

# CONSULTING PARTIES ADVISORY GROUP MEETING

**Meeting Date:** Friday, May 10, 2024  
**Location:** Virtual – MS Teams

**Time:** 8:00 AM to 10:00 AM

**Attendees:** *(mark x for attendance in field to the left next to the name)*

X	Chris Bailey, Confederated Tribes of the Grand Ronde Community	X	Bob Hadlow, Oregon Dept. of Transportation
	Briece Edwards, Confederated Tribes of the Grand Ronde Community	X	Roy Watters, Oregon Dept. of Transportation
	David Harrelson, Confederated Tribes of the Grand Ronde Community	X	Tom McConnell, Oregon Dept. of Transportation
X	Peter Hatch, Confederated Tribes of Siletz Indians	X	Sarah Jalving, State Historic Preservation Office
	Buddy Lane, Confederated Tribes of Siletz Indians		Kurt Roedel, State Historic Preservation Office
	Ashley Morton, Confederated Tribes of the Umatilla Indian Reservation		Tim Heron, City of Portland Bureau of Dev. Svcs, Historic Landmark Commission
	Robert Brunoe, Confederated Tribes of the Warm Springs Reservation	X	Hillary Adam, City of Portland Bureau of Dev. Svcs.
	Mars Galloway, Confederated Tribes of the Warm Springs Reservation	X	Brandon Spencer-Hartle, City of Portland Bureau of Dev. Svcs.
	Austin Smith Jr., Confederated Tribes of the Warm Springs Reservation		Laurie Jordan, Columbia River Inter-Tribal Fish Commission
	Casey Barney, Confederated Tribes and Bands of the Yakama Nation	X	Steve Dotterrer, Architectural Heritage Center
	Gregg Kiona, Confederated Tribes and Bands of the Yakama Nation		James Heuer, Architectural Heritage Center
	Jessica Lally, Confederated Tribes and Bands of the Yakama Nation	X	Peggy Moretti, Architectural Heritage Center
	Noah Oliver, Confederated Tribes and Bands of the Yakama Nation		Nathan Holth, HistoricBridges.org
X	James Gordon, Cowlitz Indian Tribe		Lynn Fuchigami, Japanese American Museum of Oregon
X	David Clarke, Federal Highway Administration HQ		John Czarnecki, New Traditional Architecture
X	Misty Thorsgard, Federal Highway Administration	X	Kim Moreland, Oregon Black Pioneers
	Thomas Parker, Federal Highway Administration		Kerry Tymchuck, Oregon Historical Society
	Shaneka Odom, Federal Highway Administration		Nicole Possert, Restore Oregon
	Mandy Ranslow, Advisory Council on Historic Preservation		Representative, Willamette Light Brigade
	Astrid Liverman, National Park Service	X	Ed Wortman, Author and Historian
X	Doug Wilson, National Park Service	X	Sharon Wood Wortman, Author and Historian
	David Louter, National Park Service	X	Stella Funk Butler, Gresham Coalition of Neighborhoods
	Elaine Jackson-Retondo, National Park Service		

X	Megan Neill, Multnomah County	X	Steve Drahota, Design Team
X	Jill Wolf, Multnomah Country	X	Christina Tomaselli, Design Team
	Sarah Hurwitz, Multnomah County	X	Brian Bauman, Design Team
X	Gigi Cooper, Owner's Representative	X	Jen Hughes, Design Team
X	James Hencke, Owner's Representative	X	Adam Alsobrook, Design Team
	Suzanne Carey, Owner's Representative		David Ellis, Design Team
X	Brandy Steffen, Design Team (Facilitator)	X	Cassie Davis, Design Team

## MEETING AGENDA

Agenda Topic	Presenter	Duration
Welcome, Introductions, and Purpose of the Advisory Group	Bob/Roy	10 Min
Meeting Approach	Brandy	5 Min
Review Advisory Group Charter	Brandy	20 Min
EQRB Project Update	Megan	20 Min
Review EQRB Section 106 Programmatic Agreement <ul style="list-style-type: none"> <li>Adverse Effects to Burnside Bridge</li> <li>Mitigation Items</li> <li>Advisory Group</li> <li>Affects to Historic District</li> <li>Tribal Coordination</li> <li>Archaeology</li> </ul>	Bob/Roy	30 Min
Review Advisory Group Work Plan	Jen	20 Min
Questions	Brandy	10 min
Next Steps	Brandy	5 Min

## MEETING NOTES

### Welcome, Introductions, and Purpose of Advisory Group

#### *Purpose*

- To provide input on the implementation of the mitigation to resolve the adverse effect to the Burnside Bridge as described in Stipulation II of the Section 106 Programmatic Agreement (PA).
- To provide input on design developments as they relate to the Skidmore/Old Town Historic District, which is a National Historic Landmark.

#### Meeting Approach

- Brandy Steffen (Design Team) walked through the meeting approach.
- Advisory Group (AG) members will let Brandy Steffen ([brandy.steffen@jla.us.com](mailto:brandy.steffen@jla.us.com)) know in advance if they are not able to participate and will reach out to her if they have any questions between meetings.

## Review Advisory Group Charter

- This AG term begins Spring 2024 through 2031 (or opening of the new bridge).
- The final responsibility parties for Section 106 compliance are Federal Highway Administration (FHWA) and Oregon Department of Transportation (ODOT).
- Input from this AG would be appreciated. AG members will be asked to endorse the Charter at the next meeting in June.
- **ACTION** AG members to review the AG Charter and provide suggested changes or questions to Brandy Steffen ([brandy.steffen@jla.us.com](mailto:brandy.steffen@jla.us.com)) before 5/31.
- Any media contact should be made through Sarah Hurwitz at Multnomah County (971-500-3311, [sarah.hurwitz@multco.us](mailto:sarah.hurwitz@multco.us)).
- David Clarke (FHWA HQ) asked how long-term mitigation will be consistent with state and county leadership changes over the course of the project.
  - Megan Neill (Multnomah County) noted the Project Team will onboard new elected officials as they have during earlier project phases.
  - Roy Watters (ODOT) noted that the state is a signatory to the PA and committed to fulfilling those commitments.

## EQRB Project Update

- Megan Neill (Multnomah County) recapped the overall project schedule. The Project Team are still seeking additional funding for the construction phase, which may start as early as 2026. A quarter to a third of the construction phase is funded.
- David Clarke (FHWA HQ) – for design, I want everyone to be aware of a concept called value engineering where designers can make changes to design. The Project Team will need to review for opposition to Section 106 commitments if design changes happen and who is performing quality assurance/quality control/checking.
- Megan Neill (Multnomah County) recapped the preferred alternative (west approach girder), movable span bascule, and east approach cable-stayed or tied arch. Low profile on the west end avoids impact to the historic district and a long span, requiring a large structure above deck on east end, avoids highly liquefiable soil on the east side.
- Project Team includes Multnomah County who own the Burnside Bridge, the Owner's Representative team led by David Evans & Associates, the Construction Manager/General Contractor (CM/GC) led by Burnside Bridge Partners, the Specialty Bridge Architect (BEAM), and the Design Team led by HDR. The CM/GC help develop the project cost estimate during the Design Phase.
- Sarah Jalving (State Historic Preservation Office) - For everyone's sake, can we please refrain from using acronyms?
- Peggy Moretti (Architectural Heritage Center) - What's the difference between the Specialty Bridge Architect and the Design Team?
  - The Specialty Bridge Architect (BEAM) focus on conceptual design of cable-stayed and tied arch options for the east approach and bridge components for pier shape, operator house, etc.; the Design Team does everything else.

- Megan Neill (Multnomah County) - This summer there will be public engagement for bridge type and form options, next year there will be an opportunity to provide input on bridge aesthetic features. The Project also has a separate Community Design Advisory Group.

### Review EQRB Section 106 Programmatic Agreement

- Bob Hadlow (ODOT) provided a refresher on the PA signatories and components such as:
  - mitigating for adverse effect to the Burnside Bridge
  - minimizing construction vibratory effects on built historic resources
  - establishing guidelines for protection and treatment of built historic resources during construction
  - monitoring and documenting archaeological resources preconstruction and during construction
- Kim Moreland (Oregon Black Pioneers) - I think we should disclose that we have two Historic Landmark Commissioners in this AG, Peggy Moretti and Kimberly Moreland.

### Mitigation Items

- Design-related mitigation items include design development compatible with the Skidmore/Old Town National Historic Landmark District, continued coordinating with the City of Portland Historic Landmarks Commission, salvage and reuse options (rails and operator towers), interpretive displays for historic, social and civil importance, and three-dimensional scanning which will be available to the public.
  - Sarah Jalving (State Historic Preservation Office) – will the 3D scan get posted to a separate website or the existing Multnomah County EQRB Project website?
    - Multnomah County would like to work through this effort as part of this process. They have ideas that align with the PA and will follow up.
  - Peggy Moretti (Architectural Heritage Center) – The Oregon Encyclopedia is a good option for permanent documentation and sharing with public.
  - Bob Hadlow (ODOT) suggested that the AG take the time to re-read the mitigation from the PA as a refresher.
- David Clarke (FHWA) – when talking about design-related mitigation items, are these funded now or in future construction phase?
  - Megan Neill (Multnomah County) – Multnomah County has funding to cover all the mitigation items, timing of when to do these is to be determined.
- Pre-demolition mitigation items include video documentation, Historic American Engineering Record documentation, archival records, publication, public event, and 3D model.
- Kim Moreland (Oregon Black Pioneers) – is there a way the community could say goodbye to the bridge, like an event? Looking forward to a public event.
  - Bob Hadlow (ODOT) – there is a PA commitment for a public event.
  - David Clarke (FHWA HQ) – I have been to several public events for historic bridge replacement projects. Suggest a day of celebration and presentation, walk across/drive across the bridge to acknowledge the history of the bridge before construction and then another event when the new bridge is built. Also good for NEPA to make public aware of what is to come.
  - Multnomah County did similar events for the Sellwood Bridge which was replaced several years ago and will take any advice from David Clarke (FHWA). The public event will likely occur around the Burnside Bridge's 100-year anniversary.

- During construction mitigation items include updating the Wikipedia entry, developing an Oregon Encyclopedia entry, and developing an online pamphlet that is an update on the Burnside Bridge for *The Big and Awesome Bridges of Portland & Vancouver* book.

#### *Affects to Historic District*

- Peggy Moretti (Architectural Heritage Center) – was the impact of construction on area historic buildings considered (which I think would be part of mitigation and possible retrofitting to buildings)?
  - Megan Neill (Multnomah County) – yes, in the EQRB Combined Final Environmental Impact Statement/Record of Decision.
  - Brian Bauman (AE, HDR) – provisions for historic building and contributing resources. The project will avoid or minimize the effects from construction-related vibration on built historic properties. We will use vibration analysis to avoid harm and work with CM/GC to stay under vibration levels and will do monitoring during construction.
- Kim Moreland (Oregon Black Pioneers) – were vibrations below the bridge in the water considered and how it may impact the aquatic life?
  - Brian Bauman (AE, HDR) – this was a consideration and driver on how we approach the means and methods to protect aquatic life and water in general.

#### *Tribal Coordination*

- Roy Watters (ODOT) suggested reviewing the PA on the webpage (<https://www.multco.us/file/135228/download>).
- Ongoing commitments developing for the Design Phase.

#### *Archaeology*

- The Project Area is mostly paved and has a high probability for historic resources, including precontact occupation as well as for the historic development of Portland. Will be monitoring during construction (Archaeological Identification Monitoring and Treatment Plan specifies how we will be addressing and monitoring). We appreciate all the input from the State Historic Preservation Office and tribal representatives to develop a methodology to advance the Project while identifying and documenting discoveries during construction.

#### *Review Advisory Group Work Plan*

- Jen Hughes (Design Team) reviewed the Advisory Group Work Plan including the following:
  - Five meetings between now and Fall 2024
  - Five meetings between April 2025-Feb 2026
  - Eight meetings between March 2027 and April 2028
  - Design-related mitigation
  - Pre-demolition mitigation
  - During and after construction mitigation
  - Possible meeting(s) after these identified meetings.
  - Will also email requests for input from this AG.

#### *Questions*

- Doug Wilson (National Park Service) – focus on NHL district next time (6/14 and this time is perfect for scheduling).

- Sarah Jalving (State Historic Preservation Office) thanked the team for a thoughtful kickoff and looks forward to this committee.

### Next Steps

- June 14 is the next meeting of this AG.
- Meetings will occur the second Friday of the month.
- Meeting materials will be emailed to AG members and available on the AG webpage ([Consulting Parties Advisory Group Meeting Materials | Multnomah County \(multco.us\)](#)).
- **ACTION** AG members to send comments on the charter to Brandy Steffen ([brandy.steffen@jla.us.com](mailto:brandy.steffen@jla.us.com)) by 5/31/24.
- Roy Watters (ODOT) thanked the consultants for the presentation and work and thanked the AG attendees for participating.
- Bob Hadlow (ODOT) – It was great to see you again after all your hard work helping us to get the PA put together and signed; we are now carrying out provisions in the PA. This is exciting!