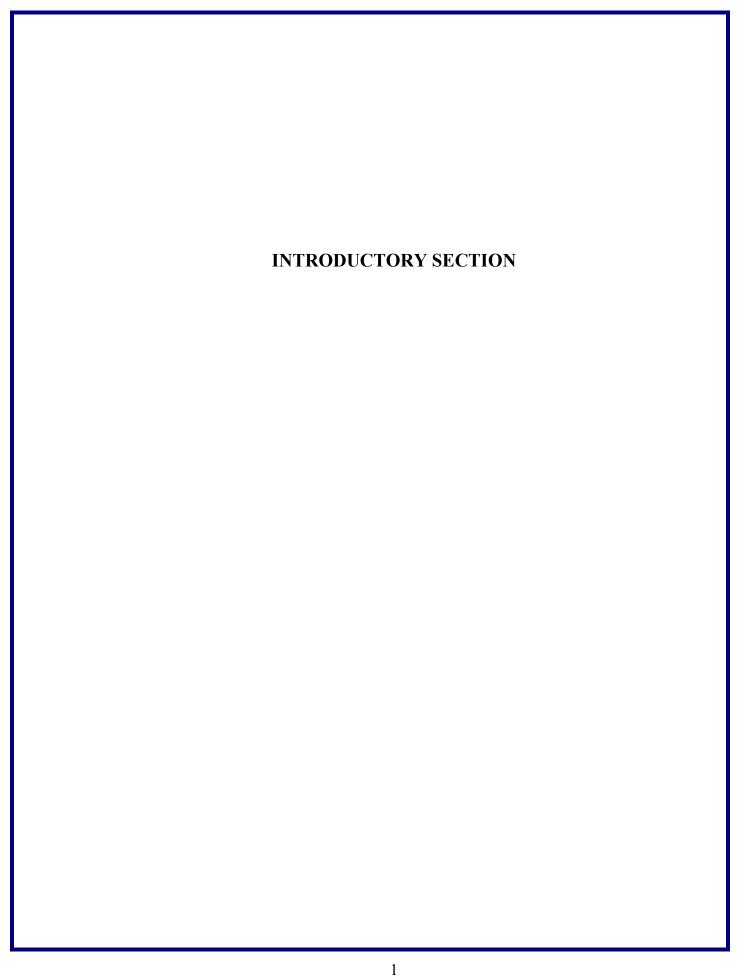
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Eric Arellano
Chief Financial Officer

November 13, 2025

Honorable County Chair, Board of County Commissioners and Citizens of Multnomah County, Oregon,

We are pleased to submit the Annual Comprehensive Financial Report (ACFR) of Multnomah County, Oregon, (the County) for the fiscal year ended June 30, 2025, together with the unmodified opinion of our independent certified public accountants, Baker Tilly US, LLP.

The ACFR is published to provide the Board of County Commissioners, County staff, our residents, and other interested readers with detailed financial information that presents the County's financial position and activities of County departments. The Department of County Management is responsible for the preparation of this report as required by Oregon Revised Statutes (ORS 297.425). Also included are Audit Comments and Disclosures required under the *Minimum Standards for Audits of Oregon Municipal Corporations* of the Oregon Administrative Rules (OAR).

In addition, the County is required to have a comprehensive single audit of its Federal Assistance Programs in accordance with the Office of Management and Budget (OMB) 2 CFR Part 200 (Uniform Guidance) and the provisions of Government Auditing Standards promulgated by the U.S. Comptroller General as they pertain to financial and compliance audits. A report on the County's compliance with applicable Federal laws and regulations related to the OMB 2 CFR Part 200 will be included in a subsequent report. The County is currently waiting on the 2025 OMB Compliance Supplement.

This report presents fairly the financial position of the various funds of the County at June 30, 2025, and the operations of the various funds in conformance of accounting principles generally accepted in the United States of America (US GAAP). It is prepared under the guidelines for financial reporting developed by the Government Finance Officers Association of the United States and Canada (GFOA) and the principles established by the Governmental Accounting Standards Board (GASB), including all effective GASB pronouncements.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF MULTNOMAH COUNTY, OREGON

#### **County Profile**

Multnomah County, incorporated in 1854, is located in northwestern Oregon at the confluence of the Columbia and Willamette rivers, approximately 110 river miles and 80 highway miles from the Pacific Ocean. The County covers 465 square miles, and serves an estimated population of 801,557 residents, making it the most populous of Oregon's 36 counties. The cities of Portland and Gresham are the largest incorporated cities in the County.

Multnomah County is governed according to its Home Rule Charter. The County's charter, adopted in January 1967, has had several subsequent amendments. The County is governed by a Board of County Commissioners consisting of four non-partisan members elected from designated districts within the County and the Chair of the Board, elected at large. The Board of County Commissioners conducts all legislative business of the County.

Multnomah County provides a full range of services including, but not limited to:

- Law Enforcement
- Elections
- Adult and Juvenile Corrections
- Animal Control
- Public Health
- Construction and Maintenance of Roads, Bridges, and Other Infrastructure
- Parole and Probation
- Aging and Disability Services
- Health Services (Clinical and Dental Services)
- Mental Health and Addictions Services
- Services to Houseless Individuals (Housing, Shelter, Healthcare and Case Management)
- Internal Business Support

In November 2012, the voters of Multnomah County approved the creation of the Multnomah County Library District. The Library District formed in fiscal year 2014 and is supported by a dedicated Property Tax levy. It is legally separate from Multnomah County, although the Board of County Commissioners also serves as the Library District Board. The Library District is included in the County's financial statements, as is The Library Foundation, a tax-exempt foundation whose primary purpose is to support the County's libraries through raising, receiving, administering and disbursing funds, grants, bequests and gifts for the benefit of the County libraries.

Certain sanitary and lighting services are provided as legally separate Service District Authorities, which function, in essence, as departments of the County and therefore are included in the County's financial statements as component units. The County also maintains a Hospital Facilities Authority (Authority) whose primary purpose is to issue conduit debt for health care facilities. The Hospital Facilities Authority is also considered a component unit but it is not included in the County's financial statements as the activity of the Authority is not material to the County's financial statements.

Additional information on these legally separate entities can be found in Note I. Summary of Significant Accounting Policies of the Notes to the Basic Financial Statements.

#### PROFILE OF MULTNOMAH COUNTY, OREGON

#### **Accounting System and Budget Control**

This report consists of management's representations concerning the finances of the County. Management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the County's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's budget is prepared on the modified cash basis of accounting. In accordance with State statutes, the County budgets all funds except custodial funds. The County budget is adopted by the Board of County Commissioners by department for each fund. The expenditure appropriations lapse at the end of the fiscal year. Additional unanticipated resources and corresponding appropriations may be added to the budget during the fiscal year through a supplemental budget process. Original and supplemental budgets may be modified during the fiscal year by the use of appropriation transfers between categories. Appropriation transfers must be approved by the Board of County Commissioners in public meetings prior to the related expenditures. During the fiscal year, one supplemental budget was adopted.

Budget to actual comparisons are provided in this report for each individual governmental and proprietary fund for which an appropriated annual budget has been adopted. The General Fund, the Federal/State Program Special Revenue Fund, the Supportive Housing Special Revenue Fund, and the Preschool for All Program Special Revenue Fund budget to actual comparisons are provided on pages 69-72 as part of the basic financial statements for the governmental funds. For the Multnomah County Library Capital Construction Fund and all other governmental funds with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on page 167.

#### **Economic Conditions and Financial Outlook**

**Local Economy:** Multnomah County is in the "Greater Portland" metropolitan area, which include cities on both sides of the Columbia River. This metropolitan area is the financial, trade, transportation and service center for Oregon, southwest Washington and the Columbia River Basin. Its manufacturing base includes electronics, machinery, transportation equipment, and fabricated metals.

The national economy has major sources of uncertainty coming from national tariffs, federal fiscal policy, and monetary policy. The current administration through the Economic Powers Act has enacted various tariffs (e.g. on lumber, semiconductors, automobiles, pharmaceuticals, etc.) that create concerns of inflationary impacts. The federal government passed H.R.1 "One Big Beautiful Bill Act" that extended tax cuts but made significant cuts to safety net services. There is growing pessimism among consumers around increased unemployment and rising prices. Many businesses are struggling to make decisions (e.g. hiring, investment, etc.) with increased economic uncertainty.

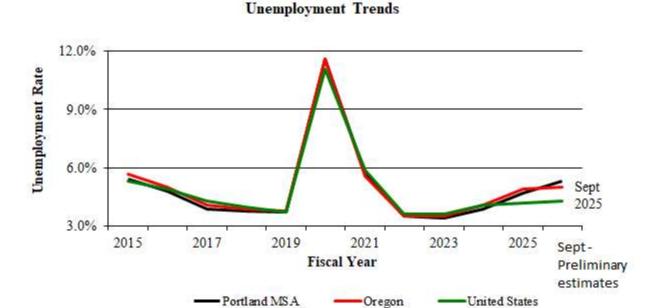
Gross Domestic Product (GDP) – the output of goods and services produced in the United States – increased at an annual rate of 2.0 percent in quarter one of 2025 and increased by 2.1 percent in quarter two of 2025. The general consensus among economists is that the US economy will see a slowdown in growth for the current year but improve in 2026 and 2027 supported by tax cuts and lower interest rates. The Federal Reserve reduced the fed funds rate by 25 basis points in September 2025 and by another 25 basis points in November 2025 (target 3.75% to 4.00%) in response to growing evidence that the labor market is weakening. The Federal Reserve noted that inflation has moved up since earlier this year and that a lack of government data was a challenge in setting policy. The Federal Reserve's target inflation rate is 2 percent. There is a high likelihood the federal reserve makes further rate cuts in December.

The local economy remains very uncertain. The level of employment in Multnomah County remains below pre-pandemic levels and behind state and national averages. Over the last few years, the national economy experienced strong growth while Portland has been relatively stagnate, and some of the largest employers in the Portland Metro area have experienced layoffs (e.g. Intel and Nike). Downtown Portland has experienced a high level of vacancy in office buildings which impacts property values. Because of the two values considered under Oregon's property tax system (assessed value-AV and real market value-RMV) are so far apart, property taxes do not generally experience declines in revenues during economic downturns. RMV can change while AV remains steady (tax revenues are based on AV). The degree of property value declines (office buildings) in downtown Portland have been enough to reduce AV and reduce property tax revenue due to compression. Property Tax accounts for almost 60 percent of the County's discretionary revenues.

The County's revenues are closely tied to national economic issues but there are times when revenues increase or decrease in ways that do not follow national economic trends. The County has seen record Business Income Tax revenues as a result of record corporate profits during the pandemic, reaching historic highs in fiscal year 2022. Corporate profits fell in 2023 and 2024 but remained above historical trends. In fiscal year 2025, Business Income Tax revenues grew by 2.8 percent and the County assumes growth will continue into 2026. Oregon's constitutional limits on property tax growth make inflation an area of particular concern for the County. Personnel costs are the County's largest expenditure and when this grows faster than property tax it creates structural deficit in the General Fund. Headline inflation decreased as a result of Federal Reserve interest rate hikes in years past but inflation declines have stalled and even increased in recent months resulting from federal policies. Though we expect property tax revenue growth it will not keep pace with the inflation rate.

The unemployment rate in Portland metropolitan area as of July 2025 was 5.1 percent, a 0.7 increase from July 2024 and a 7.9 decrease from the peak pandemic unemployment rate. Historically the unemployment rate for the Portland metropolitan area has remained slightly below state and national levels, but in recent months that trend has changed. Job growth in Multnomah County is currently lagging behind state and national trends and has been one of the worst performing metro areas for job growth in the nation.

The chart below displays how unemployment rates have changed since 2015, with unemployment rates steadily declining since the great recession of 2008, spiking in 2020 with the global pandemic (local unemployment peaking at 11.6 vs national rate of 11.1 percent), and then declining sharply until 2023. The local unemployment rate as of June 2025 was 4.7 percent, above national rate of 4.2 percent.



Locally, housing prices have remained pretty steady in Portland even though mortgage rates remain high. This stability in pricing has resulted from inventory shortages in housing. As measured by S&P Case-Shiller Home Price Index for Portland metro area, home prices increased by 2.9 percent during 2024, compared to increases of 0.7 percent during 2023. Applications for permits for new multifamily housing projects from the City of Portland's Bureau of Development Services decreased during the pandemic due to uncertainty and fell further in the summer of 2023. There has been no recovery and the timing of an expected increase has been repeatedly pushed out by the City of Portland permitting staff. Permitting is an early indicator of future development; development is what increases property tax growth above 3 percent growth allowed by the Oregon constitution.

The Oregon Economic and Revenue Forecast (dated August 2025) noted Oregon's economy in the first half of 2025 is deteriorating and underperforming compared to the national economy. The Oregon Employment Department shows employment conditions are weakening across most industries, with year-over-year job growth now turning negative. Year-over-year job creation declined by 1.2 percent in July. Federal trade policy and federal spending cuts risk further depressing economic activity. Oregon GDP growth was slower than US GDP in 2024 and state job creation has lagged behind national average. The year-over-year annual GDP growth rate for Oregon was 1.4 percent in the first quarter of 2025 vs 2.0 percent for the US. The State's Gross General Fund revenues for the 2025-27 biennium are expected to reach \$36.9 billion (September 2025 forecast), which is a \$627.9 million decrease from the 2025 close of session forecast.

Financial Outlook: At the beginning of March 2020, the Board of County Commissioners facing a General Fund budget deficit for fiscal year 2021 and a long term "structural deficit," approved an amendment to the County Business Income Tax (BIT) code that increased the BIT rate beginning with tax year 2020 from 1.45 percent to 2 percent. At the time, it was estimated this rate increase would solve the structural deficit over a 5-year period. The global pandemic significantly altered the County's financial picture by reducing forecasted tax revenues (BIT and Motor Vehicle Rental Taxes). Fortunately for the County, the federal aid packages of 2020 and 2021 drove a faster than expected economic recovery that has supported stability and growth in the County's key tax revenues over the last couple of years. BIT revenues grew 62 percent from fiscal year 2020 to 2022 driven by record corporate profits, but decreased slightly in 2023 and 2024 from historic highs, 4.3 and 5.7 percent. BIT revenues increased by 2.8 percent in 2025 driven by moderately improved corporate profits. Property tax revenues grew 3.9 percent and 8.3 percent in fiscal years 2023 and 2024, but growth slowed to 3.5 percent in 2025 primarily driven by commercial property value declines for office buildings in downtown Portland. Motor vehicle rental tax revenues have recovered to pre-pandemic level, revenues were up 6.5 percent in fiscal year 2025. Interest earnings for the County have been at historic levels in a high interest environment. The rate of return for the County's Investment Portfolio was slightly below 3.9 percent in fiscal year 2025 and annual interest revenues for General Fund have exceeded \$10 million from fiscal years 2023-2025. The County budgets interest earnings conservatively as earnings rates are closely tied to market interest rates which can fluctuate very quickly. In addition, the County prioritizes preservation of capital and liquidity when investing in cash assets. Though revenue growth has remained relatively stable, economic uncertainty driven by increases in unemployment, tariffs, federal reductions to safety net services, and continued inflationary pressures raise concerns of continued periods of structural deficit.

Oregon's constitutional property tax limits (passed by Oregon voters in 1990 and 1997) generally limits the growth of property taxes on individual properties to 3 percent a year. Since property taxes make up a significant percentage of General Fund revenues (about 60 percent), the property tax limits have the effect of constraining overall revenue growth and making the County vulnerable to prolonged periods of high inflation. Personnel costs are the County's biggest expenditure, when these costs grow faster than property tax revenues it creates a "structural deficit" for the General Fund. Multnomah County is currently negotiating six labor agreements (including several of the largest bargaining units) that expired at the end of fiscal year 2025. Previously ratified labor contracts have driven up overall labor costs for the County, the cost of living (COLA) was above 5 percent for fiscal year 2023 and 2024. In the latest General Fund Forecast, the COLA will be below 3 percent (2.4 percent in fiscal year 2026).

In fiscal year 2026, continued slowing in assessed value growth, from slowing new development and declining downtown property values, will decrease property tax revenue growth to about 2.2 percent. The decline in high-rise office building value in the downtown Portland core is creating a drag on overall revenue growth. Property tax revenue growth is forecasted to increase by 4.4 percent in fiscal year 2027 supported by an Urban Renewal Area (URA) expiring and coming back to the tax rolls. Much of the additional property tax revenues from fiscal years 2023-24 expiring URA's have been offset by increases to labor costs. Motor vehicle rental tax revenues recovered to pre-pandemic levels in fiscal year 2022 and are expected to grow by 2.5 percent in fiscal year 2026. BIT revenues are expected to increase by about 8 percent in fiscal year 2026.

Multnomah County uses ongoing financial forecasting (and monitoring) to estimate revenue and expenditures in the General Fund, the County's largest source of discretionary revenues. Forecast is prepared for a 5-year period and updated quarterly. The most recent County 5-year General Fund forecast is projecting (preliminary) a \$10.5 million deficit in fiscal year 2027 and a period of deficit growth from fiscal year 2028-2030 primarily driven by higher-than-normal growth in labor costs, slowing property tax revenue growth and a slowing of historically high corporate profits. To mitigate against growing deficits (and to maintain a balanced budget) the County is anticipating future budget cycles with spending constraints.

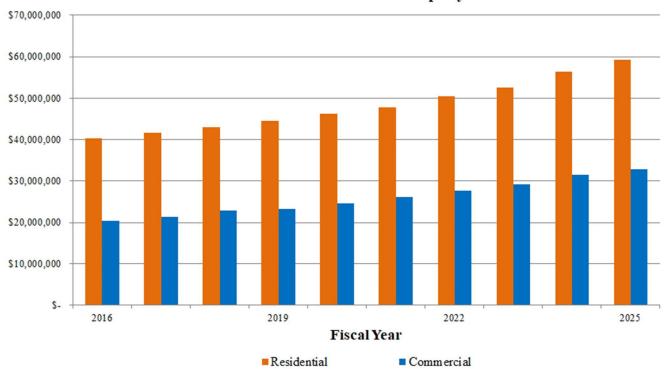
As the local Public Health Authority, Multnomah County played a leading role in the regional COVID-19 response. Multnomah County provided broad level supports to combat the pandemic and its economic impacts. Services included testing, contact tracing, isolation and quarantine, physical distancing shelters, vaccination, housing, rent assistance, food assistance, business relief, etc. The County's COVID-19 response targeted resources to communities hardest hit. When the County entered the post-pandemic phase resources pivoted from emergency response to long-term disease management and economic recovery efforts. The County focused on housing stability, behavioral healthcare, and essential wraparound services. These are lifelines for individuals and families who face increased housing insecurity, food instability, trauma, and inadequate access to healthcare.

Multnomah County received a direct ARPA allocation for \$157.8 million (received over a two-year period, 2021-2022) to be used on COVID-19 related expenditures. The funds must be committed by December 31, 2024 and fully expended by December 31, 2026. As of June 30, 2025, the County has fully spent out 100 percent of its direct allocation.

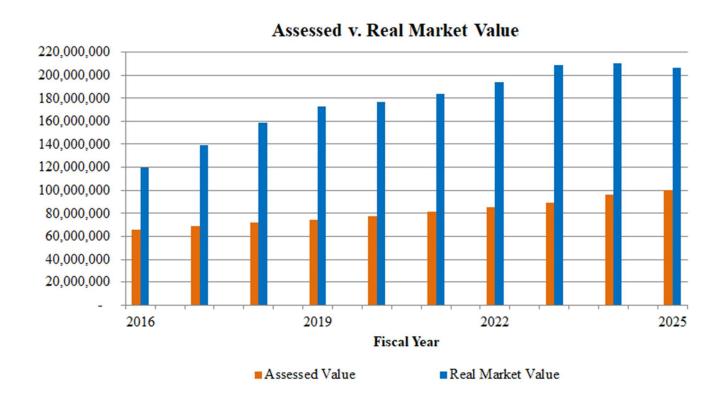
General Fund Revenues: As noted previously, property taxes are the largest single source of revenue in the County's General Fund. Property taxes account for about 60 percent of General Fund revenues and have seen a consistent, slow increase over the past ten years despite significant increases in real estate values. Property taxes are governed by two state constitutional measures, Measure 5 and Measure 50, which set limits on the amount of tax that can be collected. In fiscal 2024, property taxes collections were up 8.3 percent primarily due to lower compression and certain Urban Renewal Areas (URA) coming back to tax rolls increasing assessed value growth. Property tax forecasted growth is expected to slow to about 2.2 percent in fiscal year 2026, the lowest rate of growth since the Great Recession. Property tax revenue growth was expected to slow with new development slowing but more recently declining downtown commercial property values. Declining property values downtown decrease assessed value and increase compression. In fiscal year 2025, slowing assessed value growth was partially offset by returning assessed value from the City of Portland Interstate Corridor URA, growth rate for 2025 was 3.5 percent. Generally, the County needs the growth rate to exceed 4 percent to maintain current service levels.

The following charts highlight the County's residential and commercial assessed values (AV) over the past ten years. Residential property has experienced a 47.1 percent increase in AV over a ten-year period compared to a 60.6 percent increase for commercial AV over the same period.

#### **Assessed Values of Taxable Property**



The following chart highlights an interesting feature of Oregon's tax system. All new construction is placed on the tax rolls using what is known as a Changed Property Ratio (CPR). The CPR indexes all taxable property values to what they would have been in 1995, the effective year of Measure 50. As an example, a new house that sold in Multnomah County for \$500,000 would have an AV of about \$250,000 which could then only grow by 3 percent annually. A separate CPR is calculated for each class of properties. While the statutory limits on AV growth tend to restrict the growth in tax revenues, applying the CPR ensures that revenues are buffered somewhat during economic downturns.

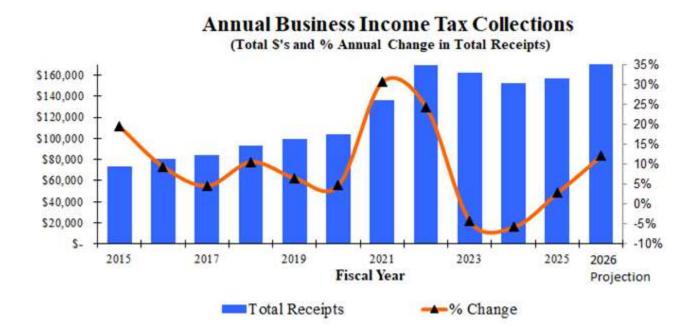


Business income tax (BIT) is the second largest source of revenue in the General Fund and is set at a rate of 2 percent of net income. In March of 2020, the Board of County Commissioners approved an increase to the tax rate from 1.45 percent to 2.00 percent beginning with tax year 2020. The last permanent tax rate increase occurred in 1987. Unlike the State of Oregon's corporate income tax, the BIT is assessed against all types of business entities. There are over 200,000 active business income accounts in Multnomah County (including exempt accounts). Tax collections generally parallel economic cycles. BIT collections reached their highest levels in 2022, totaling \$169 million. The pandemic recession did not impact BIT revenue collections, BIT collections actually increased with the support of federal economic intervention which supported wage growth, increased spending and aggregate demand. Over the last 10 years, BIT revenues have grown, on average, by 8 percent annually.

The BIT collections were \$157 million in fiscal year 2025, a 2.8 percent increase from fiscal year 2024. The current fiscal year 2026 forecast assumes BIT revenues will be up 8 percent and 5 percent in fiscal year 2027. Corporate profits have remained relatively stable, but the implementation of new tariffs have created a great deal of uncertainty for future BIT collections. A future recession even if mild could have significant impacts on BIT collections. The County continues to plan conservatively with BIT, as economic uncertainty remains.

The County has taken proactive measures to establish a separate contingency amount in the General Fund to guard against downturns in the BIT. The "BIT Stabilization Reserve" is set at \$21.1 million in fiscal year 2026, which provides an additional 12 percent buffer.

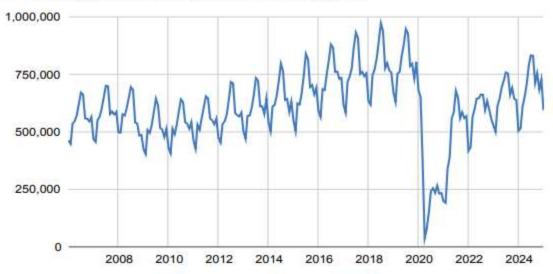
The following chart highlights the volatility of BIT collections over the past eleven years.



Motor vehicle rental taxes (MVRT) account for about 5 percent of General Fund tax revenues. In 2010, the tax rate on vehicle rental charges was increased from 12.5 percent to 17 percent, with the revenue from the 14.5 percent dedicated for use in the General Fund and the remaining 2.5 percent dedicated for use in a Visitors Development Trust Fund. MVRT collections are highly influenced by the economy.

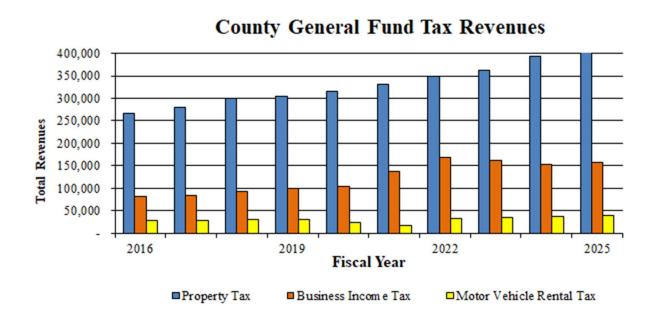
The travel and tourism industry was hit hard by pandemic in 2020, with declines in travel, major event cancellations, and hotel closures or reduced capacity. The downturn was unprecedented: at the peak of the economic downturn, air travel (deplaned passengers) at the Portland International Airport (PDX) was down over 90 percent and revenue collections down 46 percent. Deplaned passenger rates at PDX have a close correlation with MVRT collections. Travel activity at PDX significantly improved in 2021-2022 as travel became safer. From calendar year 2021 to 2022 PDX domestic deplaned passengers increased by almost 46 percent. Rates continue to steadily improve and are nearing pre-pandemic levels with annual seasonality fully returning (see graph below PDX Domestic Deplaned Passengers). MVRT collections have had a steady recovery, reaching 126 percent of peak levels in fiscal year 2025. Year-to-year collections were up 6.5 percent in fiscal year 2025. Strong revenue collections have also been aided by rental car shortages pushing up rental rates, a boost in compliance efforts by Multnomah County Treasury, and increased rental activity from the University of Oregon joining the BIG-10 Athletic Conference. Current forecast assumes MVRT collections will increase by about 2.5 percent in fiscal year 2026 and will continue to grow slowly (2-2.5 percent annual growth rate) over the next 5 years.

#### PDX Domestic Deplaned Passengers



MVRT collections over a 10-year period (2016-2025) have grown at an average rate of 8 percent annually, which is reflective of a healthy rental car industry in Multnomah County.

The following graph highlights the major tax sources that make up the County's General Fund.



Historically the State of Oregon provides over 30 percent of the County's total funding. Most of this revenue is recorded in the Federal/State Program Fund. While technically not a General Fund revenue source, the General Fund is used to leverage state support, and the County has used General Fund resources to backfill state funded programs. The State's General Fund is highly dependent upon economically sensitive income taxes. The State does not have a very diverse revenue base – Oregon is one of only five states that do not levy a sales tax – and over 80 percent of State General Fund revenue comes from Personal Income Tax. The State of Oregon revenue picture is down significantly: the most recent General Fund forecast for the 2025-2027 biennium is expected to decrease by \$645.6 million (from May 2025 forecast) driven primarily by the passage of H.R.1 "One Big Beautiful Bill Act".

The County's annual Public Employees Retirement System (PERS) costs are a significant portion of overall personnel costs, over 25 percent of base pay. The County's PERS rates are set biennially (fiscal year 2026 began a new biennium). The County has historically smoothed (partly using established side accounts) internal rates it charges to its service departments to provide predictability, stability, and reduce risk. The annual increase in PERS rates has moderated since the passage of Senate Bill 1049 in 2020, the PERS legislation aimed to reduce PERS cost growth. The reform re-amortizes Tier One & Tier Two Unfunded Actuarial Liability (UAL) over a 22-year period, redirects a portion of the Individual Account Program (IAP) into an Employee Pension Stability Account (EPSA), limits final average salary for all members to \$195,000 (indexed), and eliminates hour limits and exceptions for work after retirement. The changes presented short- and long-term financial impacts to the County. The majority of the impacts come from the re-amortization of the UAL and to a lesser extent the IAP redirect by providing short-term rate relief starting in fiscal year 2022. In the long term the re-amortization will result in higher PERS costs as system funding level will be lower than the previous policy. The change will also increase system risk due to longer exposure to the assumed earnings rate. The County has established more PERS side accounts to reduce some of the long-term risks associated with legislation.

Oregon PERS board voted to reduce the assumed earnings rates from 7.2 percent to 6.9 percent beginning January 2022. The assumed earnings rate represents the rate the Oregon PERS Fund is expected to earn in investment returns over 20 years. The change in assumption moderately impacted County PERS

planning as the County had expected a reduction. The County's Outstanding PERS Bond (issued in 1999) will fully mature in fiscal year 2030, which will provide significant savings to the County General Fund. Over the remaining term of bonds, average annual debt service is just under \$39 million. Multnomah County's reported net pension liability as of June 30, 2025 (measurement date of June 30, 2024) was \$756.8 million, a \$90 million increase from reported net pension liability as of June 30, 2024. The County's proportionate share of collective net pension liability was 3.405 percent in fiscal year 2025, a slight decrease of 0.1522 percent from 2024. Senate Bill 1049 has provided some rate relief but in recent years the County has seen rate increases driven by weaker investment returns and rising labor costs (increase in forecasted benefit payouts) driven by inflationary pressures.

From fiscal year 2017-23 (\$25 million annually from FY 2017-20 and \$25 million in FY 2023) the County established five side accounts with Oregon PERS totaling \$125 million to mitigate rising PERS rates. These funds are invested by PERS and earn the same rate of return as the overall PERS portfolio. In addition, as established by SB 1049, the County participated in the PERS Employer Incentive Fund (EIF) match program. The PERS EIF provided a 25 percent match on qualifying side accounts made after June 2, 2018. The County received a full match on two side accounts totaling \$12.5 million.

**Financial and Budget Policies:** The County has established financial and budget policies, which are reviewed and adopted annually by the Board of County Commissioners in connection with the budget process. Some of the goals of the financial policies include:

- Preserving capital through prudent budgeting and financial management,
- Achieving the most productive use of County funds that meets the goals of the Board of County Commissioners,
- Achieving a stable balance between the County's ongoing financial commitments and the continuing revenues available to the County,
- Leveraging local dollars with Federal and State funding grants, and
- Maintaining accountability to the residents of Multnomah County.

Consistent application of these financial policies has helped ensure that the County has appropriately recorded and accounted for transactions in its financial statements.

The County's adopted financial and budget policies generally provide for the County to use one-time-only resources for costs that will not recur in future years. However, the policies allow the use of one-time-only resources when, in the short term, it would be more beneficial to allocate such resources to the highest priority public services than to restrict them to non-recurring costs. One-time-only revenues primarily come from available beginning working capital and general fund revenues that exceed the forecast (e.g. property taxes, business income tax, interest earnings, etc.).

In fiscal year 2015, the Board of County Commissioners updated its use of one-time-only resources policy, directing that "after fully funding reserves as established by policy, 50 percent of any remaining one-time-only resources will be allocated to the capitalization, or recapitalization, of major County facilities projects and/or information technology projects." This policy refinement has limited one-time-only funds being used for recurring costs, while addressing long-term facility and information technology costs, and reduced the need for debt financing when funding major capital needs.

The fiscal year 2026 adopted budget includes approximately \$40.2 million of one-time only General Fund resources after fully funding the General Fund Reserves. The majority of these one-time only funds are used for one-time-only expenses, \$12 million for capital investments:

	Amounts	
Purpose	(in thousands)	
Alternative Shelter Sites - City of Portland	\$	10,000
Homeless Services - Employment Services		3,539
Emergency Rental Assistance - Eviction Prevention		3,500
Justice Center Electrical System Upgrades		3,300
Lone Fir Cemetery		1,000
ADA Ramps - Phase 4 Capital		1,000

A complete list of the uses of one-time-only funds can be found on pages 58-61 of the Budget Director's Message in the County's fiscal year 2026 adopted budget. The adopted budget document can be found online at: https://multco.us/info/fy-2026-adopted-budget.

By adopting the financial and budget policies, the Board of County Commissioners acknowledges that, to avoid financial instability, continuing requirements should be insulated from temporary fluctuations. Therefore, one of the goals of the Board of County Commissioners is to fund and maintain a reserve designated as unappropriated fund balance and set at 12 percent of budgeted "corporate" revenues (i.e., property taxes, business income taxes, and motor vehicle rental tax) of the General Fund. The reserve is to be used for periods where revenues experience significant declines or are used for non-recurring extreme emergencies such as disaster relief. Maintaining an appropriate reserve also helps the County achieve favorable bond ratings. Moody's Investor Services currently rates the County as Aaa, and Standard & Poor's AAA, for general obligation and for full faith and credit debt indicating that the County's financial capacity to repay its debt obligations is very strong.

For fiscal year 2026, Multnomah County's General Fund reserve totals \$77.8 million. In order to follow best practices and strengthen reserve balances, the County set a multi-year plan to raise reserve levels from historical 10 percent to 15 percent, 12 percent in fiscal year 2026. Separate from the General Fund reserve, the County has a BIT stabilization reserve also set at 12 percent, \$21.1 million for fiscal year 2026. The BIT stabilization reserve is intended to mitigate against unexpected economic downturns in the region economy, the BIT is a very volatile resource.

Long-term financial planning: The County's Chief Financial Officer and Chief Budget Officer "Budget Director" work closely with the Board of County Commissioners and the Chair's Chief Operating Officer to develop short-term and long-term financial goals and to address the financial stability of the County. The County's Chief Financial Officer and Chief Budget Officer also meet with other local jurisdictions to confer on financial issues that either overlap or impact each entity.

**Major initiatives:** The County's overall financial outlook has improved significantly since the end of the "Great Recession". The regional economy continued to perform well during the pandemic (aided by the federal assistance programs), as evidenced by the fact that receipts from the Business Income Tax reached record highs in fiscal year 2022 and remain stable in fiscal year 2025. As a result of improved economic conditions, the County has been able to focus on and continue longer-term initiatives.

The County has undertaken a number of major capital project initiatives over the past few years. Among those projects are the construction of a new Health Department headquarters. The completed building of approximately 157,000 square feet with nine floors of office, clinic, and laboratory space opened in March of 2019. The modern facility greatly enhanced service delivery for County residents. The total project costs came to approximately \$95 million, which includes new building and relocation costs. The General Fund contributed \$13.4 million, Prosper Portland in the form of a grant provided \$36.4 million and the remaining costs were supported by bond proceeds from a 2017 debt issue.

The County opened a new Central Courthouse in October of 2020. The new building replaces a 100-year-old facility that was structurally obsolete. The new Central Courthouse has 17 floors, 44 courtrooms, and meets all modern standards for court operations and security. The new building has approximately 455,000 square feet of space. The total project costs exceeded \$350 million and project was fully closed out in fiscal year 2024. The County partnered with the State of Oregon and many other key stakeholders to complete this project. Under legislation passed in 2013 the State of Oregon provided \$125 million toward the construction of the project. The County General Fund contributed approximately \$110 million and \$90 million in bond proceeds issued in 2017. The 2015 legislature authorized surcharges on court and parking fines that will be used to support between \$25 and \$28 million of the long-term debt associated with the project.

The County made capital improvements to the Department of Community Justice East Campus that houses parole and probation services. The project consolidated four separate sites into a single County owned site campus in order to improve operational efficiency, align departmental points of services with their client base, and eliminate exposure to increasing lease rates. The project was substantially complete by the end of fiscal year 2020. The total project cost came to approximately \$14 million. The General Fund contributed \$6.7 million, proceeds from the sale of an asset provided \$1.7 million and the remaining costs were supported by bond proceeds from a 2017 debt issue.

The Burnside Bridge is deemed a lifeline route for emergencies in Portland. The bridge is not up to the current seismic standards and needs rehabilitation or replacement to ensure it can serve as a lifeline corridor in an emergency, specifically remaining operational in case of a magnitude 9.0 Cascadia Subduction Zone event. The bridge is being designed to be fully operational to vehicles and river traffic following such an event. The County completed a feasibility study of the bridge in November of 2018 and the results were presented to the County Board. The County established the Earthquake Ready Burnside Bridge Capital Project (EQRB). The Transportation Division completed the environmental phase (National Environmental Policy Act - NEPA) in fiscal year 2024. In September of 2019, the County issued \$16 million in debt to support the NEPA Phase. The Design Phase of the project began in fiscal year 2024 and will run through fiscal year 2026. In September 2022, the County issued \$25 million in debt to support 30 percent of Design and Right-of-Way project activities. In fiscal year 2026, the project is expected to achieve 60 percent design milestone of the main bridge package, 98 percent milestone on the detour route improvement package, and 60 percent design milestone on the existing bridge demo package. The total project cost estimate (including all project phases) was revised in early fiscal year 2026, to \$1.6-\$1.8 billion. Estimates include a 30 percent contingency for risk and design development. Funding comes from the County's vehicle registration fees (VRF). The project team is evaluating additional funding options for Construction Phase (e.g. Federal and State grant funding), but to advance the project to the construction phase further financing will be required, supported by vehicle registration fees. The County has been exploring project financing through the Transportation Infrastructure Finance and Innovation Act (TIFIA). As a result of increased federal uncertainty, the project team will be delaying the start date of the phase. For more information the capital project construction on see link: https://multco.us/programs/earthquake-ready-burnside-bridge.

In November 2020, the voters approved two major Multnomah County ballot measures. Measure 26-211 approved a Library General Obligation Bond to expand and modernize certain library facilities and enhance library services across Multnomah County. In January 2021, the County issued general obligations bonds in the amount of \$387 million, bonds were issued with a \$50.7 million premium. The funding will support the following projects:

- Expansions and renovations to seven branch libraries: Albina, Belmont, Holgate, Midland, North Portland, Northwest, and St. Johns
- Building an East County Flagship Library
- Adding high speed internet to all libraries
- Creating a materials handling and distribution center

The projects will significantly increase square footage across the Multnomah County Library System, with a focus on expanding space and services in East County. Buildings will benefit from having modern systems and greater energy efficiency. Capital project activities began in fiscal year 2021 and will continue through project completion in fiscal year 2026 with some close out activities spilling into fiscal year 2027. The projects are estimated to cost \$460 million when substantially complete. The project is being funded by bond proceeds, interest income, and some outside funding (e.g. Library Foundation grant).

The County began work on upgrading the electrical system for the Justice Center. The Justice Center located in downtown Portland, is a 16 story commercial building with two sublevels of which nine floors are operated as a detention center. The facility is co-owned with the City of Portland and private party (0.75 percent). The building's incoming electrical service, busway risers, and electrical distribution equipment are primarily from original building construction and require upgrades/replacement. From fiscal years 2023-2024 work consisted of project planning and design. The construction phase of the project started in early fiscal year 2025 with completion estimated for fiscal year 2030. The total estimated cost for the Justice Center Electrical Bus Duct System is \$29.6 million (County share of cost is estimated to be \$17.6 million). The City of Portland will fund 41.34 percent of total projects costs. The County will fund the remaining project balance with capital improvement fund and General Fund resources.

The County has begun to explore future developments options for a new or renovated Multnomah County Animal Services (MCAS) facility. The County is assessing options for a modern, flexible, and sustainable facility that will meet Animal Services Program needs including: a facility with greater public access, promoting health and safety of staff/visitors/animals, high-quality care to animals, and improved operational efficiencies. The project is currently in the planning and design phase: determining exact programming needs, desired square footage, location, and development options (renovation or full replacement). The project has \$3.5 million in existing funding for continued planning and design work that will continue through fiscal year 2026. Preliminary total project cost estimates range from \$61.1-\$84.6 million excluding any potential land acquisition. Long term funding could include general fund, grant funding, and financing proceeds.

The County is making major capital renovations to the Rockwood Community Health Center. The facility was purchased in late 2022 (previously leased). The capital project includes replacing the roof, upgrading the HVAC system, upgrading lighting, security upgrades, and remodeling the facility entrance/lobby/clinic reception areas. The project will make the facility more welcoming and safe to both employees and clients. Design phase started in early fiscal year 2024 with construction scheduled to start in early fiscal year 2026. The project is estimated to cost \$6.5 million and is being funded by County

General Fund (\$4.5 million) and federal grant funding (\$1.97 million). The project is estimated to be substantially complete in fiscal year 2027.

The County is renovating a recently purchased building (1901-1907 SE Grand Avenue) to serve as permanent Sobering and Crisis Stabilization Center. The facility is set to be 25,600 sq ft and will incorporate three distinct occupancies: the public entrance (first responders, security, intake, and staff areas), 18 stations sobering space including 4 individual sobering rooms, and 28 withdrawal management beds. The building space will also include a kitchen, laundry, and showering facilities. The project is currently in the planning and design phase. Construction phase of the project is planned to start in the second half of fiscal year 2026 with substantial completion scheduled for fiscal year 2028. Total project costs are estimated just above \$30 million (excluding building acquisition cost of \$6.2 million). Oregon HB 5204 and SB 5701 provided a total of \$25 million in funding for the project. The funding gap is currently estimated at \$14.8 million, and remaining balance will be funded with County General Fund and/or financing proceeds.

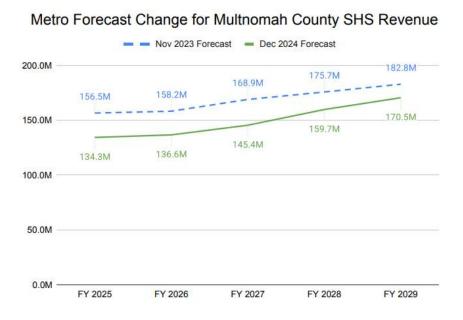
The County is completing some further capital improvements to the Department of Community Justice East Campus. Located on Southeast  $122^{nd}$  Avenue, the building renovations will replace all building systems, including mechanical, electrical, and plumbing. The building will be fully seismically updated to meet current code and undergo exterior improvements that will increase the efficiency of the building. The project is estimated to cost \$13.9 million. The project is currently in the design phase, funded by the County General Fund.

Three of the referenced projects use a significant portion of the County's debt capacity (as measured by its internal General Fund restrictions) for the next several years. In 2016, in recognition of this fact and in response to an internal audit report, the County initiated a Strategic Capital Planning process to identify, prioritize, and track future infrastructure investments. The planning process is an acknowledgment that the County should engage in a centralized planning effort that includes not only facilities capital projects but transportation (roads and bridges) and information technology projects. The process (enforced through County Capital Planning Administrative Procedure CAP-1) was refreshed in late fiscal year 2023 by the office the of Chief Operating Officer. A capital steering committee comprised of the Chief Operating Officer, Deputy Chief Operating Officer, Chief Financial Officer, Chief Budget Officer, and department heads responsible for infrastructure planning sets a multi-year capital plan approved by the Board of County Commissioners. For a complete list of fiscal year 2026 budgeted County capital projects, refer to the adopted budget volume 1-capital budget (pages 1-69) in the County's adopted budget document, found at: https://multco.us/info/fy-2026-adopted-budget.

Debt issuance by the County is limited by State Statute, however, the County further limits non-voter approved debt supported by the County General Fund to an annual debt payment amount that will not exceed 5 percent of General Fund budgeted revenues. In addition, debt that is supported by other funds are limited to 5 percent of the total revenues of the supporting fund unless dedicated revenue sources are pledged for repayment of debt service. Annual debt service payments should never exceed the minimum level of General Fund reserves, providing the County with the ability to meet annual debt payment obligations in the case of severe budgetary challenges. For fiscal year 2026, the County is using an estimated 25 percent of its debt capacity supported by the General Fund. The following table displays the internal debt limit estimate for fiscal year 2026.

FY 2026 County General Fund Debt Capacity Limit		
	As of 6/30/2025 Principal Outstanding	2025-26 Debt <u>Service</u>
Total Debt Subject to Financial Policy	\$201,293,447	\$23,854,814
(Less) Non General Fund Supported Debt Road Fund (Oregon Transportation Infrastructure Bank Ioan) Sellwood Bridge (Series 2021 FFCO) Burnside Bridge National Environmental Policy Act phase (Series 2019 FFCO) Burnside Bridge Design & Right-of-Way (Series 2022 FFCO)  Total General Fund Obligation (Less) Annual Payment From Other Sources  Net FY 2026 General Fund Obligation	(280,661) (64,495,000) (6,942,248) (19,100,538) \$110,475,000	(291,831) (8,582,523) (1,811,710) (3,080,796) \$10,087,955 (772,526) \$9,315,429
REMAINING BORROWING CAPACITY  Debt Capacity (Supported by General Government Fund Types Only)		
FY 2026 General Fund Revenues¹ Policy Limitation (5% of General Fund Revenues)	\$753,28 x	3,296 5.00%
Maximum Debt Service per Policy	\$37,66	4,165
(Less) Current General Fund Commitment Annual Debt Service Payment Available	28,34	(9,315,429) 8,735
Estimated Principal Value Available <sup>2</sup>	\$340,00	0,000
<sup>1</sup> General Fund Revenues for this calculation do not include Beginning Working Capital <sup>2</sup> Estimated Principal calculated at 5.50% annual interest rate amortized over 20 years		

In May 2020, Metro district area voters approved the 10-year Supportive Housing Services Measure (SHSM), which established a new personal income tax on high earners and business income tax to fund supportive housing services for people experiencing homelessness or at risk of experiencing homelessness. The new tax programs began in January 2021, Multnomah County's share of tax distributions is 45.3 percent, and fiscal year 2026 will be the 5th year of measure. The Homeless Services Department has partnered with other County departments and community-based organizations coordinating the implementation and on-going of service needs. Tax collections distributed to Multnomah County from Metro totaled \$140.4 million and \$135.8 (excluding \$15 million in tax receipts from Metro committed to City of Portland) in fiscal years 2024 and 2025. The current fiscal year 2026 revenue forecast is \$136.6 million. In December of 2024, Metro updated its 5-year Supportive Housing Services revenue forecast (see chart below). The forecast reduced the County's fiscal year 2025 revenue estimates by \$22 million (\$156.5 to \$134.3 million), and rebased the out years. This revenue forecast adjustment combined with faster than expected programmatic spending has resulted in \$104 million budget shortfall heading into fiscal year 2026. The Homeless Services Department will be making program reductions to accommodate this shortfall. The Supportive Housing Services program maintains a 10 percent reserve to buffer against economic downturns and 5 percent contingency for one-time only unanticipated emergency program expenditures.



In 2020 the voters also approved ballot measure 26-214 Preschool for All Program (PFA) that established a new and permanent personal income tax on high earners within Multnomah County to fund universal, tuition free, voluntary, and high quality preschool education for every three and four year old residing within Multnomah County. Beginning in tax year 2021, a tax of 1.5 percent was imposed on residents and non-residents earning taxable income within Multnomah County. The tax rate is applied on taxable income over \$125,000 for single filers and \$200,000 for joint filers. There is an additional tax of 1.5 percent on taxable income over \$250,000 for single filers and \$400,000 for joint filers. The PFA Program will grow over time, increasing the number of children and families that it serves each year until there is access to publicly-funded preschool for all interested families, targeted for 2030. Families were able to start applying for slots in April 2022 and the first group of preschoolers began in September of 2022. By fiscal year 2026, the PFA Program will fund 3,800 seats from 200+ locations, exceeding program goals. The PFA Program is creating the foundation for PFA's long-term success through the development of systems, processes and partnerships necessary to increase the number of quality, inclusive, and culturally affirming preschool slots in Multnomah County. 92 percent of PFA families who responded to a 2023 survey said that they were satisfied with their experience in PFA. Additionally, 100 percent of providers surveyed said they would continue participating in PFA. In the early years of the program, revenues will exceed program expenses. These excess funds are being set aside during the early years of the PFA program implementation but will be used to offset forecasted operational deficits between fiscal years 2027-2037 as the program works to reach universality. Tax collections totaled \$203.4 million in fiscal year 2025, up 8.7 percent from fiscal year 2024. Collections included a large one-time payment from a community member who won a sizable Powerball payout. The PFA Program maintains a 15 percent reserve to buffer against economic downturns and a 10 percent contingency for one-time only unanticipated emergency program expenditures.

The County is continuing to use sound financial planning practices and financial policies to ensure existing and future fiscal challenges are met while maintaining fiscal stability. Though the current economic outlook remains relatively stable, continued inflationary pressures driven by new tariffs, increasing unemployment, federal cuts to safety net services, federal policy uncertainty, and global conflicts raise concerns of a slowing economy with a possible recession in the coming years. As the community's social safety net provider, the County continues to prioritize essential safety net services.

**Awards:** The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its annual comprehensive financial report (ACFR) for the year ended June 30, 2024. The County has received this prestigious award for 40 consecutive years. In order to be awarded a Certificate of Achievement, the County published an easily readable and efficiently organized ACFR. This report satisfied both US GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

**Acknowledgements:** The preparation of this report would not have been possible without the efficient and dedicated services of the employees in the Department of County Management who maintained the County's financial records and assisted in the preparation of this report. Special thanks are extended to the General Ledger Staff who were instrumental in preparing this report. Appreciation is also extended to the Chair of the Board, Board of County Commissioners, Department Directors, County Budget Office, and other County personnel for their assistance and support in planning and conducting the financial operations of the County in a prudent manner.

Respectfully Submitted,

Eric J. Arellano

Chief Financial Officer

Cora Bell

Deputy Chief Financial Officer

Lamina & Sillum

ba Bel

Samina S. Gillum

Accounting Manager



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

# Multnomah County Oregon

For its Annual Comprehensive Financial Report for the Fiscal Year Ended

June 30, 2024

Christopher P. Morrill

Executive Director/CEO

#### ELECTED OFFICIALS – MULTNOMAH COUNTY OREGON



**Meghan Moyer** Commissioner, District 1



Jessica Vega Pederson County Chair



**Shannon Singleton**Commissioner, District 2



**Julia Brim-Edwards**Commissioner, District 3



**Vince Jones-Dixon**Commissioner, District 4



Jennifer McGuirk Auditor



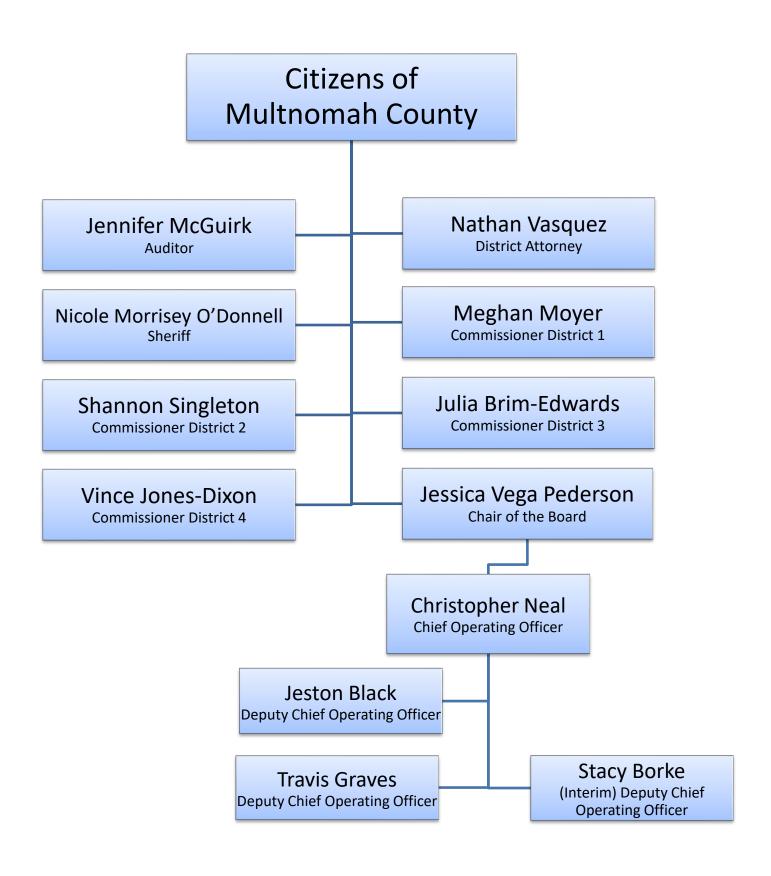
Nicole Morrisey O'Donnell Sheriff



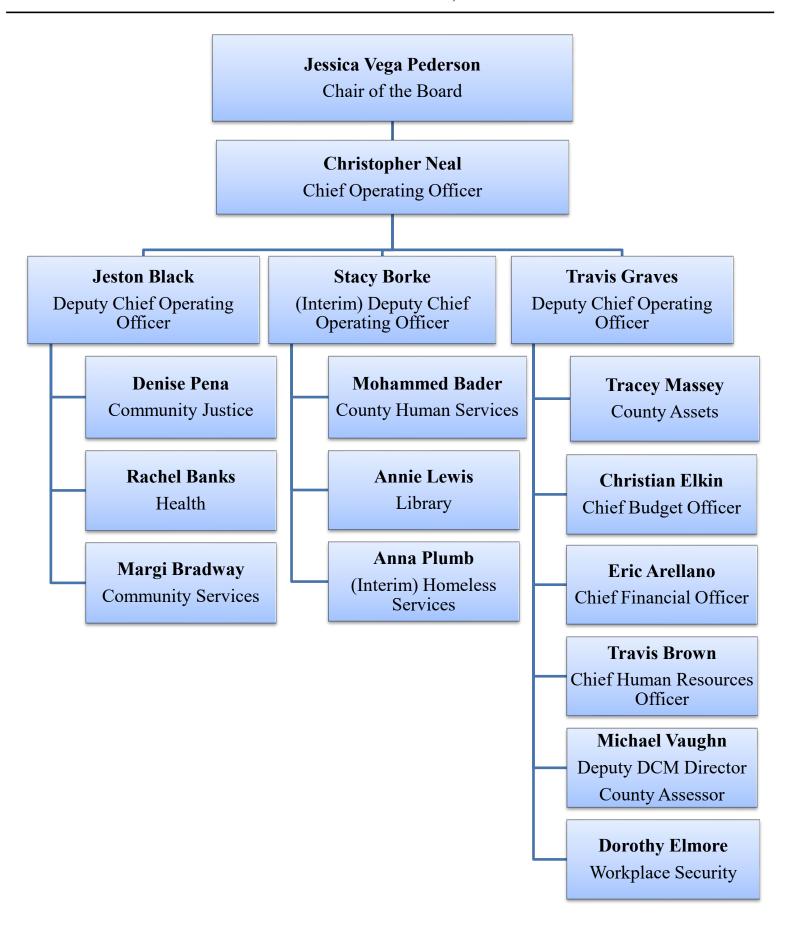
Nathan Vasquez
District Attorney

# MULTNOMAH COUNTY, OREGON For the Year Ended June 30, 2025 Principal Officers

Title	Name	Term Expires
Board of County Commissioners		
Chair of Board	Jessica Vega Pederson 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2026
District No. 1	Meghan Moyer 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2028
District No. 2	Shannon Singleton 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2026
District No. 3	Julia Brim-Edwards 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2028
District No. 4	Vince Jones-Dixon 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2028
Other Elected Officials		
County Auditor	Jennifer McGuirk 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2026
County District Attorney	Nathan Vasquez 1021 SW 1st Avenue Portland, OR 97204	12/31/2028
County Sheriff	Nicole Morrisey O'Donnell 501 SE Hawthorne Blvd, 3 <sup>rd</sup> Floor Portland, OR 97214	12/31/2026
Other Appointed Officials		
Chief Financial Officer	Eric Arellano	Not elected
Chief Operating Officer	Christopher Neal	Not elected
County Attorney	Jenny Madkour	Not elected

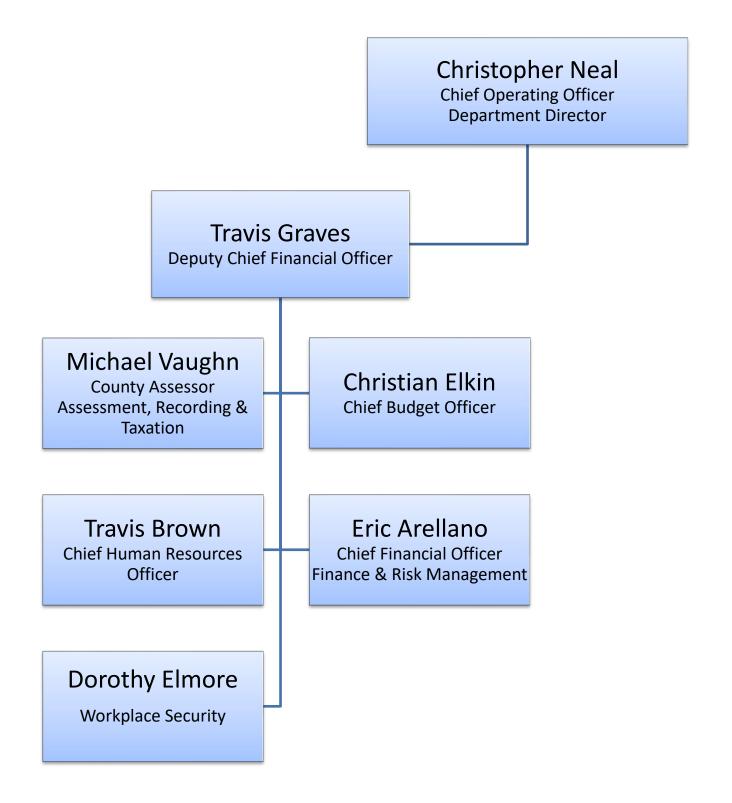


#### **MULTNOMAH COUNTY, OREGON**



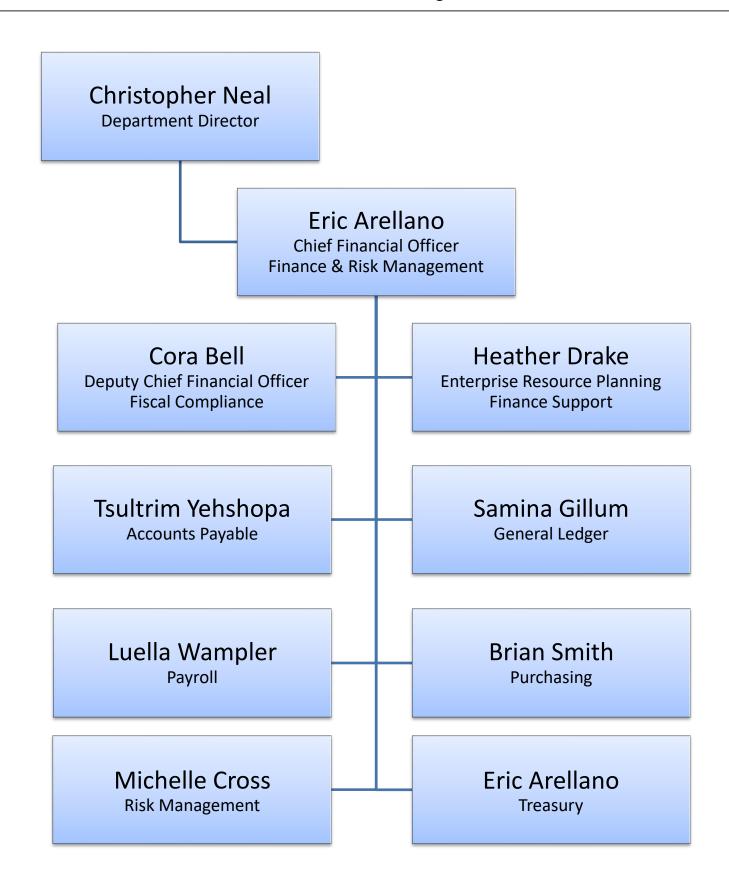
#### **MULTNOMAH COUNTY, OREGON**

Department of County Management



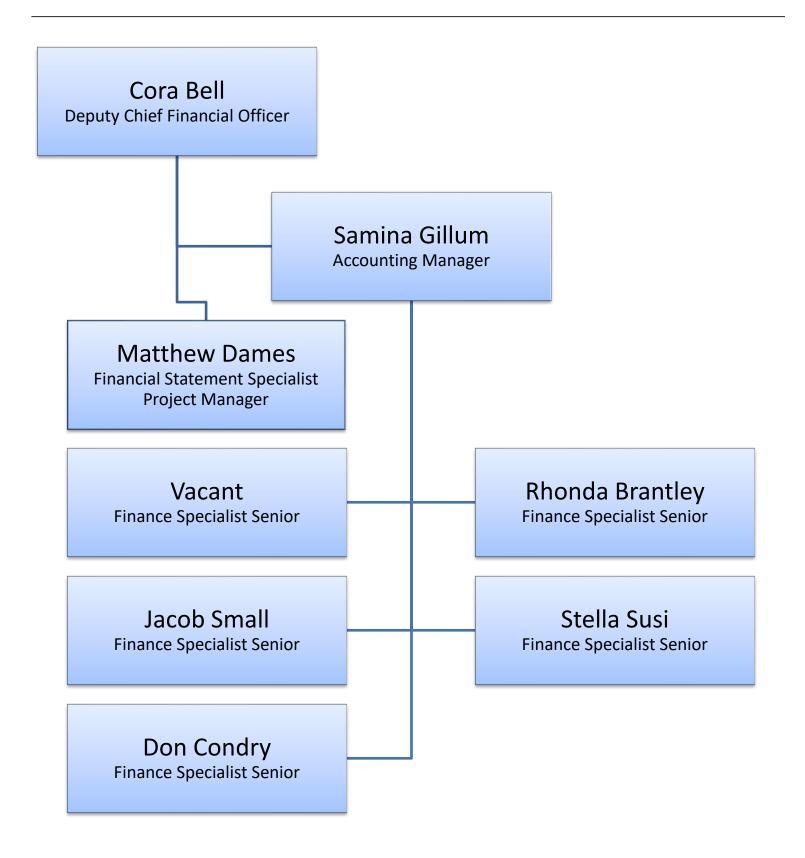
#### **MULTNOMAH COUNTY, OREGON**

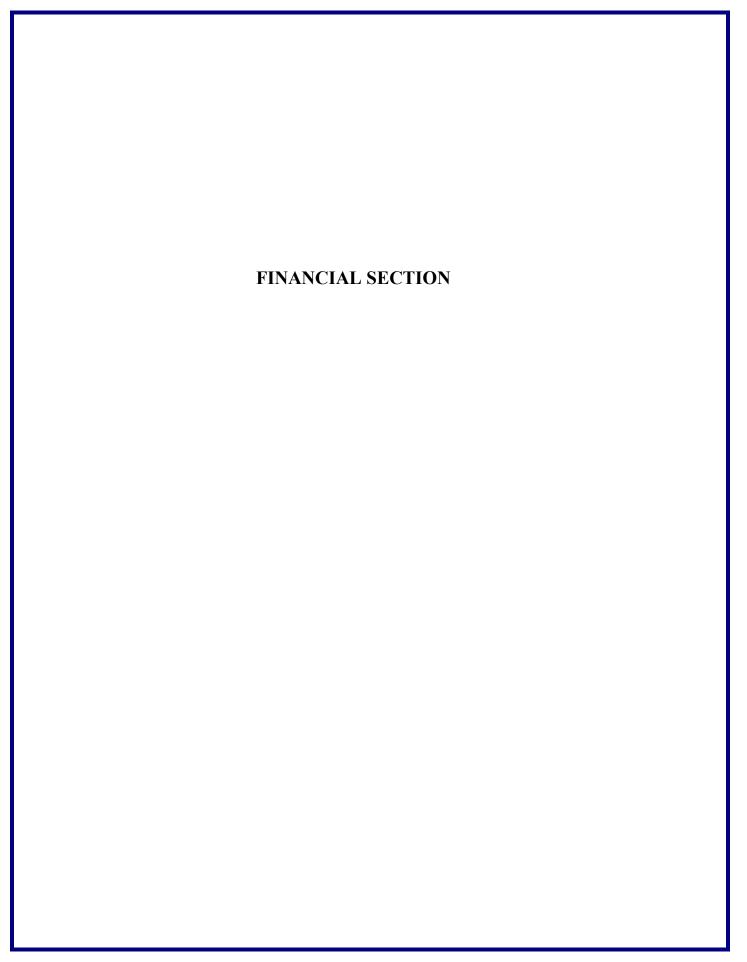
Department of County Management Finance & Risk Management



### **MULTNOMAH COUNTY, OREGON**

Department of County Management General Ledger







### **Report of Independent Auditors**

The Board of Commissioners Multnomah County, Oregon

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, the aggregate remaining fund information, and the respective budgetary comparisons for the General Fund, Federal/State Program Fund, Supportive Housing Fund, and Preschool for All Program Fund of Multnomah County, Oregon (Multnomah County) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Multnomah County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Multnomah County as of June 30, 2025, and the respective changes in financial position, budgetary comparisons for the General Fund, Federal/State Program Fund, Supportive Housing Fund, and Preschool for All Program Fund and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of The Library Foundation, a discretely presented component unit, which represents 100% of the assets, net position, and revenues of the discretely presented component unit of Multnomah County. Those financial statements were audited by other auditors, whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for The Library Foundation, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards (Government Auditing Standards), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Multnomah County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of The Library Foundation were not audited in accordance with Government Auditing Standards.

Baker Tilly Advisory Group, LP and Baker Tilly US, LLP, trading as Baker Tilly, are members of the global network of Baker Tilly International Ltd., the members of which are separate and independent legal entities. Baker Tilly US, LLP is a licensed CPA firm that provides assurance services to its clients. Baker Tilly Advisory Group, LP and its subsidiary entities provide tax and consulting services to their clients and are not licensed CPA firms.

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#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Multnomah County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of Multnomah County's internal control. Accordingly, no such opinion
  is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Multnomah County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Multnomah County's basic financial statements. The combining and individual fund statements and schedules and other financial schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules and other financial schedules, as listed in the table of contents, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical information sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2025, on our consideration of Multnomah County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Multnomah County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Multnomah County's internal control over financial reporting and compliance.

### Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations

In accordance with the *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated November 13, 2025, on our consideration of Multnomah County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Ashley Osten, Principal, for

Nohley Osten

Baker Tilly US, LLP Portland, Oregon

November 13, 2025

# Department of County Management Finance & Risk Management Division



# MANAGEMENT'S DISCUSSION AND ANALYSIS (dollar amounts expressed in thousands)

As management of Multnomah County, Oregon, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2025. The information presented here should be read in conjunction with the letter of transmittal, which can be found on pages 2-21 of this report.

#### **Financial Highlights**

Multnomah County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at June 30, 2025, by \$2,105,285 (the County's net position). Of this total, the following amounts are restricted:

Library operations	\$ 113,010
Capital projects, buildings	139,599
Various community support programs	624,732
Roads, bridges, and bike paths improvements	72,225
Document storage and retrieval	96
Debt service	4,134
Other postemployment benefits - RHIA	13,489

The largest portion of the County's net position reflects an investment of \$1,186,218 or 56.3 percent in capital assets, net of any related outstanding debt used to acquire those assets. The high percentage of investment in capital assets, in relation to total net position, is largely a result of the offsetting deficit of \$48,218 (the County's unrestricted net position). This deficit is primarily due to the net effect of pension related balances of \$502,392 and other post-employment benefit (OPEB) related balances of \$121,894 discussed in detail below. The amortization of deferred inflows and outflows will have a more significant effect on the variance of the net position once a full five-year amortization of these amounts is included in the financial statements.

For fiscal year 2025, the County reported \$756,808 for its proportionate share of the Oregon Public Employee Retirement System's (OPERS) net pension liability, pension related deferred outflows of resources of \$310,988, and pension related deferred inflows of resources of \$56,572. A net pension liability of \$666,266 was reported in the previous fiscal year ending June 30, 2024, which is an increase of \$90,542 or 13.6 percent. Total change in net position related to pension for the fiscal year ending June 30, 2025 was \$41,380 and for the previous fiscal year ending June 30, 2024 was \$28,185, an increase of 46.8 percent.

For fiscal year ended June 30, 2025 the County reported a net asset of \$13,489 attributable to the OPERS Retirement Health Insurance Account (RHIA) and a total OPEB liability of \$123,679 associated with the Multnomah County Postretirement Medical and Life Insurance Plan. OPEB related deferred outflows of resources of \$17,990 and OPEB related deferred inflows of resources of \$29,694 were also reported.

Total non-depreciating capital assets (land, right-of-ways, construction in process) increased \$73,895 or by 16.8 percent over the prior year. Total net depreciating capital assets increased by \$36,118 or 3.1 percent from the prior fiscal year. Total net capital assets for governmental activities increased by \$109,282 or 6.9 percent, and for business-type activities, \$731 or 8.3 percent, over the prior year. Current year additions are described in the Capital Assets section.

The County implemented GASB Statement No. 101 - Compensated Absences and GASB Statement No. 102 Certain Risk Disclosures during the fiscal year ending June 30, 2025. For more details see Note I.E. Change in accounting principle. The implementation of GASB Statement No. 102 Certain Risk Disclosures had no effect in the County's financial statements for the fiscal year ended June 30, 2025.

The implementation of GASB Statement 101 required a restatement of beginning balances for governmental and business-type activities that decreased net position by \$7,112 and \$1,203 respectively. For more information see *Note I.F. Restatements of beginning balances, and Note III.D. Long-term debt - Compensated Absences*. Additional information related to compensated absences may be found in *Note I.D. Summary of significant accounting policies - Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or fund balances - Compensated absences.* 

As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$1,357,330. The net change in governmental fund balances during the year was an increase of \$5,446 or 0.4 percent over fiscal year 2024. The fund balance for the General Fund increased by \$6,179 or 3.6 percent. Major funds that had significant fund balance changes from the prior year were the Preschool for All Program Special Revenue Fund, which increased by \$124,586 of 25.7 percent from the prior year, the Multnomah County Library Capital Construction Fund which decreased by \$108,720 or 47.4 percent, and the Supportive Housing Special Revenue Fund decreased by \$65,293 or 50.9 percent. Other nonmajor governmental funds reported an increase in fund balance of \$49,101.

At the end of the current fiscal year, unassigned fund balance for the General Fund was \$61,550, or approximately 8.5 percent of total General Fund expenditures and 9.6 percent of total "corporate" revenues of General Fund. Corporate revenues include property taxes, business income taxes, motor vehicle rental taxes, statewide revenue sharing, and interest earnings; revenues that are available for general use and over which the Board of County Commissioners has complete discretion. This balance is consistent with the County's finance and budget policies requiring a 12 percent General Fund reserve.

Total fund balance for the General Fund increased by \$6,179 or 3.6 percent, most of which was the increase in the unassigned fund balance of \$5,127. The increase in total fund balance is attributed primarily to the increase in revenues. Total revenues increased by \$33,139, most notably was the increase in tax revenues of \$20,589, service reimbursements of \$13,251, and investment earnings of \$4,213. Total expenditures decreased by \$2,398; though expenditures increased by \$15,853 or 12.2 percent for health services, expenditures decreased by \$16,352 or 12.6 percent for social services. The General Fund reported an increase of \$9,798 in transfers out to other funds.

Property tax revenues for all governmental funds increased by \$14,227 or 2.5 percent as a result of increased assessed value growth of 3.8 percent due mainly to the remainder of the City of Portland's Interstate Corridor Urban Renewal Area, which sent its assessed value above the frozen base back to the tax roll.

Fiscal year ending June 30, 2025 was the fourth year of the Preschool for All Program (PFA) personal income taxes. PFA personal income taxes of \$203,377 were collected, which is an increase of \$16,335 or 8.7 percent. This tax year included a large payment from a community member who won a sizable Powerball payout.

Other tax revenues increased, the most significant was the business income taxes. Business income taxes increased by \$4,300 or 2.8 percent. After a post-pandemic decline, corporate profits (which create the tax's liability) have increased. Prior to fiscal year 2025, the 10-year average growth in business income tax collections were slightly above 10 percent. In fiscal year 2025, motor vehicle rental taxes increased by \$2,827 or 6.5 percent driven by an increase in deplaned passengers at Portland International Airport and rental car activity related to local sports events.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Multnomah County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and compensated absences).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, health and social services, public safety and justice, community services, libraries, and roads, bridges and bike path improvements. The business-type activities of the County include community health centers, sanitary sewer and street lighting districts, and a behavioral health managed care operation.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also the legally separate library district, legally separate sanitary sewer district and a legally separate street lighting district, for which the County is financially accountable. The statements also include a legally separate, tax-exempt foundation whose purpose is to support the County's libraries through raising, receiving, administering and disbursing funds, grants, bequests and gifts for the benefit of the County libraries (all library funds are nonmajor funds). Financial information for the three *blended component units* are each presented as separate funds with separately issued financial statements. The *discretely presented component unit* is reported separately from the financial information presented for the County itself.

The government-wide financial statements can be found on pages 58-60 of this report.

**Fund financial statements**: A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both Balance Sheet - Governmental Funds and the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 38 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the Federal/State Program Fund, the Supportive Housing Fund, the Preschool for All Program Fund, and the Multnomah County Library Capital Construction Fund, which are considered to be major governmental funds. Data from the remaining governmental funds (non-major governmental funds) are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for all funds. A budgetary comparison statement has been provided for each fund to demonstrate compliance with this budget.

The basic governmental fund financial statements and respective reconciliations can be found on pages 63-68 of this report.

**Proprietary funds:** The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its community health centers, sewer and lighting operations, and for behavioral health managed care services. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses *internal service funds* to account for its risk management activities, fleet operations, telephone and data processing systems, mail distribution, and facilities management operations. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the community health centers, and aggregated information for the sewer district, lighting district, and the behavioral health fund. The internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of the nonmajor proprietary and internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 74-78 of this report.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are *not* available to support County programs. The accounting used for fiduciary funds is similar to that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 80-81 of this report. The combining statement of position for fiduciary funds and combining statement of changes in fiduciary net position can be found on pages 248-251 of this report.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 83 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found beginning on page 168 of this report.

**Required Supplementary Information (RSI):** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the County's progress in funding its pension obligations and other postemployment healthcare benefits obligations. Required supplementary information can be found on pages 162-166.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the County's financial condition. The County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$2,105,285 at the close of the most recent fiscal year.

#### **Multnomah County's Net Position**

	Governmental Activities			ss- Type vities	Total		
	2025	2024	2025	2024	2025	2024	
Assets:							
Current and other assets	\$ 1,814,387	\$ 1,798,839	\$ 113,199	\$ 115,742	\$ 1,927,586	\$ 1,914,581	
Capital assets	1,693,769	1,584,487	9,519	8,788	1,703,288	1,593,275	
Total assets	3,508,156	3,383,326	122,718	124,530	3,630,874	3,507,856	
Deferred outflows of resources	292,177	252,202	36,801	30,939	328,978	283,141	
Liabilities:							
Current liabilities	415,975	416,062	10,419	14,418	426,394	430,480	
Noncurrent liabilities	1,234,317	1,234,441	100,539	89,351	1,334,856	1,323,792	
Total liabilities	1,650,292	1,650,503	110,958	103,769	1,761,250	1,754,272	
Deferred inflows of resources	83,622	72,789	9,695	7,984	93,317	80,773	
Net position:							
Net investment in capital assets	1,176,836	1,075,886	9,382	8,788	1,186,218	1,084,674	
Restricted for:							
Library operations	113,010	101,887	-	-	113,010	101,887	
Capital projects	139,599	164,798	-	-	139,599	164,798	
Community support programs	624,732	547,545		-	624,732	547,545	
Roads, bridges, and bike path							
improvements	72,225	67,528	-	-	72,225	67,528	
Document storage and retrieval	96	102	-	-	96	102	
Debt service	4,134	5,544	-	-	4,134	5,544	
OPEB - RHIA	11,981	7,985	1,508	978	13,489	8,963	
Unrestricted surplus (deficit)	(76,194)	(59,039)	27,976	33,950	(48,218)	(25,089)	
Total net position	\$ 2,066,419	\$ 1,912,236	\$ 38,866	\$ 43,716	\$ 2,105,285	\$ 1,955,952	

The largest portion of the County's net position reflects investment in capital assets (land, construction in progress, buildings, improvements, machinery and equipment, bridges, infrastructure, and intangible assets), net of accumulated depreciation and amortization, and the outstanding debt used to acquire the assets in the amount of \$1,186,218 as compared to \$1,084,674 from the previous year.

The County uses these capital assets to provide services to its residents; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The County's restricted net position is \$967,285 as compared to \$896,367 a year ago. Restricted net position decreased for building capital projects by \$25,199, most of which is attributed to expenses for library construction projects. Restricted net position increased for library operations by \$11,123, primarily due to increased tax revenues. Community support programs increased by \$77,187, a net result of the Preschool for All (PFA) and the Metro Supportive Housing Services (MSHS) programs.

The remaining balance, unrestricted net position, is a net deficit of \$48,218, which declined from a net deficit of \$25,089 from the prior year. The net deficit of unrestricted net position continues to be the net effect of pension and other postemployment benefits (OPEB) related balances on the *Statement of Net Position*, \$502,392 and \$121,894 respectively.

Below is a summary of the County's changes in net position for fiscal years 2025 and 2024.

### **Multnomah County's Change in Net Position**

	Governmental			ss-Type	77. 4 J		
		vities		vities		tal	
	2025	2024	2025	2024	2025	2024	
Revenues:							
Program revenues:							
Charges for services	\$ 222,208	\$ 202,174	\$ 195,887	\$ 188,493	\$ 418,095	\$ 390,667	
Operating grants and contributions	1,143,215	1,024,393	-	-	1,143,215	1,024,393	
Capital grants and contributions	59	62	198	148	257	210	
Total program revenues	1,365,482	1,226,629	196,085	188,641	1,561,567	1,415,270	
General revenues:							
Taxes:							
Property	577,463	563,236	1,985	1,983	579,448	565,219	
Personal income	203,377	187,042	-	-	203,377	187,042	
Business income	157,000	152,700	-	-	157,000	152,700	
Other	84,795	82,607	-	-	84,795	82,607	
Payments in lieu of taxes	508	402	-	-	508	402	
State government shared revenues	12,319	13,400	-	-	12,319	13,400	
Grants and contributions not restricted							
to specific programs	2	2	-	-	2	2	
Interest and investment earnings	88,484	78,573	3,693	3,083	92,177	81,656	
Gain on disposal of capital assets	2,682	-	-	-	2,682	-	
Total general revenues	1,126,630	1,077,962	5,678	5,066	1,132,308	1,083,028	
Total revenues	2,492,112	2,304,591	201,763	193,707	2,693,875	2,498,298	
Expenses:							
General government	416,657	410,737	-	-	416,657	410,737	
Health services	229,245	206,303	-	-	229,245	206,303	
Social services	984,386	860,542	-	-	984,386	860,542	
Public safety and justice	300,552	299,320	-	-	300,552	299,320	
Community services	175,537	127,902	-	-	175,537	127,902	
Library services	127,493	109,929	-	-	127,493	109,929	
Roads, bridges, and bike path							
improvements	58,845	62,961	-	-	58,845	62,961	
Interest on long-term debt	38,102	36,445	-	-	38,102	36,445	
Health Department FQHC	_	_	204,149	175,467	204,149	175,467	
Dunthorpe-Riverdale Service			, ,	,	- , -	,	
District No. 1	_	_	809	834	809	834	
Mid-Multnomah County Street							
Lighting Service District No. 14	_	_	444	452	444	452	
Behavioral Health Managed Care	_	_	8	1,002	8	1,002	
Total expenses	2,330,817	2,114,139	205,410	177,755	2,536,227	2,291,894	
Change in net position	161,295	190,452	$\frac{263,110}{(3,647)}$	15,952	157,648	206,404	
2 1	1,912,236						
Beginning net position, as previously presented	1,912,230	1,721,784	43,716	27,764	1,955,952	1,749,548	
Change in accounting principle -	(7.110)		(1.202)		(0.215)		
Adoption of GASB Statement No. 101	(7,112)	1 701 701	(1,203)		(8,315)	1.740.540	
Beginning net position, as restated	1,905,124	1,721,784	42,513	27,764	1,947,637	1,749,548	
Ending net position	\$ 2,066,419	\$ 1,912,236	\$ 38,866	\$ 43,716	\$ 2,105,285	\$ 1,955,952	

**Governmental activities**. Governmental activities increased the County's net position by \$161,295; listed are noteworthy reasons for the change from prior year:

Total program revenues increased \$138,853 or 11.3 percent from the prior year:

- Operating grants and contributions increased by \$118,822 or 11.6 percent from the prior year and are primarily from increases in health services, social services, in roads, bridges and bike path improvements, and in public safety.
  - ♦ Health services also showed an increase of \$41,460 or 37.5 percent for operating grants and contributions, the largest of which include new funding of \$15,177 for the State Behavioral Health Deflection Program received in fiscal year 2025, and an increase of \$13,755 in CareOregon funding. Several other programs had increases and decreases that were less significant.
  - ♦ The increase in overall social services of \$48,667, which was 6.1 percent over the prior year, the most significant changes were in these programs:
    - The eXPRS program, which is a significant part of the Developmental Disability Program, had increased \$63,541 or 17.2 percent from the prior year.
    - Coronavirus (COVID-19) direct federal intergovernmental revenues decreased by \$30,433 or 60.9 percent as the programs wind down.
    - Metro Supportive Housing Services (MSHS) intergovernmental revenues for housing services are reported in the Supportive Housing Fund, which increased by \$10,395 or 7.4 percent.
  - Operating grants and contributions for Roads, bridges and bike path improvements increased by \$22,606 or 38.1 percent, primarily due to a lottery bond grant using HB5030 from the State of Oregon Department of Transportation for the Earthquake Ready Burnside Bridge Project.
  - ◆ Public safety showed an increase of \$5,870 or 13.2 percent for operating grants and contributions, most of which was for intergovernmental revenues received directly from the State of Oregon Department of Corrections; funding for Senate Bill 1145 was increased for the Department of Community Justice and the Multnomah County Sheriff's Office.
- Total fines, fees and charges for services revenue had an increase of \$20,034 or 9.9 percent from the prior year, most of which was in community services which increased \$11,887. The increases are attributed to increases of fines, fees and charges for services revenue in the Capital Improvement Fund and the Asset Preservation fund by \$9,002 and \$1,386 respectively.

Total expenses increased by \$216,678 or 10.2 percent from the prior year for every activity. Personnel costs across all areas for pay increases, pension costs, and other postemployment benefits accounted for an increase of \$28,176 or 5.6 percent from the prior year. Total expenses increased for: social services by \$123,844 or 14.4 percent, community services by \$47,635 or 37.2 percent, health services by \$22,942 or 11.1 percent, and library services by \$17,564 or 16 percent.

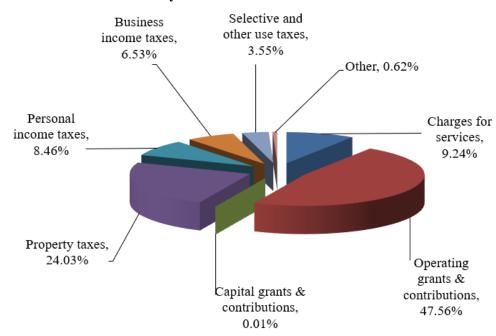
Tax revenues grew by \$37,050 or 3.8 percent in the aggregate from fiscal year 2024, though collections of transient lodging decreased slightly, all other tax revenues increased.

- Property tax revenues for all governmental funds, increased by \$14,227 or 2.5 percent as a result of increased assessed value growth of 3.8 percent due mainly to the remainder of the City of Portland's Interstate Corridor Urban Renewal Area, which sent its assessed value above the frozen base back to the tax roll.
- The Multnomah County Preschool for All (PFA) tax was approved by the voters in 2020 and became effective January 1, 2021. The PFA personal income tax is 1.5 percent on taxable income above \$125 for individual filers and \$200 for those filing jointly, and an additional 1.5 percent on taxable income over \$250 for individuals and \$400 for those filing jointly. During the fiscal year ended June 30, 2025, \$203,377 of personal income taxes were collected, which is an increase of \$16,335 or 8.7 percent over the prior year due to payments from a local lottery winner.
- Business income taxes (BIT) increased by \$4,300 or 2.8 percent. After a post-pandemic decline, corporate profits (which create the tax's liability) have increased. Previous highs were based on temporary factors related to the pandemic and were not anticipated to continue. Prior to fiscal year 2025, the 10-year average growth in business income tax collections were slightly above 10 percent.
- Other selective excise and use taxes increased by \$2,188 or 2.6 percent. Other selective excise and use taxes include motor vehicle rental taxes (MVRT), transient lodging taxes (TLT), county gasoline taxes, and heavy equipment rental taxes (HERT). MVRT increased \$2,827 or 6.5 percent driven by an increase in deplaned passengers at Portland International Airport and rental car activity related to local sports events.

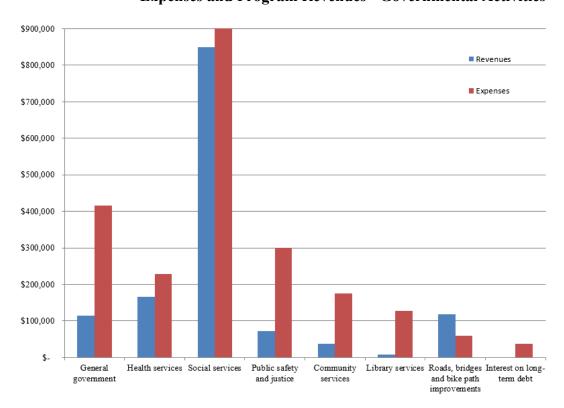
The unrealized loss on investments decreased by \$27,622 in fiscal year 2025 ending with an accumulated unrealized gain of \$4,035. Interest earnings increased by \$6,717 from the prior fiscal year. This is attributed to the reinvestment of maturing securities at higher yields and having larger balances with partner banks at increased yields. The County's largest source of cash assets are received during property tax season in November. Short term yields were down slightly in November 2024 compared to November 2023. Operating fund balances, which exceed the County's current year liquidity needs, have matured and were reinvested at higher rates. As a general best practice, the County holds investments to maturity and does not sell investments at losses. During fiscal year 2025, the County did not sell any investments at a loss.

The following graphs show the County's Governmental Activities revenues by source and expenses by program area. The interest and investment earnings are excluded from these graphs.

#### **Revenues by Source - Governmental Activities**



#### **Expenses and Program Revenues - Governmental Activities**



**Business-type activities.** Business-type activities decreased the County's net position by \$3,647, which is due to the decrease in net position of \$8,737 in the Health Department FQHC Fund. The Health Department FQHC Fund, is a major fund used to segregate the activities for Federally Qualified Health Centers (FQHC). The Health Department FQHC Fund reported a positive net position of \$26,492, as compared to \$32,946 from the previous year. Beginning net position was restated, a decrease of \$1,203 for the Health Department FQHC Fund, due to the adoption of GASB Statement No. 101 *Compensated Absences*. See *Note I.E. Change in accounting principle* and *Note I.F. Restatements of beginning balances*.

This fund had total revenues of \$195,412, an increase of \$7,141 from the prior year, which was for fees, fines and charges for services. Expenses were \$204,149, an increase of \$28,682 from the prior year. Of this amount, cost of sales and services increased \$29,086 or 16.7 percent. Cost of sales and services included an increase of \$10,084 for personnel expenses, \$4,521 for indirect expenses, \$4,016 for pharmaceuticals and medical and dental supplies, and \$1,204 for professional services.

#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Other restricted resources include grant programs, improvements to roads or bike paths, various community support or future debt service. The remainder of fund balance is either *committed* for resources constrained on use by the Board of County Commissioners via a County Ordinance or Board resolution or is *nonspendable* to indicate that it is not available for discretionary spending because it has already been dedicated to prepaid items and inventories. Additional information on the County's fund balances can be found in *Note III.H. Fund balances, governmental funds* of this report.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance was \$61,550 in the General Fund or approximately 34.2 percent of the total fund balance of \$179,961. As a measure of the General Fund's liquidity, it may be useful to compare fund balance to total General Fund expenditures of \$721,259. Unassigned fund balance of the General Fund represents 8.5 percent of total General Fund expenditures. The fund balance of the County's General Fund increased by \$6,179 or 3.6 percent from the prior fiscal year.

Revenues were \$33,139 or 4.6 percent more than the prior year. The most significant increases included: tax revenues by \$20,589 or by 3.5 percent and unrealized investment gains (investment earnings) by \$4,213 or 18 percent. The increases in General Fund tax revenues included \$14,340 for property taxes, and \$2,412 for motor vehicle rental taxes. Both of these increases were discussed in the Governmental activities section earlier.

Expenditures in total were down slightly, \$2,398 or 0.3 percent from the prior year. Expenditures increased for health services by \$15,853. or 12.2 percent, and public safety and justice by \$7,771 or 2.6 percent. These were offset by decreases for: social services by \$16,352 or 12.6 percent, and general government by \$7,675 or 4.8 percent. Personnel expenditures for health services increased \$8,112 and internal services increased by \$3,981. The most significant decreases in General Fund social services expenditures was \$11,058 for pass-through and program support and \$8,290 for professional services.

The Federal/State Program Special Revenue Fund has a total fund balance of \$13,875, of which only \$97 is nonspendable due to balances reported for prepaid items. The restricted balance of \$13,778 includes grants and other amounts received in advance that are restricted to specific purposes by external parties. In general, federal revenues are closely matched with federal expenditures. The fund balance of the Federal/State Program Fund decreased slightly by \$407.

Intergovernmental revenues increased by \$116,744 or 15.5 percent, which is largely attributed to the increased revenues of \$63,541 for the eXPRS program, a significant part of the Developmental Disability Program. Additionally, state intergovernmental revenues increased by \$42,949, federal intergovernmental revenues increased by \$25,530, and other governmental revenues decreased by \$15,276.

The most significant increase in expenditures was for social services, which increased by \$82,522 or 13.7 percent over the prior fiscal year, of which \$63,541 was for state payments to County service providers. Pass through and program support increased by \$9,232, personnel expenditures increased by \$7,963, and other expenditure increases were among various other programs.

Health services expenditures increased by \$22,608 or 19.3 percent over the prior year. Personnel related expenditures increased by \$9,725, professional services increased by \$5,206, pass through and program support expenditures increased by \$3,988, and direct client assistance increased by \$1,237.

The Supportive Housing Special Revenue Fund has a total fund balance of \$62,967 at the end of the fiscal year June 30, 2025, a decrease of \$65,293 or 50.9 percent from the prior year. Cash and investments also decreased by \$50,280 or 43 percent from the prior year. This fund had revenues of \$153,834, an increase of \$8,694 or 6 percent from the prior year, however personnel expenditures are outpacing the revenues. Total expenditures of \$217,627, is an increase of \$72,251 or 49.7 percent from the prior year.

The Preschool for All Program Special Revenue Fund has a total fund balance of \$609,993 at the end of fiscal year June 30, 2025, which is an increase of \$124,586 from the prior year. This is attributed to increase in cash and investments of \$132,997; noting that the Multnomah County Preschool for All tax revenues of \$203,377 grew from the prior year by \$16,335 or 8.7 percent. This tax was approved in 2020 by voters, the rising fund balance during the early years of program ramp up will be used to offset forecasted operational deficits between fiscal years 2029-2036 as the program reaches preschool universality. Per internal board policy the fund maintains a restricted reserve of 15 percent to guard against economic downturns and a 10 percent contingency for one-time only unanticipated emergency program expenditures.

This fund had community services expenses of \$99,047, which is an increase of \$39,040 or 65.1 percent, over the prior year. This increase is in proportion with the increase in Preschool of All slots from approximately 1,394 in the prior year to approximately 2,225 (at 133 different locations) in the current year. This program will continue to add new facilities in the coming year.

The Multnomah County Library Capital Construction Project Fund had a total fund balance of \$120,499, which is a reduction of \$108,720 or 47.4 percent from the prior year. This is primarily attributed to the decrease of \$106,071 in cash and investments. Total expenditures were \$115,604, a decrease of \$14,189 or 10.9 percent over the prior year; capital outlay decreased by \$12,960. The decreases in expenditures is consistent with spending down the library capital bond funds, resulting in projects that have been completed.

**Proprietary funds:** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The total change in net position for all enterprise funds was a decrease of \$3,647. The net position as previously presented for the fiscal year ending June 30, 2024 was restated by \$1,203 due to the implementation of Governmental Accounting Standards Board Statement No. 101 *Compensated Absences*, see *Note I.E. Change in accounting principal* and *Note I.F. Restatements of beginning balances* for more information.

The Health Department FQHC Fund accounts for revenues and expenditures for the County's Community Health Centers Program. The Community Health Centers are patient governed organizations that provide comprehensive primary care and preventative care, including physical health, oral health, and mental health/substances abuse services. The primary source of revenue is the Consolidated Health Centers 330 grant, medical fees (e.g. Medicaid and Medicare), third party reimbursements, and other State and local program income. All program income is restricted to uses that further the objectives of the Community Health Centers. The Health Department FQHC Fund reported a positive unrestricted net position of \$23,187, investment in capital assets of \$1,797, and restricted net position \$1,508, for a total net position of \$26,492. The restricted net position represents the net other postemployment benefits asset.

Other factors concerning the finances of the enterprise funds has been addressed in the discussion of the County's business-type activities.

#### **General Fund Budgetary Highlights**

The adjustments necessary to bring the expenditure budget into agreement with the revised revenue budget account for some of the differences between the original General Fund adopted budget and the final budget. Final budgeted revenues increased by \$283 and final budgeted expenditures decreased by \$463 from the adopted budget.

Contingency modifications accounted for increases in budgeted expenditures that not were not anticipated at the time the budget was adopted and/or were not accompanied by increased revenues. Contingency may be used only when approved by the Board for a specific purpose and department. There was no effect on the ending General Fund budgetary fund balance as a result of these budget amendments. General Fund contingency was reduced by \$714 from the original to the final budget. Additional appropriations coming from contingency modifications, increased by \$567 for the Health Department, mostly for Gun violence prevention, and by \$250 for the Department of County Human Services mostly for the rental assistance program.

The General Fund, for the most part, did not have significant variances between actual revenues and the final budget. The most noteworthy revenue variances from the final budget to actual was a decrease of \$5,954 in business income tax revenue, a decrease of \$4,958 in charges for services revenue, and an increase in motor vehicle rental taxes of \$2,903. Due to increases in interest rates, earnings were better than estimated by \$3,641. See further discussion on interest rates in the Governmental activities section.

The following are noteworthy variances from the final budget to actual amounts in the General Fund expenditures:

- Actual Department of Community Justice expenditures were \$8,871 or 9.9 percent less than budgeted; notably \$5,820 for personnel expenditures, \$2,182 for pass-through and program support. The personnel underspend was related to the ongoing hiring and retention challenges across the public and private sectors. The County is still recovering from the backlog of vacancies from the pandemic. Additionally, the civil service hiring process takes time, and public safety recruitments include additional background check requirements. The slower spend in Pass-through and program support is related to the contracted service provides who are also experiencing similar hiring and retention issues. Community-based organizations struggle to compete with higher wage jobs and the demand is greater than the applicant pool they draw from
- Actual expenditures for the Department of County Management (DCM) were \$9,853 or 16.3 percent less than budgeted, the most significant underspent expenditures were for claims paid for \$4,236, personnel for \$2,881, and professional services for \$1,611. Claims paid were down due to settlements not yet processed/charges against the DCM Tax Title Reserve Fund. Personnel expenditures were underspent due to delayed hiring and onboarding of multiple positions, vacancies not filled, and savings from employees transferring out and leaving the department. Professional services were down primarily related to Construction Diversity and Equity Fund pre-apprenticeship, workforce retention and technical assisting underspending.
- Actual Health Department expenditures were \$6,086 or 4.2 percent less than budgeted; notably \$6,183 for pass-through and program support. The underspending is mainly due to service providers having delays in starting the contracts. Also, a number of the County's service providers had issues with hiring personnel and a result were not able to fully spend out their contracts.

#### **Capital Assets and Debt Administration**

Capital assets. The County's total capital assets for its governmental and business-type activities as of June 30, 2025, amounts to \$1,703,288 (net of accumulated depreciation and amortization). This investment in capital assets includes land, right of ways, construction in progress, buildings and improvements, machinery and equipment, purchased software, subscription-based information technology arrangements, lease assets, roads and bridges, sewer and street lighting systems, motor vehicles, and works of art. The total overall change in the capital assets for the current fiscal year was an increase of \$110,013 or approximately 6.9 percent.

The significant changes in capital assets is attributed to net increases in: construction in progress for \$72,964, and buildings, net of accumulated depreciation, for \$46,950, offset by a decrease of \$10,953 in bridges for depreciation.

Construction in progress increases include \$83,799 for various library projects in the Multnomah County Library Construction Fund; \$54,764 for the East County Library, \$14,773 for the Albina Library/Isom Building, \$6,950 for the Belmont Library, \$2,944 for the Midland Library, and \$2,139 for the North Portland Library. Other significant building projects that increased construction in progress include: \$6,474 for the Sobering and Crisis Stabilization Center, \$5,698 for the Fernhill Health Center, and \$4,011 for the Justice Center. Construction in progress increased by \$31,382 for bridge projects, of which \$30,374 was for the Burnside Bridge. Construction in progress increased by \$25,497 for road projects, most notably \$9,710 for the Stark Street North approach repair project, and \$5,743 for the Hawthorne overlay project.

Total projects capitalized from construction in progress and to buildings during the fiscal year ending June 30, 2025 were \$83,233, of which \$83,035 was for governmental activities and \$198 for business-type activities. Library buildings that were capitalized from construction in progress include \$27,985 for the Albina Library and Isom Administration, and \$21,947 for Midland library renovation and expansion. Other buildings capitalized from construction in progress include: the Arbor Lodge Shelter for \$7,701, and Fernhill Health Clinic for \$4,941. Other projects that were capitalized from construction in progress include: Larch Mountain Road Improvements for \$4,426, and the Land for the Sobering and Crisis Center for \$1,060.

Library properties that were disposed of include the Gresham Library, \$1,806 for the building and \$129 for land, and \$741 for the Library Administration Headquarters. The East County Library showed a decrease in construction in progress of \$455 that was expended.

Intangible assets are considered right-of-use assets, and include: purchased software, leases, and subscription-based information technology improvements (SBITAs). Intangible assets, net of accumulated amortization, increased \$2,653 over the prior year, of which \$2,456 was in governmental activities and \$197 in business-type activities. Right-of-use assets, net of accumulated amortization, for leases and subscription-based technology improvements increased by \$1,543 and \$3,634 respectively, while internally developed software decreased by \$2,524. The County entered into four lease agreements and ten new SBITA agreements. Intangible assets showed four leases for \$3,982 that were disposed of and Library services disposed of internally developed software for \$73; the associated accumulated amortization of \$2,830 was removed for leases and internally developed software was fully amortized.

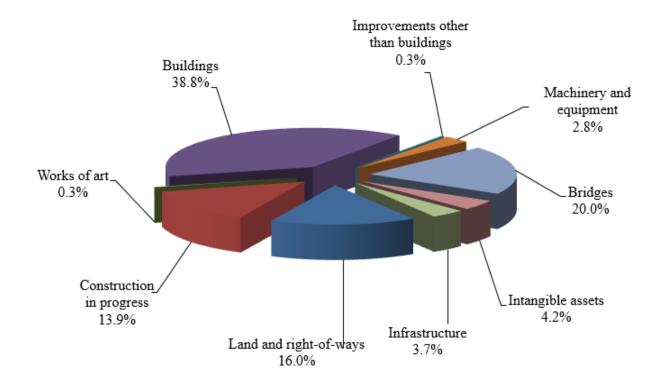
#### **Multnomah County's Capital Assets**

(net of accumulated depreciation or amortization, where applicable)

	 Governmental Activities			Business-Type Activities				Total			
	2025	2024			2025	2024			2025		2024
Land and right of ways	\$ 272,848	\$	271,917	\$	_	\$	_	\$	272,848	\$	271,917
Construction in process	233,565		161,293		2,856		2,164		236,421		163,457
Works of art	4,431		4,431		-		-		4,431		4,431
Buildings	658,936		611,944		1,244		1,286		660,180		613,230
Improvements other											
than buildings	844		903		4,726		4,753		5,570		5,656
Machinery & equipment	47,856		52,654		496		585		48,352		53,239
Bridges	341,340		352,293		-		-		341,340		352,293
Intangible assets,											
depreciating	71,005		68,549		197		-		71,202		68,549
Infrastructure	62,944		60,503		-		-		62,944		60,503
Total capital assets	\$ 1,693,769	\$	\$ 1,584,487		9,519	\$	8,788	\$	1,703,288	\$	1,593,275

The following chart indicates the County's capital assets as of June 30, 2025. Additional information on the County's capital assets can be found in *Note III.F. Capital assets* of this report.

**Total Capital Assets, Net of Depreciation and Amortization** 



**Long-term debt**. At the end of the current fiscal year, the County had total debt outstanding of \$531,797, net of premiums. Of this amount, \$214,120 represents the liability for general obligation bonds and \$18,979 for associated premiums; \$223,337 for the liability for full faith and credit bonds and \$8,664 for the associated premiums; \$1,615 in loan obligations, and \$65,082 in right-of-use obligations. Full faith and credit bonds are obligations that pledge the full faith and credit of the County.

#### **Multnomah County's Outstanding Debt**

	Primary							
	Government							
	2025 2024							
Full faith and credit bonds	\$	232,001	•	\$	254,395			
General obligation bonds		233,099			286,421			
Loans		1,615			2,116			
Right-of-use obligations		65,082			60,168			
Total outstanding debt	\$	531,797		\$	603,100			

The County's total debt decreased by \$71,303 or approximately 12 percent during the current fiscal year. The net decrease is attributable to principal payments made on prior bonds issues.

The County maintains an Aaa rating with a stable outlook from Moody's for general obligation debt and full faith and credit bonds. Similarly, Standard & Poor's rated the County's both general obligation and full faith and credit bonds as AAA.

State statutes limit the amount of general obligation debt a governmental entity may issue to two percent of the real market value of all taxable property within the government's boundaries. The current debt limitation for the County for general obligation debt is \$3,919,845, which is in excess of the County's outstanding general obligation debt.

State statutes also limit the amount of full faith and credit obligations to one percent of the real market value of all taxable property within the government's boundaries. The current debt limitation for the County for full faith and credit obligations is \$1,865,970 which is in excess of the County's outstanding full faith and credit debt. In addition, the County maintains an internal board policy that limits General Fund supported full faith and credit annual debt payments to no more than 5 percent of budgeted corporate General Fund revenues. This limit is much more restrictive than provided in statute. In fiscal year 2025, the County is estimated to use about 25 percent of internal policy debt limit.

Additional information on the County's long-term liabilities can be found in *Note III.G. Long-term debt* of this report.

#### **Key Economic Factors and Budget Information for Next Year**

The unemployment rate for the Portland-Vancouver-Beaverton PMSA (Primary Metropolitan Statistical Area) at the close of the fiscal year had increased to 4.7 percent. The unemployment rate for the State of Oregon was 5 percent, and the United States was 4.3 percent. This is a significant decrease from 2020, when the unemployment rate exceeded 11 percent, however, it is similar to the rates in 2021, when unemployment exceeded 5 percent.

Property tax revenues are the single largest source of revenue in the General Fund and account for approximately 66 percent of ongoing budgetary revenues. General Fund growth is particularly sensitive to taxable value growth and compression. Property tax revenues are limited by state statute. Assessed value can generally not grow by more than 3 percent, although new construction can increase value growth above this limit. Property tax revenue is forecast to grow by 2.2 percent in 2026, the lowest rate of growth since the Great Recession. Due to constitutional property tax limitations, property tax revenues will not keep pace with high inflation. If inflation remains at high levels, it will increase deficits in the future.

The forecast for fiscal year 2026, assumes the economy will remain stable but growing inflationary pressures in the economy will most likely slow the economy in 2027. Business income tax (BIT) collections totaled \$157,000 in fiscal year 2025, up 2.8 percent. After a post-pandemic decline, corporate profits (which creates the tax's liability) continue to increase steadily. The County is forecasting BIT collections to increase by 8 percent in fiscal year 2026, and 5 percent in fiscal year 2027. The BIT is highly sensitive to economic conditions and has historically been a volatile revenue source. The fiscal year 2026 budget includes a reserve equal to 12 percent of budgeted BIT revenues to guard against year over year volatility.

Health care transformation and the stability of Medicaid continue to drive growth in the County's Health Department. The County is a founding member of Health Share, a Coordinated Care Organization (CCO) that establishes rates paid to support Medicaid programs throughout Oregon.

The County's primary cost drivers are, like most governmental organizations, related to personnel. Expenditures for employee salaries are forecast to grow by slightly more than 5.7 percent in fiscal year 2026. Wages are established in labor contracts and wage growth is based on the change in the consumer price index (CPI). The CPI indicates the strength of the regional economy. Oregon's constitutional limits on property tax growth make inflation an area of particular concern for the County. Personnel costs are the County's biggest expense, and the tendency of these costs to grow faster than property tax revenues create a structural deficit for the County's General Fund. The progress that was made through Federal Reserve interest rate increases to bring inflation back down to more manageable levels has stalled. Large cuts to Federal programs and a tariff regime which has been implemented sporadically threaten to increase unemployment and increase prices.

The County has taken a conservative approach to its pension liability and has taken proactive steps to limit rate increases established by the Oregon Public Employees Retirement System (OPERS). Accumulated reserves have been used to fund four "side accounts" totaling \$125,000 with OPERS. When fully amortized, these side accounts will reduce the OPERS rate by an estimated 3.5 percent of payroll and will help the County mitigate future rate increases. During fiscal year 2020, the County participated in the OPERS Employer Incentive Fund match program created by Senate Bill 1049. The County received a match on one side account totaling \$6,250; the County participated again during fiscal year 2023 and received another match for \$6,250. In January 2021, the Oregon PERS Board reduced the assumed earnings rate from 7.2 percent to 6.9 percent, and continues at 6.9 percent.

In recent years, Multnomah County has been able to tackle some long-term capital needs. The County's capital budget funds improvements and construction of County-owned buildings, roads, Willamette River bridges, and major information technology systems. The fiscal year 2026 includes \$374.4 million for capital projects. The following are some of the major projects underway.

- In January 2021, the County issued general obligation bonds totaling \$387 million to finance capital costs to expand, modernize, rebuild, and acquire land for library facilities. Bond activities are expected to continue through fiscal year 2027. The projects remaining underway in fiscal year 2026 include: East County Library, Belmont Library, Northwest Library, St. Johns Library, and other library refresh projects. Projects set to be completed by the end of fiscal year 2026 include: Library Operations Center, Midland Library, Holgate Library, North Portland Library, Albina Library and Administration, and the Intelligent Materials Management System.
- The Justice Center is a 16-story commercial condominium building located in downtown Portland; it is co-owned with the City of Portland and a private party (0.75 percent). The building's incoming electrical service is in poor condition, and if not improved, electrical outage/failure is anticipated. In fiscal year 2022 through 2024, project work consisted of planning, infrastructure investigations, estimating, design, and a procurement process to hire an electrical contractor. Construction began in September of 2024, with completion estimated by fiscal year 2030.
- The Rockwood Community Health Center, has been operating as a full-service health clinic since 2014 under a lease with CareOregon, and was purchased in late 2022. Design started in early fiscal year 2024 with construction planned to start in early fiscal year 2026. The most significant improvements include replacing the roof, modernizing the HVAC and electrical system, and upgrading the main entry, waiting area and reception area to make the facility more welcoming and safer. Completion is estimated by fiscal year 2027.
- In fiscal years 2023 through 2025, the County underwent a project to explore future development options for a new or renovated Multnomah County Animal Services facility. The activities for fiscal year 2026 include a siting analysis, developing a communication and engagement plan, developing a funding strategy, and conceptual design. Activities may also include additional phases of design. The timeline is to be determined and depends upon a funding strategy.

Multnomah County has been without a sobering center for over five years. A building in Southeast Portland has been purchased to serve as a 24-hour Sobering and Crisis Stabilization Center. The property will provide a permanent location for sobering and withdrawal management, as well as deflections and Medication Assisted Treatment (MAT), that connects people to treatment and recovery services, helping keep them from emergency rooms or jails or being left intoxicated on our streets. Activities for fiscal year 2026 include: completion of construction documents, demolition work, and obtaining Board approval to proceed with construction, and starting construction. The initial funding is from the State of Oregon House Bill 5204 and Senate Bill 5701.

The largest technology project underway is the CEDARS (Clarity Extract Database and Reporting System), which is a critical data system for the Health Department. The system is more than 15 years old and struggles to meet the needs of all of the Health Department. This is a multi-year project. In fiscal year 2025, an analysis of stakeholder needs and a recommended future technology solution was started with direct involvement by Health and IT staff. The team plans to complete this work in fiscal year 2026.

The Burnside Bridge is deemed to be a lifeline route for emergencies in Portland. As such, the County is currently in the process of refining the Earthquake Ready Burnside Bridge Project scope. The National Environmental Policy Act (NEPA) Study which determines the environmental impact of the various options of rebuilding or repairing the Burnside Bridge has been completed. Design of the project began in fiscal year 2024 and will continue through fiscal year 2027. Due to the uncertainty surrounding federal funding for the project, the project will be paused once it reaches the 60 percent design milestone. The current project estimate is between \$1.6 and \$1.8 billion. An additional \$200 million is needed for seismic upgrades to the Broadway, Morrison, and Hawthorne bridges.

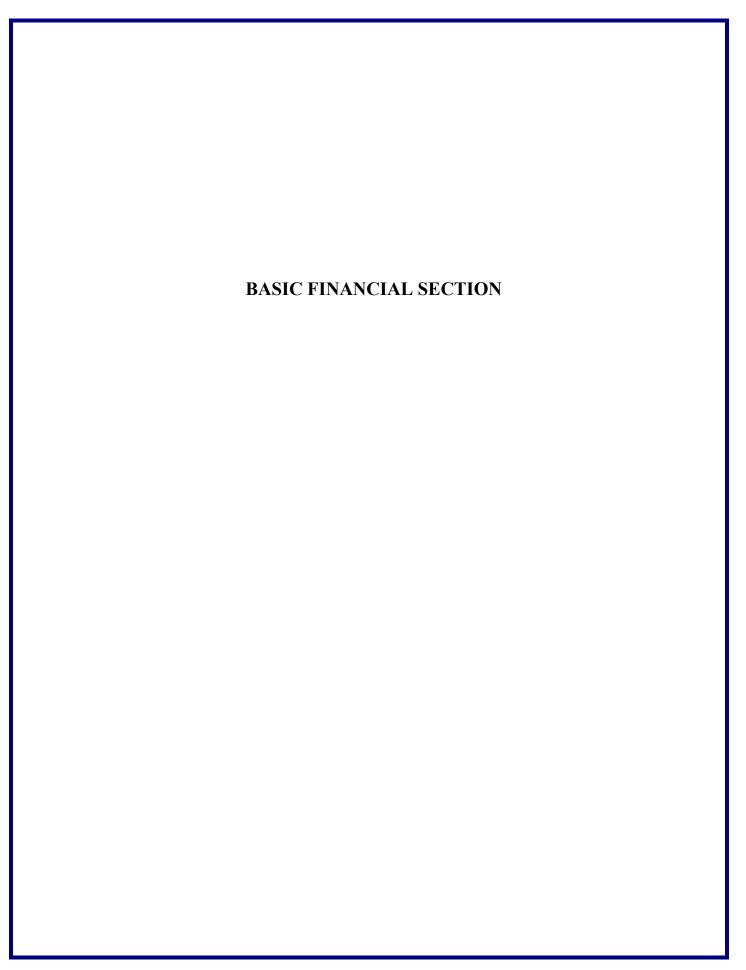
When completed these projects will add significantly to the County's asset base and reduce the amount of deferred capital maintenance.

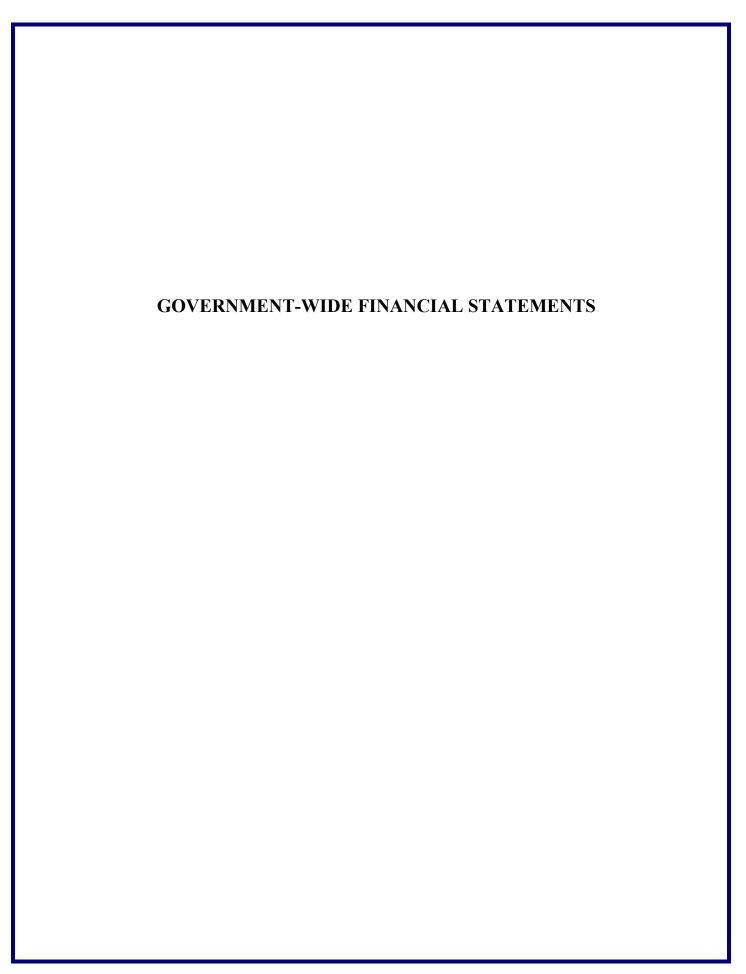
All of these factors were considered in preparing the County's budget for fiscal year 2026. The County's annual budget is prepared by the County's Budget Office; more information can be found at <a href="https://www.multco.us/budget">https://www.multco.us/budget</a>.

#### **Requests for Information**

This financial report is designed to provide a general overview of Multnomah County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for separately issued component unit reports should be directed to the following address:

Multnomah County Department of County Management 501 SE Hawthorne Blvd. Suite 531 Portland, OR 97214





# MULTNOMAH COUNTY, OREGON Statement of Net Position

# June 30, 2025

### (amounts expressed in thousands)

	Primary (	Government		Component Unit	
	Governmental Activities	Business-Type Activities	Total	The Library Foundation	
ASSETS					
Current assets (unrestricted):					
Cash and investments	\$ 504,800	\$ 90,008	\$ 594,808	\$ 27,033	
Receivables, net:					
Taxes	39,877	-	39,877	-	
Accounts	4,336	20,591	24,927	-	
Leases	303	-	303	-	
Interest	9,379	-	9,379	-	
Special assessments	-	54	54	-	
Contributions	-	_	_	833	
Inventories	2,405	890	3,295	_	
Prepaid items	21,189	148	21,337	64	
Split interest and other agreements	-	-	-	533	
Current assets (restricted):					
Cash and investments	984,284	_	984,284	267	
Receivables, net:	yo 1,20 T		yo 1,20 T	207	
Taxes	50,422	_	50,422	_	
Accounts	167,653	_	167,653	_	
Loans	231		231	_	
Inventories	1,006		1,006	_	
Total current assets	1,785,885	111,691	1,897,576	28,730	
Noncurrent assets (unrestricted):	1,765,665	111,091	1,097,370	20,730	
Loans receivable	12.075		12.075		
	13,975	-	13,975	-	
Leases receivable	888	-	888	-	
Capital assets:	710.044	2.056	512 500		
Capital assets, not being depreciated	510,844	2,856	513,700	-	
Capital assets, net of accumulated depreciation and	1 102 025	( ((2	1 100 500	1.64	
amortization	1,182,925	6,663	1,189,588	164	
Noncurrent assets (restricted):					
Receivables, net:	1 650		1.650		
Loans	1,658	-	1,658	-	
Net OPEB asset - RHIA	11,981	1,508	13,489	- <del>-</del>	
Total noncurrent assets	1,722,271	11,027	1,733,298	164	
Total assets	3,508,156	122,718	3,630,874	28,894	
DEFERRED OUTFLOWS OF RESOURCES					
Unrestricted:					
OPEB - County Plan	15,193	1,949	17,142	_	
OPEB - RHIA	753	95	848	_	
Pension	276,231	34,757	310,988	_	
Total deferred outflows of resources	292,177	36,801	328,978	- <del></del>	
Total deferred outflows of resources	292,177	30,801	320,970	- <del></del>	
LIABILITIES					
Current liabilities (payable from unrestricted					
assets):	// /==		<b>-</b> ^ <b>-</b>		
Accounts payable	66,657	4,119	70,776	502	
Accrued salaries and benefits	19,130	1,810	20,940	-	
Accrued interest payable	3,632	-	3,632	-	

### MULTNOMAH COUNTY, OREGON

# Statement of Net Position June 30, 2025

(amounts expressed in thousands)

	Primary G	overnment		<b>Component Unit</b>	
	Governmental Activities	Business-Type Activities	Total	The Library Foundation	
Current liabilities (payable from unrestricted					
assets, continued):					
Gift annuity payable	-	-	-	2	
Unearned revenue	29	237	266	-	
Compensated absences	29,382	3,311	32,693	-	
Bonds payable	77,916	-	77,916	-	
Right-of-use obligations	14,730	65	14,795	175	
OPEB liability - County Plan	6,836	877	7,713	-	
Claims and judgments payable	14,938	-	14,938	-	
Current liabilities (payable from restricted assets)					
Accounts payable	124,803	-	124,803	-	
Accrued salaries and benefits	2,972	_	2,972	_	
Loans payable	511	_	511	_	
Unearned revenue	54,439	_	54,439	_	
Deferred compensation	- , - · · -	_	-	267	
Total current liabilities	415,975	10,419	426,394	946	
Noncurrent liabilities (payable from unrestricted	113,573	10,117	120,371	7.0	
assets):					
Compensated absences	20,809	2,698	23,507		
Bonds payable	387,184	2,096	387,184	-	
Right-of-use obligations	50,215	72	50,287	-	
OPEB liability - County Plan	102,780	13,186	115,966	-	
				-	
Net pension liability	672,225	84,583	756,808	-	
Noncurrent liabilities (payable from restricted					
assets):	1 104		1 104		
Loans payable	1,104	100.520	1,104		
Total noncurrent liabilities	1,234,317	100,539	1,334,856		
Total liabilities	1,650,292	110,958	1,761,250	946	
DEFERRED INFLOWS OF RESOURCES					
Unrestricted:					
Leases	1,191	-	1,191	-	
OPEB - County Plan	24,467	3,139	27,606	-	
OPEB - RHIA	1,855	233	2,088	-	
Pension	50,249	6,323	56,572	_	
Unamortized gain on debt refunding	5,860	, -	5,860	_	
Total deferred inflows of resources	83,622	9,695	93,317	_	
			,	-	
NET POSITION	1 177 027	0.202	1 106 210	(1.1)	
Net investment in capital assets	1,176,836	9,382	1,186,218	(11)	
Restricted for:				5.000	
Nonexpendable - library operations	-	-	-	5,092	
Expendable - library operations	113,010	-	113,010	6,933	
Capital projects, buildings	139,599	-	139,599	-	
Community support programs	624,732	-	624,732	-	
Roads, bridges and bike path improvements	72,225	-	72,225	-	
Document storage and retrieval	96	-	96	-	
Debt service	4,134	-	4,134	-	
OPEB - RHIA	11,981	1,508	13,489	-	
Unrestricted	(76,194)	27,976	(48,218)	15,934	
Total net position	\$ 2,066,419	\$ 38,866 \$	2,105,285	\$ 27,948	

The notes to the financial statements are an integral part of this statement.

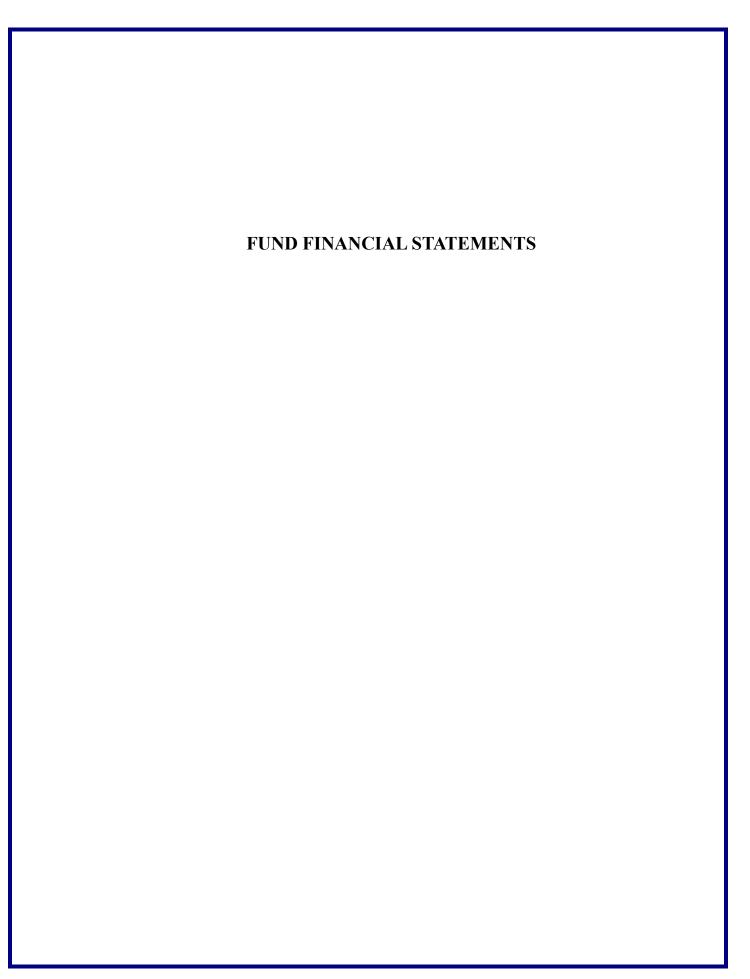
### **MULTNOMAH COUNTY, OREGON**

#### **Statement of Activities**

### For the year ended June 30, 2025

(amounts expressed in thousands)

		Program Revenues			Net (Expense) F			
						Component Unit		
Functions/Programs	Expenses	Fees, Fines and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	The Library Foundation
Primary government:								
Governmental activities:								_
General government	\$ 416,657			\$ -	( ) )	\$ -	\$ (302,745)	\$ -
Health services	229,245	14,394	151,885	-	(62,966)	-	(62,966)	-
Social services	984,386	926	848,490	-	(134,970)	-	(134,970)	-
Public safety and justice	300,552	22,338	50,258	-	(227,956)	-	(227,956)	-
Community services	175,537	32,443	4,478	2	(138,614)	-	(138,614)	-
Library	127,493	5,153	3,095	-	(119,245)	-	(119,245)	-
Roads, bridges, and bike path improvements	58,845	36,187	81,864	57	59,263	-	59,263	-
Interest on long-term debt	38,102		<u> </u>		(38,102)		(38,102)	
Total governmental activities	2,330,817	222,208	1,143,215	59	(965,335)		(965,335)	
Business-type activities:								
Health Department FQHC	204.149	195,412	_	_	_	(8,737)	(8,737)	_
Dunthorpe-Riverdale Service District No. 1	809	2	_	_	_	(807)	(807)	_
Mid-Multnomah County Street Lighting Service	-	_				(***)	(00)	
District No. 14	444	6	_	198	_	(240)	(240)	_
Behavioral health managed care	8	467	_	-	_	459	459	_
Total business-type activities	205,410	195,887		198		(9,325)	(9,325)	
Total primary government	\$ 2,536,227	\$ 418,095	\$ 1,143,215	\$ 257	(965,335)	(9,325)	(974,660)	
F &								
Component unit:		_		_	_		_	
The Library Foundation	\$ 5,427	<u>s</u> -	\$ 2,793	\$ -	<u>s -</u>	\$ -	<u> </u>	\$ (2,634)
	General revenues:							
	Taxes:							
		evied for general pur			524,769	1,985	526,754	-
	Property taxes, le	vied for debt service			52,694	1,985	52,694	-
	Property taxes, le Personal income	evied for debt service taxes			52,694 203,377	1,985	52,694 203,377	- - -
	Property taxes, le Personal income Business income	evied for debt service taxes taxes			52,694 203,377 157,000	1,985 - -	52,694 203,377 157,000	- - -
	Property taxes, lo Personal income Business income Selective excise	evied for debt service taxes taxes and use taxes			52,694 203,377 157,000 84,795	1,985 - - -	52,694 203,377 157,000 84,795	- - - -
	Property taxes, le Personal income Business income Selective excise Payments in lieu o	evied for debt service taxes taxes and use taxes f taxes			52,694 203,377 157,000 84,795 508	1,985 - - - - -	52,694 203,377 157,000 84,795 508	- - - - -
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government:	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re	evenues		52,694 203,377 157,000 84,795 508 12,319	1,985 - - - - - -	52,694 203,377 157,000 84,795 508 12,319	- - - - - -
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government: Grants and contrib	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted			52,694 203,377 157,000 84,795 508 12,319	- - - - - -	52,694 203,377 157,000 84,795 508 12,319	- - - - - - 1,476
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government : Grants and contrib Interest and invest	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted ment gain	evenues		52,694 203,377 157,000 84,795 508 12,319 2 88,484	1,985 - - - - - - - - - - - - - - - - - - -	52,694 203,377 157,000 84,795 508 12,319 2 92,177	1,476 2,725
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government : Grants and contrib Interest and invest Gain on disposal of	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted ment gain f capital assets	evenues		52,694 203,377 157,000 84,795 508 12,319 2 88,484 2,682	3,693	52,694 203,377 157,000 84,795 508 12,319 2 92,177 2,682	2,725
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government: Grants and contrib Interest and invest Gain on disposal o Total general re	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted ment gain f capital assets	evenues		52,694 203,377 157,000 84,795 508 12,319 2 88,484 2,682 1,126,630	3,693	52,694 203,377 157,000 84,795 508 12,319 2 92,177 2,682 1,132,308	2,725 - 4,201
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government : Grants and contrib Interest and invest Gain on disposal of	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted ment gain f capital assets	evenues		52,694 203,377 157,000 84,795 508 12,319 2 88,484 2,682 1,126,630 161,295	3,693	52,694 203,377 157,000 84,795 508 12,319 2 92,177 2,682 1,132,308 157,648	2,725 - 4,201 1,567
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government: Grants and contrib Interest and invest Gain on disposal o Total general re	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted ment gain f capital assets evenues	evenues to specific programs		52,694 203,377 157,000 84,795 508 12,319 2 88,484 2,682 1,126,630	3,693	52,694 203,377 157,000 84,795 508 12,319 2 92,177 2,682 1,132,308	2,725 - 4,201
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government : Grants and contrib Interest and invest Gain on disposal o Total general re Change in net	evied for debt service taxes taxes and use taxes f taxes shared unrestricted re utions not restricted ment gain f capital assets evenues position ning of year, as previ	evenues to specific programs		52,694 203,377 157,000 84,795 508 12,319 2 88,484 2,682 1,126,630 161,295	3,693 - - - - - - - - - - - - - - - - - - -	52,694 203,377 157,000 84,795 508 12,319 2 92,177 2,682 1,132,308 157,648	2,725 - 4,201 1,567
	Property taxes, le Personal income Business income Selective excise Payments in lieu o State government : Grants and contrib Interest and invest Gain on disposal o Total general re Change in net Net position - begin	evied for debt service taxes taxes and use taxes f taxes shared unrestricted reutions not restricted ment gain f capital assets evenues position ning of year, as preving g principle - adoption	evenues to specific programs iously presented on of GASB 101		52,694 203,377 157,000 84,795 508 12,319 2 88,484 2,682 1,126,630 161,295 1,912,236	3,693 - - - - - - - - - - - - - - - - - - -	52,694 203,377 157,000 84,795 508 12,319 2 92,177 2,682 1,132,308 157,648 1,955,952	2,725 - 4,201 1,567



#### **GOVERNMENTAL FUNDS**

Major governmental funds are defined as those funds whose revenues, expenditures, assets or liabilities (excluding extraordinary items) are at least ten percent of corresponding totals for all governmental funds for the same. The General Fund is always classified as a major fund. The modified cash basis of accounting is used to record revenues and expenditures in the *Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual* for each fund.

### **Major Governmental Funds:**

- General Fund accounts for and reports all financial operations of the County which are not accounted for and reported in another fund. The primary sources of revenues are property taxes, business income taxes, motor vehicle rental taxes, service charges, intergovernmental revenue, fees and permits, and interest income. The majority of expenditures in the General Fund are made for general government, public safety, health services, and social services. The General Fund also accounts for the repayment of short-term debt interest expenses incurred through the sale of short-term promissory notes.
- Federal/State Program Fund accounts for the majority of grant restricted revenues and expenditures related to funding received from federal, state and local programs. The fund also includes some non-restricted operational revenues in the form of fees and licenses.
- Supportive Housing Fund accounts for revenues received from Visitors Facilities Trust Fund (Livability and Safety Support Services). Funds will be used support services and programs for people experiencing homelessness, or who are at risk of becoming homeless, and services and programs addressing community livability and safety concerns associated with homelessness. This fund accounts for revenues and expenditures for supportive housing for those people experiencing homelessness. "HereTogether Program" revenues are derived from tax revenues passed through from Metro.
- Preschool for All Program Fund accounts for revenues and expenditures for the County Preschool for All Program. The primary source of revenue is personal income tax collections related to Ballot Measure 26-214 passed by the voters of Multnomah County on November 3, 2020, and effective January 1, 2021. Revenues are dedicated to fund universal, tuition-free, voluntary, and high quality preschool education within Multnomah County.
- Multnomah County Library Capital Construction Fund accounts for expenditures for the planning, renovation, and construction of certain library facilities as approved by Multnomah County voters on November 3, 2020, as Ballot Measure 26-211. Resources are derived from debt issuance and interest on bond proceeds. (See the Combining and Individual Statements and Schedules Governmental Funds section for the Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual) for this fund.

### MULTNOMAH COUNTY, OREGON

### Balance Sheet Governmental Funds June 30, 2025

### (amounts expressed in thousands)

		General Fund		Federal/State Program Special Revenue Fund	. <u></u>	Supportive Housing Special Revenue Fund
ASSETS						
Unrestricted:						
Cash and investments	\$	116,346	\$	-	\$	15,179
Receivables:						
Taxes		36,684		-		-
Accounts, net		1,740		-		-
Interest		9,379		-		-
Due from other funds		70,352		-		-
Inventories		395		-		-
Prepaids and deposits		10,497		97		3,469
Restricted:						
Cash and investments		8,850		52,154		51,362
Receivables:						
Taxes		-		-		21,501
Accounts, net		-		105,169		15,262
Inventories		-	. <u> </u>	1,006		
Total assets	\$	254,243	\$	158,426	\$	106,773
LIABILITIES						
Liabilities payable from unrestricted assets:						
Accounts payable	\$	45,401	\$	-	\$	-
Payroll payable		17,738		-		-
Due to other funds		-		-		-
Unearned revenue		29		-		-
Liabilities payable from restricted assets:						
Accounts payable		1,005		30,907		43,799
Payroll payable		-		1,377		7
Unearned revenue		-		52,154		-
Due to other funds		-		60,113		-
Total liabilities		64,173	_	144,551	_	43,806
<b>DEFERRED INFLOWS OF RESOURCES</b> Unrestricted:						
Resources not yet available:						
Property taxes		10,109		-		-
Restricted:						
Resources not yet available:						
Property taxes		-		-		<u> </u>
Total deferred inflows of resources		10,109	_	-	_	
FUND BALANCES						
Nonspendable		10,892		97		3,469
Restricted		7,845		13,778		44,319
Committed		99,674		-		4,166
Assigned		-		-		11,013
Unassigned		61,550		-		
Total fund balances		179,961		13,875	_	62,967
Total liabilities, deferred inflows of resources and fund balances	<u>\$</u>	254,243	\$	158,426	\$	106,773

The notes to the financial statements are an integral part of this statement.

	Preschool for All Program Special Revenue Fund		Multnomah County Library Capital Construction Project Fund	_	Other Governmental Funds		Total Governmental Funds
\$	57,884	\$	-	\$	166,099	\$	355,508
					3,193		39,877
	-		-		2,369		4,109
	_		_		2,507		9,379
	-		-		-		70,352
	-		-		285		680
	112		6		793		14,974
	538,121		141,400		192,398		984,285
	23,018		_		5,904		50,423
	-		2,039		45,183		167,653
	-		-		-		1,006
\$	619,135	\$	143,445	\$	416,224	\$	1,698,246
\$	- - - -	\$	- - - -	\$	10,796 138 1,109	\$	56,197 17,876 1,109 29
	9,015		22,136		17,942		124,804
	127		36		1,427		2,974
	-		774		1,511		54,439
	-		-		9,130		69,243
_	9,142		22,946	_	42,053	_	326,671
	-		-		-		10,109
	_		_		4,136		4,136
_		_	-	_	4,136	_	14,245
					<u> </u>		
	112		6		1,078		15,654
	551,997		120,493		209,339		947,771
	17,500		-		127,502		248,842
	40,384		-		32,279		83,676
_		_	-	_	(163)	_	61,387
_	609,993	_	120,499	_	370,035		1,357,330
\$	619,135	\$	143,445	\$	416,224	\$	1,698,246

# Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds June 30, 2025

# (dollar amounts expressed in thousands)

nd balances - governmental funds	\$	1,357,330
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital and lease assets used in governmental activities are not financial resources and,		
therefore, are not reported in the governmental funds:		
Governmental capital assets	2,525,558	
Less accumulated depreciation and amortization	(910,466)	1,615,092
Deferred outflows of resources related to pensions are applicable to future		
periods and, therefore, are not reported in the governmental funds:		
Deferred outflows of resources - OPEB - County Plan	13,803	
Deferred outflows of resources - OPEB - RHIA	678	
Deferred outflows of resources - pension	248,494	262,975
Accrued interest payable		(3,405
Long-term liabilities, not due and payable in the current period and,		
therefore, are not reported in the governmental funds:		
Bonds payable	(465,100)	
Loans payable	(1,615)	
Right-of-use obligations	(3,500)	(470,215
Accrued compensated absences are not due and payable in the current		
period and, therefore, are not reported in the funds		(44,643
Long-term asset / (liabilities) related to future periods and, therefore,		
are not reported in the governmental funds:		
Total OPEB - County Plan	(99,586)	
Net OPEB - RHIA	10,778	
Net pension	(604,722)	(693,530)
Deferred inflows of resources are applicable to future periods and,		
therefore, are not reported in the governmental funds:		
Deferred inflows of resources - OPEB - County Plan	(22,228)	
Deferred inflows of resources - OPEB - RHIA	(1,668)	
Deferred inflows of resources - pension	(45,203)	
Deferred inflows of resources - unamortized gain on debt refunding	(5,860)	(74,959)
Other long-term assets and deferred inflows of resources are not available		
to fund current period expenditures and, therefore, are not reported in the		
governmental funds:		
Property taxes	14,245	
Loans receivable	15,864	30,109
Internal service funds are used by management to charge the costs of certain		
activities to individual funds. Net position of the internal service funds is		
reported with governmental activities.		87,665
position of governmental activities	\$	2,066,419
position of governmental activities	<u> </u>	2,000,4

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

# For the Year Ended June 30, 2025 (amounts expressed in thousands)

	 General Fund	 Federal/State Program Special Revenue Fund	Supportive Housing Special Revenue Fund
REVENUES			
Taxes	\$ 603,851	\$ -	\$ -
Payments in lieu of taxes	435	-	-
Intergovernmental	12,900	872,308	150,831
Licenses and permits	13,808	1,040	-
Charges for services	11,357	5,960	142
Interest	11,801	46	2,861
Non-governmental grants	982	6,403	-
Service reimbursements	65,982	256	-
Investment earnings	27,621	-	-
Miscellaneous	 5,670	 51	
Total revenues	 754,407	 886,064	153,834
EXPENDITURES			
Current:	151.052		
General government	151,853	-	-
Health services	145,539	139,776	-
Social services	113,526	685,070	216,519
Public safety and justice	307,246	45,010	-
Community services	-	4,149	-
Library services	-	-	-
Roads, bridges, and bike path improvements		-	-
Capital outlay	2,776	103	-
Debt service:			
Principal	300	231	1,060
Interest	 19	 	48
Total expenditures	 721,259	 874,339	217,627
Revenues over (under) expenditures	 33,148	 11,725	(63,793)
OTHER FINANCING SOURCES (USES)			
Transfers in	1,288	-	-
Transfers out	(29,733)	(12,132)	(1,500)
Proceeds from sale of capital assets	49	-	-
Issuance of right-of-use obligations	 1,427	-	
Total other financing sources (uses)	(26,969)	(12,132)	(1,500)
Net change in fund balances	6,179	(407)	(65,293)
Fund balances - beginning	 173,782	 14,282	128,260
Fund balances - ending	\$ 179,961	\$ 13,875	\$ 62,967

_	Preschool for All Program Special Revenue Fund		Multnomah County Library Capital Construction Project Fund		Other Governmental Funds	_	Total Governmental Funds
\$	203,377	\$	-	\$	214,938	\$	1,022,166
	-		-		73		508
	-		-		108,961		1,145,000
	-		-		35,821		50,669
	-		781		13,893		32,133
	20,256		3,702		16,766		55,432
	-		-		3,155		10,540
	-		-		92,260		158,498
	-		101		1.540		27,621
_		_	101	_	1,549	_	7,371
_	223,633	_	4,584	-	487,416	_	2,509,938
	-		-		7		151,860
	-		-		34		285,349
	-		-		20,039		1,035,154
	-		-		11,114		363,370
	99,047		-		75,944		179,140
	-		37,409		109,121		146,530
	-		-		75,927		75,927
	-		78,177		77,424		158,480
	-		17		69,670		71,278
			1	_	43,294	_	43,362
_	99,047	_	115,604	_	482,574	_	2,510,450
_	124,586	_	(111,020)	_	4,842	_	(512)
	_		2,300		169,040		172,628
	-		-,- 00		(129,030)		(172,395)
	-		-		3,507		3,556
	-		-		742		2,169
_	-	_	2,300	_	44,259	_	5,958
	124,586		(108,720)		49,101		5,446
_	485,407	_	229,219	_	320,934	_	1,351,884
\$	609,993	\$	120,499	\$	370,035	\$	1,357,330

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities Governmental Funds

# For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Net change in fund balances - governmental funds		\$ 5,446
Amounts reported for governmental activities in the Statement of Activities are different because the following activities are not current financial resources or uses:  Governmental funds report capital outlay as expenditures. However, in the Statement of Activities the cost of those assets are depreciated or amortized over their estimated useful lives:		
Expenditures for capital assets Current year depreciation expense	158,480 (53,410)	
Contributed and donated capital assets - received	57	
Net loss on disposal of capital assets	(1,330)	103,797
Premium issued on long-term debt is reported as an other financing source in governmental funds, but an increase of long-term liabilities in the Statement of Net Position:  Premium liabilities reported under full accrual are amortized to interest expense in the		
Statement of Activities		6,887
Repayment of long-term debt are reported as expenditures, respectively in the governmental funds, but as reductions of long-term liabilities in the Statement of Net Position		71,278
Proceeds from the issuance of long-term debt (including issuance of right-of-use obligations) are reported as revenues, respectively, in the governmental funds, but as increases, respectively, of long-term liabilities in the Statement of Net Position		(2,169)
Some expenses reported in the Statement of Activities do not require use of current resources, and therefore, are not reported as expenditures in governmental funds.  Changes related to long-term liabilities included:		
Accrual of OPERS net pension liability items Accrual of other postemployment liability items Compensated absences	(29,036) 888 (3,748)	(22.0(2)
Accrued interest	(167)	(32,063)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. The net adjustment of these revenues recognized in different years for modified vs full accrual may result in a net increase or net decrease of revenue.		6,349
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is reported with governmental activities		1,770
Change in net position of governmental activities		\$ 161,295

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual General Fund

# For the Year Ended June 30, 2025 (amounts expressed in thousands)

Revenues           Final           Revenues           Taxes:           Property         \$ 403,869         \$ 403,869           Business income         162,954         162,954           Motor vehicle rental         36,736         36,736           Transient lodging         -         -           Heavy equipment rental         500         500           Payments in lieu of taxes         60         60           Intergovernmental         13,527         13,527           Licenses and permits         15,069         15,069           Charges for services         16,315         16,315           Interest         8,160         8,160           Other:         Service reimbursements         67,349         67,632           Miscellaneous         5,895         5,895           Total revenues         730,434         730,717           EXPENDITURES         Current:           Community justice         89,126         89,156           Community services         30,005         30,016	4 157,000 6 39,639 - 51 0 309	(5,954
Taxes:       Property       \$ 403,869       \$ 403,869         Business income       162,954       162,954         Motor vehicle rental       36,736       36,736         Transient lodging       -         Heavy equipment rental       500       500         Payments in lieu of taxes       60       60         Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       Community justice       89,126       89,156	4 157,000 6 39,639 - 51 0 309	(5,954
Property         \$ 403,869         \$ 403,869           Business income         162,954         162,954           Motor vehicle rental         36,736         36,736           Transient lodging         -           Heavy equipment rental         500         500           Payments in lieu of taxes         60         60           Intergovernmental         13,527         13,527           Licenses and permits         15,069         15,069           Charges for services         16,315         16,315           Interest         8,160         8,160           Other:         -         -           Non-governmental grants         -         -           Service reimbursements         67,349         67,632           Miscellaneous         5,895         5,895           Total revenues         730,434         730,717           EXPENDITURES         Current:         -           Community justice         89,126         89,126	4 157,000 6 39,639 - 51 0 309	(5,954
Business income       162,954       162,954         Motor vehicle rental       36,736       36,736         Transient lodging       -       -         Heavy equipment rental       500       500         Payments in lieu of taxes       60       60         Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       -       -         Community justice       89,126       89,156	4 157,000 6 39,639 - 51 0 309	(5,954
Motor vehicle rental       36,736       36,736         Transient lodging       -         Heavy equipment rental       500       500         Payments in lieu of taxes       60       60         Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       -       89,126       89,156	6 39,639 - 51 0 309	
Transient lodging       -         Heavy equipment rental       500       500         Payments in lieu of taxes       60       60         Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       -       89,126       89,156	51 0 309	2.903
Heavy equipment rental       500       500         Payments in lieu of taxes       60       60         Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       -       89,126       89,156	0 309	2,703
Payments in lieu of taxes       60       60         Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       -       89,126       89,156		51
Intergovernmental       13,527       13,527         Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       89,126       89,156         Community justice       89,126       89,156	125	(191
Licenses and permits       15,069       15,069         Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       -       -         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       -       89,126       89,156		
Charges for services       16,315       16,315         Interest       8,160       8,160         Other:       8,160       8,160         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       89,126       89,156         Community justice       89,126       89,156		
Interest       8,160       8,160         Other:       8,160       8,160         Non-governmental grants       -       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       89,126       89,156         Community justice       89,126       89,156		
Other:         Non-governmental grants       -         Service reimbursements       67,349       67,632         Miscellaneous       5,895       5,895         Total revenues       730,434       730,717         EXPENDITURES         Current:       Community justice       89,126       89,156		
Non-governmental grants         -           Service reimbursements         67,349         67,632           Miscellaneous         5,895         5,895           Total revenues         730,434         730,717           EXPENDITURES           Current:         89,126         89,156	0 11,801	3,641
Service reimbursements         67,349         67,632           Miscellaneous         5,895         5,895           Total revenues         730,434         730,712           EXPENDITURES           Current:         Community justice         89,126         89,156		
Miscellaneous         5,895         5,895           Total revenues         730,434         730,717           EXPENDITURES         Current:           Community justice         89,126         89,156	- 982	
Total revenues         730,434         730,717           EXPENDITURES         Current:         89,126         89,156           Community justice         89,126         89,156		, ,
EXPENDITURES Current: Community justice 89,126 89,156		
Current: Community justice 89,126 89,156	7 726,786	(3,931
Community justice 89,126 89,156		
Community services 30,005 30,010	6 80,285	8,871
	0 28,447	1,563
County assets 10,274 10,274		
County management 70,107 70,20°		
District attorney 46,084 46,186		
Health services 151,960 151,68°		
Human services 84,076 83,432		
Homeless services 35,932 35,727		
Nondepartmental 57,197 58,305		
Sheriff 185,694 185,722		
Contingency 23,413 22,699		22,699
Total expenditures 783,868 783,403	5 719,834	63,571
Revenues over (under) expenditures (53,434) (52,688	8) 6,952	59,640
OTHER FINANCING SOURCES (USES)		
Transfers in 1,536 1,540	0 1,288	(252
Transfers out (28,983) (29,733	3) (29,733)	) -
Proceeds from sale of capital assets	- 49	
Total other financing sources (uses) (27,447) (28,193)	(28,396)	(203
Net change in fund balances (80,881) (80,881)	1) (21,444)	59,437
Fund balances - beginning 155,956 155,956	6 197,370	41,414
Fund balances - ending \$ 75,075 \$ 75,075	5 ¢ 175 026	\$ 100,851
Reconciliation to modified accrual basis:	<u>5</u> \$ 175,926	
Accumulated unrealized gain (loss) on investments	<u>5</u> \$ 173,920	
Fund balance as reported on the Statement of Revenues, Expenditures,	4,035	
and Changes in Fund Balances, Governmental Funds	<b>=</b>	

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Federal/State Program Special Revenue Fund For the Year Ended June 30, 2025

(amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual		
		Original	_	Final		Amounts		Variance
REVENUES								
Intergovernmental	\$	430,458	9	\$ 461,294	\$	438,412	\$	(22,882)
Licenses and permits	Ψ	1,321	4	1,321	Ψ	1,040	Ψ	(281)
Charges for services		6,132		6,132		5,960		(172)
Interest		22		22		46		24
Non-governmental grants		4,093		4,093		6,403		2,310
Service reimbursements		4,093		4,093		256		256
Miscellaneous		2,484		2,484		51		(2,433)
Total revenues	_	444,510		475,346	_	452,168	_	(23,178)
			_			· ·	_	
EXPENDITURES								
Current:		26 121		27.616		26 210		1 406
Community justice		26,131		27,616		26,210		1,406
Community services		2,369		2,369		1,206		1,163
County assets		126		126		17		109
District attorney		8,117		9,000		8,257		743
Health services		167,954		160,774		139,776		20,998
Human services		178,115		183,449		181,159		2,290
Homeless services		55,853		74,242		70,118		4,124
Nondepartmental		3,659		3,716		2,926		790
Sheriff		12,890		13,158	_	10,543		2,615
Total expenditures		455,214		474,450		440,212		34,238
Revenues over (under) expenditures	_	(10,704)	_	896	_	11,956	_	11,060
OTHER FINANCING SOURCES (USES)								
Transfers out		(532)		(12,132)		(12,132)		_
Loan remittances		· -		· · · ·		(231)		(231)
Total other financing sources (uses)		(532)		(12,132)		(12,363)		(231)
Net change in fund balances		(11,236)		(11,236)		(407)		10,829
Fund balances - beginning		11,475		11,475		14,282		2,807
Fund balances - ending	\$	239	9	\$ 239		13,875	\$	13,636
Reconciliation to modified accrual basis:  Some medical service providers through County State, rather than funds flowing through the Co added as revenues and expenditures: Intergovernmental revenues						(433,896)		
Payments to service providers						433,896		
Fund balance as reported on the Governmental I	und	ls Statement of						
Revenues, Expenditures, and Changes in Fund l	Bala	nces			\$	13,875		

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Supportive Housing Special Revenue Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>				Actual				
		Original			Final		Amounts		Variance
REVENUES									
Intergovernmental	\$	156,507	9	\$	149,266	\$	150,831	\$	1,565
Charges for services	*	-		*	-	-	142	-	142
Interest		-			-		2,861		2,861
Total revenues		156,507			149,266		153,834	_	4,568
EXPENDITURES									
Current:									
Community justice		3,294			3,294		2,636		658
County management		197			197		125		72
Library		180			180		65		115
District attorney		415			415		158		257
Health services		17,896			17,896		15,872		2,024
Human services		9,670			9,325		7,922		1,403
Homeless services		233,210			230,467		187,262		43,205
Nondepartmental		4,661			4,661		3,587		1,074
Contingency		33,287			5,464		-		5,464
Total expenditures		302,810			271,899		217,627		54,272
Revenues over (under) expenditures	_	(146,303)			(122,633)		(63,793)	. <u> </u>	58,840
OTHER FINANCING SOURCES (USES)									
Transfers out		(2,000)			(2,000)		(1,500)		500
Net change in fund balances		(148,303)			(124,633)		(65,293)		59,340
Fund balances - beginning		148,303			124,633	_	128,260	_	3,627
Fund balances - ending	\$	<u>-</u>	5	\$	<u>-</u>	\$	62,967	\$	62,967

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Preschool for All Program Special Revenue Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>				Actual			
		Original		Final		Amounts		Variance
REVENUES								
Taxes	\$	163,000	\$	163,000	\$	203,377	\$	40,377
Interest		-		-		20,256		20,256
Total revenues		163,000		163,000		223,633		60,633
EXPENDITURES								
Current:								
County management		6,850		6,850		6,794		56
Health services		1,845		1,845		1,830		15
Human services		97,615		101,503		90,423		11,080
Contingency		16,300		12,412		-		12,412
Total expenditures		122,610		122,610		99,047		23,563
Net change in fund balances		40,390		40,390		124,586		84,196
Fund balances - beginning		409,273		409,273		485,407		76,134
Fund balances - ending	\$	449,663	\$	449,663	\$	609,993	\$	160,330

#### PROPRIETARY FUNDS

The County utilizes ten proprietary funds made up of four enterprise funds and six internal service funds. See the *Combining and Individual Statements and Schedules - Proprietary Funds* section for the nonmajor enterprise funds and the internal service funds; this section also includes the *Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual* for the Health Department FQHC Fund, a major enterprise fund along with the nonmajor enterprise funds.

These funds are used to finance and account for Integrated Clinical Services, and for the acquisition, operation and maintenance of sewage treatment facilities, street lighting facilities and mental health claims administration, which are supported by user charges.

The County accounts for certain expenditures of the enterprise funds for budgetary purposes on the modified cash basis of accounting. For financial reporting purposes, the full accrual basis of accounting is used. The difference in the accounting basis used relates primarily to the methods of accounting for revenue accruals, depreciation and capital outlay, compensated absences, claims and judgments payable, leases, and pension and other postemployment benefits.

## **Major Enterprise Fund:**

• Health Department FQHC Fund - accounts for revenues and expenditures for the County's Community Health Center Program. The Community Health Centers are community based, patient governed organizations that provide comprehensive primary care and preventative care, including health, oral health, and mental health/substances abuse services. The primary source of revenue is the Consolidated Health Centers 330 grant, medical fees (e.g. Medicaid and Medicare), third party reimbursements, and other State and local program income. All program income is restricted to uses that further the objectives of the Community Health Center.

# Statement of Net Position Proprietary Funds June 30, 2025

(amounts expressed in thousands)

	Business-t	Business-type Activities - Enterprise Funds						
	Health Department FQHC	Other Nonmajor Enterprise	Total	Governmental Activities - Internal Service Funds				
ASSETS								
Current assets (unrestricted):								
Cash and investments	\$ 84,943	\$ 5,065	\$ 90,008	\$ 149,291				
Receivables:								
Accounts, net	20,591	-	20,591	227				
Special assessments	-	54	54	-				
Leases receivable	-	-	-	303				
Inventories	702	188	890	1,724				
Prepaid items	138	10	148	6,215				
Total current assets	106,374	5,317	111,691	157,760				
Noncurrent assets (unrestricted):								
Leases receivable	-	-	-	888				
Capital assets:								
Capital assets, not being depreciated	-	2,856	2,856	6,084				
Capital assets, net of accumulated								
depreciation and amortization	1,934	4,729	6,663	72,593				
Noncurrent assets (restricted):								
Net OPEB asset - RHIA	1,508	-	1,508	1,203				
Total noncurrent assets	3,442	7,585	11,027	80,768				
Total assets	109,816	12,902	122,718	238,528				
DEFERRED OUTFLOWS OF RESOURCES Unrestricted:	1.040		1.040	1.200				
OPEB - County Plan	1,949	-	1,949	1,390				
OPEB - RHIA	95	-	95	75				
Pension plan	34,757	-	34,757	27,737				
Total deferred outflows of resources	36,801	-	36,801	29,202				
<b>LIABILITIES</b> Current liabilities (payable from unrestricted assets):								
Accounts payable	3,591	528	4,119	10,455				
Payroll payable	1,810	-	1,810	1,255				
Unearned revenue	237	-	237	-				
Compensated absences	3,311	-	3,311	3,075				
Claims and judgments payable	-	-	-	14,938				
Accrued interest payable	-	-	-	227				
Right-of-use obligations	65	-	65	12,804				
OPEB liability - County Plan	877		877	625				
Total current liabilities	9,891	528	10,419	43,379				
Noncurrent liabilities (payable from unrestricted assets):								
Compensated absences	2,698	-	2,698	2,473				
Right-of-use obligations	72	-	72	48,642				
OPEB liability - County Plan	13,186	-	13,186	9,405				
Net pension liability	84,583		84,583	67,503				
Total noncurrent liabilities	100,539	<u>-</u>	100,539	128,023				
Total liabilities	110,430	528	110,958	171,402				

(Continued)

# Statement of Net Position Proprietary Funds June 30, 2025

# (amounts expressed in thousands)

	Business-t			
	Health Other Department Nonmajor FQHC Enterprise			Governmental Activities - Internal Service Funds
DEFERRED INFLOWS OF RESOURCES				
Unrestricted:				
Leases	-	-	-	1,191
OPEB - County Plan	3,139	-	3,139	2,239
OPEB - RHIA	233	-	233	187
Pension plan	6,323		6,323	5,046
Total deferred inflows of resources	9,695	<u>-</u>	9,695	8,663
NET POSITION				
Net investment in capital assets	1,797	7,585	9,382	17,221
Restricted	1,508	-	1,508	1,203
Unrestricted	23,187	4,789	27,976	69,241
Total net position	\$ 26,492	\$ 12,374	\$ 38,866	\$ 87,665

## Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds

# For the Year Ended June 30, 2025 (amounts expressed in thousands)

OPERATING REVENUES         Sommajor Enterprise         Activities Internal Service Fund           Current assessments         \$ 1,968         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,269         \$ 1,268         \$ 1,269         \$ 1,268		Business-type	e Activities - Ent	erprise Funds	
Current assessments		Department	Nonmajor	Total	
Prior assessments         -         17         17         -           Charges for services         1,552         2         1,554         331,890           Intergovernmental charges for services         157,809         -         157,809         1,367           Intergovernmental grants         13,865         -         13,865         -           Non-governmental grants         21,856         -         21,856         -           Insurance premiums         -         -         5         5         -           Licenses and permits         -         5         5         5         4           Miscellaneous         330         468         798         3,217           Total operating revenues         195,412         2,460         197,872         349,410           OPERATING EXPENSES           Cost of sales and services         203,697         963         204,660         321,686           Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating in	OPERATING REVENUES				
Charges for services	Current assessments	\$ -	\$ 1,968	\$ 1,968	\$ -
Intergovernmental charges for services		-	17		-
Services	Charges for services	1,552	2	1,554	331,890
Intergovernmental grants	Intergovernmental charges for				
Non-governmental grants   1856   - 21,856   - 12,932	services	157,809	-	157,809	1,367
Insurance premiums	Intergovernmental grants	13,865	-	13,865	-
Licenses and permits         -         5         5         4           Miscellaneous         330         468         798         3,217           Total operating revenues         195,412         2,460         197,872         349,410           OPERATING EXPENSES           Cost of sales and services         203,697         963         204,660         321,686           Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating income (loss)         (8,734)         1,200         (7,534)         (2,427           NONOPERATING REVENUES (EXPENSES)           Interest revenue         3,487         206         3,693         5,431           Interest expense         -         -         -         -         (1,457           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers out         -	Non-governmental grants	21,856	-	21,856	-
Miscellaneous         330         468         798         3,217           Total operating revenues         195,412         2,460         197,872         349,410           OPERATING EXPENSES           Cost of sales and services         203,697         963         204,660         321,686           Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating income (loss)         (8,734)         1,200         (7,534)         (2,427           NONOPERATING REVENUES (EXPENSES)         (EXPENSES)         1,457         206         3,693         5,431           Interest expense         -         -         -         -         -         (1,457           Total onoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         -         42           Capital contributions in <td>Insurance premiums</td> <td>-</td> <td>-</td> <td>-</td> <td>12,932</td>	Insurance premiums	-	-	-	12,932
Total operating revenues   195,412   2,460   197,872   349,410	Licenses and permits	-	5	5	4
Total operating revenues         195,412         2,460         197,872         349,410           OPERATING EXPENSES           Cost of sales and services         203,697         963         204,660         321,686           Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating income (loss)         (8,734)         1,200         (7,534)         (2,427           NONOPERATING REVENUES (EXPENSES) Interest revenue         3,487         206         3,693         5,431           Interest expense         -         -         -         -         (1,457           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         -         42           Transfers out         -         -         -         -         42           Capital contributions in         - <td></td> <td>330</td> <td>468</td> <td>798</td> <td>3,217</td>		330	468	798	3,217
Cost of sales and services         203,697         963         204,660         321,686           Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating income (loss)         (8,734)         1,200         (7,534)         (2,427           NONOPERATING REVENUES (EXPENSES)         (EXPENSES)         3,487         206         3,693         5,431           Interest revenue         3,487         206         3,693         5,431           Interest expense         -         -         -         -         (1,457           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         442           Transfers out         -         -         -         442           Transfers out         -         -         -         442           Change in net position	Total operating revenues				349,410
Cost of sales and services         203,697         963         204,660         321,686           Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating income (loss)         (8,734)         1,200         (7,534)         (2,427           NONOPERATING REVENUES (EXPENSES)         (EXPENSES)         3,487         206         3,693         5,431           Interest revenue         3,487         206         3,693         5,431           Interest expense         -         -         -         -         (1,457           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         442           Transfers out         -         -         -         442           Transfers out         -         -         -         442           Change in net position	ODED ATING EVDENCES				
Administration         236         73         309         10,532           Depreciation and amortization         213         224         437         19,619           Total operating expenses         204,146         1,260         205,406         351,837           Operating income (loss)         (8,734)         1,200         (7,534)         (2,427           NONOPERATING REVENUES (EXPENSES)           Interest revenue         3,487         206         3,693         5,431           Interest expense         -         -         -         -         (1,457           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         442           Transfers out         -         -         -         -         675           Capital contributions in         -         198         198         -           Gain (loss) on sale of capital assets         (4)         -         (4)         456           Change in net position         (5,251)         1,604         (3,647)		202 607	062	204 660	221 696
Depreciation and amortization   213   224   437   19,619     Total operating expenses   204,146   1,260   205,406   351,837     Operating income (loss)   (8,734)   1,200   (7,534)   (2,427     NONOPERATING REVENUES (EXPENSES)     Interest revenue   3,487   206   3,693   5,431     Interest expense   (1,457     Total nonoperating revenues (expenses)   3,487   206   3,693   3,974     Income (loss) before contributions and transfers   (5,247)   1,406   (3,841)   1,547     Transfers in     442     Transfers out     (675     Capital contributions in   - 198   198   198     Gain (loss) on sale of capital assets   (4)   -   (4)   456     Change in net position   (5,251)   1,604   (3,647)   1,770     Net position - beginning of year, as previously presented   32,946   10,770   43,716   86,792     Change in accounting principle - adoption of GASB 101   (1,203)   - (1,203)   (897     Net position - beginning of year, as restated   31,743   10,770   42,513   85,895					·
Total operating expenses   204,146   1,260   205,406   351,837     Operating income (loss)   (8,734)   1,200   (7,534)   (2,427     NONOPERATING REVENUES (EXPENSES)     Interest revenue					
Operating income (loss)   (8,734)   1,200   (7,534)   (2,427)					
NONOPERATING REVENUES (EXPENSES)           Interest revenue         3,487         206         3,693         5,431           Interest revenue         -         -         -         (1,457           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         442           Transfers out         -         -         -         (675           Capital contributions in         -         198         198         -           Gain (loss) on sale of capital assets         (4)         -         (4)         456           Change in net position         (5,251)         1,604         (3,647)         1,770           Net position - beginning of year, as previously presented         32,946         10,770         43,716         86,792           Change in accounting principle - adoption of GASB 101         (1,203)         -         (1,203)         (897           Net position - beginning of year, as restated         31,743         10,770         42,513         85,895	Total operating expenses	204,146	1,260	205,406	351,837
Interest revenue   3,487   206   3,693   5,431     Interest expense   -   -   -   (1,457     Total nonoperating revenues (expenses)   3,487   206   3,693   3,974     Income (loss) before contributions and transfers   (5,247)   1,406   (3,841)   1,547     Transfers in   -   -   -   442     Transfers out   -   -   -   (675     Capital contributions in   -   198   198   198     Gain (loss) on sale of capital assets   (4)   -   (4)   456     Change in net position   (5,251)   1,604   (3,647)   1,770     Net position - beginning of year, as previously presented   32,946   10,770   43,716   86,792     Change in accounting principle -   adoption of GASB 101   (1,203)   -   (1,203)   (897     Net position - beginning of year, as restated   31,743   10,770   42,513   85,895	Operating income (loss)	(8,734)	1,200	(7,534)	(2,427)
Interest revenue         3,487         206         3,693         5,431           Interest expense         -         -         -         -         (1,457           Total nonoperating revenues         (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         442           Transfers out         -         -         -         -         (675           Capital contributions in         -         198         198         -           Gain (loss) on sale of capital assets         (4)         -         (4)         456           Change in net position         (5,251)         1,604         (3,647)         1,770           Net position - beginning of year, as previously presented         32,946         10,770         43,716         86,792           Change in accounting principle - adoption of GASB 101         (1,203)         -         (1,203)         (897           Net position - beginning of year, as restated         31,743         10,770         42,513         85,895					
Interest expense         -         -         -         -         (1,457)           Total nonoperating revenues (expenses)         3,487         206         3,693         3,974           Income (loss) before contributions and transfers         (5,247)         1,406         (3,841)         1,547           Transfers in         -         -         -         -         442           Transfers out         -         -         -         (675)           Capital contributions in         -         198         198         -           Gain (loss) on sale of capital assets         (4)         -         (4)         456           Change in net position         (5,251)         1,604         (3,647)         1,770           Net position - beginning of year, as previously presented         32,946         10,770         43,716         86,792           Change in accounting principle - adoption of GASB 101         (1,203)         -         (1,203)         (897)           Net position - beginning of year, as restated         31,743         10,770         42,513         85,895	· ·	3,487	206	3,693	5,431
Total nonoperating revenues (expenses)       3,487       206       3,693       3,974         Income (loss) before contributions and transfers       (5,247)       1,406       (3,841)       1,547         Transfers in       -       -       -       -       442         Transfers out       -       -       -       -       (675         Capital contributions in       -       198       198       -         Gain (loss) on sale of capital assets       (4)       -       (4)       456         Change in net position       (5,251)       1,604       (3,647)       1,770         Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       -       (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895	Interest expense	, -	_	, <u>-</u>	•
(expenses)       3,487       206       3,693       3,974         Income (loss) before contributions and transfers       (5,247)       1,406       (3,841)       1,547         Transfers in       -       -       -       -       442         Transfers out       -       -       -       -       (675         Capital contributions in       -       198       198       -         Gain (loss) on sale of capital assets       (4)       -       (4)       456         Change in net position       (5,251)       1,604       (3,647)       1,770         Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       -       (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895		-			()/
and transfers       (5,247)       1,406       (3,841)       1,547         Transfers in       -       -       -       442         Transfers out       -       -       -       (675         Capital contributions in       -       198       198       -         Gain (loss) on sale of capital assets       (4)       -       (4)       456         Change in net position       (5,251)       1,604       (3,647)       1,770         Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       -       (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895		3,487	206	3,693	3,974
and transfers       (5,247)       1,406       (3,841)       1,547         Transfers in       -       -       -       442         Transfers out       -       -       -       (675         Capital contributions in       -       198       198       -         Gain (loss) on sale of capital assets       (4)       -       (4)       456         Change in net position       (5,251)       1,604       (3,647)       1,770         Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       -       (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895	Income (loss) before contributions				
Transfers out         -         -         -         (675           Capital contributions in         -         198         198         -           Gain (loss) on sale of capital assets         (4)         -         (4)         456           Change in net position         (5,251)         1,604         (3,647)         1,770           Net position - beginning of year, as previously presented         32,946         10,770         43,716         86,792           Change in accounting principle - adoption of GASB 101         (1,203)         -         (1,203)         (897           Net position - beginning of year, as restated         31,743         10,770         42,513         85,895		(5,247)	1,406	(3,841)	1,547
Transfers out         -         -         -         (675           Capital contributions in         -         198         198         -           Gain (loss) on sale of capital assets         (4)         -         (4)         456           Change in net position         (5,251)         1,604         (3,647)         1,770           Net position - beginning of year, as previously presented         32,946         10,770         43,716         86,792           Change in accounting principle - adoption of GASB 101         (1,203)         -         (1,203)         (897           Net position - beginning of year, as restated         31,743         10,770         42,513         85,895	Transfers in	-	_	-	442
Gain (loss) on sale of capital assets       (4)       -       (4)       456         Change in net position       (5,251)       1,604       (3,647)       1,770         Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       -       (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895	Transfers out	-	-	-	(675)
Gain (loss) on sale of capital assets       (4)       -       (4)       456         Change in net position       (5,251)       1,604       (3,647)       1,770         Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       -       (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895	Capital contributions in	-	198	198	· -
Net position - beginning of year, as previously presented       32,946       10,770       43,716       86,792         Change in accounting principle - adoption of GASB 101       (1,203)       - (1,203)       (897         Net position - beginning of year, as restated       31,743       10,770       42,513       85,895		(4)		(4)	456
as previously presented 32,946 10,770 43,716 86,792  Change in accounting principle - adoption of GASB 101 (1,203) - (1,203) (897)  Net position - beginning of year, as restated 31,743 10,770 42,513 85,895	Change in net position	(5,251)	1,604	(3,647)	1,770
adoption of GASB 101     (1,203)     - (1,203)     (897)       Net position - beginning of year, as restated     31,743     10,770     42,513     85,895	as previously presented	32,946	10,770	43,716	86,792
as restated 31,743 10,770 42,513 85,895	adoption of GASB 101	(1,203)		(1,203)	(897)
		31 743	10 770	42 513	85 805
	Net position - end of year	\$ 26,492	\$ 12,374	\$ 38,866	\$ 87,665

# Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2025

(amounts expressed in thousands)

	Bu	siness-type A						
	Other Health Nonmajor Department Enterprise FQHC Fund Funds Total		Total	Governmental Activities - Internal Service Funds				
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers and users	\$	153,422	\$	1,990	\$	155,412	\$	18,890
Receipts for interfund services provided		-		-		-		330,640
Receipts from grants and awards		35,722		-		35,722		<del>-</del>
Payments to suppliers		(61,203)		(1,335)		(62,538)		(227,084)
Payments to employees		(108,927)		-		(108,927)		(74,691)
Payments for interfund services used		(26,073)		(18)		(26,091)		(24,163)
Net cash provided by (used for) operating activities		(7,059)		637	_	(6,422)		23,592
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in								442
Transfers in		-		-		-		
		<del>-</del>	-		_		-	(675)
Net cash provided by (used for) noncapital and related financing activities		<u>-</u> _		<u>-</u>				(233)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Principal paid on right-of-use obligations		-		-		-		(11,987)
Interest paid on right-of-use obligations		-		-		-		(1,475)
Acquisition of capital assets		(144)		(693)		(837)		(7,531)
Proceeds from the sale of capital assets								500
Net cash provided by (used for) capital and								
related financing activities		(144)		(693)	_	(837)		(20,493)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest earnings		3,487		206		3,693		5,431
Net cash provided by (used for) investing activities		3,487		206		3,693		5,431
Net increase (decrease) in cash and cash equivalents		(3,716)		150		(3,566)		8,297
Cash and cash equivalents - beginning		88,659		4,915		93,574		140,994
Cash and cash equivalents - ending	\$	84,943	\$	5,065	\$	90,008	\$	149,291

## Statement of Cash Flows Proprietary Funds

# For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Dep	lealth partment HC Fund	No Ent	Other nmajor terprise Funds	Total		Governmental Activities - Internal Service Funds	
Reconciliation of operating income (loss) to net								
cash provided by (used for) operating activities:								
Operating income (loss)	\$	(8,734)	\$	1,200	\$	(7,534)	\$	(2,427)
Adjustments to reconcile operating income (loss) to								
net cash provided by (used for) operating activities:								
Depreciation and amortization of capital assets		213		224		437		19,619
Changes in assets, liabilities, and deferred inflows/outflows of resources:								
Accounts receivables, net		(398)		-		(398)		118
Special assessments receivable		-		(1)		(1)		-
Inventories		30		(109)		(79)		(301)
Prepaid items		(8)		(8)		(16)		3,164
Accounts payable		488		(210)		278		(4,973)
Payroll payable		224		-		224		101
Unearned revenue		(5,606)		-		(5,606)		_
Compensated absences		193		-		193		423
Claims and judgments payable		-		-		-		1,611
Total OPEB liability - County Plan		(1,004)		(110)		(1,114)		(1,166)
Deferred outflows - OPEB - County Plan		462		18		480		402
Deferred inflows - OPEB - County Plan		1,147		(15)		1,132		759
Net OPEB asset - RHIA		(537)		7		(530)		(458)
Deferred outflows - OPEB - RHIA		127		2		129		94
Deferred inflows - OPEB - RHIA		144		(1)		143		119
Net pension liability		12,396		(520)		11,876		12,140
Deferred outflows - pension		(6,674)		202		(6,472)		(6,198)
Deferred inflows - pension		478		(42)		436		565
Total adjustments		1,675		(563)		1,112	-	26,019
Net cash provided by (used for) operating activities	\$	(7,059)	\$	637	\$	(6,422)	\$	23,592
		(,,,,,,	<u> </u>		_	(*,)		
Noncash activities:								
Capital contributions in	\$	_	\$	198	\$	198	\$	_
Acquisition of ROU assets with additions to ROU liabilities	\$	138	\$	170	\$	138	\$	18,001
Acquisition of ROU assets with additions to ROU habilities	Ф	138	Ф	-	Ф	138	Ф	10,001

# FIDUCIARY FUNDS

# MULTNOMAH COUNTY, OREGON Statement of Fiduciary Net Position June 30, 2025

# (amounts expressed in thousands)

		Custodial Funds		
ASSETS				
Restricted assets:				
Cash and investments	\$	64,412		
Taxes receivable		58,939		
Total assets		123,351		
LIABILITIES				
Liabilities payable from restricted assets:				
Accounts payable		7,921		
Due to other governmental units		54,414		
Total liabilities		62,335		
NET POSITION				
Restricted for:				
Individuals, organizations, and other governments		61,016		
Total net position	\$	61,010		

# Statement of Changes in Fiduciary Net Position For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Custodial Funds			
ADDITIONS				
Taxes collected	\$ 4,108,455			
Taxes collected for other governments	33,852			
Deposits held for others	4,646			
Charges for services	1,344			
Interest	6,249			
Miscellaneous	3,797			
Total additions	4,158,343			
DEDUCTIONS Administrative Support	159			
Payments of taxes to other governments	4,150,638			
Payments paid to others	4,130,038			
Distributions to others	1,676			
Total deductions	4,157,113			
Total deductions	4,137,113			
Change in net position	1,230			
Net position - beginning	59,786			
Net position - ending	\$ 61,016			

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

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For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Note I. Summary of significant accounting policies

#### A. Reporting entity

Multnomah County, Oregon (County), established in 1854, is organized under the Oregon Revised Statutes (ORS), chapter 201.260 as a municipal corporation. The Board of County Commissioners, comprised of an elected chair and four commissioners, forms the legislative branch of the County government.

The accompanying financial statements present the County and its component units, entities for which the County is considered financially accountable. Criteria that indicates financial accountability includes, but is not limited to, the following:

- Appointment by the County of a voting majority of members of the governing body of an
  organization with the ability to impose its will on the daily operations of an organization, such as the
  power to remove appointed members at will; to modify or approve budgets, rates or fees; to make
  other substantive decisions; or
- Provision by the organization of specific financial benefits to the County; imposition by an
  organization of specific financial burdens on the County, such as assumption of deficits or provision
  of support; or
- Fiscal dependency of the organization and reliance on the County, such as: lack of authority to determine a budget, approve rates, or issue its own bonded debt without County approval.

Blended component units, although legally separate entities, are in substance part of the County's operations. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt or levying of taxes. Multnomah County has three blended component units, which are included in this report. Separate financial statements for the individual component units may be obtained at the Finance and Risk Management Division of the County's administrative offices.

**Blended component units.** Dunthorpe-Riverdale Sanitary Service District No. 1 and Mid-Multnomah County Street Lighting Service District No. 14 serve residents within each district's geographical boundaries and are governed by a board comprised of the County's elected Board. The Board approves rates for user charges for both districts. Each district is reported as a nonmajor enterprise fund. County management handles the management of the districts.

The Library District of Multnomah County was created on July 1, 2013. In November 2012, the voters of Multnomah County approved a measure to form and fund a library district with a permanent rate dedicated to library services, operations, books, materials, programs, activities and oversight of the district. The Library District's permanent rate means library operations will have stable and dedicated funding. The Library District is reported as a special revenue fund and is governed by a board comprised of the County's elected Board. The County and the Library District have executed an intergovernmental agreement, which states that the County will be reimbursed by the Library District for the cost of library operations.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The County also maintains a Hospital Facilities Authority (Authority) that issues conduit debt for health care facilities. The Authority is considered a blended component unit of the County because the board for the Authority consists of board members from the County. The Authority is strictly only a conduit of debt; there are no resources and any costs the County incurs related to the Authority are reported as expenses by the County. The County is not fiscally accountable for the Authority, nor do the County and the Authority have any financial benefit or burden between their relationships.

**Discretely presented component unit.** The Library Foundation (TLF) is a legally separate, tax-exempt component unit of the County. TLF's purpose is to support the County's libraries through raising, receiving, administering and disbursing funds, grants, bequests and gifts for the benefit of the County libraries. Although the County does not control the timing or amount of receipts from TLF, the majority of resources or income thereon that TLF holds and invests is restricted to the County libraries' activities by the donors. TLF is a discretely presented component unit as the nature and relationship with the County is significant, and to exclude TLF would cause the County's financial statements to be misleading. TLF is the beneficiary of a split-interest agreement; details are provided in TLF's *Notes to the Financial Statements*.

TLF is a private non-profit organization that reports under the Financial Accounting Standards Board (FASB) standards, including FASB Statement ASC 958, *Financial Reporting for Not-for-Profit Organizations*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to TLF's financial information in the County's financial reporting entity for these differences. TLF is an organization that is tax-exempt under Section 501(c) (3) of the Internal Revenue Code.

A complete copy of The Library Foundation's financial statements can be obtained by contacting: The Library Foundation, 620 SW Fifth Ave, Suite 1025, Portland, Oregon, 97204 or online at: <a href="https://www.libraryfoundation.org/facts-and-financials">https://www.libraryfoundation.org/facts-and-financials</a>.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the *Statement of Net Position* and the *Statement of Activities*) report information on all of the non-fiduciary activities of the County (the primary government) and its component units. With the exception of interfund service activity between governmental activities and business-type activities, interfund service activity has been removed from governmental activities. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the County is financially accountable.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or business-type segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Each enterprise fund represents separate segments of business-type activity. The major enterprise fund, the Health Department FQHC Fund, is provided in a separate column in the Statement of Net Position Proprietary Funds and the Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds. Nonmajor enterprise funds are aggregated and reported in a separate column in the Statement of Net Position Enterprise Funds and the Statement of Revenues, Expenses, and Changes in Net Position Enterprise Funds.

In addition, functional expenses on the statement of activities include allocated indirect expenses.

#### Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement focus, basis of accounting, and financial statement preparation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The Statements of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual are reported on the modified cash basis, with minor differences in the classification of certain revenues, which are identified in the Reconciliation to GAAP Basis on the statements and schedules for the individual funds.

Property taxes, personal income taxes, business income taxes, selective excise and use taxes, intergovernmental revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered susceptible to accrual as revenue of the current period. All other revenue items are considered measurable and available only when cash is received by the County.

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) plan and additions to/deductions from OPERS' fiduciary net position have been determined using the accrual basis of accounting, same as the OPERS plan. Plan member contributions are recognized in the period in which contributions are due. The County's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are recognized at fair value as determined by OPERS.

#### Specific fund changes

During the fiscal year ended June 30, 2025, two new funds were established:

Capital project fund: the Animal Services Facility Capital Fund accounts for expenditures for the planning, design, renovation, and construction of a new animal shelter facility. Proceeds from the Edgefield Pig Farm sale will initially fund planning and design phases.

Capital project fund: the Sobering and Crisis Intervention Capital Fund accounts for expenditures for the building acquisition and capital improvements of a new permanent deflection/sobering services facility. Resources are derived from State grant funds, 2024 HB 5204 and SB 5701.

The County reports five major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government which are not accounted for or reported in another fund. The primary sources of revenue are property taxes, business income taxes, motor vehicle rental taxes, service charges, intergovernmental revenue, fees and permits, and interest income. The majority of expenditures in the General Fund are made for general government, health services, social services, and public safety and justice.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The Federal/State Program Fund is a special revenue fund that accounts for the majority of grant restricted revenues and expenditures related to federal, state and local programs. The fund also includes some non-restricted operational revenues in the form of fees and licenses.

The Supportive Housing Fund is a special revenue fund that accounts for revenues and expenditures for supportive housing for those people experiencing homelessness. Revenues come from two sources: the Visitors Facilities Trust Fund (Livability and Safety Support Services) and intergovernmental revenues from Metro. The intergovernmental revenues passed through from Metro are derived from tax revenues for the "HereTogether Program". Funds will be used for support services and programs for people experiencing homelessness, or who are at risk of becoming homeless, and services and programs addressing community livability and safety concerns associated with homelessness.

The *Preschool for all Program Fund* is a special revenue fund that accounts for revenues and expenditures for the County's Preschool for All Program. The primary source of revenue is personal income tax collections related to Ballot Measure 26-214 passed by the voters of Multnomah County on November 3, 2020, and effective January 1, 2021. Revenues are dedicated to fund universal, tuition-free, voluntary, and high quality preschool education within Multnomah County.

The Multnomah County Library Capital Construction Fund is a capital project fund that accounts for expenditures for the planning, renovation, and construction of certain library facilities as approved by Multnomah County voters on November 3, 2020, as Ballot Measure 26-211. Resources are derived from debt issuance and interest from bond proceeds.

The County reports one major enterprise fund:

The Health Department FQHC Fund accounts for revenues and expenditures for the Federally Qualified Health Centers (FQHC), the County's Community Health Center Program. The Community Health Centers are community based, patient governed organizations that provide comprehensive primary care and preventative care, including health, oral health, and mental health/substances abuse services. The primary source of revenue is the Consolidated Health Centers 330 grant, medical fees (e.g. Medicaid and Medicare), third party reimbursements, and other State and local program income. All program income is restricted to uses that further the objectives of the Community Health Center.

Additionally, the County reports the following fund types:

Special revenue funds are primarily operating funds that account for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Debt service funds account for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

Capital projects funds account for expenditures on major construction projects or equipment acquisition. The principal sources of revenues are proceeds from certificates of participation issued to finance capital acquisitions, proceeds from the sale of County-owned property, general obligation bond proceeds, full faith and credit bonds, and revenue bonds.

*Proprietary funds* account for the operations of predominantly self-supporting activities. Proprietary funds are classified as either enterprise or internal service. *Enterprise funds* account for services rendered to the public on a user charge basis. *Internal service funds* account for services rendered to other departments within the County.

Segment information is equivalent to, and reported by, the individual enterprise funds. Segment information is provided for the *Health Department FQHC Fund*, a major enterprise fund reported in a separate column on the *Statement of Net Position Proprietary Funds* and the *Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds*. The nonmajor enterprise funds are aggregated and reported in a separate column in the *Statement of Net Position Enterprise Funds* and the *Statement of Revenues, Expenses, and Changes in Net Position Enterprise Funds*.

Internal service funds account for activities and services performed primarily for other organizational units within the County. The County reports six internal service funds: Risk Management Fund, Fleet Management Fund, Fleet Asset Replacement Fund, Information Technology Fund, Mail Distribution Fund, and Facilities Management Fund.

Fiduciary funds are used to account for activities for the benefit of those outside of the government and for certain pension and other postemployment arrangements. Reporting of fiduciary funds is focused on net position and changes in net position.

The fiduciary fund category is comprised of four fund types: three of which are only used to report activities of which assets are the subject of a legal trust or an equivalent agreement, and the fourth, custodial funds, which are not trusted agreements. The trusted fiduciary fund types are pension and other employee benefit trust funds, investment trust funds, and private-purpose trust funds. The County only reports custodial funds within the fiduciary fund type.

Custodial funds account for the resources received and held by the County in a fiduciary capacity for individuals, private organizations or other governments and therefore, are not available to support the County's own programs. Disbursements are made in accordance with the agreement or applicable legislative enactment for each particular fund.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The nature of the activities reported in the custodial funds are:

Client Custodian Funds - accounts for receipts and disbursements for individuals who are not capable of handling their own financial affairs.

Property Tax Funds - accounts for the collection and disbursement of various property tax accounts for governmental entities located in Multnomah County.

Department of County Management Custodial Funds - accounts for the collection and disbursements of various monies held by Multnomah County in a fiduciary capacity.

Multnomah County Sheriff Custodial Funds - accounts for receipts and disbursements for individuals who are incarcerated.

Visitors' Facilities Trust Fund - accounts for collection and disbursement of motor vehicle rental tax and transient lodging tax used for regional visitor facilities.

MSCO Criminal Forfeitures Fund - accounts for cash transactions subject to forfeiture under 1989 Oregon Law, Chapter 791.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's sewer and lighting functions and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Principal operating revenues of the health centers consist of client fees and some grants that support operations. The principal operating revenues of the sewer and lighting districts, and of the County's internal service funds are charges to customers for sales and services. The sewer district also recognizes as operating revenue the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as needed.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or fund balances

#### Cash and investments

The County's cash is comprised of cash on hand, demand deposits, and investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, each fund's share of pooled cash is treated as cash.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, municipal bonds, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). Investments for the County, as well as for its component units, are reported at fair value. The fair value of the County's position in the pool is the same as the value of the pool shares. The LGIP operates in accordance with appropriate state laws and regulations.

The County reports cash with fiscal agent, cash, and investments with special restrictions such as restricted bond proceeds or restrictions imposed by grantors or regulations from other governments as restricted cash and investments.

#### Accounts receivables

The activities between funds for which there are balances owing at year end for transactions occurring for which reimbursement has not yet been completed are referred to as "due to / from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Property tax receivables are deemed substantially collectible or recoverable through foreclosure. Accordingly, no allowance for doubtful tax accounts is deemed necessary. All other receivables are shown net of an allowance for uncollectible accounts.

Property taxes are assessed and become property liens on July 1. Property taxes are assessed in October and tax payments are due November 15 of the same year. Under the partial payment schedule, the first one-third of taxes is due November 15, the second one-third on February 15, and the remaining one-third on May 15. A three percent discount is allowed if full payment is made by November 15 and a two percent discount is allowed if two-thirds payment is made by November 15. Taxes become delinquent if not paid by the due date and interest accrues after each trimester at a rate of one percent per month. Property foreclosure proceedings are initiated four years after the tax due date.

#### Inventories and prepaid items

Inventories of materials and supplies are reported at cost, and are included in nonspendable classification of fund balances with the exception of vaccine inventories. Inventories of materials and supplies are recorded as expenditures under the consumption method rather than when purchased.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Vaccine inventories are purchased with federal monies, are required to be used for health services and therefore are recorded as "restricted inventory" and reported as restricted in net position/fund balance. The County is not eligible for reimbursement of costs until the inventory is properly used. Once used, the funds used to purchase the inventory are eligible for reimbursement; revenue is recorded at that time.

Payments in excess of \$10 to vendors, which reflect costs applicable to future accounting periods, are recorded as prepaid items in both government-wide and fund financial statements. Prepaids are recorded as expenditures under the consumption method rather than when purchased.

#### Capital assets

Capital assets, which include land, right of ways, construction in progress, works of art, buildings, machinery and equipment, infrastructure assets (e.g., roads, bridges, sidewalks, sewers, street lighting, and similar items), and property improvements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets are defined by the County as assets with an initial, individual cost of more than \$5 for equipment and \$100 for infrastructure and internally developed software with an estimated useful life of at least three years. See table below. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated unless they are inexhaustible in nature, such as land and right of ways. The County, as well as the component units, depreciates capital assets using the straight-line method with a half-year convention in the years of acquisition and disposition over the following estimated useful lives:

	Useful Life	T	Threshold		
Asset Class	(in years)	(in dollars)			
Software	3 to 10	\$	100,000		
Vehicles and heavy equipment	3 to 10		25,000		
Equipment	3 to 30		25,000		
Street lighting	30		250,000		
Buildings, including land parcels and improvements	20 to 50		100,000		
Roads and bridges	40		250,000		
Sewer systems	50		250,000		

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Right-of-use leases

Leases are recognized in accordance with GASB Statement No. 87, Leases.

A lessor is required to recognize a lease receivable and a deferred inflow of resources. A lease receivable is recognized at the net present value of the lease asset at a borrowing rate either explicitly described in the agreement or implicitly determined by the County, and is reduced by principal payments received. The deferred inflow of resources is recognized in an amount equal to the sum of the lease receivable and any payments relating to a future period which were received prior to the lease commencement. These deferred inflows of resources are amortized over the term of the lease.

A lessee is required to recognize a lease payable and an intangible right-of-use lease asset. A lease payable is recognized at the net present value of future lease payments, and is adjusted over time by interest and payments. Future lease payments include fixed payments, variable payments based on an index or rate, and reasonably certain residual guarantees. The right-of-use asset is initially recorded at the amount of the lease liability plus prepayments less any lease incentives received prior to lease commencement, and is subsequently amortized over the term of the lease.

In the government-wide, proprietary, and fiduciary fund financial statements, deferred inflows related to leases and any respective right-of-use assets and obligations are reported in the *Statement of Net Position*. In the governmental fund financial statements, the present value of lease payments is reported as *other financing sources*. Under modified accrual accounting, lease payments are considered capital outlay and right-of-use financing, and thereafter are recorded as principal and interest payments. The County follows the capital asset thresholds established for accounting and reporting leases.

The County has chosen not to implement GASB 87 for the budgetary basis of accounting. For both the budgetary basis of accounting and for leases that do not meet the criteria for valuation under GASB 87, the County will report inflows of cash for lesser leases and outflows of cash for lessee leases.

#### Right-of-use subscription-based information technology arrangements (SBITAs)

SBITAs are recognized in accordance with GASB Statement No. 96, Subscription-Based Information Technology Arrangements.

The County is required to recognize a SBITA obligation and an intangible right-of-use SBITA asset at the commencement of the subscription term. A SBITA obligation is recognized at the net present value of future software subscription payments, and is adjusted over time by interest and payments. Future subscription payments include fixed payments, variable payments based on index or rate, and reasonably certain residual guarantees. The right-of-use asset is initially recorded at the amount of the SBITA obligation plus prepayments and any implementation costs less any incentives received prior to the beginning of the software subscription, and is subsequently amortized over the term of the software subscription.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

In the government-wide, proprietary, and fiduciary fund financial statements, any respective right-of-use assets and obligations are reported in the *Statement of Net Position*. In the governmental fund financial statements, the present value of software subscription payments are reported as *other financing sources*. Under modified accrual accounting, SBITA payments are considered capital outlay and right-of-use financing, and thereafter are recorded as principal and interest payments. The County follows the capital asset thresholds established for accounting and reporting SBITAs.

The County has chosen not to implement GASB 96 for the budgetary basis of accounting. For both the budgetary basis of accounting and for SBITAs that do not meet the criteria for valuation under GASB 96, the County will report outflows of cash for software subscriptions.

#### Deferred outflows and inflows of resources

In addition to assets, the *Statement of Net Position* will report a separate section for *deferred outflows of resources*. This separate financial statement element, deferred outflows of resources, represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County reports deferred outflows of resources for pension-related and other postemployment benefits; depending on the plan, deferred outflows of resources may include: changes in assumptions, contributions made subsequent to the measurement date, changes in proportionate share, net difference between projected and actual earnings on investments, or the net difference between projected and actual experience.

In addition to liabilities, the *Statement of Net Position* will report a separate section for *deferred inflows* of resources. This separate financial statement element, deferred inflows of resources, represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until then. The County reports deferred inflows of resources for pension-related and other postemployment benefits; depending on the plan, deferred inflows of resources may include: net difference between projected and actual earnings on investments, changes in proportionate share, and net differences between employer contributions and proportionate share of contributions. The County also reports deferred inflows of resources for the unamortized gain related to debt refunding. Lastly, the County reports deferred inflows of resources for leases where the County is the lessor and recognizes the present value of lease payments to be received in the future. In the governmental fund financial statements, deferred inflows of resources also include revenues that are measurable but not available.

#### Unearned revenues

Unearned revenues will be recognized as revenue in the fiscal year earned in accordance with the accrual basis of accounting. Revenue is considered earned when measurable and all eligibility criteria are met.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Compensated absences

In the government-wide financial statements and for proprietary fund types in the fund financial statements, compensated absences are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type. In governmental fund financial statements, compensated absences are not reported as a fund liability, as they do not represent a claim on current financial resources.

The County recognizes a liability for compensated absences for leave that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled in cash during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences – *vacation, compensatory,* and *sick leave*. The liability for compensated absences includes salary-related benefits, where applicable. Vacation balances are capped at the amount an employee would earn during a 24-month period. The County's policy permits employees to accumulate earned but unused vacation and compensatory benefits, which are eligible for payment at the employee's current pay rate upon separation from employment. The County's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the County and, upon separation from service, no monetary obligation exists. However, a liability for estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences.

#### Pollution remediation obligations

When the County determines a pollution remediation obligation exists and management is able to make a reasonable and supportable estimation of expected outlays, a liability is recorded.

In the County's government-wide and proprietary fund financial statements, pollution remediation costs would be reported in the *Statement of Revenues*, *Expenses*, *and Changes in Net Position* as a program or operating expense (or as revenues for recoveries received after all remediation activities have been completed), special item or extraordinary item.

In the County's governmental fund financial statements, expenditures and liabilities are recognized upon receipt of goods and services. Estimated recoveries from insurers and other responsible parties reduce any associated pollution remediation expenditures when the recoveries are measurable and available.

#### Long-term obligations

In the government-wide financial statements and for proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type. When incurred, bond premiums and discounts are deferred and amortized over the life of the bonds using a method that approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures when incurred.

#### Other postemployment benefits (OPEB)

The total OPEB asset / liability is recognized as a long-term asset / liability in the *Statement of Net Position*. Total OPEB liability will be liquidated by the fund in which an employee is paid.

<u>Multnomah County Postretirement Medical and Life Insurance Plan</u> - For purposes of measuring the total OPEB liability, deferred outflows and inflows of resources for OPEB, and OPEB expense, the County has relied on actuarial reports. County employees who are eligible to initiate a pension through OPERS at the time of separation from County employment may be eligible for a premium subsidy from the County. This liability is funded via internal service charges from the Risk Management internal service fund to all governmental funds that support personnel costs, via a rate charged to subject salary costs.

<u>State of Oregon Public Employees Retirement System - Retirement Health Insurance Account (OPERS-RHIA)</u> - For purposes of measuring the net OPEB asset, deferred outflows and inflows of resources for OPERS RHIA, and OPEB expense/income, information about the fiduciary net position of the State of Oregon Public Employees Retirement System (OPERS) and additions to and deductions from OPERS fiduciary net position have been determined on the same basis as reported by OPERS. For this purpose, the County recognizes benefit payments when due and payable in accordance with benefit terms. Investments are reported at fair value.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position are determined on the same basis as reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Net pension liability will be liquidated by the fund in which an employee is paid.

#### Fund balances / net position

In the financial statements, assets in excess of liabilities are presented in one of two ways depending on the measurement focus of the statement.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

On the *Balance Sheet – Governmental Funds*, assets and deferred outflows of resources in excess of liabilities and deferred inflows of resources are reported as fund balances, which are segregated into separate classifications indicating the extent to which the County is bound to honor constraints on the specific purposes for which those funds can be spent. The County's Finance and Budget Policies state that the County will spend restricted resources first, followed by committed, then assigned, with unassigned resources spent last.

Fund balance is reported as *Nonspendable* when the resources cannot be spent because they either are in a nonspendable form, or are legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepaid items, except for the vaccine inventory noted above, which is recorded as restricted.

Fund balance is reported as *Restricted* when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as *Committed* for resources constrained on use for specific purposes, authorized by the Board of County Commissioners (Board), the County's highest level of decision-making authority. This is accomplished through either a County ordinance or board resolution. Constraints over how resources are spent are considered an administrative action, which will generally be decided via Board resolution, while ordinances are used for legislative actions. Resolutions and ordinances are considered equally binding in that either can be repealed with a single vote from the Board. Resources will be committed prior to June 30 and the amount may be determined at a subsequent date.

Resources that are constrained by the County's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as *Assigned* fund balance. The Board expresses their intent to use a resource for a specific purpose by including that resource and associated appropriations in the adopted annual budget for funds outside of the General Fund. The Board may assign fund balances to cover a gap between estimated resources and expenditures in the subsequent year's appropriated budget. Assigned fund balances are not reported in the General Fund, as the County has not established a formal policy regarding the assignment of funds.

*Unassigned* fund balance is the residual classification for the General Fund. This classification represents fund balance that is not otherwise reported as nonspendable, restricted or committed within the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

On the *Statement of Net Position* for government-wide reporting and for the proprietary funds and on the fiduciary funds' *Statement of Fiduciary Net Position*, net position is segregated into three categories: net investment in capital assets, restricted net position, and unrestricted net position.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

*Net investment in capital assets* represents total capital assets net of accumulated depreciation and amortization, net of capital related debt, capital related accounts payable, and lease and SBITA liabilities. Deferred outflows of resources and deferred inflows of resources directly related to debt should also be included in this section. Significant unspent bond proceeds should not be included.

**Restricted net position** represents net position that is not subject solely to the County's own discretion. Restrictions may be placed on net position by an external third party that provided the resources, by laws or regulations of other governments, by enabling legislation, by endowment agreements, or by the nature of the asset. Unspent bond proceeds for capital projects are used in the calculation of restricted net position.

Certain revenues derived from specific taxes or other earmarked revenue sources are considered restricted assets. Such revenues include dedicated property taxes, state gas tax, intergovernmental grants, and charges for services, which are legally restricted to finance particular functions or activities. In addition, proceeds from general obligation bonds, revenue bonds, and full faith and credit bonds are restricted to support the specific purpose for which the debt was issued.

Unrestricted surplus (deficit) net position represent amounts not included in other categories.

#### **Contributions**

Contributions of cash, property or equipment received from other governments are credited to contribution revenue and recorded in the government-wide financial statements. The County also receives financial gifts and gifts in-kind from The Library Foundation. These in-kind donations from The Library Foundation are recorded at acquisition value upon receipt, as contribution revenue in the government wide and fund financial statements.

#### Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Reclassifications

Certain amounts from the financial statements of the discretely presented component unit have been reclassified to conform from nonprofit reporting requirements to the presentation requirements of the primary government's financial statements.

Revenue and expenditure naming conventions may differ in presentation from prior year. If so, current year naming conventions have been applied consistently throughout these statements and appropriately reflect the activity presented.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### E. Change in accounting principle

Adoption of new accounting pronouncements and standards

During the fiscal year ended June 30, 2025, the County implemented the following Governmental Accounting Standards Board (GASB) pronouncements:

GASB Statement No. 101, Compensated Absences. This statement was issued June 2022 to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used, and (2) leave that has been used but not paid in cash or settled through noncash means. Other requirements include that a liability for certain types of compensated absences not be recognized until the leave commences, and that a liability for specific types of compensated absences not be recognized until the leave is used. For more details see Note I.D. Summary of significant accounting policies: Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or fund balances, Note I.F. Restatements of beginning balances, and Note III.G. Long-term debt: Compensated absences.

GASB Statement No. 102, Certain Risk Disclosures. This statement was issued December 2023 to improve financial reporting by providing users of financial statements with essential information that currently is not provided. The disclosures will provide users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. There is no effect on the County's financial statements for the fiscal year ended June 30, 2025 for this Statement.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### F. Restatements of beginning balances

During the current year, Multnomah County implemented GASB Statement No. 101, Compensated Absences. In addition to the value of unused vacation time owed to employees upon separation of employment, Multnomah County now recognizes an estimated amount of sick leave earned as of year-end that will be used by employees as time off in future years as part of the liability for compensated absences. The effects of the change in accounting principle are summarized below in the "Restatement - GASB 101 implementation" column in the table below.

	Net position June 30, 2024 as previously reported		Restatement - GASB 101 implementation		Net position June 30, 2024 as restated	
Government-wide:						
Governmental activities	\$	1,912,236	\$	(7,112)	\$	1,905,124
Business-type activities		43,716		(1,203)	\$	42,513
Total government-wide	\$	1,955,952	\$	(8,315)	\$	1,947,637
Proprietary funds: Enterprise funds:						
Health Department FQHC Fund	\$	32,946	\$	(1,203)	\$	31,743
Total enterprise funds	\$	32,946	\$	(1,203)	\$	31,743
Internal service funds	\$	86,792	\$	(897)	\$	85,895

#### G. Future adoption of accounting pronouncements and standards

The following pronouncements have been issued by the Governmental Accounting Standards Board (GASB), but are not effective as of June 30, 2025:

GASB Statement No. 103, Financial Reporting Model Improvements. This statement was issued April 2024 to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement requires the information required in the management's discussion and analysis be limited to certain topics, provide explanations why balances and results of operations changed rather than simply presenting the amounts or percentages by which they changed, and avoid duplication of information. This Statement also requires changes for reporting: unusual or infrequent items, *Proprietary Fund Statement of Revenues, Expenses, and Changes in Fund Net Position,* major component unit information, and budgetary comparison information. GASB Statement No. 103 will be effective for the County in the fiscal year ending June 30, 2026.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

GASB Statement No. 104, Disclosure of Certain Capital Assets. This statement was issued October 2024 and requires certain types of capital assets to be disclosed separately in the capital assets note disclosures, including: lease assets, subscription-based information technology arrangements, and intangible right-to-use assets, and other intangible assets. This Statement also requires additional disclosures for capital assets held for sale. GASB Statement No. 104 will be effective for the County in the fiscal year ending June 30, 2026.

Multnomah County will implement new GASB pronouncements no later than the required effective date. The County is currently evaluating whether or not the above listed new GASB pronouncements will have a significant impact to the County's financial statements.

#### Note II. Stewardship, compliance, and accountability

#### A. Budgetary information

Except for certain fiduciary funds, state law requires the County to budget all funds, and further requires that total resources in each fund equal total expenditures for that fund. All annual appropriations lapse at the end of a fiscal year. Any differences from the budgetary basis to the modified accrual basis for governmental funds, and any differences from the budgetary basis to the full accrual basis for proprietary funds are reconciled on the budget to actual statement.

During the month of February each year, all agencies of the County submit requests for appropriations to the County Chair so that a budget may be prepared. The proposed budget is presented to the County Board of Commissioners (Board) for approval no later than May 15. The Board holds public hearings and a final budget must be prepared and adopted no later than June 30.

The adopted budget is prepared by fund and department levels. County department managers may make transfers of appropriations within a department and fund. Transfers and changes (increases) of appropriations between departments or funds require approval of the Board prior to the related expenditures.

The legal level of budgetary control, (i.e., the level at which expenditures may not legally exceed appropriations) is the fund and department level. Current expenditures are reported by department in the *Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual* and include personnel services, contractual services, internal services, materials and supplies, and capital outlay. The legal level of budgetary control for departments includes current expenditures and other financing uses.

Multnomah County budget documents are available at: <a href="https://www.multco.us/budget">https://www.multco.us/budget</a>

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### B. Expenditures in excess of appropriations

Oregon state law and generally accepted accounting principles (GAAP) require a supplemental budget to increase appropriations when unexpected additional resources become available. A supplemental budget is also required to transfer appropriations from a fund's operating contingency during the fiscal year. The supplemental budget process requires a public hearing, advance notice by newspaper publication, and approval by the Board of County Commissioners (the Board). The Board approved one supplemental budget and several other budgetary appropriation modifications throughout the year. Oregon state law requires disclosure of fund expenditures in excess of budgeted appropriations. For the year ended June 30, 2025 there were no expenditures in excess of appropriations.

#### C. Deficit net position

Oregon state law and GAAP require fund disclosure of deficit fund balances/net position. At June 30, 2025, the following Funds reported deficit net positions, in the amounts shown, in the Combining Statement of Net Position - Internal Service Funds, and the Combining Statement of Revenues, Expenses, and Changes in Net Position - Internal Service Funds.

	Deficit				
Funds with Deficit Net Position	Net	Position			
Internal Service Funds:					
Information Technology	\$	15,231			
Mail Distribution		435			
Facilities Management		10,810			

The Internal Service Funds are managed on a modified cash basis of accounting before considering the effects of accrual entries. Management, with Board approval, budgets for a targeted ending fund balance that is positive as reported in the appropriate *Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual* for the funds shown. Long-term activity is not budgeted on an annual basis. The deficit net position in the Internal Service Funds are primarily attributed to the full accrual entries for:

- Total OPEB liability (see *Note IV.C. Postemployment benefits other than pensions*)
- Net pension liability (see *Note IV.D. Employee retirement systems, pension plans and deferred compensation*)
- Leases and subscription-based information technology arrangements (see *Note III.D. Right-of-use receivables and obligations*)

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Note III. Detailed notes

#### A. Cash and investments

Multnomah County pools virtually all funds for investment purposes. All appropriate funds are allocated interest based on the average daily cash balance of the fund and the average monthly yield of the County's investment portfolio. Each fund's portion of this pool is displayed as "Cash and Investments."

Cash and investments for Multnomah County are reported in governmental and business-type activities. The balances at June 30, 2025 are:

	Primary			duciary		Total	
	Government			ctivities	Government		
Cash on hand	\$	20	\$	-	\$	20	
Deposits with financial institutions		247,420		-		247,420	
Investments	1	1,331,652		64,412		1,396,064	
Total cash and investments	\$ 1	1,579,092	\$	64,412	\$	1,643,504	

The County's unrestricted and restricted cash and investments are reported in governmental, business-type, and fiduciary activities:

	Un	restricted	F	Restricted	Total		
Governmental activities	\$	504,800	\$	984,284	\$	1,489,084	
Business-type activities		90,008		-		90,008	
Fiduciary activities		-		64,412		64,412	
Total cash and investments	\$ 594,808		\$	1,048,696	\$	1,643,504	

#### Deposit risk

#### **Policies**

Oregon Revised Statutes (ORS), Chapter 295 governs that the Office of the State Treasurer (OST) be given responsibility for overseeing collateralization of public funds held by depositories, banks and credit unions in Oregon. The Public Funds Collateralization Program (PFCP) requires well-capitalized depositories to pledge securities with a fair value of at least 10 percent of their uninsured public deposits. The OST may require up to 110 percent be pledged for those banks that are poorly capitalized.

A list of depositories that may accept public deposits over the insurance limits can be found at: <a href="https://www.oregon.gov/treasury/public-financial-services/public-depository-information/pages/list-of-qualified-depositories.aspx">https://www.oregon.gov/treasury/public-financial-services/public-depository-information/pages/list-of-qualified-depositories.aspx</a>

Funds deposited with fiscal agents for the purpose of meeting the payment of principal or interest on bonds or like obligations are not required to be collateralized per ORS 295.005.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

## Custodial risk

At June 30, 2025, the carrying amount of the County's deposits was \$247,440. Of this bank balance \$3,234 was covered by depository insurance, Federal Deposit Insurance Corporation (FDIC) or National Credit Union Administration (NCUA), and \$253,228 was collateralized by the PFCP.

Transactions in transit, which are outstanding checks that have been issued but not yet presented, was \$9,042.

The remaining carrying amount of \$20 represents petty cash accounts that were uninsured and uncollateralized. The County does not have a policy related to custodial risk over cash.

		Cash	
Insured Deposits by Depository	]	Balance	Credit Risk
Certificates of deposit (various)	\$	1,715	Depository insurance FDIC/NCUA
Bank of America		250	Depository insurance FDIC/NCUA
JPMorgan		250	Depository insurance FDIC/NCUA
Umpqua		250	Depository insurance FDIC/NCUA
Washington Federal - money market (MM)		250	Depository insurance FDIC/NCUA
U.S. Bank		250	Depository insurance FDIC/NCUA
First Interstate		250	Depository insurance FDIC/NCUA
PayPal		19	Depository insurance FDIC/NCUA
Total insured deposits		3,234	
		_	
Uninsured Deposits by Depository			
Washington Federal - MM		100,977	Collateralized by PFCP, held by FHLB
Bank of America		69,703	Collateralized by PFCP, held by FHLB
Umpqua - MM		49,485	Collateralized by PFCP, held by FHLB
Summit Bank		10,647	Collateralized by PFCP, held by FHLB
U.S. Bank		8,690	Collateralized by PFCP, held by FHLB
First Interstate		4,750	Collateralized by PFCP, held by FHLB
JPMorgan		4,750	Collateralized by PFCP, held by FHLB
People's Bank of Commerce		2,226	Collateralized by PFCP, held by FHLB
Pacific West Bank		2,000	Collateralized by PFCP, held by FHLB
Subtotal collateralized by PFCP		253,228	
Transactions in transit		(9,042)	Collateralized by PFCP, held by FHLB
Total uninsured deposits		244,186	
Petty cash on hand		20	Uncollateralized
Total cash and cash with financial			
institutions	\$	247,440	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Investment risk

#### **Policies**

ORS 294 authorizes the County to invest in obligations of the U.S. Treasury, U.S. Government Agencies and instrumentalities, bankers' acceptances guaranteed by a qualified financial institution, commercial paper, corporate bonds, repurchase agreements, State of Oregon Local Government Investment Pool (LGIP), and various interest-bearing bonds of Oregon and other municipalities.

The County's investments are governed by a written investment policy that is reviewed annually by the Multnomah County Investment Advisory Board, and is adopted annually by the Board of County Commissioners. The policy specifies the County's investment objectives, benchmarks, required diversification by security type and by maturity, investment restrictions, and the reporting requirements. A copy of the current policy is located at <a href="http://multco.us/finance/investments">http://multco.us/finance/investments</a>.

The County is authorized to invest in the LGIP, an open-ended, no-load diversified portfolio. The LGIP is commingled with other state funds in the Oregon Short-Term Fund (OSTF). These investments are governed by a written investment policy that is reviewed annually by the, Governor appointed, OSTF Board. The OSTF is not managed as a stable net asset value fund; therefore, preservation of principal is not assured. The OSTF financial statements and its portfolio rules can be obtained at www.ost.state.or.us. The LGIP is not rated by any national rating service.

#### Custodial risk

The County's investment policy requires that a third party be used for safekeeping of investment instruments. Investment securities purchased or sold pursuant to the County's investment policy are delivered via payment by book entry or physical delivery to a third party custodian. The investments are held in the County's name and therefore do not have custodial risk.

#### Credit risk

The County's investment policy seeks to minimize credit risk by establishing limits on the level of investments with financial institutions, municipalities, and issuers of corporate bonds and commercial paper. It stresses a fairly short maturity with highly rated securities.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Concentration of credit risk

#### **Policies**

In addition to limiting its exposure to losses due to asset concentration, the County's investment policy and ORS limit asset concentration as follows:

- 1. Corporate indebtedness must be rated on the settlement date, A-1, AA- or better by Standard & Poor's Corporation, or P-1 or Aa3 or better by Moody's Investors Service or the equivalent rating by any nationally recognized statistical rating organization.
- 2. Notwithstanding item one, corporate indebtedness must be rated A-2 or A or better by Standard & Poor's or P-2 or A by Moody's, or the equivalent rating by any nationally recognized statistical rating organization when issued by a business enterprise that has its headquarters in Oregon, employs more than 50 percent of its permanent workforce in Oregon, or has more than 50 percent of its tangible assets in Oregon.
- 3. Purchase of commercial paper and other corporate debt not insured by an agency of the U.S. Government up to 35 percent of the total investment portfolio is allowed.
- 4. U.S. Government agencies may be owned without limit.
- 5. Investments guaranteed by an agency of the U.S. Government (e.g., the U.S. Treasury or the FDIC) may be owned without limit.
- 6. Lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon and its political subdivisions that have a long-term debt rating of A or an equivalent rating or better or are rated on the settlement date in the highest category for short-term municipal debt by a nationally recognized statistical rating organization [ORS 294.035 (2)]. Also, lawfully issued debt obligations of the States of California, Idaho, Washington, and their political subdivisions if such obligations have a long-term rating of AA- or better or are rated on the settlement date in the highest category for short-term municipal debt by a nationally recognized statistical rating organization [ORS 294.035 (3)]. For these latter obligations, they are allowable subject to ORS 294.040.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Additionally, to limit its exposure to asset concentration risk, the County restricts the total investment that can be made in the corporate indebtedness of a single corporate entity and its affiliates and subsidiaries to 5 percent of the total investment portfolio.

	Issuer Hol	Issuer Holding Greater than Five Percent							
		Percent of	Policy						
Investment Type / Issuer	Fair Value	<b>Total Portfolio</b>	Limit						
Federal Farm Credit Bank	\$ 172,218	10.5%	40%						
Federal Home Loan Bank	89,009	5.4%	40%						

The County maintains cash with fiscal agent accounts to set aside for debt service requirements per the trustees and bond indentures. As of June 30, 2025, the County had the following investments and maturities with a portfolio weighted average maturity of 20.02 months, and a net portfolio yield of 3.85 percent (this table includes fiduciary activities).

					Weighted
				Risk	Average
B	ook Value	F	air Value	Concentration	Maturity
\$	811,565	\$	813,766	58.3%	14.13
	301,181		302,794	21.7%	3.72
	59,791		59,791	4.3%	-
	196,312		196,696	14.1%	1.97
	23,180		23,017	1.6%	0.20
\$	1,392,029	\$	1,396,064	100.0%	20.02
		301,181 59,791 196,312 23,180	\$ 811,565 301,181 59,791 196,312 23,180	\$ 811,565 \$ 813,766 301,181 302,794 59,791 59,791 196,312 196,696 23,180 23,017	Book Value         Fair Value         Concentration           \$ 811,565         \$ 813,766         58.3%           301,181         302,794         21.7%           59,791         59,791         4.3%           196,312         196,696         14.1%           23,180         23,017         1.6%

#### Interest rate risk

## Policies

As a means of limiting its exposure to fair value losses resulting from rising interest rates, the County's investment policy limits maturities as follows:

<u>Maturity</u>	<b>Cumulative Constraint</b>
Less than 90 days	10%
Less than 1 year	35%
Less than 5.25 years	100%

The County's investment policy limits the weighted average maturity of the total portfolio to 2.5 years.

If the goals of maturity limits are exceeded by 5 percent or more for ten successive business days, prompt notification to the County's Chief Financial Officer and the County's Investment Advisory Board is required.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

At June 30, 2025 the County had the following interest rate and concentration risk. Credit ratings are noted by Moody's and Standard & Poor's or by a nationally recognized statistical rating organization:

	Fair		Days to Maturity							
Investment Type	Value	Rating	0-90	91-365	366-1825					
U.S. Treasuries	\$ 813,766	Aaa/AA+	\$ 59,991	\$ 151,635	\$ 602,140					
U.S. Agencies	302,794	Aaa/AA+	29,727	88,952	184,115					
LGIP	59,791	AA*	59,791	-	-					
Corporate Debt	22,127	Aaa/AAA	-	14,704	7,423					
	55,788	P-1/A-1	55,788	-	_					
	24,505	A1/A/AA-	-	4,903	19,602					
	4,904	A1/A-/AA-	-	-	4,904					
	9,785	Aaa/AA+	-	9,785	-					
	10,029	Aa1/AA+	-	-	10,029					
	39,708	Aa3/A+	-	-	39,708					
	10,053	Aa3/AA-	-	-	10,053					
	19,797	A1/AA	-	4,869	14,928					
Municipal Debt	9,541	Aa2/AA	-	-	9,541					
	6,950	Aaa/AA+	-	6,950						
	6,526	Aaa/None	-	6,526						
Total	\$ 1,396,064		\$ 205,297	\$ 288,324	\$ 902,443					
Percentage			14.7%	20.7%	64.6%					

<sup>\*</sup>This represents the composite weighted average rating of the investments held by the LGIP.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Fair value measurement

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability between market participants at the measurement date (exit price). Observable inputs reflect market participants' assumptions in pricing the asset or liability and are developed based on market data obtained from sources independent of reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset or liability.

Multnomah County's investment custodial bank utilizes Interactive Data Pricing and Reference for daily security pricing on the following asset types: U.S. Treasuries, U.S. Federal agencies, U.S. Corporate debt, and Municipal debt.

Various inputs are used in determining the fair value of investments. These inputs are categorized into a fair value hierarchy. The fair value hierarchy prioritizes the inputs to valuation techniques used to measure fair value into three levels. The categorization is based on pricing transparency of the investments, and not an indication of the risks associated with investing in the security.

Level 1 – quoted prices (unadjusted) in active markets for identical assets at the measurement date.

Level 2 – quoted prices for similar assets in active or inactive markets, or inputs derived from observable (directly or indirectly) market data.

Level 3 – valuations derived from valuation techniques in which significant inputs are unobservable.

									Not N	Measured at
				Fair <b>'</b>	Value 1	Measurement		Fa	ir Value	
			Qu	oted Price in	S	ignificant				
			Ac	tive Markets		Other	Sign	ificant		
			f	for Identical		bservable	Unobs	servable		
	To	otals as of		<u>Assets</u>	<u>Inputs</u>		<u>Inputs</u>		Amortized Cost	
Investment Type	Jur	ne 30, 2025	Level 1		Level 2		Level 3		Mea	surement *
U.S. Treasuries	\$	813,766	\$	813,766	\$	_	\$	_	\$	_
U.S. Agencies		302,794		302,794		-		-		-
LGIP		59,791		_		-		-		59,791
Corporate debt		196,696		_		196,696		-		-
Municipal debt		23,017		_		23,017		-		-
Total	\$	1,396,064	\$	1,116,560	\$	219,713	\$	-	\$	59,791
					_					

<sup>\*</sup> Amortized cost approximates fair value for the LGIP investment.

U.S. Treasuries and U.S. Agencies are valued using quoted prices for identical assets in the active market. Corporate and municipal securities are valued using observable market data for comparable instruments. Balances held in the LGIP accounts are valued at amortized cost, the amount required to replace the asset. Demand deposits and other cash and equivalent accounts are reported at bank balance as of June 30, 2025.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

## **B.** Receivables

Receivables as of June 30, 2025, are as follows:

				Go	verr	nmental Fu	nds														
			F	ederal /			Pı	reschool		Library											
				State	Su	pportive	I	For All		Capital											
			F	rogram	H	lousing	P	rogram	Co	onstruction											
			;	Special	5	Special	S	Special		Capital	Non-	Ir	nternal								
	(	General		General		General				levenue	R	levenue	R	levenue		Project	major	Service	ervice	Governmental-	
		Fund		Fund		Fund		Fund	Fund		 Funds	Funds		A	ctivities						
Receivables:																					
Taxes:																					
Property	\$	11,977	\$	-	\$	-	\$	-	\$	-	\$ 4,914	\$	-	\$	16,891						
Other		24,707		-		21,501		23,018		-	4,183		-		73,409						
Accounts		1,740		105,269		15,262		-		2,039	47,552		227		172,088						
Leases		-		-		-		-		-	-		1,191		1,191						
Loans		-		-		-		-		-	-		-		15,864						
Interest		9,379									 		_		9,379						
Total receivables		47,803		105,269		36,763		23,018		2,039	56,649		1,418		288,822						
Allowance for																					
doubtful accounts		-		(100)		-		-		-	-		-		(100)						
Receivables, net	\$	47,803	\$	105,169	\$	36,763	\$	23,018	\$	2,039	\$ 56,649	\$	1,418	\$	288,722						
Not scheduled for collection during the subsequent year:																					
Leases	\$	_	\$	_	\$	_	\$	_	\$	_	\$ _	\$	888	\$	888						
Loans		2,763		2,539		10,331		-		-	-		-		15,633						
Total	\$	2,763	\$	2,539	\$	10,331	\$	_	\$	_	\$ -	\$	888	\$	16,521						
											 			-							

		Enterpr	rise Funds				
		Health		Non-			
	De	epartment	major				
	(	FQHC)	Funds				
Receivables:							
Accounts	\$	23,495	\$	-			
Special assessments		-		60			
Total receivables		23,495		60			
Allowance for							
doubtful accounts		(2,904)		(6)			
Receivables, net	\$	20,591	\$	54			
	_		_				

Total uncollectible amounts related to revenues are all for prior periods.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### C. Unearned revenue and deferred inflows of resources

The County recognizes revenues when earned. Amounts received in advance of the period in which services are performed are recorded as a liability, "unearned revenue." The various components of unearned revenue reported in the governmental and business-type activities at June 30, 2025 are as follows:

	Statement of Net Position										
	Ger	neral	_	Sederal/ State Program	Con	ry Capital struction roject		onmajor ernmental	Total / Governmental		
Unearned Revenue	Fu	ınd	Fund		Fund		Funds		Activities		
Grant draws prior to meeting all eligibility requirements Tax title land sales inventory State vaccine inventory	\$	- 29 -	\$	51,148 - 1,006	\$	774 - -	\$	1,511	\$	53,433 29 1,006	
Total unearned revenue	\$	29	\$	52,154	\$	774	\$	1,511	\$	54,468	

	Gove	ernment-wide			
	St	atement of			
	N	et Position			
		Total			
	Business-type				
	Activities				
	Health				
	D	epartment			
Unearned Revenue	FC	QHC Fund			
Grant draws prior to meeting		_			
all eligibility requirements	\$	237			

Governmental statements report deferred inflows of resources in connection with receivables for revenues that are not considered to be available within 60 days of year end to liquidate current liabilities. Proprietary and government-wide statements report deferred inflows and outflows of resources in connection with pension, other post-employment benefits (OPEB) activity, and leases.

For details regarding deferred outflows and inflows of resources related to leases, unamortized gain on debt refunding, OPEB, and pensions, see *Note III.D. Right-of-use receivables and obligations, Note III.G. Long-term debt, Note IV.C. Postemployment benefits other than pensions, and Note IV.D. Employee retirement systems, pension plans and deferred compensation plan.* 

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### D. Right-of-use receivables and obligations

#### Lessor lease receivables

As the lessor, the County leases County-owned properties such as buildings. The related receivables are presented in the *Statement of Net Position* for the amounts equal to the present value of lease payments expected to be received during the lease term. All lessor leases are reported in governmental activities. The total amount of lease revenue recognized in the current year was \$483, and interest revenue of \$37 for a total of \$520. The total amount of deferred inflows reported for lessor leases for the fiscal year ended June 30, 2025 is \$1,191.

The County has a variety of variable payment clauses, within its lease arrangements, which include payments dependent on indexes and rates (such as the Consumer Price Index and market interest rates) which are included in the measurement of the lease receivables. Variable payments related to lease agreements that are qualified as leases under GASB Statement No. 87 such as common area maintenance, late fees, operating expenses, property taxes, rent credits and utilities are not included in the measurement of the lease receivable. The County did not incur revenue related to residual value guarantees or lease termination penalties. It also does not currently have agreements that include sale-leaseback and lease-leaseback transactions.

The County has entered into three lease agreements as the lessor, that qualify both within the County capitalization threshold and under GASB Statement No. 87. These leases are for buildings, with periods covering various ranges and the latest expiring on January 31, 2034. Interest rates range from 2.62 to 2.97 percent. Annual payments for the current year range from \$38 to \$177.

Lease receivables for the year ended June 30, 2025 are as follows:

	Be	ginning					Е	nding	
Governmental Activities	В	alance	Ado	litions	Red	uctions	Balance		
Buildings	\$	1,324	\$	350	\$	483	\$	1,191	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Future annual lease receivables as of June 30, 2025 are as follows:

		Governmental								
		Activities								
Fiscal Year										
Ending June 30,	Pr	incipal	Int	erest						
2026	\$	303	\$	30						
2027		128		23						
2028		133		20						
2029		100		17						
2030		110		13						
2031-2034		417		22						
Total	\$	1,191	\$	125						

#### Right-of-use obligations

#### Lessee - Accrued Lease Obligations

A lease is defined as a contractual agreement that conveys control of the right to use another entity's nonfinancial asset, for a minimum contractual period of greater than one year, in an exchange-like transaction. The County leases a significant amount of non-financial assets such as land and buildings. The related obligations are presented in the amounts equal to the present value of lease payments, payable during the remaining lease term. As a lessee, a lease liability and the associated lease asset are recognized. All lessee leases are reported in governmental activities. The total amount of lease expense recognized in the current year was \$10,518 and interest expense of \$1,240 for a total of \$11,758.

The County has a variety of variable payment clauses, within its lease arrangements, which include payments dependent on indexes and rates (such as the Consumer Price Index and market interest rates). Components of variable payments that are fixed in substance, are included in the measurement of the lease liability presented in the table below. Variable payments related to lease agreements that are qualified as leases under GASB Statement No. 87, and are not fixed, are excluded from the measurement of the lease liability. The County did not incur expenses related to its leasing activities related to residual value guarantees or losses due to impairment. The County did not incur lease termination penalties during the year ended June 30, 2025. As a lessee there are currently no agreements that include lease-leaseback transactions, and one sale leaseback transaction for zero rent payments that expires upon the earlier of the County opening the East County Library to the public or September 30, 2026.

The County has entered into 31 lease agreements as the lessee, that qualify both within the County capitalization threshold and under GASB Statement No. 87. These leases are for buildings, with periods covering various ranges and the latest expiring on June 14, 2111. Interest rates range from 2.05 to 3.18 percent. Annual payments for the current year ranged from \$3 to \$3,284.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Lease obligations currently outstanding as of June 30, 2025 are as follows:

	Beginning			Ending
Governmental Activities	Balance	Additions	Reductions	Balance
Buildings	\$ 47,046	\$ 12,299	\$ 10,518	\$ 48,827

Future annual lease commitments as of June 30, 2025 are as follows:

	Governmental								
Fiscal Year	Activ	ities							
Ending June 30,	Principal	Interest							
2026	\$ 8,937	\$ 1,155							
2027	7,792	940							
2028	7,560	745							
2029	4,787	577							
2030	3,257	483							
2031-2035	6,904	1,668							
2036-2040	4,763	975							
2041-2045	2,566	485							
2046-2050	701	294							
2051-2055	782	173							
2056-2060	19	110							
2061-2065	26	106							
2066-2070	35	102							
2071-2075	44	97							
2076-2080	55	90							
2081-2085	68	81							
2086-2090	83	71							
2091-2095	100	58							
2096-2100	121	43							
2101-2105	144	24							
2106-2110	78	5							
2111	5								
Total	\$ 48,827	\$ 8,282							

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Subscription-Based Information Technology Arrangements (SBITAs)

The County has entered into subscription-based information technology arrangements (SBITAs) as defined by GASB Statement No. 96. SBITAs involve agreements with vendors that provide access to one or more IT applications or services for a fee, typically on a subscription basis. During the fiscal year ended June 30, 2025, the County evaluated all new material software contracts to ensure proper classification as either qualified or non-qualified. Qualified SBITAs result in the recognition of both an asset and a corresponding obligation, unless the software subscription is paid for upfront, then only an asset is recognized.

The County has entered into 29 subscription-based information technology arrangements, that qualify both within the County capitalization threshold and under GASB Statement No. 96. The liability related to these contracts totals \$16,255 for the fiscal year ended June 30, 2025. These software subscription contracts vary in length. The longest contract's final payment is due on June 30, 2029 and covers a service period through June 30, 2030. Interest rates range from 1.65 to 3.51 percent. Annual payments for the current year ranged from \$25 to \$1,707.

SBITA obligations currently outstanding as of June 30, 2025 are as follows:

	В	eginning					I	Ending	
SBITAs	Balance		alance Additions			ductions	Balance		
Governmental Activities	\$	13,122	\$	7,870	\$	4,874	\$	16,118	
Business-type Activities		-		137		-		137	
Total	\$	13,122	\$	8,007	\$	4,874	\$	16,255	

Future annual SBITA commitments as of June 30, 2025 are as follows:

	Primary								
Fiscal Year		Gover	nmen	t					
Ending June 30,	Pr	incipal	Int	terest					
2026	\$	5,858	\$	392					
2027		4,600		249					
2028		2,969		140					
2029		2,828		68					
Total	\$	16,255	\$	849					

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# Changes in right-of-use obligations

Right-of-use obligations activity for the year ended June 30, 2025 was as follows:

	В	eginning			Adjustments &		I	Ending	Due Within		
Governmental Activities	E	Balance	Additions		Re	ductions	E	Balance	One Year		
Leases - Buildings	\$	47,046	\$	12,299	\$	10,518	\$	48,827	\$	8,937	
SBITAs		13,122		7,870		4,874		16,118		5,793	
Total	\$	60,168	\$	20,169	\$	15,392	\$	64,945	\$	14,730	
Business-type Activities											
SBITAs	\$	_	\$	137	\$	-	\$	137	\$	65	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# E. Interfund receivables, payables, and transfers

#### Due from / Due to other funds

The County records "due from" and "due to" transactions in order that individual funds will be able to meet cash flow needs at year end and prevent a fund from reporting a negative cash balance. The amounts payable to the General Fund from the Federal/State Program Fund is \$60,113. The amounts payable to the General Fund from two nonmajor special revenue funds include: \$9,130 from the Coronavirus (COVID-19) Response Fund and \$1,109 from the Justice Services Special Operations Fund. All due from/due to other fund transactions are related to providing interim working capital financing, and will be collected in the subsequent year.

#### Interfund loans

There were no internal loan balances as of June 30, 2025.

#### Interfund transfers

The primary purposes of significant transfers include the following:

- The General Fund made the following transfers to other funds:
  - ° \$700 to the Capital Improvement Fund for the Hansen Complex Deconstruction project.
  - ° \$3,510 to the Information Technology Capital Fund for the following:
    - \$1,500 for the public website and digital services transformation,
    - \$1,000 for enterprise resource planning historical data retention,
    - \$500 for County Human Services workflow software,
    - \$310 for network access control, and
    - \$200 for IT innovation and investment projects.
  - ° \$1,000 to the Asset Preservation Fund for the Juvenile Justice Complex security foyer.
  - ° \$17,500 to the Joint Office of Homeless Services Capital Fund for shelter capital projects.
  - ° \$3,110 to the Animal Services Facility Capital Fund for the animal shelter project.
  - ° \$100 to the Facilities Management Fund for the Vance Vision Project.
  - ° \$3,813 to the Justice Center Capital Fund for the Justice Center Bus Duct project.
- The Federal/State Program Fund made the following transfers:
  - ° \$7,800 to the Sobering and Crisis Intervention Capital Fund for capital improvements,
  - ° \$4,332 to Capital Improvement Fund:
    - \$3,800 for the Coordinating Care Pathway Center, and
    - \$532 for the Belmont lease.
- The Supportive Housing Fund transferred \$1,500 to the Information Technology Fund for the Homeless Management Information System Data Mart.
- The Animal Control Fund transferred \$1,114 to the General Fund for client, service, field, and health fees for animals.
- The Downtown Courthouse Fund was closed out \$65 and transferred to the General Fund.
- The Financed Projects Fund was closed out and \$4 was transferred to the General Fund.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

- The Capital Improvement Fund transferred \$425 to the Animal Services Facility Capital Fund.
- The Fleet Management Fund transferred \$342 to the Fleet Asset Replacement Fund for fleet vehicle replacement.
- The Facilities Management Fund made the following transfers:
  - ° \$105 to the General Fund for the security access program,
  - ° \$154 to the Capital Improvement Fund for external tenant capital fees, and
  - ° \$74 to the Asset Preservation Fund for external tenant capital fees.
- The Library District Fund transferred 16,142 to the Library District Capital Construction Fund for construction projects.
- The following transfers are reported as intergovernmental revenue and current expenditures on the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual:
  - The Library District Capital Construction Fund transferred \$2,300 to the Multnomah County Library Capital Construction Fund, and
  - ° The Library District Fund transferred \$108,980 to the Library Fund to reimburse the County for library operations.

In the governmental activities column of the *Statement of Activities*, transfers between governmental funds and between governmental and internal service funds have been eliminated; no interfund transfers were made for business-type activities during the year. Interfund transfers and the reconciliation to the *Statement of Activities* for the year ended June 30, 2025, consisted of the following:

Governmental Activities

			N	Major:							
			Mu	ltnomah							
				County							
			I	ibrary		Other					
			(	Capital	1	Nonmajor	Ir	nternal		Total	
	G	eneral	Con	struction	Go	vernmental	S	ervice	Γ	ransfers	
Governmental activities:		Fund	Proj	ect Fund		Funds	I	Funds	Out		
General fund	\$	-	\$	-	\$	29,633	\$	100	\$	29,733	
Major special revenue funds:											
Federal/State Program		-		-		12,132		-		12,132	
Supportive Housing		-		-		1,500		-		1,500	
Other nonmajor funds		1,183		2,300		125,547		-		129,030	
Internal service funds		105		-		228		342		675	
Total transfers in:	\$	1,288	\$	2,300	\$	169,040	\$	442	\$	173,070	
Reconciliation:											
Total internal service funds										(675)	
Total governmental funds										(172,395)	
Total transfers per Statement of	of Ac	tivities							\$	-	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# F. Capital assets

Capital asset activity of the primary government, for the year ended June 30, 2025, is as follows:

	eginning Balance	Iı	ncreases	T	ransfers	D	ecreases	Ending Balance
Governmental activities:								
Capital assets, not being depreciated or amortized:								
Land	\$ 52,479	\$	-	\$	1,060	\$	(129)	\$ 53,410
Land use rights	219,438		-		-		-	219,438
Construction in progress	161,293		155,897		(83,035)		(590)	233,565
Works of art	4,431		-		-		-	4,431
Total capital assets, not being depreciated or amortized	 437,641		155,897		(81,975)		(719)	510,844
Capital assets, being depreciated or amortized:								
Buildings	888,733		-		71,416		(2,554)	957,595
Improvements other than buildings	1,607		-		-		-	1,607
Machinery and equipment	142,669		3,819		4,588		(10,292)	140,784
Bridges	509,598		-		360		-	509,958
Intangible assets:								
Software - purchased	48,352		-		1,185		(73)	49,464
SBITA - right-of-use	26,852		11,899		-		-	38,751
Leases - right-of-use	68,172		13,835		-		(3,982)	78,025
Infrastructure	405,012		-		4,426		-	409,438
Total capital assets being depreciated or amortized	 2,090,995		29,553		81,975		(16,901)	2,185,622
Less accumulated depreciation or amortization for:								
Buildings	(276,789)		(23,234)		-		1,364	(298,659)
Improvements other than buildings	(704)		(59)		-		-	(763)
Machinery and equipment	(90,015)		(13,127)		-		10,214	(92,928)
Bridges	(157,305)		(11,313)		-		-	(168,618)
Intangible assets:								
Software - purchased	(40,053)		(3,709)		-		73	(43,689)
SBITA - right-of-use	(10,481)		(8,462)		-		-	(18,943)
Leases - right-of-use	(24,293)		(11,140)		-		2,830	(32,603)
Infrastructure	(344,509)		(1,985)					(346,494)
Total accumulated depreciation or amortization	 (944,149)		(73,029)				14,481	 (1,002,697)
Total capital assets being depreciated or amortized, net	 1,146,846		(43,476)		81,975		(2,420)	 1,182,925
Governmental activities capital assets, net	\$ 1,584,487	\$	112,421	\$		\$	(3,139)	\$ 1,693,769

# For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

	Beginning Balance		Inc	reases	Transfers		Decreases			Ending Balance
Business-type activities:										
Capital assets, not being depreciated or amortized:										
Construction in progress	\$	2,164	\$	890	\$	(198)	\$		\$	2,856
Total capital assets, not being depreciated or amortized		2,164		890		(198)				2,856
Capital assets, being depreciated or amortized:										
Buildings		1,715		-		_		_		1,715
Infrastructure		9,864		-		198		_		10,062
Machinery and equipment		2,269		79		-		(369)		1,979
Intangible								` ′		
SBITA - right-of-use		-		203		-		-		203
Total capital assets being depreciated or amortized		13,848		282		198		(369)		13,959
Less accumulated depreciation or amortization for:										
Buildings		(429)		(42)		-		-		(471)
Infrastructure		(5,111)		(225)		-		-		(5,336)
Machinery and equipment		(1,684)		(164)		-		365		(1,483)
Intangible		, ,								
SBITA - right-of-use		-		(6)		-		-		(6)
Total accumulated depreciation or amortization		(7,224)		(437)		-		365		(7,296)
Total capital assets being depreciated or amortized, net		6,624		(155)		198		(4)		6,663
Business-type activities capital assets, net	•	8,788	\$	735	\$	170	\$	(4)	\$	9,519
Dusiness-type activities capital assets, net	Ψ	0,700	Ψ	133	Ψ		Ψ	(+)	Ψ	7,517

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# **Depreciation**

Fully depreciated or amortized capital assets at June 30, 2025 totaled \$516,710, all of which were available to be used in governmental type and business type activities. Capital assets are evaluated annually for impairment.

Depreciation or amortization expense for capital assets was charged to functions/programs of the primary government as follows:

	Depreciation or Amortization			
Function/program	Expense			
Governmental activities:				
General government	\$	29,288		
Health services		2,782		
Social services		1,525		
Public safety and justice		9,368		
Community services		4,813		
Library		12,451		
Roads, bridges, and bike path improvements		12,802		
Total governmental activities		73,029		
Business-type activities:				
Federally qualified health clinics (FQHC)		213		
Sewer		84		
Lighting		140		
Total business-type activities		437		
Total	\$	73,466		

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### G. Long-term debt

#### Full faith and credit bonds

On December 1, 1999, the County issued \$184,548 in taxable Revenue Pension Obligation Bonds with interest rates from 6.49 to 7.74 percent to fund the County's unfunded accrued actuarial liability (UAAL). Bonds were rated Aa2 by Moody's. The County estimates that by funding the actuarial liability, the County will receive a present value savings of about \$35,776 between the amount calculated by the Oregon Public Employees Retirement System (OPERS) to retire the UAAL and the amount of the debt repayment. Payment of principal and interest, except for a term bond, will be guaranteed by National Public Finance Guarantee. At June 30, 2025, \$22,324 of these bonds were outstanding.

On December 14, 2010, the County issued \$15,000 in Full Faith and Credit Obligations, Series 2010B, with interest rates from 4 to 5.05 percent. At issuance, the bonds were rated Aa1 by Moody's. The proceeds from the sale of the obligations were used to finance the construction costs for the East County Courthouse (ECC). At June 30, 2025, \$7,945 of these bonds were outstanding.

On December 14, 2017, the County issued \$164,110 in Full Faith and Credit Obligations, Series 2017, at a premium of \$16,715, with interest rates from 3 to 5 percent. At issuance, the bonds were rated Aaa by Moody's and AAA by Standard & Poor's. The proceeds from the sale of the obligations were used to finance real or personal property related to the replacement of the Multnomah County Central Courthouse ("MCCH"), replacement of the Health Department administrative offices and downtown clinics ("HDHQ"), replacement of the Enterprise Resource Planning system ("ERP"), and improvements to County-owned facilities that house parole and probation services ("DCJ Campus"). At June 30, 2025 the outstanding balance on the Series 2017 bonds was \$102,530 and the balance on the unamortized premium was \$8,324.

On September 12, 2019, the County issued \$16,075 in Full Faith and Credit Obligations, Series 2019, with an interest rate of 1.74 percent. Multnomah County entered into a ten year direct bank placement with DNT Asset Trust, a wholly-owned subsidiary of JPMorgan Chase Bank, N.A. The bonds were issued to finance real or personal property related to the National Environmental Policy Act (NEPA) review phase of the Burnside Bridge Project and pay costs of issuance related to the financing. At June 30, 2025 the outstanding balance on the Series 2019 bonds was \$6,942.

On January 21, 2021, the County issued \$89,580 in Full Faith and Credit Refunding Obligations, Series 2021, at a premium of \$552, with interest rates from 1 to 2 percent. At issuance, the bonds were rated Aaa by Moody's and AAA by Standard & Poor's. The proceeds from the sale of the obligations were used to refinance a portion of the outstanding full faith and credit backed borrowings (FF&C Obligations, Series 2012) that helped financed the construction of the Sellwood Bridge. At June 30, 2025 the outstanding balance on the Series 2021 bonds was \$64,495 and the balance on the unamortized premium was \$340.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

On September 20, 2022, the County issued \$25,095 in Full Faith and Credit Financing Agreement, Series 2022, with an interest rate of 3.13 percent. Multnomah County entered into a ten year direct bank placement with ZMFU II, Inc., a wholly-owned subsidiary of Zions Bancorporation, N.A. The bonds were issued to finance the design and right of way phase for the Burnside Bridge earthquake readiness project. At June 30, 2025 the outstanding balance on the Series 2022 bonds was \$19,101.

Full faith and credit bond obligations outstanding at year-end are as follows:

Purpose	Interest Rates	Amount
Governmental activities	1.00-7.74%	\$ 223,337

Annual debt service requirements to maturity for full faith and credit bonds are as follows:

Fiscal Year			
Ending June 30,	F	Principal	Interest
2026	\$	22,159	\$ 36,289
2027		22,482	37,844
2028		22,819	39,477
2029		23,186	41,193
2030		21,772	42,979
2031-2035		59,004	13,792
2036-2040		22,820	8,078
2041-2045		19,955	4,285
2046-2047		9,140	552
Subtotal		223,337	\$ 224,489
Premiums on long-term debt		8,664	
Total	\$	232,001	

The full faith and credit bonds are included in the bonds payable line item on the *Statement of Net Position*.

Full Faith and Credit Bonds	L	Long-term Current			Total
Maturities	\$	201,178	\$	22,159	\$ 223,337
Premiums on long-term debt		8,129		535	8,664
Total	\$	209,307	\$	22,694	\$ 232,001

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# General Obligation Bonds

On January 26, 2021, the County issued \$154,680 in General Obligation Bonds, Series 2021A (Tax-Exempt), at a premium of \$50,507, with interest rates at 5 percent. At issuance, the bonds were rated Aaa by Moody's and AAA by Standard & Poor's. The Bonds were issued to finance capital costs to expand, modernize, rebuild and acquire land for library facilities, and to pay the costs of issuance of the Bonds. At June 30, 2025 the outstanding balance on the Series 2021 bonds was \$154,680 and the balance on the unamortized premium was \$18,940.

On January 26, 2021, the County issued \$232,320 in General Obligation Bonds, Series 2021B (Federally Taxable), at a premium of \$232, with interest rates from .25 to .90 percent. At issuance, the bonds were rated Aaa by Moody's and AAA by Standard & Poor's. The Bonds were issued to finance capital costs to expand, modernize, rebuild and acquire land for library facilities, and to pay the costs of issuance of the Bonds. At June 30, 2025 the outstanding balance on the Series 2021 bonds was \$59,440 and the balance on the unamortized premium was \$39.

General obligation bond obligations outstanding at year-end are as follows:

Purpose	Interest Rates	Amount
Governmental activities	0.25-5.00%	\$ 214,120

Annual debt service requirements to maturity for general obligation bonds are as follows:

Fiscal Year					
Ending June 30,	P	rincipal	Interest		
2026	\$	48,870	\$	8,220	
2027		50,975		7,829	
2028		54,855		5,714	
2029		59,420		2,971	
Subtotal		214,120	\$	24,734	
Premiums on long-term debt		18,979			
Total	\$	233,099			

The general obligation bonds are included in the bonds payable line item on the *Statement of Net Position*.

General obligation bonds	L	ong-term Current		Long-term		 Total
Maturities	\$	165,250	\$	48,870	\$ 214,120	
Premium on long-term debt		12,627		6,352	18,979	
Total	\$	177,877	\$	55,222	\$ 233,099	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Loans payable

Levee Ready Columbia Project Financing

In April 2016, the County entered into an interim financing agreement with the State of Oregon, through the Oregon Infrastructure Finance Authority (IFA) for financing the Multnomah County Levee Accreditation Evaluation for "Levee Ready Columbia (LRC)," a regional project. The financing provided funding for Phase II of the project, engineering analysis on the levees along the Columbia River which are maintained by the Sauvie Island Drainage Improvement Company (SIDIC), Multnomah County Drainage District No. 1 and Sandy Drainage Improvement Company (SDIC), with the goal of FEMA recertification and accreditation. The County acted as the borrower for the IFA Phase II funding which enabled the County to access a package of loans and grants from the IFA on behalf of the drainage districts.

On June 30, 2024 the public entities that manage the Columbia River levee system were dissolved. This included the Multnomah County Drainage District (MCDD), Peninsula Drainage District #1 (PEN 1), Peninsula Drainage District #2 (PEN 2), and Sandy Drainage Improvement Company (SDIC). Any assets or liabilities associated with these districts were transferred to the Urban Flood Safety and Water District (Urban District).

The County's obligations to make payments under the IFA financing contracts will be offset by revenues to be received by the County from the LRC project partners for over 95 percent of the amount borrowed. This also provided one-time-only financing assistance to the Cities of Fairview and Troutdale in connection with their obligations to the LRC project, and paid a portion of expenses incurred by the LRC project for public outreach and facilitation.

As of June 30, 2025, the outstanding balance for both IFA loans is \$1,334. The SIDIC Loan (No. J16002) entered into repayment status in fiscal year ended June 30, 2022. The MCDD Loan Draw (A)/SDIC Loan Draw (A) (also known as Loan No. X16001) entered into repayment status during the fiscal year ended June 30, 2025.

Annual payments required to maturity for SIDIC loan draws (C-1) (No. J16002):

Fiscal Year				
Ending June 30,	Prir	ncipal	Inte	rest
2026	\$	16	\$	-
2027		16		-
2028		17		-
Total	\$	49	\$	-

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Annual payments required to maturity for MCDD Loan Draw (A)/SDIC Loan Draw (A) (No. X16001):

Fiscal Year				
Ending June 30,	Pr	incipal	Inte	erest
2026	\$	214	\$	-
2027		214		-
2028		214		-
2029		214		-
2030		214		-
2031		215		-
Total	\$	1,285	\$	-

# Transportation Improvements Financing

In fiscal year 2009, the County entered into a loan agreement with the Oregon Department of Transportation's Financial Services (ODOT) for the purpose of making capital improvements to the County's transportation system, with an interest rate of 3.98 percent. The loan was re-amortized in fiscal year 2017, reducing the principal balance owed by \$93. The total outstanding under this agreement was \$281 at June 30, 2025.

The County has one remaining annual debt service requirement to maturity for the Oregon Department of Transportation long-term loan at year-end as follows:

Fiscal Year				
Ending June 30,	Pri	ncipal	Inte	erest
2026	\$	281	\$	11

In the event of an "Event of Default" for all loans payable, the lender may accelerate payment immediately of the entire loan principal amount and other amounts due on the loan. In the event of default, the investors may exercise any remedy available at law or in equity or in bankruptcy or otherwise.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# Compensated Absences

The County's policy relating to compensated absences is described in *Note I. D. Assets, deferred outflows, liabilities, deferred inflows, and net position or fund balances.* The long-term portion of compensated absences was \$23,507. The total amount outstanding at June 30, 2025 was \$56,200.

The long-term portion of compensated absences is expected to be paid in future years from future resources. In prior years, compensated absences have been liquidated primarily by the governmental and proprietary funds for which the employees who earned the benefits were assigned.

Balances of compensated absences for governmental and business-type activities for the year ended June 30, 2025 were as follows:

							Bus	iness-type	
		Gove	rnm	ental Act	ivities		A	ctivities	
			Ir	Internal Total			]	Health	
	Go	vernmental	Service		Governmental		Department		
		Funds	Funds		Funds Activ		Fund		Total
Beginning balance*	\$	40,896	\$	5,126	\$	46,022	\$	5,816	\$ 51,838
Net change		3,747		422		4,169		193	4,362
Ending balance	\$	44,643	\$	5,548	\$	50,191	\$	6,009	\$ 56,200

<sup>\*</sup>Beginning balance restated due the implementation of GASB 101, Compensated Absences

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# Changes in long-term liabilities

Long-term liability activity for the year ended June 30, 2025 was as follows:

	В	eginning			Adju	stments &		Ending	Dι	ıe Within
Governmental Activities	]	Balance	A	dditions	Re	ductions	]	Balance	O	ne Year
Full faith and credit bonds	\$	245,196	\$	-	\$	21,859	\$	223,337	\$	22,159
General obligation bonds		261,090		-		46,970		214,120		48,870
Unamortized premiums-bonds		34,530		-		6,887		27,643		6,887
Total bonds		540,816		_		75,716		465,100		77,916
Right-of-use obligations***		60,168		20,169		15,392		64,945		14,730
Loans payable		2,116		=		501		1,615		511
Long-term debt before										
other long-term liabilities		603,100		20,169		91,609		531,660		93,157
Compensated absences*(**)		46,022		4,169				50,191		29,382
Governmental activities -										
long-term liabilities	\$	649,122	\$	24,338	\$	91,609	\$	581,851	\$	122,539
Business-type Activities										
Right-of-use obligations***	\$	-	\$	137	\$	_	\$	137	\$	65
Compensated absences*(**)		5,816		193		-		6,009		3,311
Total	\$	5,816	\$	330	\$	-	\$	6,146	\$	3,376

<sup>\*</sup>The beginning balance of compensated absences has been restated due to the implementation of GASB 101.

<sup>\*\*</sup>The change in compensated absences above is a net change for the year.

<sup>\*\*\*</sup>See Note III.D Right-of-use obligations for more details.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

## Conduit financing

Multnomah County Conduit Financing

On December 1, 1999, the County issued \$9,830 in Higher Education Variable Rate Demand Revenue Bonds. The proceeds of these bonds were used to provide funds to reimburse Concordia University for the costs of acquiring, constructing and improving the educational facilities of the University (the Project), fund a debt service reserve fund and pay the costs of issuing the bonds. The bonds were purchased in 2020 by the Lutheran Church Extension Fund - Missouri Synod, a Missouri nonprofit corporation, which is an arm of the church that sponsored Concordia campuses around the country.

The Higher Education Revenue Bonds have not been recognized as a liability of the County because the bonds are secured solely by the provisions of the Bond indenture and payments are made by the Lutheran Church Extension Fund. The County is not responsible for the repayment of conduit debt. As the County does not own any of the assets constructed or assume any liabilities associated with the Project, there is no balance sheet disclosure or recognition of revenues and expenditures within the County's financial statements.

As of June 30, 2025, \$4,850 of the Higher Education Variable Rate Demand Revenue Bonds was outstanding.

Hospital Facilities Authority of Multnomah County Conduit Financing

On December 3, 1998, the County created a component unit, the Hospital Facilities Authority of Multnomah County, Oregon (the Authority). The Authority issues hospital revenue bonds for construction and improvements to health facilities in Multnomah County. The proceeds of these bonds issues were used by health care facilities to finance various capital projects and refund outstanding bonds.

The debt has not been recognized as a liability of the County or the Authority because the bonds are secured solely by the provisions of the bond indenture and payments are made by the health care facilities. The obligors have pledged the gross revenues of the health care facilities to secure payment of the bonds. The bonds shall not be payable from a charge upon any fund or asset, nor shall the County or the Authority be subject to any liability. No holder or holders of the bonds shall ever have the right to exercise the taxing power of the County to pay the bonds or the interest, nor to enforce payment against any property of the County.

Upon completion of the project, the assets constructed or purchased are owned by the respective health care facility. Since neither the County nor the Authority own any assets or assume any liabilities associated with the repayment, there is no balance sheet disclosure or recognition of revenues within the County's financial statements.

# For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

A summary of the Authority's conduit debt is as follows:

Obligor (Health Care Facility), Debt Issue, Terms	Series	Issue Date	Original Amount	Balance at June 30, 2025
Adventist Health System/West:				
Refunding Revenue Bonds,				
due March 1, 2040	2019	11/1/2019	\$ 52,535	\$ 52,535
Terwilliger Plaza: Revenue and Refunding Bonds, due serially through December 1, 2029	2012	1/1/2012	18,245	6,945
due serially through December 1, 2029	2012	1/1/2012	18,243	0,943
Odd Fellows Home-Friendship Health Center: Variable Rate Demand Revenue Refunding Bonds, due serially through September 15, 2025	2013A	7/12/2013	6,975	5,815
Terwilliger Plaza Inc.: Revenue Refunding Bonds, due serially through December 1, 2036	2016	6/15/2016	13,625	9,435
Terwilliger Plaza Inc - Parkview Project Revenue Refunding Bonds, due serially through December 1, 2056	2021A	8/1/2021	88,885 \$ 180,265	88,885 \$ 163,615

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

# H. Fund balances, governmental funds

On the *Balance Sheet – Governmental Funds*, the fund balances are reported in the aggregate in the classifications defined by GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Fund balances by classification for the year ended June 30, 2025, were as follows:

Fund balances Nonspendable:	General Fund	Federal/State Program Special Revenue Fund	Supportive Housing Special Revenue Fund	Preschool for All Program Special Revenue Fund	Multnomah County Library Capital Construction Project Fund	Other Nonmajor Governmental Funds	Total Governmental Funds	
Inventories*	\$ 395	\$ -	\$ -	\$ -	\$ -	\$ 285	\$ 680	
Prepaid items	10,497	97	3,469	112	6	793	14,974	
Restricted:								
Capital projects, buildings	-	-	-	-	120,493	19,106	139,599	
Community support programs	7,749	13,778	44,319	551,997	-	4,899	622,742	
Debt Service	-					2,855	2,855	
Document storage and	0.6						0.6	
retrieval	96	-	-	-	-	110.254	96	
Library operations Roads, bridges, and bike path	-	-	-	-	-	110,254	110,254	
improvements	-	-	-	-	-	72,225	72,225	
Committed:								
Capital projects, buildings	-	-	-	-	-	53,954	53,954	
Capital projects, technology	-	-	-	-	-	17,987	17,987	
Community support programs	99,674	-	4,166	17,500	-	1,076	122,416	
Debt service	-	-	-	-	-	54,485	54,485	
Assigned:								
Capital equipment acquisition	-	-	-	-	-	579	579	
Community support programs	-	-	11,013	40,384	-	2,538	53,935	
Library operations	-	-	-	-	-	17,047	17,047	
Roads, bridges, and bike path improvements	-	-	-	-	-	12,115	12,115	
Unassigned	61,550					(163)	61,387	
Total fund balances	\$ 179,961	\$ 13,875	\$ 62,967	\$ 609,993	\$ 120,499	\$ 370,035	\$ 1,357,330	

<sup>\*</sup>Inventories included in the nonspendable classification exclude vaccine inventories, which are reported as part of the restricted fund balance.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### **Note IV. Other information**

#### A. Risk management

The County is exposed to various risks of loss related to torts and property damage including theft of, damage to, and destruction of assets, assertion of negligence, employee injury or illness, errors and omissions, and natural disasters. The County self-insures to \$1,000 and purchases excess insurance for large and catastrophic losses above the self-insurance for general liability, auto liability, medical malpractice, and workers' compensation liability. By self-insuring in areas that are fiscally cost effective, the County realizes savings by not paying overhead or profit margins that are built into insurance premium costs.

The County purchases a large deductible policy for property loss and specific policies for specialty coverage to cover losses where insurance is afforded. Motor vehicle property loss insurance coverage is only offered with a large deductible that historically, the majority of the County's loss costs do not reach so the County chooses to self-insure motor vehicle property loss.

Premiums are calculated on payroll expenses in all funds and are paid into the risk management fund, an internal service fund. The funds are available to pay claims, claim reserves, loss prevention efforts, and administrative costs. These interfund premiums are used to offset the amount of claims expenditures reported in the risk management fund. As of June 30, 2025, interfund premiums exceeded reimbursable expenditures.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are re-evaluated periodically to consider the effect of inflation, recent claim settlement trends (including frequency and amount of payouts), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Discount factors of 0.910 and 0.902 were used to estimate the year-end workers' compensation component and the liability component, respectively. Annually, the County submits workers' compensation fund liabilities to the State as per ORS 436-050-0185; surety bond exemption requirements for counties.

Estimated recoveries, for example from salvage or subrogation, are another component of the claims liability estimate. The County's excess insurance coverage policies cover claims in excess of \$1,000 for workers' compensation and \$1,000 for all liability claims. Settlements have not exceeded excess coverages for each of the past three fiscal years. The County anticipates the balance in the claims liability account at year-end will be paid within the next fiscal year.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Changes in the balances of claims liabilities during the past two years are as follows:

	Fis	scal Year	Fiscal Year		
		Ended	Ended		
Changes in Claims Liabilities	June 30, 2025		June 30, 2024		
Unpaid claims, beginning of fiscal year	\$	13,327	\$	10,007	
Incurred claims (including IBNRs)		61,147		51,833	
Actuarial adjustment		1,599		3,319	
Claim payments		(61,135)		(51,832)	
Unpaid claims, end of fiscal year	\$	14,938	\$	13,327	

# B. Commitments and contingent liabilities

## **Grants**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

#### **Lawsuits**

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's legal counsel the resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### Construction contracts

The County has entered into various construction and non-construction contracts at fiscal year-end. The commitments noted below are evidenced by signed purchase orders or contracts that were entered into prior to June 30, 2025.

	Fisca	al Year					
Construction	Eı	nded					
Commitments	June 30, 2025		Financing Sources				
Buildings	\$	51,752	State of Oregon reimbursements, proceeds from long-term debt,				
			intergovernmental agreements, internal service charges, grant funding,				
			General Fund, insurance proceeds				
Technology		8,039	Internal service charges, General Fund				
Roads		5,889	State Highway Fund disbursement of motor vehicle registration fees				
Bridges		18,834	Highway planning and construction grant through Oregon Department				
			of Transportation, County direct motor vehicle registration fees				
Total	\$	84,514					

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Labor agreements

There are thirteen labor agreements between the County and its employees. Contracts may be viewed online at: <a href="https://multco.us/employee-labor-relations/labor-contracts">https://multco.us/employee-labor-relations/labor-contracts</a>. Of the thirteen agreements, six of the agreements are currently expired at June 30, 2025. All expired contracts are in active negotiations or have a draft collective bargaining agreement in progress.

	Effective Dates		
	Beginning	Ending	
Federation of Oregon Parole and Probation Officers (FOPPO)	July 1, 2024	- June 30, 2027	
International Brotherhood of Electrical Workers (IBEW) - Local 48, AFL-CIO	July 1, 2023	- June 30, 2027	
International Union of Operating Engineers - Local 701, AFL-CIO	July 1, 2022	- June 30, 2027	
International Union of Painters and Allied Trades			
District Council 5, Local 1094, AFL-CIO	July 1, 2023	- June 30, 2027	
Multnomah County Corrections Deputy Association (MCCDA)	July 1, 2022	- June 30, 2025	
Multnomah County Deputy Sheriff's Association (MCDA)	July 1, 2022	- June 30, 2026	
Multnomah County Employees Union, Local 88, AFSCME AFL-CIO	July 1, 2022	- June 30, 2025	
Multnomah County Employees Union, Local 88-2, AFSCME AFL-CIO			
Physicians and Psychiatrists Unit	July 1, 2022	- June 30, 2025	
Multnomah County Employees Union, Local 88-4, AFSCME AFL-CIO			
Pharmacists Unit	July 1, 2022	- June 30, 2025	
Multnomah County Employees Union, Local 88-5, AFSCME AFL-CIO	July 1, 2023	- June 30, 2026	
Dentists Unit			
Multnomah County Employees Union, Local 88-6, AFSCME AFL-CIO			
Juvenile Custody Services Unit	July 1, 2023	- June 30, 2026	
Multnomah County Prosecuting Attorneys Association (MCPAA)	July 1, 2021	- June 30, 2025	
Oregon Nurses Association (ONA)	July 1, 2022	- June 30, 2025	

#### Pollution remediation obligations

Pollution remediation obligations address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities, including pre-cleanup activities, cleanup activities, government oversight and enforcement-related activities, and post remediation monitoring. The calculation for pollution remediation obligations is an estimate determined by management using the expected cash flow techniques and applying probabilities to the pollution remediation activities. Estimates of pollution remediation obligations are subject to changes resulting from price increases, decreases, changes in technology as well as changes in applicable laws and regulations; any recoveries would reduce the liability.

The County continues to monitor a former landfill, where low amounts of methane gas have been detected in prior years. Liabilities for monitoring and cleanup of a former landfill site have been satisfied and it has been established that no cleanup action is required at this time. The County does not have a pollution remediation liability for fiscal year 2025.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### C. Postemployment benefits other than pensions

The other postemployment benefits (OPEB) for the County combines two separate plans. The County makes contributions to the State of Oregon's Public Employees Retirement System (OPERS) Retirement Health Insurance Account, and provides the Multnomah County Postretirement Medical and Life Insurance Plan (County Plan).

#### State of Oregon Public Employees Retirement System - Retirement Health Insurance Account

<u>Plan Description.</u> The County contributes to the OPERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. ORS 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by telephone (503) 598-7377 or by writing to OPERS, PO Box 23700, Tigard, OR 97281-3700, online: <a href="http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx">http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx</a>.

#### Plan benefits

<u>Funding policy.</u> Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may only be amended by the Oregon Legislature. ORS requires that an amount equal to \$60 (dollars) or the total monthly cost of Medicare companion health insurance coverage, whichever is less, shall be paid from the RHIA established by the employers; and any monthly cost in excess of \$60 (dollars) shall be paid by the eligible retired member in the manner provided in ORS 238.410.

To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in an OPERS-sponsored health plan. A surviving spouse or dependent of a deceased OPERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she is receiving a retirement benefit or allowance from OPERS, or was insured at the time the member died and the member retired before May 1, 1991.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Participating governments are contractually required to contribute to RHIA at a rate assessed each year by OPERS, currently 0.04 percent of annual covered payroll for Tier One and Tier Two employees. The OPERS Board of Trustees sets the employer contribution rate. The rate is based on the annual required contribution (ARC) of the combined participant employers. This is an amount actuarially determined in accordance with the parameters of GASB Statement No. 75. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a closed period not to exceed 30 years.

Governmental funds that liquidate other postemployment benefits for RHIA include: the General Fund, Federal/State Program Fund, Coronavirus (COVID-19) Response Fund, Preschool for All Program Fund, Multnomah County Library Capital Construction Fund, Road Fund, Animal Control Fund, Willamette River Bridges Fund, Library Fund, Land Corner Preservation Fund, Inmate Welfare Fund, Justice Services Special Operations Fund, Video Lottery Fund, Supportive Housing Fund, Library Capital Construction Fund, Capital Improvement Fund, Information Technology Capital Fund, Asset Preservation Fund, Burnside Bridge Fund, Homeless Services Capital Fund, and the Sobering and Crisis Intervention Capital Fund.

<u>Contributions</u>. The County's contractually required contribution rate for the year ended June 30, 2025 was 0.04 percent of the covered payroll for Tier 1/Tier 2 employees, actuarially determined as an amount that is expected to finance the costs of the benefits earned by employees during the year. Employees are not required to contribute to the RHIA plan. There were no required contributions for the year ended June 30, 2025.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### RHIA OPEB asset, expenses, deferred outflows (inflows) of resources

For the fiscal year ended June 30, 2025, the County reported an asset of \$13,489 for its proportionate share of the collective net RHIA OPEB asset. The collective net RHIA OPEB asset was measured as of June 30, 2024 and the total RHIA OPEB asset used to calculate the collective net RHIA OPEB asset was determined by an actuarial valuation as of December 31, 2022. The County's proportionate share of the collective net RHIA OPEB asset was based on a projection of the County's long-term share of contributions to the RHIA OPEB plan relative to the projected contributions of all participating employers, actuarially determined. The County's proportionate share at June 30, 2025 and June 30, 2024 was 3.340 and 2.448 percent respectively, resulting in an increase of 0.892 percent.

For the year ended June 30, 2025, the County recognized an income of \$2,052 for RHIA OPEB. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to RHIA OPEB from the following sources:

					Net	Deferred
	Deferred Outflows		Deferred Inflows		Outflows / (Inflows)	
Schedule of Deferred Outflows / (Inflows) of Resources	of Re	sources	of Resources		of Resources	
Differences between expected and actual experience	\$	_	\$	(264)	\$	(264)
Changes of assumptions		-		(171)		(171)
Net difference between projected and actual earnings						
on investments		381		-		381
Changes in proportionate share		467		(1,653)		(1,186)
Total (prior to post-measurement date contributions)		848		(2,088)		(1,240)
Contributions made subsequent to measurement date		-		_		_
Net deferred outflows / (inflows) of resources	\$	848	\$	(2,088)	\$	(1,240)
				_		

Amounts reported by the County as deferred outflows of resources and deferred inflows of resources related to RHIA OPEB will be recognized in RHIA OPEB expense (income) in subsequent years as follows:

Differences					Net l	Net Difference				Net		
Between					В	Between				Deferred		
Fiscal Year	Expected and			Projected and Changes in				Outflows /				
Ending	Actual Changes		inges in	Actu	al Earnings	Proportionate		(Inflows) of				
June 30,	Exper	rience	Assumptions		on Investments		Share		Resources			
2026	\$	(244)	\$	(155)	\$	(365)		(1,037)	\$	(1,801)		
2027		(20)		(16)		496		(149)		311		
2028		-		-		206		-		206		
2029		-		-		44				44		
Total	\$	(264)	\$	(171)	\$	381	\$	(1,186)	\$	(1,240)		

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Actuarial methods and assumptions used in developing total RHIA OPEB asset

The total RHIA OPEB asset based on the December 31, 2022 valuation was determined using the following actuarial methods and assumptions:

Valuation date December 31, 2022 Measurement date June 30, 2024

Experience study 2022, Published July 24, 2023

Actuarial cost method Entry Age Normal

Actuarial assumptions:

Mortality

Inflation rate

Long-term expected rate of return

Discount rate

Projected salary increases

2.4 percent
6.9 percent
6.9 percent
3.4 percent

Cost of Living Adjustments (COLA) Blend of 2.00% COLA and graded COLA

(1.25%/0.15%) in accordance with Moro

decision, blend based on service.

Health retirees and beneficiaries:

Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments

and set-backs as described in the

valuation.

Active Members:

Pub-2010 Employee, sex distinct,

generational with Unisex, Social Security Data Scale, with job category adjustments

and set-backs as described in the

valuation.

Disabled retirees:

Pub-2010 Disable Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments

and set-backs as described in the

valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Discount rate

The discount rate used to measure the total RHIA OPEB asset was 6.9 percent. The projection of cash flows used to determine the discount rate assumed that contributions from the County will be made at contractually required rates, actuarially determined. Based on this assumption, the RHIA OPEB plan's fiduciary net position was projected to be available to make all projected RHIA OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on RHIA OPEB plan investments was applied to all periods of projected benefit payments to determine the total RHIA OPEB asset.

GASB 74 generally requires that a blended discount rate be used to measure the total OPEB asset or liability. The long-term expected return on plan investments may be used to discount the related assets or liabilities to the extent that the plan's fiduciary net position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where fiduciary net position is not projected to cover benefit payments and administrative costs.

Sensitivity analysis of the County's proportionate share of the net RHIA OPEB asset to changes in the discount rate

The following presents the County's proportionate share of the net RHIA OPEB asset calculated using the discount rate of 6.9 percent, as well as what the County's proportionate share of the net RHIA OPEB asset would be if it were calculated using a discount rate that is 1-percentage-point lower (5.9 percent) or 1-percentage-point higher (7.9 percent) than the current rate:

	Current						
		1% Decrease (5.9)%		Discount Rate (6.9)%		1% Increase (7.9)%	
County's proportionate share			-				
of the net OPEB liability (asset)	\$	(12,487)	\$	(13,489)	\$	(14,352)	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Long-term expected rate of return

To develop an analytical basis for the selection of the investment return assumption, in January 2023, the OPERS Board reviewed long-term real return outlooks developed by Milliman's capital market outlook team for each of the asset classes in which the plan is invested based on the Oregon Investment Council's (OIC) long-term target asset allocation, and combined those real return outlooks with a 2.35 percent inflation assumption to develop nominal expected returns. Since the OIC uses broader asset classes than those for which Milliman's investment professionals develop long-term assumptions, Milliman received assistance from Meketa, OIC's primary consultant, to map each OIC asset class to the classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, including the inflation assumption. These assumptions are not based on average historical returns, but instead are based on a forward-looking capital market economic model. Based on the target allocation and investment return assumptions for each of the asset classes, the model's 50th percentile output is developed as follows:

		20-Year
		Annualized
	Target	Geometric
Asset Class	Allocation	Mean
Global Equity	27.50 %	7.07 %
Private Equity	25.50	8.83
Core Fixed Income	25.00	4.50
Real Estate	12.25	5.83
Master Limited Partnerships	0.75	6.02
Infrastructure	1.50	6.51
Hedge Fund of Funds - Multistrategy	1.25	6.27
Hedge Fund Equity-Hedge	0.63	6.48
Hedge Fund - Macro	5.62	4.83
Portfolio - net of investment expenses	100.00 %	
Assumed Inflation - Mean		2.35 %

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Multnomah County Postretirement Retiree Medical and Life Insurance Plan

Plan description. The County also administers a single-employer defined benefit healthcare and life insurance plan (the Plan) per the requirements of collective bargaining agreements. Benefit provisions are established through negotiations between the County and representatives of collective bargaining units. The Plan states the County shall pay 50 percent of the monthly medical insurance premium on behalf of a County retiree and his/her eligible dependents from the retiree's 58th birthday or date of retirement, whichever is later, until the retiree's 65th birthday, death or eligibility for Medicare, whichever is earlier. Retirees must have five years of continuous County service immediately preceding retirement at or after age 58, or ten years of continuous County service immediately preceding retirement prior to age 58. The financial information for the Plan is reported within the County's financial statements. The Plan does not have audited financial statements and does not issue a publicly available financial report.

#### Plan benefits

<u>Funding policy.</u> A trust fund has not been established to hold resources for the payment of benefits for the total OPEB obligation. Contribution requirements are negotiated between the County and union representatives. The Plan offers retirees a health benefit equal to half of their monthly premium; retirees are required to pay the other half. The County's regular health care benefit providers underwrite the retirees' policies. Retirees may not convert the benefit into an in-lieu payment to secure coverage under independent plans. The County is contractually obligated by collective bargaining agreements to cover 50 percent of the annual premium costs, which are two percent of annual covered payroll to fund the Plan.

Governmental funds that liquidate other postemployment benefits for the Plan include: the General Fund, Federal/State Program Fund, Coronavirus (COVID-19) Response Fund, Preschool for All Program Fund, Multnomah County Library Capital Construction Fund, Road Fund, Animal Control Fund, Willamette River Bridges Fund, Library Fund, Land Corner Preservation Fund, Inmate Welfare Fund, Justice Services Special Operations Fund, Video Lottery Fund, Supportive Housing Fund, Library Capital Construction Fund, Capital Improvement Fund, Information Technology Capital Fund, Asset Preservation Fund, Burnside Bridge Fund, Joint Office of Homeless Services Capital Fund, and Sobering and Crisis Intervention Capital Fund.

At the date of the last valuation, January 1, 2025, there were 586 retirees enrolled in the OPEB medical benefit and 2,754 retirees with life coverage. Retirees with medical insurance noted excludes post-age 65 retirees who are not covering their pre-age 65 spouses and/or dependents, as the County does not incur any liability from those participants. In addition, retirees may enroll in dental insurance at their own cost; the County does not incur any liability for retiree dental coverage.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The required contribution is based on projected pay-as-you-go financing requirements. For fiscal year 2025, the County contributed \$8,416 to the Plan, of which \$3,456 was explicitly contributed as part of the contractual obligation described above; the remaining \$4,575 represents the implicit subsidy derived from active employee contributions. In addition, administrative expenses of \$385 are considered contributions.

#### Actuarial methods and assumptions used in developing total OPEB liability

The total OPEB liability based on the January 1, 2025 valuation was determined using the following actuarial methods and assumptions:

Measurement date January 1, 2025

Actuarial assumptions:

Discount rate:

As of January 1, 2024 3.26 percent As of January 1, 2025 4.08 percent

(Bond Buyer 20-Bond GO Index as of December 26, 2024)

Healthcare cost trends Ranges from 6.4 percent in 2025 decreasing to 4.04 percent in

2050

Wage inflation rate 3.4 percent per year

Salary merit increase rates Rates used in 2024 OPERS experience study Mortality Rates used in 2024 OPERS experience study

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events into the future. Examples include assumptions about future employment, mortality and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members), which includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liability (AAL) and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2025 actuarial valuation, the entry age normal actuarial cost method was used. Under this method, the actuarial present value of the projected benefits of each individual is allocated on a level basis over the earnings or service of the individual between date of hire and assumed retirement date.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Changes since the last valuation

The discount rate was changed to match the yield on a 20-year general obligation bond. Health care cost trend rates were updated. The assumed percentage of retirees electing coverage was increased from 82 percent to 85 percent. Demographic assumptions were updated to match the 2024 Oregon PERS experience study.

#### Changes in total OPEB liability

The table below shows the changes in the total OPEB liability during the measurement period ending on January 1, 2025:

		Total
Changes in Total OPEB Liability	OPE	EB Liability
Balance at January 1, 2024	\$	136,788
Changes for the year:	·	_
Service cost		9,293
Interest		4,478
Differences between expected and actual experience		(12,579)
Changes of assumptions		(6,270)
Benefit payments:		
Explicit subsidy		(3,456)
Implicit subsidy		(4,575)
Net changes		(13,109)
Balance at January 1, 2025	\$	123,679

During the measurement year, the total OPEB liability decreased by \$13,109. The service cost and interest cost increased the total OPEB liability by \$13,771 while benefit payments reduced the total OPEB liability by \$8,031.

There was a change in assumptions during the measurement year increasing the discount rate, which decreased the total OPEB liability by approximately \$6,270. There was a gain during the year due to actual health trend rates being lower than expected, which decreased the total OPEB liability by approximately \$12,579.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Sensitivity analysis of the County's Plan for total OPEB liability to changes in the discount rate

Changes in the discount rate affect the measurement of the total OPEB liability. Lower discount rates produce a higher total OPEB liability and higher discount rates produce a lower total OPEB liability. The table below shows the sensitivity of the total OPEB liability to the discount rate.

			(	Current		
	1%	Decrease	Dis	count Rate	1%	6 Increase
		3.08%	4.08%			5.08%
Total OPEB liability	\$	131,940	\$	123,679	\$	115,947

A one percent decrease in the discount rate increases the total OPEB liability by approximately 6.7 percent and a one percent increase in the discount rate decreases the total OPEB liability by approximately 6.3 percent.

Sensitivity analysis of the County's Plan for total OPEB liability to changes in the healthcare trends

Changes in the healthcare trends also affect the measurement of the total OPEB liability. Lower healthcare trends produce a lower total OPEB liability and higher healthcare trends produce a higher total OPEB liability. The table below shows the sensitivity of the total OPEB liability to the healthcare trends.

			Н	ealthcare			
	1%	Decrease		Trend	1% Increase		
Total OPEB liability	\$	112,217	\$	123,679	\$	137,080	

A one percent decrease in the healthcare trends decreases the total OPEB liability by approximately 9.3 percent and a one percent increase in the healthcare trends increases the total OPEB liability by approximately 10.8 percent.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### OPEB deferred inflows and outflows of resources

The table below summarizes the current balances of deferred outflows and inflows of resources related to the Plan along with the net recognition over the next five years and the total recognition thereafter, if any.

Net Deferred
red Outflows /
ws (Inflows)
urces of Resources
5,029) \$ (6,696)
2,577) (7,640)
7,606) (14,336)
- 1,597
- 2,101
<u>-</u> 174
- 3,872
(10,464)
7

Amounts reported as deferred outflows due to contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending June 30, 2026. Other amounts reported as deferred outflows and deferred inflows of resources will be recognized in OPEB expense (income) as follows:

	Future Recognition						
Fiscal Year	of OPEB						
Ending June 30,	Expense	e (Income)					
2026	\$	(2,012)					
2027		(3,072)					
2028		(3,276)					
2029		(2,078)					
2030		(1,206)					
Thereafter		(2,692)					
Total	\$	(14,336)					

The impacts of experience gains or losses and assumption changes on the total OPEB liability are recognized in expense over the average expected remaining service life of all active and inactive members of the Plan. As of the measurement date, this recognition period was seven years.

During the year, actual experience differed from assumed experience increasing the total OPEB liability by \$12,579. Approximately \$1,797 is recognized in the current year and an identical amount will be recognized in each of the next six years. Unrecognized experience gains from prior years were \$8,134, of which \$3,887, was recognized in the current year.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Unrecognized experience losses from prior years was \$10,293, of which \$1,960 is recognized in the current year. As of January 1, 2025 unrecognized experience gains and losses from the current and prior years result in deferred inflows of resources of approximately \$15,029 and a deferred outflow of resources of approximately \$8,333.

In addition, changes in assumptions increased the total OPEB liability by approximately \$6,270. Approximately \$896 is recognized in the current year and an identical amount will be recognized in each of the next six years. Unrecognized assumption changes from prior years that increased the total OPEB liability by \$2,781, of which \$515 is recognized in the current year. As of January 1, 2025, unrecognized assumption changes from the current and prior years result in a deferred outflow of resources of approximately \$12,577 and a deferred inflow of resources of approximately \$4,937.

#### Aggregated information on OPEB plans

For the year ended June 30, 2025, the County recognized OPEB income of \$900. The aggregate balance of the County's total OPEB liability, deferred outflows of resources, deferred inflows of resources, and expense (income) related to other postemployment benefits for the County Plan and OPERS RHIA as of June 30, 2025 is as follows:

	OPERS			
	 RHIA	County Plan		 Totals
Governmental activities:				
Net OPEB asset (liability)	\$ 11,981	\$	(109,616)	\$ (97,635)
Deferred outflows	753		15,193	15,946
Deferred inflows	(1,855)		(24,467)	(26,322)
OPEB expense (income)	 (1,800)		660	(1,140)
Total governmental activities	 9,079		(118,230)	(109,151)
Business-type activities:				
Net OPEB asset (liability)	1,508		(14,063)	(12,555)
Deferred outflows	95		1,949	2,044
Deferred inflows	(233)		(3,139)	(3,372)
OPEB expense (income)	 (257)		497	240
Total business-type activities	 1,113		(14,756)	(13,643)
Totals:				
Net OPEB asset (liability)	13,489		(123,679)	(110,190)
Deferred outflows	848		17,142	17,990
Deferred inflows	(2,088)		(27,606)	(29,694)
OPEB expense (income)	(2,057)		1,157	(900)
Totals	\$ 10,192	\$	(132,986)	\$ (122,794)

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### D. Employee retirement systems, pension plans and deferred compensation plan

#### State of Oregon Public Employees Retirement System

<u>Plan description</u>. The County is a participating employer in the Oregon Public Employee Retirement System (OPERS), a cost-sharing multiple-employer defined benefit public employee pension plan. The County also maintains a defined contribution plan for the purpose of individual retirement savings through OPERS: the Individual Account Program (IAP). Employees hired before August 29, 2003 belong to the Tier One/Tier Two Retirement Benefit Program (established pursuant to ORS Chapter 238), while employees hired on or after August 29, 2003 belong to the OPSRP Pension Program (established pursuant to ORS Chapter 238A). OPERS is administered under Oregon Revised Statutes Chapter 238 and Internal Revenue Service 401(a) by the Public Employees Retirement Board (OPERS Board).

OPERS, a fiduciary fund of the State of Oregon, issues an annual comprehensive financial report that can be obtained from Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281, or at: <a href="https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx">https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx</a>.

<u>Summary of significant accounting policies – basis of accounting and valuation of investments.</u> For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS plan and additions to/deductions from OPERS' fiduciary net position have been determined using the accrual basis of accounting, same as the OPERS plan. Plan member contributions are recognized in the period in which contributions are due, pursuant to legal (or statutory) requirements. The County's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are recognized at fair value as determined by OPERS.

#### Plan Benefits

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

#### Tier One/Tier Two Retirement Benefits

Tier One/Tier Two Retirement Benefit plan is closed to new members hired on or after August 29, 2003.

<u>Pension benefits</u>. The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

A member is considered vested and will be eligible at a minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

<u>Death benefits.</u> Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- The member was employed by an OPERS employer at the time of death,
- The member died within 120 days after termination of OPERS-covered employment,
- The member died as a result of injury sustained while employed in an OPERS-covered job, or
- The member was on an official leave of absence from an OPERS-covered job at the time of death.

<u>Disability benefits.</u> A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

<u>Benefit changes after retirement.</u> Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the fair value of equity investments. Under ORS 238.360, monthly benefits are adjusted annually through cost-of-living adjustments (COLA). Under current law, the cap on COLA is 2 percent, blended based on service, and graded (1.25 percent/0.5 percent).

#### OPSRP Pension Program

<u>Pension benefits.</u> The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated by formula for members who attain normal retirement age.

- For general service members, 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit. For police and fire members, 1.8 percent is multiplied by the number of years of service and the final average salary.
- Normal retirement age for police and fire members are age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

<u>Death benefits</u>. Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached 70-1/2 years.

<u>Disability benefits.</u> A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

<u>Benefit changes after retirement.</u> Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living adjustments (COLA). Under current law, the cap on COLA is 2 percent, blended based on service, and graded (1.25 percent/0.5 percent).

#### Contributions

<u>Funding policy</u>. OPERS funding policy provides for periodic member and employer contributions at rates established by the Public Employees Retirement Board, subject to limits set in statute. The rates established for member and employer contributions were approved based on the recommendations of the System's third-party actuary. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS defined benefit plan and the other postemployment plan.

Governmental funds that liquidate pension benefits include: the General Fund, Federal/State Program Fund, Supportive Housing Fund, Preschool for All Program Fund, Multnomah County Library Capital Construction Fund, Road Fund, Animal Control Fund, Willamette River Bridges Fund, Library Fund, Land Corner Preservation Fund, Inmate Welfare Fund, Coronavirus (COVID-19) Fund, Justice Services Special Operations Fund, Video Lottery Fund, Supportive Housing Fund, Library Capital Construction Fund, Capital Improvement Fund, Information Technology Fund, Asset Preservation Fund, Burnside Bridge Fund, Homeless Services Capital Fund, and Sobering and Crisis Intervention Capital Fund.

Covered employees are required to contribute 6 percent of their salary to the Plan, but the employer is allowed to pay any or all of the employees' contribution in addition to the required employer's contribution. The County has elected to contribute the 6 percent "pick-up" or \$32,038 of the employees' contribution for the year ended June 30, 2025; of which \$5,403 was redirected to the Employee Pension Stability Account by OPERS. The remaining \$26,635 of this "pick-up" is allocated to each employee's Individual Account Program (IAP).

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The County's employer contribution rates for the year ended June 30, 2025 were 21.62 percent for Tier One/Tier Two members, 16.49 percent for OPSRP General Service members, and 21.28 percent for OPSRP Police and Fire members. The County's total contributions, excluding the IAP 6 percent "pick-up," for the year ended June 30, 2025 were:

	Cor	ntributions
Pension benefits	\$	64,402
OPSRP defined benefit		53,688
Subtotal		118,090
Side account amortization		(22,405)
Total defined benefit pension	\$	95,685
Total IAP benefits	\$	22.028
Total IAT belieffts	Ф	32,038

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

For the fiscal year ended June 30, 2025, the County reported a liability of \$756,808 for its proportionate share of the collective OPERS net pension liability. The collective net pension liability was measured as of June 30, 2024, using the actuarial valuation of December 31, 2022. The County's proportion of the collective net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The County's proportionate share at June 30, 2025 and June 30, 2024 was 3.405 and 3.557 percent respectively, resulting in a decrease of 0.152 percent.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The County's net pension liability as the Reporting entity was allocated based on contributions by activity:

	Net	
	Pension	
	Liability	Allocation
Governmental activities	\$ 672,225	88.82%
Business-type activities	84,583	11.18%
Reporting entity total	\$ 756,808	100.00%

For the year ended June 30, 2025, the County recognized a total pension expense of \$135,415. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

				Net	Deferred
Γ	Deferred	Deferred		Outflows /	
Ου	ıtflows of	In	flows of	(In	flows) of
R	esources	Re	esources	R	esources
\$	44,834	\$	(1,806)	\$	43,028
	76,090		(97)		75,993
	48,078		-		48,078
	18,814		(20,780)		(1,966)
	27,487		(33,889)		(6,402)
	215,303		(56,572)		158,731
	95,685		-		95,685
\$	310,988	\$	(56,572)	\$	254,416
	Ou R	76,090 48,078 18,814 27,487 215,303 95,685	Outflows of Resources \$ 44,834 \$ 76,090 \$ \$ 48,078 \$ 18,814 \$ 27,487 \$ 215,303 \$ 95,685	Outflows of Resources       Inflows of Resources         \$ 44,834       \$ (1,806)         76,090       (97)         48,078       -         18,814       (20,780)         27,487       (33,889)         215,303       (56,572)         95,685       -	Deferred Outflows of Resources         Deferred Inflows of Resources         Outflows of Resources         Resources         Resources           \$ 44,834         \$ (1,806)         \$           76,090         (97)           48,078         -           18,814         (20,780)           27,487         (33,889)           215,303         (56,572)           95,685         -

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

The total deferred outflows of resources of \$95,685, were reported related to pension contributions subsequent to the measurement date, and will be recognized as a reduction of the net pension liability in the year ending June 30, 2026.

Though the County has made side account payments in prior years, no side account payments were made during fiscal year ended June 30, 2025. Side accounts are treated as a deferred outflow for contributions in excess of the County's proportionate share of contributions in subsequent years and amortized. There was an amortization of OPERS side accounts for a reduction of \$22,405.

Other amounts reported by the County as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense and a reduction of the net pension liability/collective net pension liability in subsequent years as follows:

							Difference						
	Dif	ferences	Net			Difference		Contributions					
	В	etween				Between			and		Net Deferred		
Fiscal Year	Exp	ected and			Projected and		Cl	nanges in	Proportionate		Outflows/		
Ending	1	Actual	Ch	anges in	Actual Earnings		Pro	portionate	Share of		(Inflows) of		
June 30,	Ex	perience	Ass	umptions	on I	on Investments		Share	Contributions		Resources		
2026	\$	13,700	\$	31,804	\$	(38,748)	\$	1,862	\$	(5,085)	\$	3,533	
2027		10,643		20,393		57,848		2,468		(6,010)		85,342	
2028		9,489		11,204		23,914		(606)		1,001		45,002	
2029		7,444		9,686		5,064		(4,319)		3,426		21,301	
2030		1,752		2,906		_		(1,371)		266		3,553	
Total	\$	43,028	\$	75,993	\$	48,078	\$	(1,966)	\$	(6,402)	\$	158,731	

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Actuarial methods and assumptions used in developing total pension liability

The total pension liability based on the December 31, 2022 actuarial valuation was determined using the following actuarial methods and assumptions:

Valuation Date December 31, 2022 Measurement date June 30, 2024

Experience Study 2022, published July 24, 2023

Actuarial Cost Method Entry Age Normal

Actuarial assumptions:

Inflation rate

Long-Term Expected Rate of Return

Discount rate

2.4 percent
6.9 percent
6.9 percent

Projected salary increases 3.4 percent

Cost-of-living adjustments (COLA) Blend of 2.00% COLA and graded COLA

(1.25%/0.15%) in accordance with Moro decision, blend based on service.

Mortality *Healthy retirees and beneficiaries:* 

Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Active members:

Pub-2010 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Disabled retirees:

Pub-2010 Disabled Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2022 Experience Study, which reviewed the six year period ended on December 31, 2022.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Discount rate

The discount rate used to measure the total pension liability of the Plan was 6.9 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

GASB 68 generally requires that a blended discount rate be used to measure the total pension liability. The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where fiduciary net position is not projected to cover benefit payments and administrative costs.

Sensitivity analysis of the County's proportionate share of the net pension liability to changes in the discount rate

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 6.9 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.9 percent) or 1-percentage-point higher (7.9 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	5.9%	6.9%	7.9%
County's proportionate share of the			
net pension liability	\$ 1,193,833	\$ 756,808	\$ 390,777

#### Long-term expected rate of return

To develop an analytical basis for the selection of the investment return assumption, in January 2023, the OPERS Board reviewed long-term real return outlooks developed by Milliman's capital market outlook team for each of the asset classes in which the plan is invested based on the Oregon Investment Council's (OIC) long-term target asset allocation. Since the OIC uses broader asset classes than those for which Milliman's investment professionals develop long-term assumptions, Milliman received assistance from Meketa, OIC's primary consultant, to map each OIC asset class to the classes shown below.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Each asset class assumption is based on a consistent set of underlying assumptions, including the inflation assumption. These assumptions are not based on average historical returns, but instead are based on a forward-looking capital market economic model. Based on the target allocation and investment return assumptions for each of the asset classes, the model's 50th percentile output is developed as follows:

		20-Year
		Annualized
	Target	Geometric
Asset Class	Allocation	Mean
Global Equity	27.50%	7.07%
Private Equity	25.50%	8.83%
Core Fixed Income	25.00%	4.50%
Real Estate	12.25%	5.83%
Master Limited Partnerships	0.75%	6.02%
Infrastructure	1.50%	6.51%
Hedge Fund of Funds - Multistrategy	1.25%	6.27%
Hedge Fund Equity-Hedge	0.63%	6.48%
Hedge Fund – Macro	5.62%	4.83%
Portfolio - Net of Investment Expenses	100.00%	
Assumed Inflation - Mean		2.35%

#### OPSRP Individual Account Program

The defined contribution pension plan (called the Individual Account Program or IAP) is provided to all members or their beneficiaries who are OPERS or OPSRP eligible. State statutes require covered employees to contribute 6 percent of their annual covered salary to the IAP plan effective January 1, 2004. Multnomah County has elected to pay all of the employees' required IAP contributions. Although OPERS members retain their existing OPERS account, all current member contributions are deposited into the member's IAP account. The liability outstanding at June 30, 2025 was \$1,396 for the amount associated with the final year-end payroll and is included in the net pension liability in the *Statement of Net Position*.

<u>Pension benefits.</u> The IAP member becomes vested on the date the employee account is established or on the date when the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Upon retirement, a member of the OPSRP IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 dollar minimum distribution limit.

<u>Death benefits</u>. Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

**Record keeping.** OPERS contracts with VOYA Financial to maintain IAP participant records.

#### **Deferred Compensation Plan**

<u>Plan description</u>. The County offers employees a voluntary deferred compensation plan (the Plan) administered by the County. The Plan is a defined contribution plan created in accordance with Internal Revenue Code Section 457. The County's deferred compensation committee has the authority to establish or amend the plan provisions. The Plan is available to any individual who is an elected official of the County or who is employed by the County in a regular position after completing 30 days of service, and permits them to defer a portion of their salary until future years.

Participation in the plan is voluntary. Contributions are made through salary withholdings from participating employees up to the amounts specified in the code. No contributions are required from the County.

Amounts deferred are not available to employees until termination, retirement, death, or unforeseeable emergency. All assets and income of the Plan are held in trust for the exclusive benefit of the participants and their beneficiaries. No Plan assets have been used for purposes other than the payment of benefits. At June 30, 2025, the amount deferred and investment earnings thereon, adjusted to fair value, amount to \$792,215. The amounts accumulated under the Plan including investment earnings, are excluded from the financial statements of the County. Though the Plan is unaudited, private rulings by the Internal Revenue Service have been positive.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### E. Tax abatements

A property tax exemption is a legislatively approved program that relieves qualified individuals or organizations from all or part of their property taxes. Exemptions can be either full or partial, depending on the program requirements and the extent to which the property is used in a qualifying manner.

#### Tax abatements granted by other governments

As of June 30, 2025, Multnomah County participated in seven tax abatement programs. The Residential Rehabilitation Property program is not currently being utilized. These programs are administered by outside municipalities that impact the County's property tax revenues. As of fiscal year end, Multnomah County provided no tax abatements directly.

#### Low Income Rental Housing Program (ORS 307.540 to 307.548)

The State of Oregon's Low Income Rental Housing program (LIRH) provides property tax abatements to encourage nonprofit organizations to help fill the need for low-income housing. The LIRH program allows a city or county to abate property taxes for low-income rental housing owned or being purchased by a nonprofit corporation. The property must be in use as housing or must be held for that purpose. Qualifying nonprofit corporations must be exempt from federal income tax [Section 501(c)(3) or (4) of the Internal Revenue Code] and upon liquidation distribute remaining assets to other tax-exempt charitable organizations or the State of Oregon. The nonprofit corporation must certify that the income level of each renter is at or below sixty percent of area median income, which is determined by the State Housing Council based on information from the U.S. Department of Housing and Urban Development. In addition, the nonprofit corporation must describe how the abatement will benefit project residents. This program will sunset as of June 30, 2027 (ORS 307.541).

#### Enterprise Zone Programs (ORS 285C.050-.255)

The State of Oregon's Enterprise Zone Programs (EZ) allow for property tax abatements on qualified real and personal property owned or leased and newly placed into service by a qualified business in an enterprise zone. Property taxes on qualified property are abated for three years; however, the abatement period may be increased to a total of four or five consecutive years.

In order to qualify for the abatement, the business must meet all of the conditions outlined in ORS 285C.135 and 285C.200, such as engaging in eligible business operations and increasing zone employment by the greater of one additional job or 10 percent. In order to be eligible, property of the business must satisfy applicable timing, lease, location and minimal cost requirements, described in ORS 285C.180. Property is disqualified if it is used for an ineligible activity, such as retail operations, or if the business substantially curtails operations or closes during the abatement period. If property becomes disqualified, prior abated taxes are billed for payment.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### New Housing Homebuyer Opportunity Limited Tax Exemption (ORS 307.651 to 307.687)

The City of Portland, Oregon's Homebuyer Opportunity Limited Tax Exemption (HOLTE) program abates the real property taxes billed on the residential improvement value for a 10-year period, while the land remains taxable. At the end of the 10-year abatement period, the taxes due will reflect the full assessed value of the property. Homes approved for the HOLTE program must sell for less than the annually established price cap to homebuyers who will live in the homes and meet program income requirements. There is a 100-unit cap on the number of new applications approved each year, although the cap does not apply to applications for properties including long-term affordability covenants.

#### Core Area Multi-Unit & Transit Oriented Development-GR/PDX (ORS 307.600 to 307.637)

This State of Oregon's Core Area Multi-Unit program (CAMU) provides property tax abatements to stimulate the construction of rental housing in the core areas of Oregon's urban centers to improve the balance between the residential and commercial nature of those areas. The CAMU program also encourages city programs emphasizing the development of vacant or underused sites in the core areas with rental rates accessible to a broad range of the general public. The CAMU program provides property tax abatements for multiple family rental housing (excluding land) in core, light rail station, and transit oriented areas for up to ten successive years. The abatement does not include the land or any improvements not part of the multiple unit housing, but may include parking constructed as part of the multiple unit housing construction, addition or conversion. In the case of a structure to which improvements are added or the structure is converted, only the addition or conversion value is abated. This program will sunset as of June 30, 2032.

#### Residential Rehabilitation Property (ORS 308.450 to 308.481)

The Residential Rehabilitation Housing Program (RRH) encourages the rehabilitation of existing units in substandard condition and the conversion of transient accommodations to permanent residential units. The RRH program also supports the conversion of nonresidential structures to permanent residential units in order to make these units sound additions to the housing stock of the state.

A city or county may abate property taxes on any value that is attributed to the rehabilitation of housing or conversion of buildings for housing (single or multifamily) for 10 years. If the housing is at least 25 years old at the time of application, it may qualify if it has undergone rehabilitation during or after September 13, 1975, and before January 1, 2017. The rehabilitation must have cost at least five percent of the assessed value of the property before rehabilitation. Regardless of the age of the housing, it may qualify if it has undergone rehabilitations that cost at least 50 percent of the assessed value of the property before rehabilitation.

In addition, the property must satisfy these four conditions:

- Before rehabilitation, fail to comply with one or more standards of applicable building or housing codes
- Be residential units of which at least 50 percent are for non-transient occupants
- If owner-occupied, be in a distressed area as designated by the city or county
- Approved for abatement by the city or county.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

A property's value is frozen at its value before rehabilitation for 10 years. However, if the owners of the property enter into in a low-income rental assistance contract with a government agency during this time, and if the contract expires after the ten-year period, the property value remains frozen through the term of the contract. Generally, only city or county taxes on qualified property are abated. However, if districts representing at least 51 percent of the taxes on the property pass resolutions supporting the abatement, then the abatement applies to the taxes of all districts. This program will sunset as of June 30, 2027, however there are currently no properties under this program.

#### Historic Property (ORS 358.475 to 358.565)

The Historic Property Program allows qualified historic property to be specially assessed at a frozen value for 10 years. The specially assessed value is the assessed value at the time of application for abatement. The assessed value cannot exceed the assessed value at the time of application; increased value from improvements or inflation is exempt for 10 years. Applications for special assessment must be approved by the State Historical Preservation Officer. Applicants must pay a fee and file a plan for proposed rehabilitation and maintenance.

Property is dropped from this special assessment at the end of the 10-year period, but can qualify for a second 10-year period if reapplication is approved and the local government (city, or county if not located in a city) does not prohibit it (by resolution). Approval of reapplication requires plans for significant investment in seismic upgrades, energy conservation, or disability access. Following the second 10-year period, the property can no longer qualify.

If, during the course of a special assessment term, the historic property is disqualified, either at the owner's request or from failure to meet the requirements, the tax savings from having a frozen value must be repaid. The additional tax and interest is equal to the sum of the tax benefit received for each year of special assessment as historic property. In addition, a penalty of 15 percent of the back taxes and interest owed is levied upon the disqualified property owner. However, if the property is destroyed or substantially altered by acts of nature or other events for which the owner is not responsible, or transferred to a tax-exempt owner, or transferred to a new owner who expressly assents to and continues to implement the preservation plan in effect, no additional tax or penalty is charged.

Senate Bill 192, passed in 2009, made several changes to the historic property tax special assessment program including:

- Special assessment period reduced from 15 years to 10;
- As part of a submitted preservation plan, applicants must commit to expending ten percent of the
  property's real market value (at time of first year's special assessment) within the first five years
  of special assessment;
- Property owners must now submit progress reports concerning the original preservation plan to the State Historic Preservation Officer in the third, sixth, and ninth years of special assessment;
- The application fee was reduced from one-third of one percent of real market value to one-tenth of one percent of the assessed value of the property at time of application;
- Qualifying properties no longer have to be open to public sight-seeing at least one day per year;
- Restricted tax benefits for converting historic property to condominium use.

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Riparian Habitat Land (ORS 308A.350 to 308A.383)

The State of Oregon Riparian Habitat Land program specifies that property taxation for property designated as riparian land by the State Department of Fish and Wildlife is abated. Designated riparian land must be privately owned streambeds, and the land under adjacent vegetation influenced by the proximity to water, but which does not extend more than 100 feet from the stream bank.

The following types of designated riparian land qualify for the abatement:

- Lands located outside urban growth boundaries (UGB) and zoned as forest or agricultural (including range land) in compliance with statewide planning goals.
- Lands that were outside a UGB and zoned as forest or agricultural (including range land) as of July 1, 1997, but are no longer outside a UGB or so zoned, qualify. The landowner must apply for riparian designation within five years of the change.
- Lands within city and urban growth boundaries may qualify if the city and county authorize the abatement (ORS 308A.360).

The Department of Fish and Wildlife can designate land as riparian habitat land if the owner has developed and implemented a plan for continued protection of the land using approved rehabilitation techniques. The department cannot approve more than 200 miles (increased from 100 miles in 1997) of private stream bank in any one county per year.

The abatement continues until withdrawn by the owner or use is incompatible with riparian use. Upon withdrawal or disqualification, an additional tax equal to the sum of the tax benefit for each year abated (up to five years) is due.

The abatement value is based on farm use assessed value as the alternative to riparian abatement. When land is specially assessed as farm, forest, or open space before riparian designation, any additional tax for a change in designation to riparian is abated.

For the fiscal year ended June 30, 2025, Multnomah County abated property taxes totaling \$10,673 under these programs:

	Taxe	es Abated		
	Fis	Fiscal Year		
	I	Ended		
Tax Abatement Programs	June	30, 2025		
Tax abatements granted by other governments:				
Low Income Rental Housing Program	\$	5,305		
Enterprise Zone Programs		2,274		
New Housing Homebuyer Opportunity Limited Tax Exemptions		567		
Core Area Multi-Unit and Transit Oriented Development		2,216		
Historic Property (2 Term, 10 Year, and 15 Year)		308		
Riparian Habitat Land		3		
Total property taxes abated	\$	10,673		

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### F. Subsequent events

#### **Labor agreement status**

The Multnomah County Prosecuting Attorneys Association has been ratified by the union and is scheduled for Board ratification in the near future. The contract is a 4-year contract for 2025-2029.

#### REQUIRED SUPPLEMENTARY INFORMATION

#### TABLE OF CONTENTS

- I. Postemployment benefits other than pensions
- II. Employee retirement systems, pension plans
- III. Notes to required supplementary information Employee retirement systems, pension plans

### MULTNOMAH COUNTY, OREGON REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### I. Postemployment benefits other than pensions:

#### State of Oregon Public Employees Retirement System - Retirement Health Insurance Account:

## Schedule of Proportionate Share of Net OPEB - RHIA (Asset) Liability Other Post Employment Benefits Last Nine Fiscal Years\*

				(b/c) County's		
	(a)	(b)		Proportionate Share	Plan Fiduciary	
	County's	County's	(c)	of the Net OPEB	Net Position as	
Year	Proportion of	Proportionate Share	County's	Liability (Asset) as a	a Percentage of	
Ended	the Net OPEB	of the Net OPEB	Covered	Percentage of its	the Total OPEB	
June 30,	Liability (Asset)	Liability (Asset)	Payroll**	Covered Payroll	Liability	
2025	3.33960%	\$ (13,489)	\$ 513,712	-2.63%	220.60%	
2024	2.44772%	(8,963)	469,351	-1.91%	201.60%	
2023	3.60374%	(12,805)	423,129	-3.03%	194.66%	
2022	2.61822%	(8,991)	404,049	-2.23%	183.86%	
2021	11.98700%	(24,425)	396,481	-6.16%	150.09%	
2020	2.02880%	(3,920)	382,776	-1.02%	144.38%	
2019	3.38934%	(3,783)	362,524	-1.04%	123.99%	
2018	3.34736%	(1,397)	352,909	-0.40%	108.88%	
2017	3.41600%	928	335,282	0.28%	94.15%	

<sup>\*</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

\*\*As of the measurement date, which is one year in arrears.

#### Schedule of OPEB - RHIA Contributions Other Post Employment Benefits Last Nine Fiscal Years\*

		(b)			(b/c)
	(a)	Contributions in	(a-b)	(c)	Contributions
Year	Statutorily	Relation to the	Contribution	County's	as a Percent
Ended	Required	Statutorily Required	Deficiency	Covered	of Covered
June 30,	Contributions	Contribution	(Excess)	Payroll	Payroll
2025	\$ -	\$ -	\$ -	\$ 543,638	0.00%
2024	2	2	-	513,712	0.00%
2023	48	48	-	469,351	0.01%
2022	89	89	-	423,129	0.02%
2021	70	70	-	404,049	0.02%
2020	856	856	-	396,481	0.22%
2019	1,006	1,006	-	382,776	0.26%
2018	1,641	1,641	-	362,524	0.45%
2017	1,678	1,678	-	352,909	0.48%

<sup>\*</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

### MULTNOMAH COUNTY, OREGON REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### **Multnomah County Postretirement Medical and Life Insurance Plan:**

#### Schedule of Changes in Total OPEB Liability and Related Ratios Last Eight Years\*

Difference											
Between											
	Year			Changes		Expected					Total
	Ended	Service		of Benefi	t	and Actual	ual Changes of		E	Benefit	OPEB
	June 30,	Cost	Interest	Terms		Experience	Ass	umptions	Pa	yments	Liability
	2025	\$ 9,293	\$ 4,478	\$ -	\$	(12,579)	\$	(6,270)	\$	(8,031)	\$ 123,679
	2024	7,971	4,522			5,964		4,446		(7,325)	136,788
	2023	8,187	2,554	-		6,499		(12,612)		(6,580)	121,210
	2022	8,434	2,708	-		(8,861)		477		(6,229)	123,162
	2021	7,422	3,329			1,257		172		(6,638)	126,633
	2020	5,965	4,480	(98	)	(3,143)		10,558		(5,921)	121,091
	2019	7,519	4,338	-		(15,208)		(6,651)		(6,221)	109,250
	2018	6,815	4,419	-		831		2,889		(5,993)	125,473

		Total OPEB
Year	Covered	Liability as a
Ended	Employee	Percentage of
June 30,	 Payroll**	Employee Payroll
2025	\$ 545,977	22.65%
2024	521,114	26.25%
2023	459,147	26.40%
2022	427,521	28.81%
2021	406,492	31.15%
2020	411,321	29.44%
2019	375,508	29.09%
2018	356,084	35.24%

<sup>\*</sup>This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend had been compiled, information is presented only for years for which the required supplementary information is available.

#### Notes to the Schedule:

There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the County's other postemployment plan.

<u>Changes in assumptions.</u> The discount rate was changed to match the yield on a 20-year general obligation bond. Health care cost trends were updated. The assumed percentage of retirees electing coverage was increased from 82 percent to 85 percent. Demographic assumptions were updated to match the 2024 Oregon PERS experience study.

<sup>\*\*</sup>As of the measurement date, which is one year in arrears.

### MULTNOMAH COUNTY, OREGON REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### II . Employee retirement systems, pension plan:

#### **State of Oregon Public Employees Retirement System:**

## Schedule of Proportionate Share of Net Pension Liability (Asset) Oregon Public Employees Retirement System Last Ten Fiscal Years

			(b/c)	
			County's	
(a)	(b)		Proportionate Share	Plan Fiduciary
County's	County's	(c)	of the Net Pension	Net Position as
Proportion of	Proportionate Share	County's	Liability (Asset) as a	a Percentage of
the Net Pension	of the Net Pension	Covered	Percentage of its	the Total Pension
Liability (Asset)	Liability (Asset)	Payroll*	Covered Payroll	Liability
3.40%	\$ 756,808	\$ 513,712	147.32%	79.29%
3.56%	666,266	469,351	141.95%	81.68%
3.53%	541,251	423,129	127.92%	84.55%
3.32%	396,720	404,049	98.19%	87.57%
3.34%	728,099	392,149	185.67%	75.79%
3.36%	581,413	371,464	156.52%	80.23%
3.35%	507,736	355,893	142.67%	82.07%
3.49%	470,736	312,572	150.60%	83.12%
3.51%	526,781	304,993	172.72%	80.53%
3.59%	206,128	303,774	67.86%	91.88%
	County's Proportion of the Net Pension Liability (Asset)  3.40% 3.56% 3.53% 3.32% 3.34% 3.36% 3.35% 3.35% 3.49% 3.51%	County's         County's           Proportion of the Net Pension         Proportionate Share of the Net Pension           Liability (Asset)         Liability (Asset)           3.40%         \$ 756,808           3.56%         666,266           3.53%         541,251           3.32%         396,720           3.34%         728,099           3.36%         581,413           3.35%         507,736           3.49%         470,736           3.51%         526,781	County's         County's         (c)           Proportion of the Net Pension Liability (Asset)         Proportionate Share of the Net Pension Liability (Asset)         Covered Payroll*           3.40%         \$ 756,808         \$ 513,712           3.56%         666,266         469,351           3.32%         396,720         404,049           3.34%         728,099         392,149           3.36%         581,413         371,464           3.35%         507,736         355,893           3.49%         470,736         312,572           3.51%         526,781         304,993	(a)         (b)         County's           County's         County's         (c)         Proportionate Share of the Net Pension           Proportion of the Net Pension Liability (Asset)         Proportionate Share of the Net Pension         Covered Percentage of its           Liability (Asset)         Liability (Asset)         Payroll*         Covered Payroll           3.40%         \$ 756,808         \$ 513,712         147.32%           3.56%         666,266         469,351         141.95%           3.53%         541,251         423,129         127.92%           3.32%         396,720         404,049         98.19%           3.34%         728,099         392,149         185.67%           3.36%         581,413         371,464         156.52%           3.35%         507,736         355,893         142.67%           3.49%         470,736         312,572         150.60%           3.51%         526,781         304,993         172.72%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

<sup>\*</sup>As of the measurement date, which is one year in arrears.

#### MULTNOMAH COUNTY, OREGON REOUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

## Schedule of Pension Contributions Oregon Public Employees Retirement System Last Ten Fiscal Years

				(b)					(b/c)		
		(a)	Contr	ributions in	(a-b	)		(c)	Contributions		
Year	Sta	atutorily	Rela	tion to the	Contrib	ution	(	County's	as a Perc	ent	
Ended	R	equired	Statuto	rily Required	Defici	ency	(	Covered	of Cover	ed	
June 30,	Con	tributions	Cor	ntribution	(Exce	ss)*		Payroll	Payrol	1	
2025	\$	95,685	\$	95,685	\$	_	\$	543,638	1'	7.60%	
2024		92,304		92,304		-		513,712	1′	7.97%	
2023		86,979		118,229	(.	31,250)		469,351	2:	5.19%	
2022		74,291		74,291		-		423,129	1'	7.56%	
2021		59,919		59,919		-		404,049	14	4.83%	
2020		91,682		122,932	(.	31,250)		392,149	3	1.35%	
2019		30,347		55,347	(2	25,000)		371,464	14	4.90%	
2018		50,244		75,244	(2	25,000)		355,893	2	1.14%	
2017		37,962		62,962	(2	25,000)		312,572	20	0.14%	
2016		36,661		36,661		-		304,993	12	2.02%	

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

#### III. Notes to required supplementary information - Employee retirement systems, pension plan:

#### **State of Oregon Public Employees Retirement System:**

#### Changes in actuarial methods and assumptions

A summary of key changes implemented since the December 31, 2022 valuation are described briefly below. Additional details and a comprehensive list of changes in methods and assumptions can be found in the 2022 Experience Study for the System, which was published in July 2023, and can be found at: https://www.oregon.gov/pers/Documents/Financials/Actuarial/2023/2022 Exp Study.pdf

#### Allocation of liability for service segments:

For purposes of allocating Tier One/Tier Two members' actuarial accrued liability among multiple employers, the valuation uses a weighted average of the Money Match methodology and the Full Formula methodology used by PERS when a member retires. The weights are determined based on the prevalence of each formula among the current Tier One/Tier Two population. For the December 31, 2020 and December 31, 2021 valuations, the Money Match was weighted 10 percent for general service members and zero percent for police and fire members. For the December 31, 2022 valuation, this weighting has been adjusted to 5 percent for general service members and less than 1 percent for police and fire members, based on a projection of the proportion of the liability attributable to Money Match benefits at those valuation dates.

<sup>\*</sup>Excess contributions represent contributions to side accounts which provide rate relief.

#### MULTNOMAH COUNTY, OREGON REOUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

#### Changes in economic assumptions:

<u>Administrative expenses</u>. The administrative expense assumptions were updated to \$64 million per year combined for Tier 1/Tier 2 and OPSRP. Previously these were assumed to be \$59 million per year.

<u>Healthcare cost inflation.</u> Healthcare cost trend was updated to range from 6.6 percent in 2023 to 3.8 percent in 2074, prior report ranged from 5.5 percent in 2022 to 3.9 percent in 2079.

#### Changes in demographic assumptions:

The merit/longevity component assumption of individual member salary increases was updated for all groups, including adding a select assumption of an additional 2 percent for all members for two years.

The mortality improvement projection scale applied to all groups is based on 60-year unisex average mortality improvement rates by age. The assumption was updated to reflect publicly available data through 2019. For a complete table of rates, please refer to the 2022 Experience Study for the System, published in July 2023.

Termination, disability and retirement rates were updated for some groups to more closely match observed and anticipated future experience.

Assumptions for unused sick leave and vacation pay were updated.

Participation assumptions for both RHIA and RHIPA were updated.

#### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES GOVERNMENTAL FUNDS

#### **General Fund\***

#### **Special Revenue Funds**

- Federal/State Program Fund (Major)\*
- Preschool For All Program Fund (Major)\*
- Supportive Housing Fund (Major)\*
- Road Fund
- Bicycle Path Construction Fund
- Recreation Fund
- County School Fund
- Animal Control Fund
- Willamette River Bridges Fund
- Library Fund
- Special Excise Tax Fund
- Land Corner Preservation Fund
- Inmate Welfare Fund
- Coronavirus (COVID-19) Response Fund
- Justice Services Special Operations Fund
- Oregon Historical Society Levy Fund
- Video Lottery Fund
- Library District Fund

#### **Debt Service Funds**

- Capital Debt Retirement Fund
- General Obligation Bond Fund
- PERS Bond Sinking Fund

#### **Capital Projects Funds**

- Multnomah County Library Capital Construction Fund (Major)\*
- Downtown Courthouse Capital Fund
- Asset Replacement Revolving Fund
- Financed Projects Fund
- Library Capital Construction Fund
- Capital Improvement Fund
- Information Technology Capital Fund
- Asset Preservation Fund
- Sellwood Bridge Replacement Fund
- Library District Capital Construction Fund
- Burnside Bridge Fund
- Behavioral Health Resource Center Capital Fund
- Justice Center Capital Fund
- Joint Office of Homeless Services Capital Fund
- Animal Services Facility Capital Fund
- Sobering and Crisis Intervention Capital Fund

<sup>\*</sup> Major funds are reported in Fund Financial Statements

#### MULTNOMAH COUNTY, OREGON

#### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2025

(amounts expressed in thousands)

	Sp	ecial Revenue Funds		Debt Service Funds	Ca	apital Projects Funds		Total
ASSETS								
Unrestricted:								
Cash and investments	\$	32,482	\$	54,384	\$	79,233	\$	166,099
Receivables:	•	- , -	•	- ,	•	,	•	,
Taxes		3,193		-		-		3,193
Accounts, net		1,329		101		939		2,369
Inventories		285		-		_		285
Prepaids and deposits		729		-		64		793
Restricted:								
Cash and investments		87,533		2,613		102,252		192,398
Receivables:		-						
Taxes		4,383		1,521		-		5,904
Accounts, net		25,183		, -		20,000		45,183
Total assets	\$	155,117	\$	58,619	\$	202,488	\$	416,224
LIABILITIES								
Liabilities payable from unrestricted assets:								
Accounts payable	\$	4,362	\$	-	\$	6,434	\$	10,796
Payroll payable		98		-		40		138
Due to other funds		1,109		-		-		1,109
Liabilities payable from restricted assets:								
Accounts payable		14,075		-		3,867		17,942
Payroll payable		1,427		-		-		1,427
Unearned revenue		1,511		-		-		1,511
Due to other funds		9,130		-		-		9,130
Total liabilities		31,712	_			10,341		42,053
DEFERRED INFLOWS OF RESOURCES								
Restricted:								
Resources not yet available:								
Property taxes		2,857		1,279		-		4,136
Total deferred inflows of resources		2,857		1,279		_		4,136
FUND BALANCES								
Nonspendable		1,014		-		64		1,078
Restricted		88,099		2,855		118,385		209,339
Committed		164		54,485		72,853		127,502
Assigned		31,434		-		845		32,279
Unassigned		(163)		-		_		(163)
Total fund balances		120,548		57,340		192,147		370,035
Total liabilities, deferred inflows of								
resources and fund balances	\$	155,117	\$	58,619	\$	202,488	\$	416,224

#### **MULTNOMAH COUNTY, OREGON**

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Consid Damen	e Debt Service	Conital Business	
	Special Revenue Funds	Funds	Capital Projects Funds	Total
REVENUES				
Taxes	\$ 162,234	\$ 52,704	\$ -	\$ 214,938
Payments in lieu of taxes	73	-	-	73
Intergovernmental	86,927	202	21,832	108,961
Licenses and permits	19,482	-	16,339	35,821
Charges for services	10,156	753	2,984	13,893
Interest	5,739	3,824	7,203	16,766
Non-governmental grants	3,005	-	150	3,155
Service reimbursements	383	60,921	30,956	92,260
Miscellaneous	37	_	1,512	1,549
Total revenues	288,036	118,404	80,976	487,416
EXPENDITURES				
Current:				
General government	-	7	-	7
Health services	-	-	34	34
Social services	18,384		1,655	20,039
Public safety and justice	10,948		166	11,114
Community services	48,176		27,768	75,944
Library services	107,884	-	1,237	109,121
Roads, bridges, and bike path				
improvements	63,191	-	12,736	75,927
Capital outlay	19,321	-	58,103	77,424
Debt service:				
Principal	496		74	69,670
Interest	11	43,280	3	43,294
Total expenditures	268,411	112,387	101,776	482,574
Revenues over (under) expenditures	19,625	6,017	(20,800)	4,842
OTHER FINANCING SOURCES (USES)				
Transfers in	108,980	-	60,060	169,040
Transfers out	(126,236)		(2,794)	(129,030)
Proceeds from sale of capital assets	3,507	-	=	3,507
Issuance of right-of-use obligations	438		304	742
Total other financing sources (uses)	(13,311)		57,570	44,259
Net change in fund balances	6,314	6,017	36,770	49,101
Fund balances - beginning	114,234	51,323	155,377	320,934

Fund balances - ending

120,548 \$ 57,340 \$ 192,147 \$

#### NONMAJOR SPECIAL REVENUE FUNDS

These funds are used to account for and report the proceeds of specific revenue sources that are restricted, committed or assigned to expenditures for specified purposes other than debt service or capital projects. A special revenue fund can be used if 30 percent or more of the resources recorded in the fund are either restricted or committed as defined in the adopted Financial and Budget Policies. Funds included are:

- Road Fund In accordance with Oregon Revised Statutes (ORS) 366.739 366.774 and ORS 368.705, accounts for revenues primarily received from the State of Oregon Motor Vehicle Fee apportionment, County gasoline taxes, federal reserve yield, and interest income. Expenditures are restricted by Article IX, Section 3A of the Constitution of the State of Oregon and consist of construction, repair, maintenance, and operations of public highways and roads.
- **Bicycle Path Construction Fund** accounts for one percent of the State of Oregon Motor Vehicle fees collected pursuant to ORS 366.514. Expenditures are restricted under Oregon law for bicycle path construction and maintenance.
- Recreation Fund The revenues are from the County Marine Fuel Tax. Under an intergovernmental agreement with Metro entered in 1994, transferred revenues to Metro are restricted to be used for the purpose of development, administration, operation and maintenance of those County facilities transferred to Metro pursuant to this agreement.
- **County School Fund** accounts for Forest Reserve yield revenues from the State of Oregon pursuant to ORS 293.560 and 294.060 for distribution to the County School districts.
- Animal Control Fund accounts for revenues from dog and cat licenses and animal control fees per ORS 609.100. Cash transfers are made to the General Fund for animal control services programs. The fund also contains donations that are restricted by the donors to be used for programs or projects related to Animal Services
- Willamette River Bridges Fund accounts for State of Oregon motor vehicle fees and County gasoline taxes. Restricted Federal and State revenue sharing funding is also recorded in the Willamette River Bridges Fund. Expenditures are for inspections and maintenance of County bridges.
- **Library Fund** accounts for the Multnomah County Library operations. The principal source of revenue is reimbursement from the Library District pursuant to an intergovernmental agreement.
- Special Excise Tax Fund accounts for a portion of the County's transient lodging taxes collected from all hotels and motels in the County and motor vehicle rental taxes collected from rental agencies. Expenditures are restricted to the Convention Center, visitor development purposes, regional arts and culture purposes and other uses pursuant to MCC 11.300 through 11.499.
- Land Corner Preservation Fund accounts for the collection of recording fees on of real property transactions and surveying activities. Expenditures are made for the establishment, re-establishments, and maintenance of public corners of governmental surveys pursuant to ORS 203.148.

Continued

- Inmate Welfare Fund accounts for the proceeds from the sale of all jail commissary items. Expenditures are made for food and supplies for inmates in County jails. Excess funds are used on inmate amenities such as recreation equipment for the institutions. Ending balances in this fund are committed per Board of County Commissioners Resolution 2011-035.
- Coronavirus (COVID-19) Response Fund accounts for revenues and expenditures associated with the County's COVID-19 public health emergency response and economic recovery efforts. Expenditures are restricted to public health services, behavioral health, medical services, human services, measures taken to facilitate and comply with COVID-19 public health measures (e.g. care for homeless population) and efforts to support economic recovery from the pandemic. Revenues are primarily derived from American Rescue Plan (ARPA), and other State and Federal COVID-19 relief grant funds.
- Justice Services Special Operations Fund accounts for revenues and expenditures that are dedicated to Justice Services and Operations. Revenues are primarily from various fees and fines, including probation fees, criminal processing assessment fees, conciliation court fees, ambulance franchise fees, forfeitures, video lottery, alarm permits, concealed weapon permits, gun ordinance fees and liquor license fees (ORS 471.166) collected for civil processing inspections. Where a County ordinance or Board resolution restricts resources recorded in this fund, any remaining balances will be accounted for as committed. Any unrestricted ending balances will be transferred to the General Fund at year-end.
- Oregon Historical Society Levy Fund accounts for the five year local option levy revenues collected on behalf of the Oregon Historical Society and four east county historical societies. The funding is passed through to support the history library, museum and educational programs.
- **Video Lottery Fund** accounts for revenues received from the Oregon State Lottery. Expenditures are restricted to furthering economic development per House Bill 3188 passed during the Regular Session of the 76th Oregon Legislative Assembly.
- Library District Fund accounts for the revenues and expenditures of the Multnomah Library District. The primary source of revenue is property tax collections related to the permanent rate passed by the voters of Multnomah County for the creation of the Multnomah County Library District on July 1, 2013. Additional sources of revenue include fines and grants. The expenditures are made pursuant to an intergovernmental agreement for library services provided by Multnomah County Library. Library operations will continue out of the Library Fund, with periodic reimbursements from the Multnomah County Library District Fund to the Library Fund per the intergovernmental agreement. (Also, this fund, along with the Library District Capital Construction Fund is reported as a blended component unit.

#### MULTNOMAH COUNTY, OREGON

#### Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2025

(amounts expressed in thousands)

	 Road	Bicycle Path Construction		Recreation		County School	 Animal Control
ASSETS							
Unrestricted:							
Cash and investments	\$ 9,213	\$ -	\$	-	\$	_	\$ -
Receivables:							
Taxes	-	-		-		-	-
Accounts, net	57	-		-		-	-
Inventories	285	-		=		-	-
Prepaids and deposits	34	-		=		-	-
Restricted:							
Cash and investments	10,884	349		36		-	1,453
Receivables:							
Taxes	987	-		-		-	-
Accounts, net	 5,170					_	 2
Total assets	\$ 26,630	\$ 349	\$	36	\$	-	\$ 1,455
LIABILITIES							
Liabilities payable from unrestricted assets:							
Accounts payable	\$ -	\$ -	\$	-	\$	-	\$ -
Payroll payable	-	-		=		-	-
Due to other funds	-	-		=		-	-
Liabilities payable from restricted assets:							
Accounts payable	10,387	-		36		-	1
Payroll payable	150	-		-		-	1
Unearned revenue	-	-		-		-	-
Due to other funds	-			-		-	 <u>-</u>
Total liabilities	 10,537			36	_	-	 2
DEFERRED INFLOWS OF RESOURCES							
Restricted:							
Resources not yet available:							
Property taxes	 -			=	_	-	 -
Total deferred inflows of resources	 				_	-	 
FUND BALANCES							
Nonspendable	319	-		-		_	-
Restricted	6,504	349		-		_	1,453
Committed	-	-		-		_	-
Assigned	9,270	-		-		_	-
Unassigned	-	-		-		-	-
Total fund balances	 16,093	349			_		 1,453
Total liabilities, deferred inflows of							
resources and fund balances	\$ 26,630	\$ 349	<b>\$</b>	36	\$		\$ 1,455

	Villamette River Bridges	_	Library		Special Excise Tax		and Corner reservation		Inmate Welfare		Coronavirus (COVID-19) Response	_	Justice Services Special Operations
\$	2,593	\$	_	\$	1,106	\$	_	\$	41	\$	2,482	\$	
Ψ	2,373	Ψ		Ψ		Ψ		Ψ	71	Ψ	2,402	Ψ	
	-		-		3,192 10		-		-		-		1 1,262
	-		-		-		-		-		-		1,202
	38		657		-		-		-		-		-
	40,545		644		-		2,834		-		1,511		-
	- 7.101		76		-		3		-		-		-
\$	7,101 50,277	\$	1,472 2,849	\$	4,308	\$	2,838	\$	41	\$	9,842 13,835	\$	1,263
Ψ	30,277	Ψ	2,047	Ψ	4,500	Ψ	2,030	Ψ	- 11	Ψ	13,033	Ψ	
\$	-	\$	163	\$	4,144	\$	-	\$	35	\$	-	\$	20
	-		-		-		-		6		-		92
	-		-		-		-		-		-		1,109
	714		995		-		366		-		711		-
	103		1,122		-		23		-		1 1,511		=
	-		-		-		-		-		9,130		-
	817	_	2,280		4,144		389	_	41	_	11,353	_	1,221
	-		75		-		-		-		-		<u>-</u>
	-		75	_	-		-		-		-		
	38		657		-				-		-		-
	46,829		-		- 164		2,449		-		-		-
	2,593		-		104		-		-		2,482		42
	-		(163)		-		-		-		-		<u>-</u>
	49,460		494		164	-	2,449		-		2,482		42
\$	50,277	\$	2,849	\$	4,308	\$	2,838	\$	41	\$	13,835	\$	1,263
-													(Continued)

#### Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2025

	Oreș Histo Society	rical	· <u></u>	Video Lottery		Library District		Total
ASSETS								
Unrestricted:								
Cash and investments	\$	-	\$	_	\$	17,047	\$	32,482
Receivables:								
Taxes		-		-		-		3,193
Accounts, net		-		-		-		1,329
Inventories		-		-		-		285
Prepaids and deposits		-		_		-		729
Restricted:								
Cash and investments		46		232		28,999		87,533
Receivables:								
Taxes		118		-		3,199		4,383
Accounts, net		-		1,594		1		25,183
Total assets	\$	164	\$	1,826	\$	49,246	\$	155,117
LIABILITIES								
Liabilities payable from unrestricted assets:								
Accounts payable	\$	-	\$	_	\$	-	\$	4,362
Payroll payable		-		-		-		98
Due to other funds		-		-		-		1,109
Liabilities payable from restricted assets:								
Accounts payable		-		865		-		14,075
Payroll payable		-		27		-		1,427
Unearned revenue		-		-		-		1,511
Due to other funds		-						9,130
Total liabilities		-		892		-		31,712
DEFERRED INFLOWS OF RESOURCES								
Restricted:								
Resources not yet available:								
Property taxes		101		_		2,681		2,857
Total deferred inflows of resources		101		-		2,681		2,857
ELINID DAL ANICEC								
FUND BALANCES								1.014
Nonspendable Restricted		62		024		20.519		1,014
Committed		63		934		29,518		88,099
Assigned		-		-		17,047		164 31,434
Unassigned Unassigned		-		-		17,047		
								(163)
Total fund balances		63		934	_	46,565		120,548
Total liabilities, deferred inflows of	¢	1.64	¢	1.007	ø	40.246	¢	155 117
resources and fund balances	\$	164	\$	1,826	\$	49,246	\$	155,117

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	_	Road	Bicycle Path Construction	Recreation	County School		Animal Control
REVENUES							
Taxes	\$	5,753	\$ -	\$ 36	\$ -	\$	-
Payments in lieu of taxes		55	-	-	18		-
Intergovernmental		43,213	106	-	8		-
Licenses and permits		165	-	-	-		1,155
Charges for services		492	-	-	-		15
Interest		2,685	9	-	-		67
Non-governmental grants		-	-	-	-		174
Service reimbursements		52	-	-	-		-
Miscellaneous		31	_	_			
Total revenues		52,446	115	36	26	_	1,411
EXPENDITURES							
Current:							
Social services		-	-	-	-		-
Public safety and justice		-	-	-	-		-
Community services		-	-	36	26		602
Library services		-	-	-	-		-
Roads, bridges, and bike path							
improvements		53,356	-	-	-		-
Capital outlay		4,970	-	-	-		-
Debt service:							
Principal		30	-	-	-		-
Interest		-					
Total expenditures		58,356		36	26	_	602
Revenues over (under) expenditures		(5,910)	115				809
OTHER FINANCING SOURCES (USES)							
Transfers in		-	-	-	-		-
Transfers out		-	-	-	-		(1,114)
Proceeds from sale of capital assets		-	-	-	-		7
Issuance of right-of-use obligations		-					
Total other financing sources (uses)						· <u> </u>	(1,107)
Net change in fund balances		(5,910)	115	-	-		(298)
Fund balances - beginning		22,003	234			. <u> </u>	1,751
Fund balances - ending	\$	16,093	\$ 349	\$ -	\$ -	\$	1,453

	Services Special Operations				Special Excise Tax	Library	Willamette River Bridges
38,878 \$ - \$ - \$	\$ -	\$ - 5	-	\$ - 5	38,878	6 \$	- \$
10.577	- 014	10.577	-	-	-	-	16,725
19,577	814 1,078	19,5//	-	_	-	-	17,064
- 1,527 1,335 -	6,782	_	1,335	1,527	-	-	3
53 124	-	-	-		53	-	-
	-	-	-	-	-	-	-
	206	-	-	-	-	35	90
38,931 1,651 1,335 19,577	8,880	10.577	1 225	1 651	29 021	41	33,884
1,001 1,001	3,000	17,011	1,555		20,721		
18,384	-	18,384	-	-	-	-	-
1,412 -	9,536	-	1,412	-	20.027	-	-
38,937	-	-	-	-	38,937	107,795	-
- 1,977	-	_	-	1,977	-	-	7,858
1,808	-	1,808	-	-	-	1,998	8,492
	-	-	-	-	-	436	30
38,937 1,977 1,412 20,192	9,536	20,192	1,412	1,977	38,937	110,240	16,380
(6) (326) (77) (615)	(656)	(615)	(77)	(326)	(6)	(110,199)	17,504
						108,980	
	_	<del>-</del>	_	<del>-</del>	-	100,900	- -
	-	-	-	-	-	-	-
<u> </u>	-		-			438	<u> </u>
	-			<del></del>		109,418	
(6) (326) (77) (615)	(656)	(615)	(77)	(326)	(6)	(781)	17,504
<u>170</u> <u>2,775</u> <u>77</u> <u>3,097</u>	698	3,097	77	2,775	170	1,275	31,956
<u>164</u> \$ <u>2,449</u> \$ <u>-</u> \$ <u>2,482</u> \$	\$ 42	\$ 2,482	<u>-</u>	\$ 2,449	164	494 \$	49,460 \$

· ·

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Oregon Historical ociety Levy		Video Lottery		Library District	 Total
REVENUES						
Taxes	\$ 3,834	\$	-	\$	113,727	\$ 162,234
Payments in lieu of taxes	-		-		-	73
Intergovernmental	-		6,370		114	86,927
Licenses and permits	-		-		20	19,482
Charges for services	-		-		2	10,156
Interest	9		62		2,730	5,739
Non-governmental grants	-		-		2,831	3,005
Service reimbursements	-		-		-	383
Miscellaneous			-		4	37
Total revenues	 3,843	_	6,432		119,428	288,036
EXPENDITURES						
Current:						
Social services	_		_		_	18,384
Public safety and justice	-		_		_	10,948
Community services	3,838		4,737		_	48,176
Library services	-		-		89	107,884
Roads, bridges, and bike path						
improvements	-		-		-	63,191
Capital outlay	-		2,053		-	19,321
Debt service:						
Principal	-		-		-	496
Interest	 		-			 11
Total expenditures	 3,838		6,790		89	 268,411
Revenues over (under) expenditures	 5		(358)		119,339	 19,625
OTHER FINANCING SOURCES (USES)						
Transfers in	_		_		_	108,980
Transfers out	_		_		(125,122)	(126,236)
Proceeds from sale of capital assets	-		_		3,500	3,507
Issuance of right-of-use obligations	-		_		_	438
Total other financing sources (uses)	-		-	_	(121,622)	(13,311)
Net change in fund balances	5		(358)		(2,283)	6,314
Fund balances - beginning	 58		1,292		48,848	114,234
Fund balances - ending	\$ 63	\$	934	\$	46,565	\$ 120,548

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Road Fund

	<b>Budgeted Amounts</b>					Actual		
		)riginal		Final		Amounts		Variance
REVENUES								
Taxes	\$	6,400	\$	6,400	\$	5,753	\$	(647)
Payments in lieu of taxes		109		109		55		(54)
Intergovernmental		52,847		52,847		43,213		(9,634)
Licenses and permits		75		75		165		90
Charges for services		395		395		492		97
Interest		500		500		2,685		2,185
Service reimbursements		1,623		1,623		52		(1,571)
Miscellaneous		10		10		31		21
Total revenues		61,959		61,959		52,446		(9,513)
EXPENDITURES								
Current:								
Community services		74,125		74,125		58,356		15,769
Contingency		4,560		4,560		_		4,560
Total expenditures		78,685		78,685		58,356		20,329
Net change in fund balances		(16,726)		(16,726)		(5,910)		10,816
Fund balances - beginning		16,726		16,726		22,003	_	5,277
Fund balances - ending	\$		\$		\$	16,093	\$	16,093

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Bicycle Path Construction Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	 Budgeted Amounts						
	 )riginal		Final		Amounts		Variance
REVENUES							
Intergovernmental	\$ 106	\$	106	\$	106	\$	-
Interest	5		5		9		4
Total revenues	111		111		115		4
EXPENDITURES							
Current:							
Community services	342		342		-		342
Total expenditures	342		342		-		342
Net change in fund balances	(231)		(231)		115		346
Fund balances - beginning	 231		231		234		3
Fund balances - ending	\$ 	\$		\$	349	\$	349

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Recreation Fund

		Budgeted	l Amoun	nts	Actual			
	0	riginal		Final	An	nounts	Va	riance
REVENUES								
Taxes	\$	40	\$	40	\$	36	\$	(4)
Total revenues		40		40		36		(4)
EXPENDITURES								
Current:								
County management		40		40		36		4
Total expenditures		40		40	-	36		4
Net change in fund balances		-		-		-		-
Fund balances - beginning								
Fund balances - ending	\$		\$		\$	_	\$	

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual County School Fund

	Bu	udgeted	d Amo	ounts	Actual		
	Origin	nal	Final		Amounts		 Variance
REVENUES							
Payments in lieu of taxes	\$	45	\$	45	\$	18	\$ (27)
Intergovernmental		25		25		8	(17)
Total revenues		70		70		26	(44)
EXPENDITURES							
Current:							
Nondepartmental		70		70		26	44
Total expenditures		70		70		26	44
Net change in fund balances		-		-		-	-
Fund balances - beginning							 
Fund balances - ending	\$		\$		\$		\$ 

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Animal Control Fund

	 Budgete	d Am	ounts	Actual			
	 Original		Final		Amounts		Variance
REVENUES							
Licenses and permits	\$ 1,426	\$	1,426	\$	1,155	\$	(271)
Charges for services	15		15		15		-
Interest	42		42		67		25
Non-governmental grants	 165		165		174		9
Total revenues	 1,648		1,648		1,411		(237)
EXPENDITURES							
Current:							
Community services	1,369		1,369		602		767
Contingency	 792		792				792
Total expenditures	 2,161		2,161		602		1,559
Revenues over (under) expenditures	 (513)		(513)		809		1,322
OTHER FINANCING SOURCES (USES)							
Transfers out	(1,366)		(1,366)		(1,114)		252
Proceeds from sale of capital assets	<u> </u>		<u>-</u> _		7		7
Total other financing sources (uses)	(1,366)		(1,366)		(1,107)		259
Net change in fund balances	(1,879)		(1,879)		(298)		1,581
Fund balances - beginning	 1,879		1,879		1,751		(128)
Fund balances - ending	\$ 	\$		\$	1,453	\$	1,453

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Willamette River Bridges Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	 Budgete	d Amo	unts	Actual			
	 Original		Final		Amounts		Variance
REVENUES							
Intergovernmental	\$ 13,437	\$	13,437	\$	16,725	\$	3,288
Licenses and permits	16,117		16,117		17,064		947
Charges for services	1		1		3		2
Service reimbursements	746		746		90		(656)
Miscellaneous	 -		=_		2		2
Total revenues	 30,301		30,301		33,884		3,583
EXPENDITURES							
Current:							
Community services	18,675		18,675		16,380		2,295
Contingency	48,878		48,878		-		48,878
Total expenditures	 67,553		67,553		16,380		51,173
Net change in fund balances	(37,252)		(37,252)		17,504		54,756
Fund balances - beginning	 37,252		37,252		31,956		(5,296)
Fund balances - ending	\$ 	\$		\$	49,460	\$	49,460

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Library Fund

	Budgete	ed Amounts	Actual	
	Original	Final	Amounts	Variance
REVENUES				
Taxes	\$ -	\$ -	\$ 6	\$ 6
Intergovernmental	118,493	118,493	108,980	(9,513)
Service reimbursements	35	35	35	<u> </u>
Total revenues	118,528	118,528	109,021	(9,507)
EXPENDITURES				
Current:				
Library	118,528	118,528	109,802	8,726
Total expenditures	118,528	118,528	109,802	8,726
Net change in fund balances	-	-	(781)	(781)
Fund balances - beginning			1,275	1,275
Fund balances - ending	\$ -	\$ -	494	\$ 494
Reconciliation to modified accrual basis: Reimbursements from the Library District F Library District Capital Construction Fund a the modified accrual basis, rather than as In	re reported as Trans			
Intergovernmental revenues Transfers in			108,980 (108,980)	_
Fund balances as reported on the Combining Expenditures, and Changes in Fund Balances Revenue Funds		ies,	\$ 494	

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Special Excise Tax Fund

	 <b>Budgeted Amounts</b>				Actual	
	 Original		Final	Amounts		 Variance
REVENUES						
Taxes	\$ 42,670	\$	42,670	\$	38,878	\$ (3,792)
Interest	10		10		53	43
Total revenues	42,680		42,680		38,931	(3,749)
EXPENDITURES						
Current:						
Nondepartmental	42,811		42,811		38,937	3,874
Total expenditures	42,811		42,811		38,937	3,874
Net change in fund balances	(131)		(131)		(6)	125
Fund balances - beginning	 131		131		170	 39
Fund balances - ending	\$ 	\$		\$	164	\$ 164

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Land Corner Preservation Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual		
	Ori	iginal		Final		Amounts		Variance
REVENUES								
Charges for services	\$	1,380	\$	1,380	\$	1,527	\$	147
Interest		89		89		124		35
Service reimbursements		70		70		-		(70)
Total revenues		1,539		1,539		1,651		112
EXPENDITURES								
Current:								
Community services		2,244		2,244		1,977		267
Total expenditures		2,244		2,244		1,977		267
Net change in fund balances		(705)		(705)		(326)		379
Fund balances - beginning		2,748		2,748		2,775		27
Fund balances - ending	\$	2,043	\$	2,043	\$	2,449	\$	406

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Inmate Welfare Fund

	<b>Budgeted Amounts</b>					Actual	
	<u>Original</u>			Final	Amounts		 Variance
REVENUES							
Charges for services	\$	1,434	\$	1,434	\$	1,335	\$ (99)
Total revenues		1,434		1,434		1,335	(99)
EXPENDITURES							
Current: Sheriff		1,719		1,719		1,412	307
Total expenditures		1,719		1,719		1,412	 307
Net change in fund balances		(285)		(285)		(77)	208
Fund balances - beginning		285		285		77	(208)
Fund balances - ending	\$		\$		\$		\$ 

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Coronavirus (COVID-19) Response Fund

	<b>Budgeted Amounts</b>					Actual	
		Original		Final		Amounts	Variance
REVENUES							
Intergovernmental	\$	22,282	\$	20,745	\$	19,577	\$ (1,168)
Total revenues		22,282		20,745		19,577	(1,168)
EXPENDITURES							
Current:							
Community services		632		2,276		2,060	216
Health services		5,128		5,870		4,906	964
Human services		2,369		4,093		3,759	334
Homeless services		13,653		8,506		8,501	5
Nondepartmental		500		-		-	-
Sheriff		-		966		966	-
Total expenditures		22,282		21,711		20,192	1,519
Net change in fund balances		-		(966)		(615)	351
Fund balances - beginning				966		3,097	 2,131
Fund balances - ending	\$		\$		\$	2,482	\$ 2,482

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Justice Services Special Operations Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Budg	nounts	A	ctual		
	<u>Original</u>		Final	An	nounts	 Variance
REVENUES						
Intergovernmental	\$ 89	96 \$	896	\$	814	\$ (82)
Licenses and permits	1,22	22	1,222		1,078	(144)
Charges for services	7,8	55	7,865		6,782	(1,083)
Service reimbursements	2.	37	237		206	(31)
Total revenues	10,22	20	10,220		8,880	(1,340)
EXPENDITURES						
Current:						
Community justice	1,1:	54	1,154		984	170
District attorney		8	8		6	2
Sheriff	9,74	19	9,749		8,546	1,203
Total expenditures	10,9	11	10,911		9,536	1,375
Net change in fund balances	(69	91)	(691)		(656)	35
Fund balances - beginning	69	91	691		698	 7
Fund balances - ending	\$	- \$		\$	42	\$ 42

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Oregon Historical Society Levy Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	 Budgete	ounts		Actual		
	 Original		Final	Amounts		 Variance
REVENUES						
Taxes	\$ 3,978	\$	3,978	\$	3,834	\$ (144)
Interest	2		2		9	7
Total revenues	 3,980		3,980		3,843	(137)
EXPENDITURES						
Current:						
Nondepartmental	4,004		4,004		3,838	166
Total expenditures	4,004		4,004		3,838	166
Net change in fund balances	(24)		(24)		5	29
Fund balances - beginning	 24		24		58	 34
Fund balances - ending	\$ 	\$		\$	63	\$ 63

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Video Lottery Fund

	<b>Budgeted Amounts</b>					Actual	
		Original		Final		Amounts	 Variance
REVENUES							
Intergovernmental	\$	6,509	\$	6,509	\$	6,370	\$ (139)
Interest		-		-		62	62
Total revenues		6,509		6,509		6,432	(77)
EXPENDITURES							
Current:							
Community services		140		140		79	61
County management		323		323		286	37
Homeless services		3,842		3,842		3,842	-
Nondepartmental		2,722		2,722		2,583	139
Contingency		651		651		-	651
Total expenditures		7,678		7,678		6,790	888
Net change in fund balances		(1,169)		(1,169)		(358)	811
Fund balances - beginning		1,169		1,169		1,292	123
Fund balances - ending	\$		\$	<u>-</u>	\$	934	\$ 934

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Library District Fund

	Budgete	d Am	ounts		Actual		
	Original		Final		Amounts	Variance	
REVENUES							
Taxes	\$ 112,981	\$	112,981	\$	113,727	\$ 746	
Intergovernmental	110		110		114	4	
Licenses and permits	15		15		20	5	
Charges for services	9		9		2	(7)	
Interest	900		900		2,730	1,830	
Non-governmental grants	3,117		3,117		2,831	(286)	
Miscellaneous	 -		=_		4	4	
Total revenues	117,132		117,132		119,428	2,296	
EXPENDITURES							
Current:							
Library	118,493		118,493		109,069	9,424	
Contingency	1,000		1,000		, <u>-</u>	1,000	
Total expenditures	119,493		119,493		109,069	10,424	
Revenues over (under) expenditures	 (2,361)		(2,361)		10,359	 12,720	
OTHER FINANCING SOURCES (USES)							
Transfers out	(16,142)		(16,142)		(16,142)	_	
Proceeds from sale of capital assets	(10,142)		(10,142)		3,500	3,500	
Total other financing sources (uses)	 (16,142)		(16,142)	-	(12,642)	 3,500	
	 •		•			 · · · · · · · · · · · · · · · · · · ·	
Net change in fund balances	(18,503)		(18,503)		(2,283)	16,220	
Fund balances - beginning	 41,265		41,265		48,848	 7,583	
Fund balances - ending	\$ 22,762	\$	22,762		46,565	\$ 23,803	
Reconciliation to modified accrual basis: Reimbursements to the Library Fund are reported the modified accrual basis, rather than as Library expenditures Transfers out		t on			(108,980) 108,980		
Fund balances as reported on the Combining S Expenditures, and Changes in Fund Balances, Revenue Funds		es,		\$	46,565		

#### **DEBT SERVICE FUNDS**

These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for the principal, interest, and fees associated with servicing debt. Debt service funds should be used to report resources if legally mandated. Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in debt service funds. Upon the repayment of principal and interest, any receipts remaining in the fund are returned to the original jurisdiction or County General Fund. Funds included are:

- Capital Debt Retirement Fund accounts for loans and full faith credit obligation principal and interest payments for buildings and major pieces of equipment acquired by the issuance of Certificates of Participation or other financing arrangements. Revenues consist of service reimbursements and cash transfers from other County funds.
- General Obligation Bond Fund accounts for the payment of principal and interest on General Obligation (GO) Bonds. The GO Bond Fund accounts for Series 2021 Library Bonds to expand, renovate, construct library branches/facilities, and improve safety. Proceeds are derived from property taxes and interest earned on the cash balances.
- **PERS Bond Sinking Fund** accounts for payment of principal and interest payments on pension obligation revenue bonds that were issued to retire the County's unfunded actuarial liability. The revenues are derived from charge backs to departments based on their departmental payroll costs.

#### Combining Balance Sheet Nonmajor Debt Service Funds June 30, 2025

	 Capital Debt Retirement	 General Obligation Bond	_	PERS Pension Bond Sinking	Total
ASSETS					
Unrestricted:					
Cash and investments	\$ 1,082	\$ -	\$	53,302	\$ 54,384
Receivables:					
Accounts, net	101	-		-	101
Restricted:					
Cash and investments	-	2,613		-	2,613
Receivables:					
Taxes	 	 1,521		_	1,521
Total assets	\$ 1,183	\$ 4,134	\$	53,302	\$ 58,619
DEFERRED INFLOWS OF					
RESOURCES					
Restricted:					
Resources not yet available:					
Property taxes	\$ =	\$ 1,279	\$	-	\$ 1,279
Total deferred inflows of resources	 	 1,279	_		 1,279
FUND BALANCES					
Restricted	-	2,855		-	2,855
Committed	 1,183	 -		53,302	 54,485
Total fund balances	1,183	 2,855	_	53,302	 57,340
Total liabilities and fund balances	\$ 1,183	\$ 4,134	\$	53,302	\$ 58,619

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended June 30, 2025

	_	Capital Debt Retirement	 General Obligation Bond	_	PERS Pension Bond Sinking	 Total
REVENUES						
Taxes	\$	-	\$ 52,704	\$	-	\$ 52,704
Intergovernmental		202	-		-	202
Charges for services		753	-		-	753
Interest		78	1,281		2,465	3,824
Service reimbursements	<u></u>	23,095	 -		37,826	60,921
Total revenues		24,128	 53,985	_	40,291	118,404
EXPENDITURES						
Current:						
General government		4	-		3	7
Debt service:						
Principal		17,355	46,970		4,775	69,100
Interest		6,540	8,455		28,285	43,280
Total expenditures		23,899	 55,425	_	33,063	112,387
Net change in fund balances		229	(1,440)		7,228	6,017
Fund balances - beginning		954	 4,295	_	46,074	 51,323
Fund balances - ending	\$	1,183	\$ 2,855	\$	53,302	\$ 57,340

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual **Capital Debt Retirement Fund** For the Year Ended June 30, 2025

	<b>Budgeted Amounts</b>					Actual	
		Original	. —	Final	. —	Amounts	 Variance
REVENUES							
Intergovernmental	\$	202	\$	202	\$	202	\$ -
Charges for services		600		600		753	153
Interest		40		40		78	38
Service reimbursements		23,095		23,095		23,095	 -
Total revenues		23,937		23,937		24,128	191
EXPENDITURES							
Current:							
Nondepartmental		4		4		4	-
Debt service:							
Principal		17,355		17,355		17,355	-
Interest expense		6,540		6,540		6,540	 
Total expenditures		23,899		23,899		23,899	 
Net change in fund balances		38		38		229	191
Fund balances - beginning		736		736		954	218
Fund balances - ending	\$	774	\$	774	\$	1,183	\$ 409

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Obligation Bond

	<b>Budgeted Amounts</b>					Actual	
		Original	_	Final		Amounts	 Variance
REVENUES							
Taxes	\$	52,425	\$	52,425	\$	52,704	\$ 279
Interest		300		300		1,281	981
Total revenues		52,725	_	52,725		53,985	1,260
EXPENDITURES							
Debt service:							
Principal		46,970		46,970		46,970	-
Interest expense		8,455		8,455		8,455	-
Total expenditures		55,425		55,425		55,425	
Net change in fund balances		(2,700)		(2,700)		(1,440)	1,260
Fund balances - beginning		4,653		4,653		4,295	 (358)
Fund balances - ending	\$	1,953	\$	1,953	\$	2,855	\$ 902

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual PERS Pension Bond Sinking Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual			
		Original		Final		Amounts		Variance	
REVENUES									
Interest	\$	1,200	\$	1,200	\$	2,465	\$	1,265	
Service reimbursements		37,296		37,296		37,826		530	
Total revenues		38,496		38,496		40,291		1,795	
EXPENDITURES									
Current:									
Nondepartmental		451		451		3		448	
Debt service:									
Principal		4,775		4,775		4,775		=	
Interest expense		28,285		28,285		28,285		=	
Total expenditures		33,511		33,511		33,063		448	
Net change in fund balances		4,985		4,985		7,228		2,243	
Fund balances - beginning		45,193		45,193		46,074		881	
Fund balances - ending	\$	50,178	\$	50,178	\$	53,302	\$	3,124	

#### CAPITAL PROJECTS FUNDS

These funds account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities or other capital assets. Capital outlays financed from general obligation bond proceeds should be accounted for in capital project fund. Upon completion of a capital project that required financing, any remaining cash is transferred to the Debt Service Fund to retire debt associated with the construction or acquisition of the designated capital assets or to the originating source of the funds. Funds included are:

#### **Major Fund**

• Multnomah County Library Capital Construction Fund - accounts for expenditures for the planning, renovation, and construction of certain library facilities as approved by Multnomah County voters on November 3, 2020, as Ballot Measure 26-211. Resources are derived from debt issuance and interest from bond proceeds. (Major funds are reported in Fund Financial Statements).

#### **Nonmajor Funds**

- **Downtown Courthouse Capital Fund** accounts for expenditures for the planning and construction of a new downtown County courthouse. Resources in the fund are derived from the State of Oregon, debt issuance, and other financing proceeds.
- Asset Replacement Revolving Fund accounts for expenditures for small capital assets/equipment that might otherwise need to be acquired through the issuance of debt. Resources in the fund are derived from one-time revenue available in FY2015. Expenditures will be reimbursed over time by loan payments charged to the budgets of programs for which the assets are purchased.
- **Financed Projects Fund** accounts for expenditures for acquiring, remodeling, or construction of County facilities, information technology capital investments, and other capital projects. Resources are derived from full faith and credit bonds or other financing proceeds and General Fund service reimbursements.
- Library Capital Construction Fund accounts for the capital improvement project fees collected from County Libraries to provide for needed capital projects for the Library District. Expenditures are made for capital improvements and acquisitions for the Library District. This fund was created in order to segregate capital activity for the Library District from the general government capital activity.
- Capital Improvement Fund accounts for the proceeds derived from the sale of unrestricted property, interest income, and any service reimbursement or operating revenue from leased facilities. Expenditures are made for capital acquisitions or for the retirement of lease/purchases. Authorized by Board Resolution 99-144.
- Information Technology Capital Fund accounts for the expenditures for information technology capital projects. Resources are derived from transfers from the Information Technology Internal Service and General Funds.
- Asset Preservation Fund accounts for the expenditures for building scheduled maintenance projects such as boiler replacement, carpet replacement, roof replacement, etc. This fund was established and is being maintained to provide prospective maintenance and not deferred maintenance. Resources are derived from an asset preservation fee that is part of the facilities charges assessed to building tenants.

  Continued

- **Sellwood Bridge Replacement Fund** accounts for expenditures for construction and replacement of the Sellwood Bridge. Resources are derived from Vehicle Registration Fee, City of Portland, Clackamas County, State of Oregon, and federal funds, debt issuance or other financing proceeds.
- Library District Capital Construction Fund accounts for revenues transferred from the Multnomah County Library District General Fund. Revenues are transferred according to financial policies adopted by the Multnomah County Library District Board. Expenditures are dedicated to Library District capital projects, as defined by the Library District adopted financial policies. Normal Library Operations will continue out of the Library Fund.
- **Burnside Bridge Fund** accounts for expenditures for rehabilitating or replacing the Burnside Bridge. Resources are derived from Vehicle Registration Fee (ORS 803.420). It is anticipated that a consortium of federal, state, and regional agencies, including Multnomah County, will fund the future environmental study, final design, and construction efforts.
- Behavioral Health Resource Center Capital Fund accounts for expenditures for the planning and construction of a behavioral health resource center. The principal resources in the fund are derived from County General Fund and State and Federal grants.
- **Justice Center Capital Fund** accounts for expenditures for various capital projects within the Justice Center over a 5-7 year period. Initial expenditures will be associated with duct and electrical system work/upgrades. Resources are derived from County General Fund and other local government support.
- Joint Office of Homeless Services Capital Fund accounts for capital improvements and capital acquisition expenditures for the Joint Office of Homeless Services. The fund will account for various capital projects (e.g. Arbor Lodge Shelter Renovation Capital Project). Resources are derived from Supportive Housing Services Fund. County General Fund, and state and federal grants.
- Animal Services Facility Capital Fund accounts for expenditures for the planning, design, renovation, and construction of a new animal shelter facility. Proceeds from the Pig Farm sale will initially fund planning and design phases.
- Sobering and Crisis Intervention Capital Fund accounts for expenditures for the building acquisition and capital improvements of a new permanent deflection/sobering services facility. Resources are derived from State grant funds, 2024 HB 5204 and SB 5701.

#### Combining Balance Sheet Nonmajor Capital Projects Funds June 30, 2025

	Downtown Courthouse Capital			Asset Replacement Revolving	Financed Projects		Library Capital Construction		Capital Improvement	
ASSETS										
Unrestricted:										
Cash and investments	\$	14	\$	579	\$	-	\$	-	\$	24,563
Receivables:										
Accounts, net		-		-		-		-		451
Prepaids and deposits		-		-		-		-		-
Restricted:										
Cash and investments		-		-		-		8,510		296
Accounts, net	_		_		_		_		_	
Total assets	\$	14	\$	579	\$	-	\$	8,510	\$	25,310
LIABILITIES Liabilities payable from unrestricted assets: Accounts payable Payroll payable Liabilities payable from restricted assets: Accounts payable Total liabilities	\$	- - -	\$	- - -	\$	- - -	\$	- - 170 170	\$	3,937 - 296 4,233
FUND BALANCES										
Nonspendable		-		-		-		-		-
Restricted		-		-		-		8,340		-
Committed		-		-		-		-		21,077
Assigned		14		579		-		-		
Total fund balances		14		579		-	_	8,340		21,077
Total liabilities and fund balances	\$	14	\$	579	\$	<u>-</u>	\$	8,510	\$	25,310

_	Information Technology Capital		Asset Preservation	_	Sellwood Bridge Replacement		Library District Capital Construction	 Burnside Bridge		Behavioral Health Resource Center Capital		Justice Center Capital
\$	12,875	\$	30,846	\$	252	\$	-	\$ -	\$	913	\$	5,613
	-		- 16		-		-	- 48		-		488
	-		110		-		72,396	994 20,000		-		-
\$	12,875	\$	30,972	\$	252	\$	72,396	\$ 21,042	\$	913	\$	6,101
\$	153 4	\$	1,498 36	\$	-	\$	-	\$ -	\$	1 -	\$	832
	-		110		-		-	2,451		-		-
_	157	_	1,644	_	-	_	-	 2,451		1	_	832
	- 12,718		16 - 29,312		- - - 252		72,396	48 18,543		- - 912 -		5,269
_	12,718	_	29,328	_	252	_	72,396	 18,591	_	912	_	5,269
\$	12,875	\$	30,972	\$	252	\$	72,396	\$ 21,042	\$	913	\$	6,101

(Continued)

#### Combining Balance Sheet Nonmajor Capital Projects Funds June 30, 2025

		Joint Office of Homeless Services Capital		Animal Services Facility Capital Fund		Sobering and Crisis Intervention Capital Fund		Total
ASSETS		-						
Unrestricted:								
Cash and investments	\$	-	\$	3,578	\$	-	\$	79,233
Receivables:								020
Accounts, net		-		-		-		939
Prepaids and deposits Restricted:		-		-		-		64
Cash and investments		18,614				1,332		102,252
Accounts, net		10,014		-		1,332		20,000
Total assets	\$	18,614	\$	3,578	\$	1,332	\$	202,488
Total assets	Φ	10,014	Φ	3,376	Φ	1,332	Φ	202,466
LIABILITIES Liabilities payable from unrestricted assets: Accounts payable Payroll payable Liabilities payable from restricted assets:	\$	- -	\$	13	\$	-	\$	6,434 40
Accounts payable	_	598		-	_	242		3,867
Total liabilities	_	598	_	13	_	242	_	10,341
FUND BALANCES  Nonspendable Restricted Committed		- 18,016 -		3,565		1,090 -		64 118,385 72,853
Assigned	_				_			845
Total fund balances		18,016		3,565	_	1,090		192,147
Total liabilities and fund balances	\$	18,614	\$	3,578	\$	1,332	\$	202,488

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Downtown Courthouse Capital	Asset Replacement Revolving	Financed Projects	Library Capital Construction	Capital Improvement
REVENUES					
Intergovernmental	\$ -	\$ - 3	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-
Charges for services	-	-	-	-	1,681
Interest	-	22	-	280	919
Non-governmental grants	-	-	-	-	-
Service reimbursements	=	=	-	4,211	13,855
Miscellaneous		<u> </u>	-		1,508
Total revenues		22	_	4,491	17,963
EXPENDITURES					
Current:					
Health services	-	-	-	-	-
Social services	-	-	_	-	_
Public safety and justice	-	-	-	-	-
Community services	-	-	-	-	12,979
Library services	-	-	-	1,237	-
Roads, bridges, and bike path					
improvements	-	-	-	-	-
Capital outlay	-	-	-	684	10,888
Debt service:					
Principal	=	=	-	=	-
Interest expense			-		
Total expenditures			-	1,921	23,867
Revenues over (under) expenditures		22		2,570	(5,904)
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	_	-	5,186
Transfers out	(65)	-	(4)	-	(425)
Issuance of right-of-use obligations	-	-	-	-	-
Total other financing sources (uses)	(65)		(4)		4,761
Net change in fund balances	(65)	22	(4)	2,570	(1,143)
Fund balances - beginning	79	557	4	5,770	22,220
Fund balances - ending	\$ 14	\$ 579	\$ -	\$ 8,340	\$ 21,077

Information Technology Capital	Asset Preservation	Sellwood Bridge Replacement	Library District Capital Construction	Burnside Bridge	Behavioral Health Resource Center Capital	Justice Center Capital
\$ -	\$ -	\$ - 8,585	\$ -	\$ 21,821 7,754	\$ -	\$ -
- 559 -	1,236	- - -	2,373 150	544 -	36	1,303 247
670	12,220	-	-	-	-	-
1,229	13,456	8,585	2,523	30,119	36	1,550
-	-	-	-	-	34	-
3,807	10,868	- - -	- - -	- - -	- -	166
	-	-	-	-	-	-
736	2,582	8,585	-	4,151 29,476	-	3,054
-	74 3	-	-	-	-	-
4,543	13,527	8,585		33,627	34	3,220
(3,314)	(71)		2,523	(3,508)	2	(1,670)
5,010	-	-	16,142 (2,300)	-	- -	3,813
<u>304</u> 5,314			13,842	<u> </u>		3,813
2,000		-	16,365	(3,508)		2,143
10,718	28,325	252	56,031	22,099	910	3,126
\$ 12,718	\$ 29,328	\$ 252	\$ 72,396	\$ 18,591	\$ 912	\$ 5,269

(Continued)

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	of	oint Office Homeless Services Capital	Animal Services Facility Capital Fund	Sobering and Crisis Intervention Capital Fund	Total
REVENUES					
Intergovernmental	\$	11 3	\$ - 5	\$ - \$	21,832
Licenses and permits	*	_	_	_	16,339
Charges for services		_	_	_	2,984
Interest		841	144	2	7,203
Non-governmental grants		_	-	_	150
Service reimbursements		_	-	_	30,956
Miscellaneous		4	-	_	1,512
Total revenues		856	144	2	80,976
EXPENDITURES					
Current:					
Health services		-	-	-	34
Social services		1,342	-	313	1,655
Public safety and justice		-	-	-	166
Community services		-	114	-	27,768
Library services		-	-	-	1,237
Roads, bridges, and bike path					
improvements		-	-	-	12,736
Capital outlay		4,284	-	6,399	58,103
Debt service:					
Principal		-	-	-	74
Interest expense					3
Total expenditures		5,626	114	6,712	101,776
Revenues over (under) expenditures		(4,770)	30	(6,710)	(20,800)
OTHER FINANCING SOURCES (USES)					
Transfers in		17,500	3,535	7,800	60,060
Transfers out		-		-	(2,794)
Issuance of right-of-use obligations		_	_	_	304
Total other financing sources (uses)		17,500	3,535	7,800	57,570
Net change in fund balances		12,730	3,565	1,090	36,770
Fund balances - beginning		5,286	<u>-</u>	<u>-</u>	155,377
Fund balances - ending	\$	18,016	\$ 3,565	\$ 1,090 \$	192,147

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Multnomah County Library Capital Construction Project Fund - Major Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual		
		Original		Final		Amounts		Variance
REVENUES								
Intergovernmental	\$	3,800	\$	3,800	\$	2,300	\$	(1,500)
Charges for services		2,690		2,690		781		(1,909)
Interest		3,390		3,390		3,702		312
Miscellaneous		201		201		101		(100)
Total revenues		10,081		10,081	_	6,884	_	(3,197)
EXPENDITURES								
Current:		254,976		254.076		115 604		120 272
County assets		254,976		254,976 254,976		115,604 115,604		139,372 139,372
Total expenditures		234,970		234,970		113,004		139,372
Net change in fund balances		(244,895)		(244,895)		(108,720)		136,175
Fund balances - beginning		244,895		244,895		229,219		(15,676)
Fund balances - ending	\$		\$		:	120,499	\$	120,499
Reconciliation to modified accrual basis: Reimbursements from the Library District reported as Transfers in on the modified Intergovernmental revenues: Intergovernmental revenues Transfers in						2,300 (2,300)		
Fund balance as reported on the Governm Revenues, Expenditures, and Changes in			t of		\$	120,499		

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Downtown Courthouse Capital Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual		
	Original		Final		Amounts		 Variance	
REVENUES								
Interest	\$	-	\$	-	\$	-	\$ -	
Current:							 	
Total revenues							 	
OTHER FINANCING SOURCES (USES)								
Transfers out		(65)		(65)		(65)	 	
Total other financing sources (uses)		(65)		(65)		(65)	 	
Net change in fund balances		(65)		(65)		(65)	-	
Fund balances - beginning		65		65		79	 14	
Fund balances - ending	\$		\$		\$	14	\$ 14	

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Asset Replacement Revolving Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual	
	<u>Original</u>			<u>Final</u>		Amounts	 Variance
REVENUES							
Interest	\$	-	\$	-	\$	22	\$ 22
Total revenues						22	 22
EXPENDITURES							
Current:							
County assets		557		557			 557
Total expenditures		557		557	_		 557
Net change in fund balances		(557)		(557)		22	579
Fund balances - beginning		557		557		557	 
Fund balances - ending	\$		\$		\$	579	\$ 579

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Financed Projects Fund

	<b>Budgeted Amounts</b>				A	ctual		
	O	riginal		Final	An	nounts		Variance
REVENUES								
Interest	\$		\$	-	\$		\$	-
Total revenues								
EXPENDITURES								
Current:								
County management								-
Total expenditures								-
Revenues over (under) expenditures								-
OTHER FINANCING SOURCES (USES)								
Transfers out		-		(4)		(4)		-
Total other financing sources (uses)		_		(4)		(4)		-
Net change in fund balances		-		(4)		(4)		-
Fund balances - beginning				4		4		-
Fund balances - ending	\$		\$		\$	-	\$	_

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Library Capital Construction Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

		<b>Budgeted Amounts</b>				Actual	
	Original			Final	Amounts		 Variance
REVENUES							
Interest	\$	100	\$	100	\$	280	\$ 180
Service reimbursements		4,211		4,211		4,211	-
Total revenues		4,311		4,311		4,491	180
EXPENDITURES							
Current:							
County assets		10,104		10,104		1,921	8,183
Total expenditures		10,104		10,104		1,921	8,183
Net change in fund balances		(5,793)		(5,793)		2,570	8,363
Fund balances - beginning		5,793		5,793		5,770	(23)
Fund balances - ending	\$	-	\$	-	\$	8,340	\$ 8,340

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Capital Improvement Fund

	Budgete	d .	Amo	ounts		Actual		
	Original	_		Final		Amounts		Variance
REVENUES								
Charges for services	\$ 407	\$	6	407	\$	1,681	\$	1,274
Interest	300			300		919		619
Service reimbursements	5,649			5,649		13,855		8,206
Miscellaneous	 8,000	_		8,315		1,508		(6,807)
Total revenues	 14,356	_		14,671		17,963		3,292
EXPENDITURES								
Current:								
County assets	 39,730	_		44,395		23,867		20,528
Total expenditures	 39,730	_		44,395		23,867	_	20,528
Revenues over (under) expenditures	 (25,374)	_		(29,724)	_	(5,904)		23,820
OTHER FINANCING SOURCES (USES)								
Transfers in	2,806			7,156		5,186		(1,970)
Transfers out	(425)			(425)		(425)		
Total other financing sources (uses)	 2,381	_		6,731		4,761	_	(1,970)
Net change in fund balances	(22,993)			(22,993)		(1,143)		21,850
Fund balances - beginning	 22,993	_		22,993		22,220		(773)
Fund balances - ending	\$ 	\$	3		\$	21,077	\$	21,077

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Information Technology Capital Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Budge	ted Amounts	Actual	
	Original	<u>Final</u>	Amounts	Variance
REVENUES				
Interest	\$ -	- \$	\$ 559	\$ 559
Service reimbursements	1,257	1,257	670	(587)
Total revenues	1,257	1,257	1,229	(28)
EXPENDITURES				
Current:				
County assets	17,233	17,433	4,239	13,194
Total expenditures	17,233	17,433	4,239	13,194
Revenues over (under) expenditures	(15,976	(16,176)	(3,010)	13,166
OTHER FINANCING SOURCES (USES)				
Transfers in	5,310	5,510	5,010	(500)
Total other financing sources (uses)	5,310	5,510	5,010	(500)
Net change in fund balances	(10,666	(10,666)	2,000	12,666
Fund balances - beginning	10,666	10,666	10,718	52
Fund balances - ending	\$	<u>\$</u>	\$ 12,718	\$ 12,718

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Asset Preservation Fund

	Budgete	d Ar	nounts	Actual					
	Original		Final		Amounts		Variance		
REVENUES									
Charges for services	\$ -	\$	-	\$	-	\$	-		
Interest	600		600		1,236		636		
Service reimbursements	 12,220		12,220		12,220				
Total revenues	 12,820		12,820		13,456		636		
EXPENDITURES Current:									
County assets	44,787		44,787		13,527		31,260		
Total expenditures	44,787		44,787		13,527		31,260		
Revenues over (under) expenditures	 (31,967)		(31,967)		(71)		31,896		
OTHER FINANCING SOURCES (USES)									
Transfers in	 1,074		1,074		1,074				
Total other financing sources (uses)	 1,074		1,074		1,074				
Net change in fund balances	(30,893)		(30,893)		1,003		31,896		
Fund balances - beginning	 30,893		30,893		28,325		(2,568)		
Fund balances - ending	\$ 	\$		\$	29,328	\$	29,328		

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Sellwood Bridge Replacement Fund For the Year Ended June 30, 2025 (amounts expressed in thousands)

	<b>Budgeted Amounts</b>					Actual	
		Original	<u>Final</u>		Amounts		 Variance
REVENUES							
Licenses and permits	\$	8,585	\$	8,585	\$	8,585	\$ -
Total revenues		8,585		8,585	_	8,585	 
EXPENDITURES Current:							
Community services		8,585		8,585		8,585	_
Total expenditures		8,585		8,585		8,585	 -
Net change in fund balances		-		-		-	-
Fund balances - beginning		_				252	 252
Fund balances - ending	\$	_	\$		\$	252	\$ 252

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Library District Capital Construction Fund For the Year Ended June 30, 2025

	Budget	ed Amounts	Actual	
	Original	Final	Amounts	Variance
REVENUES				
Interest	\$ -	\$ -	\$ 2,373	\$ 2,373
Non-governmental grants	99	99	150	51
Total revenues	99	99	2,523	2,424
EXPENDITURES				
Current:				
Library	3,800	3,800	2,300	1,500
Contingency	68,420	68,420	<u> </u>	68,420
Total expenditures	72,220	72,220	2,300	69,920
Revenues over (under) expenditures	(72,121)	(72,121)	223	72,344
OTHER FINANCING SOURCES (USES)				
Transfers in	16,142	16,142	16,142	-
Total other financing sources (uses)	16,142	16,142	16,142	
Net change in fund balances	(55,979)	(55,979)	16,365	72,344
Fund balances - beginning	55,979	55,979	56,031	52
Fund balances - ending	\$ -	\$ -	72,396	\$ 72,396
Reconciliation to modified accrual basis: Reimbursements to the Library Fund are rep the modified accrual basis, rather than as Li Library expenditures Transfers out			(2,300) 2,300	
Fund balance as reported on the Combining S Expenditures, and Changes in Fund Balance Projects Funds			\$ 72,396	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Burnside Bridge Fund

	Budget	ed Amounts	Actual	
	Original	Final	Amounts	Variance
REVENUES				
Intergovernmental	\$ 22,500	\$ 22,500	\$ 21,821	\$ (679)
Licenses and permits	7,753	7,753	7,754	1
Interest	500	500	544	44
Total revenues	30,753	30,753	30,119	(634)
EXPENDITURES				
Current:	51.260	51.260	22.627	17.640
Community services	51,269	51,269	33,627	17,642
Total expenditures	51,269	51,269	33,627	17,642
Net change in fund balances	(20,516)	(20,516)	(3,508)	17,008
Fund balances - beginning	20,516	20,516	22,099	1,583
Fund balances - ending	\$ -	\$ -	\$ 18,591	\$ 18,591

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Behavioral Health Resource Center Capital Fund For the Year Ended June 30, 2025

	 Budgeted Amounts					
	 riginal	Final		Amounts		 Variance
REVENUES						
Interest	\$ \$	\$	-	\$	36	\$ 36
Total revenues	 		_		36	 36
EXPENDITURES						
Current:						
County assets	 880		880		34	 846
Total expenditures	 880		880		34	 846
Net change in fund balances	(880)		(880)		2	882
Fund balances - beginning	 880		880		910	 30
Fund balances - ending	\$ - \$	5		\$	912	\$ 912

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Justice Center Capital Fund

	Budgete	d Aı	nounts	Actual				
	Original		Final		Amounts		Variance	
REVENUES								
Charges for services	\$ 3,998	\$	3,998	\$	1,303	\$	(2,695)	
Interest					247		247	
Total revenues	 3,998		3,998		1,550		(2,448)	
EXPENDITURES Current:								
County assets	10,699		10,699		3,220		7,479	
Total expenditures	10,699	_	10,699		3,220	_	7,479	
Revenues over (under) expenditures	 (6,701)		(6,701)		(1,670)		5,031	
OTHER FINANCING SOURCES (USES)								
Transfers in	3,813		3,813		3,813		-	
Total other financing sources (uses)	3,813		3,813		3,813		-	
Net change in fund balances	(2,888)		(2,888)		2,143		5,031	
Fund balances - beginning	 2,888		2,888		3,126		238	
Fund balances - ending	\$ 	\$		\$	5,269	\$	5,269	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Joint Office of Homeless Services Capital Fund For the Year Ended June 30, 2025

	Budgete	d A	Amounts	Actual				
	 Original		Final		Amounts		Variance	
REVENUES								
Intergovernmental	\$ 1,666	\$	1,666	\$	11	\$	(1,655)	
Interest	-		-		841		841	
Miscellaneous	 	_			4		4	
Total revenues	 1,666	_	1,666		856		(810)	
EXPENDITURES								
Current:								
County assets	 24,300		24,300		5,626		18,674	
Total expenditures	24,300	_	24,300		5,626	_	18,674	
Revenues over (under) expenditures	 (22,634)	_	(22,634)		(4,770)		17,864	
OTHER FINANCING SOURCES (USES)								
Transfers in	 17,500	_	17,500		17,500		<u> </u>	
Total other financing sources (uses)	 17,500	_	17,500		17,500		<u> </u>	
Net change in fund balances	(5,134)		(5,134)		12,730		17,864	
Fund balances - beginning	 5,134	_	5,134		5,286		152	
Fund balances - ending	\$ 	\$		\$	18,016	\$	18,016	

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual **Animal Services Facility Capital Fund** For the Year Ended June 30, 2025

(amounts	expressed in	thousands)

	Budgete	d Am	ounts		Actual	
	Original		Final		Amounts	 Variance
REVENUES						
Interest	\$ -	\$	_	\$	144	\$ 144
Total revenues	 				144	 144
EXPENDITURES						
Current:	2.045		2.045		114	2.021
County assets	3,045		3,045		114	2,931
Contingency	 490		490		<del>-</del> _	 490
Total expenditures	 3,535		3,535		114	 3,421
Revenues over (under) expenditures	 (3,535)		(3,535)	_	30	 3,565
OTHER FINANCING SOURCES (USES)						
Transfers in	3,535		3,535		3,535	-
Total other financing sources (uses)	3,535		3,535		3,535	
Net change in fund balances	-		-		3,565	3,565
Fund balances - beginning	 					 
Fund balances - ending	\$ 	\$		\$	3,565	\$ 3,565

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Sobering and Crisis Intervention Capital Fund For the Year Ended June 30, 2025

	Budgete	d An	nounts	Actual	
	Original		Final	 Amounts	 Variance
REVENUES					
Interest	\$ -	\$	-	\$ 2	\$ 2
Total revenues	 			 2	 2
EXPENDITURES Current:					
County assets			7,800	6,712	1,088
Total expenditures	 <u>-</u>		7,800	 6,712	 1,088
Total expenditures	 		7,000	 0,712	 1,000
Revenues over (under) expenditures	 		(7,800)	 (6,710)	 1,090
OTHER FINANCING SOURCES (USES)					
Transfers in	-		7,800	7,800	-
Total other financing sources (uses)	-		7,800	7,800	-
Net change in fund balances	-		-	1,090	1,090
Fund balances - beginning	 			 	
Fund balances - ending	\$ 	\$		\$ 1,090	\$ 1,090

#### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES PROPRIETARY FUNDS

The County maintains all proprietary fund types including enterprise funds and internal service funds using the full accrual basis; budget to actual schedules use a modified cash basis.

#### **Enterprise Funds**

- Health Department FQHC Fund (Major fund)\*
- Dunthorpe-Riverdale Service District No. 1 Fund
- Mid-Multnomah County Street Lighting Service District No. 14 Fund
- Behavioral Health Managed Care Fund

#### **Internal Service Funds**

- Risk Management Fund
- · Fleet Management Fund
- Fleet Asset Replacement Fund
- Information Technology Fund
- Mail Distribution Fund
- Facilities Management Fund

<sup>\*</sup>Major funds are reported in Fund Financial Statements

#### **ENTERPRISE FUNDS**

The County accounts for certain expenditures of the enterprise funds for budgetary purposes on the modified cash basis of accounting. For financial reporting purposes, the accrual basis of accounting is used. The difference in the accounting bases used relate primarily to the methods of accounting for revenue accruals, depreciation and capital outlay, compensated absences, claims and judgments payable, pension and other postemployment benefits.

#### **Major Fund**

• Health Department FQHC Fund - accounts for the revenues and expenditures for the County's Community Health Center Program. The Community Health Centers are community based, patient governed organizations that provide comprehensive primary care and preventative care, including health, oral health, and mental health/substances abuse services. The primary source of revenue is the Consolidated Health Centers 330 grant, medical fees (e.g. Medicaid and Medicare), third party reimbursements, and other State and local program income. All program income is restricted to uses that further the objectives of the Community Health Center Program. (See Statement of Net Position - Proprietary Funds and Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds reported in Fund Financial Statements).

#### **Nonmajor Funds**

- Dunthorpe-Riverdale Service District No. 1 Fund accounts for the operations of the sanitary sewer system in southwest unincorporated Multnomah County. (Also reported as a blended component unit of Multnomah County.)
- Mid-Multnomah County Street Lighting Service District No. 14 Fund accounts for the operation of street lights throughout unincorporated Multnomah County. (Also reported as a blended component unit of Multnomah County.)
- **Behavioral Health Managed Care Fund** accounts for all financial activity associated with the State of Oregon's required behavioral health capitated services. This includes payments to providers with whom the County contracts for services. Revenues are fee for service payment from the State of Oregon to Multnomah County.

#### Combining Statement of Net Position Nonmajor Enterprise Funds June 30, 2025

	J	unthorpe- Riverdale vice District No. 1	Li	id-Multnomah County Street ghting Service District No. 14	 havioral h Managed Care	 Total
ASSETS						
Current assets (unrestricted):						
Cash and investments	\$	3,077	\$	1,324	\$ 664	\$ 5,065
Special assessments		38		16	-	54
Inventories		-		188	-	188
Prepaid items		5		5	-	10
Total current assets		3,120		1,533	664	 5,317
Noncurrent assets (unrestricted):		_		_		
Capital assets:						
Capital assets, not being depreciated		2,141		715	-	2,856
Capital assets, net of accumulated						
depreciation and amortization		3,042		1,687	 	 4,729
Total noncurrent assets		5,183		2,402	_	 7,585
Total assets		8,303		3,935	 664	 12,902
LIABILITIES						
Accounts payable		492		35	1	528
Total liabilities		492		35	1	528
NET POSITION						
Net investment in capital assets		5,183		2,402	-	7,585
Unrestricted		2,628		1,498	663	4,789
Total net position	\$	7,811	\$	3,900	\$ 663	\$ 12,374

#### Combining Statement of Revenues, Expenses and Changes in Net Position Nonmajor Enterprise Funds

<u>.</u>	Dunthorpe- Riverdale Service District No. 1	Mid-Multnomah County Street Lighting Service District No. 14	Behavioral Health Managed Care	Total
OPERATING REVENUES				
Current assessments	\$ 1,407	\$ 561	\$ -	\$ 1,968
Prior assessments	12	5	-	17
Charges for services	2	-	-	2
Licenses and permits	-	5	-	5
Miscellaneous		1	467	468
Total operating revenues	1,421	572	467	2,460
OPERATING EXPENSES				
Cost of sales and services	692	263	8	963
Administration	32	41	-	73
Depreciation and amortization	84	140	-	224
Total operating expenses	808	444	8	1,260
Operating income (loss)	613	128	459	1,200
NONOPERATING REVENUES (EXPENSES)				
Interest revenue	130	51	25	206
Total nonoperating revenues (expenses)	130	51	25	206
Income (loss) before contributions				
and transfers	743	179	484	1,406
Capital contributions in	<u> </u>	198	<u>-</u>	198
Change in net position	743	377	484	1,604
Total net position - beginning	7,068	3,523	179	10,770
Total net position - ending	7,811	\$ 3,900	\$ 663	\$ 12,374

# MULTNOMAH COUNTY, OREGON Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Ri <sup>s</sup> S	nthorpe- verdale ervice rict No. 1	Cour Li So	Iultnomah nty Street ghting ervice ict No. 14		Behavioral Health Managed Care		Total
CASH FLOWS FROM OPERATING ACTIVITIES	¢.	1 410	¢.	571	¢.		•	1 000
Receipts from customers and users Payments to suppliers	\$	1,419 (932)	\$	571 (393)	\$	(10)	\$	1,990 (1,335)
Payments to suppliers Payments for interfund services used		(932)		(18)		(10)		(1,333)
Net cash provided by (used for) operating activities		487		160		(10)		637
• • • • • • • •		407		100		(10)		037
CASH FLOWS FROM CAPITAL AND								
RELATED FINANCING ACTIVITIES Acquisition of capital assets		(677)		(16)		_		(693)
Net cash provided by (used for) capital and		(077)		(10)		<u>-</u>		(093)
related financing activities		(677)		(16)		_		(693)
CASH FLOWS FROM INVESTING ACTIVITIES		(077)		(10)				(0)3)
Interest earnings		130		51		25		206
Net cash provided by (used for) investing activities		130		51		25		206
Net increase (decrease) in cash and cash equivalents		(60)		195		15		150
Cash and cash equivalents - beginning		3,137		1,129		649		4,915
Cash and cash equivalents - ending	\$	3,077	\$	1,324	\$	664	\$	5,065
ı e	<u> </u>	5,077	-	1,02.	Ψ		Ψ	
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:								
Operating income (loss)	\$	613	\$	128	\$	459	\$	1,200
Adjustments to reconcile operating income (loss) to	φ	013	Φ	120	φ	439	φ	1,200
net cash provided by (used for) operating activities:								
Depreciation and amortization of capital assets		84		140		_		224
Changes in assets, liabilities and deferred outflows/inflows of	resources:			1.0				22 1
Special assessments receivable		(1)		-		_		(1)
Inventories		-		(109)		-		(109)
Prepaid items		(4)		(4)		-		(8)
Accounts payable		(205)		5		(10)		(210)
Total OPEB liability - County Plan		-		-		(110)		(110)
Deferred outflows - OPEB - County Plan		-		-		18		18
Deferred inflows - OPEB - County Plan		-		-		(15)		(15)
Net OPEB asset - RHIA		-		-		7		7
Deferred outflows - OPEB - RHIA		-		-		2		2
Deferred inflows - OPEB - RHIA		-		-		(1)		(1) (520)
Net pension liability Deferred outflows - pension		-		-		(520) 202		202
Deferred outflows - pension  Deferred inflows - pension		_		-		(42)		(42)
Total adjustments		(126)	-	32		(469)	-	(563)
Net cash provided by (used for) operating activities	\$	487	\$	160	\$	(10)	\$	637
the eash provided by (used for) operating activities	Ψ	707	Ψ	100	Ψ	(10)	Ψ	037
Noncash activities:								
Capital contributions in	\$	-	\$	198	\$	-	\$	198

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Health Department FQHC - Major Fund For the Year Ended June 30, 2025

	<b>Budgeted Amounts</b>		Actual	
	Original	Final	Amounts	Variance
REVENUES				
Charges for services	\$ 4,103	\$ 4,103	\$ 1,552	\$ (2,551)
Intergovernmental charges for services	158,809	158,809	157,809	(1,000)
Intergovernmental grants	16,423	17,414	13,865	(3,549)
Non-governmental grants	14,917	14,917	21,856	6,939
Interest	-	-	3,487	3,487
Miscellaneous	104.252	105.242	65	65
Total revenues	194,252	195,243	198,634	3,391
EXPENDITURES Current:				
Health services	200,681	207,887	197,081	10,806
Contingency	16,479	16,479		16,479
Total expenditures	217,160	224,366	197,081	27,285
Revenues over (under) expenditures	(22,908)	(29,123)	1,553	30,676
OTHER FINANCING SOURCES (USES) Transfers out	(1,970)	(1,970)	_	1,970
Total other financing sources (uses)	(1,970)	(1,970)		1,970
Net change in fund balances	(24,878)	(31,093)	1,553	32,646
Fund balances - beginning	72,457	78,672	99,183	20,511
Fund balances - ending	\$ 47,579	\$ 47,579	100,736	\$ 53,157
Reconciliation to full accrual basis: Capital assets, net of accumulated depreciation Compensated absences OPEB - County Plan: Deferred outflows - County Plan Total OPEB liability - County Plan Deferred inflows - County Plan OPEB - RHIA: Net OPEB asset - RHIA Deferred outflows - RHIA Deferred inflows - RHIA Pension Plan:	n and amortization		1,934 (6,009) 1,949 (14,063) (3,139) 1,508 95 (233)	
Pension Plan:  Deferred outflows - pension  Net pension liability  Deferred inflows - pension  Right-of-use:  Right-of-use obligations  Net position as reported on the Statement of Reference and Changes in Net Position, Propri	· ·		34,757 (84,583) (6,323) (137) \$ 26,492	
Emperiors and changes in their osition, I topic	cary i ands		Ψ 20, π/2	:

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual **Dunthorpe-Riverdale Service District No. 1 Fund** For the Year Ended June 30, 2025

	<b>Budgeted Amounts</b>			Actual				
		Original		Final		Amounts		Variance
REVENUES								
Assessments - sewer:								
Current assessments	\$	1,411	\$	1,411	\$	1,406	\$	(5)
Prior assessments		8		8		12		4
Charges for services		-		-		2		2
Interest		37		37		130		93
Total revenues		1,456		1,456		1,550		94
EXPENDITURES								
Current:								
Community services		3,539		3,539		1,400		2,139
Contingency		50		50		-	_	50
Total expenditures		3,589		3,589		1,400		2,189
Net change in fund balances		(2,133)		(2,133)		150		2,283
Fund balances - beginning		2,133		2,133		2,446		313
Fund balances - ending	\$	-	\$			2,596	\$	2,596
Reconciliation to full accrual basis:								
Capital assets, net of accumulated depreciat Assessment revenues that were not available			nditu	ıres		5,183		
and therefore were not reported in the budg			110100			36		
Allowance for uncollectible accounts, assess						(4)		
Net position as reported on the Statement of	Revent	ies,						
Expenses and Changes in Net Position, Prop					\$	7,811		

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Mid-Multnomah County Street Lighting Service District No. 14 Fund For the Year Ended June 30, 2025

	<b>Budgeted Amounts</b>			Actual		
		Original		Final	Amounts	 Variance
REVENUES						
Current assessments	\$	551	\$	551	\$ 561	\$ 10
Prior assessments		4		4	5	1
Licenses and permits		-		-	5	5
Interest		10		10	51	41
Miscellaneous		_			 1	 1
Total revenues		565		565	 623	 58
EXPENDITURES Current:						
Community services		1,110		1,110	 319	 791
Total expenditures		1,110		1,110	 319	 791
Net change in fund balances		(545)		(545)	304	849
Fund balances - beginning		1,140		1,140	1,181	 41
Fund balances - ending	\$	595	\$	595	1,485	\$ 890
Reconciliation to full accrual basis: Capital assets, net of accumulated depreciation Assessment revenues that were not available to			nditu	ıres	2,402	
and therefore were not reported in the budget Allowance for uncollectible accounts, assessm		pasis schedule			 15 (2)	
Net position as reported on the Statement of Re Expenses and Changes in Net Position, Proprie					\$ 3,900	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Behavioral Health Managed Care Fund For the Year Ended June 30, 2025

		Budgeted An	nounts	Actual	
	0	riginal	Final	 Amounts	 Variance
REVENUES					
Interest	\$	- \$	-	\$ 25	\$ 25
Total revenues			-	25	 25
Net change in fund balances		-	-	25	25
Fund balances - beginning		<u> </u>		 638	 638
Fund balances - ending	\$	- \$		\$ 663	\$ 663

#### NONMAJOR INTERNAL SERVICE FUNDS

These funds account for activities and services performed primarily for other organizational units within the County. Charges to the County agencies are calculated to recover costs and maintain capital. Internal Services Funds are entirely or predominantly self-supporting through user charges, operating earnings, or transfers from other funds. The County accounts for certain expenditures of the Internal Service Funds for budgetary purposes on the modified cash basis of accounting. For financial reporting purposes, the accrual basis of accounting is used. Such differences relate to the methods of accounting for depreciation and capital outlay, compensated absences, pension and other postemployment benefits.

- **Risk Management Fund** accounts for internal service reimbursements, revenues and expenses associated with the County's insurance requirements and administration of workers' compensation, general liability, tort, auto, property, employee medical, dental, vision, life and long-term disability claims and insurance, employee benefits, health promotion, other postemployment benefit obligations, and unemployment insured and self-insured programs pursuant to MCC 7.101.
- Fleet Management Fund accounts for internal service reimbursements, revenues and expenses associated with the administration and operation of the County's motor vehicle fleet.
- Fleet Asset Replacement Fund -accounts for internal service reimbursements, revenues and expenses associated with the replacement of County owned vehicles and equipment.
- Information Technology Fund accounts for internal service reimbursements, revenues and expenses associated with the administration and operation of the County's data processing and telephone services operations. This fund includes replacement and upgrade of personal computers, standard software suite common to all County users and telephone equipment.
- Mail Distribution Fund accounts for internal service reimbursements, revenues and expenses associated with the administration and operation of the County's U.S. Mail, internal distribution and delivery, and records management.
- Facilities Management Fund accounts for internal service reimbursements, revenues and expenses associated with the administration and operation of the County's property management, custodial, maintenance and leasing of all County-owned and leased property.

### MULTNOMAH COUNTY, OREGON Combining Statement of Net Position Internal Service Funds June 30, 2025

	Government Activities - Internal Service Funds				
	Risk Management	Fleet Management	Fleet Asset Replacement		
ASSETS					
Current assets (unrestricted):					
Cash and investments	\$ 123,981	\$ 2,056	\$ 10,934		
Accounts receivable, net	-	-	-		
Leases receivable	-	- 070	-		
Inventories	- (02	878	-		
Prepaid items	693 124,674	2,934	10,934		
Total current assets Noncurrent assets (unrestricted):	124,074	2,934	10,934		
Leases receivable					
Capital assets:	-	-	-		
Capital assets, not being depreciated	_	_	2,248		
Capital assets, net of accumulated depreciation and amortization	122	595	5,993		
Noncurrent assets (restricted):	122	3,3	3,773		
Net OPEB asset - RHIA	288	29	_		
Total noncurrent assets	410	624	8,241		
Total assets	125,084	3,558	19,175		
DEFERRED OUTFLOWS OF	123,001		17,175		
RESOURCES					
Unrestricted:					
OPEB - County Plan	247	36	_		
OPEB - RHIA	18	2	_		
Pension plan	6,651	678	-		
Total deferred outflows of resources	6,916	716			
LIABILITIES		,,,,			
Current liabilities (payable from unrestricted assets):					
Accounts payable	2,035	490	515		
Payroll payable	183	35	-		
Compensated absences	480	77	-		
Claims and judgments payable	14,938	-	-		
Accrued interest payable	2	-	-		
Right-of-use obligations	98	-	-		
OPEB liability - County Plan	111	16			
Total current liabilities	17,847	618	515		
Noncurrent liabilities (payable from unrestricted assets):					
Compensated absences	697	38	-		
Right-of-use obligations	-	-	-		
OPEB liability - County Plan	1,674	243	-		
Net pension liability	16,186	1,651			
Total noncurrent liabilities	18,557	1,932			
Total liabilities	36,404	2,550	515		
DEFERRED INFLOWS OF					
RESOURCES					
Unrestricted:					
Leases	-	-	-		
OPEB - County Plan	398	58	-		
OPEB - RHIA	45	5	-		
Pension plan	1,210	123			
Total deferred inflows of resources	1,653	186			
NET POSITION					
Net investment in capital assets	24	595	8,241		
Restricted	288	29	10.410		
Unrestricted	93,631	914	10,419		
Total net position	\$ 93,943	\$ 1,538	\$ 18,660		

3,063 17 - 5,289 8,369	\$ 728	\$ 8,529 210 303 788 134 9,964  888  3,836 43,983	\$ 149,291 227 303 1,724 6,215 157,760 888 6,084
5,289 8,369	58 99 885	210 303 788 134 9,964 888 3,836	227 303 1,724 6,215 157,760
5,289 8,369	58 99 885	210 303 788 134 9,964 888 3,836	227 303 1,724 6,215 157,760
21,896	58 99 885	788 134 9,964 888 3,836	1,724 6,215 157,760 888
21,896	99 885	134 9,964 888 3,836	6,215 157,760 888
21,896	885	9,964 888 3,836	157,760 888
21,896	-	888 3,836	888
	- - 4	3,836	
	4		6.084
	4	43,983	
572		,,	72,593
572	22	292	1,203
22,468	26	48,999	80,768
30,837	911	58,963	238,528
721	28	358	1,390
36	1	18	75
13,180	501	6,727	27,737
13,937	530	7,103	29,202
1,533	239	5,643	10,455
684	26	327	1,255
1,697	47	774	3,075
- 225	-	-	14,938
225 4,659	-	8,047	227 12,804
325	12	161	625
9,123	324	14,952	43,379
1,409	6	323	2,473
8,871	-	39,771	48,642
4,879	187	2,422	9,405
32,075	1,220	16,371	67,503
47,234	1,413	58,887	128,023
56,357	1,737	73,839	171,402
-	-	1,191	1,191
1,161	45	577	2,239
89	3	45	187
2,398	91	1,224	5,046
3,648	139	3,037	8,663
8,366	4	(9)	17,221
572	22	292	1,203
(24,169) (15,231)	\$ (461) \$ (435)	(11,093) \$ (10,810)	\$ 87,665

### Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds

	Government	Service Funds	
	Risk Management	Fleet Management	Fleet Asset Replacement
OPERATING REVENUES			
Charges for services	\$ 162,139	\$ 7,555	\$ 3,357
Intergovernmental charges for services	-	-	-
Insurance premiums	12,932	-	-
Licenses and permits	4	-	-
Miscellaneous	2,970	107	
Total operating revenues	178,045	7,662	3,357
OPERATING EXPENSES			
Cost of sales and services	176,648	6,157	127
Administration	2,483	1,010	-
Depreciation and amortization	98	314	1,779
Total operating expenses	179,229	7,481	1,906
Operating income (loss)	(1,184)	181	1,451
NONOPERATING REVENUES (EXPENSES)			
Interest revenue	4,655	61	441
Interest expense	(5)	-	-
Total nonoperating revenues (expenses)	4,650	61	441
Income (loss) before contributions			
and transfers	3,466	242	1,892
Transfers in	-	-	342
Transfers out	-	(342)	-
Gain (loss) on sale of capital assets		195	(44)
Change in net position	3,466	95	2,190
Net position - beginning of year, as previously presented	90,674	1,458	16,470
Change in accounting principle - adoption of GASB 101	(197)	(15)	<u> </u>
Net position - beginning of year, as restated	90,477	1,443	16,470
Net position - end of year	\$ 93,943	\$ 1,538	\$ 18,660

	Government Activities - Internal Service Funds											
_	Information Technology	Mail Distribution		Facilities Management	In	Total ternal Service Funds						
\$	70,211	\$ 4,642	\$	83,986	\$	331,890						
	-	-		1,367		1,367						
	-	-		-		12,932						
	-	-		140		4						
	70,211	4,642		140 85,493		3,217 349,410						
	/0,211	4,042	_	83,493		349,410						
	59,234	4,170		75,350		321,686						
	4,578	600		1,861		10,532						
	7,467	9		9,952		19,619						
	71,279	4,779		87,163		351,837						
	(1,068)	(137)	_	(1,670)		(2,427)						
	89	18		167		5,431						
	(295)	-		(1,157)		(1,457)						
	(206)	18	_	(990)		3,974						
	(1,274)	(119)		(2,660)		1,547						
	_	_		100		442						
	_	-		(333)		(675)						
				305		456						
	(1,274)	(119)	_	(2,588)		1,770						
	(13,386)	(301)		(8,123)		86,792						
	(571)	(15)	_	(99)		(897)						
	(13,957)	(316)	_	(8,222)		85,895						
\$	(15,231)	\$ (435)	\$	(10,810)	\$	87,665						

#### Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Risk Management		Fleet Management		Fleet Asset Replacement		formation echnology
CASH FLOWS FROM OPERATING ACTIVITIES					_		
Receipts from customers and users	\$	16,129	\$ 110		7	\$	14
Receipts for interfund services provided		161,920	7,552		3,351		70,181
Payments to suppliers		(160,766)	(2,728	-	46		(17,724)
Payments to employees		(12,952)	(1,977		-		(38,248)
Payments for interfund services used		(1,371)	(2,387				(5,841)
Net cash provided by (used for) operating activities		2,960	570	<u> </u>	3,404		8,382
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES							
Transfers in		-		-	342		-
Transfers out		-	(342	2)	-		_
Net cash provided by (used for) noncapital and							
related financing activities			(342	<u> </u>	342		
CASH FLOWS FROM CAPITAL AND							
RELATED FINANCING ACTIVITIES							
Principal paid on right-of-use obligations		(94)		-	_		(3,860)
Interest paid right-of-use obligations		(7)		-	_		(310)
Acquisition of capital assets		_		-	(3,609)		(3,406)
Proceeds from sales of capital assets		_	19:	5	_		_
Net cash provided by (used for) capital and	-						
related financing activities		(101)	19:	<u> </u>	(3,609)		(7,576)
CASH FLOWS FROM INVESTING ACTIVITIES							
Interest earnings		4,655	6		441		89
Net cash provided by (used for) investing activities		4,655	6		441		89
Net increase (decrease) in cash and	-	1,000				-	
cash equivalents		7,514	484	1	578		895
Cash and cash equivalents - beginning		116,467	1,572		10,356		2,168
Cash and cash equivalents - ending	\$	123,981	\$ 2,056	5 \$	10,934	\$	3,063

Mail	<b>Facilities</b>	<b>Total Internal</b>
Distribution	Management	Service Funds
\$ -	\$ 2,630	\$ 18,890
4,642	82,994	330,640
(1,051)	(44,861)	(227,084)
(1,587)	(19,927)	(74,691)
(1,798)	(12,766)	(24,163)
206	8,070	23,592
-	100	442
	(333)	(675)
	(233)	(233)
-	(8,033)	(11,987)
-	(1,158)	(1,475)
-	(516)	(7,531)
	305	500
	(9,402)	(20,493)
18	167	5,431
18	167	5,431
224	(1,398)	8,297
504	9,927	140,994
\$ 728	\$ 8,529	\$ 149,291
		(continued)

#### Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2025 (amounts expressed in thousands)

-		Risk agement					Information Technology	
Reconciliation of operating income (loss) to net								
cash provided by (used for) operating activities:								
Operating income (loss)	\$	(1,184)	\$	181	\$	1,451	\$	(1,068)
Adjustments to reconcile operating income (loss) to								
net cash provided by (used for) operating activities:								
Depreciation and amortization of capital assets		98		314		1,779		7,467
Changes in assets, liabilities and deferred inflows/outflows	of resource	s:						
Accounts receivables, net		3		-		-		(16)
Inventories		-		(305)		-		-
Prepaid items		(17)		3		-		3,259
Accounts payable		(1,444)		218		174		(2,769)
Claims and judgments payable		1,611		-		-		_
Payroll Payable		1		8		-		97
Compensated absences		106		29		-		196
Total OPEB liability - County Plan		(244)		(22)		-		(558)
Deferred outflows - OPEB - County Plan		78		9		-		201
Deferred inflows - OPEB - County Plan		130		21		-		399
Net OPEB asset - RHIA		(156)		(10)		-		(182)
Deferred outflows - OPEB - RHIA		12		2		-		53
Deferred inflows - OPEB - RHIA		33		3		-		53
Net pension liability		6,341		238		-		3,107
Deferred outflows - pension		(2,821)		(128)		-		(1,910)
Deferred inflows - pension		413		9				53
Total adjustments		4,144		389		1,953		9,450
Net cash provided by (used for) operating activities	\$	2,960	\$	570	\$	3,404	\$	8,382
Noncash activities:								
Acquisition of ROU assets with additions to ROU liabilities	es \$	-	\$	-	\$	-	\$	5,702

Mail  Distribution	Facilities anagement	al Internal vice Funds
\$ (137)	\$ (1,670)	\$ (2,427)
9	9,952	19,619
- 128	131 (124)	118 (301)
(97) 171	16 (1,323)	3,164 (4,973) 1,611
5 7	(10) 85	101 423
(5) 5 18	(337) 109 191	(1,166) 402 759
(8)	(102) 25	(458) 94
2 202	28 2,252	119 12,140
(105) 9 343	 (1,234) <u>81</u> 9,740	 (6,198) 565 26,019
\$ 206	\$ 8,070	\$ 23,592
\$ -	\$ 12,299	\$ 18,001

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Risk Management Fund

		<b>Budgeted Amounts</b>				Actual		
		Original		Final		Amounts		Variance
REVENUES								
Charges for services	\$	177,760	\$	178,647	\$	162,139	\$	(16,508)
Insurance premiums		12,900		12,900		12,932		32
Licenses and permits		-		-		4		4
Interest		3,000		3,000		4,655		1,655
Miscellaneous		1,935		1,935		2,970		1,035
Total revenues		195,595		196,482		182,700		(13,782)
EXPENDITURES								
Current:								
County management		187,301		188,188		166,206		21,982
Nondepartmental		8,294		8,294		7,524		770
Contingency		16,136		16,136		-		16,136
Total expenditures		211,731		212,618		173,730		38,888
Net change in fund balances		(16,136)		(16,136)		8,970		25,106
Fund balances - beginning		107,574		107,574		113,486		5,912
Fund balances - ending	\$	91,438	\$	91,438		122,456	\$	31,018
Reconciliation to full accrual basis:								
Capital assets, net of accumulated depreciat	ion and	amortization				122		
Compensated absences	ion and	amortization				(1,177)		
Claims and judgments payable						(14,938)		
OPEB - County Plan:						(11,500)		
Deferred outflows - County Plan						247		
Total OPEB liability - County Plan						(1,785)		
Deferred inflows - County Plan						(398)		
OPEB - RHIA:						,		
Net OPEB asset - RHIA						288		
Deferred outflows - RHIA						18		
Deferred inflows - RHIA						(45)		
Pension Plan:								
Deferred outflows - pension						6,651		
Net pension liability						(16,186)		
Deferred inflows - pension						(1,210)		
Right-of-use:								
Right-of-use obligations						(98)		
Accrued interest payable						(2)		
Net position as reported on the Statement of	Revenue	es.						
Expenses and Changes in Net Position, Inter					\$	93,943		
1	~ -1 ,				_	, , , , , ,		

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Fleet Management Fund

	<b>Budgeted Amounts</b>			Actual			
		Original		Final	Amounts		Variance
REVENUES							
Charges for services	\$	7,629	\$	7,629	\$ 7,555	\$	(74)
Interest		-		_	61		61
Miscellaneous		-			107		107
Total revenues		7,629		7,629	7,723		94
EXPENDITURES							
Current:		<b>7</b> (20		<b>=</b>	<b>-</b> 0.1.		(12
County assets		7,628		7,628	7,015		613
Contingency		822		822	7.015		822
Total expenditures		8,450		8,450	7,015	_	1,435
Revenues over (under) expenditures		(821)		(821)	708		1,529
OTHER FINANCING SOURCES (USES)							
Transfers out		(342)		(342)	(342)		_
Proceeds from sale of capital assets		-		-	196		196
Total other financing sources (uses)		(342)		(342)	(146)		196
Net change in fund balances		(1,163)		(1,163)	562		1,725
Fund balances - beginning		1,163		1,163	1,847		684
Fund balances - ending	\$	-	\$	-	2,409	\$	2,409
Reconciliation to full accrual basis: Capital assets, net of accumulated depreciation Compensated absences OPEB - County Plan: Deferred outflows - County Plan Total OPEB liability - County Plan Deferred inflows - County Plan OPEB - RHIA: Net OPEB asset - RHIA Deferred outflows - RHIA Deferred inflows - RHIA Deferred inflows - RHIA Pension Plan: Deferred outflows - pension Net pension liability Deferred inflows - pension	n and a	mortization			595 (115) 36 (259) (58) 29 2 (5) 678 (1,651) (123)		
Net position as reported on the Statement of Re					Φ 1.520		
Expenses and Changes in Net Position, Interna	ıı Servic	e Funds			\$ 1,538		

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Fleet Asset Replacement Fund For the Year Ended June 30, 2025

	<b>Budgeted Amounts</b>					Actual		
		Original		Final		Amounts		Variance
REVENUES								
Charges for services Interest	\$	2,729	\$	2,729	\$	3,357 441	\$	628 441
Total revenues	_	2,729		2,729		3,798	_	1,069
EXPENDITURES								
Current:		12.025		12.025		2.750		10.177
County assets		13,935		13,935		3,759		10,176
Total expenditures		13,935		13,935		3,759	. —	10,176
Revenues over (under) expenditures		(11,206)		(11,206)		39		11,245
OTHER FINANCING SOURCES (USES)								
Transfers in		342		342		342		-
Proceeds from sale of capital assets		=		=		22		22
Total other financing sources (uses)		342		342		364		22
Net change in fund balances		(10,864)		(10,864)		403		11,267
Fund balances - beginning		10,864	_	10,864		10,016		(848)
Fund balances - ending	\$	_	\$	-		10,419	\$	10,419
Reconciliation to full accrual basis: Capital assets, net of accumulated depreciation	n and	amortization				8,241		
Net position as reported on the Statement of Re Expenses and Changes in Net Position, Interna					<u>\$</u>	18,660	:	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Information Technology Fund For the Year Ended June 30, 2025

		<b>Budgeted Amounts</b>			Actual					
		Original		Final		Amounts		Variance		
REVENUES										
Charges for services	\$	73,499	\$	73,499	\$	70,211	\$	(3,288)		
Interest		-		<u> </u>		89		89		
Total revenues		73,499		73,499		70,300		(3,199)		
EXPENDITURES										
Current:										
County assets		77,610		77,610		69,975		7,635		
Contingency		2,372		2,372		-		2,372		
Total expenditures		79,982		79,982		69,975		10,007		
Net change in fund balances		(6,483)		(6,483)		325		6,808		
Fund balances - beginning		6,483		6,483		5,827		(656)		
Fund balances - ending	\$		\$	<del>-</del>		6,152	\$	6,152		
Reconciliation to full accrual basis: Capital assets, net of accumulated deprecia Compensated absences OPEB - County Plan: Deferred outflows - County Plan Total OPEB liability - County Plan Deferred inflows - County Plan OPEB - RHIA: Net OPEB asset - RHIA Deferred outflows - RHIA Deferred inflows - RHIA Deferred outflows - RHIA Pension Plan: Deferred outflows - pension Net pension liability Deferred inflows - pension Right-of-use: Right-of-use obligations Accrued interest payable	tion and	amortization				21,896 (3,106) 721 (5,204) (1,161) 572 36 (89) 13,180 (32,075) (2,398) (13,530) (225)				
Net position as reported on the Statement of Expenses and Changes in Net Position, Inter					\$	(15,231)	:			

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Mail Distribution Fund

### For the Year Ended June 30, 2025 (amounts expressed in thousands)

		Budgete	d Am	10unts	Actual		
		Original		Final	 Amounts		Variance
REVENUES							
Charges for services	\$	4,792	\$	4,792	\$ 4,642	\$	(150)
Interest		=		=	 18		18
Total revenues		4,792		4,792	 4,660		(132)
EXPENDITURES Current:							
County assets		4,792		4,792	4,643		149
Contingency		533		533	-		533
Total expenditures		5,325		5,325	 4,643		682
Net change in fund balances		(533)		(533)	17		550
Fund balances - beginning		533		533	 603		70
Fund balances - ending	\$	-	\$		620	\$	620
Reconciliation to full accrual basis:							
Capital assets, net of accumulated depreciati	on and a	amortization			4		
Compensated absences					(53)		
OPEB - County Plan:							
Deferred outflows - County Plan					28		
Total OPEB liability - County Plan					(199)		
Deferred inflows - County Plan					(45)		
OPEB - RHIA: Net OPEB asset - RHIA					22		
Deferred outflows - RHIA					1		
Deferred inflows - RHIA					(3)		
Pension Plan:							
Deferred outflows - pension					501		
Net pension liability					(1,220)		
Deferred inflows - pension					(91)		
Net position as reported on the Statement of R							
Expenses and Changes in Net Position, Intern	al Servi	ce Funds			\$ (435)	:	

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Facilities Management Fund

For the Year Ended June 30, 2025 (amounts expressed in thousands)

REVENUES         Sa.3,67         8.8,421         9.84,024         1.04,097           Charges for services         1,300         1,362         1,367         5.8           Intergosermental charges for services         1,300         1,362         1,367         5.9           Miscellaneous         -         -         1,40         140           Miscellaneous         -         -         1,60         1,413           Total revenues         85,768         89,783         85,566         4,861           County assets         85,768         90,375         85,514         4,861           County assets         83,915         93,712         85,14         4,861           County assets         3,337         3,337         3,53         3,53         3,34         3,34         3,33         3,33			Budgete	d An	nounts		Actual		
Charges for services									Variance
Charges for services	DEVENHER								
Intergovernmental charges for services		¢.	92 976	<b>C</b>	00 421	<b>C</b>	94.024	¢	(4.207)
Interest		Þ		Э		Э		Э	_
Miscellaneous         -         -         1.40         1.40           Total revenues         85,176         89,783         85,660         (4,123)           EXPENDITURES           Current:         County assets         85,768         90,375         85,514         4,861           County assets         89,105         93,712         85,514         4,861           Contingency         3,337         3,337         -         3,337           Total expenditures         (3,929)         (3,929)         146         4,075           OTHER FINANCING SOURCES (USES)           Transfers in         100         100         100         -           Transfers out         (333)         (333)         (333)         333         -           Total other financing sources (uses)         (233)         (233)         (233)         (233)         -           Net change in fund balances         (4,162)         (4,162)         (87)         4,075           Fund balances - beginning         4,162         4,162         3,778         (384)           Fund balances - conding         \$ -         \$ -         3,691         \$ 3,691           Reconciliation to full accrual basis:         (1,097) <td></td> <td></td> <td>1,300</td> <td></td> <td>1,302</td> <td></td> <td></td> <td></td> <td></td>			1,300		1,302				
Total revenues			-		=				
EXPENDITURES   Current:   County assets   85,768   90,375   85,514   4,861   County assets   89,105   93,712   85,514   8,198   Revenues over (under) expenditures   89,105   93,712   85,514   8,198   Revenues over (under) expenditures   (3,929)   (3,929)   146   4,075   A,075			<u>-</u> 85 176		89 783				
County assets	Total revenues		65,170		69,763		85,000		(4,123)
County assets         85,768         90,375         85,514         4,861           Contingency         3,337         3,337         -         3,337           Total expenditures         89,105         93,712         85,514         8,198           Revenues over (under) expenditures         (3,929)         3,929)         146         4,075           OTHER FINANCING SOURCES (USES)           Transfers in         100         100         100         -           Transfers out         (333)         (333)         (333)         -           Total other financing sources (uses)         (233)         (233)         (233)         233)         -           Net change in fund balances         (4,162)         (4,162)         (87)         4,075           Fund balances - beginning         4,162         4,162         3,778         (384)           Fund balances - ending         \$									
Contingency         3,337         3,337         -         3,337           Total expenditures         89,105         93,712         85,514         8,198           Revenues over (under) expenditures         (3,929)         (3,929)         146         4,075           OTHER FINANCING SOURCES (USES)           Transfers in         100         100         100         -           Transfers out         (333)         (333)         (333)         -           Total other financing sources (uses)         (233)         (233)         (233)         (233)         -           Net change in fund balances         (4,162)         (4,162)         (87)         4,075           Fund balances - beginning         4,162         4,162         3,778         (384)           Fund balances - ending         \$ -         \$ -         \$ -         \$ 3,691         \$ 3,691           Reconciliation to full accrual basis:         Capital assets, net of accumulated depreciation and amortization         47,819         47,819           Compensated absences         (1,097)         0PEB - County Plan         (2,583)         5           Deferred outflows - County Plan         (2,583)         6,777         0PEB - RHIA:         18         18         18         18			0 = = 60						
Total expenditures   Revenues over (under) expenditures   (3,929)   (3,929)   146   4,075	•				-		85,514		
Revenues over (under) expenditures	• •						<del>-</del>		
OTHER FINANCING SOURCES (USES)           Transfers in         100         100         100         -           Transfers out         (333)         (333)         (333)         -           Total other financing sources (uses)         (233)         (233)         (233)         -           Net change in fund balances         (4,162)         (4,162)         (87)         4,075           Fund balances - beginning         4,162         4,162         3,778         (384)           Fund balances - ending         \$ - \$ \$ - \$ \$ - \$ \$ 3,691         \$ 3,691           Reconcilitation to full accrual basis:           Capital assets, net of accumulated depreciation and amortization         47,819           Compensated absences         (1,097)           OPEB - County Plan         358           Total OPEB liability - County Plan         (2,583)           Deferred outflows - County Plan         (577)           OPEB - RHIA:         292           Deferred outflows - RHIA         18           Deferred outflows - RHIA         18           Deferred outflows - RHIA         (45)           Pension Plan:         (16,371)           Deferred inflows - pension         (6,727)           Net pension liability <td< td=""><td>Total expenditures</td><td></td><td>89,105</td><td></td><td>93,712</td><td>_</td><td>85,514</td><td></td><td>8,198</td></td<>	Total expenditures		89,105		93,712	_	85,514		8,198
Transfers in Transfers out Transfers out (333) (33) (33) (33) (333) (333) (333) (333) (333) (333)	Revenues over (under) expenditures		(3,929)		(3,929)		146		4,075
Transfers in Transfers out Transfers out (333) (333) (333) (333) (333) (333) (333) (333) (333) (333) (233) (233)         - Total other financing sources (uses) (233) (233) (233) (233) (233) (233)         - Total other financing sources (uses) (233	OTHER FINANCING SOURCES (USES)								
Total other financing sources (uses)   (233)   (234)			100		100		100		-
Net change in fund balances         (4,162)         (4,162)         (87)         4,075           Fund balances - beginning         4,162         4,162         3,778         (384)           Fund balances - ending         \$ - \$ - \$ - \$ 3,691         \$ 3,691           Reconciliation to full accrual basis:         Capital assets, net of accumulated depreciation and amortization         47,819           Compensated absences         (1,097)           OPEB - County Plan:         358           Deferred outflows - County Plan         (2,583)           Deferred inflows - County Plan         (2,583)           Deferred inflows - County Plan         (577)           OPEB - RHIA:         292           Deferred utflows - RHIA         18           Deferred inflows - RHIA         (45)           Pension Plan:         (45)           Deferred outflows - pension         6,727           Net pension liability         (16,371)           Deferred inflows - pension         (1,224)           Right-of-use:         Receivable - leases           Receivable - leases         1,191           Right-of-use obligations         (47,818)           Deferred inflows - leases         (1,191)    Net position as reported on the Statement of Revenues,	Transfers out		(333)		(333)		(333)		_
Fund balances - beginning 4,162 4,162 3,778 (384)  Fund balances - ending \$ \$ 3,691 \$ 3,691  Reconciliation to full accrual basis:  Capital assets, net of accumulated depreciation and amortization Compensated absences (1,097) OPEB - County Plan:  Deferred outflows - County Plan (2,583) Deferred inflows - County Plan (577)  OPEB - RHIA:  Net OPEB asset - RHIA 292 Deferred outflows - RHIA 18 Deferred outflows - RHIA (45) Pension Plan:  Deferred outflows - pension 6,727 Net pension liability (16,371) Deferred inflows - pension Right-of-use:  Receivable - leases 1,191 Right-of-use obligations (47,818) Deferred inflows - leases (1,191)  Net position as reported on the Statement of Revenues,	Total other financing sources (uses)		(233)		(233)		(233)		-
Fund balances - ending \$ \$ 3,691 \$ 3,691  Reconciliation to full accrual basis:  Capital assets, net of accumulated depreciation and amortization Compensated absences OPEB - County Plan:  Deferred outflows - County Plan OPEB liability - County Plan OPEB - RHIA:  Net OPEB asset - RHIA Net OPEB asset - RHIA Deferred outflows - RHIA Deferred outflows - RHIA Deferred inflows - RHIA OPEGET	Net change in fund balances		(4,162)		(4,162)		(87)		4,075
Reconciliation to full accrual basis:  Capital assets, net of accumulated depreciation and amortization  Compensated absences  OPEB - County Plan:  Deferred outflows - County Plan  OPEB liability - County Plan  OPEB liability - County Plan  OPEB - RHIA:  Net OPEB asset - RHIA  Net OPEB asset - RHIA  Deferred outflows - RHIA  Deferred inflows - RHIA  Deferred outflows - RHIA  OPEBrion Plan:  Deferred outflows - pension  OPEB - RHIA  OPEB asset - RHIA  OPEB - RHIA  OPEB asset - RHIA  OPEB - R	Fund balances - beginning		4,162		4,162		3,778		(384)
Capital assets, net of accumulated depreciation and amortization       47,819         Compensated absences       (1,097)         OPEB - County Plan:       (1,097)         Deferred outflows - County Plan       358         Total OPEB liability - County Plan       (2,583)         Deferred inflows - County Plan       (577)         OPEB - RHIA:       (577)         Net OPEB asset - RHIA       292         Deferred outflows - RHIA       18         Deferred inflows - RHIA       (45)         Pension Plan:       (45)         Pension plan:       (16,371)         Deferred outflows - pension       6,727         Net pension liability       (16,371)         Deferred inflows - pension       (1,224)         Right-of-use:       1,191         Receivable - leases       1,191         Right-of-use obligations       (47,818)         Deferred inflows - leases       (1,191)         Net position as reported on the Statement of Revenues,	Fund balances - ending	\$		\$	-	:	3,691	\$	3,691
Capital assets, net of accumulated depreciation and amortization       47,819         Compensated absences       (1,097)         OPEB - County Plan:       (1,097)         Deferred outflows - County Plan       358         Total OPEB liability - County Plan       (2,583)         Deferred inflows - County Plan       (577)         OPEB - RHIA:       (577)         Net OPEB asset - RHIA       292         Deferred outflows - RHIA       18         Deferred inflows - RHIA       (45)         Pension Plan:       (45)         Pension plan:       (16,371)         Deferred outflows - pension       6,727         Net pension liability       (16,371)         Deferred inflows - pension       (1,224)         Right-of-use:       1,191         Receivable - leases       1,191         Right-of-use obligations       (47,818)         Deferred inflows - leases       (1,191)         Net position as reported on the Statement of Revenues,	Reconciliation to full accrual basis:								
Compensated absences       (1,097)         OPEB - County Plan:       358         Deferred outflows - County Plan       (2,583)         Deferred inflows - County Plan       (577)         OPEB - RHIA:       (577)         Net OPEB asset - RHIA       292         Deferred outflows - RHIA       18         Deferred inflows - RHIA       (45)         Pension Plan:       (45)         Pension Plan:       (6,727)         Net pension liability       (16,371)         Deferred inflows - pension       (1,224)         Right-of-use:       1,191         Receivable - leases       1,191         Right-of-use obligations       (47,818)         Deferred inflows - leases       (1,191)         Net position as reported on the Statement of Revenues,	Capital assets, net of accumulated depreciation	n and	amortization				47,819		
OPEB - County Plan:       358         Deferred outflows - County Plan       (2,583)         Deferred inflows - County Plan       (577)         OPEB - RHIA:       (577)         OPEB - RHIA:       292         Deferred outflows - RHIA       18         Deferred inflows - RHIA       (45)         Pension Plan:       6,727         Net pension liability       (16,371)         Deferred inflows - pension       (1,224)         Right-of-use:       1,191         Receivable - leases       1,191         Right-of-use obligations       (47,818)         Deferred inflows - leases       (1,191)         Net position as reported on the Statement of Revenues,									
Deferred outflows - County Plan       358         Total OPEB liability - County Plan       (2,583)         Deferred inflows - County Plan       (577)         OPEB - RHIA:          Net OPEB asset - RHIA       292         Deferred outflows - RHIA       18         Deferred inflows - RHIA       (45)         Pension Plan:          Deferred outflows - pension       6,727         Net pension liability       (16,371)         Deferred inflows - pension       (1,224)         Right-of-use:       1,191         Receivable - leases       1,191         Right-of-use obligations       (47,818)         Deferred inflows - leases       (1,191)         Net position as reported on the Statement of Revenues,							· · · /		
Deferred inflows - County Plan  OPEB - RHIA:  Net OPEB asset - RHIA  Deferred outflows - RHIA  Deferred inflows - RHIA  Deferred inflows - RHIA  (45)  Pension Plan:  Deferred outflows - pension  Action of the Statement of Revenues,  (577)  (577)  (677)  (18)  (18)  (19)  (45)  (45)  (45)  (45)  (47)  (45)  (47)							358		
OPEB - RHIA: Net OPEB asset - RHIA Deferred outflows - RHIA Deferred inflows - RHIA  Deferred inflows - RHIA  Pension Plan: Deferred outflows - pension Action Pension liability Offerred inflows - pension Net pension liability Offerred inflows - pension Right-of-use: Receivable - leases Receivable - leases Receivable - leases Offerred inflows - leases Net position as reported on the Statement of Revenues,	Total OPEB liability - County Plan						(2,583)		
Net OPEB asset - RHIA Deferred outflows - RHIA Deferred inflows - RHIA Deferred inflows - RHIA  Pension Plan: Deferred outflows - pension Offerred outflows - pension Net pension liability Offerred inflows - pension Right-of-use: Receivable - leases Receivable - leases Right-of-use obligations Offerred inflows - leases Net position as reported on the Statement of Revenues,							(577)		
Deferred outflows - RHIA Deferred inflows - RHIA (45)  Pension Plan: Deferred outflows - pension Offerred outflows - pension Net pension liability Offerred inflows - pension Right-of-use: Receivable - leases Receivable - leases Right-of-use obligations Offerred inflows - leases Offerred inflows - leases Net position as reported on the Statement of Revenues,							202		
Deferred inflows - RHIA  Pension Plan:  Deferred outflows - pension  Net pension liability  Deferred inflows - pension  Net pension liability  (16,371)  Deferred inflows - pension  Right-of-use:  Receivable - leases  Receivable - leases  Right-of-use obligations  Offerred inflows - leases  Net position as reported on the Statement of Revenues,									
Pension Plan: Deferred outflows - pension Net pension liability Deferred inflows - pension (16,371) Deferred inflows - pension Right-of-use: Receivable - leases Receivable - leases Right-of-use obligations Right-of-use obligations Operated inflows - leases Net position as reported on the Statement of Revenues,									
Deferred outflows - pension 6,727 Net pension liability (16,371) Deferred inflows - pension (1,224)  Right-of-use: Receivable - leases 1,191 Right-of-use obligations (47,818) Deferred inflows - leases (1,191)  Net position as reported on the Statement of Revenues,							(43)		
Net pension liability (16,371) Deferred inflows - pension (1,224)  Right-of-use: Receivable - leases 1,191 Right-of-use obligations (47,818) Deferred inflows - leases (1,191)  Net position as reported on the Statement of Revenues,							6,727		
Deferred inflows - pension  Right-of-use:  Receivable - leases  Right-of-use obligations  Deferred inflows - leases  Net position as reported on the Statement of Revenues,  (1,224)  (1,224)  (1,224)  (1,191)									
Right-of-use: Receivable - leases Right-of-use obligations Right-of-use obligations Oberred inflows - leases  Net position as reported on the Statement of Revenues,									
Receivable - leases 1,191 Right-of-use obligations (47,818) Deferred inflows - leases (1,191)  Net position as reported on the Statement of Revenues,							· · · /		
Right-of-use obligations (47,818) Deferred inflows - leases (1,191)  Net position as reported on the Statement of Revenues,	e e e e e e e e e e e e e e e e e e e						1,191		
Deferred inflows - leases (1,191)  Net position as reported on the Statement of Revenues,	Right-of-use obligations						(47,818)		
•									
•	Net position as reported on the Statement of Re	venue	es,						
	*					\$	(10,810)		

# FIDUCIARY FUNDS OMBINING & INDIVID FUND STMTS & SCHEDULES

#### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES FIDUCIARY FUNDS

#### **Custodial Funds**

These custodial funds account for resources received and held by the County in a purely custodial capacity. Disbursements are made in accordance with the agreement or applicable legislative enactment for each particular fund. The accrual basis of accounting is used to record transactions in the custodial funds.

- Client Custodian Funds Accounts for receipts and disbursements for individuals who are not capable of handling their own financial affairs.
- **Property Tax Funds** Accounts for the collection and disbursement various property tax accounts for governmental entities located in Multnomah County.
- Department of County Management Custodial Funds Accounts for the collection and disbursement of various monies held by Multnomah County in a fiduciary capacity.
- Multnomah County Sheriff Custodial Funds Accounts for receipts and disbursements for individuals who are incarcerated.
- Visitors' Facilities Trust Fund Accounts for collection and disbursement of motor vehicle rental tax and transient lodging tax used for visitor facilities.
- MCSO Criminal Forfeitures Fund Accounts for cash transactions subject to forfeiture under 1989 Oregon Law, Chapter 791.

#### Combining Statement of Fiduciary Net Position Custodial Funds June 30, 2025

#### (amounts expressed in thousands)

		Client Custodian Funds	Property Tax Funds	Department of County Management Custodial Funds	Multnomah County Sheriff Custodial Funds	Visitors Facility Trust Fund
ASSETS						
Restricted assets:						
Cash and investments	\$	1,242 \$	37,253 \$	208 \$	83 \$	25,044
Taxes receivable			54,852	<u> </u>	-	4,087
Total assets		1,242	92,105	208	83	29,131
LIABILITIES Liebilities payable from restricted assets.						
Liabilities payable from restricted assets: Accounts payable		175	7,158	208	78	302
Due to other governmental units		173	54,256	208	70	302
Total liabilities	_	175	61,414	208	78	302
Total natifices		173	01,414	208		302
NET POSITION Restricted for: Individuals, organizations, and other						
governments		1,067	30,691	-	5	28,829
Total net position	\$	1,067 \$	30,691	<u> </u>	5 5	28,829

Ci Foi	ACSO riminal rfeitures	
	Fund	 Total
\$	582	\$ 64,412
	-	58,939
	582	123,351
	- 158	7,921 54,414
	158	 62,335
	136	02,333
	424	61,016
\$	424	\$ 61,016

#### Combining Statement of Changes in Fiduciary Net Position Custodial Funds

### For the Year Ended June 30, 2025 (amounts expressed in thousands)

	Client Custodian Funds		Property Tax Funds		Department of County Management Custodial Funds		Multnomah County Sheriff Custodial Funds		Visitors Facility Trust Fund
ADDITIONS									
Taxes collected	\$ -	\$	4,108,455	\$	-	\$	-	\$	-
Taxes collected for other governments	-		10,275		862		-		22,715
Deposits held for others	-		-		-		4,646		-
Charges for services	-		181		-		1,163		-
Interest	53		4,932		-		-		1,241
Miscellaneous	 3,789		-		-				<u>-</u> _
Total additions	 3,842		4,123,843		862	_	5,809		23,956
<b>DEDUCTIONS</b> Administrative Support	-		-		-		-		159
Payments of taxes to other governments	3,893		4,120,673		862		-		25,202
Payments paid to others Distributions to others	-		-		-		4,640 1,676		-
Total deductions	3,893		4,120,673		862	_	6,316		25,361
Net increase (decrease) in fiduciary net position	(51)		3,170		_		(507)		(1,405)
not position	 (31)	_	3,170	_		_	(237)	_	(1,103)
Total net position - beginning	 1,118		27,521	_		_	512		30,234
Total net position - ending	\$ 1,067	\$	30,691	\$		\$	5	\$	28,829

	MCSO Criminal Forfeiture Fund		Total
Φ		Ф	4 100 455
\$	-	\$	4,108,455
	-		33,852
	-		4,646
	-		1,344
	23		6,249
	8		3,797
	31		4,158,343
	-		159
	8		4,150,638
	-		4,640
	-		1,676
	8		4,157,113
	23		1,230
	401		59,786
\$	424	\$	61,016

#### OTHER FINANCIAL SCHEDULES

- Property Tax Collections and Summary of Taxes Receivable
- Full Faith and Credit Bonds Outstanding
- General Obligation Bonds Outstanding
- Loans Payable Outstanding

### Schedule of Property Tax Collections and Summary of Taxes Receivable For the Year Ended June 30, 2025

(dollar amounts expressed in thousands)

#### SCHEDULE OF PROPERTY TAX COLLECTIONS

Tax Year	 Taxes eccivable June 30, 2024	 Current Levy	C	dd (Deduct) Corrections and djustments	_	Add interest on Delinquent Taxes	Γ	Deduct Discounts Allowed	Deduct Collections Including Interest on Delinquent Taxes	Taxes Receivable June 30, 2025
2024-25	\$ -	\$ 2,434,599	\$	(17,468)	\$	90	\$	(63,520)	\$ (2,314,251)	\$ 39,450
2023-24	37,349	-		(10,661)		70		224	(12,024)	14,958
2022-23	14,538	-		(2,622)		519		66	(4,356)	8,145
2021-22	7,061	-		(397)		806		8	(3,818)	3,660
2020-21	3,350	-		(298)		656		1	(2,607)	1,102
2019-20 and prior	4,589	-		(207)		346		-	(838)	3,890
Total	\$ 66,887	\$ 2,434,599	\$	(31,653)	\$	2,487	\$	(63,221)	\$ (2,337,894)	\$ 71,205

#### **SUMMARY OF TAXES RECEIVABLE AT JUNE 30, 2025**

	Y	rrent 'ears' Levy	•	Prior Years' Levies	Total roperty Taxes	Other Taxes*	Total	
General Fund	\$	6,824	\$	5,153	\$ 11,977	\$ 24,707	\$ 36,684	
Special revenue funds:								
Supportive Housing Fund		_		_	_	21,501	21,501	
Preschool for All Program Fund		_		_	_	23,018	23,018	
Road Fund		_		_	-	987	987	
Library Fund		-		76	76	-	76	
Special Excise Tax Fund		-		-	-	3,192	3,192	
Land Corner Preservation Fund		-		-	-	3	3	
Justice Services Special Operations Fund		-		-	-	1	1	
Oregon Historical Society Levy Fund		65		53	118	-	118	
Library District Fund		1,906		1,293	3,199	-	3,199	
Total special revenue funds		1,971		1,422	3,393	48,702	52,095	
General Obligation Bond Fund		884		637	1,521	-	1,521	
Total governmental funds		9,679		7,212	16,891	73,409	90,300	
Custodial funds		29,739		24,521	54,260	4,679	58,939	
Subtotal taxes receivable		39,418		31,733	71,151	78,088	149,239	
Special assessments collected through taxes:								
Dunthorpe-Riverdale Service District No. 1 Fund		23		15	38	-	38	
Mid-Multnomah County Street Lighting Service								
District No. 14 Fund		10		6	16	-	16	
Total special assessments		33		21	54	-	54	
Total receivables	\$	39,451	\$	31,754	\$ 71,205	\$ 78,088	\$ 149,293	

<sup>\*</sup>Note: Other taxes include personal income, business income, transient lodging, motor vehicle, County gasoline, heavy equipment rental tax, and other tax-related transactions.

#### Schedule of Full Faith and Credit Bonds Outstanding For the Year Ended June 30, 2025

(dollar amounts expressed in thousands)

Fiscal Year of	 Pension Obligati Series ate of Issu 6.49 to	on B s 199 e: 12 7.74	ond 9 2/1/1999	Da	East C Courthou Series te of Issu 4.00 to	se Pro 2010l e 12/1 5.059	oject B 4/2010	Multnomah County Central Courthouse Project Series 2017 Date of Issue 12/14/2017 3.00 to 5.00% Principal Interest					
<u>Maturity</u>	rincipal 4 670	-			incipal 1.710								
2026	\$ 4,670	\$	30,215	\$	1,510	\$	401	\$	4,065	\$	4,112		
2027	4,566		32,234		1,545		325		4,270		3,908		
2028	4,463		34,347		1,585		247		4,480		3,695		
2029	4,362		36,563		1,630		167		4,710		3,471		
2030	4,263		38,890		1,675		84		4,940		3,235		
2031	-		-		-		-		5,185		2,988		
2032	-		-		-		-		5,450		2,729		
2033	-		-		-		-		5,665		2,511		
2034	-		-		-		-		5,835		2,341		
2035	-		-		-		-		6,015		2,166		
2036	-		-		-		-		6,190		1,986		
2037	-		-		-		-		6,375		1,800		
2038	-		-		-		-		3,305		1,545		
2039	-		-		-		-		3,405		1,442		
2040	-		-		-		-		3,545		1,305		
2041	-		-		=		-		3,685		1,164		
2042	-		-		-		-		3,830		1,016		
2043	_		_		_		_		3,985		863		
2044	_		_		_		_		4,145		704		
2045	_		_		_		_		4,310		538		
2046	_		_		_		_		4,480		366		
2047	_		_		_		_		4,660		186		
Total	\$ 22,324	\$	172,249	\$	7,945	\$	1,224	\$	102,530	\$	44,071		

	Series ate of Issu 1.7	ject s 2019		Sellwood Bridge Project Series 2021 Date of Issue 1/21/2021 1.00% to 2.00%				Burnside Bridge Earthquake Readiness Project Series 2022 Date of Issue 9/20/2022 3.13% Principal Interest					Total Principal Interest				
Pr	incipal	Int	terest	Pı	rincipal	_I	nterest	P	rincipal	_Ir	iterest	P	Principal		Interest		
\$	1,691	\$	121	\$	7,740	\$	843	\$	2,483	\$	597	\$	22,159	\$	36,289		
	1,720		91		7,820		765		2,561		521		22,482		37,844		
	1,750		61		7,900		687		2,641		440		22,819		39,477		
	1,781		31		7,980		604		2,723		357		23,186		41,193		
	-		-		8,085		500		2,809		270		21,772		42,979		
	-		-		8,200		383		2,897		184		16,282		3,555		
	-		-		8,320		260		2,987		95		16,757		3,084		
	-		-		8,450		135	-			-		14,115		2,646		
	-		-		-		-		-		-		5,835		2,341		
	-		-		-		-		-		-		6,015		2,166		
	-		-		-		-		-		-		6,190		1,986		
	-		-		-		-		-		-		6,375		1,800		
	-		-		-		-		-		-		3,305		1,545		
	-		-		-		-		-		-		3,405		1,442		
	-		-		-		-		-		-		3,545		1,305		
	-		-		-		-		-		-		3,685		1,164		
	-		-		-		-		-		-		3,830		1,016		
	-				-		-		-		-		3,985		863		
	-		-		-		-		-		-		4,145		704		
	-		-		-		-		-		-		4,310		538		
	-		-		-		-		-		-		4,480		366		
		-											4,660		186		
\$	6,942	\$	304	\$	64,495	\$	4,177	\$	19,101	\$	2,464	\$	223,337	\$	224,489		

#### Schedule of General Obligation Bonds Outstanding For the Year Ended June 30, 2025

(dollar amounts expressed in thousands)

Fiscal Year of	G	eneral Obli Series Dated 5.0	2021	A	G	Dated	gation 2021 B 1/26/21 0.90%		Total					
Maturity	P	rincipal	I	nterest	P	rincipal	In	terest	P	rincipal	I	nterest		
2026	\$	-	\$	7,734	\$	48,870	\$	486	\$	48,870	\$	8,220		
2027		40,405		7,734		10,570		95		50,975		7,829		
2028		54,855		5,714		=		-		54,855		5,714		
2029		59,420		2,971		-		-		59,420		2,971		
Total	\$	154,680	\$	24,153	\$	59,440	\$	581	\$	214,120	\$	24,734		

<sup>\*</sup>The Bonds were issued to finance capital costs to expand, modernize, rebuild and acquire land for library facilities, and to pay the costs of issuance of the Bonds.

#### MULTNOMAH COUNTY, OREGON Schedule of Loans Payable Outstanding For the Year Ended June 30, 2025 (dollar amounts expressed in thousands)

Fiscal Year of		Transportation Infrast Bank (Gated States)	ructur OTIB)	on Infra re Auth p* J1 08 Dated			gon ructur ty (IF 02** 2/1/202	<b>A</b> )		Ore Infrast Authori X160 Dated 1	ructuro ty (IF <i>A</i> 01** 2/1/202	<b>A</b> )		To	tal	
Maturity	Pri	ncipal	Int	erest	Pri	ncipal	oal Interest			incipal	Inte	erest	Pri	incipal	Int	erest
2026	\$	281	\$	11	\$	16 16	\$	_	\$	214 214	\$	-	\$	511	\$	11
2027 2028		-		-		17		-		214		-		230 231		-
2029		_		-		-		-		214		-		214		-
2030		-		-		-		-		214		-		214		-
2031										215				215		
Total	\$	281	\$	11	\$	49	\$		\$	1,285	\$		\$	1,615	\$	11

<sup>\*</sup>Amendment to loan agreement with OTIB made September 1, 2016.

<sup>\*\*</sup>IFA loans received for the Levee Ready Columbia Project. See Note III.G. Long-term debt - Loans payable for more detail.

### STATISTICAL INFORMATION SECTION (UNAUDITED)

This part of Multnomah County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health. This section contains the following tables and information:

- **Financial Trends** These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.
- Revenue Capacity These schedules contain information to help the reader assess the County's most significant local revenue sources: personal income tax, property tax, and business income tax.
- **Debt Capacity** These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.
- **Demographic and Economic Information** These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.
- Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial report for the relevant year.

#### Net Position by Component Last Ten Fiscal Years (dollar amounts expressed in thousands)

(accrual basis of accounting) (unaudited)

	 2025		2024		2023	2022		
Governmental Activities: Net investment in capital assets Restricted Unrestricted	\$ 1,176,836 965,777 (76,194)	\$	1,075,886 895,389 (59,039)	\$	1,215,702 969,414 (463,332)	\$	1,147,120 348,746 (175,195)	
Total governmental activities net position	\$ 2,066,419	\$	1,912,236	\$	1,721,784	\$	1,320,671	
Business-Type Activities:								
Net investment in capital assets	\$ 9,382	\$	8,788	\$	7,876	\$	7,689	
Restricted Unrestricted	1,508 27,976		978 33,950		19,888		(7,082)	
Total business-type activities		-		-				
net position	\$ 38,866	\$	43,716	\$	27,764	\$	607	
Primary Government:								
Net investment in capital assets	\$ 1,186,218	\$	1,084,674	\$	1,223,578	\$	1,154,809	
Restricted	967,285		896,367		969,414		348,746	
Unrestricted	 (48,218)		(25,089)		(443,444)		(182,277)	
Total primary government					1 - 10 - 10			
net position	\$ 2,105,285	* \$	1,955,952	\$	1,749,548	\$	1,321,278	

<sup>\*</sup>The beginning net position was restated in 2025 due to the implementation of GASB 101. The ending net position for 2024 represented unrestated amount.

 2021	 2020	 2019	-	2018	 2017	 2016
\$ 1,075,084 538,098 (713,641)	\$ 1,086,931 78,256 (221,030)	\$ 971,759 114,253 (157,498)	\$	818,361 186,049 (179,240)	\$ 959,484 88,143 (183,146)	\$ 850,159 81,351 (130,430)
\$ 899,541	\$ 944,157	\$ 928,514	\$	825,170	\$ 864,481	\$ 801,080
\$ 6,079	\$ 5,770	\$ 6,001	\$	5,688	\$ 5,589	\$ 5,315
 6,572	 1,279	 1,454		4,296	 3,027	 1,529
\$ 12,651	\$ 7,049	\$ 7,455	\$	9,984	\$ 8,616	\$ 6,844
\$ 1,081,163 538,098 (707,069)	\$ 1,092,701 78,256 (219,751)	\$ 977,760 114,253 (156,044)	\$	824,049 186,049 (174,944)	\$ 965,073 88,143 (180,119)	\$ 855,474 81,351 (128,901)
\$ 912,192	\$ 951,206	\$ 935,969	\$	835,154	\$ 873,097	\$ 807,924

### MULTNOMAH COUNTY, OREGON Changes in Net Position

### **Last Ten Fiscal Years**

#### (dollar amounts expressed in thousands)

(accrual basis of accounting) (unaudited)

	2025	2024	2023	2022
Program Revenues				
Governmental activities:				
Fees, fines and charges for services:				
General government	\$ 110,767	\$ 105,278	\$ 106,541	\$ 112,507
Health services	14,394	14,876	15,967	13,699
Social services	926	860	785	9,329
Public safety and justice	22,338	21,861	22,354	23,995
Community services	32,443	20,556	22,876	18,700
Library services	5,153	3,528	3,314	3,267
Roads, bridges, and bike path improvements	36,187	35,215	33,736	35,979
Operating grants and contributions	1,143,215	1,024,393	1,035,166	876,126
Capital grants and contributions	1 265 492	62	192	9,374
Total governmental activities program revenues	1,365,482	1,226,629	1,240,931	1,102,976
Business-type activities:				
Charges for services:	105.410	100 251	101 440	1.02.005
Health Department FQHC	195,412	188,271	181,449	162,285
Dunthorpe-Riverdale Service Dist. No. 1	2	25	14	40
Mid County Service Dist. No. 14	6	2	7	15
Behavioral Health Managed Care	467	195	303	385
Capital grants and contributions	198	148	101.773	1,983
Total business-type activities program revenues	196,085	188,641	181,773	164,708
Total primary government program revenues	1,561,567	1,415,270	1,422,704	1,267,684
Expenses				
Governmental activities:				
General government	416,657	410,737	388,749	309,526
Health services	229,245	206,303	186,093	136,886
Social services	984,386	860,542	748,400	643,192
Public safety and justice	300,552	299,320	259,597	231,590
Community services	175,537	127,902	95,333	75,348
Library services	127,493	109,929	77,063	76,440
Roads, bridges, and bike path improvements	58,845	62,961	62,229	72,434
Interest on long-term debt	38,102	36,445	35,448	32,460
Total governmental activities expenses	2,330,817	2,114,139	1,852,912	1,577,876
Business-type activities:				
Health Department FQHC	204,149	175,467	154,447	184,359
Dunthorpe-Riverdale Service Dist. No. 1	809	834	790	1,118
Mid-Multnomah County Street Lighting				•
Service Dist. No. 14	444	452	381	424
Behavioral Health Managed Care	8	1,002	2,211	1,915
Total business-type activities expenses	205,410	177,755	157,829	187,816
Total primary government expenses	2,536,227	2,291,894	2,010,741	1,765,692
1 7 0 1			<del></del>	

202	1		2020	 2019	 2018	 2017		2016
\$ 10	08,075	\$	90,752	\$ 94,345	\$ 73,551	\$ 74,584	\$	62,857
11	13,412		107,636	110,503	95,628	102,403		100,720
	7,585		7,321	941	619	262		624
	26,108		34,103	26,220	28,786	20,014		30,080
1	16,617		14,503	14,593	11,283	9,590		7,406
_	3,103		3,203	2,530	2,130	1,842		2,189
	23,496		15,654	13,684	13,104	12,893		13,314
/3	55,911		434,998	587,246	466,906	445,317		383,728
1.0/	8,283		27,782	 15,474	 23,937	 43,958		10,364
1,00	62,590		735,952	 865,536	 715,944	710,863		611,282
	28		50	889	722	730		896
	14		24	481	449	456		453
	7,179		26,633	37,268	37,169	34,767		61,700
	293		-	-	-	267		-
	7,514		26,707	 38,638	 38,340	 36,220		63,049
1.07	70,104		762,659	 904,174	 754,284	 747,083		674,331
	52,987		358,021	269,029	420,189	306,755		271,016
	08,078		268,679	278,820	242,155	222,213		242,366
	34,338		215,204	193,215	217,044	219,884		227,737
	71,090		186,941	254,494	221,307	215,267		255,904
	79,932		57,867	244,965	94,327	91,297		54,495
	24,511 11,752		119,455 92,592	70,323 68,287	64,736 111,526	56,932 64,730		63,640 64,539
	30,297		30,499	10,190	10,494	8,572		18,362
_	22,985	-	1,329,258	 1,389,323	 1,381,778	 1,185,650		1,198,059
1,72	22,703		1,327,230	 1,307,323	 1,301,770	 1,100,000		1,170,037
	-		-	-	-	-		-
	763		706	798	687	649		607
	398		476	384	416	321		329
	2,358		27,399	40,260	34,207	34,260		79,420
	3,519		28,581	41,442	35,310	35,230		80,356
1,72	26,504		1,357,839	1,430,765	1,417,088	1,220,880		1,278,415
							(Co	ontinued)

#### **Changes in Net Position Last Ten Fiscal Years** (dollar amounts expressed in thousands) (accrual basis of accounting) (unaudited)

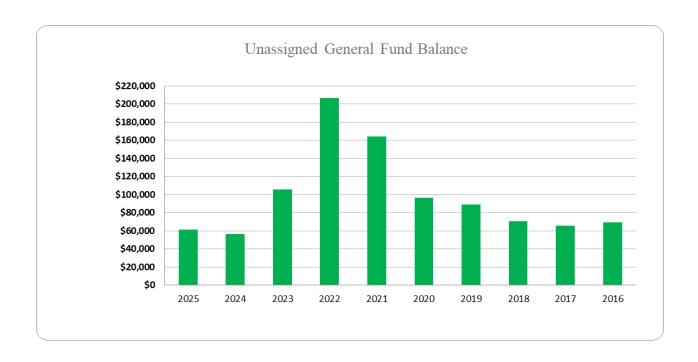
(continued)								
		2025		2024		2023		2022
Net Revenue (Expense)								
Governmental activities	\$	(965,335)	\$	(887,510)	\$	(611,981)	\$	(474,900)
Business-type activities		(9,325)		10,886		23,944		(23,108)
Total primary government net expense		(974,660)		(876,624)		(588,037)		(498,008)
General Revenues and Other Changes in N	let Posi	tion						
Governmental activities:								
Taxes:								
Property and other local taxes levied for:								
General purposes		524,769		509,036		470,425		500,330
Debt service		52,694		54,200		53,261		-
Personal income taxes		203,377		187,042		199,478		187,113
Business income taxes		157,000		152,700		162,000		169,300
Selective excise and use taxes		84,795		82,607		80,924		70,161
Payments in lieu of taxes		508		402		360		603
State government shared revenues		12,319		13,400		13,214		13,476
Grants and contributions not restricted to								
specific programs		2		2		4		5
Interest and investment earnings		88,484		78,573		26,295		(35,753)
Gain/(loss) on investments		-		-		-		-
Miscellaneous		-		_		7,133		_
Gain (loss) on sale of capital assets		2,682		-		-		-
Transfers		-		-		-		(9,205)
Total governmental activities		1,126,630		1,077,962		1,013,094		896,030
Business-type activities:								
Property taxes, levied for general purposes		1,985		1,983		1,892		1,859
Interest and investment earnings		3,693		3,083		1,321		-
Miscellaneous		· -		- -		· -		_
Transfers		-		_		-		9,205
Total business-type activities		5,678		5,066		3,213		11,064
Total primary government		1,132,308		1,083,028		1,016,307		907,094
Change in Net Position								
Governmental activities		161,295		190,452		401,113		421,130
Business-type activities		(3,647)		15,952		27,157		(12,044)
	\$	157,648	•	206,404	\$	428,270	\$	409,086
Total primary government change in net position	Φ	137,048	\$	200,404	Ф	420,270	Φ	409,000

	2021	 2020	 2019	 2018	 2017	 2016
\$	(660,395) 3,995 (656,400)	\$ (593,306) (1,874) (595,180)	\$ (523,787) (2,804) (526,591)	\$ (665,834) 3,030 (662,804)	\$ (474,787) 990 (473,797)	\$ (586,777) (17,307) (604,084)
	421,799	406,450	390,396	383,074	360,178	342,128
	-	-	-	-	108	6,075
	-	3	5	11	9	15
	136,242	104,300	99,500	93,400	84,450	80,710
	39,197	66,258	84,485	76,825	76,163	74,594
	349	384	519	786	568	486
	14,374	12,399	12,668	13,192	10,475	9,998
	2	o	9	2.059	24	12
	3,880	8 12,742	14,954	2,958 6,235	2,045	13
	3,000	151	14,934	0,233	2,043	3,016
	-	6,250	-	<del>-</del>	1,559	2,304
	(64)	4	24,595	29,811	2,609	(2,005)
	(04)	-	24,393	29,611	2,009	(2,003)
-	615,779	 608,949	 627,131	 606,292	 538,188	 517,334
	013,777	 000,747	 027,131	 000,272	 330,100	 317,334
	1,607	1,468	_	_	-	-
	-	_	275	124	48	100
	-	_	_	42	734	726
	-	-	-	-	-	-
	1,607	1,468	275	166	 782	 826
	617,386	610,417	627,406	606,458	538,970	518,160
	(44,616)	15,643	103,344	(59,542)	63,401	(69,443)
	5,602	(406)	(2,529)	3,196	1,772	(16,481)
\$	(39,014)	\$ 15,237	\$ 100,815	\$ (56,346)	\$ 65,173	\$ (85,924)

#### Fund Balances, Governmental Funds Last Ten Fiscal Years

(dollar amounts expressed in thousands) (modified accrual basis of accounting) (unaudited)

	2025	2024	2023	2022
General Fund:				
Nonspendable	\$ 10,892	\$ 11,239	\$ 1,672	\$ 1,740
Restricted	7,845	7,584	4,470	899
Committed	99,674	98,536	81,216	3,404
Unassigned	61,550	56,423	105,367	206,783
Total General Fund	179,961	173,782	192,725	212,826
All other governmental funds:				
Nonspendable	4,762	17,470	1,533	2,796
Restricted	939,926	944,968	964,944	757,316
Committed	149,168	162,145	130,719	90,651
Assigned	83,676	53,519	29,334	13,420
Unassigned	(163)	_	_	(1,583)
Total all other governmental funds	1,177,369	1,178,102	1,126,530	862,600
Total governmental funds	\$ 1,357,330	\$ 1,351,884	\$ 1,319,255	\$ 1,075,426

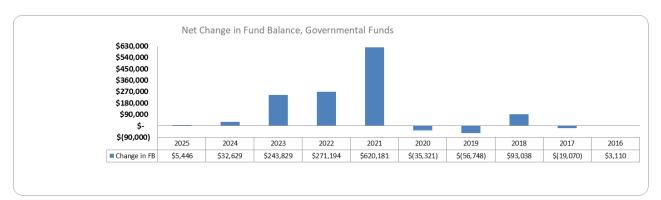


 2021	 2020		2019	 2018	2017		 2016
\$ 1,169	\$ 883	\$	979	\$ 595	\$	682	\$ 619
844	553		7,967	5,389		5,152	3,427
12,131	14,490		3,412	-		3,802	-
164,007	96,249		89,282	70,569		65,647	69,302
 178,151	112,175		101,640	 76,553		75,283	 73,348
1,164	1,084		718	1,000		855	1,378
537,404	77,704		106,286	180,660		82,991	84,111
76,124	73,185		90,829	93,872		101,025	117,925
11,389	9,356		12,419	16,557		15,475	18,335
-	-		-	(2)		(27)	(425)
 626,081	161,329	-	210,252	 292,087		200,319	221,324
\$ 804,232	\$ 273,504	\$	311,892	\$ 368,640	\$	275,602	\$ 294,672

#### Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years

#### (dollar amounts expressed in thousands) (modified accrual basis of accounting) (unaudited)

	2025	2024	2023	2022
Revenues	 			 
Taxes	\$ 1,022,166	\$ 982,674	\$ 963,932	\$ 927,993
Payments in lieu of taxes	508	402	360	603
Intergovernmental	1,145,000	1,027,342	1,040,917	889,554
Licenses and permits	50,669	49,880	47,369	53,102
Charges for services	32,133	30,652	30,478	30,636
Interest	55,432	50,285	33,105	5,679
Miscellaneous	 204,030	171,804	 139,678	 94,856
Total revenues	 2,509,938	 2,313,039	 2,255,839	 2,002,423
Expenditures				
Current:				
General government	151,860	159,528	168,502	124,789
Health services	285,349	247,198	235,275	182,953
Social services	1,035,154	928,511	810,055	693,605
Public safety and justice	363,370	347,723	332,224	300,378
Community services	179,140	130,443	99,829	67,557
Library	146,530	131,124	95,192	93,959
Roads, bridges, and bike path improvements	75,927	78,851	76,244	81,881
Capital outlay	158,480	140,020	115,196	68,709
Debt service:				
Principal	71,278	75,214	70,463	70,306
Interest	 43,362	42,513	 41,401	 43,508
Total expenditures	2,510,450	2,281,125	2,044,381	1,727,645
Revenues over (under) expenditures	 (512)	 31,914	 211,458	 274,778
Other Financing Sources (Uses)				
Transfers in	172,628	124,956	161,269	104,480
Transfers out	(172,395)	(124,660)	(159,222)	(113,354)
Proceeds from sale of capital assets	3,556	27	85	6
Issuance of debt	-	-	25,095	5,300
Debt restructuring	-	_	-	-
Right-of-use financing	2,169	392	5,144	-
Premium on long-term debt	-	-	-	-
Loan remittances	-	-	-	(16)
Total other financing sources (uses)	5,958	715	32,371	(3,584)
Net change in fund balances	\$ 5,446	\$ 32,629	\$ 243,829	\$ 271,194
Debt service as a percentage of noncapital expenditures	4.9%	5.5%	5.8%	6.9%



 2021	 2020		2019	 2018		2017	 2016
\$ 602,160	\$ 577,047	\$	574,385	\$ 553,499	\$	519,718	\$ 503,745
349	384		519	601		568	517
758,667	423,403		589,112	468,765		456,252	376,935
40,317	29,730		30,309	31,894		31,999	30,059
142,611	139,738		132,878	112,662		125,090	129,206
4,976	9,130		10,226	5,988		3,172	1,898
 138,392	 139,745		132,445	 100,482		101,207	 99,840
 1,687,472	 1,319,177		1,469,874	 1,273,891	-	1,238,006	 1,142,200
109,840	148,955		128,807	142,156		128,043	77,333
304,299	293,347		284,840	267,459		273,545	257,759
611,721	243,530		221,836	262,382		246,614	237,735
299,249	308,522		289,023	276,142		261,961	261,326
34,152	56,816		237,941	92,331		90,065	52,927
82,499	86,212		81,635	70,208		67,682	65,206
72,247	69,688		63,277	68,595		59,320	55,292
29,412	107,972		199,990	142,965		94,026	86,450
23,600	25,033		39,964	32,880		35,368	22,437
 31,301	 31,808		14,230	 12,426		11,130	 20,785
 1,598,320	 1,371,883		1,561,543	 1,367,544		1,267,754	 1,136,600
 89,152	 (52,706)	-	(91,669)	 (93,653)		(29,748)	 5,600
104,405	114,282		123,285	126,573		107,493	106,193
(104,008)	(113,050)		(128,171)	(126,108)		(102,084)	(109,692)
10	24		39,700	5,018		3,837	9
389,751	16,129		107	181,208		1,432	1,000
89,580	ŕ		_	-		-	-
-	-		_	-		_	-
51,291	-		-	-		-	-
 	 		_	 -		_	 
 531,029	 17,385		34,921	 186,691		10,678	 (2,490)
\$ 620,181	\$ (35,321)	\$	(56,748)	\$ 93,038	\$	(19,070)	\$ 3,110
3.5%	4.5%		4.0%	3.7%		4.0%	4.1%

### Program Revenues by Function/Program Last Ten Fiscal Years

### (dollar amounts expressed in thousands) (accrual basis of accounting) (unaudited)

	2025		2024		2023		2022
Function/Program							
Governmental activities:							
General government	\$	113,912	\$	108,394	\$	167,654	\$ 116,241
Health services		166,279		125,301		129,378	96,040
Social services		849,416		800,702		793,180	685,059
Public safety and justice		72,596		66,249		72,897	70,716
Community services		36,923		24,033		27,065	22,208
Library		8,248		7,458		7,059	6,482
Roads and bridges		118,108		94,492		101,748	106,230
Total governmental activities		1,365,482		1,226,629		1,298,981	 1,102,976
Business-type activities:							
Health Department FQHC		195,412		188,271		181,449	164,268
Dunthorpe-Riverdale Service District No. 1		2		25		14	40
Mid-Multnomah County Street Lighting							
Service District No. 14		204		150		7	15
Behavioral Health Managed Care		467		195		303	385
Total business-type activities		196,085		188,641		181,773	164,708
Total primary government	\$	1,561,567	\$	1,415,270	\$	1,480,754	\$ 1,267,684

	2021	 2020	 2019	-	2018	 2017	 2016
\$	112,957 221,327	\$ 113,538 206,924	\$ 102,776 203,720	\$	74,698 178,702	\$ 79,161 210,508	\$ 78,014 181,336
	541,653	176,498	147,255		248,955	201,187	184,797
	76,698	119,135	139,242		100,627	78,917	88,203
	20,910	18,062	195,611		13,358	42,309	9,393
	5,034	25,494	4,507		3,915	5,273	5,474
	84,011	76,301	72,425		95,689	93,508	64,065
-	1,062,590	735,952	 865,536		715,944	710,863	611,282
	32	50	889		722	730	896
	303	24	481		449	723	453
	7,179	26,633	37,268		37,169	34,767	61,700
	7,514	26,707	 38,638		38,340	36,220	 63,049
\$	1,070,104	\$ 762,659	\$ 904,174	\$	754,284	\$ 747,083	\$ 674,331

#### Tax Revenues by Source, Governmental Funds

#### **Last Ten Fiscal Years**

(dollar amounts expressed in thousands) (modified accrual basis of accounting) (unaudited)

Year	<u>.                                    </u>	Business Property Income Taxes Taxes		Transient Lodging Taxes			Motor Vehicle Rental Taxes		County Gasoline Taxes		Personal Income Taxes		leavy iipment tental	Other Taxes (2)		Total	
2016		\$ 348,238	\$	80,710	\$	34,341	\$	33,039	\$	7,215	\$	15	\$	-	\$	711	\$ 504,269
2017	,	359,043		84,450		35,237		33,839		7,086		9		-		622	520,286
2018		383,075		93,400		34,806		35,018		6,970		11		-		786	554,066
2019	1	390,396		99,500		59,296		42,192		6,920		5		-		519	598,828
2020	1	406,450		104,300		31,895	(2)	28,206		6,192		3		-		384	577,430
2021		425,856		136,242		12,876		20,324		6,025		-		835		349	602,507
2022		500,975		169,300		25,580		38,173		6,408		187,112 (1)	)	369		603	928,520
2023		521,531		162,000		33,126		41,019		6,184		199,478		559		396	964,293
2024		560,324		152,700		32,741		43,646		5,730		187,042		456		437	983,076
2025		576,994		157,000		32,095		46,473		5,753		203,377		438		544	1,022,674

<sup>(1)</sup> Preschool for all personal income tax began collections in fiscal year 2022

<sup>(2)</sup> Restatement prior years

#### Assessed Valuation and Actual Values of Taxable Property Last Ten Fiscal Years

#### (dollar amounts expressed in thousands) (modified accrual basis of accounting) (unaudited)

Year	Residential Property	Commercial Property	Public Utility Property	Personal Property	Total Taxable Assessed Value	Total Direct Tax Rate (1)	Estimated Real Market Value
2016	\$ 40,298,453	\$ 20,452,051	\$ 3,095,038	\$ 2,296,521	\$ 66,142,063	5.43 %	\$ 119,581,740
2017	41,591,891	21,404,366	3,437,762	2,397,666	68,831,685	5.38	139,355,901
2018	42,999,453	22,889,841	3,725,018	2,498,622	72,112,934	5.38	158,551,847
2019	44,465,359	23,334,977	4,028,504	2,552,244	74,381,084	5.40	172,752,206
2020	46,166,387	24,692,491	3,974,266	2,775,834	77,608,978	5.42	176,570,949
2021	47,837,367	26,186,458	4,411,988	2,706,736	81,142,549	5.42	184,073,899
2022	50,507,284	27,642,418	4,334,378	2,805,107	85,289,187	6.04	194,225,707
2023	52,503,844	29,235,619	4,518,193	2,923,203	89,180,859	6.06	208,981,196
2024	56,468,386	31,539,772	4,678,484	3,788,199	96,474,841	6.04	210,676,846
2025	59,262,576	32,853,100	4,780,474	3,275,922	100,172,072	5.96	206,698,236

<sup>(1)</sup> See Property Tax Rates - Direct and Overlapping Governments, Total Direct Rates

Source: Multnomah County Division of Assessment and Taxation

#### Property Tax Levies and Collections Last Ten Fiscal Years

#### (dollar amounts expressed in thousands) (modified accrual basis of accounting) (unaudited)\*

Collected within the Fiscal Taxes Levied Fiscal Year of the Levy **Total Collections to Date** Year for the Total Collections Fiscal Year Ended Adjusted Percentage Subsequent Percentage June 30, (Original Levy) Adjustments of Levy Years Amount of Levy Levv Amount \$ 359,283 \$ \$ 349,022 94.96 % \$ 5,982 96.62 % 2016 (10,261)\$ 341,174 \$ 347,156 2017 370,630 (10,873)359,757 352,618 95.14 5,240 357,858 96.55 2018 387,630 (16,409)371,221 369,149 95.23 3,921 373,070 96.24 2019 401,910 (12,860)389,050 384,627 95.70 5,535 390,162 97.08 2020 420,261 (13,784)406,477 405,575 96.51 5,523 411,098 97.82 2021 439,470 (13,033)426,437 420,949 95.79 4,613 425,562 96.84 2022 514,910 (15,077)499,833 494,263 95.99 4,009 498,272 96.77 2023 540,256 (15,715)524,541 517,023 95.70 3,954 520,977 96.43 2024 582,982 (21,727)561,255 552,052 94.69 2,986 555,038 95.21 2025 597,292 (19,869)577,423 567,744 95.05 567,744 95.05

Source: Current and prior years' financial statements, Multnomah County Division of Assessment and Taxation

<sup>\*</sup>All prior years updated in 2025 to include the Library District.

## Property Tax Rates - Direct and Overlapping Governments (1) Last Ten Fiscal Years (Per \$1,000 of Assessed Valuation) (unaudited)

	Multnomah County Direct Rates								Overlapping Rates													
Year	Special Debt General Revenue Service			Total Cities		Ρί	Special Purpose Education Districts Districts			/ater stricts	Rural Fire Districts		Urban Renewal Districts		Total							
2016	\$	4.17	\$	1.17	\$	0.09	\$	5.43	\$	6.46	\$	0.61	\$	8.41	\$	0.01	\$	0.08	\$	1.99	\$	22.99
2017		4.20		1.18		-		5.38		6.52		0.63		8.53		0.01		0.08		2.12		23.27
2018		4.20		1.18		-		5.38		6.66		0.65		9.59		0.01		0.08		2.31		24.68
2019		4.20		1.20		-		5.40		6.73		0.72		9.72		0.01		0.08		2.41		25.07
2020		4.21		1.21		-		5.42		6.65		0.92		9.62		0.01		0.07		2.40		25.09
2021		4.20		1.22		-		5.42		6.85		0.84		9.64		0.01		0.07		2.40		25.23
2022		4.20		1.22		0.62		6.04		7.58		0.84		9.62		0.01		0.07		1.86		26.02
2023		4.22		1.22		0.62		6.06		7.41		0.83		9.58		0.01		0.07		1.73		25.69
2024		4.24		1.22		0.58		6.04		7.36		0.82		9.44		0.01		0.07		0.78		24.52
2025		4.21		1.21		0.54		5.96		7.64		0.82		9.30		0.01		0.07		0.49		24.29

<sup>(1)</sup> These are average rates and are stated in dollars and cents.

Source: Current and prior years' financial statements, Multnomah County Division of Assessment and Taxation

#### **Principal Taxpayers**

#### Current Calendar Year and Nine Years Ago (dollar amounts expressed in thousands) (unaudited)

		December 31, 2024									
Taxpayer		Tax		eal Property Assessed aluation (1)	Rank	Percentage of Total Assessed Valuation					
Portland General Electric Co.	\$	16,412	\$	886,258	1	0.88 %					
Pacificorp (PP&L)	Ψ	15,208	Ψ	809,106	2	0.81					
Port of Portland		20,979		806,553	3	0.81					
Boeing Company		9,359		552,334	4	0.55					
Comcast Corporation		8,302		365,000	5	0.36					
Alaska Airlines Inc.		6,169		362,298	6	0.36					
Weston Investment Co LLC		8,830		359,265	7	0.36					
Fred Meyer Stores Inc.		5,145		243,151	8	0.24					
Northwest Natural Gas Co		4,171		223,997	9	0.22					
Kaiser Foundation		4,686		215,531	10	0.22					
Totals	\$	99,261	\$	4,823,493		4.81 %					
Total Assessed Valuation			\$	100,172,072							

	December 3	er 31, 2015					
Taxpayer		Tax		eal Property Assessed aluation (1)	Rank	Percentage of Total Assessed Valuation	
Port of Portland	\$	12,277	\$	571,027	1	0.90 %	
Comcast Corporation	*	9,568	*	469,303	2	0.74	
Portland General Electric Co.		6,983		423,066	3	0.67	
Pacificorp (PP&L)		5,619		335,313	4	0.53	
Alaska Airlines Inc.		4,588		277,695	5	0.44	
Weston Investment Co LLC		5,953		267,709	6	0.42	
Evraz Inc NA		3,874		218,465	7	0.34	
Centurylink		3,302		197,090	8	0.31	
AT&T, Inc.		3,212		191,761	9	0.30	
Capref Lloyd Center LLC		3,088		173,304	10	0.27	
Totals	\$	58,464	\$	3,124,733		4.92 %	
Total Assessed Valuation			\$	63,519,701			

(1) Assessed valuation based on the valuation of property for tax collection years 2024-25 and 2015-16 respectively.

Source: Multnomah County Division of Assessment and Taxation

#### Computation of Direct and Overlapping Debt For the Year Ended June 30, 2025

(dollar amounts expressed in thousands) (unaudited)

Overlapping District (1)	P	Gross (2) roperty-tax acked Debt		Net (3) Property-tax Backed Debt	Percent (4) Overlapping	0	Total verlapping Debt
Burlington Water District	\$	913	\$	913	100.00 %	-	913
City of Fairview	Ψ	10,468	Ψ	5,363	100.00		5,363
City of Gresham		34,292		20,717	100.00		20,717
City of Lake Oswego		196,800		78,360	4.32		3,386
City of Milwaukie		53,040		51,835	0.74		381
City of Portland		652,714		369,220	99.64		367,875
City of Troutdale		3,110		3,110	100.00		3,110
City of Wood Village		1,875		1,875	100.00		1,875
Clackamas County ESD		26,817		26,817	0.05		13
Clackamas County RFPD #1		25,375		19,635	0.13		25
Clackamas County SD 7J (Lake Oswego)		372,682		372,682	0.27		1,008
Columbia County SD 1J (Scappoose)		12,275		12,275	20.87		2,562
Corbett Water District		74		74	100.00		74
Lusted Water District		320		320	100.00		320
Metro		910,575		904,080	46.99		424,847
Mt Hood Community College		87,500		65,925	81.28		53,584
Multnomah County RFPD 10		90		90	100.00		90
Multnomah County SD 10J (Gresham-Barlow)		255,770		255,770	83.55		213,708
Multnomah County RFPD 14		4,380		4,380	100.00		4,380
Multnomah County SD 1 (Portland)		1,751,093		1,751,093	99.36		1,739,898
Multnomah County SD 28J (Centennial)		61,156		61,156	90.34		55,246
Multnomah County SD 3 (Parkrose)		82,022		82,022	100.00		82,022
Multnomah County SD 3 (Faikrose)  Multnomah County SD 39 (Corbett)		4,016		4,016	100.00		4,016
Multnomah County SD 49 (Coroca)  Multnomah County SD 40 (David Douglas)		175,014		175,014	100.00		175,014
Multnomah County SD 40 (David Douglas)  Multnomah County SD 51J (Riverdale)		8,375		8,375	95.08		7,963
Multnomah County SD 7 (Reynolds)		132,853		132,853	100.00		132,853
Multnomah ESD		71,646		58,416	97.99		57,244
Northwest Regional ESD		12,395		12,395	0.57		71
Pleasant Home Water District		905		905	93.04		842
Port of Portland		24,170		0	43.07		0
		593,920		569,075	44.33		252,255
Portland Community College Tualatin Valley Fire & Rescue District		45,990		42,025	1.34		
Urban Flood Safety & Water Quality District		15,137		15,137	100.00		563 15,137
• • • • • • • • • • • • • • • • • • • •		704		704	100.00		704
Valley View Water District					100.00		
Washington County SD 1J (Hillsboro)		428,080		428,080	0.24		18
Washington County SD 48J (Beaverton)	-	1,391,124		1,391,124	0.34		4,785
Subtotal, overlapping debt	\$	7,447,670	\$	6,925,831		\$	3,632,862
Multnomah County direct debt	\$	531,797	\$	440,658	100.00	\$	531,797
Total direct and overlapping debt						\$	4,164,659

<sup>(1)</sup> The overlapping debt calculation was performed by Municipal Debt Advisory Commission as of June 30, 2025.

Source: Municipal Debt Advisory Commission, Oregon State Treasury

<sup>(2)</sup> Gross Property-tax Backed Debt includes all General Obligation (GO) bonds and Full Faith & Credit bonds, including premiums, lease obligations, subscription based information technology arrangements, and loans payable.

<sup>(3)</sup> Net Property-tax Backed Debt is Gross Property-tax Backed Debt less Self-supporting Unlimited Tax GO and less Self-supporting Full Faith & Credit debt.

<sup>(4)</sup> Percent overlapping equals the RMV of the overlapping area of the overlapping district divided by the RMV of the County.

#### Ratio of Outstanding Debt by Type Last Ten Fiscal Years

### (dollar amounts expressed in thousands) (unaudited)

		Gover	rnmental Activiti						
Fiscal Year	General Obligation Bonds (1)	Right-of-Use Obligations (3)	Full Faith and Credit Bonds (1)	Loans Payable	Lines of Credit Payable (4)	Total Primary Government	Percentage of Personal Income (2)	Per Capita	
2016	\$ 6,601	\$ 2,477	\$ 281,674	\$ 3,520	\$ -	\$ 294,272	0.71 %	372	
2017	-	2,016	252,520	3,289	-	257,825	0.58	321	
2018	-	1,736	398,059	3,466	-	403,261	0.86	496	
2019	-	1,536	355,698	3,358	-	360,592	0.77	439	
2020	-	1,329	344,351	3,125	-	348,805	0.71	420	
2021	431,386	1,116	311,700	2,914	2,730	749,846	1.44	919	
2022	387,440	50,233	286,087	2,658	-	726,418	1.29	897	
2023	337,923	59,253	283,590	2,392	-	683,158	1.21	843	
2024	286,421	60,168	254,395	2,116	-	603,100	1.08	749	
2025	233,099	65,082	232,001	1,615	-	531,797	0.89	663	

Note: 2025 percentages calculated using 2023 personal income data, which is the most recent available.

And per capita is calculated using 2023 population data, which is the most recent available.

Source: Current and prior year financial statements, Multnomah County Division of Assessment and Taxation, Center for Population Research and Census at Portland State University and U.S. Department of Commerce - Bureau of Economic Analysis

<sup>(1)</sup> Amounts shown are net of associated discounts or premiums.

<sup>(2)</sup> See population and personal income data on Demographic and Economic Statistics schedule.

<sup>(3)</sup> Prior to 2022 this section was "Capitalized Lease Obligations". In 2022 GASB 87 for leases was implemented and in 2023 GASB 96 for software subscriptions was implemented. GASB 87 leases and GASB 96 SBITAs are both right-of-use obligations.

<sup>(4)</sup> Lines of credit payable represents a federally taxable non-revolving credit facility.

#### Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

### (dollar amounts expressed in thousands, except per capita) (unaudited)

Fiscal Year	General Obligation Bonds (1)	Obligation to Repaying		Total	Percentage of Personal Income (2)	Percentage of Actual Taxable Value of Property (3)	Per Capita (2)	
2016	\$ 6,601	\$	(5,905)	\$ 696	- %	- %	\$ -	
2017	-	(4)	-	-	-	-	-	
2018	-	(4)	-	-	-	-	-	
2019	-	(4)	-	-	-	-	-	
2020	-	(4)	-	-	-	-	-	
2021	431,386		-	431,386	0.83	0.53	528	
2022	387,440		-	387,440	0.69	0.45	478	
2023	337,923		-	337,923	0.60	0.38	417	
2024	286,421		-	286,421	0.51	0.30	420	
2025	233,099		-	233,099	0.39	0.23	422	

Note: 2025 percentage calculated using 2023 personal income data, which is the most recent available.

Source: Current and prior year financial statements, Multnomah County Division of Assessment and Taxation, Center for Population Research and Census at Portland State University, and US Department of Commerce-Bureau of Economic Analysis

<sup>(1)</sup> Amounts shown are net of associated discounts or premiums.

<sup>(2)</sup> See population and personal income data on Demographic and Economic Statistics schedule.

<sup>(3)</sup> See taxable assessed value schedule on Assessed Valuation and Actual Values of Taxable Property schedule.

<sup>(4)</sup> No general obligation bonds outstanding

### **Legal Debt Margin Information Last Ten Fiscal Years**

### (dollar amounts expressed in thousands) (unaudited)

ORS 287A.100 provides a debt limit on general obligation bonds of 2 percent of the real market value of all taxable property within the County's boundaries. This became effective January 1, 2008 superseding ORS 287.054.

		2025		2024		2023		2022
Real market value	\$	206,698,236	\$	210,676,846	\$	208,981,196	\$	194,225,707
Debt limit rate		2.00%		2.00%		2.00%		2.00%
Debt limit		4,133,965		4,213,537		4,179,624		3,884,514
Less bonded debt at June 30		214,120		261,090		306,240		349,405
Legal debt margin	\$	3,919,845	\$	3,952,447	\$	3,873,384	\$	3,535,109
Total net debt applicable to the limit as								
a percentage of debt limit.		5.18 %	<b>6</b>	6.20	<b>%</b>	7.33	%	8.99 %
ORS 287A.105 provides a debt limit or within the County's boundaries. This be				1			of al	l taxable property
Real market value	\$	206,698,236	\$	210,676,846	\$	208,981,196	\$	194,225,707
Debt limit rate		1.00%		1.00%		1.00%		1.00%
Debt limit		2,066,982		2,106,768		2,089,812		1,942,257
Less bonded debt at June 30		201,013		218,097		241,240		237,578
Legal debt margin	\$	1,865,969	\$	1,888,671	\$	1,848,572	\$	1,704,679
Total net debt applicable to the limit as a percentage of debt limit.		9.72 %	ó	10.35 %	6	11.54	%	12.23 %
ORS 238.694 provides a debt limit on taxable property within the County's bo			nce j	pension liabilities	s of	5 percent of the r	real m	narket value of all
Real market value Debt limit rate	\$	206,698,236	\$	210,676,846	\$	208,981,196	\$	194,225,707
		5.00%		5.00%	_	5.00%		5.00%
Debt limit Less bonded debt at June 30		10,334,912 22,324		10,533,842 27,098		10,449,060 31,979		9,711,285 36,968
	•		Φ		Φ.		•	
Legal debt margin	\$	10,312,588	\$	10,506,744	\$	10,417,081	\$	9,674,317
Total net debt applicable to the limit as								

Source: Current and prior years' financial statements, Multnomah County Division of Assessment and Taxation

0.22 %

0.26 %

0.31 %

0.38 %

a percentage of debt limit.

	2021		2020		2019		2018		2017		2016		
\$	184,073,899	\$	176,570,949	\$	172,752,206	\$	158,551,847	\$	139,355,901	\$	119,581,740		
	2.00%		2.00%		2.00%		2.00%		2.00%		2.00%		
	3,681,478		3,531,419		3,455,044		3,171,037		2,787,118		2,391,635		
	387,000		<u> </u>		<u>-</u>		<u>-</u>		<u>-</u> _		5,905		
\$	3,294,478	\$	3,531,419	\$	3,455,044	\$	3,171,037	\$	2,787,118	\$	2,385,730		
	10.51 %		- %		- %	 ó	- %	<u> </u>	- %		0.25 %		
\$	184,073,899	\$	176,570,949	\$	172,752,206	\$	158,551,847	\$	139,355,901	\$	119,581,740		
	1.00%		1.00%		1.00%		1.00%		1.00%		1.00%		
	1,840,739		1,765,709		1,727,522		1,585,518		1,393,559		1,195,817		
	256,922		344,351		273,440		290,990		140,085		150,690		
\$	1,583,817	\$	1,421,358	\$	1,454,082	\$	1,294,528	\$	1,253,474	\$	1,045,127		
	13.96 %		19.50 %		15.83 %	ó	18.35 %	ó	10.05 %	)	12.60 %		
\$	184,073,899 5.00%	\$	176,570,949 5.00%	\$	172,752,206 5.00%	\$	158,551,847 5.00%	\$	139,355,901 5.00%	\$	119,581,740 5.00%		
	9,203,695		8,828,547		8,637,610		7,927,592		6,967,795		5,979,087		
_	42,066	Φ.	47,274	Φ.	52,593	_	74,793		94,263	_	111,248		
\$	9,161,629	\$	8,781,273	\$	8,585,017	\$	7,852,799	\$	6,873,532	\$	5,867,839		
	0.46 % 0.54 9		0.54 %	, )	0.61 %	ó	0.94 %	% 1.35 %			1.86 %		

#### **MULTNOMAH COUNTY, OREGON**

### Demographic and Economic Statistics Last Ten Fiscal Years

# (dollar amounts expressed in thousands, except per capita) (unaudited)

June 30,	Population (1)	Personal Income (2)	Per Capita Income (2)	PMSA* Unemployment Rate (3)
2016	790,670	\$ 41,194,678	\$ 51,508	5.1 %
2017	803,000	44,261,075	54,726	3.8
2018	813,300	46,966,887	57,850	3.6
2019	821,730	49,399,774	60,773	3.9
2020	829,560	52,080,033	63,852	8.0
2021	812,563	56,502,646	70,311	4.7
2022	810,242	55,618,917	69,954	3.6
2023	805,007	59,837,123 (4)	75,772 (4)	3.5
2024	801,557	N/A	N/A	4.0
2025	N/A	N/A	N/A	4.6

N/A: Data was not available for this calendar year.

<sup>\*</sup> Portland Metropolitan Statistical Area

<sup>(1)</sup> Population Research Center, PSU, 2025 data expected by 11/30/2025

<sup>(2)</sup> US BEA, Dept of Commerce, Bureau of Economic Analysis

<sup>(3)</sup> OLMIS, Oregon Labor Market Information System

<sup>(4)</sup> Most recent information available is December 2023

### **MULTNOMAH COUNTY, OREGON**

# Principal Employers Current Year and Nine Years Ago (unaudited)

Fisca	l Vear	2024	-2025

			Percentage of Total PMSA*
<b>Employer</b>	Employees	Rank	<b>Employment</b>
Oregon Health & Science University	20,947	1	1.70 %
Intel Corporation	20,000	2	1.62
Providence Health & Services	19,221	3	1.56
Kaiser Permanente	13,308	4	1.08
Amazon	11,000	5	0.89
Nike, Inc.	10,500	6	0.85
Portland Public Schools	7,195	7	0.58
Beaverton School District	5,685	8	0.46
City of Portland	5,224	9	0.42
Multnomah County	4,528	10	0.37
Total	117,608		9.53 %

Total PMSA\* employment 1,233,600 (1)

Fiscal Year 2015-16

Employer	Employees	Rank	Percentage of Total PMSA* Employment
Intel Corporation	19,500	1	1.70 %
Providence Health System	17,378	2	1.52
Oregon Health and Science University	15,424	3	1.35
Fred Meyer Stores	11,200	4	0.98
Kaiser Permanente Northwest	10,269	5	0.90
Legacy Heath System	9,300	6	0.81
Nike, Inc.	8,500	7	0.74
Portland Public Schools	7,678	8	0.67
Multnomah County	6,189	9	0.54
City of Portland	5,667	10	0.49
Total	111,105		9.70 %

Total PMSA\* employment 1,145,200

(1) As of July 2025

Source: State of Oregon Employment Department, Portland Business Journal and Chamber of Commerce

<sup>\*</sup> Portland Metropolitan Statistical Area (PMSA)

### **MULTNOMAH COUNTY, OREGON**

## Full Time Equivalent (FTE) County Employees by Function/Program and Bargaining Unit (dollar amounts expressed in thousands) (unaudited)

_	2025	2024	2023 (1)
Function/Program			
Governmental activities:			
General government	910	914	900
Health services	896	868	843
Social services	1,070	1,048	1,051
Public safety and justice	1,393	1,395	1,403
Community services	66	55	45
Library	536	504	487
Roads and bridges	100	106	98
Total governmental activities	4,971	4,890	4,827
Business-type activities:			
Health Department FQHC	681	637	601
Behavioral health	-	-	-
Total business-type activities	681	637	601
Total primary government budgeted FTE	5,652	5,527	5,428
MULTNOMAH COUNTY EMPLOYEES			
Management and exempt	966	918	883
Bargaining units:			
Multnomah County Employees Union -			
Local 88 and Physicians & Psychiatrists Unit - Local 88-2,			
AFSCME AFL-CIO	3,693	3,583	3,475
International Brotherhood of Electrical Workers (IBEW) - Local 48,			
AFL-CIO	28	28	26
International Union of Operating Engineers - Local 701, AFL-CIO	19	17	15
International Union of Painters and Allied Trades - District			
Council 5, Local 1094, AFL-CIO	-	=	1
Multnomah County Corrections Deputy Association (MCCDA)	367	382	387
Multnomah County Deputy Sheriff's Association (MCDSA)	119	114	120
Oregon Nurses Association (ONA)	166	147	149
Multnomah County Employees Union - Juvenile Custody Services			
Specialists Unit (JCSS) - Local 88-6, AFSCME AFL-CIO	45	45	48
Multnomah County Prosecuting Attorneys Association	87	89	84
Federation of Oregon Parole and Probation Officers (FOPPO)	89	97	100
Total bargaining units	4,613	4,502	4,405
Temporary County employees	44	80	113
Total actual County employees	5,623	5,500	5,401
(1) 2022 and 2023 were undeted in 2024		- /	-, *-

2022 (1)	2021	2020	2019	2018	2017	2016
825	817	812	798	767	669	679
806	1,372	1,295	1,312	1,439	1,373	1,411
1,022	920	769	735	639	643	682
1,383	1,390	1,439	1,463	1,536	1,472	1,531
37	17	15	17	183	88	78
504	340	354	369	545	515	504
100	95	115	124	102	110	128
4,677	4,951	4,799	4,818	5,211	4,870	5,013
582	-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u> _	<u>=</u> _	1	3	3
582		<u>-</u>		1	3	3
5,259	4,951	4,799	4,818	5,212	4,873	5,016
846	791	796	782	796	816	778
3,385	3,648	3,112	3,260	3,081	3,081	3,217
26	28	21	24	23	24	19
16	15	15	15	16	15	14
1	1	-	1	1	1	1
383	395	332	409	411	420	433
109	111	95	124	126	113	110
149	258	238	224	208	186	229
52	105	91	108	58	59	62
81	73	68	72	74	75	77
102	109	92	122	122	128	129
4,304	4,743	4,064	4,359	4,120	4,102	4,291
107	5.500	59	105	256	489	1,119
5,257	5,598	4,919	5,246	5,172	5,407	6,188

#### MULTNOMAH COUNTY, OREGON Operating Indicators by Function/Program Last Ten Fiscal Years (unaudited)

FUNCTION/PROGRAM	2025	2024	2023
Governmental Activities:			
General Government			
Number of property tax accounts - residential	236,433	235,263	234,303
Number of property tax accounts - personal	10,734	11,097	11,441
Number of property tax accounts - commercial	14,101	14,182	14,295
Number of marriage licenses issued	6,339	5,744	6,263
Health Services			
Total clinic visits (a)	=	=	=
County residents who rate their health good or better	88 %	87 %	87 %
Environmental health inspections	13,935	11,919	12,320
Women, infants, and children (WIC) served in the WIC program	19,202	19,662	20,045
Flu vaccinations at health clinics	12,087	10,459	19,321
Social Services			
Households that have received assistance with energy bills	21,692	18,193	31,015
Clients with developmental disabilities served	1,087	3,012	2,717
Senior and physically disabled clients served	2,796	2,641	2,582
Alcohol and drug treatment clients	3,942	2,266	2,051
Early childhood mental health clients	6,393	4,713	5,483
Families and children served in early childhood programs	1,431	1,544	2,106
Students enrolled in extended day school activities	18,199	16,397	16,472
People newly placed in housing	5,330	5,477	4,266
Total people enrolled in housing programs	15,417	15,074	13,686
Total people enrolled in prevention programs	17,062	18,802	30,087
Public Safety and Justice			
Sheriff:			
Responses to calls for services	45,276	58,572	57,084
Number of arrests (parts 1, 2 and 3 crimes)	2,879	3,146	2,350
Corrections:			
Number of inmates booked	20,666	19,531	15,142
Average daily jail population	815	902	854
Average length of jail stay in days	19	17	21
Number of transports to courthouse	5,245	4,773	4,488
Juvenile:			
Youth admitted to detention center	234	233	241
Monthly average length of stay in days in youth detention center	25	26	26
Community service hours completed	1,277	642	830
Monthly average number of youth on supervision/probation	435	390	344

<sup>(</sup>a) Beginning in 2022, clinics were transferred from Health Services in governmental activities to Health Department FQHC in business-type activities.

Sources: Multnomah County Departments, Service Efforts and Accomplishments Social and Health Services, Service Efforts and Accomplishments Public Safety, current and prior year financial statements

<sup>(</sup>b) Corrected count from Students enrolled in extended day school activities

<sup>(</sup>c) Corrected count from Families served in early childhood programs

<sup>(</sup>d) Beginning in 2022 Joint Office of Homeless Services

<sup>(</sup>e) Values updated in fiscal year ended June 30, 2024

2022	2021	2020	2019	2018	2017	2016
233,838	233,211 (e)	232,436 (e)	233,744 (e)	232,503 (e)	231,873	243,358
11,544	11,988 (e)	12,228 (e)	35,535 (e)	50,251 (e)	61,078	65,070
14,327	14,450 (e)	14,586 (e)	17,590 (e)	17,673 (e)	17,852	33,574
5,732	4,551	5,891	6,825	6,906	7,676	7,899
<del>-</del>	258,226	236,451	289,493	314,865	328,255	312,735
84 %	84	84 %	84 %	86 %	86 %	85 %
10,272	5,804	10,438	14,156	14,733	14,574	13,425
19,141	18,851	17,601	21,290	22,613	24,458	25,706
9,448	10,442	10,440	15,225	15,875	16,028	18,052
18,834	18,834	14,567	18,156	17,287	17,555	21,169
2,606	2,702	4,569	6,072	6,033	5,706	5,566
2,340	2,360	216	N/A	N/A	N/A	N/A
2,087	2,205	N/A	3,953	3,925	3,519	2,450
4,715	3,566	3,587	3,623	3,642	3,644	5,564
2,143 (b)	8,936	1,505	869	998	935	1,291
21,888 (c)	75,837	19,202	22,598	22,383	24,552	31,589
4,406 (d)	75,057	17,202	22,570	22,303	21,332	31,507
13,190 (d)						
35,549 (d)						
57,807	55,369	60,026	64,426	63,310	56,661	59,063
2,532	2,639	3,174	3,657	3,374	3,234	3,136
12,854	12,080	24,294	31,971	31,795	30,896	34,421
795	734	988	1,074	1,087	1,077	1,193
23	20	14	13	13	13	13
3,885	2,236	5,923	14,410	15,793	19,335	19,035
179	200	362	456	539	1,304	1,504
30	42.0	22.0	15.5	24.1	12	12
1,184	2,012	7,592	5,530	6,395	2,890	3,780
303	385	533	546	75	315	343

(continued)

#### MULTNOMAH COUNTY, OREGON Operating Indicators by Function/Program Last Ten Fiscal Years (unaudited)

continued) FUNCTION/PROGRAM	2025	2024	2023
Public Safety and Justice (continued)			
Adult:			
Community service hours completed	23,220	20,013	14,529
Adults participating in educational classes	-	-	-
Clients receiving GEDs	-	-	-
Average no. adults on probation & post-prison supervision/month	4,249	4,127	4,184
District Attorney:			
Cases of adult criminal activity prosecuted	10,428	9,327	7,052
Juvenile delinquency cases prosecuted	234	501	409
Hours of Community Court community service completed	-	-	-
<b>Community Services</b>			
Number of registered voters	576,399	571,720	560,352
Number of votes cast in last general election (a)	418,932	210,579	368,674
Percent of registered voters who voted in last general election	73 %	37 %	66
Animal control - total intake - dogs and cats	6,383	5,722	5,278
Bike lanes and legends (linear) (b)	7	7	7
Library			
New library cards issued annually	54,110	48,443	50,747
Total circulation	17,590,104	16,980,735	16,723,993
Borrowers who used their cards in last three years (c)	369,377	350,602	347,856
Library satisfaction (d)	91.0 %	N/A %	97.0
Web site visits/hits	2,775,897	2,659,941	2,896,302
Business-type Activities:			
Health Department FQHC			
Total clinic visits (e)	224,404	211,615	207,338
Dunthorpe-Riverdale Service District No. 1			
Sewage disposal - number of accounts	571	571	571
Mid-Multnomah County Street Lighting Service District No. 14			
Lighting - number of accounts	7,895	7,876	7,962

<sup>(</sup>a) Community Service general elections are held in November on even years.

Sources: Multnomah County Departments, Service Efforts and Accomplishments Social and Health Services, Service Efforts and Accomplishments Public Safety, current and prior year financial statements

<sup>(</sup>b) Beginning in fiscal year 2023, Department of Community Services began tracking data related to bike path improvements

<sup>(</sup>c) Cardholder count is lower due to correction of a long-standing overcount.

<sup>(</sup>d) Library satisfaction is from a patron survey beginning in 2012 (not taken in 2020, 2021, 2022, and 2024). Satisfaction rating is percent of respondents that found library materials of interest starting in fiscal year 2004.

<sup>(</sup>e) Beginning in 2022, clinics were transferred from Health Services in governmental activities to Health Department FQHC in business-type activities

2022	2021	2020	2019	2018	2017	 2016
11,328	576	19,897	31,424	30,915	38,273	59,580
-	-	-	-	-	203	225
4,445	5,535	7,366	7,615	8,125	29 8,463	27 8,666
6,529	5,873	10,375	12,525	12,562	12,870	15,111
357	434	729	893	855	838	808
-	8	1,010	2,260	2,916	2,925	3,589
558,106	571,448	539,385	531,729	513,498	505,145	466,964
203,930	467,632	278,072	383,325	157,932	404,059	302,584
37 %	82					69
3,946	2,939	4,376	5,552	5,382	5,810	5,728
54.712	50.555	47.047	50.554	52.605	56.010	50.026
54,713 16,506,308	52,555 12,156,497	47,847 14,784,837	52,554 18,349,763	52,685 18,554,896	56,019 18,728,761	59,026 19,221,448
361,923	388,868	404,587	416,935	465,828	444,459	436,476
N/A	N/A	N/A				97.0
2,711,344	2,747,237	2,885,016	3,717,521	3,868,361	4,267,424	4,810,497
271,971	-	-	-	-	-	
567	568	567	565	566	595	595
7,876	7,895	7,895	7,923	7,928	7,894	7,934

# MULTNOMAH COUNTY, OREGON Capital Asset and Infrastructure Statistics by Function/Program Last Ten Fiscal Years (unaudited)

FUNCTION/PROGRAM	2025	2024	2023	
Governmental Activities:				
General Government				
Buildings owned	92	91	91	
Buildings leased	70	72	74	
Automobiles	267	280	280	
Vehicles (excluding automobiles)	384	361	354	
Heavy equipment	265	215	210	
Health Services				
Health and dental centers	9	9	9	
School based health centers	9	9	9	
Social Services				
Aging and disability offices	<del></del> 7	5	6	
Joint Office of Homeless Services:				
Owned	11	9	10	
Leased	5	6	5	
Public Safety and Justice				
Sheriff:				
Vehicular patrol units	99	93	85	
Number of employees (sworn and civilian)	783	781	747	
River patrol offices	5	4	5	
Corrections:				
Jails:				
Facilities	2	2	2	
Population capacity	1,130	1,130	1,117	
Community Justice:	•	ŕ	ŕ	
Adult probation and parole offices	6	5	5	
Adult housing program offices	<del>-</del>	_	_	
Juvenile counseling offices	2	2	2	
Library				
Regional branches		5	5	
Neighborhood branches	14	13	13	
Leased branches	5	5	5	
Roads, Bridges and Bike Path Improvements				
Miles of streets maintained by County:				
Paved	264	264	263	
Unpaved	6	6	6	
Bridges:	· ·	-	-	
Major	6	6	6	
Minor	22	22	23	
Bike path improvements (a):				
Traffic signals with pedestrian buttons	31	30	30	
Pedestrian crossing / crosswalk signals	9	9	9	
Bike / pedestrian traffic signs	200	200	200	
Curb / ADA ramps	676	643	643	
Caro / MDM ramps	070	UTJ	UTJ	

<sup>(</sup>a) Beginning in fiscal year 2023, Department of Community Services began tracking data related to Bike-path improvements.

2016	2017	2018	2019	2020	2021	2022
76	79	80	80	80	80	89
57	56	61	62	62	62	71
311	294	293	287	270	268	279
303 80	303 80	321 93	339 95	340 174	354 173	354 181
00	00	73	73	1/4	173	101
8	8	8	8	7	7	8 9
13	12	12	12	10	11	9
5	5	8	9	9	6	6
_	_	_	_	_	_	_
-	-	-	-	-	-	-
78	71	78	90	92	96	107 (b)
781	764	774	768	773	748	734
2	2	3	4	3	4	3
2	2	2	2	2	2	2
1,310	1,251	1,086	1,074	1,192	1,117	1,117
5	4	6	5	5	5	5
1	- 1	2	2	2	2	2
1	1	L	2	2	2	2
5	5	5	5	5	5	5
13	13	13	13	13	13	13
6	6	6	6	6	5	5
269	269	274	274	274	262	262
268 29	268 29	274 24	274 24	274 24	263 6	263 6
6 20	6 20	6 19	6 20	6 20	6 23	6 22
20	20	19	20	20	23	22
-	-	-	-	-	-	-
-	<del>-</del> -	<del>-</del>	-	-	-	<del>-</del>
-	-	-	-	-	-	-
(continued)						

# MULTNOMAH COUNTY, OREGON Capital Asset and Infrastructure Statistics by Function/Program Last Ten Fiscal Years (unaudited)

(continued)			
FUNCTION/PROGRAM	2025	2024	2023
Business-type Activities:			
Dunthorpe-Riverdale Service District No. 1			
Pump stations	1	1	1
Miles of sewer (approximate)	15	15	15
Mid-Multnomah County Street			
Lighting Service District No. 14			
Street lighting - lights and poles	4,986	4,937	4,935

Source: Multnomah County Departments

2022	2021	2020	2019	2018	2017	2016
1 15						
4,931	4,912	4,786	4,779	4,738	4,742	4,742

# **AUDIT COMMENTS AND DISCLOSURES**

• Report of Independent Auditors Required by Oregon State Regulations



# Report of Independent Auditors Required by Oregon State Regulations

The Board of Commissioners Multnomah County, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, the aggregate remaining fund information, and the respective budgetary comparisons for the General Fund, Federal/State Program Fund, Supportive Housing Fund, and Preschool for All Program Fund of Multnomah County, Oregon (Multnomah County) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Multnomah County's basic financial statements, and have issued our report thereon dated November 13, 2025. Our report includes a reference to other auditors who audited the financial statements of The Library Foundation, a discretely presented component unit, as described in our report on Multnomah County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Compliance**

As part of obtaining reasonable assurance about whether Multnomah County's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including provisions of Oregon Revised Statutes (ORS) as specified in Oregon Administrative Rules (OAR) 162-010-0000 to 162-010-0330, of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to, the following:

- Accounting records and internal control
- Public fund deposits
- Indebtedness
- Budget
- Insurance and fidelity bonds
- Programs funded from outside sources

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- Highway funds
- Investments
- Public contracts and purchasing

In connection with our testing, nothing came to our attention that caused us to believe Multnomah County was not in substantial compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of ORS as specified in OAR 162-010-0000 through 162-010-0330 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Multnomah County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Multnomah County's internal control. Accordingly, we do not express an opinion on the effectiveness of Multnomah County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. Accordingly, this communication is not suitable for any other purpose.

This report is intended solely for the information and use of the Board of Commissioners and management of Multnomah County and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Ashley Osten, Principal for Baker Tilly US, LLP

Ashley Osten

Portland, Oregon November 13, 2025