



Multnomah County **FY 2023 Approved Budget**

Central CBAC
Policy and Equity Initiatives
Budget Overview
COVID-19 Response

Board Worksession

May 10, 2022

9:00-10:45am

www.multco.us/budget

Agenda

01

FY 2023 Equity Approach and Policy Guidance

02

Budget Process and Calendar
Worksessions and Public Hearings

03

Budget by the Numbers
General Fund, Other Funds, FTE, Highlights

04

Focusing on the General Fund
Investments, Contingency & Reserves

05

COVID-19 and the American Rescue Plan



A stylized graphic on the left side of the slide depicts a landscape. It features two dark green mountain peaks with rounded tops. Below the mountains is a dark green, wavy band representing a forest or a valley. At the bottom is a dark blue, wavy band representing water. The graphic is composed of solid colors and simple shapes.

Central CBAC Presentation

Presented to the
Board of County Commissioners

Multnomah County
May 10, 2022

www.multco.us/oci/cbacs

Central CBAC Members

- DCJ: Rebecca Fisher, Na'ama Schweitzer
- DCS: Christina Avila, Matt Tucker
- DA: Wayne Graham
- DCA/M: Shani Harris-Bagwell, Kent Zook
- HD: Alysia Cox
- DCHS: Jeff Scroggin
- Non-D: Z Sloane
- MCSO: Ted Tosterud
- MCL: Erin Cooper, Clare Wilkinson



Values Statement

- Budgets can be used to oppress - and often are
- Valuing intercultural intelligence
- County employees should reflect people served
- Budget should be used to protect environment & public spaces
- By centering those most historically excluded, we can afford more to everyone
- We need to think generations ahead



FY 2023 Budget Priorities

- Improve **Housing Stability** and **Security**
- Invest in **Behavioral Health Care**
- Emphasize **Culturally Relevant** and Specific Programs
- **Reduce Violence** in Our Communities
- Continue our History of **Transparent** and **Accessible Elections**



Equity in the Budget Process

Budget with an Equity Lens -

Joy Fowler, Office of Diversity & Equity Director

- Preparing the budget with equity impacts in mind
 - Budgets reflect the priorities of the organization
 - Intentionally aligned with the WESP
 - Engagement between Departments and Equity Managers
 - Use of Community Budget Advisory Committees
- Ability to explain how using equity helped you reach a decision
- A fresh look to our program offer narratives



Equity in the Budget Process

- The [Equity and Empowerment Lens](#) helps us:
 - Analyze the root causes of racial disparities
 - Identify and support what works
 - Shift the way we make decisions
 - Transform our work
- For budgeting purposes, the lens focuses on 3 areas:
 - Process and practices at the program level
 - Data and outcome measures
 - Department level
- [FY 2023 Budget Equity Tool](#)



Equity in the Budget Process

Department Implementation and Tool Use

- Jacob Mestman, Multnomah County Aging, Disability & Veterans Services Division



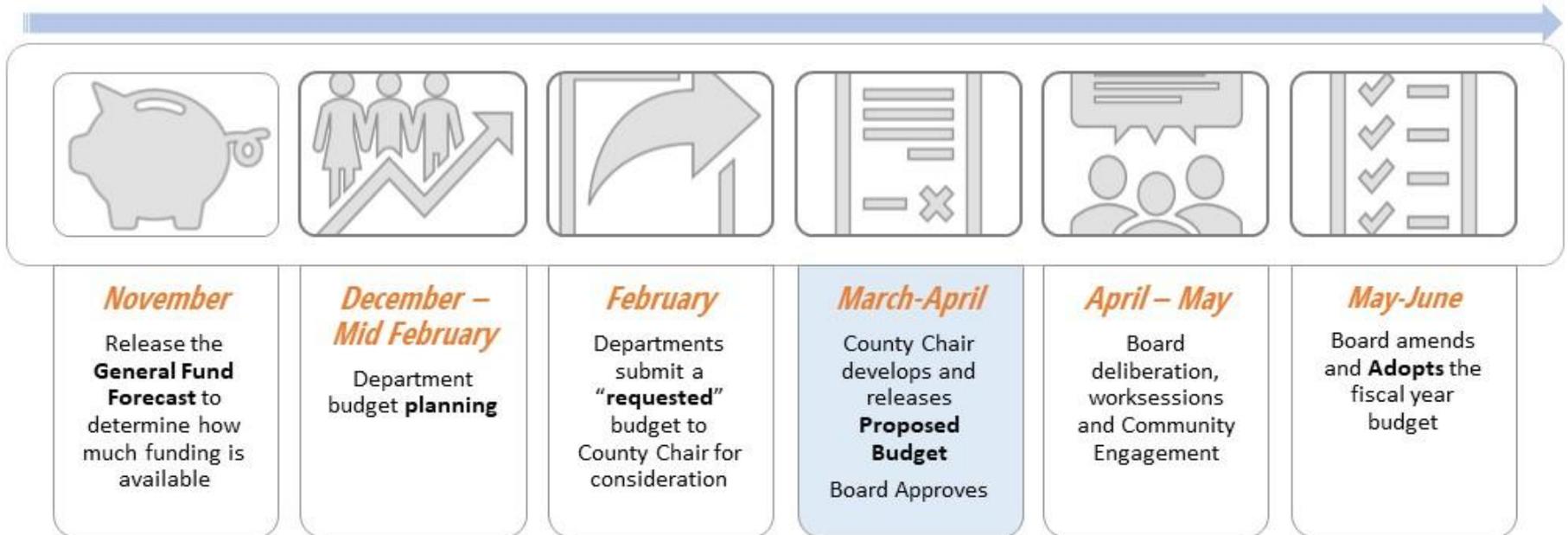
Policy Guidance & Direction

- **FY 2023 - 0% Constraint or Current Service Level (CSL) budgets** *~but~* that doesn't mean business as usual
 - **Centering Equity** - be intentional about the tools and processes used to develop the budget
 - Programs are still expected to **review Outcomes and Efficiency of Service Delivery**
 - Internal Service Adds - treated similarly to General Fund requests for new resources
 - Identify General Fund reallocations



Budget Process

COUNTYWIDE BUDGET PROCESS TIMELINE



FY 2023 Budget Worksessions

Budget Overview and General Government

County Management
County Assets
Community Services
ODE & Complaints Unit
Community Involvement

01

Public Safety and General Government

Government Relations
County Auditor
Sheriff's Office
District Attorney's Office
Community Justice
NOND Offices

02

Health and Human Services

Joint Office of Homeless Svcs.
County Human Services
Health: Behavioral & Corrections
Integrated Clinical Services
Public Health

03

Forecast, General Govt. TSCC Hearing

General Fund Forecast Update
Library
TSCC Hearing

04

Board Deliberation Follow-up & Amendments

Department Amendments
Board Amendments
Budget Note Review
Requested Follow-up

05

Budget Adoption

Amendments
Budget Notes
Property Taxes
Financial Policies
Salary Schedules

06



Public Hearings

Evening public hearings will be virtual. To sign up go to www.multco.us/budget-feedback

01 FY 2023 Approved Budget Hearing
May 5th

02 Public Hearing #1
May 18th 6-8pm

03 Public Hearing #2
May 25th 6-8pm

04 Public Hearing #3
June 1st 6-8pm

05 Tax Supervising Hearing
June 1st 9:30am

06 FY 2023 Budget Adoption Hearing
June 16th 9:30am



Budget **Deliberation** and **Adoption**

- During **any** Worksession, any member of the Board may:
 - Propose an amendment
 - Propose a budget note
 - Ask for additional information
- Budget Adoption includes:
 - Levying Property Taxes
 - Financial and Budget Policies
 - Multnomah Investment Policy
 - Fund Resolution
 - Salary Compensation Resolution



FY 2023 Budget by the Numbers



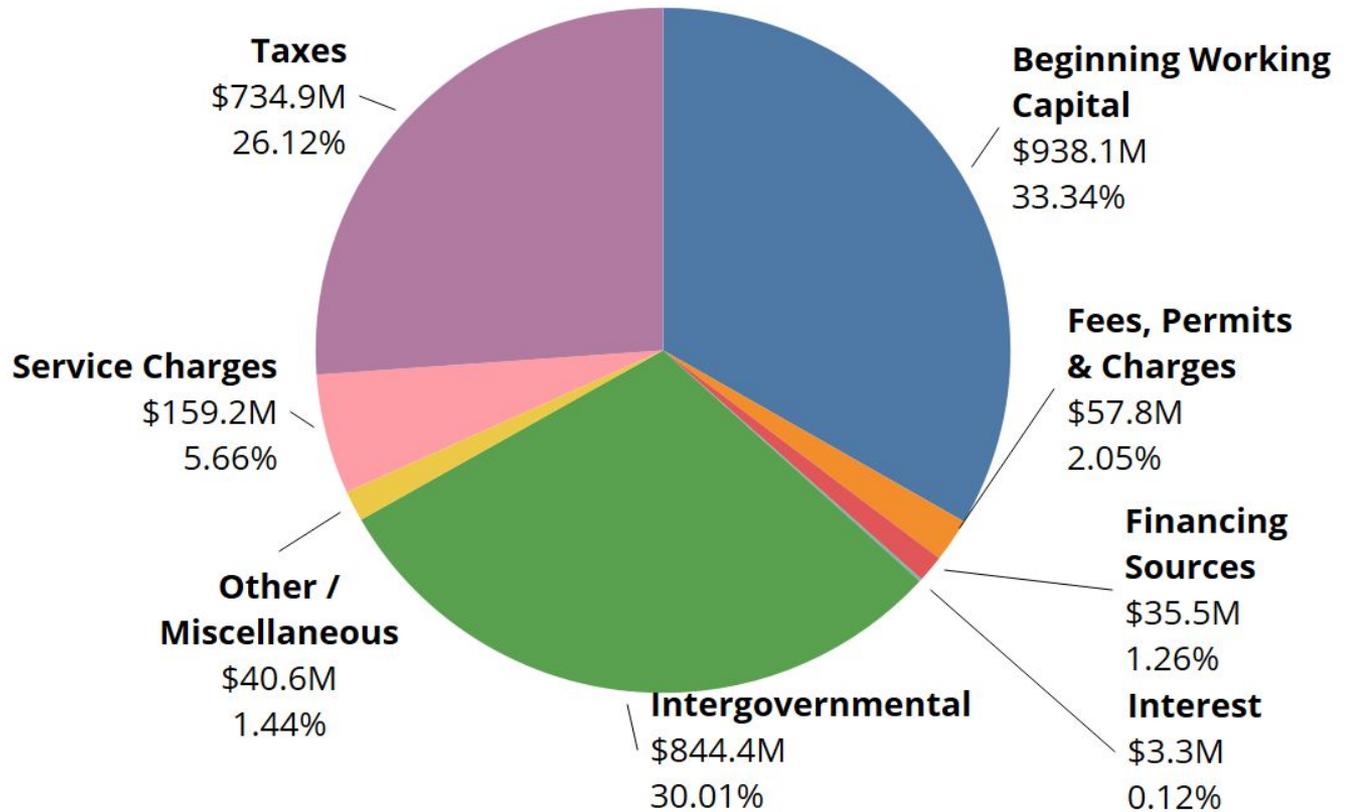
Budget Highlights

- 2nd year of three voter approved initiatives: Supportive Housing, Library Bond, Preschool for All
- 2nd year of American Rescue Plan investments for our **COVID response and recovery support**
- First time in a decade of adding **\$20.2M** of New or Expanded ongoing General Fund Programs
- Continuation of **\$26.6M** mid-year Business Income Tax Emergency Investments
- Opening of the of the **Behavioral Health Resource Center in Fall 2022**



All Funds Overview

\$2.81 billion*

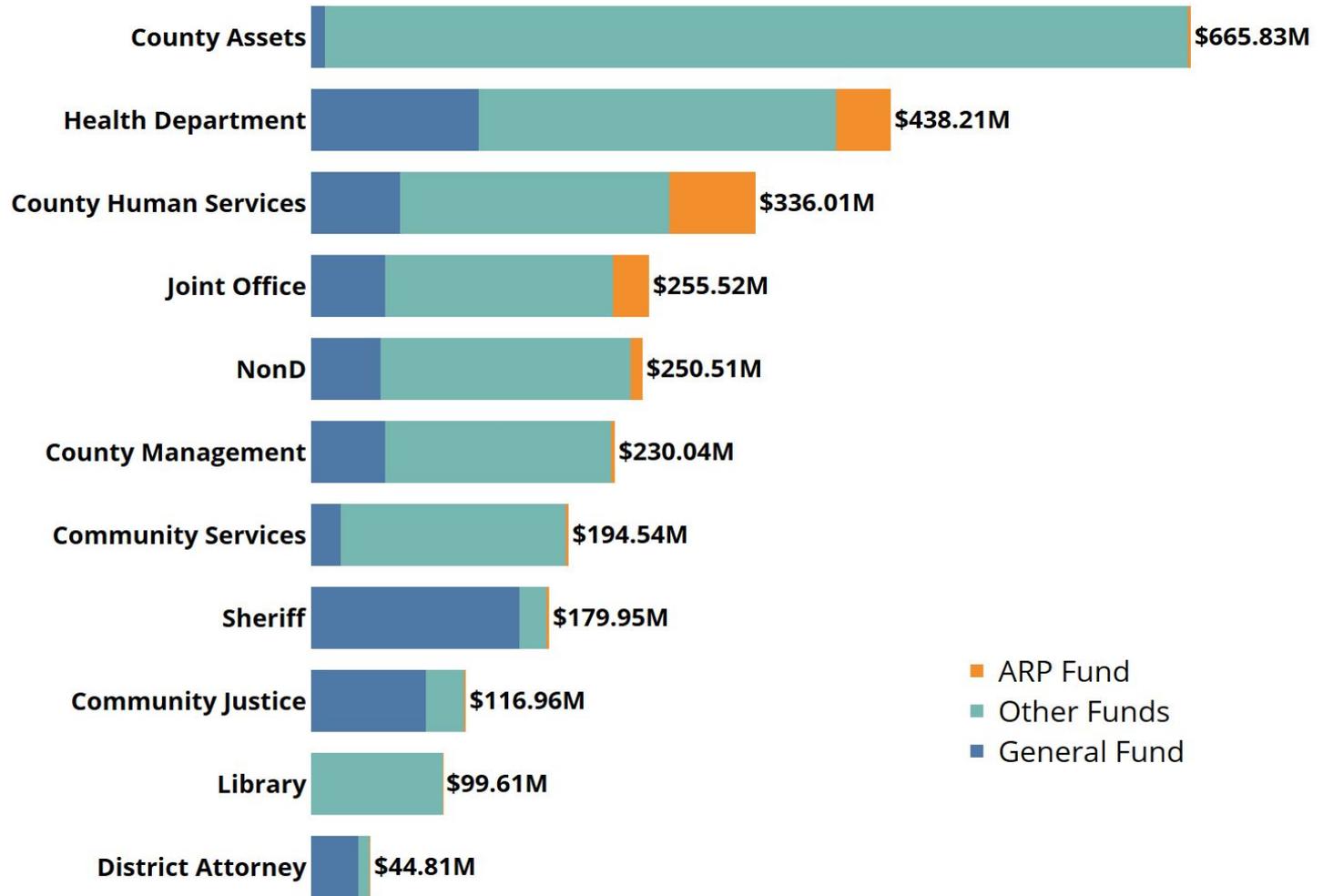


*Excludes Cash Transfers and Service Reimbursements



All Funds Overview

\$2.81 billion*



*Excludes Cash Transfers, Contingency, and Unappropriated Balance



FY 2023 2nd Year of Voter Initiatives and ARP

01

\$191.4M
Preschool for All

02

\$107.1M
Supportive Housing
Services Measure

03

\$416.6M
Library Bond

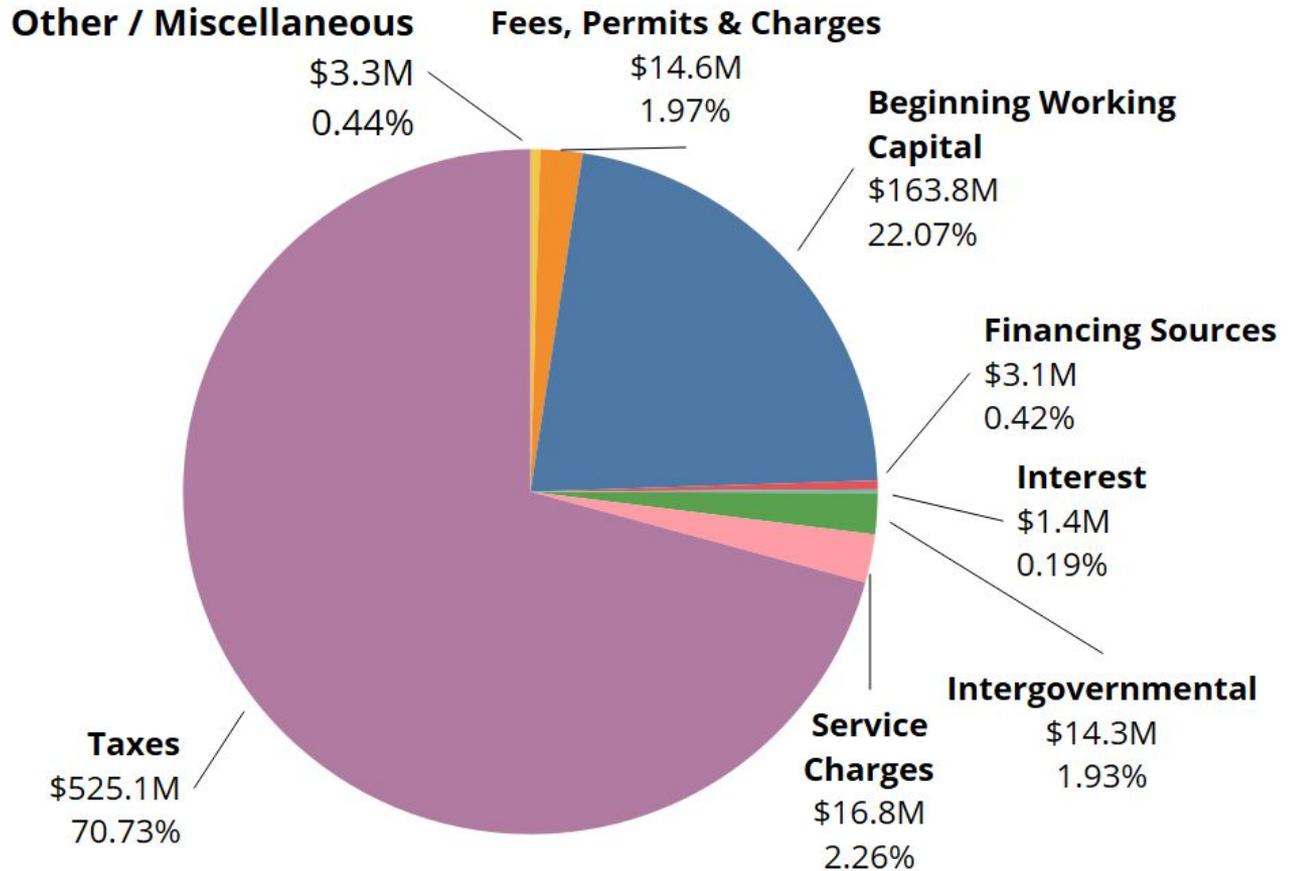
04

\$153.6M
COVID-19
Response



General Fund Overview

\$742.4 million*

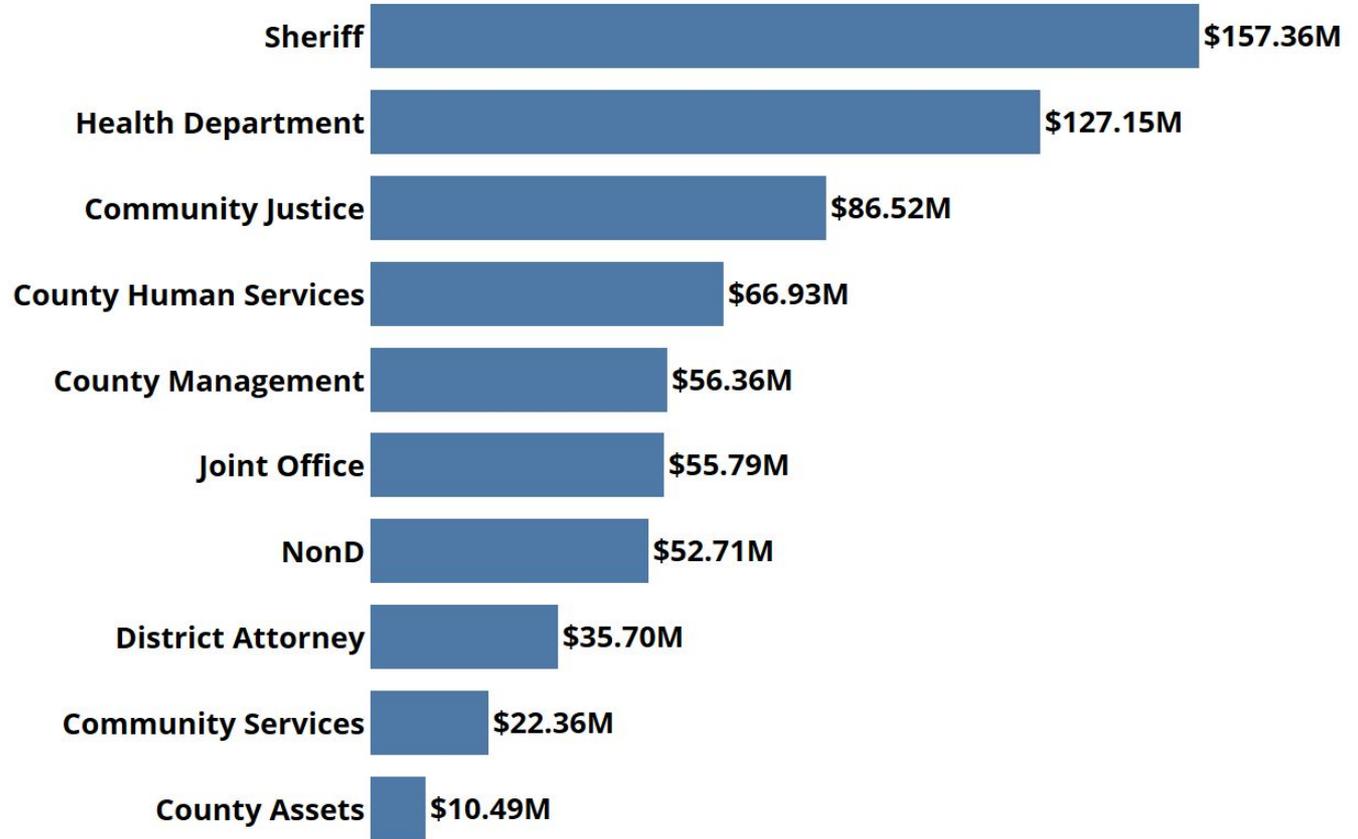


*Excludes Cash Transfers and Service Reimbursements



General Fund Overview

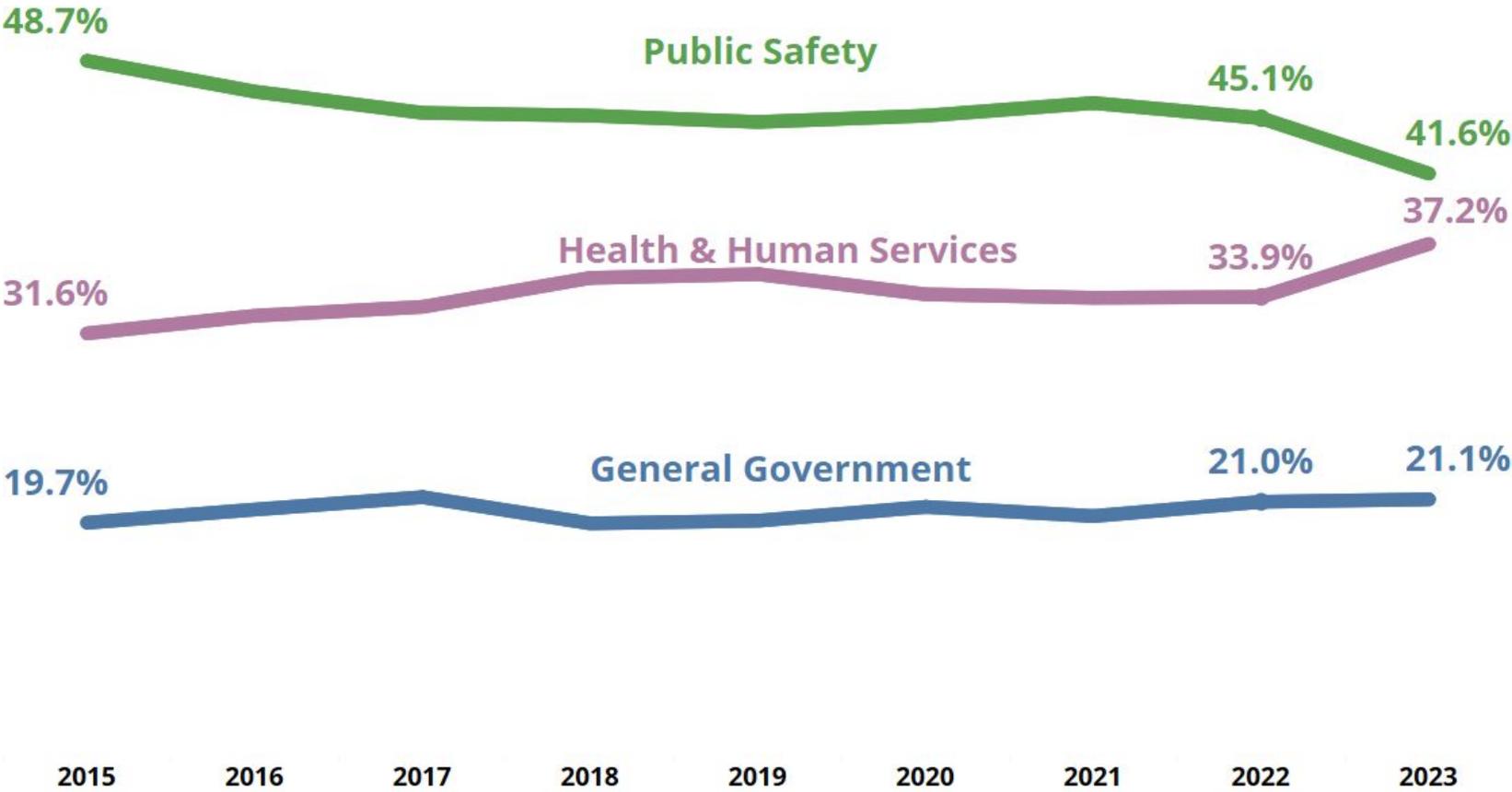
\$671.4 million*



*Excludes Cash Transfers, Contingency, and Unappropriated Balance



Where Do We Spend General Fund?



Based on department appropriations.
*Corrections Health is shown in Health and Human Services
Joint Office of Homeless Services is shown as Health & Human Services.



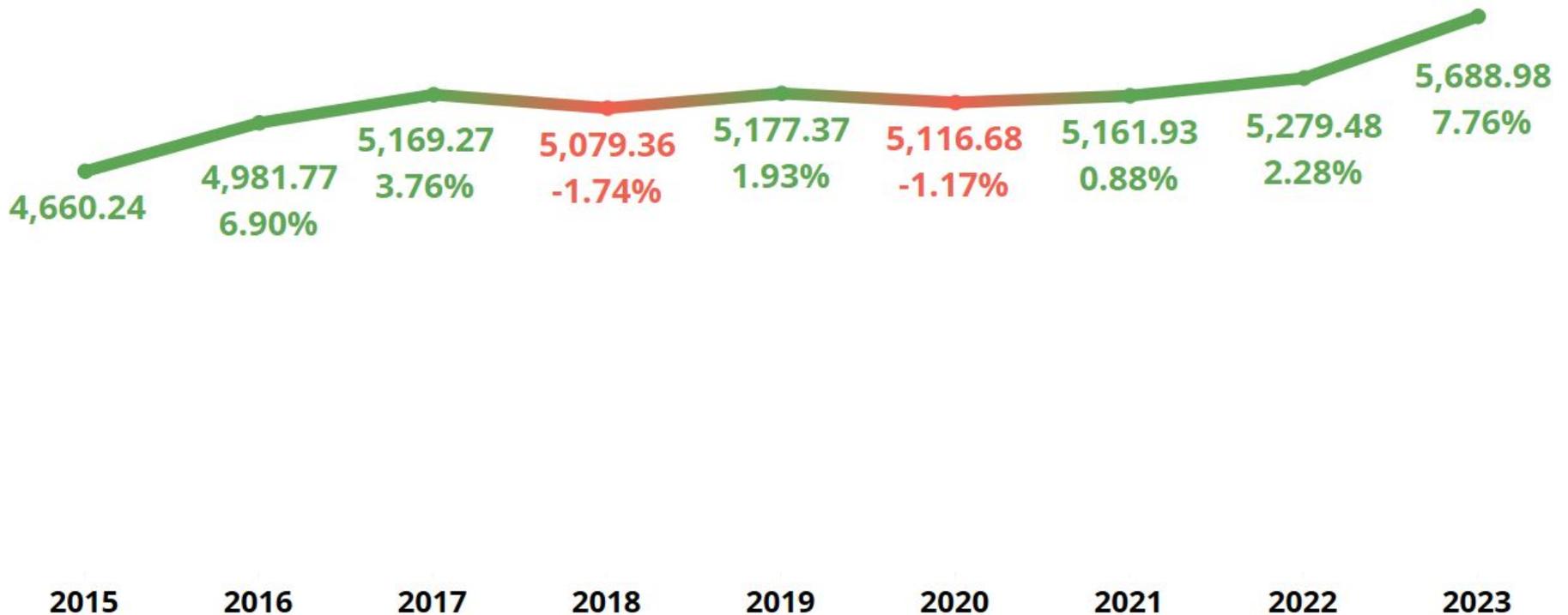
General Fund Reserves - Fully Funded

- General Fund **Reserve** @ 10% of corporate revenues or **\$53.8 million**
- **General Fund Contingency \$27.6 million**
 - Regular - \$2.0 million (up from \$1.5 million)
 - BIT Reserve @ 10% - \$13.6 million
 - COVID-19/Financial Risk Mitigation - \$2.0 million
- **General Fund Contingency Set Asides (OTO)**
 - Behavioral Health Resource Center - \$2.8 million
 - Body Worn Cameras - \$0.5 million
 - Increase CGF and BIT Reserves to 11% - \$6.7 million



Full Time Equivalents (All Funds) - 5,688.98 / +409 FTE

FY 2015 Adopted to FY 2023 Approved



Full Time Equivalents by Department

+409.5

FTE all funds

Health Department +151.6

ARP-funded LDAs to FTE, new GF & State funding

Human Services +144.6

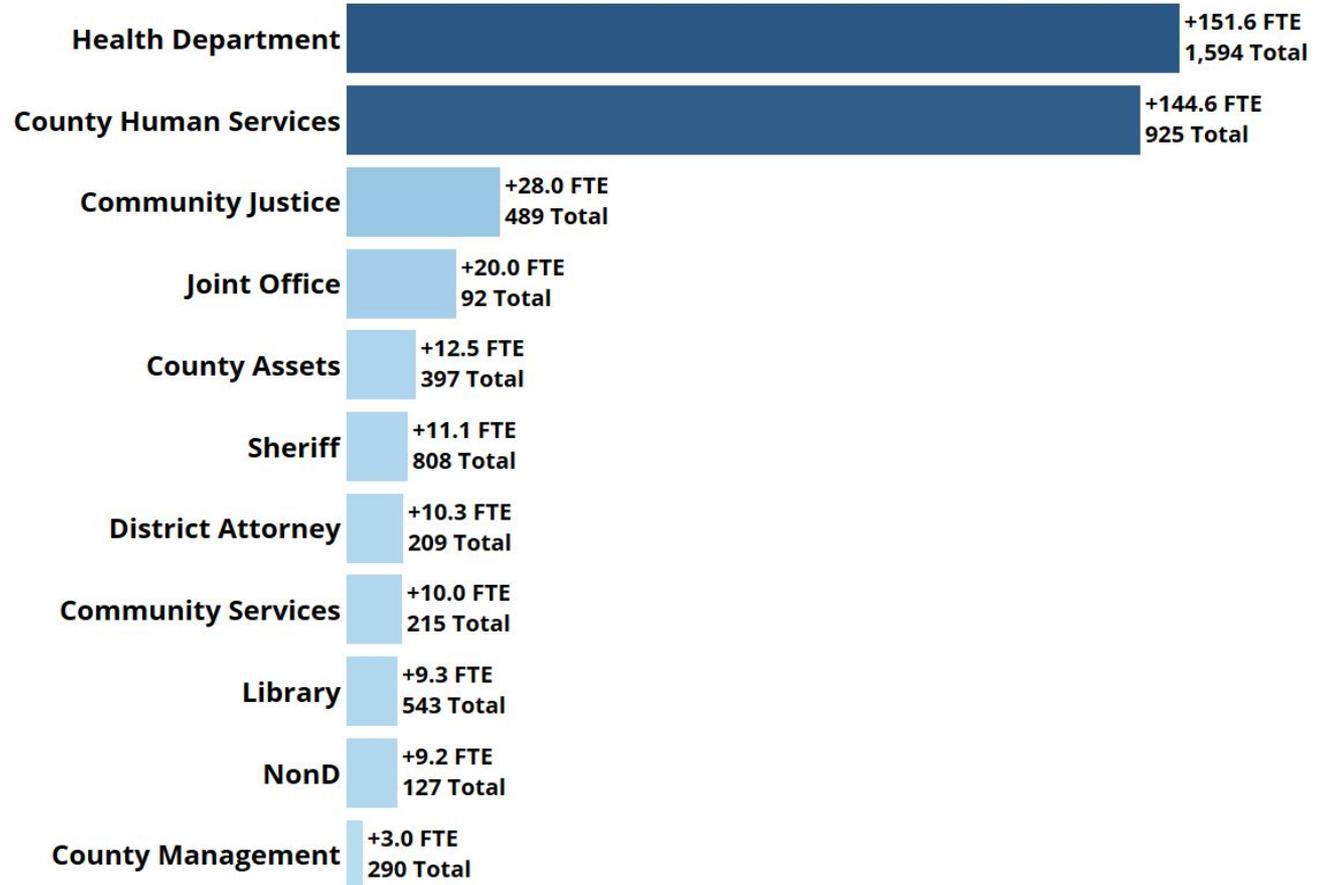
due primarily to additional mid year State funding.

Community Justice +28.0

primarily due to increased mid year State funding and new investments.

Joint Office +20.0

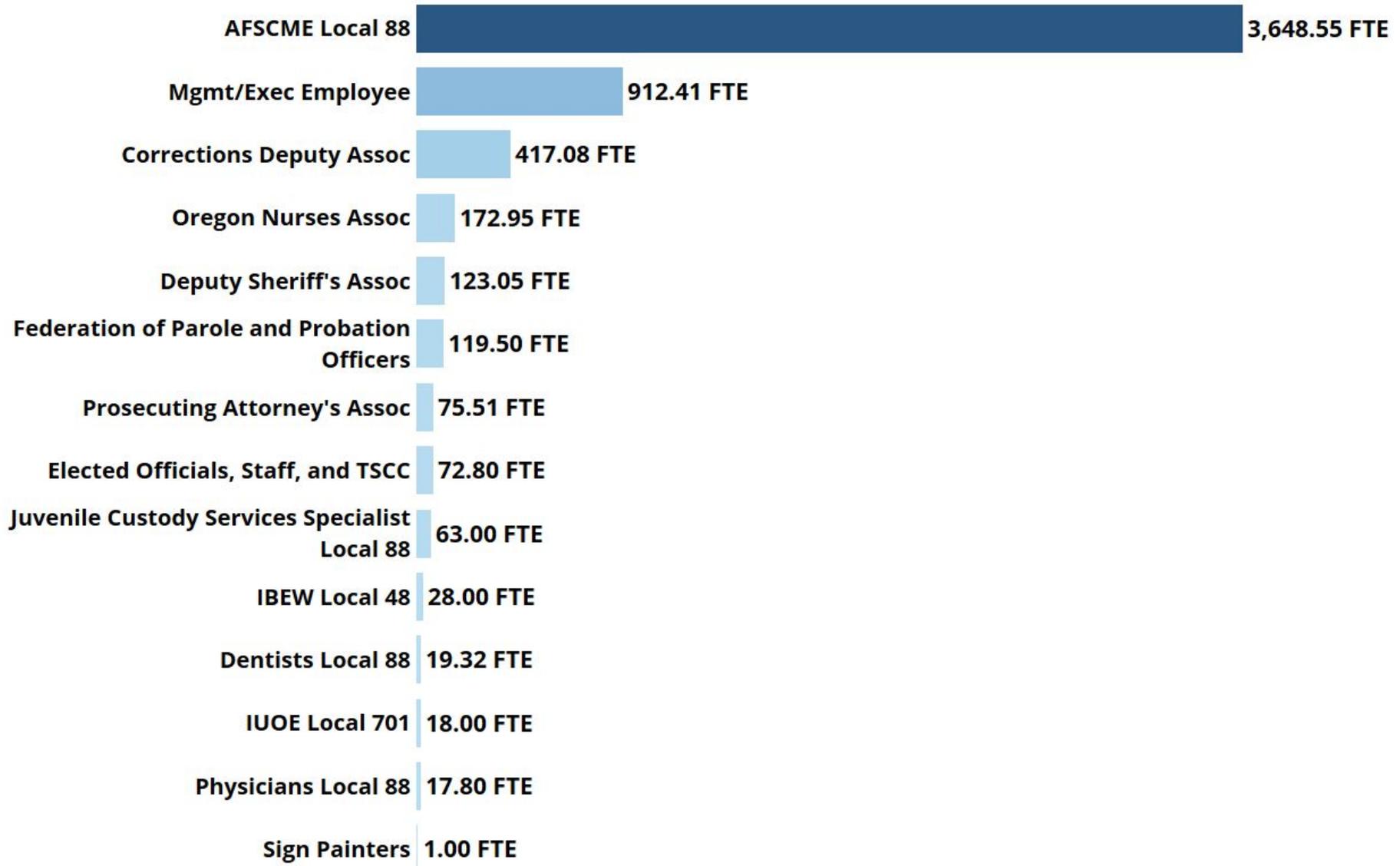
primarily due to the SHS Measure and new GF investments.



FTE Represented and Non Represented



FY 2023 5,688.98 FTE by Labor Group



FTE by Labor Group FY 2022 to FY 2023 Changes

AFSCME Local 88
309.72 FTE | 9.28%

Mgmt/Exec Employee
76.42 FTE | 9.14%

Oregon Nurses Assoc
10.79 FTE | 6.65%

Corrections Deputy Assoc
6.92 FTE | 1.69%

Juvenile Custody Services Specialist Local 88
5.00 FTE | 8.62%

Federation of Parole and Probation Officers
4.00 FTE | 3.46%

Prosecuting Attorney's Assoc
1.56 FTE | 2.11%

Elected Officials, Staff, and TSCC
1.17 FTE | 1.63%

IUOE Local 701
1.00 FTE | 5.88%

IBEW Local 48
0.00 FTE | 0.00%

Sign Painters
0.00 FTE | 0.00%

Physicians Local 88
-0.10 FTE | -0.56%

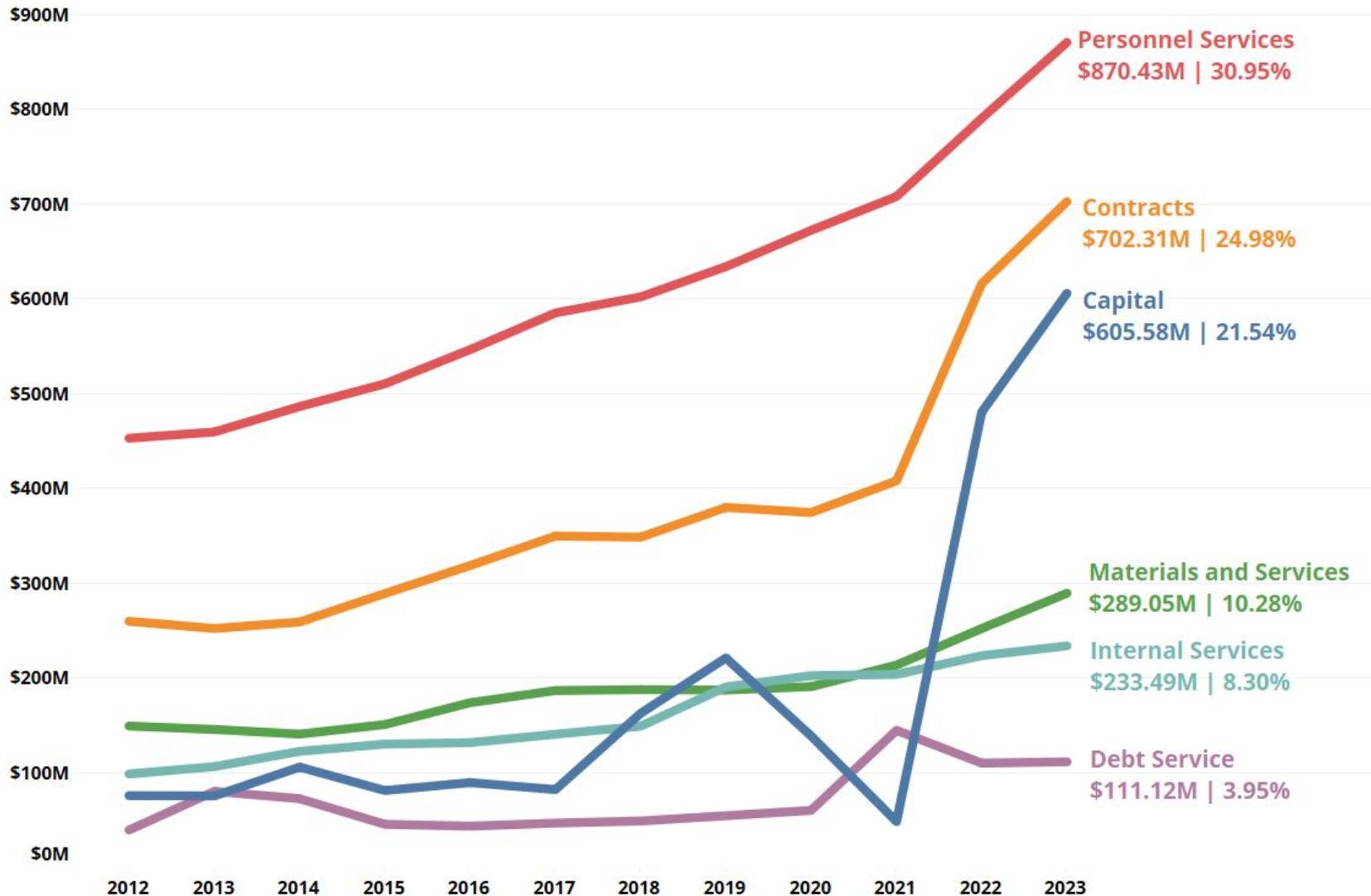
Deputy Sheriff's Assoc
-0.85 FTE | -0.69%

Dentists Local 88
-6.13 FTE | -24.08%



What We Spend our Resources on...

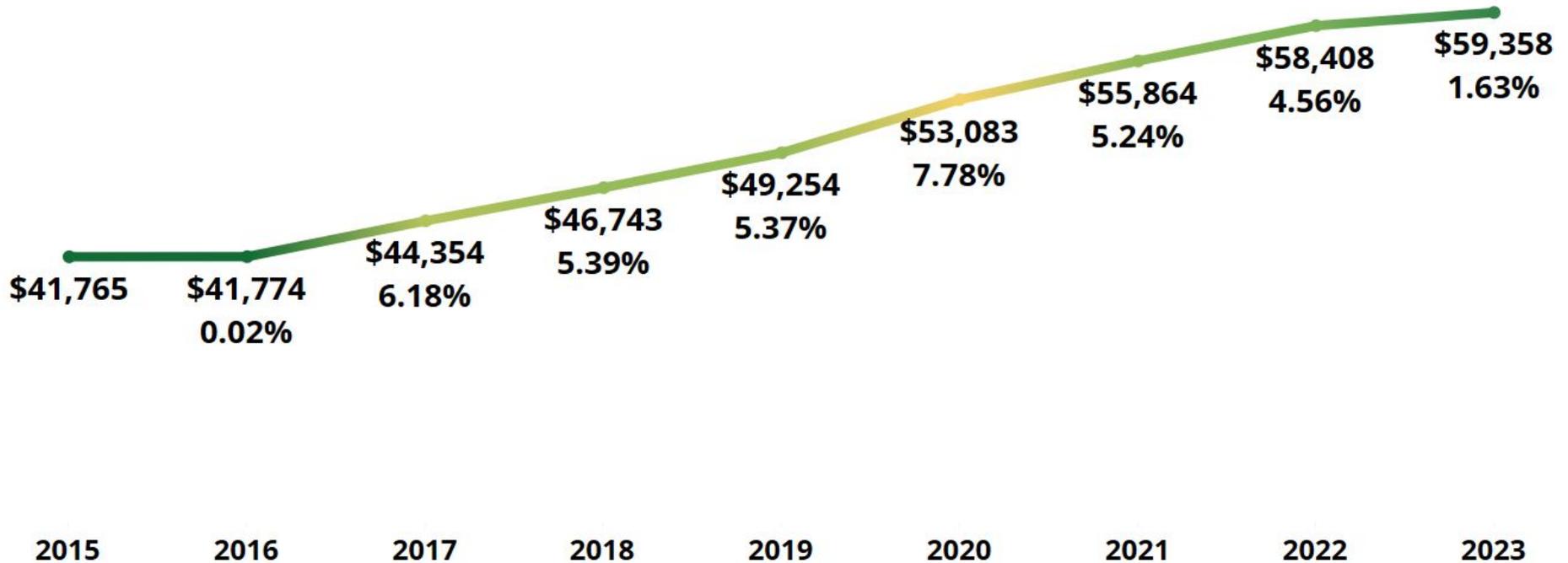
FY 2012 Actuals – FY 2023 Approved (All Funds)



*All expenses associated with capital projects shown on graph as capital expenditures

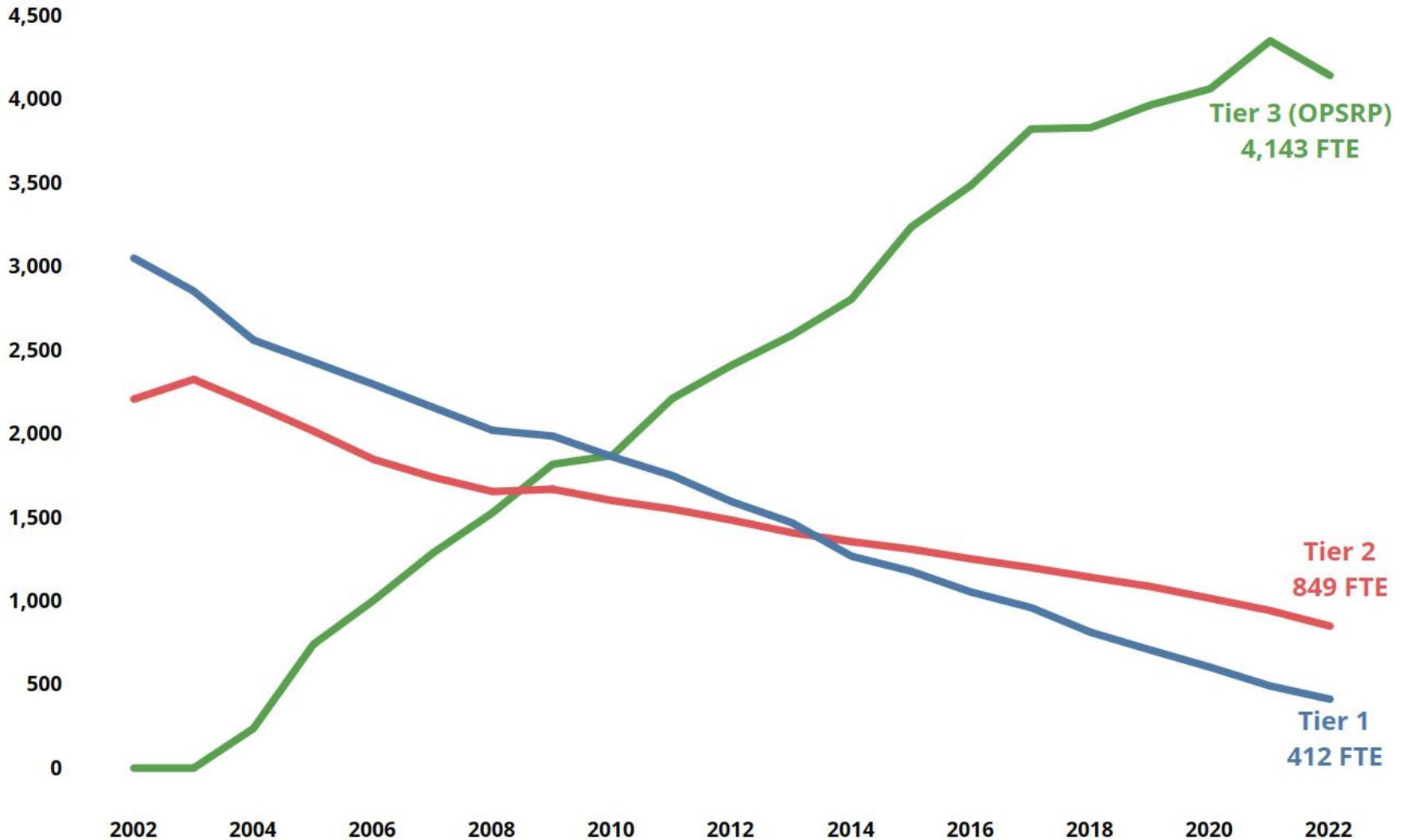
Average Benefits & Insurance Cost per FTE

FY 2015 Adopted to FY 2023 Approved



Employees by PERS Tier

Based on Actual People on January 1st



State Funding

- **FY 2022 Mid Year Rebalance Highlights**
 - **County Human Services - \$16.2M**
 - ADVSD - \$9.6M and 63.65 FTE
 - IDSD - \$6.6M and 34.00 FTE
 - **Public Safety - \$3.7M** Primarily SB 1145 restoration
 - DCJ - \$2.5M and 11.00 annualized FTE
 - MCSO - \$1.2M restoring Dorm 11 and 7.46 FTE
 - **Joint Office - \$8.5M** for shelter capital projects
 - Arbor Lodge Renovation - \$5.0M
 - Project Turnkey - \$3.5M
 -
- **Ballot Measure 110:** Distribution of funding delayed



American Rescue Plan



Direct State and Local Funding

\$4.109B

Oregon Allocation

\$2.56B

State of Oregon

\$217M

City of Portland

\$157M

Multnomah County

City of Gresham - \$27.1M

City of Troutdale - \$3.3M

City of Fairview - \$2.9M

Wood Village - \$0.83M



COVID-19 Response & Recovery: Guiding Principles



- **We inclusively lead with race** in order to best serve people and populations who have been disproportionately impacted by inequities. We honor the expertise, relationships, and resilience within communities of color through our partnerships, and are committed to co-creating solutions.
- **Using an equity and racial justice approach** helps us account for the intersection of inequities, disease trends, and the belief that it is tremendously beneficial to the health of our whole community when we provide services in the languages and cultural traditions of our diverse communities.
- Providing excellent service and supporting people in our community is a hallmark of what Multnomah County does as a local government, safety net system and public health authority. At the heart of this work are our County employees and our community partners. Our work is at its best when we **engage and listen to the expertise and insight of those who are on the front lines working with community members each day.**



COVID-19 Response & Recovery: Guiding Principles (cont.)



- **Embedding a public health approach into our spending priorities** allows us to consider opportunities to improve the health and wellness of our community at individual, community and population levels, using data and making investments that can have short-term and long-term benefits.
- We pay attention to, learn from and are guided by the experiences of the people the County serves, as well as best and promising practices. **We invest in community impact, looking at outcome data and progress indicators**, recognizing the limits of quantitative data and embracing efforts to lift up more just ways to collect, analyze and share community level data.
- **Genuine partnerships with our jurisdictional partners, community leaders and community-based organizations** are a key component to increasing the effectiveness and broadening the impact of our resources.



COVID-19 Response & Recovery: County Priorities



Public Health Emergency Response

Testing, tracing, outbreak response, vaccination, call center, emergency ops, communication, education & engagement.



Core Services Supporting People in our Care

Uphold the welfare of people in our direct care, particularly those in congregate settings like shelter, jail and juvenile detention.



Crisis Response & Community Recovery

Maintain the social service safety net, and make investments that address the negative impacts of the pandemic to help our community recover.



Restore Services Impacted by Budget Reductions

Restore and continue important services that are impacted by budget cuts at the local, state or federal level.



Critical County Infrastructure

Investments in key County infrastructure like improved air quality in our buildings and expanded technology.



Approach to 2nd Year of American Rescue Plan

- **New Season of the Pandemic Response**
 - Continued capacity, scaled down
 - Differing paces of change in community
- **Community Recovery**
 - Pandemic impacts deep and broad
 - Focused, community specific efforts
- **Lessons Learned**
 - Ramping Up & Delays
 - Promising Practices & Creativity
 - Crisis Response & Transformation

For more information www.multco.us/arp



Multco ARP - How we measure against the US and other Counties

of Local Governments

151

of Local Governments

99

of Local Governments

1

National Sample Average

County Sample Average

Multnomah County, OR

GOVERNMENT OPERATIONS

37.6%

INFRASTRUCTURE

11.9%

GOVERNMENT OPERATIONS

25.4%

INFRASTRUCTURE

17.1%

GOVERNMENT OPERATIONS

0.0%

INFRASTRUCTURE

0.0%

HOUSING

12.5%

ECONOMIC & WORKFORCE DEV

11.1%

HOUSING

10.7%

ECONOMIC & WORKFORCE DEV

12.8%

HOUSING

0.0%

ECONOMIC & WORKFORCE DEV

0.0%

COMMUNITY AID

12.3%

PUBLIC SAFETY

2.3%

COMMUNITY AID

10.7%

PUBLIC SAFETY

2.1%

COMMUNITY AID

33.6%

PUBLIC SAFETY

0.0%

PUBLIC HEALTH

12.2%

PUBLIC HEALTH

21.2%

PUBLIC HEALTH

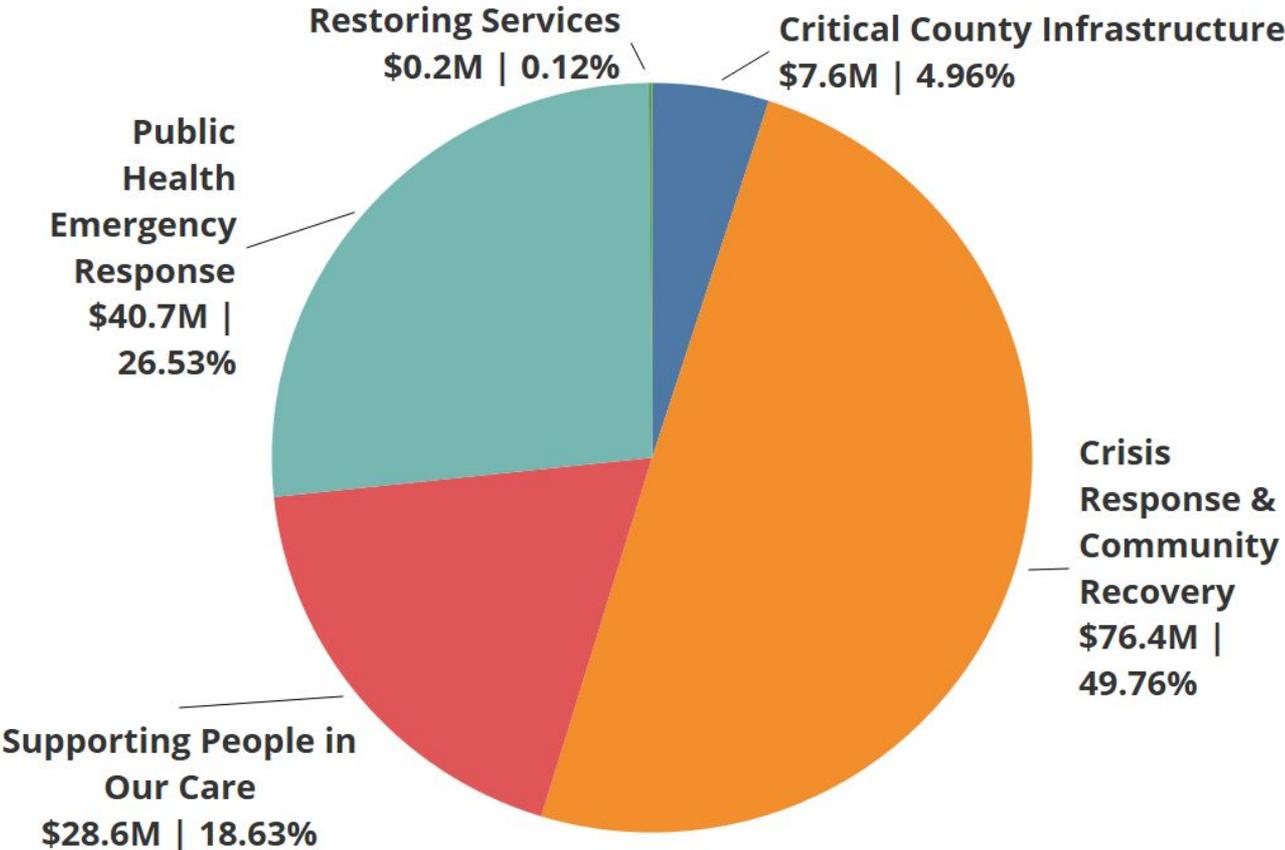
66.4%



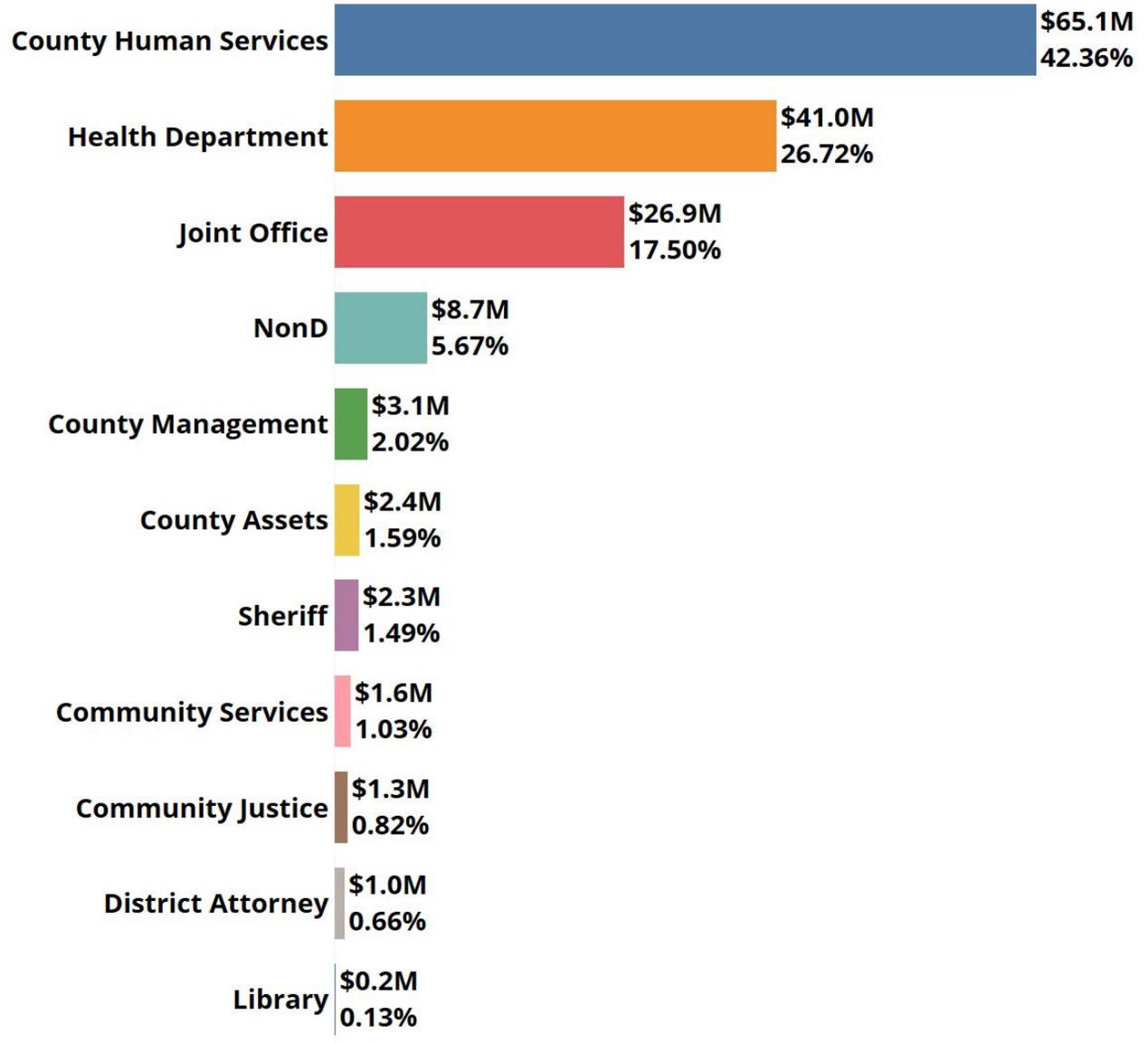
COVID-19 Response & Recovery \$153.6* Million: by County Priority Area



*Includes Multco Direct Allocation of \$78.9M + \$10M of FY 2022 carryover



COVID-19 Response & Recovery \$153.6 million: by Department



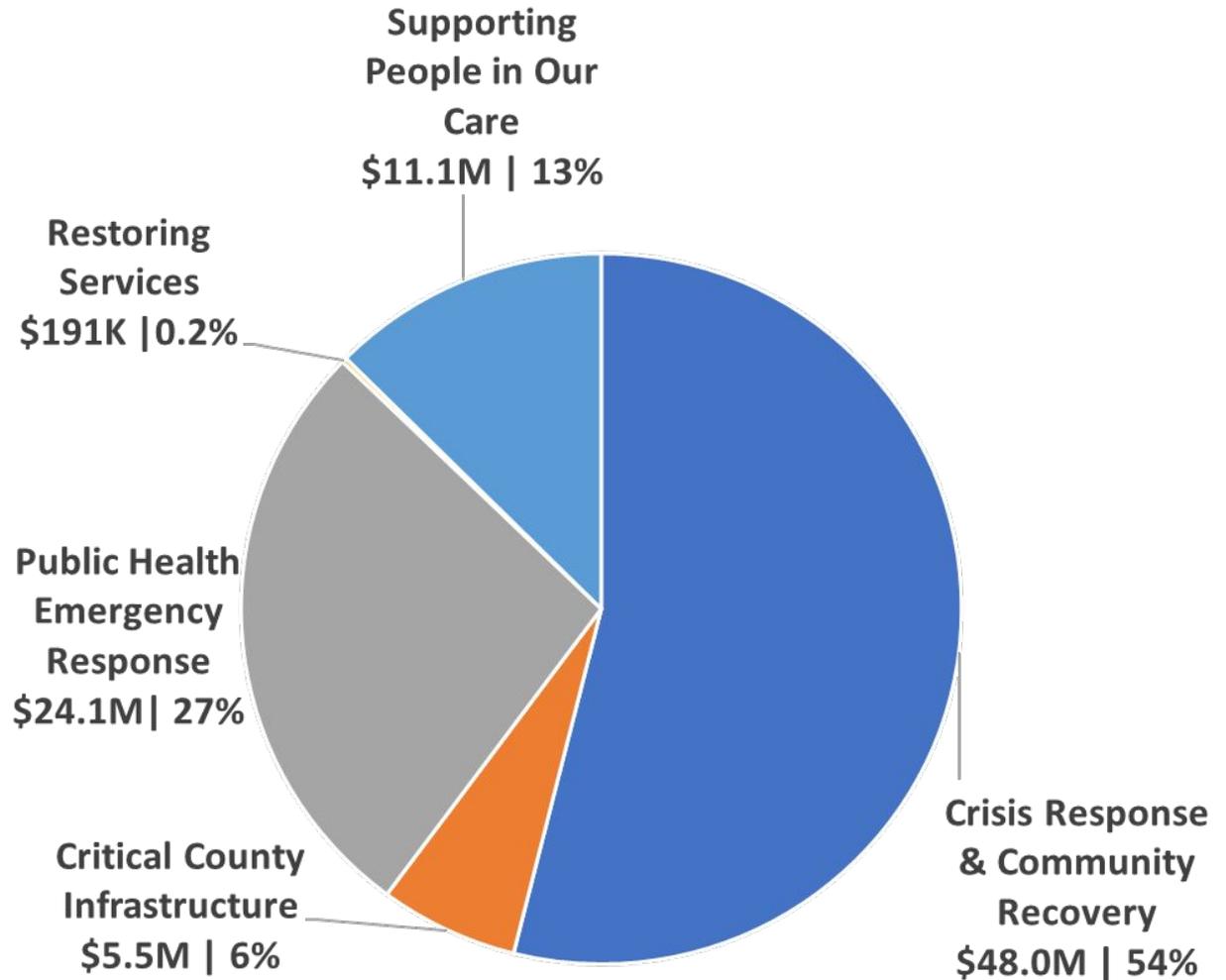
*NOND includes \$2.5 million of countywide client assistance



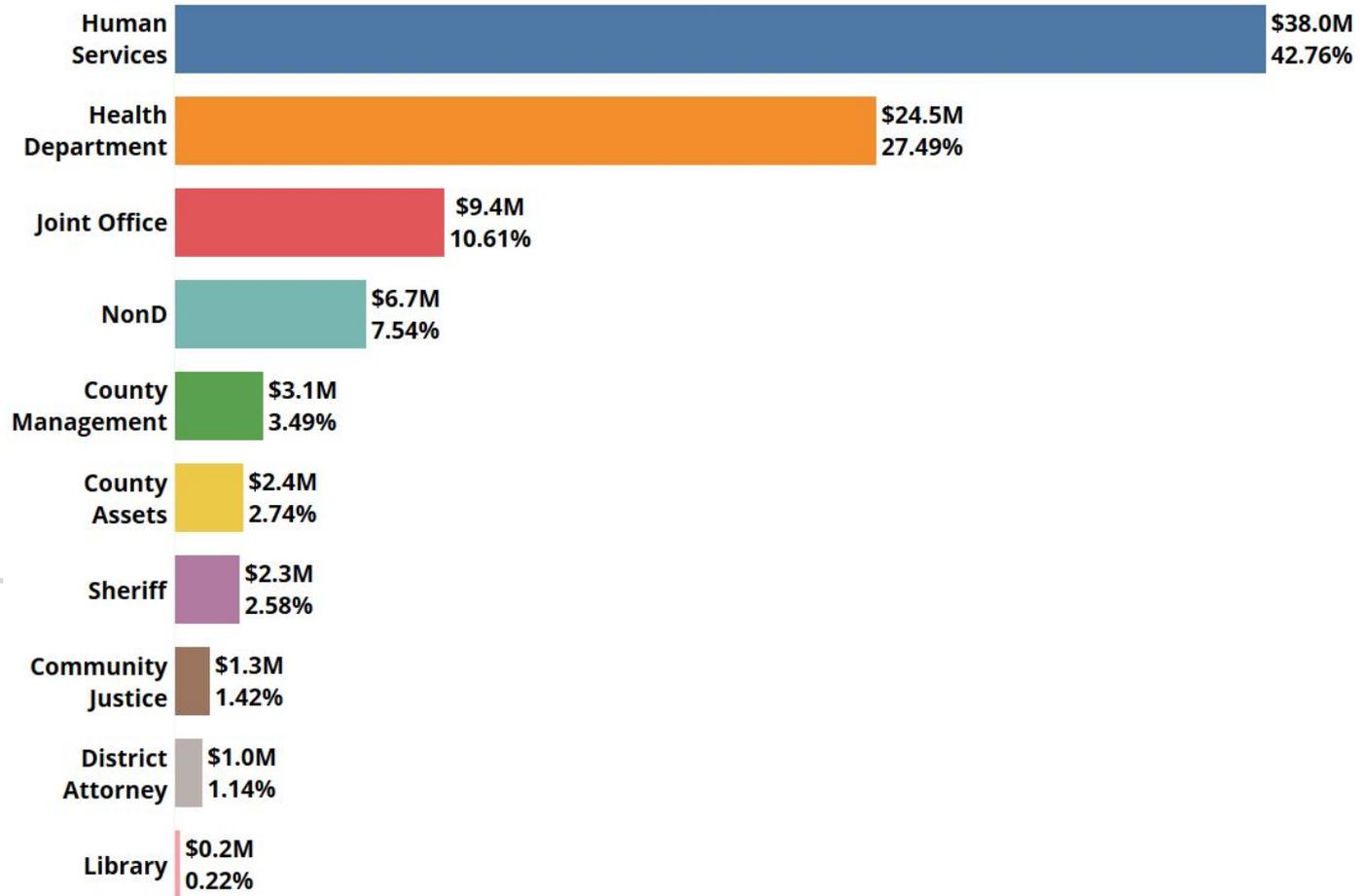
ARP Multco Direct Allocation \$88.9* Million: by County Priority Area



*Includes Multco Direct Allocation of \$78.9M + \$10M of FY 2022 carryover



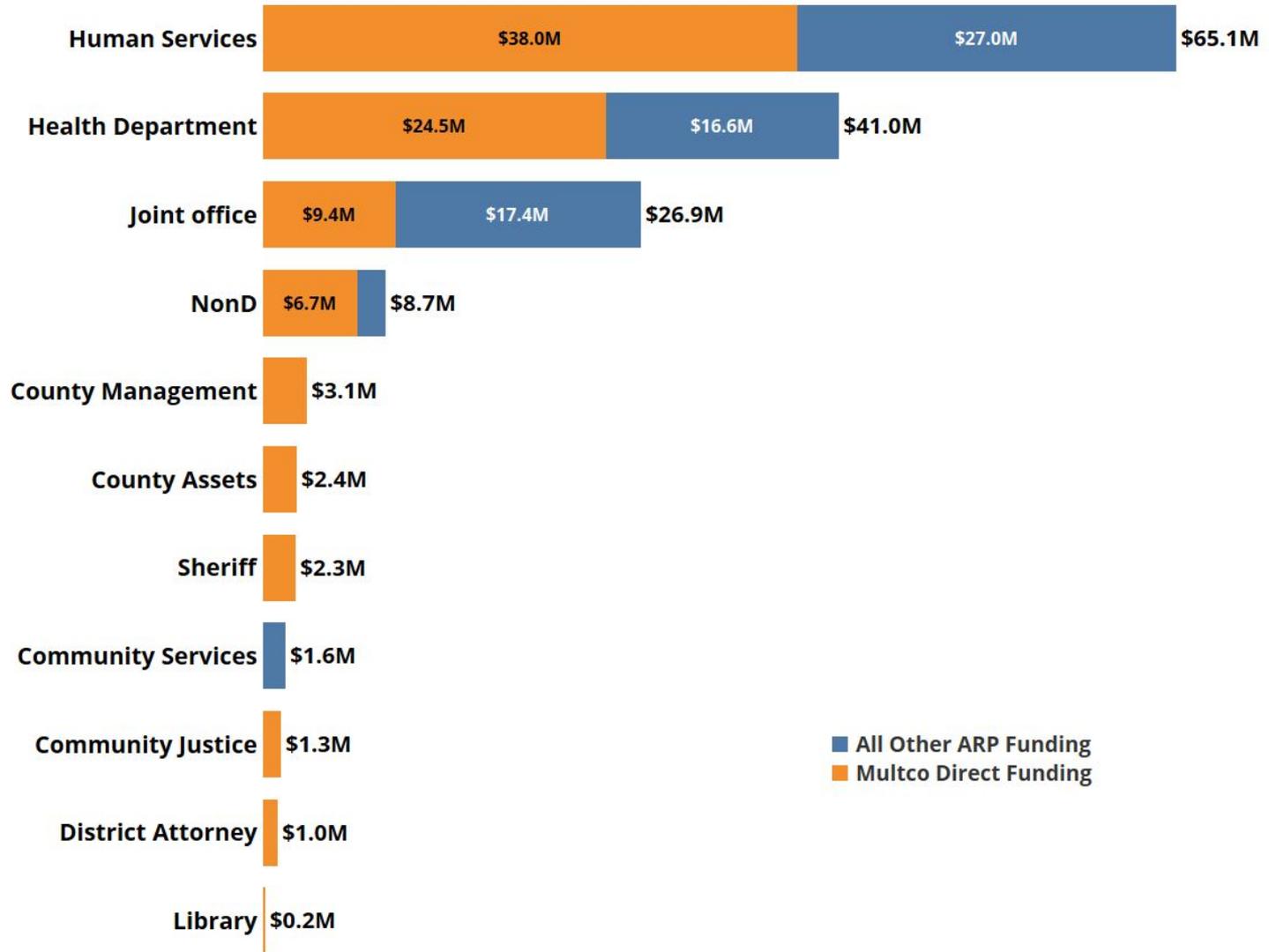
ARP Multico Direct Allocation \$88.9* Million: by Department



*NOND includes \$2.5 million of countywide client assistance



Total COVID-19 Allocations \$153.6* Million: by Funding



Summary

- New, ongoing programming responding to ongoing and emerging community needs
- Addressing inequitable health and economic outcomes from COVID-19 which will continue beyond ARP
- Continued implementation of voter approved initiatives
- Using OTO resources to invest in capital (Facilities and IT) to achieve long-term goals.
- Maintain flexibility to respond to threats of inflation or economic downturn



Questions

