

# LPSCC

Local Public Safety Coordinating Council  
MULTNOMAH COUNTY, OREGON

## July 2017 – June 2018 Report 2018





The Multnomah County Local Public Safety Coordinating Council (LPSCC) is charged with keeping our community safe by promoting evidence-based programs and system data to shape cutting-edge criminal justice policy. The multitude of organizations and officials that make up our public safety system requires a collaborative culture, and I'm proud to work with some of the most dedicated people in our community. We're working together to make Multnomah County a safe and thriving place to live.

Our focus continues to be eliminating unnecessary incarceration by increasing opportunities for people to find health, recovery, and pathways out of the justice system. This work is highlighted by the MacArthur Foundation's Safety + Justice Challenge and the Multnomah County Justice Reinvestment Program.

The Safety + Justice Challenge has pushed LPSCC partners to think critically about how we use jail. We continue to plan and implement strategies that help keep individuals with mental health and substance use struggles out of jail and engaged in services and treatment. We have taken a hard look at how our criminal system functions to find ways to make it more streamlined. This work is hard but critically important. We are thankful the MacArthur Foundation includes Multnomah County in its network.

The Justice Reinvestment Program continues to divert some offenders from costly prison and supervised safely in our community, surrounded by resources, services, treatment, and trauma-informed officers. Our research shows the Justice Reinvestment Program does not negatively impact community safety, and we continue to work with the Oregon Legislature to ensure ongoing funding and commitment to this important work.

I am very proud of our work to develop and launch the Diane Wade House, a first-of-its-kind Afrocentric transitional housing program for justice-involved women in Multnomah County. In the past, we have failed to provide gender- and culturally specific programming for African American women. The Diane Wade House, funded by the MacArthur Foundation, helps African American women by providing support, stabilization, and most importantly, community.

Even when faced with shrinking budgets and new challenges, the collaborative spirit of LPSCC enhances our system's ability to be nimble and respond to the changing landscape of our public safety system. I look forward to continuing to forge collaborative relationships and focus on getting needed resources — transitional housing, treatment and connections to jobs — to best support community members exit the criminal justice system.

Sincerely,

A handwritten signature in black ink that reads "Deborah Kafoury". The signature is fluid and cursive.

Deborah Kafoury  
Co-Chair of Multnomah County LPSCC

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## About

The Multnomah County Local Public Safety Coordinating Council (LPSCC) was established by Senate Bill 1145 (1995) to coordinate local criminal justice policy among affected criminal justice entities.

To carry out this mission, LPSCC’s Executive Committee, co-chaired by Portland Mayor Ted Wheeler and Multnomah County Chair Deborah Kafoury, convenes monthly meetings to enhance participation of countywide leadership, foster close collaboration in the development and operation of public safety operations and policies, and promote coordinated, data-driven public safety operations and policies.

The Executive Committee directs the work of several subcommittees, working groups, and affiliated committees that focus on key issues within the public safety system.

LPSCC holds an annual What Works in Public Safety conference to bring together state and regional policy makers to provide them with information on best practices to guide their decision making.

For more information visit [multco.us/lpsc](http://multco.us/lpsc)



# Racial and Ethnic Disparities (RED)

The Local Public Safety Coordinating Council continues to ensure criminal justice partners work to reduce disparities in the justice system. Below details some of the focus from last year.

A literature review resulted in two findings. First, no jurisdiction has completely ameliorated racial and ethnic disparities in its criminal justice system. Second, when system reform efforts are deployed for an entire community, individuals of color do not benefit as much as the white population.

For these reasons, LPSCC has adopted a **Targeted Universalism** approach to push conversations about RED. Created by John A. Powell, Targeted Universalism asserts targeting interventions on communities most adversely impacted results in positive outcomes for a community as a whole. This approach is supported by James Bell, Founder and President of the Burns Institute, who has been at the forefront of disparity reduction practices for decades.

The best example of using a Targeted Universalism approach is the development of the Diane Wade House (see full description in MacArthur Foundation section of this report). Upon recognition that African American women on probation can spend a disproportionate amount of time in jail due to challenges complying with probation (and a lack of culturally specific alternatives), LPSCC partners developed an Afrocentric service for justice-involved women. The funds for the Diane Wade House were awarded by the John D. and Catherine T. MacArthur Foundation.

The Multnomah County Circuit Court held three community listening sessions. Members of the community were welcomed to a facilitated, safe environment, where participants shared their thoughts, feelings, experiences, and frustrations about the justice system. Many of the comments over the three listening sessions focused on juvenile justice.

In response, on March 14, 2018, the courts held a Community Conversation on juvenile justice matters. Rather than being a listening session, the Community Conversation was a dialogue between practitioners and community members. The Court will continue to host Community Conversations through 2018 and beyond.



# Alternatives to Incarceration

Since 2015, Multnomah County has been part of the John D. and Catherine T. MacArthur Foundation's Safety + Justice Challenge, which seeks to change the way America thinks about and uses jail. The Multnomah County SJC Policy Team has developed and begun implementing 11 strategies to reduce jail usage. Below are highlights of local decarceration efforts over the last year.

## Aid & Assist – Competency

Processes and practices for individuals requiring Aid & Assist competency evaluations have improved. There are two program changes, developed by former Chief Criminal Judge Ed Jones:

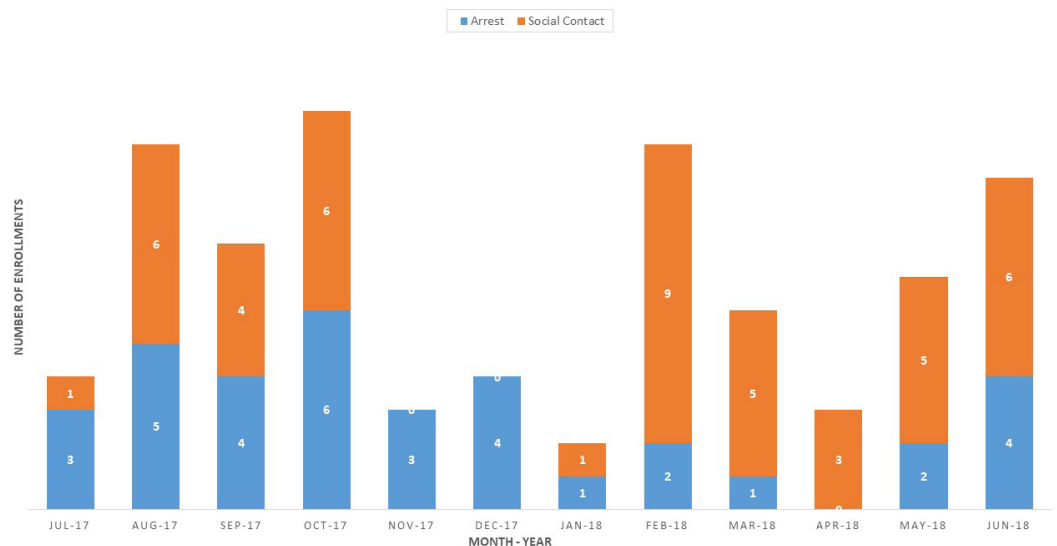
- Aid & Assist docket: Individuals identified as needed competency evaluation are tracked through a weekly docket, overseen by the Mental Health Court Judge. This docket ensures timely resolution of competency decisions. In addition to the docket, cases are staffed weekly.
- Rapid evaluations: Previously, most Aid & Assist evaluations were completed in Salem at the Oregon State Hospital. Current practice ensures evaluation in Multnomah County at the Detention Center, ensuring more rapid evaluation processes and decreased detention.

## Jail Diversion

**LEAD:** Now in its second year, the Multnomah County **Law Enforcement Assisted Diversion® (LEAD)** program has expanded with the addition of new officers trained to make LEAD referrals and a larger geographical catchment area, reaching east to 12th, north to I-84 and south to Powell. As of July 2018, there have been 122 referrals to the LEAD program and there are 94 active cases.

**Diane Wade House:** The Diane Wade House is an Afrocentric transitional housing program for justice-involved women. Diane Wade House was developed in response to the lack of appropriate and responsive intervention and sanction options for justice-involved women with mental health problems, particularly women of color, which has resulted in disproportionate use of jail. The housing program is operated by Bridges to Change, who also provide life skills programming, recovery groups, and wellness activities. The Diane Wade House planning process has been a collaborative effort between LPSCC, Department of Community Justice, Mental Health and Addiction Services Division, and Bridges to Change

MULTNOMAH LEAD ENROLLMENTS BY REFERRAL TYPE



For more information, visit

[multco.us/lpsc/](http://multco.us/lpsc/)

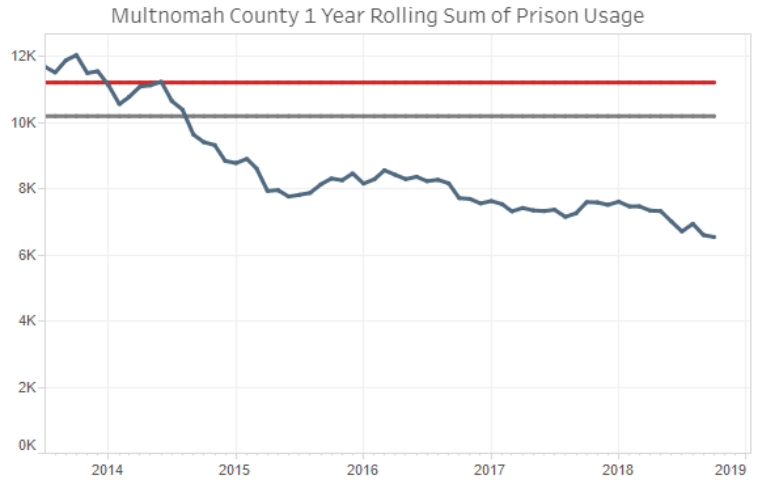
[macarthur-safety-and-justice-challenge](http://macarthur-safety-and-justice-challenge)

[multco.us/lpsc/diane-wade-house](http://multco.us/lpsc/diane-wade-house)

# Multnomah County Justice Reinvestment Program

Justice Reinvestment is a data-driven approach to improving public safety that reduces correctional spending while reinvesting savings in local crime and recidivism reduction strategies.

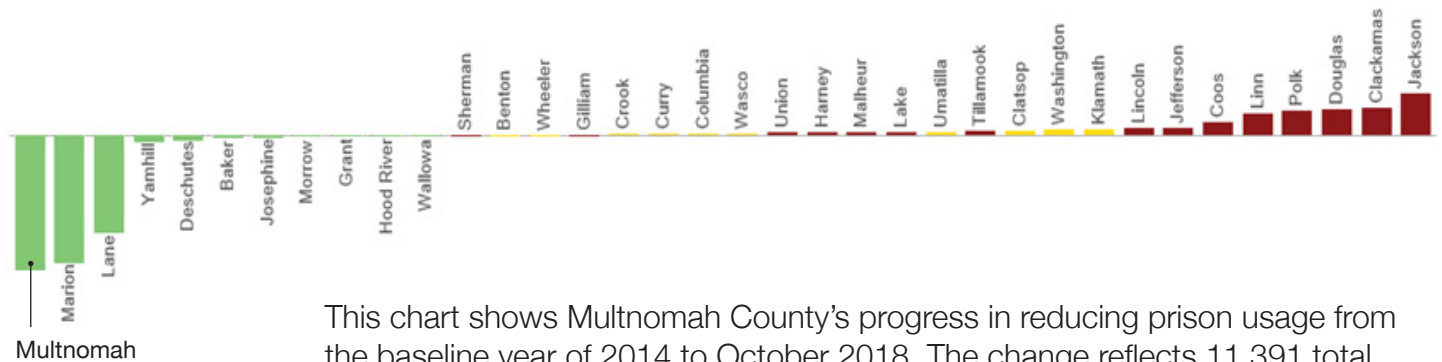
The **Multnomah County Justice Reinvestment Program** (MCJRP), operational since July 1, 2014, deploys risk and need assessment to inform sentencing, offender supervision and the delivery of evidence based services. Fiscal Year 17-18 saw 1200 cases flagged eligible for MCJRP, bringing the total close to 5000 since implementation. Eighty percent of MCJRP eligible individuals continue to assess as High or Very High Risk of recidivism. The overall recidivism rate remain steady, supporting the use of local supervision strategies versus lengthy prison stays.



Multnomah County used initial grant funds to implement an informed sentencing process, successfully assisting the Department of Corrections to stay construction on new facilities. In early 2018, Multnomah County received supplemental grant funds to further target populations at risk of receiving a prison sentence. These funds are used to concentrate on earlier engagement, revocations and second sentences, justice involved women, and high-risk male youth offenders.

For more information, visit [multco.us/lpsc.mcjrp](http://multco.us/lpsc.mcjrp)

## January 2014 – September 2018 Cumulative Distance From Baseline



This chart shows Multnomah County's progress in reducing prison usage from the baseline year of 2014 to October 2018. The change reflects 11,391 total months of prison usage saved in Multnomah County, the largest such change among all participating Oregon counties.





# Juvenile Justice

The Juvenile Services Division (JSD) has reinvigorated efforts to reduce Racial and Ethnic Disparities (RED) through three focused efforts, all of which show positive results:

1. Community Healing Initiative (CHI) Probation: High-risk Latino and African American youth are provided intensive case management through two culturally-specific community-based agencies. This case management focuses on family support and helping youth complete probation successfully and avoid recidivating.
2. CHI Early Intervention: In 2013 data showed African American youth were 4.68 times more likely than white youth to be referred to the juvenile department. For this reason, JSD expanded CHI to also support first time offending youth and help them avoid future justice involvement.
3. In early 2017, JSD leadership noted an increase of detention use for youth of color, particularly with more intakes and longer lengths of stay. As a result, JSD has renewed its commitment to ensuring adherence to their validated risk assessment instrument and to decreasing disparities in detention use.

# Addressing Youth and Gang Violence

2017 marked the completion of a three-year effort by the LPSCC Youth and Gang Violence Subcommittee. Working with the Federal Office of Juvenile Justice and Delinquency Prevention (OJJDP) Comprehensive Gang Model, the subcommittee finalized a plan to address gang violence in Multnomah County. The [implementation plan](#) calls for coordinated care and connections to school, expanded employment opportunities and mentorships, improved partnerships with parents, and promoted links between police, youth, and communities. While LPSCC staff has provided ongoing coordination and administrative support, a dedicated coordinator is needed. In response to this need, together Multnomah County and the City of Portland will fund a full-time coordinator.

Some activities from the strategic plan included:

- The launch of a youth mentor network. On June 22, 2018, the first Multnomah County [Youth Mentor Gathering](#) was held in Old Town Portland as part of Strategy 5 “Mentors that Get It.” The half day included a youth panel, comments from public safety leaders, and group discussions about resources and gaps for mentors. Meaningful connections were made at this mentor network kick-off.
- On Saturday, June 16th, the Parent Partnership Committee held a Parent & Family Gathering that celebrated the work and highlighted the importance of including parent voice for families who have youth involved with Juvenile Justice. Families, community organizations, prosecutors and defenders, and law enforcement were among those who participated in the unifying event.
- Violence Prevention Coordination Team (VCPT)  
The VPCT is a collaborative group of community partners, led by Multnomah County Safe & Thriving Communities/DCI and STRYVE (both grant funded projects) coming together to develop holistic violence prevention strategies and policy recommendations in Multnomah County. With a focus on preventing violence that impacts children and youth, VPCT began meeting September 2017 with the following goals:
  1. Develop two community driven violence prevention policy recommendations to share and support implementation through LPSCC.
  2. Promote among community partners and city/county departments a shared understanding of, as well as collaborative momentum to promote, strategies to prevent violence impacting children and youth.



Mentee talks about her experience

The collaborative will continue to meet through June 2019 to promote successful implementation of the policy recommendations to LPSCC.

For more information, visit [multco.us/lpsc/multnomah-county-comprehensive-gang-assessment-and-implementation-plan](https://multco.us/lpsc/multnomah-county-comprehensive-gang-assessment-and-implementation-plan)



# Executive Committee Members\*



**Chair Deborah Kafoury**  
Multnomah County  
**LPSCC Co-Chair**



**Mayor Ted Wheeler**  
City of Portland  
**LPSCC Co-Chair**

**Honorable Cheryl Albrecht,**  
Chief Criminal Court Judge

**Rose Bak,**  
DCHS Domestic and Sexual Violence  
Coordination Office

**Kellie Barber,**  
Coordinator, Department of Human  
Services

**Gunnar Browning,**  
Field Supervisor,  
Oregon Youth Authority

**Honorable Stephen Bushong,**  
Presiding Circuit Court Judge

**Peggy Brey,**  
Director, County Human Services

**Deena Corso,**  
Juvenile Services Division Director,  
Department of Community Justice

**Lisa Hay,**  
Federal Public Defender

**David Hidalgo,**  
Director, County Mental Health and  
Addiction Services

**Edward Jones,**  
Interim Director, Metropolitan  
Public Defenders

**Wendy Lear,**  
Director, Health Department

**Antonio Lopez,**  
Assistant Superintendent,  
Portland Public Schools

**Andrew McCool,**  
Lieutenant, Oregon State Police

**Honorable Maureen McKnight,**  
Chief Family Court Judge

**Truls Neal,**  
Director, Department of  
Community Justice

**Danielle Outlaw,**  
Chief of Police,  
Portland Police Bureau

**Colette S. Peters,**  
Director,  
Oregon Department of Corrections

**Mike Reese,**  
Sheriff, Multnomah County  
Sheriff's Office

**Brian Renauer,**  
Criminology and Criminal Justice  
Director, Portland State University

**Robin Sells,**  
Chief, Gresham Police Department

**Rod Underhill,**  
District Attorney

**Billy Williams,**  
US Attorney, US Attorney's Office

**Representative Jennifer  
Williamson,**  
Oregon State Legislature

**\*Members as of June 2018  
Executive Committee Members**

# Subcommittees and Work Groups

## **DSS-J Policy Committee**

Chaired by DA Rod Underhill

## **Jail Usage Workgroup**

Chaired by Commissioner Lori Stegmann and Sheriff Mike Reese

## **Justice Reinvestment/3194 Steering Committee**

Chaired by David VanSpeybroeck

## **Affiliated Public Safety Groups**

### **Criminal Justice Advisory Committee (CJAC)**

Chaired by Judge Cheryl Albrecht

### **Commercial Sexual Exploitation of Children (CSEC)**

Chaired by Commissioner Jessica Vega Pedersen

### **Reentry Council**

Chaired by Sheriff Mike Reese

## **LPSCC Staff**



Left to right Samuel Taylor, Sarah Mullen, Abbey Stamp, Christina Youssi, Kyle Schwab, Lily Yamamoto (not pictured)

## **Mental Health and Public Safety Subcommittee**

Chaired by Judge Nan Waller

## **Racial and Ethnic Disparities (RED) Subcommittee**

Chaired by Judge Nan Waller

## **Youth and Gang Violence Subcommittee**

Chaired by Antoinette Edwards and Kirsten Snowden

## **Domestic Violence Fatality Review Team**

Chaired by Judge Nan Waller and Commissioner Loretta Smith

## **Juvenile Justice Council**

Chaired by Judge Maureen McKnight and Deena Corso

### **Abbey Stamp**

Executive Director

### **Sarah Mullen**

Project Manager

### **Kyle Schwab**

Data Analyst

### **Samuel Taylor**

Research Project Manager

### **Lily Yamamoto**

Justice Reinvestment Project Manager

### **Christina Youssi**

Executive Assistant