Multnomah County Library District FY 2025 Proposed Budget

> Presented to the Multnomah County Library District Board

> > Multnomah County May 23, 2024

Located at <u>multco.us/budget</u>

Governance and operations

- Governed by the Board of County Commissioners sitting as Multnomah County Library District Board
- Operating under an Intergovernmental Agreement (IGA) with Multnomah County, with District contracting with County for the provision of library services
- Library District financial policies are distinct, but largely follow County practice



Library District Fund structure

Library District Fund

Revenue

Current year taxes Prior year taxes Interest Fines and fees Grants Beginning working capital

Expenditures

Contract with County

Library District Capital Fund

County Library Fund

Revenue

Beginning working capital IGA reimbursement from the Library District Fund

Expenditures

Personnel costs Materials and supplies Professional services Internal services (IT, Facilities) Indirect (Payroll, HR, G/L)

> County CIP Fund

Library Bond Fund

Budget highlights



- Budget proposed at rate of \$1.22 per \$1,000 of Assessed Value
 - Max rate is \$1.24
- Rising costs and slowing revenues indicate a deficit in FY 26 and beyond for the baseline District forecast
- Post-bond scenario forecasts are challenged by ongoing updates to County internal service charges for operations and maintenance, and IT
- Smart use of fund balance can help navigate this period of transition and transformation

Financial outlook

- Year 12 of the District
- Library financial condition: Property taxes vs. personnel cost growth
 - URAs and development cycle
 - Inflation / COLA / PERS
- Increasing surpluses and fund balance
- Post-bond planning happening against backdrop of rising costs and slowing revenues
- Cost of operating new spaces, technology, and wage study





Library forecast drivers

Property tax forecast

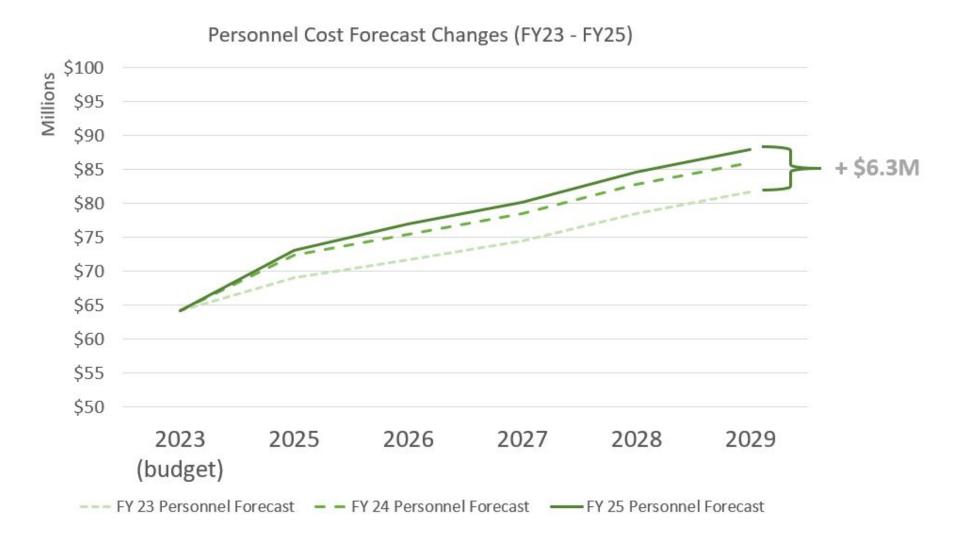
- Development cycle
- Downtown property values
- MULTE expansion
- Tax moratorium

Expense forecast

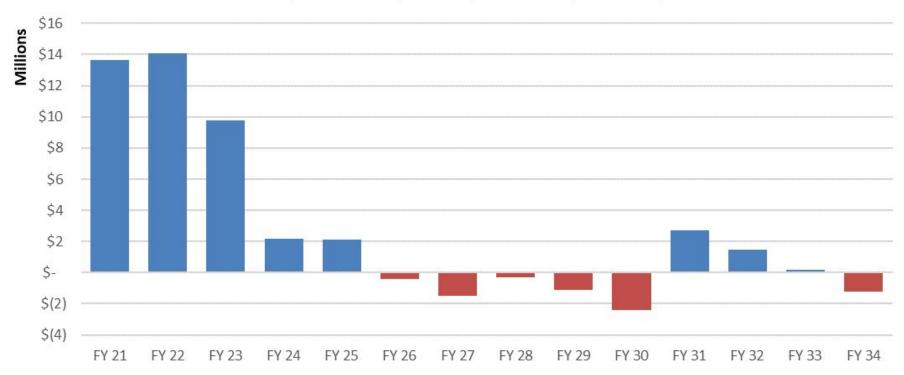
- Personnel costs
 - COLA
 - PERS
 - Bargaining

Labor Costs (Change in rates)		5.23%	(Prior assumption was 5.12%)
COLA	3.30%		Updated January 2024
Step/Merit/Market Adjustment	1.67%		Dependent on Unit Demographics
Medical/Dental	7.00%		Was assumed to increase by 7.00%
PERS	0.16%		
Retiree Medical	0.00%		
Liability/Unemployment/TriMet	0.06%		Includes Security and TriMet
Materials and Services		3.70%	
Contractual Services		3.70%	
Internal Services		8.13%	Countywide, not Library specific

Financial outlook



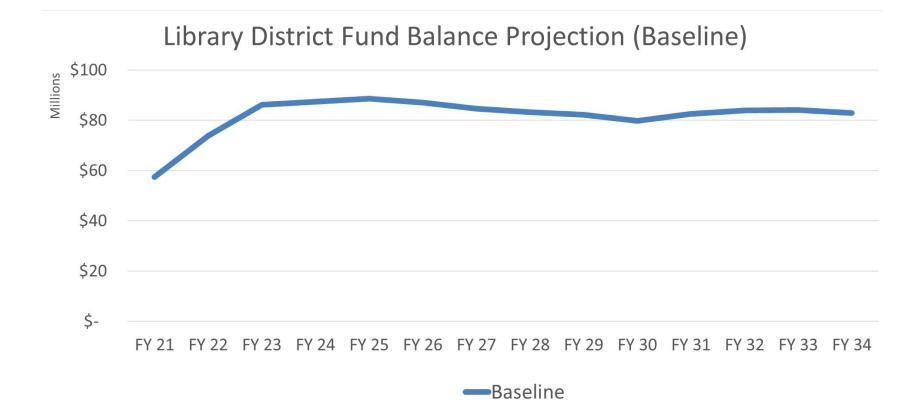
Operating balance



Library District Operating Balance (Baseline)

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Fund balance at end of fiscal year



Assumptions

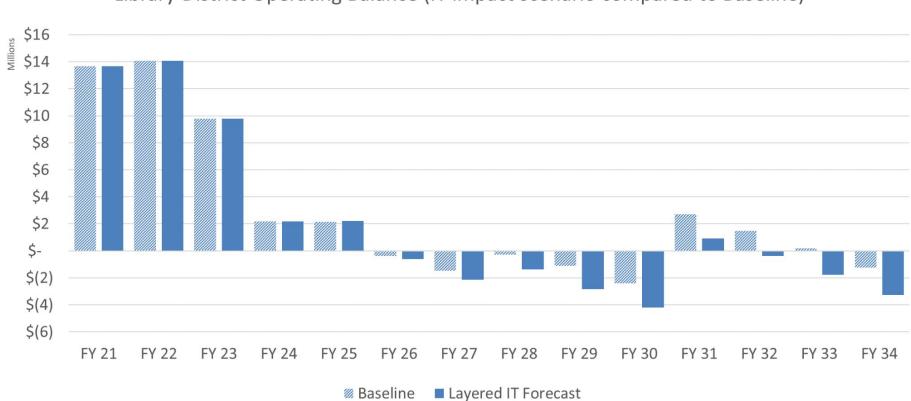
\$1.24 levy rate introduced FY 28

\$1M annual contingency not incorporated into annual operating expenditure total

Planning for a post-bond operating budget



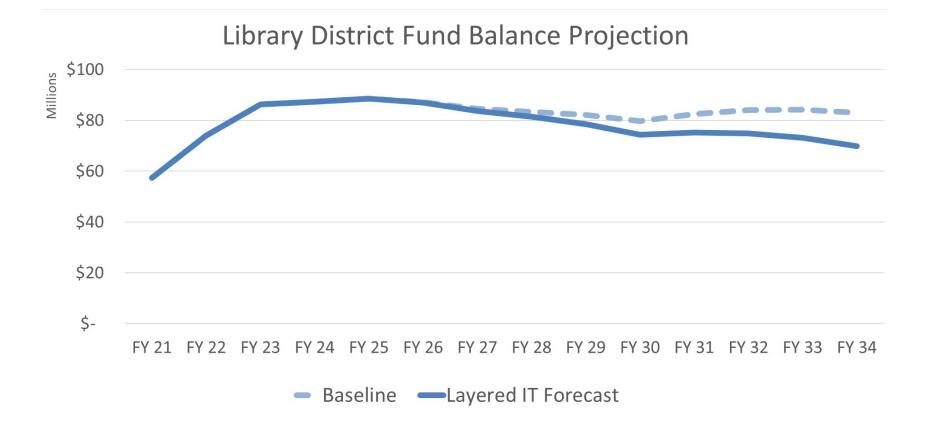
Operating balance



Library District Operating Balance (IT impact scenario compared to Baseline)

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Fund balance at end of fiscal year



Assumptions

\$1.24 levy rate introduced FY 28

\$1M annual contingency not incorporated into annual operating expenditure total

District Fund balance priorities

Preservation of core library services into the future	Maintain structural operating deficit reserve as a revenue-smoothing buffer for future decision makers (\$18.5M)
Bond-adjacent needs and opportunities	Establish funding for Library Special Projects to meet near-term needs (\$1.5M), and plan transfers to the Bond Program where opportunities or needs arise (\$3.8M)
Maintaining buildings and physical infrastructure	Augment pay-as-you-go CIP funding where needed; plan for replacement costs not captured in County replacement cycles; maintain long-term reserve to address future infrastructure needs
Innovation and evolution through pilot projects	Utilize fund balance for pilot projects and programming; evaluate prior to dedicating ongoing funding

Library District Fund budget: \$156.3M

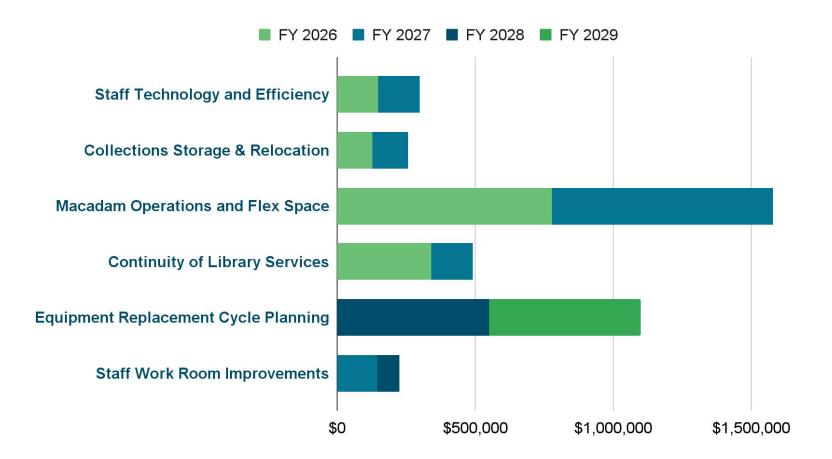
Resources

- \$41.3M beginning working capital
- \$113M in property tax revenue
- \$2M in other revenues (grants, interest)

Requirements

- \$116.3M contract with Multnomah County for library services
 - \$112.3M for FY 25 regular operating budget (**ongoing**)
 - \$2.6M supporting limited duration positions (**OTO**)
 - \$1.5M for FY 25 Library Special Projects (**OTO**)
- \$4.6M set aside for Library Special Projects FY 26–FY 29
- \$18.5 million reserve to address future structural operating deficit
- \$1M in operating contingency
- \$16.1M transfer to Library District Capital Fund

Key library special projects: FY 2026-FY 2029



Library District Capital Fund budget: \$72.1M

Resources

- \$55.9M beginning working capital
- \$16.1M transfer from Library District Fund

Requirements

- \$3.8M transfer to Library Bond Fund
- \$68.3M in contingency; long-term reserve that can help address future infrastructure needs

Highlights

- Stable, dedicated funding
- Baseline forecast requires course correction for ongoing expense trendline
- In-progress work to update internal service methodologies will impact future forecasts
- Smart use of fund balance can help navigate this transition period



