

**Dunthorpe-Riverdale Service District No. 1  
A Component Unit of  
Multnomah County, Oregon**

**Financial Statements and Reports of  
Independent Auditors**

**For the Fiscal Years Ended June 30, 2021 and 2020**



Prepared by:  
Department of County Management  
Eric J. Arellano, Chief Financial Officer  
501 SE Hawthorne Blvd, Suite 531  
Portland, Oregon 97214

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**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
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## **INTRODUCTORY SECTION**

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Department of County Management  
Finance and Risk Management

Office of the Chief Financial Officer  
501 SE Hawthorne Blvd. Suite 531  
Portland, Oregon 97214

Eric Arellano  
Chief Financial Officer

Phone: 503-988-6718  
Email: [eric.j.arellano@multco.us](mailto:eric.j.arellano@multco.us)

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December 16, 2021

Honorable County Chair, Board of County Commissioners  
and citizens of Multnomah County, Oregon

## INTRODUCTION

We are pleased to submit the Component Unit Financial Report (CUFR) for Dunthorpe-Riverdale Service District No. 1 of Multnomah, Oregon, (the District), for the fiscal years ended June 30, 2021 and 2020. This report includes the opinion of our independent auditors, Moss Adams LLP.

We prepared this report for the Secretary of the State of Oregon as required under ORS 297.425. The District's financial statements are also included in the Annual Comprehensive Financial Report of Multnomah County (the County) as a blended component unit. This is necessary because the Board of County Commissioners of Multnomah County serves as the governing body and maintains overall financial accountability for the District.

Accounting principles generally accepted in the United States of America (U.S. GAAP) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the independent auditor's report.

## PROFILE OF THE DISTRICT

Dunthorpe-Riverdale Service District No. 1 was organized in 1964 under the provisions of ORS Chapter 451. The District's purpose was to finance the construction and operation of sanitary sewer systems in the southwest areas of the County, bordering the Willamette River and a small portion of northern Clackamas County. By 1970, the District had eliminated a major source of pollution in the Willamette River. Administration of the District is managed by the Multnomah County Department of Community Services with the sewer lines being maintained through an intergovernmental agreement with the City of Portland Bureau of Environmental Services. Sewage flow treatment is performed at Portland's Tryon Creek Wastewater Treatment Plant.

The District is accounted for as an enterprise fund. Enterprise funds generate revenue for operations by charging user fees to recover costs of providing goods and services to the public. The measurement focus is on a *flow of economic resources* and the *accrual basis of accounting* is used. Under the accrual basis of accounting, revenues are recorded at the time they are earned and expenses are recorded at the time the liabilities are incurred.

Oregon Budget Law requires the use of budgetary control. See pages 20-21 for the *Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual*.

### FACTORS AFFECTING FINANCIAL CONDITION

The District consists of approximately 566 households at June 30, 2021, which includes 19 in northern Clackamas County. District growth has stabilized due to substantial completion of municipal annexations. Operations are funded by user fees and connection charges sufficient to recover all costs of goods and services. The fees are collected via special assessments that are added to property tax bills for properties served by the District.

Prior to fiscal year 2021, the District's monthly per household rates had remained steady at \$130, and in fiscal year 2020, it increased 15.4 percent to \$150. In fiscal 2021, the rate increased by 13.3 percent to \$170. The rate increases were necessary to meet capital projects identified in the District Capital Plan. The District continues to maintain a strong working capital position while increasing its investment in capital assets. The following is summarized key financial data from current and prior years' financial statements:

	Year Ended June 30,				
	2021	2020	2019	2018	2017
Operating revenue	\$ 1,161,837	\$ 1,036,234	\$ 888,636	\$ 727,220	\$ 730,136
Depreciation expense	78,107	79,945	105,076	105,712	83,994
Operating income	400,571	328,953	91,793	39,707	81,674
Change in net position	419,536	358,431	120,444	56,657	91,611
Net working capital	1,855,340	1,277,022	923,524	845,485	989,791
Total assets	5,617,536	5,411,359	4,896,081	4,807,509	4,753,291
Total net position	5,454,239	5,034,703	4,676,272	4,555,828	4,499,171



**ACKNOWLEDGEMENTS**

We would like to acknowledge the help of the Finance and Risk Management Division staff, who contributed in the preparation of this report. We also want to thank the staff in the Department of Community Services for their contributions during the year.

Respectfully submitted,



Eric J. Arellano  
Chief Financial Officer



Cora Bell  
Deputy Chief Financial Officer



Samina S. Gillum  
Accounting Manager

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Principal Officers**

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BOARD OF COUNTY COMMISSIONERS\* AS OF JUNE 30, 2021

501 SE Hawthorne Blvd, 6<sup>th</sup> floor  
Portland, Oregon 97214

<b>Title</b>	<b>Name</b>	<b>Term Expires</b>
Chair of Board	Deborah Kafoury 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2022
Commissioner - District No. 1	Sharon Meieran 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2024
Commissioner - District No. 2	Susheela Jayapal 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2022
Commissioner - District No. 3	Jessica Vega Pederson 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2024
Commissioner - District No. 4	Lori Stegmann 501 SE Hawthorne Blvd, 6 <sup>th</sup> Floor Portland, OR 97214	12/31/2024

REGISTERED AGENT

Eric J. Arellano

REGISTERED OFFICE

501 SE Hawthorne Blvd, Suite 531  
Portland, Oregon 97214-3501

\* Governing body of Dunthorpe Riverdale Service District No. 1 reported on herein

## **FINANCIAL SECTION**

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## **Report of Independent Auditors**

The Board of County Commissioners  
Dunthorpe-Riverdale Service District No. 1

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Dunthorpe-Riverdale Service District No. 1 (the District), a component unit of Multnomah County, Oregon as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Dunthorpe-Riverdale Service District No. 1 as of June 30, 2021 and 2020, and the respective changes in its financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The schedule of revenues, expenditures, and changes in fund balances – budget and actual, schedules of special assessment transactions, and reconciliation of budgetary revenues to interest and tax/assessment collections (supplementary information), as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section (Principal Officials and transmittal letter) has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## **Reports on Other Legal and Regulatory Requirements**

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### ***Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations***

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our reported December 16, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

A handwritten signature in cursive script that reads "Ashley Oster".

For Moss Adams LLP  
Portland, Oregon  
December 16, 2021

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Dunthorpe-Riverdale Service District No. 1 (the District), we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, which can be found on pages 1-3 of this report.

### Financial Highlights

- The District's assets exceeded its liabilities at June 30, 2021, by \$5,454,239. Of this amount, \$1,855,341 is unrestricted and \$3,598,898 represents investment in capital assets. This positive amount represents an excess raised for future pump station repairs and improvements.
- The District's total net position increased by \$419,536 in fiscal year 2021 compared to a \$358,431 increase in fiscal year 2020. The overall change is due to the increase in monthly per household customer sewer user assessment fees for fiscal year 2021. The monthly per household rate gradually increased yearly up to \$170 in fiscal year 2021. The user fee increase was necessary to match the needs identified in the District Facilities Improvement Plan. Revenues exceeded expenses in fiscal year 2021, therefore net position increased, in a range consistent with prior years.
- Interest revenue was \$18,965 for fiscal year 2021 compared to \$29,478 for fiscal year 2020. In 2021, the current year decrease is due to significantly reduced interest rates over prior years.
- The District budgeted \$470,000 for capital outlay, although due to uncertainty explained below, nothing was expended. In fiscal year 2021, project improvements were planned to focus on the Tryon Creek pump station reconstruction and Elk Rock pump station. Capital work on the Tryon Creek pump station was suspended after budget adoption to allow the City of Lake Oswego to evaluate a new treatment facility design. The City of Lake Oswego must decide on the treatment facility's future before the pump station reconstruction can proceed. The District did not spend any of the \$150,000 budgeted to respond to emergency pipe repairs.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements include: 1) fund financial statements, and 2) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Enterprise fund.** The District is accounted for as an enterprise fund. Enterprise funds are used to account for operations (a) where the intent of the government is to fully recover costs of providing goods or services to the general public through user charges; or (b) where the governing body has decided that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

The District operates like a business receiving user charges for services rendered. It does not receive any funds from the State or the County other than assessments collected through property taxes. The District's statute projects that it collects fees necessary to prudently operate.

In fiscal year 2021, the fees increased from the prior fiscal year, going from \$150 per month per household to \$170. Fiscal year 2021 current and prior assessment fee collections generated \$1,157,811 of revenue, or a 13.8 percent increase above the prior fiscal year.

The basic enterprise fund financial statements can be found on pages 12-19 of this report.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the fund financial statements. The notes to the financial statements can be found on pages 15-19 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information. Supplementary information can be found on pages 20-23 of this report.

**Financial Analysis of the District.** Net position may serve over time as a useful indicator of a government's financial condition. As noted earlier, the District's total assets exceeded liabilities by \$5,454,239 at the close of the most recent fiscal year, an increase of \$419,536 over the prior year. At June 30, 2021, the District's largest portion of net position, \$3,598,898 or 66 percent, is investment in capital assets. The investment in capital assets represents the District's sanitary sewer system. The District uses these capital assets to provide services to its member households; consequently, these assets are not available for future spending.

**Dunthorpe-Riverdale Service District No. 1**  
**Net Position**  
**June 30,**

	<u>2021</u>	<u>2020</u>	<u>2019</u>
Current and other assets	\$ 2,018,638	\$ 1,653,678	\$ 1,143,333
Capital assets, net	3,598,898	3,757,681	3,752,748
Total assets	<u>5,617,536</u>	<u>5,411,359</u>	<u>4,896,081</u>
Current and other liabilities	<u>163,297</u>	<u>376,656</u>	<u>219,809</u>
Total liabilities	<u>163,297</u>	<u>376,656</u>	<u>219,809</u>
Net position:			
Investment in capital assets	3,598,898	3,757,681	3,752,748
Unrestricted	<u>1,855,341</u>	<u>1,277,022</u>	<u>923,524</u>
Total net position	<u>\$ 5,454,239</u>	<u>\$ 5,034,703</u>	<u>\$ 4,676,272</u>

**Dunthorpe-Riverdale Service District No. 1**  
**Changes in Net Position**  
**For the Year Ended June 30,**

	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Revenues</b>			
Operating revenues:			
Sewer assessments	\$ 1,157,811	\$ 1,017,400	\$ 888,636
Charges for services	4,026	13,834	-
Miscellaneous	-	5,000	-
Non-operating revenues:			
Investment earnings	<u>18,965</u>	<u>29,478</u>	<u>28,651</u>
Total revenues	<u>1,180,802</u>	<u>1,065,712</u>	<u>917,287</u>
<b>Expenses</b>			
Operating expenses:			
District operating expenses	<u>761,266</u>	<u>707,281</u>	<u>796,843</u>
Total expenses	<u>761,266</u>	<u>707,281</u>	<u>796,843</u>
Increase in net position	419,536	358,431	120,444
Beginning net position	<u>5,034,703</u>	<u>4,676,272</u>	<u>4,555,828</u>
Ending net position	<u>\$ 5,454,239</u>	<u>\$ 5,034,703</u>	<u>\$ 4,676,272</u>

The District's net position increased by \$419,536 during the current fiscal year compared to an increase of \$358,431 in fiscal year 2020 and an increase of \$120,444 in fiscal year 2019. The primary reasons for the increases in net position from fiscal years 2019 through 2021 are:

- Capital improvements were focused at the Tryon Creek pump station. Design work on the pump station is largely suspended, until the City of Lake Oswego and the City of Portland decide on the future of the Tryon Creek treatment facility. With the delay at Tryon Creek pump station, the District has started planning for construction improvements at the Elk Rock pump station.
- Operating revenues from fiscal year 2019 through fiscal year 2021 rose as the monthly service charge increased up \$130 in fiscal year 2019 to \$150 in fiscal year 2020 and \$170 in fiscal year 2021 per household. The rate is set to meet the planned capital improvement projects identified in the District's capital facility plan.

**Budgetary highlights.** Total budgeted expenditures for the District were \$1,183,000 for fiscal year 2021 compared to actual expenditures of \$601,219. Actual expenditures were under budget by \$581,781. The primary reason for this includes:

- The District remains committed to meeting the requirements of an intergovernmental agreement with the City of Portland for treatment, maintenance and capital improvements. City of Portland identifies anticipated capital needs for the District when the budget is developed. The under budget in expenditures occurs when capital projects managed by the City of Portland are delayed.

**Budget Information for Next Year.** The current service charge is \$170 per month for an individual home connection. For fiscal year 2022, the District budget was adopted with a monthly service charge increase to \$195 per month. The new rate provides the District with necessary operating resources to meet treatment, maintenance, and capital requirements for the period. The District's total adopted fiscal year 2022 budget is \$3,076,000. The District will continue to build the unrestricted net position of \$1,855,341, intended to support the District's capital program and ongoing repairs and maintenance. Future economic results of the District from COVID-19 are unknown.

**Capital assets.** The District's investment in capital assets as of June 30, 2021 amounts to \$3,598,898. This entire investment in capital assets is the sanitary sewer system. The net decrease in the District's investment in capital assets for the current fiscal year was \$158,783 or 4.2 percent. This includes current year capital decreases of \$80,676 and depreciation of \$78,107. Additional information on the District's capital assets can be found in Note III.C. *Capital assets.*

**Requests for Information.** This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the following address:

Multnomah County  
Department of County Management  
501 SE Hawthorne Blvd, Suite 531  
Portland, OR 97214-3501

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Statements of Net Position**

	<b>June 30,</b>	
	<b>2021</b>	<b>2020</b>
<b>ASSETS</b>		
Current assets:		
Cash and investments	\$ 1,996,631	\$ 1,631,196
Receivables:		
Special assessments, net	22,007	22,482
Total current assets	2,018,638	1,653,678
Noncurrent assets:		
Capital assets:		
Construction in progress	543,418	624,094
Other capital assets (net of accumulated depreciation)	3,055,480	3,133,587
Total noncurrent assets	3,598,898	3,757,681
Total assets	5,617,536	5,411,359
<b>LIABILITIES</b>		
Current liabilities (payable from unrestricted assets):		
Accounts payable	163,297	376,656
Total liabilities	163,297	376,656
<b>NET POSITION</b>		
Investment in capital assets	3,598,898	3,757,681
Unrestricted	1,855,341	1,277,022
Total net position	\$ 5,454,239	\$ 5,034,703

The notes to the financial statements are an integral part of these statements.

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Statements of Revenues, Expenses and Changes in Net Position**

	<u>Years Ended June 30,</u>	
	<u>2021</u>	<u>2020</u>
<b>OPERATING REVENUES</b>		
Sewer user assessments, current	\$ 1,148,105	\$ 1,008,912
Sewer user assessments, prior	9,706	8,488
Charges for services	4,026	-
Intergovernmental charges for services	-	13,834
Licenses and permits	-	5,000
Total operating revenues	<u>1,161,837</u>	<u>1,036,234</u>
<b>OPERATING EXPENSES</b>		
Cost of sales and services	632,500	605,509
Administration	50,659	21,827
Depreciation	78,107	79,945
Total operating expenses	<u>761,266</u>	<u>707,281</u>
Operating income	<u>400,571</u>	<u>328,953</u>
<b>NONOPERATING REVENUES</b>		
Interest revenue	18,965	29,478
Total nonoperating revenues	<u>18,965</u>	<u>29,478</u>
Change in net position	419,536	358,431
Total net position - beginning	<u>5,034,703</u>	<u>4,676,272</u>
Total net position - ending	<u>\$ 5,454,239</u>	<u>\$ 5,034,703</u>

The notes to the financial statements are an integral part of these statements.

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Statements of Cash Flows**

	<u>Years Ended June 30,</u>	
	<u>2021</u>	<u>2020</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers	\$ 1,212,971	\$ 1,056,291
Payments to suppliers	(947,178)	(492,316)
Net cash provided by operating activities	<u>265,793</u>	<u>563,975</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Sale (purchase) of capital assets	<u>80,676</u>	<u>(84,878)</u>
Net cash used by capital and related financing activities	<u>80,676</u>	<u>(84,878)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest received	<u>18,965</u>	<u>29,478</u>
Net cash provided by investing activities	<u>18,965</u>	<u>29,478</u>
Net decrease in cash and investments	365,434	508,575
Balances at beginning of the year	1,631,197	1,122,622
Balances at end of the year	<u>\$ 1,996,631</u>	<u>\$ 1,631,197</u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>		
Operating income	<u>\$ 400,571</u>	<u>\$ 328,953</u>
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	78,107	79,945
Changes in assets and liabilities:		
Receivables, net	475	(1,770)
Accounts payable	(213,360)	156,847
Total adjustments	<u>(134,778)</u>	<u>235,022</u>
Net cash provided by operating activities	<u>\$ 265,793</u>	<u>\$ 563,975</u>

The notes to the financial statements are an integral part of these statements.

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to Basic Financial Statements**  
**June 30, 2021 and 2020**

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**Note I. Summary of significant accounting policies**

**A. Reporting Entity**

Dunthorpe-Riverdale Service District No. 1 (the District) was organized in 1964 under the provisions of Oregon Revised Statutes (ORS) Chapter 451 to finance the construction and operation of sanitary sewer systems in the southwest unincorporated area of Multnomah County (the County), bordering the Willamette River and a small portion of northern Clackamas County. The Multnomah County Board of Commissioners (the Board) is the governing body of the District, as provided for by ORS 451.485.

The District is a blended component unit of Multnomah County and its financial activities are included in the basic financial statements of the County. The management of the District is handled by County management. The District serves the residents within its geographical boundaries and is governed by a board comprised of the County's elected Board. The rates for user charges for the District are approved by the Board. The District is reported as an enterprise fund.

**B. Measurement focus, basis of accounting, and financial statement preparation**

The District's basic financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The measurement focus is on the flow of economic resources. With this measurement focus, all assets and all liabilities associated with the operations are included on the Statement of Net Position.

Enterprise funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the District are charges to customers for sales and services. The District also recognizes as operating revenue the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). U.S. GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements.

The accompanying basic financial statements have been prepared for purposes of Oregon statutory reporting requirements. The accompanying financial statements are structured into the fund type as described below.



**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to Basic Financial Statements**  
**June 30, 2021 and 2020**

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Enterprise funds are used to account for revenues and expenses generally resulting from providing services for fees in connection with the fund's principal ongoing operations. Since the Board maintains overall financial accountability for the District, the financial statements of the District are included in the Annual Comprehensive Financial Report (ACFR) of the County, as an enterprise fund.

Information about the County's enterprise funds is included in the County's ACFR and may be obtained through the County's Finance and Risk Management Division at 501 SE Hawthorne Boulevard, Suite 531, Portland, OR 97214; or at: <https://multco.us/finance/financial-reports>.

**C. Assets, deferred outflows, liabilities, deferred inflows, and net position or fund balances**

***Cash and investments***

The District's cash and investments are deposited in the County's Local Government Investment Pool (the Pool). All of the District's cash and investments are included in the Pool rather than specific, identifiable securities. The District's share of County pooled cash and investments can be drawn upon demand, and therefore, the entire amount on deposit with the County is considered cash equivalents. Interest earned on pooled investments is allocated monthly based on the average daily cash balance of the District in relation to total investments in the pool. It is not practical to determine the investment risk, collateral, or insurance coverage for the District's share of these pooled investments.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, municipal bonds, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). Investments for the County, as well as for its component units, are reported at fair value. The LGIP operates in accordance with appropriate state laws and regulations.

Information about the pooled investments is included in the County's ACFR and may be obtained through the County's Finance and Risk Management Division at 501 SE Hawthorne Boulevard, Suite 531, Portland, OR 97214; or at: <https://multco.us/finance/financial-reports>.

***Receivables and payables***

The District's receivables are sewer user assessments, which are collected through the County's property tax system. The District's payables are monthly utility charges from the City of Portland for sewage treatment. The District calculates and records an allowance for doubtful accounts on assessments receivable, which is management's best estimate of amounts that will not be collected.

***Net position***

Net position is reported on the *Statement of Net Position*. Within net position, the investment in capital assets represents total capital assets less accumulated depreciation. The District does not report any external debt directly related to its capital assets. The remaining net position of the District is unrestricted.

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to Basic Financial Statements**  
**June 30, 2021 and 2020**

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***Capital assets***

The District's capital asset is a sewer system consisting of sewer lines and pumping facilities and is stated at historical cost at time of acquisition, or acquisition value on date donated for donated assets. Sewer system assets with a cost greater than \$10,000 and a useful life of three or more years are capitalized. Sewer system assets are depreciated on the straight-line method with an estimated useful life of 50 years for sewer lines and pumping facilities. Normal maintenance and repairs are expensed as incurred. Expenditures for major additions, improvements and replacements are capitalized. Gain or loss on retirement or disposal is reflected in the *Statement of Revenues, Expenses and Changes in Net Position*.

***Intergovernmental agreements***

The City of Portland provides sewer line and pump maintenance, transportation and sewage treatment for the District. In fiscal year 2007, the District requested that the City of Portland develop a Sanitary System Facilities Plan to help guide the District in making sound decisions for future management and improvement of the sanitary sewer system. The primary objective of the plan is to evaluate the condition of the existing sanitary system, evaluate the capacity requirements of the system, and to project capital improvements to be included in the next 20-year planning horizon.

***Use of Estimates***

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Note II. Stewardship, compliance, and accountability**

**A. Budgetary information**

The District's budget is prepared and adopted in accordance with Oregon local budget law. Certain adjustments are necessary to reconcile from the budgetary basis to the U.S. GAAP basis. All annual appropriations lapse at fiscal year-end. During the month of February each year, the District submits requests for appropriations to the County Chair so that a budget may be prepared. By May 15th, the proposed budget is presented to the Board for approval. The Board holds public hearings and a final budget must be prepared and adopted no later than June 30th.

The adopted budget is prepared by fund and department. The County's department managers may make transfers of appropriations within a department and fund. Transfers and changes (increases) of appropriations between departments or funds require the approval of the Board. The legal level of budgetary control, (i.e., the level at which expenditures may not legally exceed appropriations) is the fund and department level. The adopted budget is available at:

<https://multco.us/budget/dunthorpe-riverdale-sanitary-service-district-no-1-budget>

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to Basic Financial Statements**  
**June 30, 2021 and 2020**

**Note III. Detailed notes on the fund**

**A. Cash and investments**

The District's cash and investments reported on the *Statement of Net Position* represent the District's share of the County's cash and investment pool. The District's participation in the cash and investment pool is involuntary. Interest earnings from this pool are allocated to the District on a monthly basis. At June 30, 2021 and 2020, the District's share of the County's cash and investment pool totaled \$1,996,631 and \$1,631,196 respectively. The District's ending cash balance is pooled with the County's cash, and represents a portion of the year-end bank balances.

**B. Receivables**

	June 30,	
	2021	2020
Special assessments receivable:		
Sewer user assessments	\$ 27,890	\$ 24,283
Allowance for doubtful accounts	(5,883)	(1,801)
Total special assessments receivable	\$ 22,007	\$ 22,482

The allowance for doubtful accounts represents management's best estimate of receivable amounts that will not be collected. In determining the allowance, management considers historical write-offs as well as current economic factors.

**C. Capital assets**

Capital asset activity for the District for the year ended June 30, 2021 was as follows:

	Beginning Balance	Increases	Adjustments & Decreases	Ending Balance
Construction in progress	\$ 624,094	\$ -	\$ (80,676)	\$ 543,418
Sewer system	5,316,158	-	-	5,316,158
Accumulated depreciation	(2,182,571)	(78,107)	-	(2,260,678)
Sewer system assets, net	\$ 3,757,681	\$ (78,107)	\$ (80,676)	\$ 3,598,898

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Notes to Basic Financial Statements**  
**June 30, 2021 and 2020**

Capital asset activity for the District for the year ended June 30, 2020 was as follows:

	Beginning Balance	Increases	Ending Balance
Construction in progress	\$ 542,385	\$ 81,709	\$ 624,094
Sewer system	5,312,989	3,169	5,316,158
Accumulated depreciation	(2,102,626)	(79,945)	(2,182,571)
Sewer system assets, net	<u>\$ 3,752,748</u>	<u>\$ 4,933</u>	<u>\$ 3,757,681</u>

**D. Transactions with Multnomah County**

The County Department of Community Services provides operating management and planning for the District. General administrative functions are performed by other units of the County. All services are performed on an internal cost reimbursement basis. Reimbursements to the County were \$50,659 and \$21,827 for fiscal 2021 and 2020, respectively, and are included in the financial statement line item for Administration on the *Statement of Revenues, Expenses and Changes in Net Position*.

**Note IV. Other Information**

**A. Risk management**

As a component unit of the County, the District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County has established risk management programs for liability insurance coverage. The District is covered under the policies and programs insuring the County. The County maintains an internal service fund, the Risk Management Fund, to account for and finance its risks of loss. The County established risk management programs for liability and workers' compensation, whereby premiums are calculated on payroll expenses in all funds and are paid into the Risk Management Fund. The funds are available to pay claims, claim reserves, and reduce administrative costs of the program. These interfund premiums are used to offset the amount of claims reported in the Risk Management Fund. As of June 30, 2021, interfund premiums exceeded reimbursable expenses. Settlements have not exceeded the District's coverage balance for each of the past three fiscal years.

**B. Postemployment benefits and pension plans**

The District itself does not have any employees but is serviced by Multnomah County employees who are covered under the County's other postemployment benefits (OPEB) and pension plans. These plans include the pension plan, OPEB-RHIA, and OPEB-County Plan. The County's Annual Comprehensive Financial Report (ACFR) provides further details on these plans. The ACFR is posted online at: <https://multco.us/finance/financial-reports>.

**SUPPLEMENTARY INFORMATION SECTION**

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Supplementary Information for the**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual**

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The following Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual for the District is prepared on a budgetary basis which differs from accounting principles generally accepted in the United States of America and the accompanying component unit financial statements in the following respects:

- Capital outlay is reflected as an expenditure;
- Contributed capital, other than non-current assets, is reflected as revenue;
- Depreciation is not recorded;
- Advances from other funds are not recorded;
- Special assessment and property tax revenue is recognized as it becomes measurable and available;
- Expenses related to uncollectible accounts receivable are not recorded.

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual**  
**For the Year Ended June 30, 2021**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	
<b>REVENUES</b>				
Current assessments	\$ 1,130,000	\$ 1,130,000	\$ 1,146,543	\$ 16,543
Prior assessments	10,500	10,500	9,706	(794)
Charges for services	-	-	4,026	4,026
Interest	20,000	20,000	18,964	(1,036)
Total revenues	<u>1,160,500</u>	<u>1,160,500</u>	<u>1,179,239</u>	<u>18,739</u>
<b>EXPENDITURES</b>				
Current:				
Community services	1,133,000	1,133,000	601,219	531,781
Contingency	50,000	50,000	-	50,000
Total expenditures	<u>1,183,000</u>	<u>1,183,000</u>	<u>601,219</u>	<u>581,781</u>
Net change in fund balances	(22,500)	(22,500)	578,020	600,520
Fund balances - beginning	852,000	852,000	1,259,766	407,766
Fund balances - ending	<u>\$ 829,500</u>	<u>\$ 829,500</u>	<u>\$ 1,837,786</u>	<u>\$ 1,008,286</u>

Reconciliation to full accrual basis:

Capital assets, net of accumulated depreciation	3,598,898
Allowance for uncollectible accounts, assessments	(5,883)
Assessment revenues that were not available to fund current expenditures and therefore were not reported in the budgetary basis schedule	<u>20,619</u>
Net position as reported on the Statement of Revenues, Expenses and Changes in Net Position	<u>\$ 5,454,239</u>

**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Schedules of Special Assessment Transactions**  
**June 30, 2021 and 2020**

For the Year Ended June 30, 2021							
General Fund Special Assessment	Amounts Uncollected June 30, 2020	Levy/ Assessments as Extended by Assessor	Discounts Allowed	Interest Received	Cancellations and Adjustments	Interest and Tax/ Assessment Collections	Amounts Uncollected June 30, 2021
2020-2021	\$ -	\$ 1,193,493	\$ (30,275)	\$ 399	\$ (5,099)	\$ (1,143,040)	\$ 15,478
2019-2020	15,479	N/A	27	592	(1,294)	(8,870)	5,934
2018-2019	5,535	N/A	5	467	(208)	(2,820)	2,979
2017-2018	2,554	N/A	2	449	(83)	(1,859)	1,063
2016-2017	1,088	N/A	-	313	(27)	(1,128)	246
2015-2016 and prior years	2,447	N/A	-	139	(47)	(349)	2,190
	<u>\$ 27,103</u>	<u>\$ 1,193,493</u>	<u>\$ (30,241)</u>	<u>\$ 2,359</u>	<u>\$ (6,758)</u>	<u>\$ (1,158,066)</u>	<u>\$ 27,890</u>

For the Year Ended June 30, 2020							
General Fund Special Assessment	Amounts Uncollected June 30, 2019	Levy/ Assessments as Extended by Assessor	Discounts Allowed	Interest Received	Cancellations and Adjustments	Interest and Tax/ Assessment Collections	Amounts Uncollected June 30, 2020
2019-2020	\$ -	\$ 1,018,549	\$ (26,858)	\$ 336	\$ (4,328)	\$ (972,220)	\$ 15,479
2018-2019	13,274	N/A	3	523	(547)	(7,718)	5,535
2017-2018	5,448	N/A	1	333	(1,243)	(1,985)	2,554
2016-2017	2,488	N/A	(1)	412	(92)	(1,719)	1,088
2015-2016	1,414	N/A	-	409	(74)	(1,456)	293
2014-2015 and prior years	2,708	N/A	-	118	(402)	(270)	2,154
	<u>\$ 25,332</u>	<u>\$ 1,018,549</u>	<u>\$ (26,855)</u>	<u>\$ 2,131</u>	<u>\$ (6,686)</u>	<u>\$ (985,368)</u>	<u>\$ 27,103</u>



**DUNTHORPE-RIVERDALE SERVICE DISTRICT NO. 1**  
**(A component unit of Multnomah County, Oregon)**  
**Reconciliation of Budgetary Revenues to Interest and Tax/Assessment Collections**

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	2021	2020
<b>Revenues, per Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual:</b>		
Current year assessments - sewer	\$ 1,146,543	\$ 1,008,912
Prior year assessments - sewer	9,706	8,488
Assessment accrual, sixty-day tax, net	1,817	(32,032)
 <b>Interest and Tax/Assessment Collections, per Schedule of Special Assessment Transactions, see page 22</b>	 \$ 1,158,066	 \$ 985,368

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**REPORTS OF INDEPENDENT AUDITORS  
REQUIRED BY STATE STATUTES**

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## **Report of Independent Auditors on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Oregon Minimum Audit Standards***

Board of County Commissioners  
Dunthorpe-Riverdale Service District No. 1

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State the basic financial statements of Dunthorpe-Riverdale Service District No. 1 (the District), a component unit of Multnomah County, Oregon, as of and for the year ended June 30, 2021 and have issued our report thereon dated December 16, 2021.

### **Compliance**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules (OAR) 162-010-0000 to 162-010-0330, as set forth below, noncompliance with which could have a direct and material effect on the financial statements:

- The accounting records and related internal control structure.
- The use of various depositories to secure the deposit of public funds.
- The requirements relating to the preparation, adoption and execution of the annual budgets for fiscal years 2021 and 2022.
- The requirements relating to insurance and fidelity bond coverage.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Minimum Standards for Audits of Municipal Corporations*, prescribed by the Oregon Secretary of State.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



For Moss Adams LLP  
Portland, Oregon  
December 16, 2021

## **Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

The Board of County Commissioners  
Dunthorpe-Riverdale Service District No. 1  
Multnomah County, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Dunthorpe-Riverdale Service District No. 1 (the District), a component unit of Multnomah County, Oregon, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 16, 2021.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Moss Adams LLP*

Portland, Oregon  
December 16, 2021