

**MULTNOMAH COUNTY, OREGON**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
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**Note 1. Summary of Significant Accounting Policies**

**A. Reporting entity**

Multnomah County, Oregon (County) was established in 1854 and is organized under the Oregon Revised Statutes (ORS), chapter 201.260, as a municipal corporation. The County is governed by an elected Board of Commissioners, comprised of a Board Chair and four commissioners. The accompanying financial statements present the County and its component units, entities for which the County is considered to be financially accountable. Financial accountability is defined as the appointment of a voting majority of the organization's governing board and where (1) the County is able to significantly influence the programs or services performed or provided by the organization or (2) the County is legally entitled to or can otherwise access the organization's resources. Blended component units, although legally separate entities, are, in substance, part of the County's operations. Component units may also include organizations which are fiscally dependent on the County in that the County approves the budget, the issuance of debt or levying of taxes. Multnomah County has two blended component units which are included in this report.

**Blended component units.** The Dunthorpe-Riverdale Sanitary Service District No. 1 and the Mid County Lighting Service District No. 14 serve residents within each district's geographical boundaries and are governed by a board comprised of the County's elected Board. The rates for user charges for both districts are approved by the Board. Each District is reported as an enterprise fund. Complete financial statements for each of the individual component units may be obtained at the County's administrative offices.

The County also maintains a Hospital Facilities Authority (Authority) that issues conduit debt for health care facilities. The Authority is considered to be a blended component unit of the County because the board for the Authority consists of board members from the County. The balances and activity of the Authority are insignificant and therefore the financial statements of the County do not include the Authority. The County is not fiscally accountable for the Authority, nor does there exist any financial benefit or burden relationship between the County and the Authority.

**Discretely presented component unit.** The Library Foundation (TLF) is a legally separate, tax exempt component unit of the County. TLF's purpose is to support the County's libraries through raising, receiving, administering and disbursing funds, grants, bequests and gifts for the benefit of the County libraries. Although the County does not control the timing or amount of receipts from TLF, the majority of resources, or income thereon that TLF holds and invests are restricted to the County libraries' activities by the donors. TLF is a discretely presented component unit as the nature and relationship with the County is significant and to exclude TLF would cause the County's financial statements to be misleading.

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TLF is a private non-profit organization that reports under the Financial Accounting Standards Board (FASB) standards, including FASB Statement No. 117, *Financial Reporting for Not-for-Profit Organizations*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to TLF's financial information in the County's financial reporting entity for these differences. TLF is an organization that is tax-exempt under Section 501(c)(3) of the Internal Revenue Code. A complete copy of The Library Foundation's financial statements can be obtained by contacting: The Library Foundation, 522 SW Fifth Ave, Suite 1103, Portland, Oregon, 97204.

**B. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County (the primary government) and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the County is financially accountable. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. In addition, functional expenses on the statement of activities include allocated indirect expenses. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement focus, basis of accounting, and financial statement preparation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

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Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, excise taxes, personal income taxes, business income taxes, intergovernmental revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Federal and State Program Fund* accounts for the majority of revenues and expenditures related to federal and state financial assistance programs.

The *Library Fund* accounts for the public library operations. Library fund operations are supported by property taxes, charges for services and grants.

The *PERS Pension Bond Fund* accounts for payment of principal and interest on general obligation bonds that were issued to fund the County's PERS unfunded liability. Revenues consist of charges to departments and interest.

*Proprietary Funds* account for the operations of predominantly self-supporting activities. Proprietary funds are classified as either enterprise or internal service. *Enterprise Funds* account for services rendered to the public on a user charge basis. The following are the County's major enterprise funds:

The *Dunthorpe-Riverdale Service District No. 1 Fund* accounts for the operation of the sanitary sewer system in southwest unincorporated Multnomah County.

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The *Mid County Service District No. 14 Fund* accounts for the operation of the street lighting system throughout unincorporated Multnomah County.

The *Behavioral Health Managed Care Fund* accounts for all financial activity associated with the State of Oregon required behavioral health capitated services.

Additionally, the County reports the following fund types:

*Special revenue funds* are primarily operating funds that account for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

*Debt service funds* account for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

*Capital projects funds* account for expenditures on major construction projects or equipment acquisition. The principal sources of revenues are proceeds from certificates of participation issued to finance capital acquisitions, proceeds from the sale of County-owned property, general obligation bond proceeds, full faith and credit bonds, and revenue bonds.

*Internal Service funds* account for activities and services performed primarily for other organizational units within the County. The County reports five internal service funds: Risk Management Fund, Fleet Management Fund, Information Technology Fund, Mail/Distribution Fund and the Facilities Management Fund.

*Fiduciary Funds* reporting focuses on net position and changes in net position. The fiduciary fund category is split into four categories: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement or applicable legislative enactment for individuals, private organizations or other governments and are therefore, not available to support the County's own programs. Agency funds are custodial in nature (i.e. assets equal liabilities) and do not measure the results of operations. The County's agency funds are primarily established to account for the collection and disbursement of various taxes and to account for receipts and disbursements for individuals who are not capable of handling their own financial affairs.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's sewer and lighting functions and various other

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functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the sewer and lighting districts, of the Behavioral Health Managed Care fund, and of the County's internal service funds are charges to customers for sales and services. The sewer district also recognizes as operating revenue the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

**D. Assets, liabilities, and net position or equity**

*1. Cash and investments*

The County's cash and cash equivalents are comprised of cash on hand, demand deposits, and investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, each fund's share of pooled cash is treated as cash and equivalents.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, municipal bonds, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). Investments for the County, as well as for its component units, are reported at fair value. The LGIP operates in accordance with appropriate state laws and regulations.

The County reports cash with fiscal agent and cash and investments with special restrictions imposed by grantors or regulations from other governments as restricted cash and investments.

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**2. *Accounts receivables***

Activities between funds that are representative of lending / borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to / from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Property tax receivables are deemed to be substantially collectible or recoverable through foreclosure. Accordingly, no allowance for doubtful tax accounts is deemed necessary. All other receivables are shown net of an allowance for uncollectibles.

Property taxes are levied and become a lien on July 1. Property taxes are assessed in October and tax payments are due November 15<sup>th</sup> of the same year. Under the partial payment schedule, the first one-third of taxes are due November 15<sup>th</sup>, the second one-third on February 15<sup>th</sup>, and the remaining one-third on May 15<sup>th</sup>. A three percent discount is allowed if full payment is made by November 15<sup>th</sup> and a two percent discount is allowed if two-thirds payment is made by November 15<sup>th</sup>. Taxes become delinquent if not paid by the due date and interest accrues after each trimester at a rate of one percent per month. Property foreclosure proceedings are initiated four years after the tax due date.

Multnomah County residents approved a personal income tax effective from calendar year 2003 through calendar year 2005. The tax was a 1.25% levy on the Oregon taxable income of Multnomah County residents reduced by an exemption amount. The revenues generated from the tax provided funding for public school districts within Multnomah County in addition to funding for elderly, disabled and mentally ill persons, and programs for public safety and health. As of fiscal year 2012, the County continues to collect delinquent accounts.

**3. *Inventories and prepaid items***

Inventories of materials and supplies in the governmental funds are valued at average cost and is included in non-spendable classification of fund balances. Inventories of materials and supplies in the internal service funds are valued at the lower of average cost or market. All inventories are recorded as expenditures when consumed rather than when purchased.

Payments in excess of \$10 to vendors which reflect costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements.

**4. *Fund balances and net position***

In the financial statements, assets in excess of liabilities are presented in one of two ways depending on the measurement focus used in the reporting fund.

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On the *Balance Sheet – Governmental Funds*, assets in excess of liabilities are reported as fund balances and are segregated into separate classifications indicating the extent to which the County is bound to honor constraints on the specific purposes for which those funds can be spent. The Finance and Budget Policies state the County will spend restricted resources first, followed by committed then assigned, with unassigned resources spent last.

Fund balance is reported as *Nonspendable* when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepaid items.

Fund balance is reported as *Restricted* when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as *Committed* when the Board of County Commissioners (BOCC) passes an ordinance or resolution that places specific constraints on how the resources may be used. County ordinances and resolutions are the BOCC's highest level of action in order to commit fund balances. The BOCC can modify or rescind the ordinance or resolution at any time through passage of an additional ordinance or resolution.

Resources that are constrained by the County's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as *Assigned* fund balance. The County has not established a policy regarding the assignment of funds, so this category of fund balance represents the residual amounts not otherwise reported as nonspendable, restricted or committed in governmental funds outside of the General Fund.

*Unassigned* fund balance is the residual classification for the General Fund. This classification represents fund balance that is not otherwise reported as nonspendable, restricted or committed within the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds.

On the government-wide *Statement of Net Position*, the proprietary funds' *Statement of Net Position*, and the fiduciary funds' *Statement of Fiduciary Net Position*, net position is segregated into restricted and unrestricted balances. Restrictions are limitations on how the net position may be used. Restrictions may be placed on net position by an external party that provided the resources, by enabling legislation or by the nature of the asset.

The *Net investment in capital assets* component of net position represents total capital assets less accumulated depreciation less debt directly related to capital assets. This

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amount is reported on the Statement of Net Position and in the financial statements for Proprietary Fund types.

Certain revenues derived from specific taxes or other earmarked revenue sources are considered restricted assets. Such revenues include dedicated property taxes, state gas tax, intergovernmental grants, and charges for services which are legally restricted to finance particular functions or activities. In addition, proceeds from general obligation bonds, revenue bonds, and full faith and credit bonds are restricted to support the specific purpose for which the debt was issued. Net position in these resources is reported as restricted on the *Statement of Net Position* and is recorded in separate funds supporting the specific function or operation.

**5. *Capital assets***

Capital assets, which includes land, right of ways, property, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, sewers, street lighting, and similar items), and their improvements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5 for equipment and \$100 for infrastructure and software with an estimated useful life of at least three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction phases of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the year, the County incurred no interest expense for capital assets for business-type activities.

Capital assets are depreciated unless they are inexhaustible in nature, such as land and right of ways. Property, plant, and equipment of the County, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

- Motor vehicles 3 to 10 years
- Sewer systems 50 years
- Street lighting 30 years
- Equipment, including software 3 to 20 years
- Roads and bridges 40 years
- Buildings and improvements 40 years

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**6. *Other assets***

Included in other assets are unamortized bond issuance costs and the unamortized pension asset. In governmental fund types, bond issuance costs are recognized in the current period. In the government-wide financial statements bond issuance costs are capitalized and amortized over the term of the bond using the straight-line method, which approximates the effective interest method. The net pension asset in the *Statement of Net Position* has been recognized in connection with the debt issued by the County in 1999 to fund the County's Public Employees Retirement System (PERS) unfunded accrued actuarial liability (UAAL). The pension asset is amortized over the life of the debt or thirty years. Amortization expense on the pension asset and the bond issuance costs are included in the general government line item on the *Statement of Activities*.

**7. *Unearned / Deferred revenues***

Unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Deferred revenues reported in the governmental fund financial statements represent unearned revenues or revenues which are measurable but not available. In accordance with the modified accrual basis of accounting, these items are reported as deferred revenues.

**8. *Compensated absences***

It is the County's policy to permit employees to accumulate earned but unused vacation, compensatory and sick leave benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the County. All vacation pay and compensatory time is accrued when incurred in the government-wide statements and proprietary funds statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements at June 30. Liabilities for compensated absences are liquidated as employees separate from service and receive payment for accumulated leave benefits. Expenditures for liquidating the liabilities are recorded in the General, Special Revenue, Capital Projects, Enterprise, and Internal Service Funds.

**9. *Long-term obligations***

In the government-wide financial statements and for proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. When incurred, bond premiums and discounts are deferred and amortized over the life of the bonds using a method that approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. The difference between the reacquisition price (funds required to refund the

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old debt) and the net carrying value of the refunded debt is an economic gain or loss, and is treated as a deferred charge on refunding. This deferred charge is reported as a reduction to the bonds payable on the *Statement of Net Position* and is being amortized as a component of interest expense.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

Certain facility leases contain fluctuating or escalating payments, where the rent expense is recorded on a straight-line basis over the lease term. This liability is recorded on the *Statement of Net Position* as a deferred lease obligation representing the cumulative difference between rent expense and rent payments.

**10. *Net other postemployment benefits obligation (net OPEB obligation)***

The County implemented Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* for fiscal year ending June 30, 2006. The County used a five year look-back approach to compute its net OPEB obligation. The net OPEB obligation is recognized as a long-term liability in the government-wide financial statements. The liability reflects both the lump sum payments to employees and the present value of expected future payments. The net other post employment benefits liability and expenditure in the governmental fund financial statements are limited to amounts that become due and payable as of the end of the fiscal year.

**11. *Pollution Remediation Obligations***

In fiscal year 2009 the County implemented Governmental Accounting Standards Board (GASB) Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. GASB 49. Under this accounting standard, when the County determines a pollution remediation obligation exists and management is able to make a reasonable and supportable estimation of expected outlays, a long-term liability is recorded.

In the County's Government-wide and Proprietary Fund Financial Statements on a full accrual basis, pollution remediation costs are reported in the *Statement of Revenues, Expenses and Changes in Fund Net Position* as a program or operating expense (or as revenues for recoveries received after all remediation activities have been completed), special item or extraordinary item.

In the County's Governmental Fund Financial Statements on a modified accrual basis, expenditures and liabilities are recognized upon receipt of goods and services. Estimated

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recoveries from insurers and other responsible parties reduce any associated pollution remediation expenditures when the recoveries are measurable and available.

**12. Contributions and in-kind donations**

Contributions of cash, property or equipment received from other governments are credited to contribution revenue and recorded in the government wide financial statements. The County also receives financial gifts and gifts in-kind from The Library Foundation. These in-kind donations from The Library Foundation are recorded at fair value upon receipt to contribution revenue in the government wide and fund financial statements.

**13. Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**14. Reclassifications**

Certain amounts from the financial statements of the discretely presented component unit have been reclassified to conform with the presentation requirements of the primary government's financial statements.

**E. New accounting pronouncements and accounting standards**

The following pronouncements have been issued by the Governmental Accounting Standards Board (GASB):

1. ***GASB Statement No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans.*** This statement addresses issues related to the use of the alternative measurement method and the frequency and timing of measurements by employers that participate in agent multiple-employer other postemployment benefit (OPEB) plans. This statement is effective for Multnomah County for fiscal year ending June 30, 2012.

The County administers a single-employer defined benefit healthcare plan, OPEB. Due to the membership size of the County's OPEB plan, the alternative measurement method is not permitted. Currently, the County obtains an actuarial valuation dated January 1<sup>st</sup> every two years for its OPEB plan. In accordance with the requirements of this standard, if significant changes to the County's OPEB plan occurred, such as changes in benefit provisions, changes in the size or composition of the individuals covered by the plan or other factors that impact long-term assumptions, management

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would obtain an annual actuarial valuation to ensure accuracy of the OPEB liability calculation and financial reporting and disclosures in the CAFR.

2. ***GASB Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements.*** This statement will improve financial reporting by addressing issues related to service concession arrangements (SCAs), which are a type of public-private or public-public partnership. A SCA is an arrangement between a transferor (government) and an operator (governmental or nongovernmental), where the transferor conveys to an operator the right and related obligation to provide services through the use of infrastructure or another public asset (facility) in exchange for significant consideration and the operator collects and is compensated by fees from third parties. The Statement applies only to those SCAs in which set criteria determine whether a transferor has control over the facility are met. This statement is effective for Multnomah County for fiscal year ending June 30, 2013; however management has elected to early implement this standard for fiscal year ending June 30, 2012.

Management has evaluated existing contracts, leases and other agreements to determine if they are in fact a SCA, and if the criteria outlined in the statement for a SCA have been met. The County does not have any agreements which require accounting and reporting under GASB No. 60. On an annual basis, management will evaluate new lease agreements and other arrangements in accordance with the criteria outlined in statement No. 60.

3. ***GASB Statement No. 61, The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34.*** The objective of this statement is to improve financial reporting for a governmental financial reporting entity. This statement modifies certain requirements for inclusion of component units in the financial reporting entity. This statement also amended statements No. 14, *The Financial Reporting Entity*, and No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis for State and Local Governments*, to better meet user needs and to address reporting entity issues that have arisen since the issuance of those statements. This statement is effective for Multnomah County for fiscal year ending June 30, 2013; however management has elected to early implement this standard for fiscal year ending June 30, 2012.

Management reviewed the financial reporting criteria outlined in GASB No. 61 to identify any potential component units and determine if existing component units required changes to the accounting, reporting or disclosures. Management’s analysis did not identify other reportable component units that were material to include or disclose in the CAFR. We also determined there to be no accounting or reporting changes to any of the existing component units: Mid County Lighting District No. 14, Dunthorpe-Riverdale Sanitary Service District No. 1, the Hospital Facilities Authority and The Library Foundation.

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4. ***GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.*** The intent of this statement is to provide a single source for applicable guidance from FASB and the AICPA, rather than establishing new guidance on affected topics. This statement will be effective for fiscal year ending June 30, 2013; however management has elected to early implement this standard effective for fiscal year ending June 30, 2012.

This statement has minimal impact to the County's CAFR or related accounting and financial reporting. The effect of implementing this standard was to remove footnote disclosure in the Summary of Significant Accounting Policies referencing private-sector standards issued prior to December 1, 1989. There were no other changes to the County's financials as a result of implementing this standard.

5. ***GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.*** The objective of this statement is to improve financial reporting by standardizing the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. The statement provides reporting guidance for financial statement line items and the actual financial statement presentation and disclosure of these financial statement elements. This statement will be effective for fiscal year ending June 30, 2013; however management has elected to early implement this standard for fiscal year ending June 30, 2012.

Management has reviewed the requirements of this standard and has determined the impact to the County's financial reporting is to rename the Statement of Net Assets to the Statement of Net Position and change related references throughout the CAFR. In addition, the line item for "invested in capital assets, net of related debt" will change to "net investment in capital assets." There does not appear to be any other impact to the County's financial accounting and reporting.

6. ***GASB Statement No. 64, Derivative Instruments: Application of Hedge Accounting Termination Provisions—an amendment of GASB Statement No. 53.*** The requirements of this statement enhance comparability and improve financial reporting by clarifying the circumstances in which hedge accounting should continue when a swap counterparty, or a swap counterparty's credit support provider, is replaced. This statement was implemented by management in fiscal year 2011 and it was determined there is no impact as the County does not own or invest in the types of agreements addressed by the standard.
7. ***GASB Statement No. 65, Items Previously Reported as Assets and Liabilities.*** This statement evaluates and reclassifies various financial statement items that have been previously reported as either assets or liabilities, and evaluates them against the definitions provided for deferred outflows and deferred inflows of resources. This

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statement will be effective for fiscal year ending June 30, 2014. Management is in the process of evaluating this standard and has determined this standard will impact the County's financial accounting and reporting. At this point management does not know the full extent this standard will have for financial reporting.

8. ***GASB Statement No. 66, Technical Corrections.*** This statement clarified conflicting guidance that was created by GASB statements No. 54 and No. 62, with existing guidance in statements No. 10, No. 13 and No. 48. More specifically, statement No. 66 addressed certain transactions related to risk financing activities, operating leases, purchased loans and gains or losses recognized when service fees related to a transferred loan is significantly difference than "normal" service fee rates. This statement is effective for fiscal year ending June 30, 2014; however management has elected to early implement this standard for fiscal year ending June 30, 2012.

Management has reviewed the financial items identified in the statement and determined there is no impact to County's current financial accounting and reporting for these types of transactions.

9. ***GASB Statement No. 67, Financial Reporting for Pension Plans.*** The objective of this statement is to improve financial reporting by state and local governmental pension plans. This statement replaces the requirements of statements No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans* and No. 50, *Pension Disclosures*. This statement will be effective for fiscal year ending June 30, 2014.

The County along with other local governments participate in a cost-sharing multiple employer defined benefit public employee pension plan, PERS. This statement will not directly affect the County's reporting for PERS, however changes implemented by PERS under No. 67 will affect the County's reporting and disclosures for No. 68.

10. ***GASB Statement No. 68, Accounting and Financial Reporting for Pensions.*** This statement was issued to improve accounting and financial reporting by state and local governments for pensions. This statement replaces requirements of statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* as well as requirements of statement No. 50, *Pension Disclosures*. This statement and statement No. 67 establish a definition of a pension plan that reflects the primary activities associated with the pension arrangement – determining pensions, accumulating and managing assets dedicated for pensions and paying benefits to plan members as they come due. This statement will be effective for fiscal year ending June 30, 2015.

The County along, with other local governments, participates in a cost-sharing multiple employer defined benefit public employee pension plan, noted as PERS. The requirements of this standard appear to have a significant impact over financial accounting and reporting for the County's participation in the PERS plan. At this

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point management is researching all of the requirements outlined in this standard and will be working with other local governments and PERS to ensure proper financial reporting and disclosures are met.

**Note 2. Stewardship, compliance, and accountability**

**A. Budgetary information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the trust funds. All annual appropriations lapse at fiscal year end.

During the month of February each year, all agencies of the County submit requests for appropriations to the County Chair so that a budget may be prepared. By May 15, the proposed budget is presented to the County Board of Commissioners for approval. The Board holds public hearings and a final budget must be prepared and adopted no later than June 30.

The adopted budget is prepared by fund and department. The County's department managers may make transfers of appropriations within a department and fund. Transfers and changes (increases) of appropriations between departments or funds require the approval of the Board. The legal level of budgetary control, (i.e., the level at which expenditures may not legally exceed appropriations) is the fund and department level. The Board approved three supplemental budgets and several other budgetary appropriations throughout the year.

**B. Expenditures in excess of appropriations**

Oregon state law requires disclosure of fund expenditures in excess of budgeted appropriations. For the year-ended June 30, 2012, expenditures exceeded appropriations in the Behavioral Healthcare fund in the Department of County Human Service by \$148. During fiscal year 2012, changes made to the Oregon Health Plan at the State level impacted the mental health services provided by County Human Services. Higher year-end liabilities for claims incurred but not reported for these services resulted in higher expenses in the Behavioral Healthcare fund. As a result the County incurred a budget violation. This over expenditure was funded by available fund balance.

**Note 3. Detailed notes on all funds**

**A. Cash and investments**

Multnomah County pools virtually all funds for investment purposes. All appropriate funds are allocated interest based on the average daily cash balance of the fund and the

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average monthly yield of the County's investment portfolio. Each fund's portion of this pool is displayed as "Cash and Investments."

Changes to Oregon Revised Statutes, Chapter 295 have resulted in the Office of the State Treasurer being given responsibility for overseeing collateralization of public funds held by depositories in Oregon. The County independently monitors its depository institutions for indications that could potentially cause loss of County funds. Funds deposited with fiscal agents for the purpose of meeting the payment of principal or interest on bonds or like obligations are not required to be collateralized per Oregon Revised Statutes, Chapter 295.005.

Oregon Revised Statutes, Chapter 294, authorizes the County to invest in obligations of the U.S. Treasury, U.S. Government agencies and instrumentalities, bankers' acceptances guaranteed by a qualified financial institution, commercial paper, corporate bonds, repurchase agreements, State of Oregon Local Government Investment Pool (LGIP), and various interest-bearing bonds of Oregon and other municipalities.

The County's investments are governed by a written investment policy that is reviewed annually by the Multnomah County Investment Advisory Board, and is adopted annually by the Board of County Commissioners. The policy specifies the County's investment objectives, benchmarks, required diversification by security type and by maturity, and the reporting requirements.

The County's investment policy requires that a third party be used for safekeeping of investment instruments. Investment securities purchased or sold pursuant to the County's investment policy are delivered via payment by book entry or physical delivery to a third party custodian in the County's name. These balances are not exposed to custodial credit risk.

The County's investment policy also requires that the market value plus accrued interest of the securities collateralizing repurchase agreements exceeds the face amount of the repurchase agreement by margins prescribed in writing by the Oregon Short-Term Fund Board, providing the County with a margin against a decline in the market value of the securities. The market value plus accrued interest of the securities purchased under repurchase agreements did not fall below the required level during the year.

The County is authorized to invest in the LGIP, an external investment pool, within prescribed limits. The investments are booked at fair value and are the same as the value of the pool shares. The LGIP investments and all other investments are governed by a written investment policy that is reviewed annually by the Oregon Short-Term Fund Board. The Oregon Short-Term Fund Board is comprised of members of local government and private investment professionals, who are appointed by the Governor of the State of Oregon. The Oregon Short-Term Fund financial statements and its portfolio rules can be obtained at [www.ost.state.or.us](http://www.ost.state.or.us). LGIP is not rated by any national rating service.

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At year-end, the carrying amount of the County's deposits was \$27,550 and the bank balance was \$27,528. The bank balance was covered by federal depository insurance (FDIC) or by collateral held by one or more of the State's authorized collateral pool managers. The remaining balance of \$22 represents petty cash accounts that were uninsured and uncollateralized.

As of June 30, 2012, the County had the following unrestricted cash and investments:

Investment Type	Fair Value	Weighted Average Yield	Risk Concentration	Weighted Average Maturity (in months)
US Agencies	\$ 128,086	0.20%	44.2%	5.3
US Treasuries	20,030	0.01%	6.9%	< 1
Corporate Debt	54,780	0.18%	18.9%	2.3
Bankers' Acceptances	12,088	0.01%	4.2%	< 1
Municipal Debt	3,299	0.01%	1.1%	< 1
Local Government				
Investment Pool	45,313	0.01%	15.6%	< 1
Cash and Equivalents	26,279	0.04%	9.1%	< 1
Total unrestricted cash and investments	<u>\$ 289,875</u>	0.54%	<u>100%</u>	

Portfolio weighted average maturity      8.3

As of June 30, 2012, the County had the following restricted cash and investments. Cash with Fiscal Agent and Miscellaneous Restricted Funds had weighted average maturities less than one month. The Pledged Investment had a weighted average maturity less than two months.

Investment Type	Fair Value	Weighted Average Yield	Risk Concentration
Cash with Fiscal Agent	\$ 1,255	0.00%	81.0%
US Agency	280	0.02%	18.0%
Misc Restricted Funds	16	0.00%	1.0%
	<u>\$ 1,551</u>	0.02%	<u>100.0%</u>

The County maintains cash with fiscal agent accounts to set aside for debt service requirements per the trustees and bond indentures.

The County's unrestricted and restricted cash and investments are reported in governmental activities, business-type activities, and in fiduciary funds.

	Unrestricted	Restricted	Total
Governmental Activities	\$ 252,279	\$ 1,535	\$ 253,814
Business-type Activities	17,528	-	17,528
Fiduciary Funds	20,068	16	20,084
Total Cash and Investments	<u>\$ 289,875</u>	<u>\$ 1,551</u>	<u>\$ 291,426</u>

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At June 30, 2012, the County had the following corporate debt in its investment portfolio with the credit ratings noted by Standard & Poor's and Moody's respectively:

<u>Investment Type / Issuer</u>	<u>Fair Value</u>	<u>Credit Rating</u>	<u>Maturity</u>
Corporate note – Berkshire Hathaway	9,088	AA+/Aa2	02/11/2013
Corporate note – General Electric Credit Corp	13,745	AA+/A1	06/20/2014
Corporate note – Wal Mart Stores	8,252	AA/Aa2	05/01/2013
Corporate note – TOTAL Capital	4,133	AA-/Aa1	05/13/2013
Corporate note – Johnson & Johnson	3,501	AAA/Aaa	05/15/2013
Corporate note – Shell International	10,587	AA/Aa1	03/21/2014
Corporate note – Seariver Maritime (ExxonMobile)	4,971	AAA/Aaa	09/01/2012
Corporate note – Student Loan Marketing Assoc	503	Not Rated/Aaa	08/01/2012
Totals	<u>\$ 54,780</u>		

At June 30, 2012, the County had the following investments in US Government Agencies that were implicitly guaranteed by the US Government:

<u>Investment Type / Issuer</u>	<u>Fair Value</u>	<u>Credit Rating</u>
Agency notes – Federal Agriculture Mortgage	\$ 5,014	Not Rated
Agency notes – Federal Farm Credit Bank	32,263	AA+/Aaa
Agency notes – Federal Home Loan Bank	23,345	AA+/Aaa
Agency notes – Federal Home Lona Mortgage Corp	6,210	AA+/Aaa
Agency notes – Federal National Mortgage Association	23,038	AA+/Aaa
Agency notes – Financing Corporation (FICO)	9,889	Not Rated/Aaa
Agency notes – Housing and Urban Development (HUD)	2,111	Not Rated
Agency notes – Private Export Funding Corporation	6,134	AA+/Aaa
Agency notes – Tennessee Valley Authority	20,362	AA+/Aaa
Total	<u>\$128,366</u>	

At June 30, 2012, the County has the following investments in the obligations of municipal issuers:

<u>Investment Type / Issuer</u>	<u>Fair Value</u>	<u>Credit Rating</u>
Municipal debt – Port of Portland	\$ 1,047	A/Not Rated
Municipal debt – Clackamas Schools	1,113	Not Rated/Aa1
Municipal debt – Oregon School Board Association	1,139	SP-1+
Total	<u>\$ 3,299</u>	

As a means of limiting its exposure to fair value losses resulting from rising interest rates, the County's investment policy limits maturities as follows:

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<u>Maturity</u>	<u>Cumulative Constraint</u>
Less than 30 days	10%
Less than 90 days	25%
Less than 270 days	50%
Less than 1 year	70%
Less than 3 years	100%

If the goals of maturity limits are exceeded by 5% or more for ten successive business days, prompt notification to the County's Chief Financial Officer and the County's Investment Advisory Board is required. In addition, to limit its exposure to losses due to asset concentration, the County's investment policy and Oregon Revised Statutes limit asset concentration as follows:

1. Corporate indebtedness must be rated on the settlement date A-1 or AA or better by Standard and Poor's Corporation or P-1 or Aa by Moody's Investors Service, or the equivalent rating by any nationally recognized statistical rating organization.
2. Notwithstanding item one, corporate indebtedness must be rated A-2 or A by Standard & Poor's and P-2 or A by Moody's, or the equivalent rating by any nationally recognized statistical rating organization when issued by a business enterprise that has its headquarters in Oregon, employs more than 50% of its permanent workforce in Oregon, or has more than 50% of its tangible assets in Oregon.
3. Purchase of commercial paper and other corporate debt not insured by an agency of the U.S. Government up to 25% of the total investment portfolio is allowed, but may exceed that limit up to 30% for a period not to exceed ten consecutive business days.
4. U.S. Government Agencies are limited to 75% of the investment portfolio.
5. Investments guaranteed by an agency of the U.S. Government (.e.g., the U.S. Treasury or the Federal Depository Insurance Corporation) may be owned without limit.
6. Lawfully issued debt obligations of the agencies and instrumentalities of the State of Oregon and its political subdivisions must have a long-term debt rating of A or an equivalent rating or better or be rated on the settlement date in the highest category for short-term municipal debt by a nationally recognized statistical rating organization [ORS 294.035 (2)]. Also, lawfully issued debt obligations of the States of California, Idaho and Washington and their political subdivisions must have a long-term rating of AA or better or be rated on the settlement date in the highest category for short-term municipal debt by a nationally recognized

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statistical rating organization [ORS 294.035 (3)]. For these latter obligations, they are allowable subject to ORS 294.040.

Additionally, to limit its exposure to asset concentration risk, the County restricts the total investment that can be made in the corporate indebtedness of a single corporate entity and its affiliates and subsidiaries to 5% of the total investment portfolio. The County did not have any investments that exceeded this limit during the year.

The County manages custodial credit risk for deposits and investments in accordance with Oregon Revised Statutes and the County's investment policy. As of June 30, 2012, the County's bank balance of \$27,528 was not exposed to custodial credit risk.

**B. Receivables**

Receivables as of year-end for the County's individual major funds, and nonmajor and internal service funds in the aggregate, including the applicable allowances for uncollectible accounts, are noted on the following page. Included in General fund loans receivable balance is a loan from the County to a community based health organization. The loan agreement was executed in fiscal year 2008 in order to sustain operating costs for the health organization. As of June 30, 2012, the total loan receivable balance was \$1,091, netted with a related allowance for uncollectible accounts of \$670.

	Governmental Activities						Total	
	General Fund	Federal and State Program Fund	Library Fund	Internal Service Funds	Non-major Funds	Total Governmental Activities		Business-type Activities
Receivables:								
Taxes:								
Income	\$ 12,703	\$ -	\$ -	\$ -	\$ -	\$ 12,703	\$ -	\$ 12,703
Property	15,052	-	2,364	-	630	18,046	-	18,046
Other	4,265	-	-	-	2,279	6,544	-	6,544
Accounts	34,236	26,787	538	804	11,592	73,957	14	73,971
Loans	1,091	682	-	-	-	1,773	-	1,773
Interest	857	-	-	-	-	857	-	857
Special assessments	11	-	-	-	-	11	73	84
Contracts	1,228	-	-	215	1,683	3,126	-	3,126
Gross receivables	<u>69,443</u>	<u>27,469</u>	<u>2,902</u>	<u>1,019</u>	<u>16,184</u>	<u>117,017</u>	<u>87</u>	<u>117,104</u>
Less: allowance for discounts and uncollectible amounts	<u>(14,000)</u>	<u>(489)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(14,489)</u>	<u>(3)</u>	<u>(14,492)</u>
Net total receivables	<u>\$ 55,443</u>	<u>\$ 26,980</u>	<u>\$ 2,902</u>	<u>\$ 1,019</u>	<u>\$ 16,184</u>	<u>\$ 102,528</u>	<u>\$ 84</u>	<u>\$ 102,612</u>

Revenues of Dunthorpe-Riverdale and Mid County Service Districts are reported net of uncollectible amounts. Total uncollectible amounts related to revenues are all for prior periods.

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Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

	Unavailable	Unearned	Total
Personal income tax receivable	\$ 12,688	\$ -	\$ 12,688
Allowance for doubtful accounts – personal income tax	(12,361)	-	(12,361)
Property taxes receivable (General Fund)	12,821	-	12,821
Property taxes receivable (other governmental funds)	2,544	-	2,544
Clinic fee revenues	27,869	-	27,869
Grant draws prior to meeting all eligibility Requirements	-	2,068	2,068
Loans receivable	-	682	682
Special assessments receivable	-	11	11
Contracts receivable	-	2,910	2,910
Contract revenue received in advance	-	37	37
Tax title land sales inventory	-	133	133
State vaccine inventory	-	685	685
Total deferred revenue for governmental funds	<u>\$ 43,561</u>	<u>\$ 6,526</u>	<u>\$ 50,087</u>

Amounts reported above as unearned are reported as unearned revenue in governmental activities on the *Statement of Net Position*. Governmental activities also include Internal Service Funds, which report \$28 in unearned revenue, resulting in total unearned revenue on the *Statement of Net Position* of \$6,554.

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**C. Capital assets**

Capital asset activity for the year ended June 30, 2012 was as follows:

**Primary Government**

	Beginning Balance	Increases	Transfers	Decreases	Ending Balance
<b>Governmental activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 15,107	\$ -	\$ -	\$ (109)	\$ 14,998
Right-of-way	196,922	4	-	-	196,926
Construction in progress	39,542	56,717	(10,395)	(7)	85,857
Buildings-not in service	51,164	-	-	-	51,164
Total capital assets, not being depreciated	<u>302,735</u>	<u>56,721</u>	<u>(10,395)</u>	<u>(116)</u>	<u>348,945</u>
Capital assets, being depreciated:					
Buildings	372,900	15,080	9,372	(2,698)	394,654
Improvements other than buildings	627	251	40	-	918
Machinery and equipment	115,157	10,026	983	(11,752)	114,414
Bridges	155,007	-	-	-	155,007
Infrastructure	366,513	1,673	-	-	368,186
Total capital assets being depreciated	<u>1,010,204</u>	<u>27,030</u>	<u>10,395</u>	<u>(14,450)</u>	<u>1,033,179</u>
Less accumulated depreciation for:					
Buildings	(149,521)	(9,527)	-	1,384	(157,664)
Improvements other than buildings	(194)	(28)	-	-	(222)
Machinery and equipment	(79,143)	(9,573)	-	11,660	(77,056)
Bridges	(71,420)	(2,396)	-	-	(73,816)
Infrastructure	(257,103)	(9,201)	-	-	(266,304)
Total accumulated depreciation	<u>(557,381)</u>	<u>(30,725)</u>	<u>-</u>	<u>13,044</u>	<u>(575,062)</u>
Total capital assets being depreciated, net	<u>452,823</u>	<u>(3,695)</u>	<u>10,395</u>	<u>(1,406)</u>	<u>458,117</u>
Governmental activities capital assets, net	<u>\$ 755,558</u>	<u>\$ 53,026</u>	<u>-</u>	<u>\$ (1,522)</u>	<u>\$ 807,062</u>
<b>Business-type activities:</b>					
Capital assets, not being depreciated:					
Construction in progress	\$ -	\$ 23	\$ -	\$ -	\$ 23
Total capital assets, not being depreciated	<u>-</u>	<u>23</u>	<u>-</u>	<u>-</u>	<u>23</u>
Capital assets, being depreciated:					
Improvements other than buildings	6,338	256	-	-	6,594
Total capital assets being depreciated	<u>6,338</u>	<u>256</u>	<u>-</u>	<u>-</u>	<u>6,594</u>
Less accumulated depreciation for:					
Improvements other than buildings	(2,726)	(139)	-	-	(2,865)
Total accumulated depreciation	<u>(2,726)</u>	<u>(139)</u>	<u>-</u>	<u>-</u>	<u>(2,865)</u>
Total capital assets being depreciated, net	<u>3,612</u>	<u>117</u>	<u>-</u>	<u>-</u>	<u>3,729</u>
Business-type activities capital assets, net	<u>\$ 3,612</u>	<u>140</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,752</u>

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During fiscal year 2005 the County finalized the construction of the Wapato Jail. The total cost of the jail was \$51,164 and is included in the above capital asset schedule. Currently the County has not approved an operating budget for the jail and therefore the jail has not been placed into service and is not being depreciated. When the jail becomes operational it will be depreciated over forty years. The County is currently considering various plans to operate the Wapato Jail.

Depreciation expense was charged to functions / programs of the primary government as follows:

Governmental activities:	
General government	\$11,491
Health services	130
Social services	67
Public safety & justice	361
Community services	1,466
Library	6,418
Roads and bridges	<u>10,792</u>
Total depreciation expense – governmental activities	<u>\$ 30,725</u>
Business-type activities:	
Sewer	\$ 66
Lighting	<u>73</u>
Total depreciation expense – business-type activities	<u>\$ 139</u>

**D. Other assets**

Other assets, net of accumulated amortization at June 30, 2012 consist of the following:

Bond issuance costs	\$ 504
Negative net pension asset	<u>107,140</u>
	<u>\$ 107,644</u>

Amortization expense in the statement of activities on bond issuance costs and the negative net pension asset were \$68 and \$6,152, respectively for the year ended June 30, 2012.

**E. Interfund receivables, payables, and transfers**

Interfund Transfers:

Following are the County's interfund transfers for the year ended June 30, 2012. Significant transfers include \$14,446 from the General Fund to the Library Fund to supplement the Library's operations and \$15,262 from the Willamette River Bridge Special Revenue Fund to the Sellwood Bridge Capital Project Fund for start up funds for the operation of the Capital Project fund for the Sellwood Bridge replacement project.

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	Transfers in:				
	General Fund	Library Fund	Other Governmental Funds	Internal Service Funds	Total transfers out
Transfers out:					
General Fund	\$ -	\$14,446	\$ 5,184	\$1,380	\$ 21,010
Other Governmental Funds	1,931	-	15,262	-	17,193
Internal Service Funds	-	-	528	-	528
Total transfers in:	\$1,931	\$14,446	\$ 20,974	\$ 1,380	\$ 38,731

**F. Long-term debt**

General Obligation Bonds

In March 2010, the County issued \$45,175 in General Obligation Refunding bonds, Series 2010 at a premium of \$4,870, with interest rates from 3.00% - 5.00%. These bonds were issued to refund previously issued General Obligation debt. At June 30, 2012 the outstanding balance on the Series 2010 bonds was \$31,795 and the balance on the unamortized premium was \$3,479.

General obligation bonds are direct obligations, pledge the full faith and credit of the County and are backed by the County's authority to levy property taxes. These bonds are generally issued as 20-year serial bonds with equal amounts of principal and interest maturing each year. General obligation bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount
Governmental activities	3.00-5.00%	\$ 31,795

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending June 30	Principal	Interest
2013	\$ 6,860	\$ 1,303
2014	7,210	951
2015	6,155	617
2016	5,665	349
2017	5,905	118
Total	\$ 31,795	\$ 3,338
Premium on long-term debt	3,479	
Total	\$ 35,274	

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Revenue Bonds

The County also issues bonds where the government pledges specific revenue sources or income derived from the acquired or constructed assets to pay debt service. In November 2000, the County issued \$2,000 of revenue bonds to finance the costs of acquiring land and constructing, renovating, improving and equipping certain facilities to be used as a vocational training center for developmentally disabled residents of Multnomah County. This debt issue is subject to Federal arbitrage regulations. The County entered into a public / private partnership agreement with Port City Development (Port City), a 501(c)(3) non profit agency. The future lease payments from Port City are pledged revenues for the debt service on these bonds. The term of the agreement with Port City for future pledged revenues is through fiscal year 2034, and the outstanding balance on these future lease payments at June 30, 2012 was \$1,577. During fiscal year 2012 Port City paid \$38 towards the outstanding balance on this lease agreement. The entire outstanding principal balance of \$880 along with interest of \$28 was paid off in fiscal year 2012.

Also in November 2000, the County issued \$3,500 of revenue bonds to re-finance the costs of acquiring real property and constructing facility improvements related to the Oregon Food Bank. In fiscal year 2006 the Oregon Food Bank satisfied their commitment to pledge future lease payments and no longer has any commitment to the County for this debt issue. The entire outstanding principal balance of \$1,550 along with interest of \$50 was paid off in fiscal year 2012.

Full Faith and Credit Bonds

On December 1, 1999, the County issued \$184,548 in taxable Revenue Pension Obligation Bonds with interest rates from 6.49% to 7.74% to fund the County's unfunded accrued actuarial liability (UAAL). The County estimates that by funding the actuarial liability, the County will receive a present value savings of about \$35,776 between the amount calculated by the Oregon Public Employees Retirement System (PERS) to retire the UAAL and the amount of the debt repayment. Payment of principal and interest, except for a term bond, will be guaranteed by MBIA. At June 30, 2012, \$131,513 of these bonds were outstanding.

On May 15, 2003, the County issued \$9,615 in Full Faith and Credit Refunding Obligations, Series 2003 with interest rates from 1.50% to 3.25%. At June 30, 2012, \$2,160 of these bonds were outstanding.

On October 1, 2004, the County issued \$54,235 in Full Faith and Credit Refunding Obligations, Series 2004 at a premium of \$5,089, with interest rates from 3.00% to 5.00%. At June 30, 2012 the unamortized premium on the debt was \$2,545. The 2004 issue refunded \$27,985 of outstanding Full Faith and Credit Bonds, Series 2000 with interest rates from 5.00% to 5.50% and \$22,015 of outstanding Certificates of

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Participation, Series 1999 with interest rates from 4.00% to 4.75%, and \$4,960 of outstanding Certificates of Participation, Series 1998 with interest rates from 3.75% to 4.90%. The difference between the present value of the old debt service requirements and the present value of the new debt service requirements is a deferred charge of \$3,887, which is amortized as a component of interest expense over the life of the new debt. The Series 1999 and Series 2000 have since been paid off in full. At June 30, 2012 the deferred charge was \$1,944. At June 30, 2012, \$42,555 of these bonds were outstanding.

On March 31, 2010, the County issued \$9,800 in Full Faith and Credit Obligations, Series 2010 at a premium of \$573, with interest rates from 2.00% - 3.00%. The obligations were issued to finance the replacement cost of the County's data center, provide for telephone enhancements, deferred facilities maintenance and assist with a project to automate the movement of library materials. At June 30, 2012, the balance on the unamortized premium was \$409 and \$7,125 on the debt was outstanding.

On December 14, 2010, the County issued \$15,000 in Full Faith and Credit Obligations, Series 2010B with interest rates from 4.00% to 4.70%. The proceeds from the sale of the obligations were used to finance the construction costs for the East County Courthouse (ECC). At June 30, 2012 the entire debt issue was outstanding.

Full faith and credit bond obligations outstanding at year-end are as follows:

Purpose	Interest Rates	Amount
Governmental activities	1.50-7.74%	\$ 198,353

Annual debt service requirements to maturity for full faith and credit bonds are as follows:

Year Ending June 30	Principal	Interest
2013	\$ 12,924	\$ 15,439
2014	12,932	16,066
2015	12,074	16,756
2016	12,895	15,169
2017	23,280	5,910
2018 – 2022	75,010	73,563
2023 – 2027	31,261	144,197
2028 – 2030	17,977	110,295
Total, before deferred charge	198,353	\$ 397,395
Deferred charge, net	(1,944)	
Premium on long-term debt, net	2,954	
Total	\$ 199,363	

The full faith and credit bonds are included in the bonds payable line item on the *Statement of Net Position*.

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<u>Full faith and credit bonds</u>	<u>Long-term</u>	<u>Current</u>	<u>Total</u>
Maturities	\$ 185,429	\$ 12,924	\$ 198,353
Deferred charge	(1,685)	(259)	(1,944)
Premium on long-term debt	2,533	421	2,954
Total	<u>\$ 186,277</u>	<u>\$ 13,086</u>	<u>\$ 199,363</u>

Capital Leases

The County has entered into various lease/purchase agreements to acquire property and equipment. These lease agreements qualify as capital leases for accounting purposes and have been capitalized in accordance with accounting principles generally accepted in the United States of America. Total assets acquired through capital leases are as follows:

<u>Asset</u>	<u>Governmental Activities</u>
Buildings	\$ 79,015
Less: Accumulated depreciation	(33,548)
Total	<u>\$ 45,467</u>

Capital lease obligations outstanding at year-end are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Amount</u>
Governmental activities	2.50-4.90%	<u>\$ 1,597</u>

Future minimum lease payments are as follows:

<u>Year Ending June 30</u>	<u>Governmental</u>	
	<u>Principal</u>	<u>Interest</u>
2013	\$ 129	\$ 123
2014	135	118
2015	142	111
2016	149	103
2017	156	96
2018 – 2022	173	417
2023 – 2027	290	301
2028 – 2032	423	108
Total	<u>\$ 1,597</u>	<u>\$ 1,377</u>

Loans Payable

In fiscal year 2009, the County entered into a loan agreement with the Oregon Department of Transportation – Financial Services for the purpose of making capital improvements to the County’s road system. The total outstanding under this agreement was \$3,171 at June 30, 2012.

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In December 2011, the County entered into an interim financing agreement and issued Taxable Non-revolving Credit Facility Bond Series 2011 (Federally Taxable) of no more than \$50,000. The bonds carry an interest rate of LIBOR rate option for a three month rate period. This agreement provided interim financing for capital costs for the County's Sellwood Bridge replacement project. In December 2011, the County drew down \$15,000. At June 30, 2012 the \$15,000 was outstanding with an interest rate of .968%. The total outstanding balance on the debt along with the accrued interest is due in December 2012. Subsequent to year-end, in September 2012 the County drew an additional \$25,000 on this bond. The County plans to issue long-term Full Faith and Credit Obligations before the Credit Facility Bonds are due in December 2012. The outstanding balance on the Credit Facility Bonds will be paid off with the issuance of the Full Faith and Credit Obligations for the County's Sellwood Bridge Project.

The loan obligation outstanding at year-end are as follows:

Purpose	Interest Rates	Amount
Governmental activities	3.98%	\$ 18,171

Annual debt service requirements to maturity for long term loans outstanding at year-end are as follows:

Year Ending June 30	Principal	Interest
2013	\$ 287	\$ 126
2014	298	115
2015	310	103
2016	323	91
2017	335	78
2018 – 2022	16,618	304
Total	\$ 18,171	\$ 817

**Pollution Remediation Obligations**

Pollution remediation obligations address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities, including pre-cleanup activities, cleanup activities, government oversight and enforcement-related activities, and postremediation monitoring. Included in the current year's additions and reductions are pollution remediation activities related to various properties where the County is responsible for cleanup costs. The year-end liability for pollution remediation includes estimates for site cleanup costs on two County owned properties. Contaminated soil is present at both sites. Contaminated ground water is being monitored and treated as necessary at one location. At the other site, a former landfill, where methane has been detected along with potential leachate issues, landfill gas investigations and gas probe installations have been performed. Management expects ongoing monitoring in the permanent gas probes and vents to continue until concentrations reach an acceptable level. In each of these sites, the County legally obligated itself to commence cleanup or

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monitoring. Both sites are subject to DEQ regulation and oversight at this time. Pollution remediation activities were paid by a capital project fund and an internal service fund.

In addition, the County is addressing pollution remediation concerns in connection with the construction of a new County bridge, the Sellwood Bridge project. Any pollution remediation costs incurred with the construction of the Sellwood Bridge project will be capitalized with the bridge. Management estimates any pollution remediation costs for the Sellwood Bridge project to be immaterial to the total construction cost for the bridge.

The calculation for the June 30, 2012 pollution remediation obligation is an estimate determined by management using the expected cash flow techniques and applying probabilities to the pollution remediation activities. The County's pollution remediation obligation is an estimate that is subject to changes resulting from price increases and decreases, changes in technology as well as changes in applicable laws and regulations. The current pollution remediation obligation does not provide for any recoveries that could reduce the liability. Changes in the County's pollution remediation obligation are noted in the schedule below and the liability is recorded on the *Statement of Net Position*.

Changes in long-term liabilities

Long-term liability activity for the year ended June 30, 2012 was as follows:

<u>Governmental Activities</u>	Beginning Balance	Additions	Adjustments & Reductions	Ending Balance	Due Within One Year
General Obligation Bonds	\$ 42,794	\$ -	\$ 7,520	\$ 35,274	\$ 7,556
Revenue Bonds	2,430	-	2,430	-	-
Full Faith and Credit Bonds	218,330	-	18,967	199,363	13,086
Capital Leases	1,719	-	122	1,597	129
Loans Payable	3,414	15,101	344	18,171	287
Long-term debt before Other long-term liabilities	268,687	15,101	29,383	254,405	21,058
 Pollution Remediation					
Obligations	376	144	487	33	33
Compensated Absences	25,686	28,921	28,336	26,271	7,149
Governmental activity long-term liabilities	<u>\$ 294,749</u>	<u>\$ 44,166</u>	<u>\$ 58,206</u>	<u>\$ 280,709</u>	<u>\$ 43,240</u>
 <u>Business-Type Activities</u>					
Compensated Absences	<u>\$ 16</u>	<u>\$ 27</u>	<u>\$ 24</u>	<u>\$ 19</u>	<u>\$ 7</u>

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Conduit Financing

*Multnomah County Conduit Financing*

On December 1, 1999, the County issued \$9,830 in Higher Education Variable Rate Demand Revenue Bonds. The proceeds of these bonds were used to provide funds to reimburse Concordia University for the costs of acquiring, constructing and improving the educational facilities of the University (the Project), fund a debt service reserve fund and pay the costs of issuing the bonds. The Higher Education Revenue Bonds have not been recognized as a liability of the County because the bonds are secured solely by the provisions of the Bond indenture and payments are made by Concordia University. As the County does not own any of the assets constructed or assume any liabilities associated with the Project, there is no balance sheet disclosure or recognition of revenues and expenditures within the County's financial statements. As of June 30, 2012, \$7,455 of the Higher Education Variable Rate Demand Revenue Bonds were outstanding.

On October 21, 2008, the County issued \$6,400 in Higher Education Revenue Bonds. The proceeds of the bonds were used to provide financing for Pacific Northwest College of Art (PNCA) for costs of acquisition, construction, additions, renovations and improvements to buildings used by the PNCA to accommodate new programs and enrollment growth. The Higher Education Revenue Bonds have not been recognized as a liability of the County because the bonds are secured solely by the provisions of the bond indenture and payments are made by PNCA. As the County does not own any of the assets constructed or assume any liabilities associated with the project, there is no balance sheet disclosure or recognition of revenues and expenditures within the County's financial statements. As of June 30, 2012, \$4,423 of the Higher Education Revenue Bonds were outstanding.

The County's total conduit debt at June 30, 2012 was \$11,878. The County is not responsible or obligated for the repayment of conduit debt.

*Hospital Facilities Authority of Multnomah County Conduit Financing*

On December 3, 1998, the County created a component unit, the Hospital Facilities Authority of Multnomah County, Oregon (the Authority). The Authority issues hospital revenue bonds for construction and improvements to health facilities in Multnomah County. The proceeds of these bonds issues were used by health care facilities to finance various capital projects and refund outstanding bonds. The debt has not been recognized as a liability of the County or the Authority because the bonds are secured solely by the provisions of the bond indenture and payments are made by the health care facilities. The obligors have pledged the gross revenues of the health care facilities to secure payment of the bonds. The bonds shall not be payable from a charge upon any fund or asset, nor shall the County or the Authority be subject to any liability. No holder or holders of the bonds shall ever have the right to exercise the taxing power of the County to pay the

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bonds or the interest, nor to enforce payment against any property of the County. Upon completion of the project, the assets constructed or purchased are owned by respective health care facility. Since neither the County nor the Authority own any assets or assume any liabilities associated with the repayment, there is no balance sheet disclosure or recognition of revenues within the County's financial statements. A summary of the Authority's conduit debt is as follows:

Obligor (Health Care Facility), debt issue, terms	Original Amount	Balance June 30, 2012
Terwilliger Plaza, Hospital Revenue and Refunding Bonds, Series 1999, due serially through December 1, 2029	\$ 26,000	\$ 20,900
Providence Health System, Revenue Bonds, Series 2004, due serially through October 1, 2024	100,000	89,355
Terwilliger Plaza, Revenue Bonds, Series 2006, due serially through December 1, 2036	39,765	17,370
Pacific Mirabella (at South Waterfront Project), Variable Rate Demand Revenue Bonds, Series 2008A and 2008B, due serially through September 30, 2048	221,645	125,980
Oregon Baptist (Retirement Homes Project), Variable Rate Demand Revenue and Refunding Bonds, Series 2009, entire principal due November 1, 2034	7,050	6,570
Adventist Health System/West, Revenue Bonds, Series 2009A, due September 1, 2021 and September 1, 2040	66,535	66,535
Holladay Park Plaza, Revenue and Refunding Bonds, Variable Rate Demand Revenue Refunding Bonds, Series 2010A, due serially through December 1, 2040	14,460	14,180
	<u>\$ 475,455</u>	<u>\$ 340,890</u>

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**G. Fund balances and net position**

Fund balances, Governmental funds

On the *Balance Sheet – Governmental Funds*, the fund balances are reported in the aggregate in the classifications defined by GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Fund balances by classification for the year ended June 30, 2012 were as follows:

	General Fund	Federal and State Program Fund	Library Fund	PERS Bond Fund	Other Govern- mental Funds	Total Govern- mental Funds
<u>Fund balances</u>						
Nonspendable:						
Inventories	\$ 168	\$ -	\$ -	\$ -	\$ 278	\$ 446
Prepaid items	196	437	156	-	547	1,336
Restricted:						
Capital projects, buildings	-	-	-	-	9,206	9,206
Capital projects, information technology	-	-	-	-	1,256	1,256
Community support programs	-	3,900	-	-	1,959	5,859
Debt service	-	-	-	-	7,753	7,753
Document storage and retrieval	534	-	-	-	-	534
Road, bridge and bike path improvements	-	-	-	-	4,432	4,432
Committed:						
Capital projects, buildings	42	-	-	-	18,304	18,346
Capital projects, information technology	-	-	-	-	3,127	3,127
Community support programs	-	-	-	-	316	316
Debt service	-	-	-	56,651	8,059	64,710
Assigned:						
Capital projects, information technology	-	-	-	-	435	435
Community support programs	-	-	-	-	436	436
Debt service	-	-	-	-	144	144
Library operations	-	-	7,935	-	-	7,935
Road, bridge and bike path improvements	-	-	-	-	2,332	2,332
Unassigned	38,717	(396)	-	-	-	38,321
Total fund balances	<u>\$39,657</u>	<u>\$ 3,941</u>	<u>\$ 8,091</u>	<u>\$56,651</u>	<u>\$ 58,584</u>	<u>\$ 166,924</u>

Net position

On the government-wide *Statement of Net Position*, the net position is reported in one of three classifications as *Net investment in capital assets*, *Restricted*, or *Unrestricted*. Net position by classification as of June 30, 2012 is:

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	Primary Government		Total	Component Unit
	Governmental Activities	Business-Type Activities		The Library Foundation
<u>Net position</u>				
Net investment in capital assets	\$ 686,874	\$ 3,752	\$ 690,626	\$ 12
Restricted for:				
Nonexpendable – Library operations	-	-	-	4,033
Expendable:				
Capital projects, buildings	9,206		9,206	-
Capital projects, information technology	1,256	-	1,256	-
Community support programs	5,859	-	5,859	-
Debt service	8,278	-	8,278	-
Document storage and retrieval	534	-	534	-
Library operations	-	-	-	3,366
Road, bridge and bike path improvements	4,432	-	4,432	-
Unrestricted	74,513	13,402	87,915	8,964
Total net position	<u>\$ 790,952</u>	<u>\$ 17,154</u>	<u>\$ 808,106</u>	<u>\$ 16,375</u>

**Note 4. Other information**

**A. Risk management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County established risk management programs for liability, workers' compensation and medical/dental, whereby premiums are calculated on payroll expenses in all funds and are paid into the risk management fund. The funds are available to pay claims, claim reserves, and reduce administrative costs of the program. These interfund premiums are used to offset the amount of claims expenditure reported in the risk management fund. As of June 30, 2012, interfund premiums exceeded reimbursable expenditures. Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are re-evaluated periodically to consider the effect of inflation, recent claim settlement trends (including frequency and amount of payouts), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. A discount factor of .935 and .944 were used to estimate the year-end workers' compensation component and the liability component, respectively. Estimated recoveries, for example from salvage or subrogation, are another component of the claims liability estimate. The County's excess insurance coverage policies cover claims in excess of \$750 for workers' compensation and \$1,000 for all liability claims. Settlements have not exceeded

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coverages for each of the past three fiscal years. The County anticipates the balance in the claims liability account at year-end will be paid within the next fiscal year.

Changes in the balances of claims liabilities during the past two years are as follows:

	Fiscal Year Ended 6/30/12	Fiscal Year Ended 6/30/11
Unpaid claims, beginning of fiscal year	\$ 11,698	\$ 12,189
Incurred claims (including IBNRs)	25,731	27,991
Actuarial adjustment	(2,832)	(3,117)
Claim payments	(23,213)	(25,365)
Unpaid claims, end of fiscal year	<u>\$ 11,384</u>	<u>\$ 11,698</u>

**B. Commitments and contingent liabilities**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's legal counsel the resolution of these matters will not have a material adverse effect on the financial condition of the County.

The following is a schedule by years of future minimum rental payments required under operating leases for certain land, buildings and equipment used in governmental operations that have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2012.

<u>Year ended June 30</u>	
2013	\$ 4,069
2014	4,205
2015	3,530
2016	3,412
2017	3,495
2018 – 2022	3,983
2023 – 2027	1,467
2028 – 2032	458
Total minimum payments	<u>\$ 24,619</u>

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The County recorded \$4,500 in rent expense for the year ended June 30, 2012.

The County has entered into various construction and non-construction contracts at fiscal year-end. The commitments noted below are evidenced by signed purchase orders or contracts which were entered into prior to June 30, 2012.

Construction Commitment Description	Fiscal Year Ended 6/30/12
Buildings	\$ 4,888
Bridges	27,853
Roads	716
Sewer	424
Total outstanding contracts	\$ 33,881

**C. Postemployment benefits other than pensions**

*Plan description.* The County administers a single-employer defined benefit healthcare plan per the requirements of collective bargaining agreements. The plan provides for postemployment healthcare insurance for eligible retirees and their spouses through the County's group health insurance plans, which covers 50% of the premium cost for retirees who meet certain eligibility requirements. Benefit provisions are established through negotiations between the County and representatives of collective bargaining units. The County's postemployment medical plan does not issue a publicly available financial report.

*Funding policy.* The County has not established a trust fund to supplement the costs for the net OPEB obligation. Contribution requirements also are negotiated between the County and union representatives. In general, the County offers retirees a health benefit equal to half of their monthly premium and retirees are required to pay the other half. The benefit is generally offered from age 58 to age 65. The County's regular health care benefit providers underwrite the retirees' policies. Retirees may not convert the benefit into an in-lieu payment to secure coverage under independent plans. The County is contractually obligated by collective bargaining agreements to contribute 2.00% of annual covered payroll to fund this retiree benefit. At June 30, 2012, there were 660 retirees that were receiving the postemployment healthcare benefit. The required contribution is based on projected pay-as-you-go financing requirements. For fiscal year 2012, the County contributed \$7,476 to the plan. Of this amount, \$3,481 was explicitly contributed as part of the contractual obligation described above. The remaining \$3,995 represents the implicit subsidy derived from active employee contributions.

*Annual OPEB cost and net OPEB obligation.* The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the *annual required contribution of the employer* (ARC), an amount actuarially determined in accordance with the guidance of GASB Statement No. 45. The ARC represents a level of

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funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the County's annual OPEB cost for the fiscal year ending June 30, 2012, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

Annual required contribution (ARC)	\$ 14,725
Interest on net OPEB obligation	3,896
Adjustment to annual required contribution	<u>(3,361)</u>
Annual OPEB cost (expense)	15,260
Contributions made	<u>(7,476)</u>
Increase in net OPEB obligation	7,784
Net OPEB obligation - beginning of year	<u>97,403</u>
Net OPEB obligation - end of year	<u><u>\$ 105,187</u></u>

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2012 and three preceding years were as follows:

<u>Fiscal</u> <u>Year Ended</u>	<u>Annual</u> <u>OPEB Cost</u>	<u>Percentage of</u> <u>Annual OPEB</u> <u>Cost Contributed</u>	<u>Net OPEB</u> <u>Obligation</u>
6/30/09	12,232	18%	\$ 80,173
6/30/10	12,313	20%	90,048
6/30/11	14,689	50%	97,403
6/30/12	15,260	49%	105,187

*Funded status and funding progress.* As of the most recent actuarial report, January 1, 2011, the actuarial accrued liability for benefits was \$154,498 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$154,498. The covered payroll (annual payroll of active employees covered by the plan) was \$273,983 for fiscal year 2012 and the ratio of the UAAL to the covered payroll was 56%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

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*Actuarial methods and assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the most recently conducted, actuarial valuation (as of January 1, 2011), the projected unit credit method actuarial cost method was used. This method attempts to track the actual economic pattern of benefit accrual over an employee's working lifetime. The discount rate is selected based on historical and expected returns on the County's short-term investment portfolio. A discount rate of 4.0% was used in the most recent actuarial valuation for the closed period. The actuarial report incorporates the projected effect of the healthcare reform law, The Patient Protection and Affordable Care Act (PPACA), passed into law in March 2010. A significant item in the law begins in 2018 when the County's plan may be subject to a 40% excise tax on the value of benefits provided above a certain dollar level. Because of some uncertainties in the excise tax component, the calculation of a precise obligation for this tax is impossible at this time. The report also states health care costs rates are trending down from 8.1% in 2012 to 6.8% in 2017 for the major medical component, which is representative for the overall plan. The report includes assumptions for inflation at 2.75%, annual payroll growth of 3.75% and 1.00% real wage growth. The County's unfunded actuarial accrued liability is re-determined each valuation and amortized over a 30 year open period as a level percentage of payroll. The remaining amortization period at June 30, 2012 is 30 years.

**D. Employee retirement systems, pension plans and deferred compensation plan**

Pension plans

The County participates in the Oregon Public Employees Retirement System, a cost-sharing multiple-employer defined benefit public employee pension plan that covers substantially all employees and maintains a defined contribution plan for substantially all County employees for the purpose of individual voluntary retirement savings. There are three different tiers of membership based on the individual's original hire date with an Oregon PERS employer.

Oregon Public Employees Retirement System (PERS)

*Plan description.* The County participates in PERS, a cost-sharing, multiple-employer defined benefit pension plan administered by the PERS Pension board. PERS provides retirement, disability, and death benefits to plan members and their beneficiaries. State statutes authorize the State to establish and amend all plan provisions. PERS issues a

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publicly available financial report that includes financial statements and required supplementary information. The reports may be obtained by writing:

PERS  
PO Box 23700  
Tigard, OR 97281-3700

*Summary of significant accounting policies – basis of accounting and valuation of investments.* The financial statements of PERS are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. The County's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair market value.

*Funding policy.* The contribution requirements of the County are established and may be amended by the State. The County is contractually obligated by collective bargaining agreements to pay the required employee contribution of 6.0% of annual covered payroll and represents a blended rate for all three different tiers of membership. The County is also required to contribute at an actuarially determined rate. The general service net employer contribution rate is 13.4% of annual covered payroll. In addition to the funding requirements, the County also charges an internal rate of 6.75% of payroll to departments to fund the repayment of the pension obligation bonds issued in 1999.

*Annual pension cost.* For 2012, the County's annual pension cost of \$48,570 for PERS was equal to the County's required and actual contributions. The required contribution was determined as part of the December 31, 2011 actuarial valuation using the projected unit credit actuarial cost method. This actuarial valuation is the most recent available at the time of printing this report. The actuarial assumptions included (a) 8.0% investment rate of return (net of administrative expenses), (b) projected salary increases due to inflation of 2.75% per year, (c) projected wage growth, excluding seniority / merit raises, of 3.75% per year and (d) trending healthcare costs from 6.9% in 2012 to 4.5% in 2029. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period. The County's unfunded actuarial accrued liability is being amortized using the closed group fixed term method. The remaining amortization period at December 31, 2011, was 20 years.

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Three Year Trend Information for PERS:

<u>Fiscal Year Ended</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
6/30/10	\$ 34,550	100%	\$ -
6/30/11	34,233	100%	-
6/30/12	48,570	100%	-

Deferred Compensation Plan

*Plan description.* The County offers employees a deferred compensation plan (the Plan) administered by the County. The Plan is a defined contribution plan created in accordance with Internal Revenue Code Section 457. The Plan is available to all represented and non-represented County employees, and permits them to defer a portion of their salary until future years. Contributions are made through salary withholdings from participating employees up to the amounts specified in the Code. No contributions are required from the County. As of June 30, 2012, 3,541 individuals were participating in the 457 plan. Amounts deferred are not available to employees until termination, retirement, death, or unforeseeable emergency. All assets and income of the Plan are held in trust for the exclusive benefit of the participants and their beneficiaries. No Plan assets have been used for purposes other than the payment of benefits.

At June 30, 2012, the amount deferred and investment earnings thereon, adjusted to fair market value, amount to \$215,323. The amounts accumulated under the Plan including investment earnings, are excluded from the financial statements of the County.

**E. Subsequent events**

In September of 2012, the County drew an additional \$25,000 of the total \$50,000 Taxable Non-Revolving Credit Facility and Bond agreement for the Sellwood Bridge project. After this draw the total outstanding debt on this agreement was \$40,000.

Management anticipates issuing \$128,000 in Full Faith and Credit obligations in December 2012 for the Sellwood Bridge project. These bonds will be issued before the Credit Facility Bond agreement is due. With the issuance of the Full Faith and Credit Bonds, the balance on the Credit Facility Bonds of \$40,000 will be paid off.

In October of 2012, a component unit of Multnomah County, the Hospital Facilities Authority, issued \$18,245 in Revenue Refunding Bonds, Series 2012 for Terwilliger Plaza to refund the outstanding principal of the Authority's \$26,000 Revenue and Refunding Bonds, Series 1999.