# MULTNOMAH COUNTY LIBRARY DISTRICT ADOPTED BUDGET

# **FISCAL YEAR 2024-2025**



Photo by Bob Kerns/Multnomah County Library

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### Multnomah County Library District Budget Message April 25, 2024

(revised June 2024)

It is my privilege to propose the Fiscal Year 2025 budget for the Multhomah County Library District. This is the twelfth library district budget since the adoption of Measure 26-143 in November 2012, which created the library district with a permanent tax rate, limited to \$1.24 per \$1,000 of assessed property value.

The library proposes to continue the levy rate of \$1.22 per \$1,000 of assessed value in Fiscal Year 2025. Multhomah County Budget Office projections indicate the \$1.22 rate will generate adequate revenue to support the Intergovernmental Agreement (IGA) that funds library services for the coming fiscal year.

The district tax is expected to generate \$113.0 million in Fiscal Year 2025; combined with other revenues (e.g. grants, interest), the district's total revenues are projected at \$117.1 million. A total of \$118.5 million is budgeted for transfer to the County Library Fund to support library operations, which includes a \$1.5 million draw on District fund balance to support several time-limited operating projects. The transfer for regular library operations includes funding for several limited duration positions that will likely be supported with District fund balance in Fiscal Year 2026. The District budget includes a \$4.3 million set-aside for special projects in Fiscal Year 2026 and beyond.

In accordance with prior year updates to district financial policies, \$1.0 million is placed in contingency, and \$18.5 million in unappropriated fund balance is held in reserve to address future structural operating deficit issues.

The Multnomah County Library District Capital Fund totals \$72.2 million, which will support future infrastructure needs and the long-term financial health of the district. Fiscal Year 2025 expenditures include a \$3.8 million transfer to the Multnomah County Library Capital Construction Fund, which represents both external and District support for bond projects.

Exciting changes are slated for Fiscal Year 2025—including the reopening of several libraries after major renovations—as well as new challenges. Slowing revenue growth and rising costs will mean trade-off conversations in the years to come, but the District is well positioned to navigate these changes while serving the evolving needs of a vibrant and diverse community.

Respectfully,

Vailey Oehlke Director of Libraries, Multnomah County Library District

## Multnomah County Library District Budget Fiscal Year 2024-2025

## A time of transformation and transition

The Multnomah County Library District was approved by voters in 2012 in order to fund library services on an ongoing basis for the use of the people of Multnomah County. The district funds the Multnomah County Library Fund that is adopted each year by the Multnomah County Board of County Commissioners via an Intergovernmental Agreement.

The library is in a period of major transition and transformation. In Fiscal Year 2025, the library will surpass the apex of the ambitious voter-approved bond work to modernize library spaces (find more details on that work in the Department of County Assets program offers 78228A–78228J) and continue developing new models of service and staffing. The Fiscal Year 2025 budget proposal plans for the needs of the moment, while continuing the library's core work of serving those who have been marginalized and oppressed.

The district financial forecast suggests that revenue growth will be sluggish in the coming years, with anticipated revenues unable to keep pace with forecasted expense increases in Fiscal Year 2026 and beyond. District budget planning remains focused on long-term financial sustainability, including strategic use of fund balance to meet time-limited needs, and planning for trade-off discussions on the horizon. Despite this gloomier financial picture, the library's work to expand library spaces and evolve library services continues apace.

In the next fiscal year, the library will focus resources on meeting medium range goals, as articulated in the <u>2023–25 Strategic Plan</u>. The budget includes support for new limited duration positions to evolve and evaluate the library's person-in-charge staffing model, to amplify ongoing change management efforts, as well temporarily boost capacity during the roll out of an automated materials handling system. The budget makes ongoing commitments to expand translation capacity, and embed support for new technology systems.

Multnomah County Library is proud to continue its long tradition of service to our community. The role of the library continues to change as community needs dictate and that evolution will continue with purpose and intention, driven by community voices. The library will continue to provide world-class library services to this diverse and growing community for the present and the future.

## About the budget

By charter, members of the Multnomah County Board of County Commissioners serve as the governing body of the District. The Budget Committee consists of the members of the Board, convening as the Multnomah County Library District Board.

The Fiscal Year 2025 budget is proposed at a tax rate of \$1.22 per \$1,000 of assessed value. That rate is a continuation of the level set for the current fiscal year. This rate will generate enough revenue to maintain current hours and services.

This budget continues a practice of maintaining the Library department budget in the current Library Fund and using the Library District Fund to receive the library district tax as well as any non-tax revenues for Fiscal Year 2025. This will ensure that the district's taxes and revenues are received and accounted for separately. As instituted in the prior year, one-time spending for special projects within the Library department budget is matched with a sub-fund in the Library District Fund to improve communication and transparency around district fund balance utilization.

The library district budget is based on an intergovernmental agreement (IGA) between Multnomah County and the Library District. The District contracts with Multnomah County to provide library services. The District regularly reimburses the County from the Library District Fund as expenses are incurred.

### **Multnomah County Library District's Financial Policies**

On June 6, 2024, the Multnomah County Library District Board passed Resolution 2024-049, adopting Multnomah County Library District financial and budget policies.

FORM LB-20

# RESOURCES

**General Fund** 

Multnomah County Library District (Name of Municipal Corporation)

|    | LD-20                                |                                     |                          | General i unu                                       |                                | ity Library District   |                | _  |
|----|--------------------------------------|-------------------------------------|--------------------------|---|--------------------------------|------------------------|----------------|----|
|    |                                      |                                     |                          | (Fund)  | •                              | ne of Municipal Corpor | ,              |    |
|    |                                      | Historical Data                     |                          |   | Budget for Next Year 2024-2025 |                        |                |    |
|    | Act                                  |                                     | Adopted Budget           |   | Proposed By                    | Approved By            | Adopted By     |    |
|    | Second Preceding<br>Year 2021 - 2022 | First Preceding<br>Year 2022 - 2023 | This Year<br>2023 - 2024 | RESOURCE DESCRIPTION                                | Budget Officer                 | Budget Committee       | Governing Body |    |
|    |                                      |                                     |                          |   |                                |                        |                |    |
| 1  |                                      |                                     |                          | 1. Available cash on hand* (cash basis) or          |                                |                        |                | 1  |
| 2  | \$21,223,784                         | \$36,995,058                        | \$24,690,971             | 2. Beginning working capital (accrual basis)        | \$41,265,422                   | \$41,265,422           | \$41,265,422   | 2  |
| 3  | \$1,106,100                          | \$1,119,972                         | \$1,009,639              | 3. Previously levied taxes estimated to be received | \$1,039,928                    | \$1,039,928            | \$1,039,928    | 3  |
| 4  | \$235,231                            | \$157,740                           | \$256,821                | 4. Interest   | \$282,503                      | \$282,503              | \$282,503      | 4  |
| 5  |                                      |                                     |                          | 5. Transferred IN, from other funds                 |                                |                        |                | 5  |
| 6  |                                      |                                     |                          | 6 OTHER RESOURCES                                   |                                |                        |                | 6  |
| 7  | \$14,425                             | \$18,073                            | \$15,000                 | 7 Fines & Fees                                      | \$15,000                       | \$15,000               | \$15,000       | 7  |
| 8  | \$293,162                            | \$1,682,560                         | \$300,000                | 8 Interest  | \$900,000                      | \$900,000              | \$900,000      | 8  |
| 9  | \$2,589,492                          | \$1,931,886                         | \$3,449,510              | 9 Grants & Gifts                                    | \$1,082,912                    | \$1,082,912            | \$3,227,238    | 9  |
| 10 | \$8,658                              | \$4,153                             | \$8,500                  | 10 Sales To The Public                              | \$8,500                        | \$8,500                | \$8,500        | 10 |
| 11 | \$79,848                             | \$108,781                           |                          | 11 Heavy Equipment Rental Tax                       |                                |                        |                | 11 |
| 12 | \$286                                | \$200                               |                          | 12 Miscellaneous                                    |                                |                        |                | 12 |
| 13 |                                      |                                     |                          | 13  |                                |                        |                | 13 |
| 14 |                                      |                                     |                          |   |                                |                        |                | 14 |
| 15 |                                      |                                     |                          | 15  |                                |                        |                | 15 |
| 16 |                                      |                                     |                          | 16  |                                |                        |                | 16 |
| 17 |                                      |                                     |                          | 17  |                                |                        |                | 17 |
| 18 |                                      |                                     |                          | 18  |                                |                        |                | 18 |
| 19 |                                      |                                     |                          | 19  |                                |                        |                | 19 |
| 20 |                                      |                                     |                          | 20  |                                |                        |                | 20 |
| 21 |                                      |                                     |                          | 21  |                                |                        |                | 21 |
| 22 |                                      |                                     |                          | 22  |                                |                        |                | 22 |
| 23 |                                      |                                     |                          | 23  |                                |                        |                | 23 |
| 24 |                                      |                                     |                          | 24  |                                |                        |                | 24 |
| 25 |                                      |                                     |                          | 25  |                                |                        |                | 25 |
| 26 |                                      |                                     |                          | 26  |                                |                        |                | 26 |
| 27 |                                      |                                     |                          | 27  |                                |                        |                | 27 |
| 28 |                                      |                                     |                          | 28  |                                |                        |                | 28 |
| 29 | \$25,550,987                         | \$42,018,423                        | \$29,730,441             | 29. Total resources, except taxes to be levied      | \$44,594,265                   | \$44,594,265           | \$46,738,591   | 29 |
| 30 | · · · ·                              | · •                                 | \$107,407,718            | 30. Taxes estimated to be received                  | \$111,659,046                  | \$111,659,046          | \$111,659,046  | 30 |
| 31 | \$96,157,209                         | \$100,532,942                       |                          | 31. Taxes collected in year levied                  |                                |                        | ÷              | 31 |
| 32 | \$121,708,196                        | \$142,551,365                       | \$137,138,159            | 32. TOTAL RESOURCES                                 | \$156,253,311                  | \$156,253,311          | \$158,397,637  | 32 |

\*The balance of cash, cash equivalents and investments in the fund at the beginning of the budget year

### REQUIREMENTS SUMMARY

#### NOT ALLOCATED TO AN ORGANIZATIONAL UNIT OR PROGRAM

FORM LB-30

Multnomah County Library District General Fund

#### (name of fund)

| Ī  | Actual                               |                                     | Adopted Budget REQUIREMENTS DESCRIPTION | Budget For Next Year 2024 - 2025                  |                               |                                 |                              |
|----|--------------------------------------|-------------------------------------|---|---|-------------------------------|---------------------------------|------------------------------|
|    | Second Preceding<br>Year 2021 - 2022 | First Preceding<br>Year 2022 - 2023 | This Year<br>2023 - 2024                | REQUIREMENTS DESCRIPTION                          | Proposed By<br>Budget Officer | Approved By<br>Budget Committee | Adopted By<br>Governing Body |
|    |                                      |                                     |   | PERSONNEL SERVICES NOT ALLOCATED                  |                               |                                 |                              |
| 1  |                                      |                                     |   | 1   |                               |                                 |                              |
| 2  |                                      |                                     |   | 2   |                               |                                 |                              |
| 3  | 0                                    | 0                                   | 0                                       | 3 TOTAL PERSONNEL SERVICES                        | 0                             |                                 |                              |
| 4  |                                      |                                     |   | Total Full-Time Equivalent (FTE)                  |                               |                                 |                              |
|    |                                      | 1                                   |   | MATERIALS AND SERVICES NOT ALLOCATED              |                               |                                 |                              |
| 5  | 84,713,216                           | 92,801,481                          | 109,151,716                             | Contract with Multnomah County                    | 114,895,604                   | 114,895,604                     | 117,039,930                  |
| 6  | -78                                  | 245                                 | 1,362,411                               | Library District 1520 subfund                     | 1,452,985                     | 1,452,985                       | 1,452,985                    |
| 7  | 84,713,138                           | 92,801,727                          | 110,514,127                             | 7 TOTAL MATERIALS AND SERVICES                    | 116,348,589                   | 116,348,589                     | 118,492,915                  |
|    |                                      | 1                                   |   | CAPITAL OUTLAY NOT ALLOCATED                      |                               |                                 |                              |
| 8  |                                      |                                     |   | 8   |                               |                                 |                              |
| 9  |                                      |                                     |   | 9   |                               |                                 |                              |
| 10 | 0                                    | 0                                   | 0                                       | 10 TOTAL CAPITAL OUTLAY                           | 0                             |                                 |                              |
|    |                                      | 1                                   |   | DEBT SERVICE                                      |                               |                                 |                              |
| 11 |                                      |                                     |   | 11  |                               |                                 |                              |
| 12 |                                      |                                     |   | 12  |                               |                                 |                              |
| 13 | 0                                    | 0                                   | 0                                       | 13 TOTAL DEBT SERVICE                             | 0                             |                                 |                              |
|    |                                      | 1                                   |   | SPECIAL PAYMENTS                                  |                               |                                 |                              |
| 14 |                                      |                                     |   | 14  |                               |                                 |                              |
| 15 |                                      |                                     |   | 15  |                               |                                 |                              |
| 16 | 0                                    | 0                                   | 0                                       | 16 TOTAL SPECIAL PAYMENTS                         | 0                             |                                 |                              |
|    |                                      |                                     |   | INTERFUND TRANSFERS                               |                               |                                 |                              |
| 17 |                                      | 18,456,969                          | 2,311,202                               | 17 Multnomah County Library District Capital Fund | 16,141,902                    | 16,141,902                      | 16,141,902                   |
| 18 |                                      |                                     |   | 18  |                               |                                 |                              |
| 19 |                                      |                                     |   | 19  |                               |                                 |                              |
| 20 |                                      |                                     |   | 20  |                               |                                 |                              |
| 21 |                                      |                                     |   | 21  |                               |                                 |                              |
| 22 | 0                                    | 18,456,969                          | 2,311,202                               | 22 TOTAL INTERFUND TRANSFERS                      | 16,141,902                    | 16,141,902                      | 16,141,902                   |
|    |                                      | 1                                   |   | OPERATING CONTINGENCY                             |                               |                                 |                              |
| 23 |                                      |                                     | 1,000,000                               | 23 TOTAL OPERATING CONTINGENCY                    | 1,000,000                     | 1,000,000                       | 1,000,000                    |
| 24 | 84,713,138                           | 111,258,696                         | 113,825,329                             | 24 Total Requirements Not Allocated               | 133,490,491                   | 133,490,491                     | 135,634,817                  |
| 25 |                                      |                                     |   | 25 Total Org./Prog. Requirements                  |                               |                                 | . ,                          |
| 26 |                                      |                                     | 4,635,082                               | 26 Reserved for future expenditure                | 4,254,267                     | 4,254,267                       | 4,254,267                    |
| 27 | 36,995,058                           | 31,292,670                          |   | 27 Ending balance (prior years)                   |                               | · ·                             |                              |
| 28 |                                      |                                     | 18,677,748                              | 28 UNAPPROPRIATED ENDING FUND BALANCE             | 18,508,553                    | 18,508,553                      | 18,508,553                   |
| 29 | 121,708,196                          | 142,551,365                         | 137,138,159                             | 29 TOTAL REQUIREMENTS                             | 156,253,311                   | 156,253,311                     | 158,397,637                  |

150-504-030 (Rev 10/14)

FORM LB-20

# RESOURCES

Capital Fund

Multnomah County Library District

|    |   |   |  | (Fund)  |                                | ne of Municipal Corpor          | •                            |    |
|----|---|---|--|---|--------------------------------|---------------------------------|------------------------------|----|
|    |   | Historical Data                             |  |   | Budget for Next Year 2024-2025 |                                 |                              |    |
|    | Act<br>Second Preceding<br>Year 2021 - 2022 | tual<br>First Preceding<br>Year 2022 - 2023 | Adopted Budget<br>This Year<br>2023 - 2024 | RESOURCE DESCRIPTION                                | Proposed By<br>Budget Officer  | Approved By<br>Budget Committee | Adopted By<br>Governing Body |    |
|    |   |   |  |   |                                |                                 |                              |    |
| 1  |   |   |  | 1. Available cash on hand* (cash basis) or          |                                |                                 |                              | 1  |
| 2  | \$34,841,168                                | \$34,946,778                                | \$59,896,128                               | 2. Beginning working capital (accrual basis)        | \$55,978,508                   | \$55,978,508                    | \$55,978,508                 | 2  |
| 3  |   |   |  | 3. Previously levied taxes estimated to be received |                                |                                 |                              | 3  |
| 4  |   |   |  | 4. Interest   |                                |                                 |                              | 4  |
| 5  |   | \$18,456,969                                | \$2,311,202                                | 5. Transferred IN, from other funds                 | \$16,141,902                   | \$16,141,902                    | \$16,141,902                 | 5  |
| 6  |   |   |  | 6 OTHER RESOURCES                                   |                                |                                 |                              | 6  |
| 7  |   |   |  | 7 Fines & Fees                                      |                                |                                 |                              | 7  |
| 8  | \$222,697                                   | \$879,879                                   |  | 8 Interest  |                                |                                 |                              | 8  |
| 9  |   | \$1,500,000                                 |  | 9 Grants & Gifts                                    | \$0                            | \$0                             | \$100,000                    | 9  |
| 10 |   |   |  | 10 Sales To The Public                              |                                |                                 |                              | 10 |
| 11 |   |   |  | 11  |                                |                                 |                              | 11 |
| 12 |   |   |  | 12  |                                |                                 |                              | 12 |
| 13 |   |   |  | 13  |                                |                                 |                              | 13 |
| 14 |   |   |  |   |                                |                                 |                              | 14 |
| 15 |   |   |  | 15  |                                |                                 |                              | 15 |
| 16 |   |   |  | 16  |                                |                                 |                              | 16 |
| 17 |   |   |  | 17  |                                |                                 |                              | 17 |
| 18 |   |   |  | 18  |                                |                                 |                              | 18 |
| 19 |   |   |  | 19  |                                |                                 |                              | 19 |
| 20 |   |   |  | 20  |                                |                                 |                              | 20 |
| 21 |   |   |  | 21  |                                |                                 |                              | 21 |
| 22 |   |   |  | 22  |                                |                                 |                              | 22 |
| 23 |   |   |  | 23  |                                |                                 |                              | 23 |
| 24 |   |   |  | 24  |                                |                                 |                              | 24 |
| 25 |   |   |  | 25  |                                |                                 |                              | 25 |
| 26 |   |   |  | 26  |                                |                                 |                              | 26 |
| 27 |   |   |  | 27  |                                |                                 |                              | 27 |
| 28 |   |   |  | 28  |                                |                                 |                              | 28 |
| 29 | \$35,063,865                                | \$55,783,626                                | \$62,207,330                               | 29. Total resources, except taxes to be levied      | \$72,120,410                   | \$72,120,410                    | \$72,220,410                 | 29 |
| 30 |   |   |  | 30. Taxes estimated to be received                  |                                |                                 |                              | 30 |
| 31 |   |   |  | 31. Taxes collected in year levied                  |                                |                                 |                              | 31 |
| 32 | \$35,063,865                                | \$55,783,626                                | \$62,207,330                               | 32. TOTAL RESOURCES                                 | \$72,120,410                   | \$72,120,410                    | \$72,220,410                 | 32 |

\*The balance of cash, cash equivalents and investments in the fund at the beginning of the budget year

### REQUIREMENTS SUMMARY

#### NOT ALLOCATED TO AN ORGANIZATIONAL UNIT OR PROGRAM

FORM LB-30

Multnomah County Library District Capital Fund

### (name of fund)

| Ī  | Actual                               |                                     | Adopted Budget REQUIREMENTS DESCRIPTION | Budget For Next Year 2024 - 2025                     |                               |                                 |                              |
|----|--------------------------------------|-------------------------------------|---|--|-------------------------------|---------------------------------|------------------------------|
|    | Second Preceding<br>Year 2021 - 2022 | First Preceding<br>Year 2022 - 2023 | This Year<br>2023 - 2024                | REQUIREMENTS DESCRIPTION                             | Proposed By<br>Budget Officer | Approved By<br>Budget Committee | Adopted By<br>Governing Body |
|    |                                      |                                     |   | PERSONNEL SERVICES NOT ALLOCATED                     |                               |                                 |                              |
| 1  |                                      |                                     |   | 1  |                               |                                 |                              |
| 2  |                                      |                                     |   | 2  |                               |                                 |                              |
| 3  | 0                                    | 1,041                               | 0                                       | 3 TOTAL PERSONNEL SERVICES                           | 0                             |                                 |                              |
| 4  |                                      | 0                                   |   | Total Full-Time Equivalent (FTE)                     |                               |                                 |                              |
|    |                                      |                                     |   | MATERIALS AND SERVICES NOT ALLOCATED                 |                               |                                 |                              |
| 5  |                                      | 130,339                             |   | Contract with Multnomah County                       |                               |                                 |                              |
| 6  | 117,087                              | 1,223,051                           | 1,020,000                               | 6 Multnomah County Library Capital Construction Fund | 3,830,000                     | 3,830,000                       | 3,800,000                    |
| 7  | 117,087                              | 1,353,390                           | 1,020,000                               | 7 TOTAL MATERIALS AND SERVICES                       | 3,830,000                     | 3,830,000                       | 3,800,000                    |
|    |                                      |                                     |   | CAPITAL OUTLAY NOT ALLOCATED                         |                               |                                 |                              |
| 8  |                                      | 7,875                               |   | 8  |                               |                                 |                              |
| 9  |                                      |                                     |   | 9  |                               |                                 |                              |
| 10 | 0                                    | 7,875                               | 0                                       | 10 TOTAL CAPITAL OUTLAY                              |                               |                                 |                              |
|    |                                      |                                     |   | DEBT SERVICE   |                               |                                 |                              |
| 11 |                                      |                                     |   | 11   |                               |                                 |                              |
| 12 |                                      |                                     |   | 12   |                               |                                 |                              |
| 13 | 0                                    | 0                                   | 0                                       | 13 TOTAL DEBT SERVICE                                | 0                             |                                 |                              |
|    |                                      |                                     |   | SPECIAL PAYMENTS                                     |                               |                                 |                              |
| 14 |                                      |                                     |   | 14   |                               |                                 |                              |
| 15 |                                      |                                     |   | 15   |                               |                                 |                              |
| 16 | 0                                    | 0                                   | 0                                       | 16 TOTAL SPECIAL PAYMENTS                            | 0                             |                                 |                              |
|    |                                      |                                     |   | INTERFUND TRANSFERS                                  |                               |                                 |                              |
| 17 |                                      | 1,700,000                           |   |  |                               |                                 |                              |
| 18 |                                      |                                     |   | 18   |                               |                                 |                              |
| 19 |                                      |                                     |   | 19   |                               |                                 |                              |
| 20 |                                      |                                     |   | 20   |                               |                                 |                              |
| 21 |                                      |                                     |   | 21   |                               |                                 |                              |
| 22 | 0                                    | 1,700,000                           | 0                                       | 22 TOTAL INTERFUND TRANSFERS                         | 0                             |                                 |                              |
|    |                                      |                                     |   | OPERATING CONTINGENCY                                |                               |                                 |                              |
| 23 |                                      |                                     | 61,187,330                              | 23 TOTAL OPERATING CONTINGENCY                       | 68,290,410                    | 68,290,410                      | 68,420,410                   |
| 24 | 117,087                              | 3,062,306                           | 62,207,330                              | 24 Total Requirements Not Allocated                  | 72,120,410                    | 72,120,410                      | 72,220,410                   |
| 25 | ,                                    | -,,                                 | ,,0                                     | 25 Total Org./Prog. Requirements                     | , ,                           | , z , z                         | ,,                           |
| 26 |                                      |                                     |   | 26 Reserved for future expenditure                   | 1                             |                                 |                              |
| 27 | 34,946,778                           | 52,721,320                          |   | 27 Ending balance (prior years)                      |                               |                                 |                              |
| 28 | 5.,0.0,0                             | 02,121,020                          |   | 28 UNAPPROPRIATED ENDING FUND BALANCE                |                               |                                 |                              |
| 29 | 35,063,865                           | 55,783,626                          | 62,207,330                              | 29 TOTAL REQUIREMENTS                                | 72,120,410                    | 72,120,410                      | 72,220,410                   |

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