Agenda

01 FY 2024 Equity Approach and Policy Guidance

02 Budget Process and Calendar
Worksessions and Public Hearings

03 Budget by the Numbers
General Fund, Other Funds, FTE, Highlights

04 Focusing on the General Fund
Investments, Contingency & Reserves

05 American Rescue Plan

Central CBAC Presentation

Presented to the
Board of County Commissioners

Multnomah County
May 2, 2023

www.multco.us/oci/cbacs

Equity in the Budget Process

Budget with an Equity Lens
Joy Fowler, Chief Diversity and Equity Officer

- Budget preparation infusing equity impacts
  - Reflect the priorities of the County
  - Deliberately aligned with the WESP
  - Highlighting Equity Manager Engagement
  - Engaging our Community Budget Advisory Committee
- Ability to explain how using an equity lens helped you reach a decision
- New opportunities within program offer narratives

Equity in the **Budget Process**

- The **Equity and Empowerment Lens** helps us:
  - Analyze the root causes of racial disparities
  - Identify & support what serves those most impacted
  - Shift the way we make decisions to center equity
  - Align our work with our values of equity and empowerment
- For budgeting purposes
  - Program level process and practices
  - Data and outcome measures
  - Department level ask

- **FY 2024 Budget Equity Tool**

Equity in the Budget Process

Department Implementation and Tool Use

Lauren Kelly, County Records Officer & Interim Fleet Services Mgr. - DCA

Budget Process

We are Here
Budget deliberation begins during budget work sessions and through hearings with the community

Budget Prep

Nov. - Feb.

General Fund Forecast
Budget Instructions
Department Internal
Budget Process

1

Dept. Submitted

Feb. 13th

Departments **Submit** a requested budget to the Chair for consideration

2

Chair Proposed

March - April
Chair releases the Proposed Budget on **April 27th**
Chair meetings w/departments

3

Worksessions

May - June

Board Deliberation
Budget Worksessions
Public Hearings
Community Engagement

4

Budget Adoption

June 8th

Board Adopts the Budget for FY 2024

5

FY 2024 Budget **Worksessions**

Budget Overview and General Government

County Management
Community Services
County Assets
ODE & Complaints Unit
Community Involvement
NOND Offices

01

Public Safety and Human Services

Joint Office of Homeless Svcs.
Sheriff's Office
LPSCC
Community Justice
NOND Offices

02

Health & Human Services and General Government

County Auditor
District Attorney
NOND Offices
County Human Services
Health: Overview & Corrections

03

Health & Library

Health:
  Behavioral Health
  Public Health
  Integrated Clinical Services
Library

04

Forecast, Follow-Up, & TSCC Hearing

General Fund Forecast Update
Financial and Budget Policies
Follow-up
TSCC Hearing

05

Board Deliberation, Amendments & Adoption

Amendments
Budget Notes
Property Taxes
Financial Policies
Salary Schedules

06

Public Hearings

Three evening public hearings will be held. To learn more go to www.multco.us/budget-feedback

01 FY 2024 Approved Budget Hearing April 27th

02 Public Hearing #1 May 10th 6-8pm

03 Public Hearing #2 May 17th 6-8pm

04 Public Hearing #3 May 31st 6-8pm

05 Tax Supervising Hearing May 31st 9:00am

06 FY 2024 Budget Adoption Hearing June 8th

Budget **Deliberation** and **Adoption**

- During **any Worksession,** any member of the Board may:
  - Propose an **amendment**
  - Propose a **budget note** *(used to request future policy discussions, identify funding placed into contingency, document decisions, or provide direction to departments)*
  - Ask for additional information
- **Budget Adoption** includes:
  - Levying Property Taxes
  - Financial and Budget Policies
  - Multnomah Investment Policy
  - Fund Resolution
  - Salary Compensation Resolution

Policy Guidance & Direction

- **FY 2024 - 1.5%** Constraint as the starting point*

  - **Centering Equity** - be intentional about the tools and processes used to develop the budget

  - Programs are expected to **review Outcomes** and **Efficiency of Service Delivery**

  - Departments should focus on accomplishing goals with existing resources or **reallocating** existing resources

*on all departments except Joint Office of Homeless Services

Budget **Highlights**

- 3rd year of **three voter approved initiatives**: Supportive Housing, Library Bond, Preschool for All

- Last year of American Rescue Plan investments for our **COVID response and recovery support**

  - $25.7M of ARP programs **moved to General Fund**

- Additional $2.5M investment in **Behavioral Health Resource Center**

- **Behavioral Health Emergency Coordinating Network (BHECN) -** $2.0M opioid settlement revenue

Budget **Highlights cont...**

- **$3.0M** investment in **gun violence prevention**

- **$6.8M** (oto) pay off final year of the **ERP debt** frees up ongoing resources for programs

- **$14.3M** Employee Retention **Incentives**

FY 2023 ERP Debt by Department

Department	General Fund	Other Funds	Total
DCA	13,772	51,406	65,178
DCHS	210,120	730,013	940,133
DCJ	739,447	0	739,447
DCM	329,605	22,537	352,142
DCS	152,483	141,375	293,858
Health	614,730	1,464,871	2,079,601
JOHS	32,493	28,883	61,376
Library	0	745,367	745,367
MCDA	265,893	25,178	291,071
MCSO	1,117,296	0	1,117,296
NOND	78,186	22,095	100,281
Total	**3,554,025**	**3,231,725**	**6,785,750**

FY 2024 Budget by the Numbers

$3.47 billion
Total Approved Budget

+$145 million
Increase from FY 2023 Adopted

+4.3% percent
Increase from FY 2023 Adopted

5,749 FTE
Increase of 17.30 FTE

$111.6 million
One-Time-Only General Fund

$92.1 million
GF Reserves and Un-earmarked Contingency

All Funds Overview Revenue
$3.47 billion
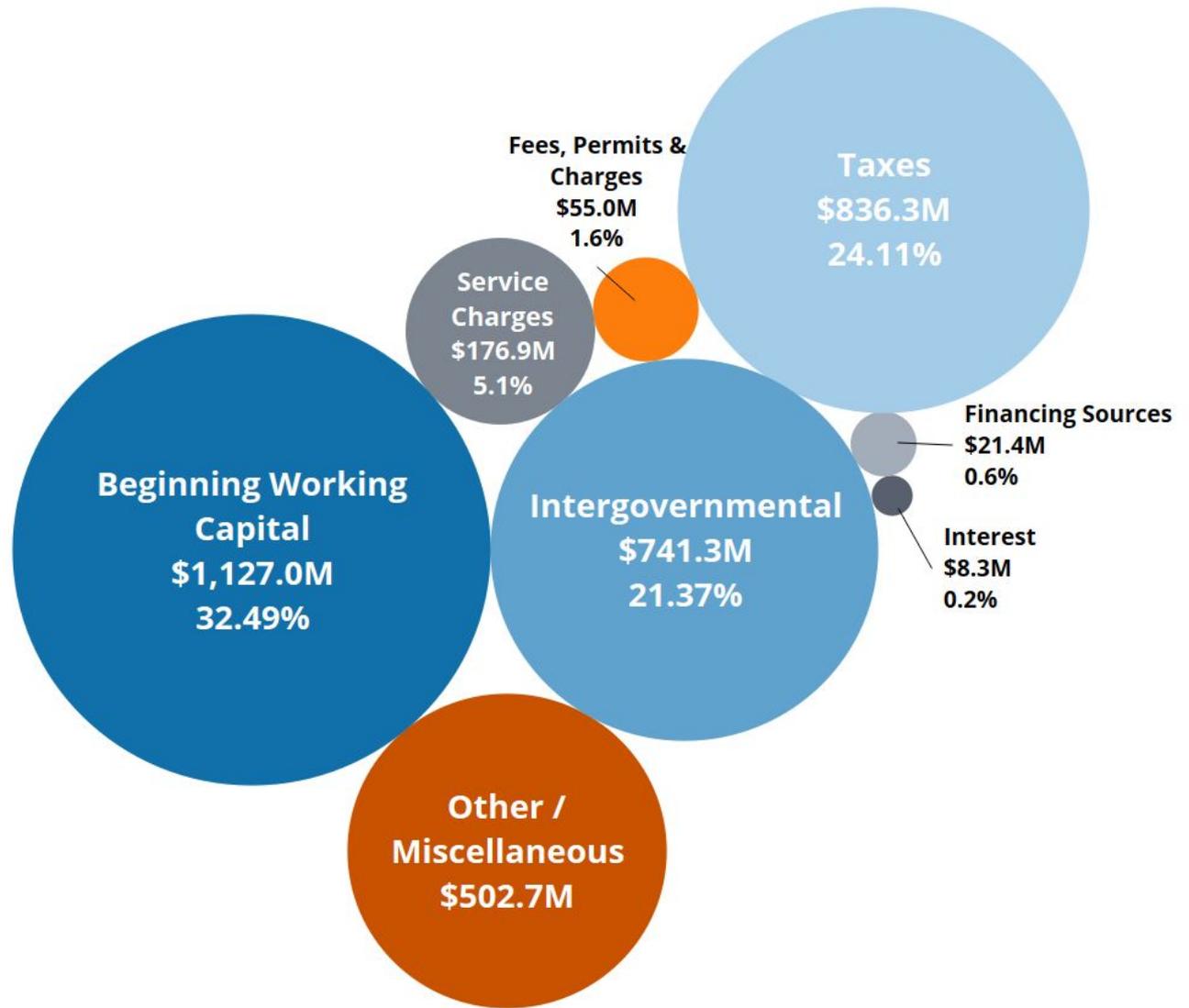
Fees, Permits & Charges
$55.0M
1.6%

Service Charges
$176.9M
5.1%

Taxes
$836.3M
24.11%

Beginning Working Capital
$1,127.0M
32.49%

Intergovernmental
$741.3M
21.37%

Financing Sources
$21.4M
0.6%

Interest
$8.3M
0.2%

Other / Miscellaneous
$502.7M

All Funds Overview Expenses

$2.83 billion*

*Excludes Cash Transfers, Contingency, and Unappropriated Balance

Materials & Supplies $307.3M

Contractual Services $1,158.0M 40.98%

Debt Service $115.8M 4.1%

Personnel $950.2M 33.63%

Internal Services $250.4M

Capital Outlay $44.0M 1.6%
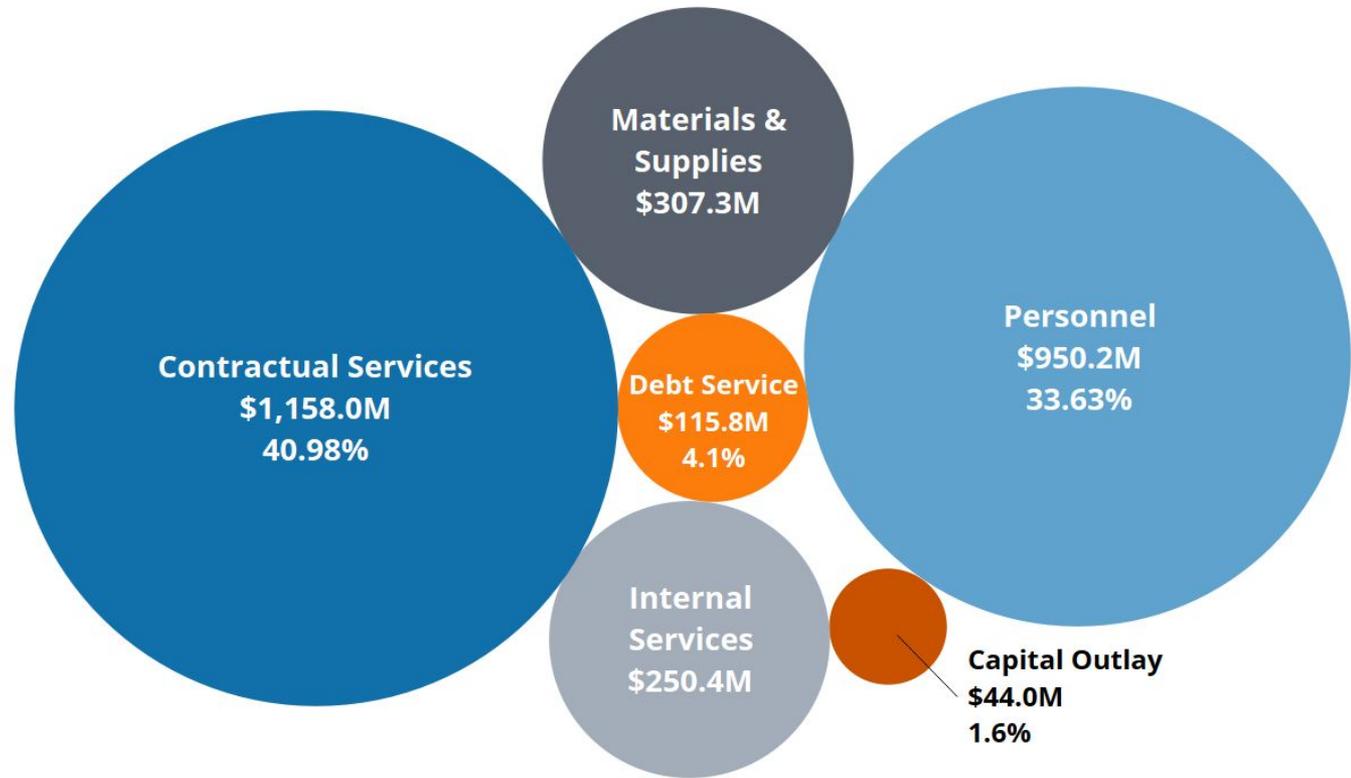
What We **Spend** our **Resources** on...

FY 2012 Actuals – FY 2022 Actuals (All Funds)
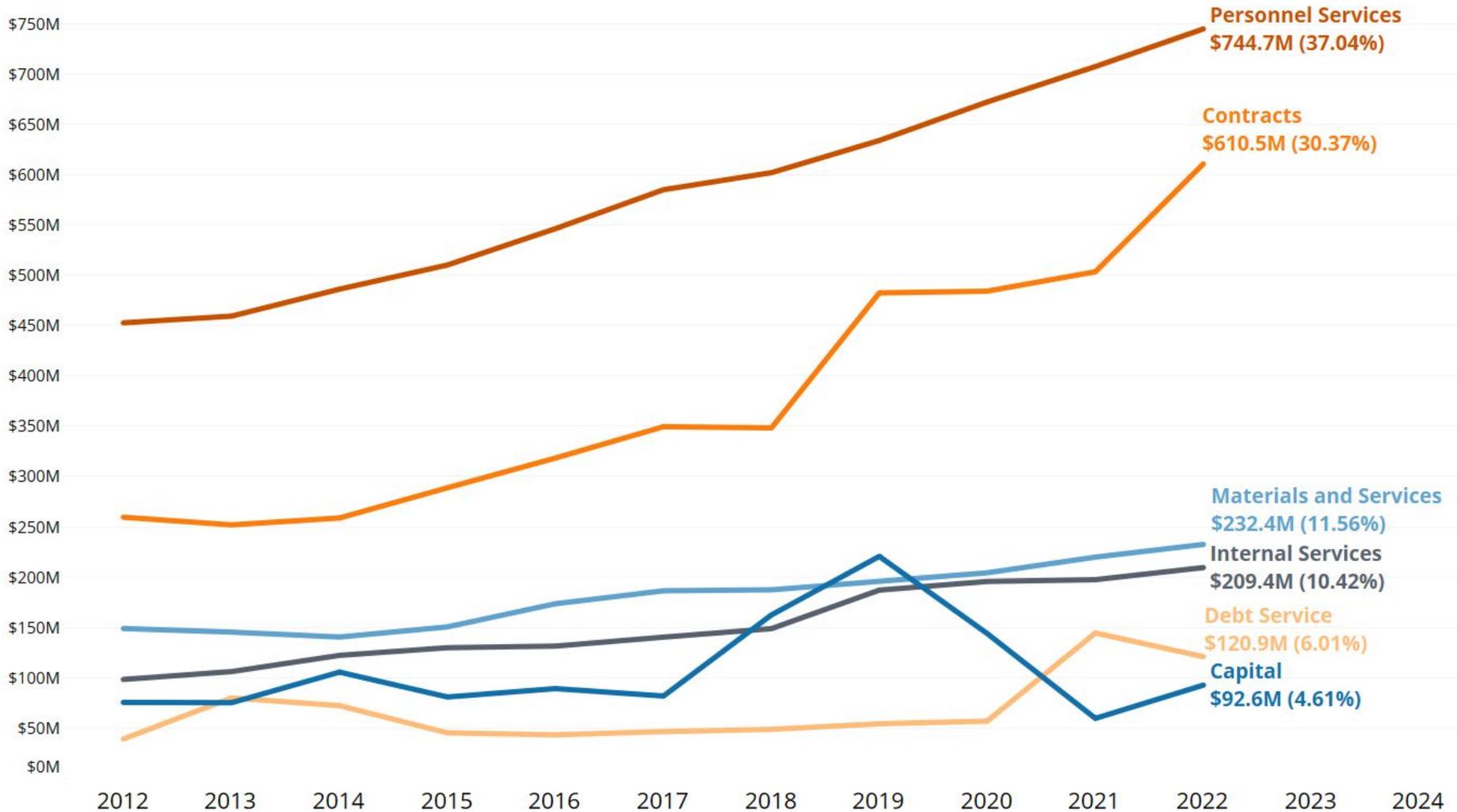
All Funds Overview Expenses
$2.83 billion*

*Excludes Cash Transfers, Contingency, and Unappropriated Balance

Legend:
- ARP (gray)
- Other Funds (orange)
- General Fund (blue)

Category	Amount	Percent
County Assets	$633.3M	22.4%
Health	$448.0M	15.9%
Human Services	$332.2M	11.8%
JOHS	$265.5M	9.4%
NonD	$243.3M	8.6%
DCM	$241.2M	8.5%
DCS	$198.8M	7.0%
Sheriff	$193.6M	6.9%
DCJ	$112.0M	4.0%
Library	$108.2M	3.8%
District Attorney	$49.6M	1.8%
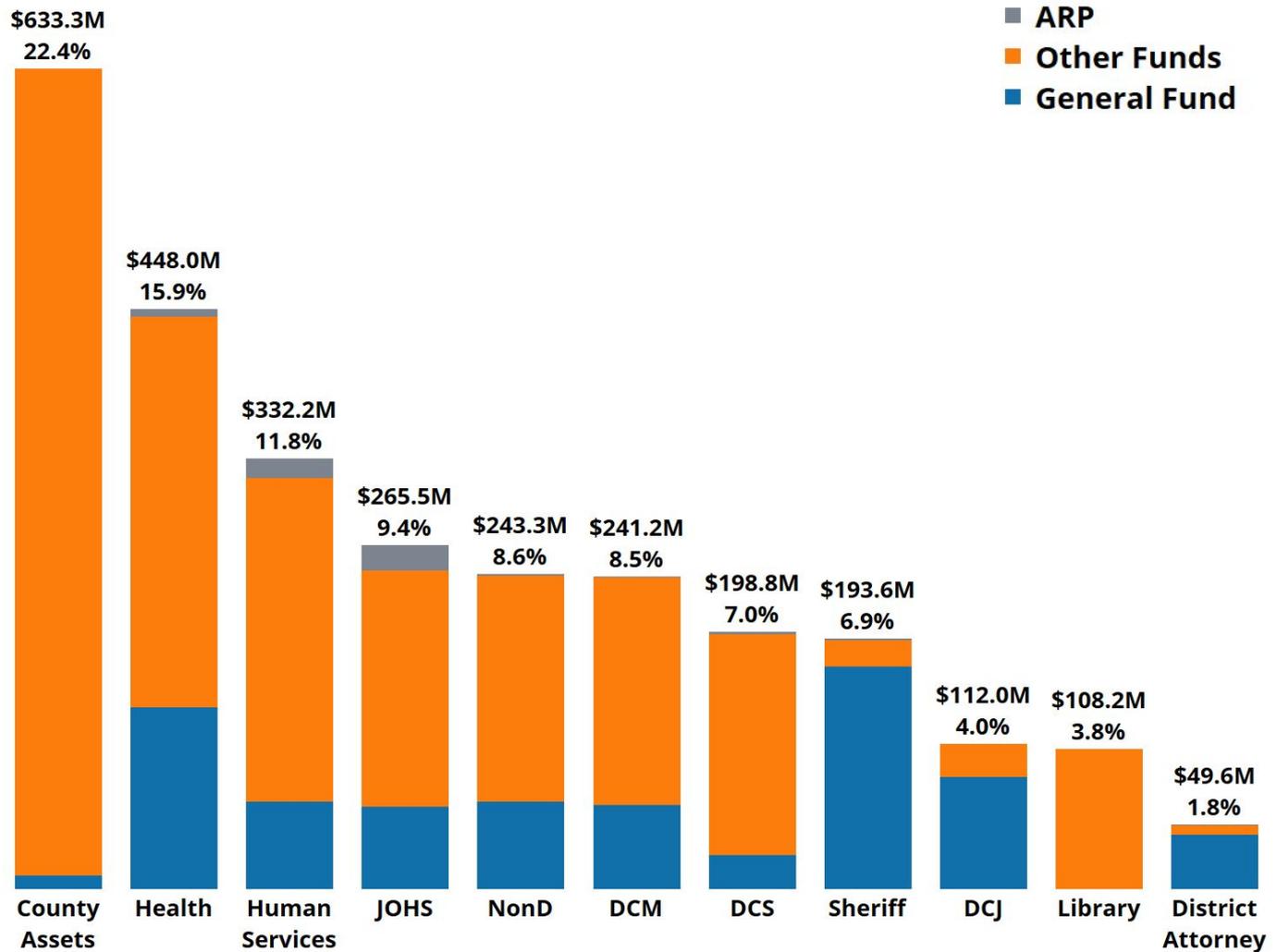
Non-Capital Funds Overview Expenses

$2.31 billion*

*Excludes Cash Transfers, Contingency, and Unappropriated Balance

Legend:
- ARP
- Other Funds
- General Fund

Department	Amount	Percent
Health	$448.0M	19.4%
Human Services	$332.2M	14.4%
JOHS	$265.5M	11.5%
NonD	$243.3M	10.5%
DCM	$241.2M	10.4%
Sheriff	$193.6M	8.4%
County Assets	$178.5M	7.7%
DCS	$139.2M	6.0%
DCJ	$112.0M	4.8%
Library	$108.2M	4.7%
District Attorney	$49.6M	2.1%
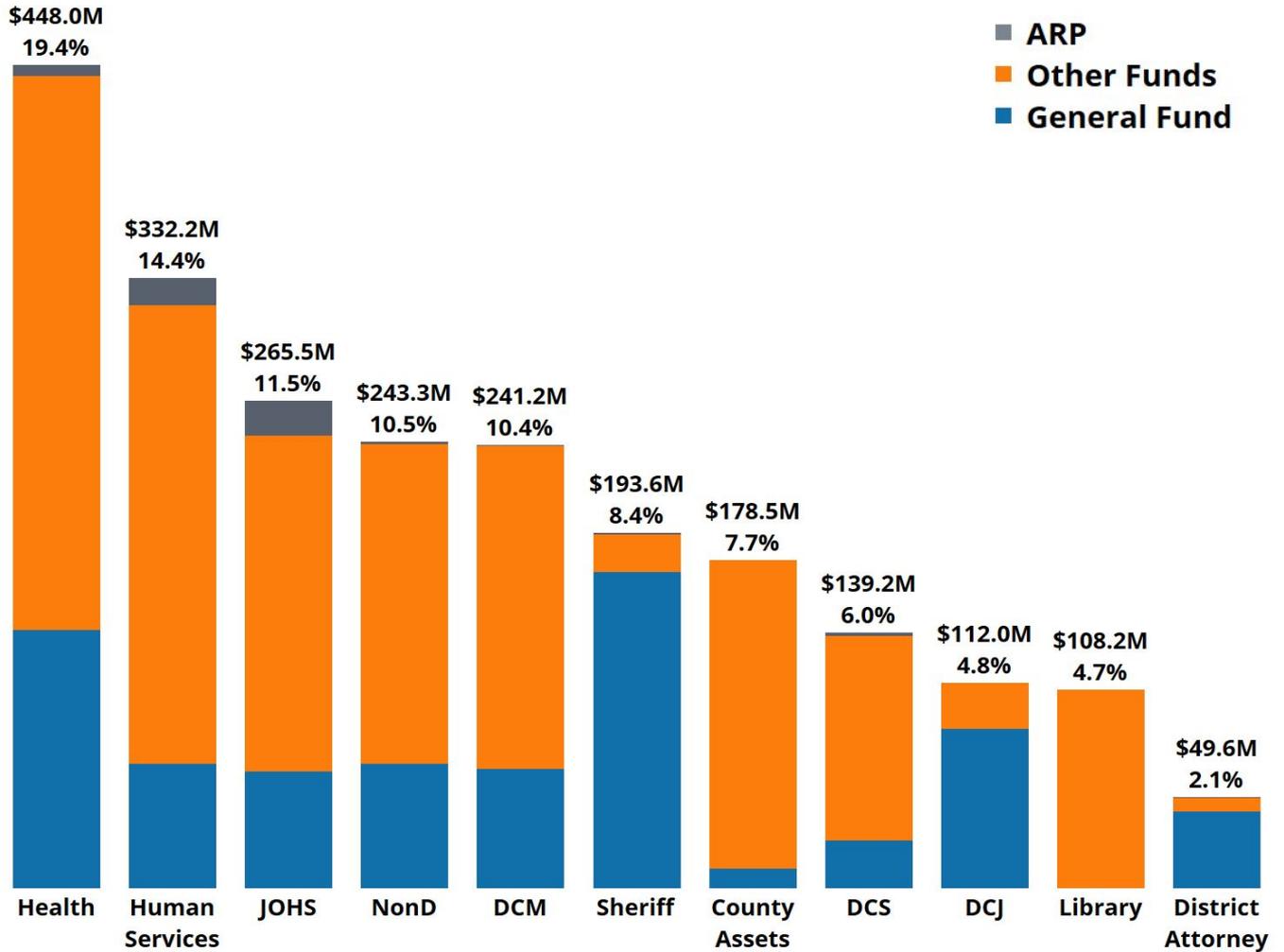
FY 2024 **3rd Year** of **Voter Initiatives** & **ARP**

Library Capital
- 2022: $436.0M
- 2023: $416.6M, -4.5%
- 2024: $347.6M, -16.6%

Preschool for All
- 2022: $96.3M
- 2023: $191.4M, 98.9%
- 2024: $362.6M, 89.5%

Supportive Housing
- 2022: $55.9M
- 2023: $110.1M, 97.0%
- 2024: $139.1M, 26.3%

ARP
- 2022: $171.5M
- 2023: $158.0M, -7.9%
- 2024: $44.4M, -71.9%
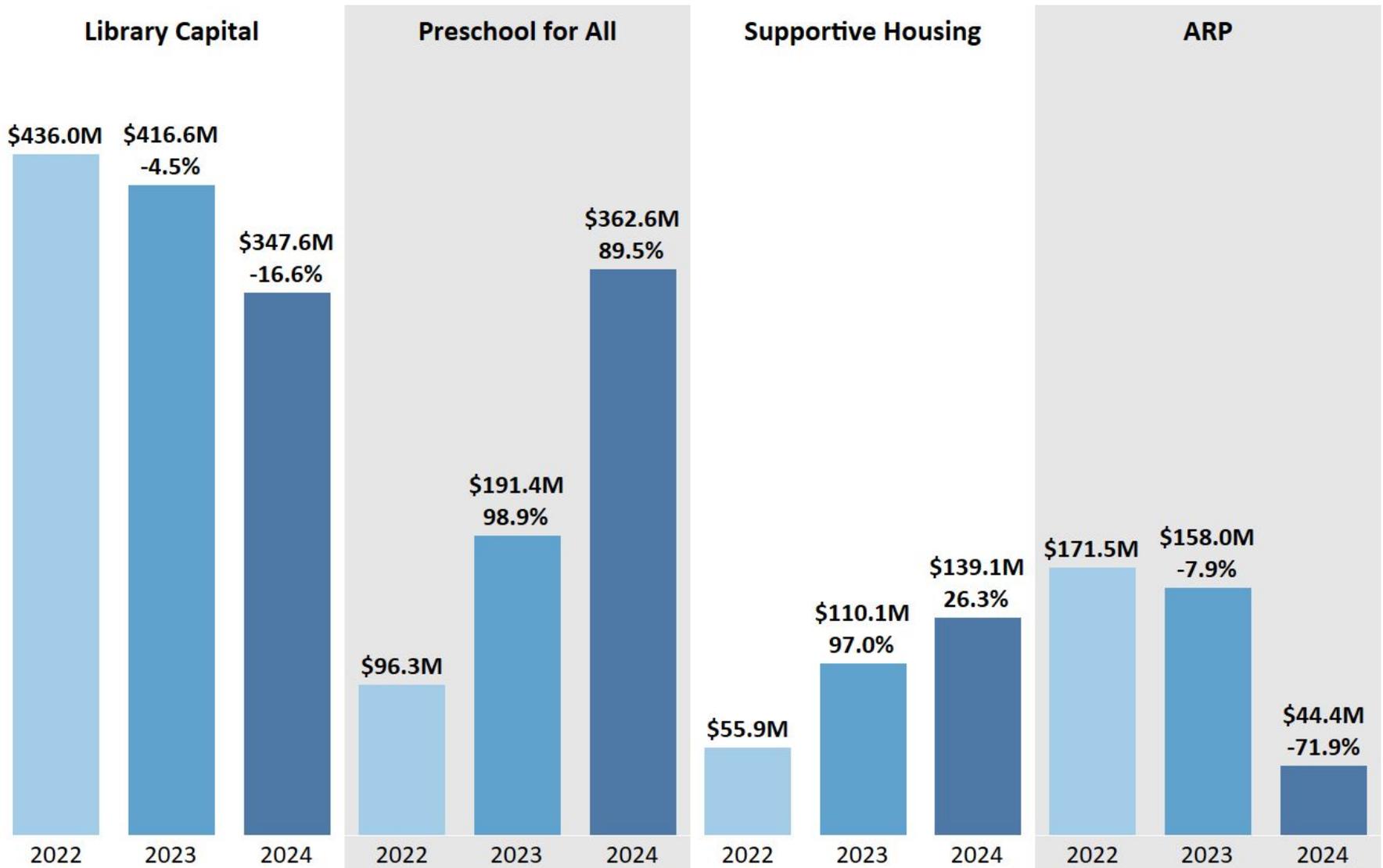
General Fund Revenue

$811.1 million*

*Excludes Cash Transfers and Service Reimbursements

Taxes
$578.2M
71.3%

Beginning Working Capital
$175.5M
21.6%

Service Charges
$17.0M
2.1%

Interest
$1.7M
0.2%

Inter-governmental
$14.5M
1.8%

Fees, Permits & Charges
$15.8M
1.9%

Financing Sources
$2.4M
0.3%

Other / Miscellaneous
$6.0M
0.7%
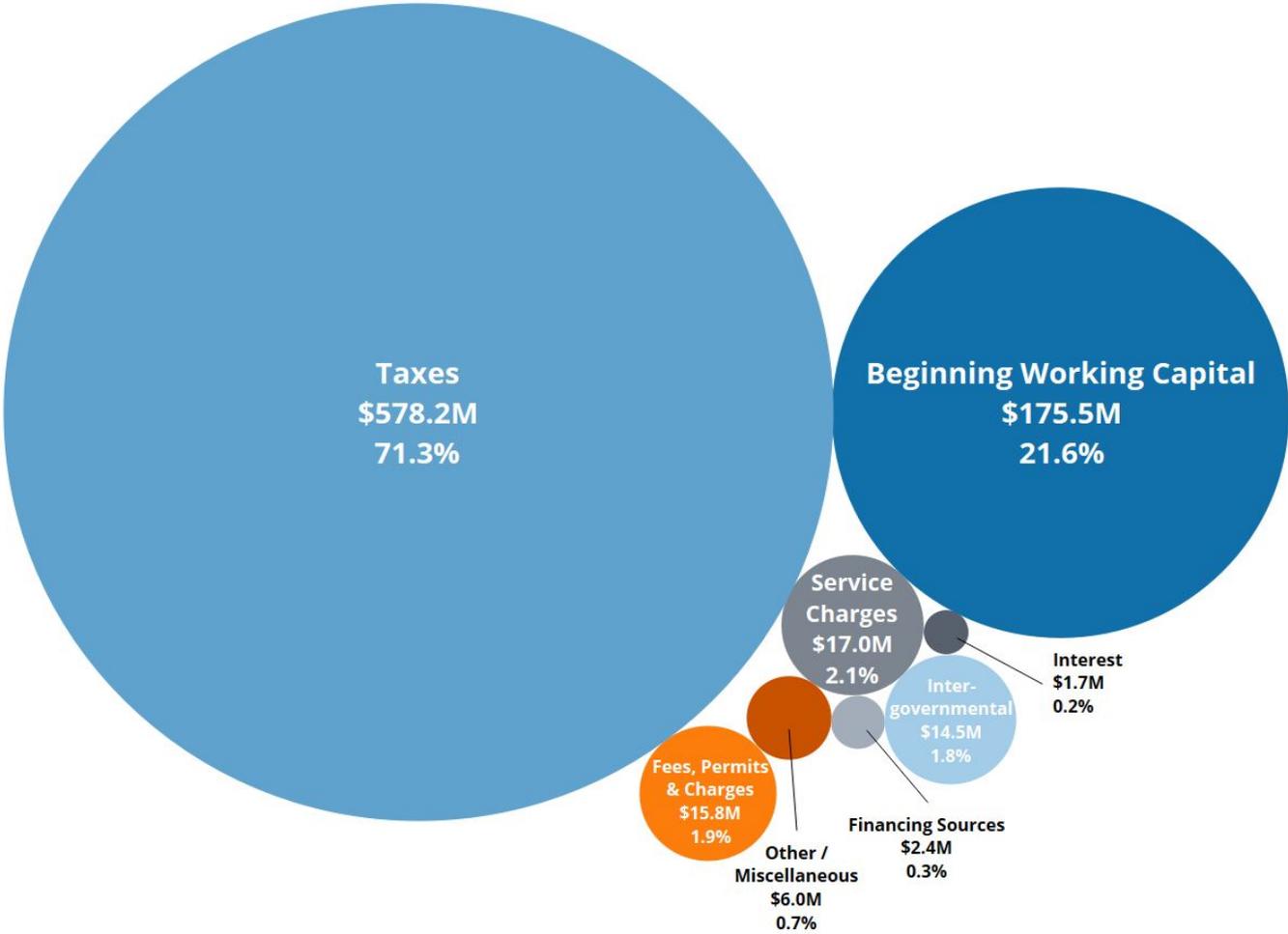
General Fund Expenses

$741.4 million*

*Excludes Cash Transfers, Contingency, and Unappropriated Balance

Personnel
$455.5M
61.4%

Contractual Services
$151.2M
20.4%

Internal Services
$95.1M
12.8%

Capital Outlay
$12.3M
1.7%

Materials & Supplies
$27.4M
3.7%
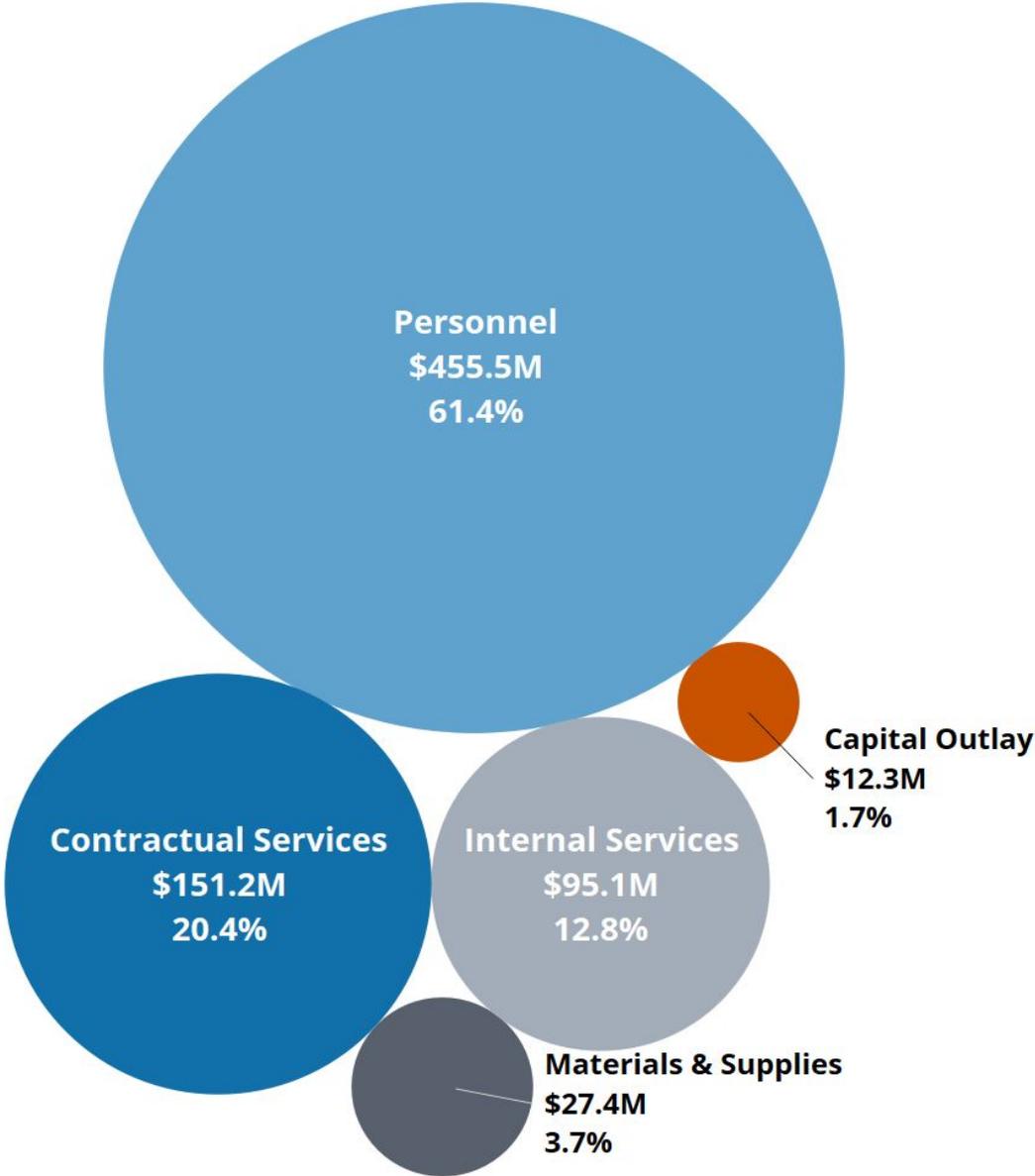
General Fund by Dept.

$741.4 million*

*Excludes Cash Transfers, Contingency, and Unappropriated Balance

Sheriff
$172.1M | 23.2%

Health Department
$140.6M | 19.0%

Community Justice
$86.6M | 11.7%

Human Services
$67.8M | 9.1%

NonD
$67.6M | 9.1%

County Management
$64.8M | 8.7%

Joint Office of Homeless Services
$63.3M | 8.5%

District Attorney
$42.0M | 5.7%

Community Services
$26.1M | 3.5%

County Assets
$10.5M | 1.4%

■ OTO
■ Ongoing
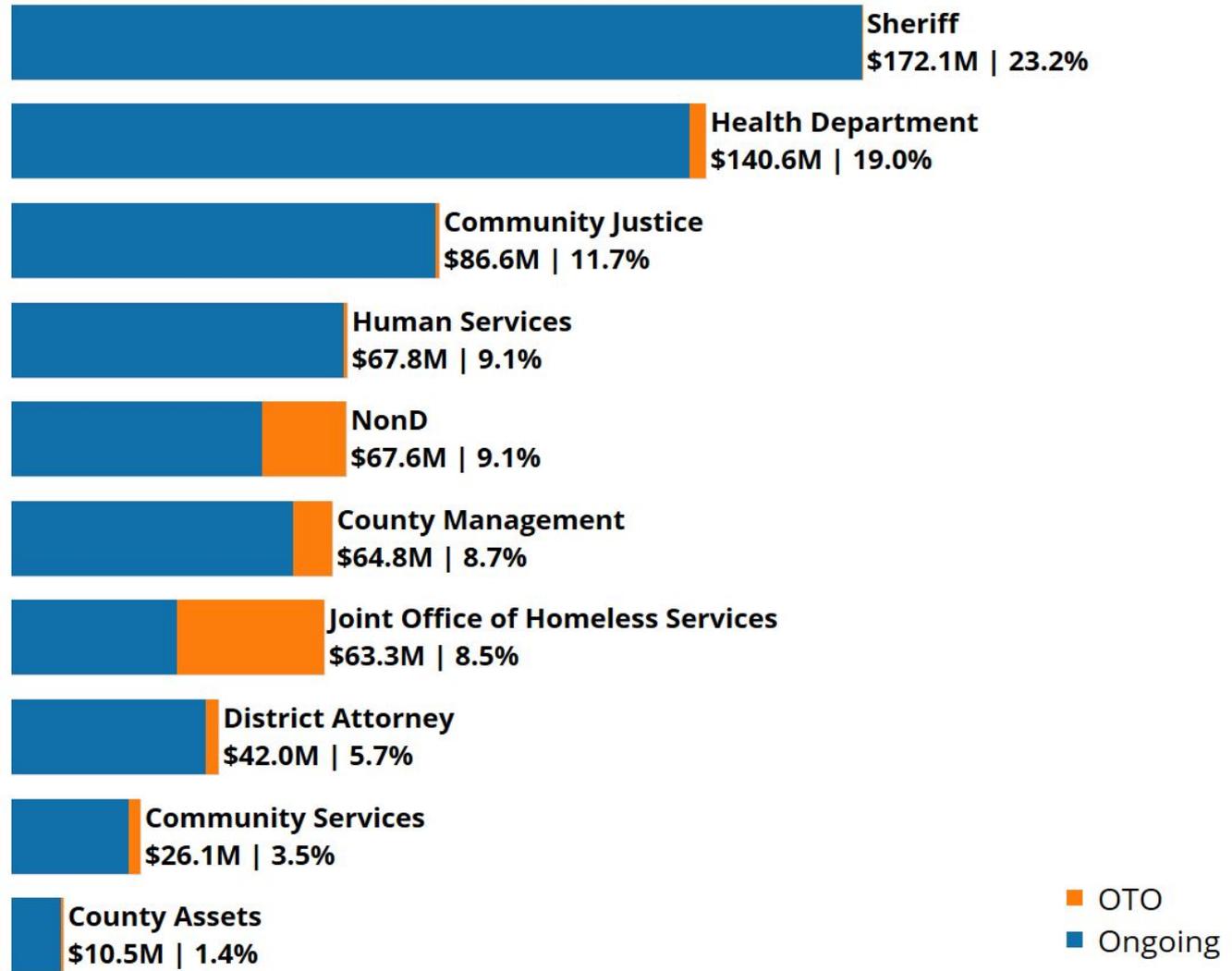
Where Do We Spend **General Fund?**
% of Total Expenses

Public Safety

44.88%
41.45%
40.56%

Health & Human Services

35.32%
37.35%
36.65%

General Government

19.80%
21.20%
22.79%

FY 2019   FY 2020   FY 2021   FY 2022   FY 2023   FY 2024
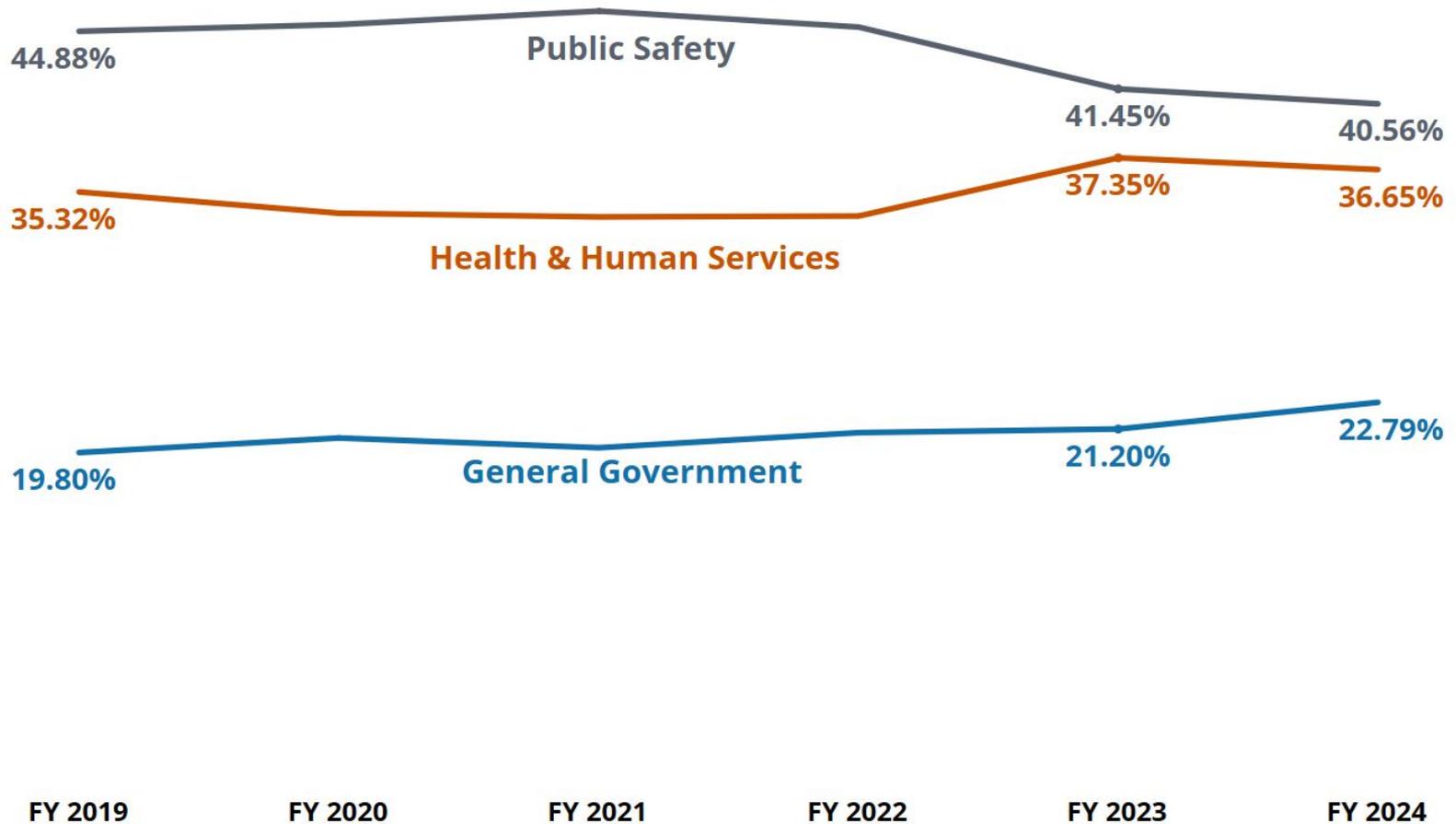
Corrections Health is shown in Health and Human Services
Joint Office of Homeless Services is shown as Health & Human Services.

General Fund **Reserves - Fully Funded**

- General Fund **Reserve** @ 12% of corporate revenues (increase from 11%) or **$71.1 million**

- **General Fund Contingency $21.0 million**
  - Regular - $2.0 million
  - BIT Reserve @ 12% - $18.6 million
  - Additional Contingency for Uncertainty - $0.4 million

- **General Fund Contingency Set Asides**
  - District Attorney's Office Body Worn Cameras - $1.0 million (OTO)
  - SB 1145 State Impacts - $6.0 million (OTO)
  - District Attorneys Move to Uniformed PERS - $0.7 million (OTO)
  - Ballot Measure 114 - $0.2 million (OTO)
  - Human Service Contract Increase - $2.2 million (ongoing/OTO)

Full Time Equivalents All Funds - **5,749.28/+17.30 FTE**

FY 2019 Adopted to FY 2024 Approved

5,177.37

5,116.68
-1.2%

5,161.93
0.9%

5,279.48
2.3%

5,731.98
8.6%

5,749.28
0.3%

FY 2019   FY 2020   FY 2021   FY 2022   FY 2023   FY 2024
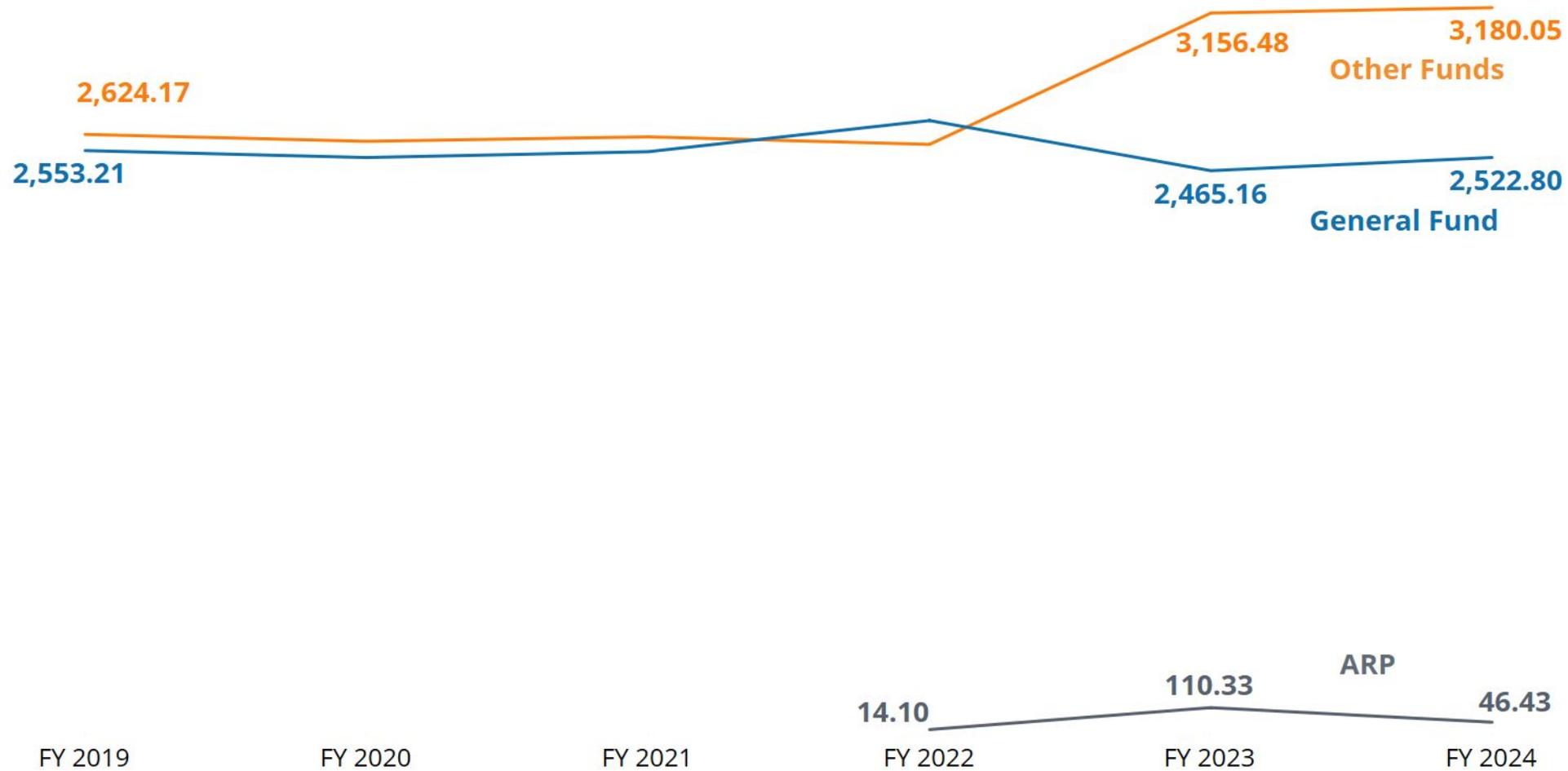
Average **Benefits** & **Insurance** Cost per FTE

FY 2019 Adopted to FY 2024 Approved

$49,254	$53,083 7.8%	$55,864 5.2%	$58,408 4.6%	$59,606 2.1%	$65,053 9.1%
2019	2020	2021	2022	2023	2024
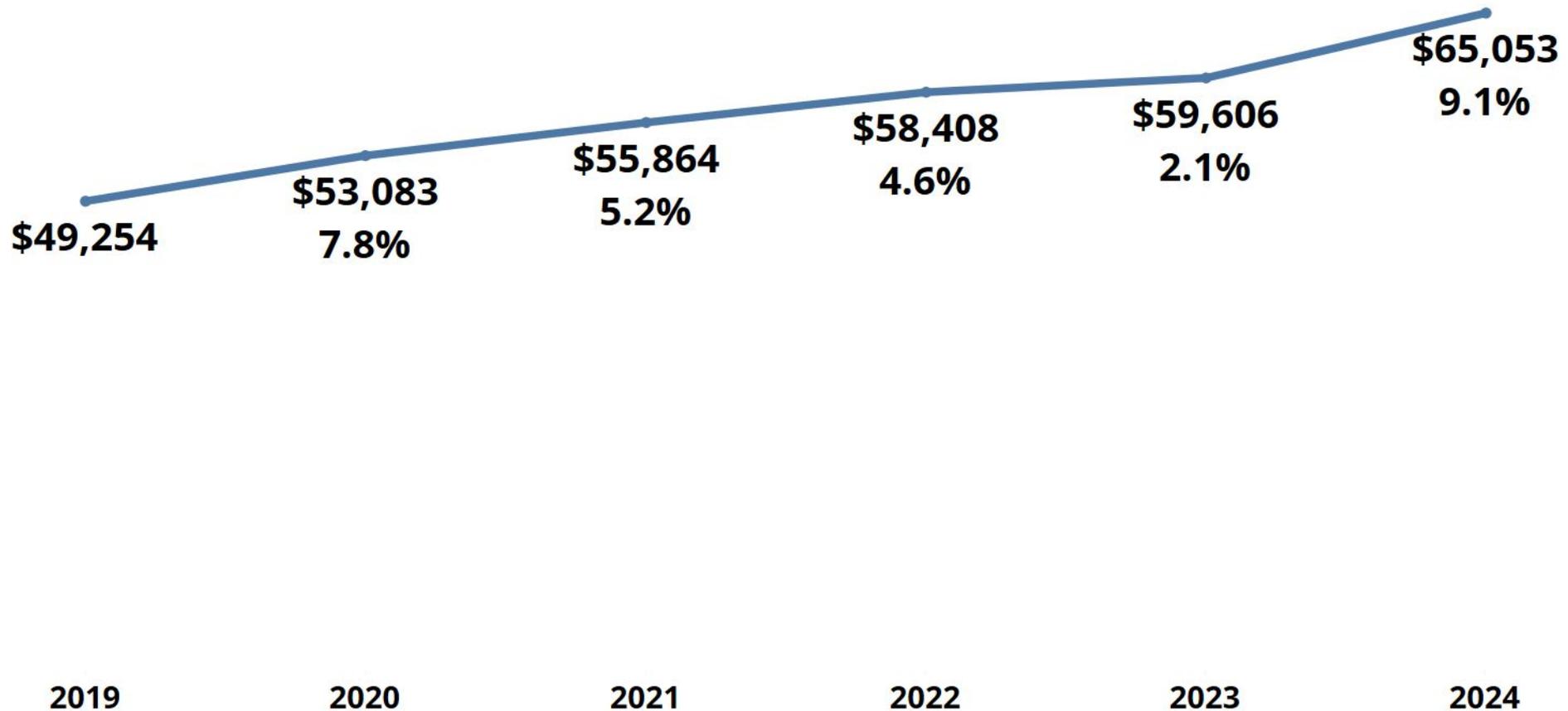
Employees by **PERS Tier**

Based on Actual People on January 1st

OPSRP
4,571

TIER 1
3,249

TIER 2
2,057

OPSRP
0

TIER 2
764

TIER 1
355

2001 2003 2005 2007 2009 2011 2013 2015 2017 2019 2021 2023
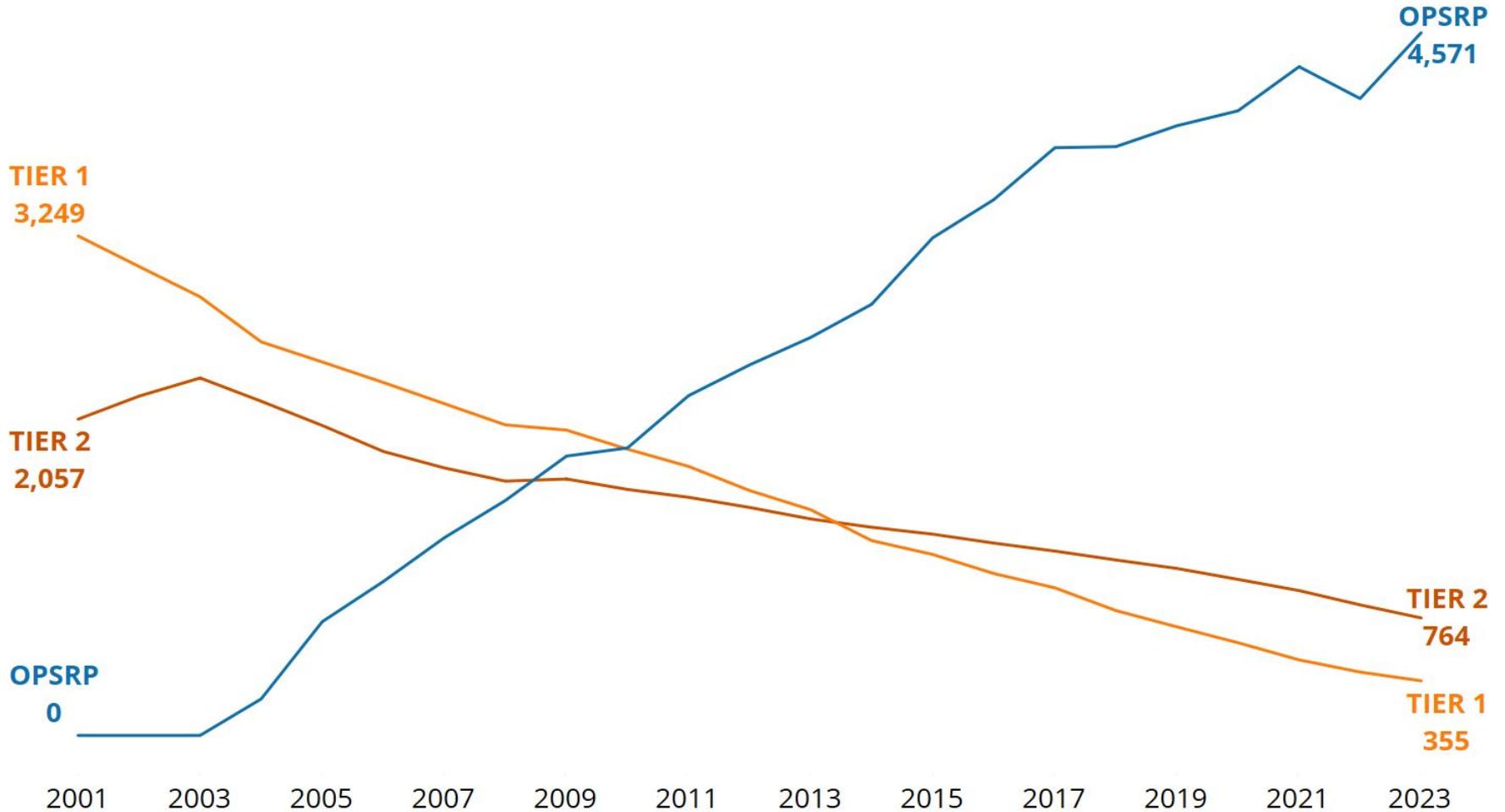
Full Time Equivalents by Department

+17.30
FTE all funds

Human Service **+32.82** increases in Aging, Disability, and Veterans Services by 32.00 FTE, most which are funded by Medicaid.

Community Services **+13.00** primarily due to additions to Animal Services 10.00 FTE

Community Justice **-29.35** primarily due to SB 1145 reduction.

Sheriff **-21.74** primarily due to SB 1145 reduction.

Department		
Human Services	+32.82	994.72 Total
Community Services	+13.00	228.00 Total
District Attorney	+6.39	214.46 Total
Joint Office of Homeless Services	+5.00	101.00 Total
County Assets	+4.00	398.00 Total
Library	+2.50	547.25 Total
NonD	+2.00	128.80 Total
County Management	+2.00	295.00 Total
Health Department	+0.68	1,595.20 Total
Sheriff	-21.74	787.49 Total
Community Justice	-29.35	459.35 Total
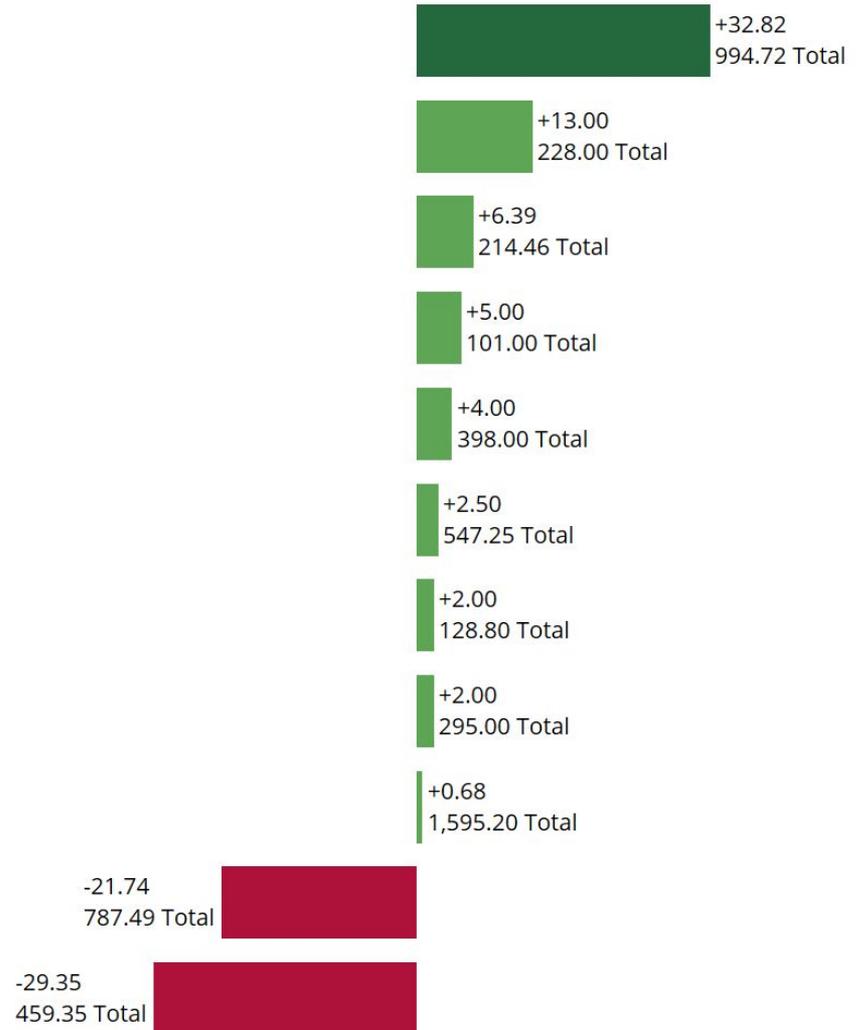
FTE **Represented** and **Non Represented**

Represented

	2019	2020	2021	2022	2023	2024
Represented	4,407 85.12%	4,329 84.60%	4,379 84.83%	4,443 84.17%	4,818 84.05%	4,808 83.63%
Exempt	771 14.88%	788 15.40%	783 15.17%	836 15.83%	914 15.95%	941 16.37%
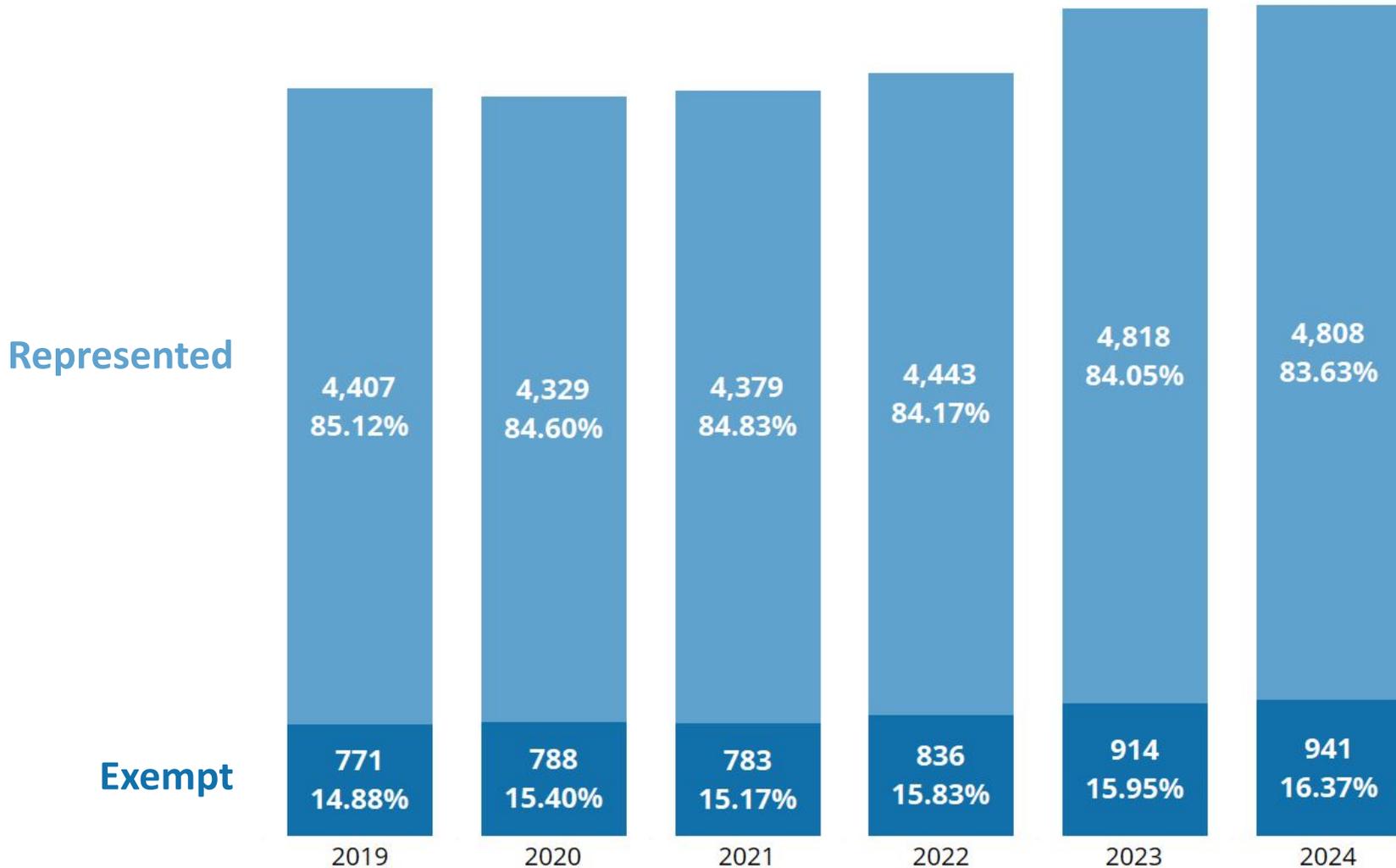
FY 2024 5,749.28 FTE by Labor Group

Labor Group	FTE
AFSCME Local 88/Conf	3,695.22 (64.3%)
Management/Exec Employees	940.89 (16.4%)
Corrections Officers Assoc	397.34 (6.9%)
Oregon Nurses Assoc	184.33 (3.2%)
Deputy Sheriff's Assoc	120.05 (2.1%)
Parole and Probation Officers	107.50 (1.9%)
Prosecuting Attorney's Assoc	82.95 (1.4%)
Elected Officials, Staff, and TSCC	76.80 (1.3%)
Juvenile Custody	59.00 (1.0%)
IBEW Local 48	28.00 (0.5%)
Dentists Local 88-5	19.20 (0.3%)
Physicians Local 88-4	19.00 (0.3%)
IUOE Local 701	18.00 (0.3%)
Sign Painters	1.00 (0.0%)

FTE by Labor Group

FY 2023 to FY 2024 Changes

Management/Exec Employees
+26.48 FTE | +2.9%

Oregon Nurses Assoc
+11.38 FTE | +6.6%

AFSCME Local 88/Conf
+8.42 FTE | +0.2%

Prosecuting Attorney's Assoc
+5.69 FTE | +7.4%

Elected Officials, Staff, and TSCC
+3.00 FTE | +4.1%

Physicians Local 88-4
+1.20 FTE | +6.7%

Sign Painters
+0.00 FTE | +0.0%

IUOE Local 701
+0.00 FTE | +0.0%

IBEW Local 48
+0.00 FTE | +0.0%

Dentists Local 88-5
-0.13 FTE | -0.6%

Deputy Sheriff's Assoc
-3.00 FTE | -2.4%

Juvenile Custody
-4.00 FTE | -6.3%

Parole and Probation Officers
-12.00 FTE | -10.0%

Corrections Officers Assoc
-19.74 FTE | -4.7%

State Funding

- **Senate Bill 1145 Community Corrections Funding**
    - Department of Community Justice - **$4.0M** reduction, including 24.00 FTE
    - Sheriff's Office - **$3.4M** reduction, including:
        - Dorm 10
        - Dorm 11
        - Dorm 12

- One-time-only General Fund Contingency - **$6.0M** to mitigate risk, allow for ramping down or redesigning of services and preserve jail beds

Final Year of American Rescue Plan

- **Limited Funding Available**
  - Preserve key services
  - Move some services to General Funds
- **Ramp Down of the Pandemic Response**
  - Change in focus of public health response
  - Focus on crisis response
  - Continuation of Emergency Rent Assistance

For more information **www.multco.us/arp**

ARP

$171.5M — 2022
$158.0M -7.9% — 2023
$44.4M -71.9% — 2024
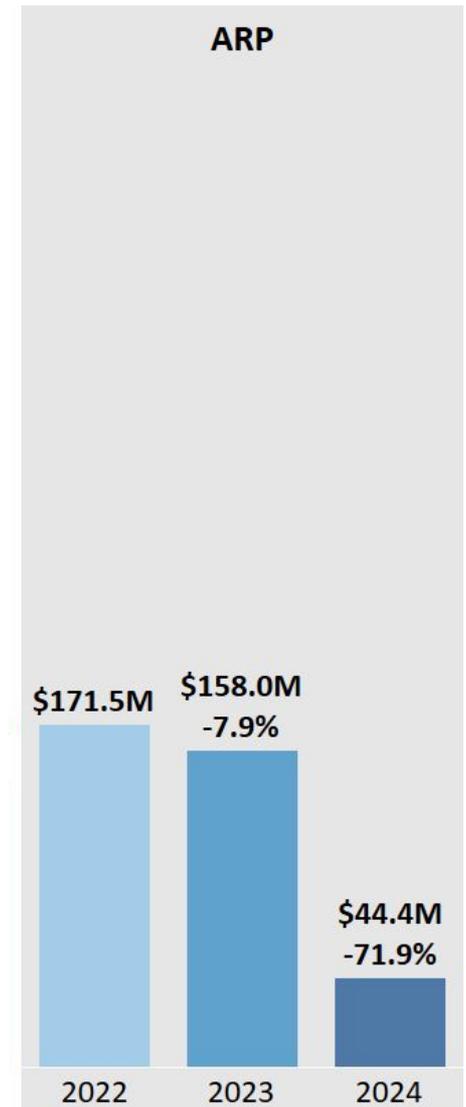
COVID-19 Response & Recovery:
County Priorities
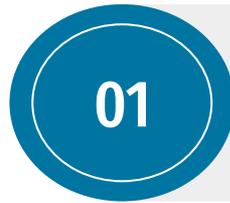
01 **Public Health Emergency Response**
Testing, tracing, outbreak response, vaccination, call center, emergency ops, communication, education & engagement.

02 **Core Services Supporting People in our Care**
Uphold the welfare of people in our direct care, particularly those in congregate settings like shelter, jail and juvenile detention.

03 **Crisis Response & Community Recovery**
Maintain the social service safety net, and make investments that address the negative impacts of the pandemic to help our community recover.

04 **Restore Services Impacted by Budget Reductions**
Restore and continue important services that are impacted by budget cuts at the local, state or federal level.

05 **Critical County Infrastructure**
Investments in key County infrastructure like improved air quality in our buildings and expanded technology.
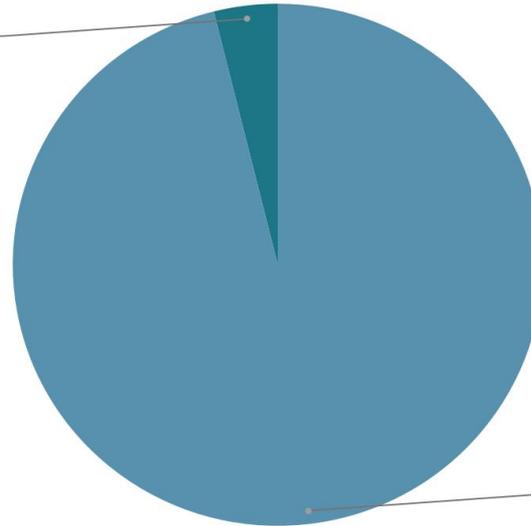
ARP Multco Direct Allocation $18.4*

Million: by County Priority Area

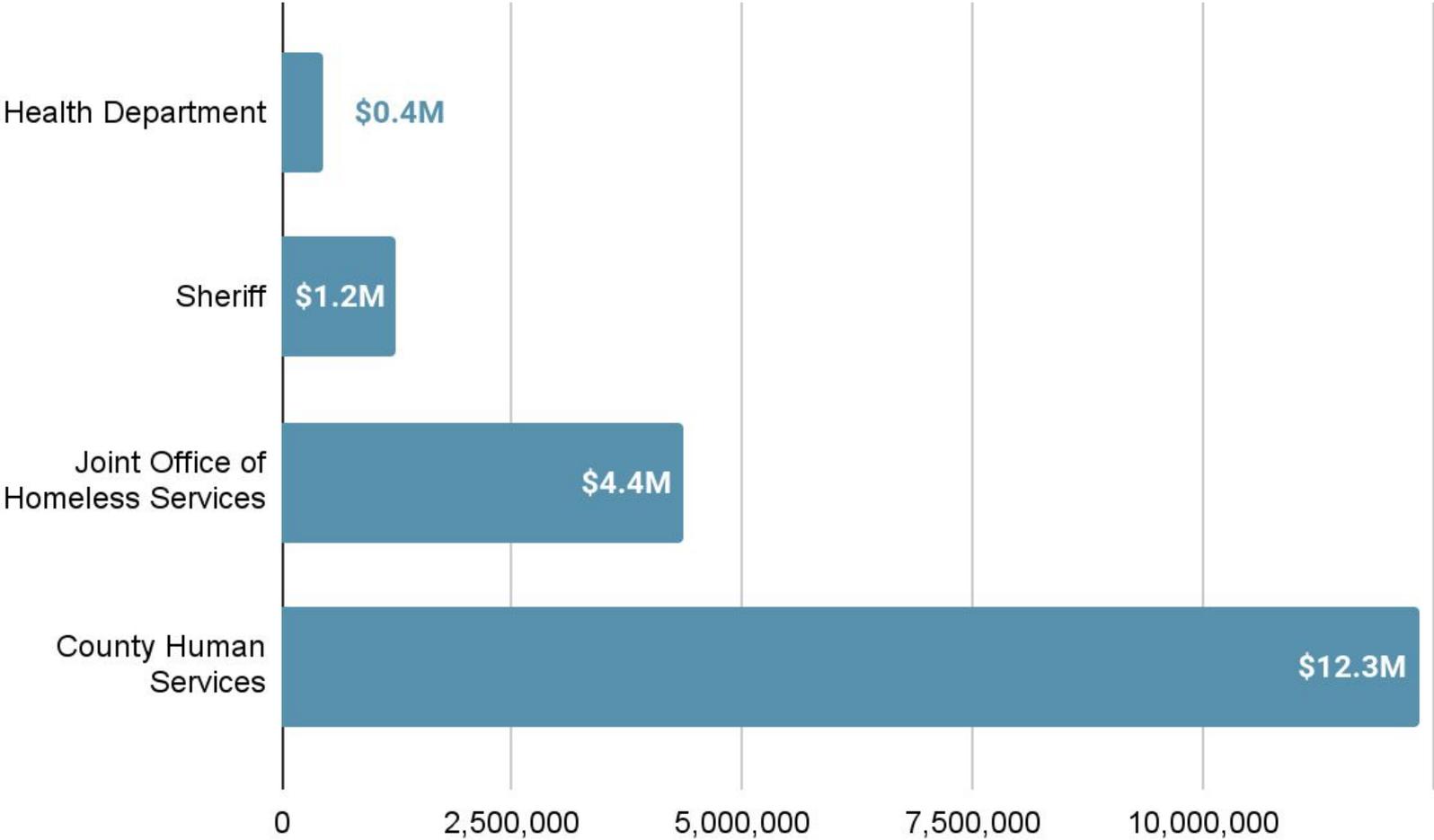*Multco Direct Allocation of $18.4M is FY 2023 carryover

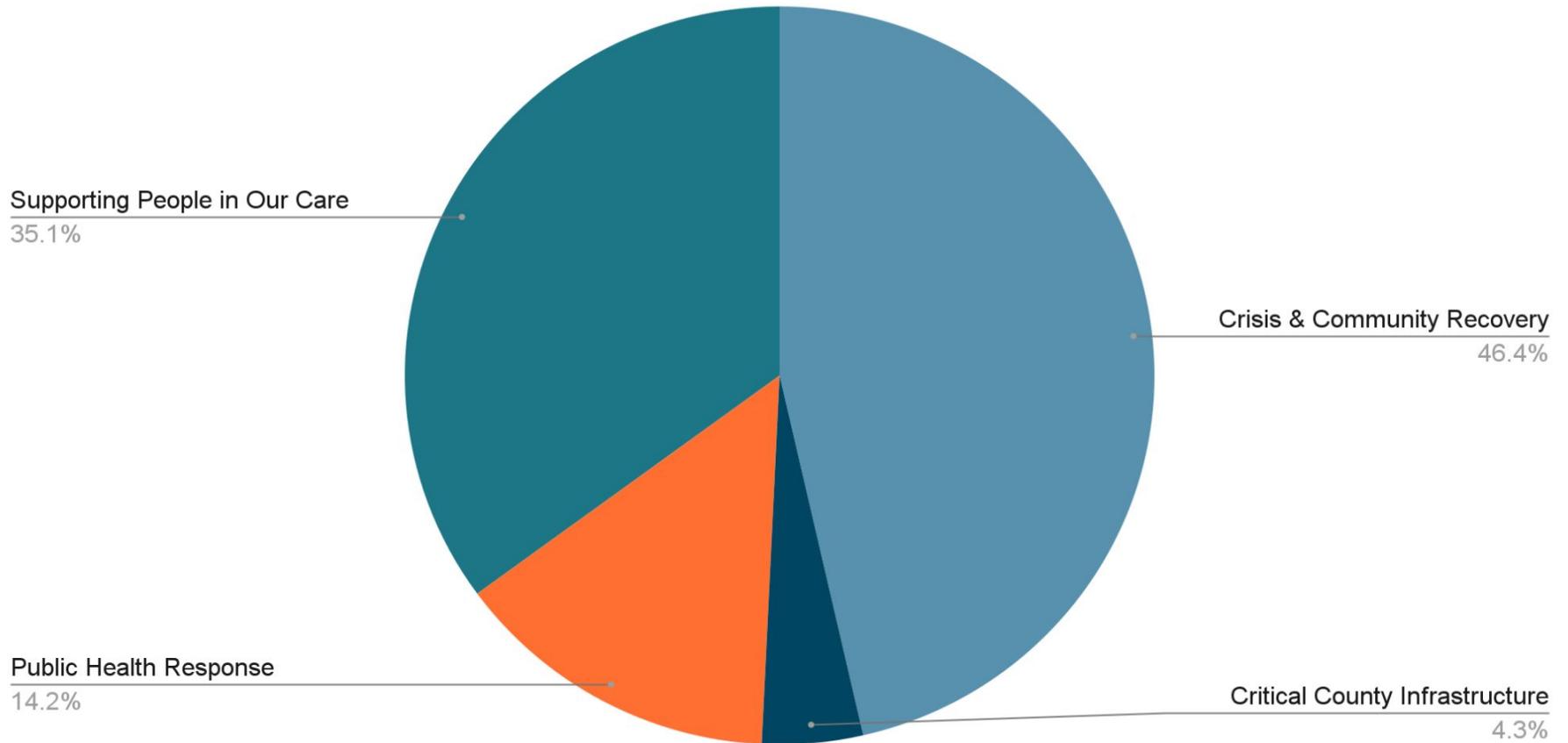Supporting People in Our Care
3.9%

Crisis & Community Recovery
96.1%

ARP Multco Direct Allocation $18.4 Million:
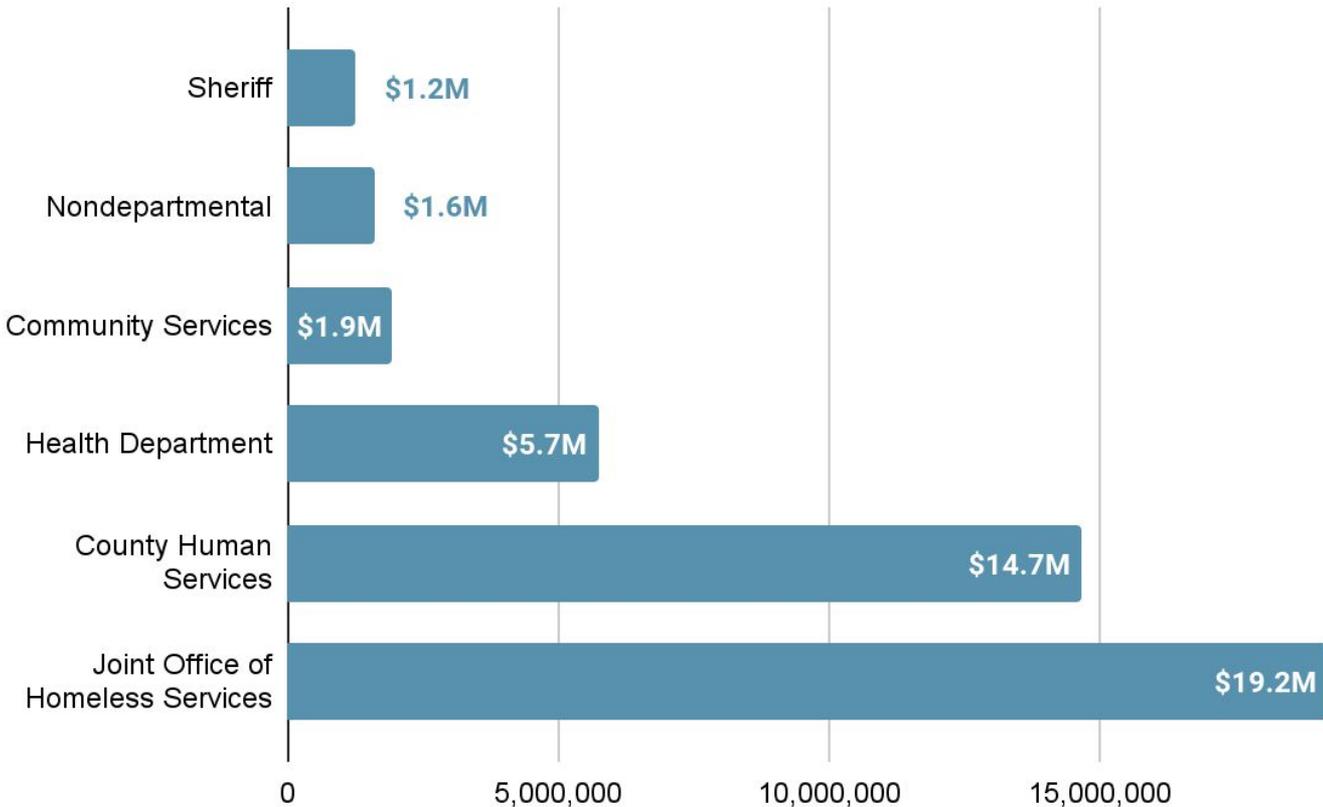## by Department

COVID-19 Response & Recovery $44.4*
Million: by County Priority Area
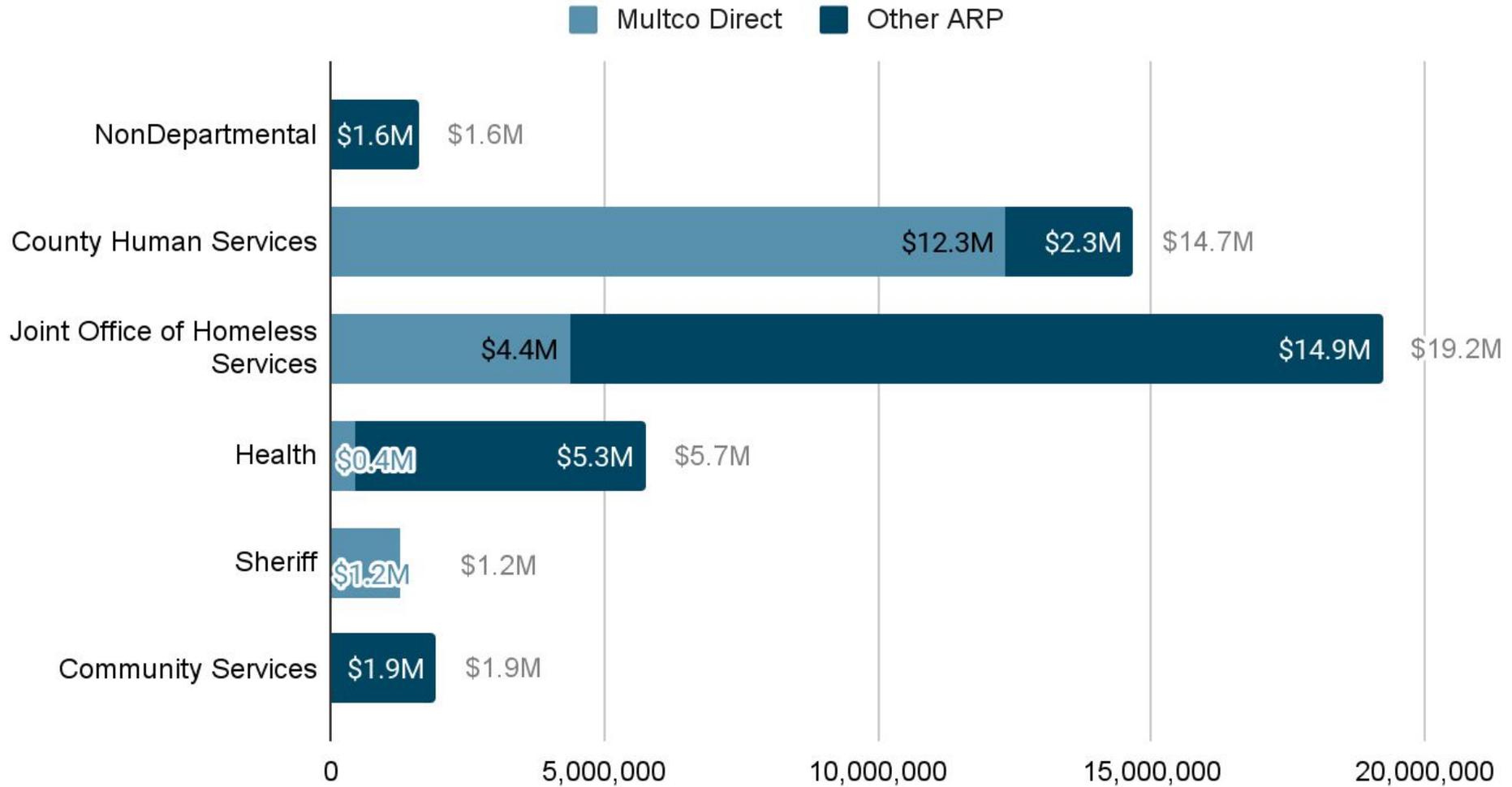

Supporting People in Our Care
35.1%

Crisis & Community Recovery
46.4%

Public Health Response
14.2%

Critical County Infrastructure
4.3%

COVID-19 Response & Recovery $44.4 Million: by Department

Total ARP $44.4 Million: by Funding

Preserving Essential County Services w/GF

- NonDepartmental: **$1.8M**
  - Logistics, Warehouse, Food Access Focus
- District Attorney: **$0.9M**
  - Domestic Violence & Gun Violence Case Management
- Joint Office: **$17.5M**
  - Maintains Shelter Operations & Culturally Specific Outreach
- Health: **$2.9M**
  - Behavioral Health, Old Town Inreach, Gun Violence Impacted Families Behavioral Health Team
- Sheriff's Office: **$0.9M** for Dorm 13
- County Management: **$1.7M**
 - Future of Work and Expanded Labor Relations Support

Preserving Essential County Services w/**GF**

Dept.	Prog. #	Program Offer Name	County General Fund	FTE	Ongoing or OTO
FY 2023 Adopted					
MCDA	15304B	Gun Violence Backlog	$450,000	2.00	Ongoing
DCHS	25131C	YFS - Eviction Prevention Support	400,000		Ongoing
Health	40000D	COOP Emergency Coordination	155,455	1.00	Ongoing
Health	40108	IT Business System Analysts	690,852		OTO
DCJ	50041	Mental Health Treatment Outreach	762,973		OTO
DCJ	50042	Community Violence Intervention Programs	1,261,570	5.00	Ongoing
MCSO	60400B	Adults in Custody Phone Calls	120,000		Ongoing
MCSO	60430B	Program Supervisor: Adults in Custody Program Unit	129,265	1.00	Ongoing
MCSO	60430C	SE Works Program Coordinator	100,000		Ongoing
		Total FY 2023 Adopted	**$4,070,115**	**9.00**	
FY 2024 Proposed					
NOND	10012B/C	Logistics & Warehouse	$1,376,842		OTO
NOND	10018B	Food Access Focus	400,000		OTO
MCDA	15102B	Domestic Violence Case Management OTO	195,805	1.00	OTO
MCDA	15304B	Unit D - Gun Violence Case Management	373,134	2.00	Ongoing
MCDA	15304C	Unit D - Gun Violence Case Management OTO	373,134	2.00	OTO
JOHS	30209	COVID-19 Emergency Response - Shelter Operations	17,041,210	3.00	OTO
JOHS	30210	COVID-19 Emergency Response - Culturally Specific Outreach	446,250	0.00	OTO
Health	40069B	Old Town Inreach	1,100,000		OTO
Health	40109	Behavioral Health - Continuing COVID Response	586,793		OTO
Health	40110	Gun Violence Impacted Families Behavioral Health Team	1,214,400		OTO
MCSO	60330J	MCIJ Dorm 13	905,391	3.64	Ongoing
DCM	72060	Future of Work Planning	1,500,000		OTO
DCM	72061	Labor Relations Expanded Support	215,000		OTO
		Total FY 2024 Proposed	**$25,727,959**	**11.64**	
		Total General Fund	**$29,798,074**	**20.64**	

Preserving **Essential** County Services
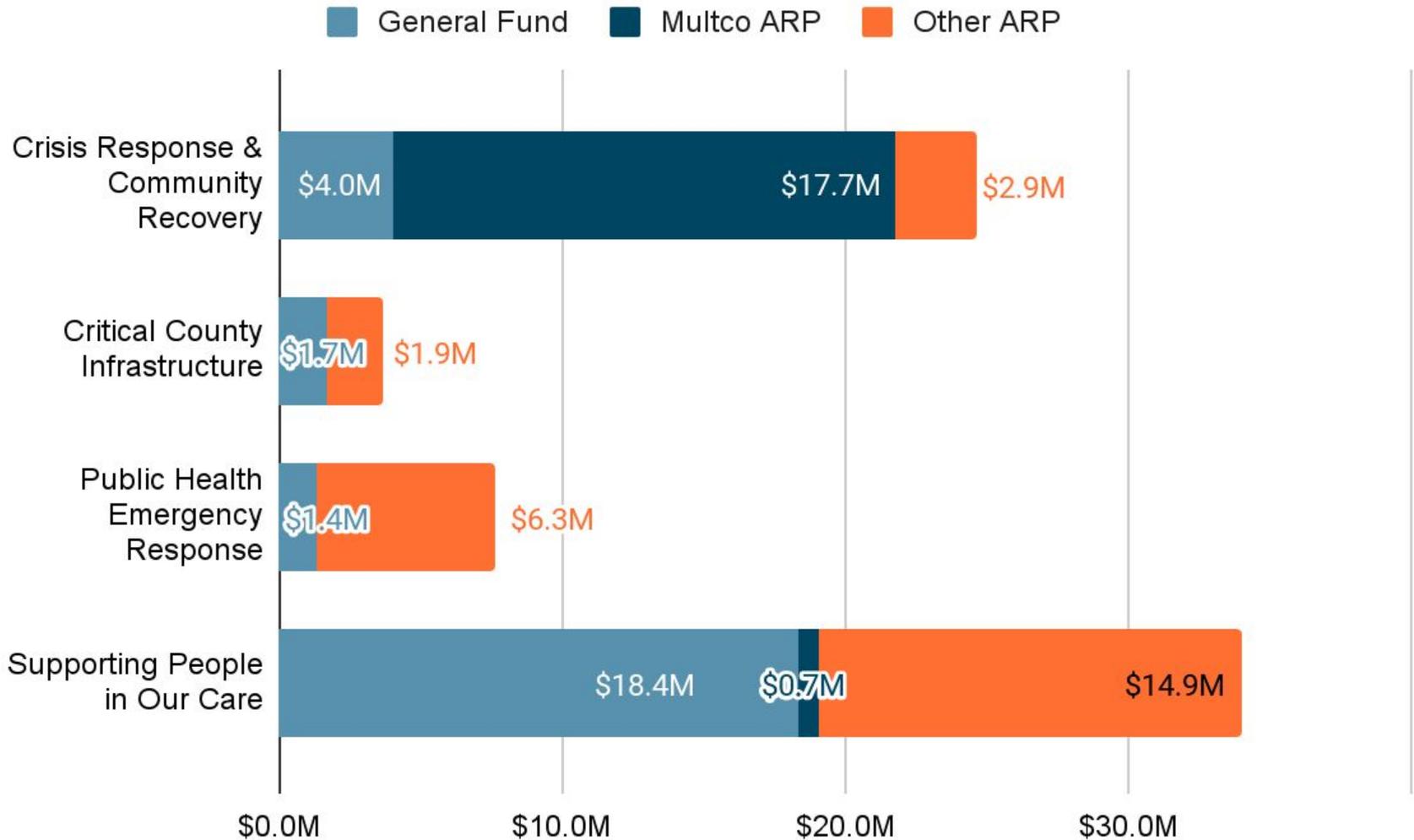
Another $0.2M of General Fund supports Restoration of Services but is not shown above

Summary

- Continues to **respond to emerging community needs**, and addresses inequitable health and economic outcomes from COVID-19 even as ARP funding ramps down

- Incorporates **increased personnel costs** following recent **bargaining**

- Continues **implementation** of **voter approved** initiatives

- Increases reserves and uses one-time-only resources to invest in capital to achieve long-term goals and **prepare for future economic uncertainty**

Questions