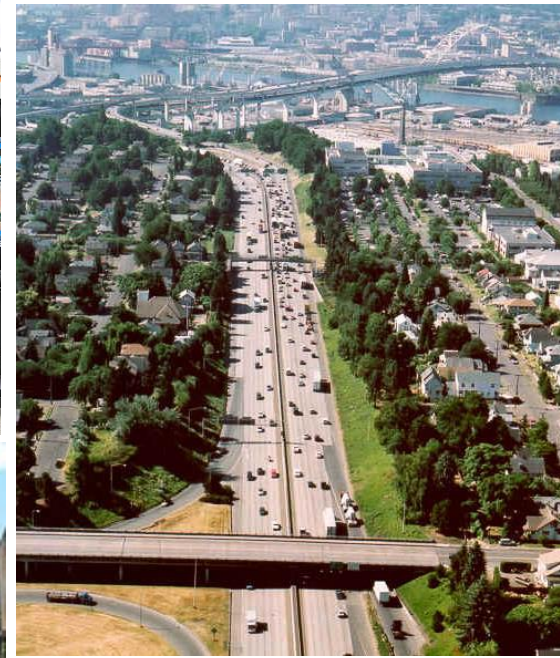
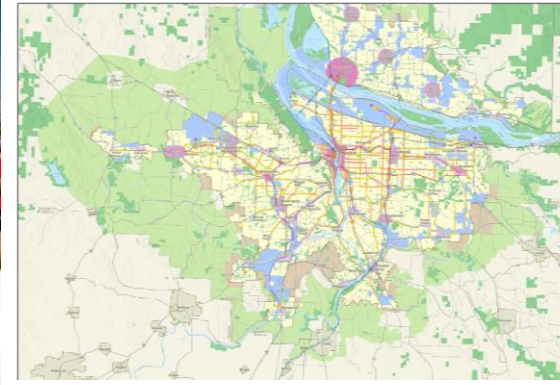


# 2023 Regional Transportation Plan Work Plan and Engagement Plan

East Multnomah County  
Transportation Committee

March 14, 2022



# Today's purpose

**Overview** of the timeline and scoping feedback

**Discussion on:**

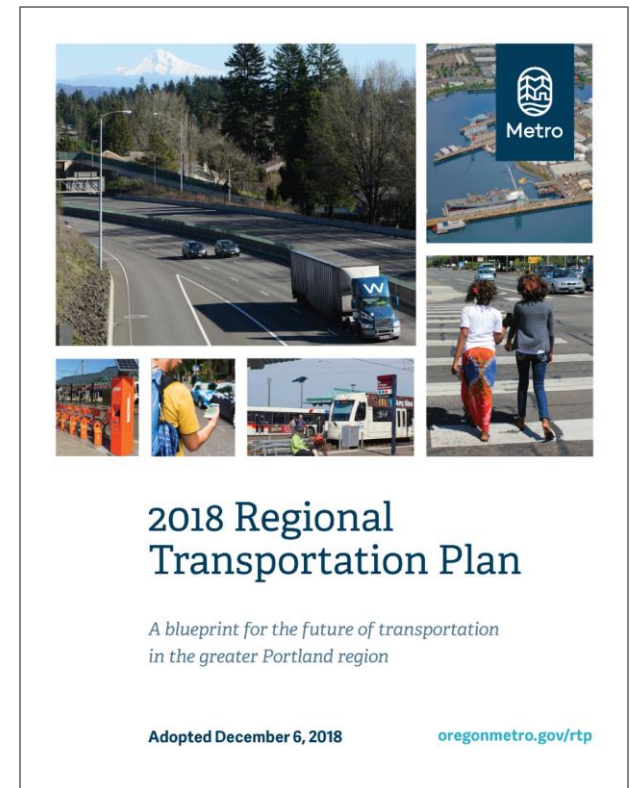
- Values and outcomes to guide the update
- key tasks
- engagement approach



# What is the Regional Transportation Plan (RTP)?

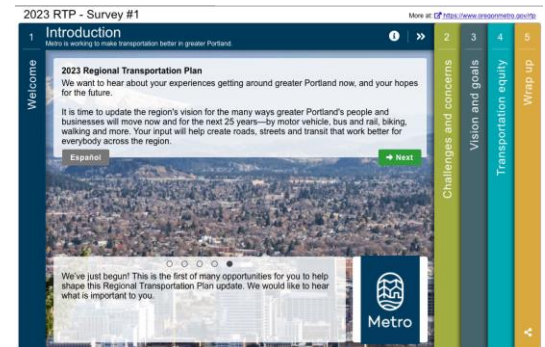
## 20+ year transportation plan

- Sets the vision and goals for moving people and goods safely, reliably and affordably for decades to come
- Uses projections of future population and job growth to identify travel needs and solutions through 2045
- Includes policies and projects
- Coordinates local, regional, and state investments on regional system
- Establishes priorities for federal and state funding



# Engaging partners and the public since October

- Briefings and presentations
- Language-specific focus groups
- Community Leaders Forum
- Tribal Summit on Climate Leadership
- Stakeholder interviews
- On-line survey (*Feb 16 to April 3*)
- Consultation meetings (*Feb 23/Mar 1*)



# What we heard from Council

- **Focus on people and values**
- **Advance** Metro's commitment to **racial justice, climate leadership and resilient communities**
- **Improve understanding of regional transportation needs and disparities and transportation funding**
- Use **storytelling and inclusive engagement strategies combined with quantitative data**
- **Update process for updating and prioritizing the project list**

Lead with racial equity.

Prioritize equity, climate, safety and mobility outcomes while advancing other goals and outcomes.

Better address safety and equity issues on region's urban arterials.

Accelerate implementation of the Climate Smart Strategy.

Bring to life the experiences and needs of people living and working in the region.

Identify underserved communities and barriers to meeting daily needs.

Better manage and operate the existing transportation system.

# What we heard from committees (JPACT, MPAC, MTAC and TPAC)

- Provide space for **robust policy discussions** on funding, climate, congestion pricing, urban arterials and transit
- **Think differently about how to fund transportation** to support equity and climate outcomes
- **Prioritize safety and transit, biking and walking/rolling connections**, especially in underserved areas
- Recognize **different areas** in the region **have different needs and priorities**
- Leverage and **build on equity work already happening** in communities
- Ensure investment **priorities are informed by community** members

Center this RTP on equity and climate. This is the last RTP to meaningfully address climate issue.

Would like to see the region make walking, biking and transit our top priority in this RTP.

RTP analysis should highlight the benefits and tradeoffs of policies and investments in different communities.

Policies, funding and investment priorities need to be connected with our values.

It is important for this process to include lots of community engagement and engagement with elected leaders to create a shared vision for equity and climate.

# What we heard from interviews (electeds, business, community leaders)

- **Safety, equity, climate and congestion are still important;** these priorities intersect in many ways
- **Addressing equity** means addressing the other priorities in equitable ways
- **Elevate accessibility in the RTP,** especially affordability and connections to transit
- **Transit is seen as an essential service** that can help achieve priorities - however, its future is uncertain
- **People feel unsafe using the transportation system**
- Be more explicit about **providing access and support for jobs, freight, and commerce**
- Most people drive as part of their daily commute. **Many communities have been dependent on cars** and feel that they have no practical alternatives

We need a system that is safe and equitable. I hope the trend towards social justice stays with us.

People need a transportation system with options and alternatives that provide equitable, safe choices that work for them and get them where they need to go in an equitable, climate-friendly way that is safe and responsive to their needs.

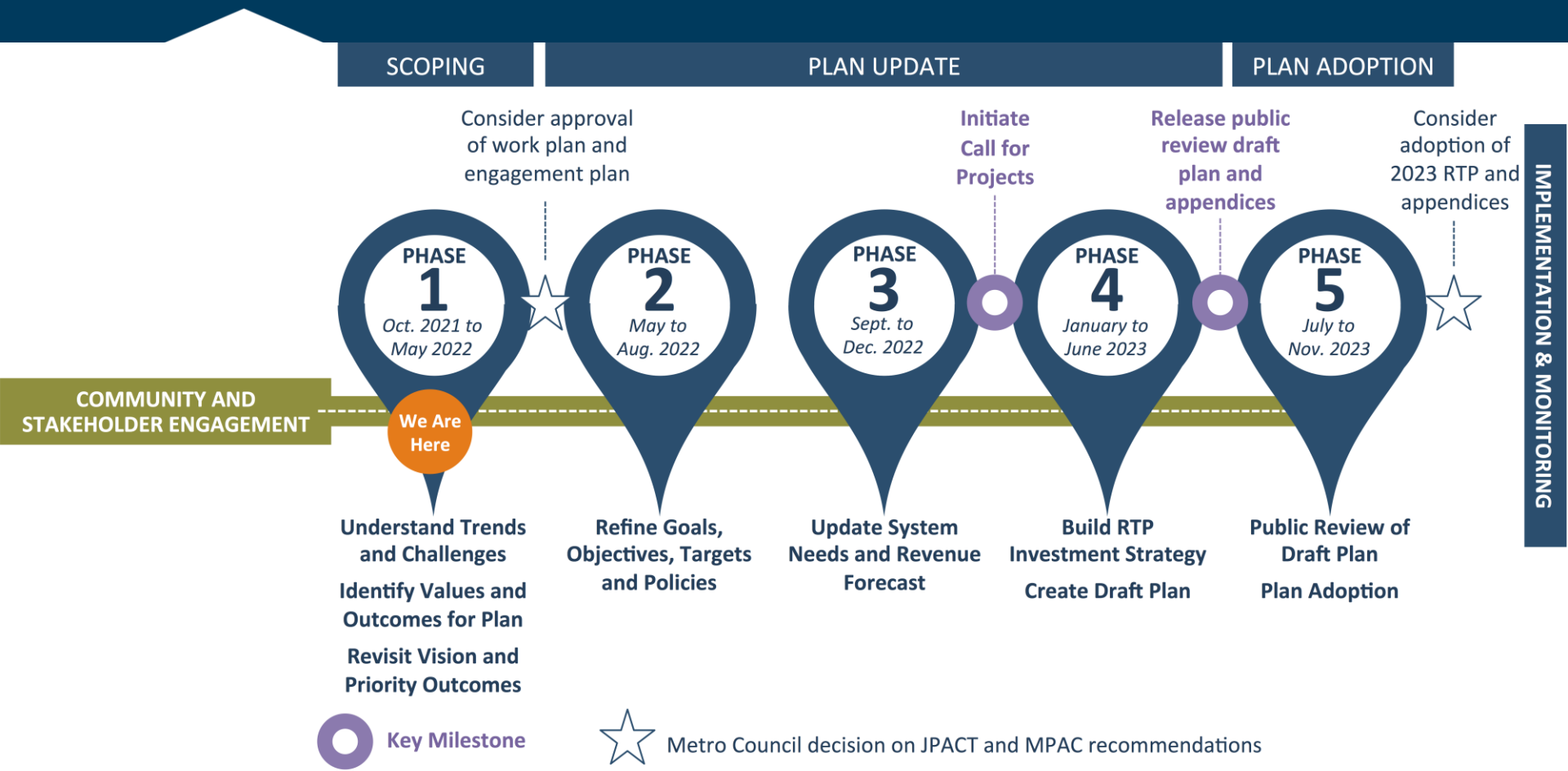
# What we have heard and continue to hear from community members

- **Focus on people to** address racial, social and economic disparities, disinvestment and past decisions that have harmed communities
- **Prioritize investment in communities** underserved by the current transportation system while **addressing systemic inequities and risk of displacement**
- **Address the impacts of transportation on climate change, clean air and the environment**
- **Improve safety, security and health outcomes and access for communities**





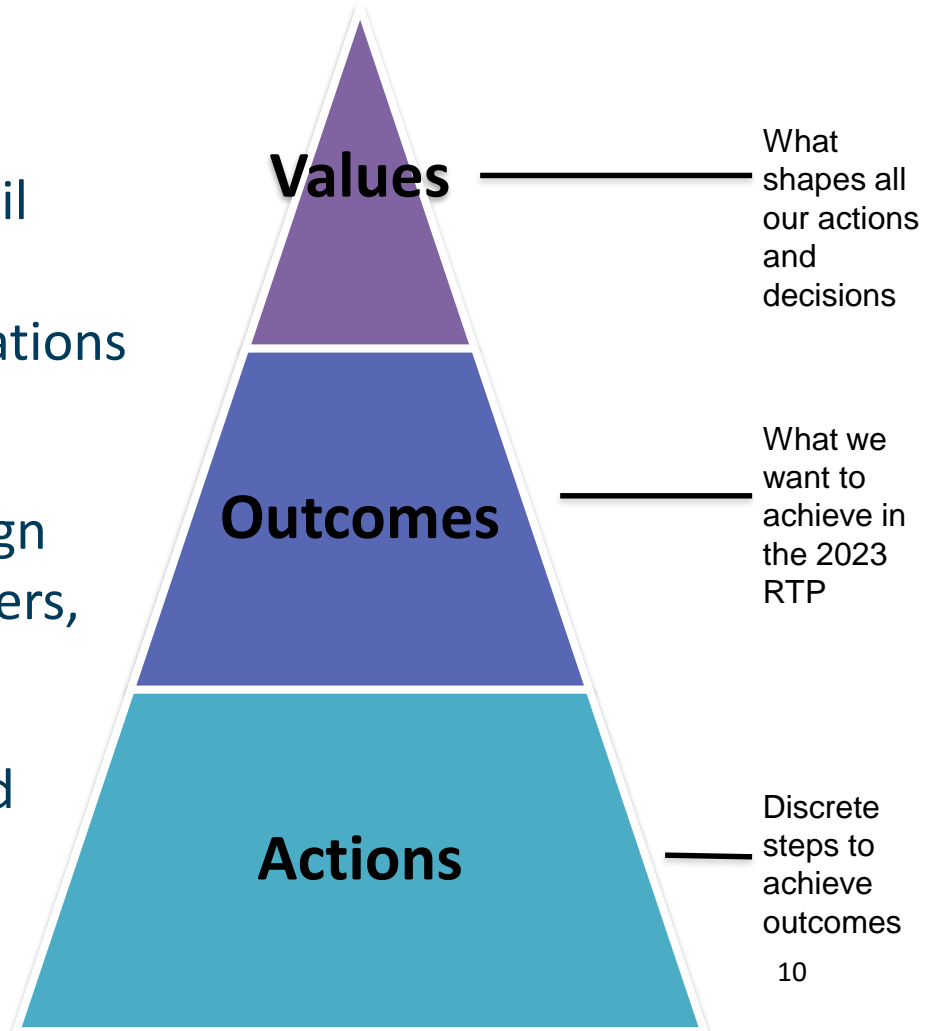
# RTP timeline – key engagement and decision points



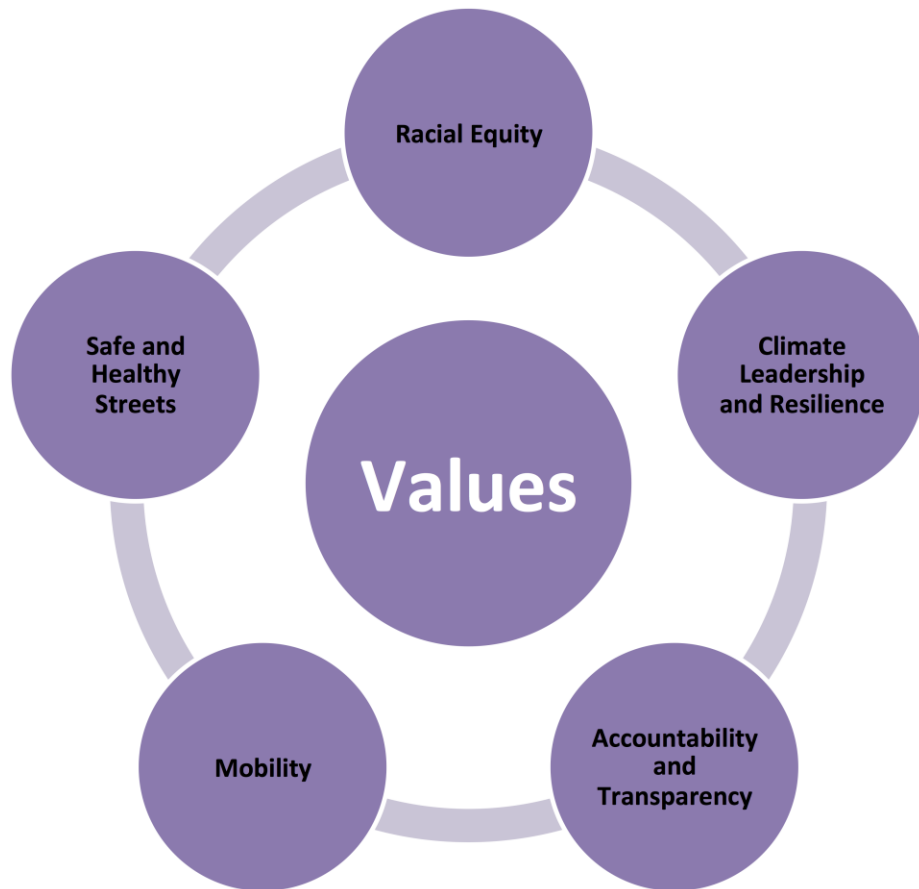
# Values, Outcomes and Actions for the 2023 Regional Transportation Plan

## What is a VOA?

- Provides a means for Metro Council and JPACT to discuss and agree on higher-level outcomes and expectations for the 2023 RTP
- Guides Metro staff on how to design the process and engage policymakers, partners and the community
- Informs the larger outcomes-based policy framework in the 2023 RTP



# Values, outcomes and actions to guide development of the 2023 RTP



- Provides a means for Metro Council and JPACT to discuss and agree on higher-level outcomes and expectations for the 2023 RTP
- Guides Metro staff on how to design the process and engage policymakers, partners and the community
- Informs the larger outcomes-based policy framework in the 2023 RTP

# Data and Policy Analysis

May to August 2022

## Key tasks:

Refine vision, goals, objectives and targets

Update policies related to congestion pricing, mobility, safe and healthy urban arterials, climate smart strategy and high capacity transit strategy

Update data, tools and methods

Report on current conditions, system performance, Climate Smart Strategy and Congestion Management Process



**Outcome:** Updated vision, goals, objectives and policies to guide plan update

# Revenue and Needs Analysis

August to December 2022

## Key tasks:

Document regional transportation needs

Update forecast of revenues anticipated to pay for priority investments

Set funding level for the RTP investment strategy (“Constrained” list and “Strategic” list)

Define process for updating RTP project and program priorities

**Who:** Community members, community leaders, and business leaders (needs and priorities)

Jurisdictional partners (revenues, needs and priorities)

**How:** Metro Council, TPAC and JPACT discussions, on-line survey, community storytelling, community partnerships and other engagement activities

**Outcome:** Updated constrained revenue forecast and needs/gaps assessment

# Build RTP Investment Strategy

January to June 2023

## Key tasks:

Update RTP project list (near-term and long-term priorities)

Seek public feedback on draft project lists

Evaluate and report performance

Identify revisions to project lists

**Who:** Community members, community leaders, business leaders and jurisdictional partners

**How:** Metro Council, Metro technical and policy advisory committees, and county coordinating committees' discussions, on-line survey, community storytelling, community partnerships, and other engagement activities

**Outcome:** Draft 2023 RTP, appendices and financially constrained project list for public review

# Public Review and Adoption Process

July to November 2023

## Key tasks:

Seek feedback on updated draft plan, appendices and projects

Address feedback in recommended plan, appendices and projects

**Who:** Community members, community leaders, business leaders, jurisdictional partners, Tribes, federal, state and resource agencies

**How:** Metro Council, Metro technical and policy advisory committees, and county coordinating committees discussions, Community Leaders Forum, online survey, Consultation meetings, public comment period and hearings



**Decision:** Council and JPACT consider approval of the 2023 RTP and appendices (by Ordinance)

# Who will we engage moving forward?



## Public engagement goals

- Center equity in the process and outcomes
- Learn about the transportation needs and priorities of communities across greater Portland
- Reflect the priorities identified through community engagement, prioritizing the input provided by underserved and marginalized communities
- Build support for and momentum to achieve community-driven objectives and build public trust in Metro's transportation planning process
- Strengthen existing and build new partnerships



# How will the community and partners be engaged moving forward?

<b>Metro advisory committees</b>	<b>Community leaders forums</b>	<b>Business roundtables</b>
<b>TPAC and MTAC workshops</b>	<b>Community partner-led engagement</b>	<b>Freight study advisory committee</b>
<b>JPACT workshops</b>	<b>Community stories and video tours</b>	<b>Small group discussions</b>
<b>County coordinating committees</b>	<b>Online surveys</b>	<b>Information sessions</b>
<b>Tribe and Agency Consultations</b>	<b>Expert panels</b>	<b>Digital outreach</b>

**Inclusive engagement strategies**

# Finalizing work plan and engagement plan

**Online survey runs through April 3**

**March 16** MTAC discussion and recommendation to MPAC on RTP VOA, work plan and engagement plan

**March 30** MPAC recommendation to Metro Council

**April 1** TPAC recommendation to JPACT

**April 21** JPACT considers approval of RTP VOA, work plan and engagement plan

**May 7** Metro Council considers approval of RTP VOA, work plan and engagement plan

**Learn more at:**  
[oregonmetro.gov/rtp](https://oregonmetro.gov/rtp)



# Discussion and feedback

1. What are the outcomes that you would like to see for the regional transportation system in the next 25 years?
2. Are any values or outcomes missing that are important to explicitly highlight?
3. How would EMCTC like to be engaged as the process moves forward?

# Learn more about the **Regional Transportation Plan** at:



**Metro**

**Kim Ellis, AICP**

RTP Project Manager

[kim.ellis@oregonmetro.gov](mailto:kim.ellis@oregonmetro.gov)

**Molly Cooney-Mesker**

RTP Engagement Specialist

[molly.cooney-mesker@oregonmetro.gov](mailto:molly.cooney-mesker@oregonmetro.gov)

[oregonmetro.gov/rtp](http://oregonmetro.gov/rtp)

PHASE

1

Oct. 2021 to  
May 2022

# Scoping

October 2021 to May 2022

## What:

Research trends and challenges

Define values, outcomes and actions to guide development of 2023 RTP

Review vision and priority outcomes

Use Metro's Racial Equity Framework to design the planning process

Develop work plan and engagement plan to guide the update

**Who:** TPAC, MTAC, JPACT, MPAC and the Metro Council

**How:** Metro Council, Metro technical and policy advisory committees, and county-coordinating committees discussions, community leaders forum, stakeholder interviews, tribal summit, consultation meetings, on-line survey



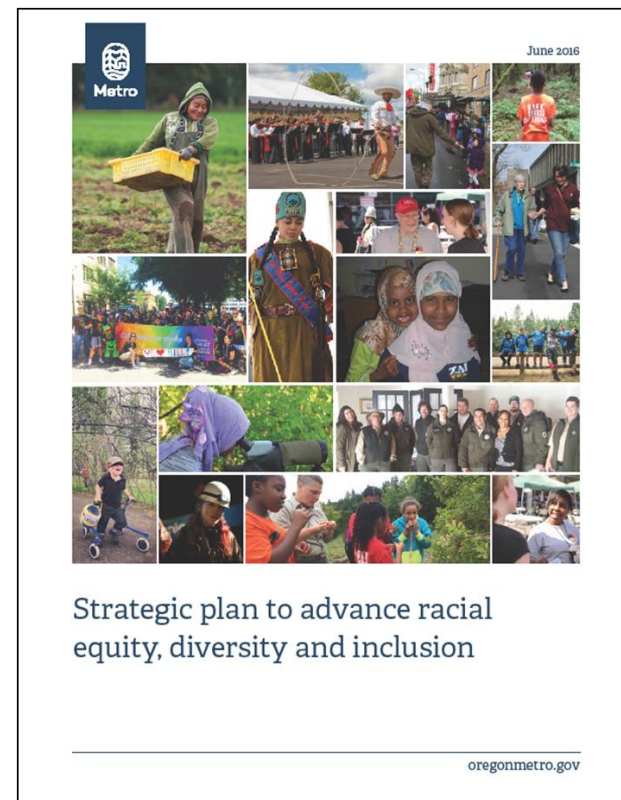
**Decision:** Metro Council and JPACT consider approval of the values, work plan and engagement plan that will guide the update (by Resolution)

# VALUE: RACIAL EQUITY

Discussion draft

## OUTCOMES

- **Recognize and reverse patterns of historic, systemic racism and inequities** related to transportation in the region.
- **Strive to eliminate transportation system inequities and advance equity** rather than just mitigating or doing no harm.
- **Prioritize and center the voices of people and organizations representing Black, Indigenous and people of color (BIPOC) communities and other marginalized and underserved communities to achieve equity for all.**
- **Build an equitable transportation system that connects all people to their destinations.**

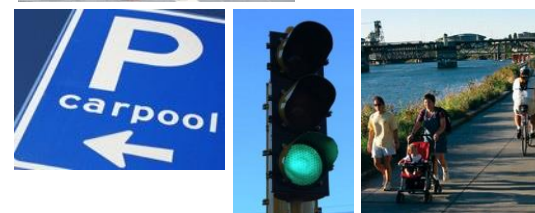


# VALUE: CLIMATE LEADERSHIP AND RESILIENCE

Discussion draft

## OUTCOMES

- **Ensure continued reduction in greenhouse gases** by meeting or exceeding the statewide targets for the region.
- **Support future development and affordable housing in transit corridors and centers** designated in the 2040 Growth Concept, where services are located and more travel options are available.
- **Lead the transition to a low-carbon transportation system** by planning for and invest in low-carbon travel options, supporting infrastructure and services.
- **Use pricing tools as a means to reduce greenhouse gas emissions**, including the tools identified in Metro's *Regional Congestion Pricing Study* (RCPS) Report.
- **Incorporate low-carbon technology into policies, plans and projects**, including electric vehicles, electric bikes, electric scooters and other emerging technology to help meet emission reduction targets.
- **Increase resilience of the transportation system** to the effects of climate disruption and other disasters.



# VALUE: SAFE AND HEALTHY STREETS

Discussion draft

## OUTCOMES

- **Aim to eliminate fatal and serious injury crashes by 2035** by identifying priorities for improving safety and comfort for people traveling on the region's urban arterials.
- **Prioritize investments in universal design and high-quality, connected, and safe pedestrian, bicycle, and transit networks**, focusing on increasing safety in high-risk locations and on high injury corridors in Equity Focus Areas.
- **Adopt policies and frameworks to allow for transfer of state-owned urban arterials to local jurisdictions**, when and where appropriate, using the best practices and findings of Metro's *Jurisdictional Transfer Assessment (JTA)* Study.



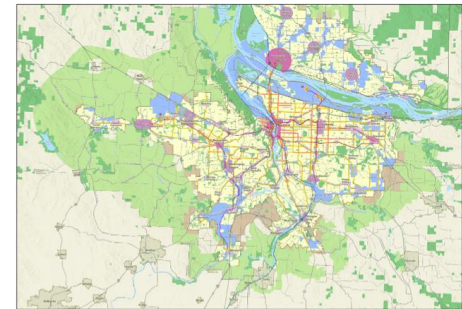


# VALUE: MOBILITY

Discussion draft

## OUTCOMES

- **Maintain the transportation system** that already exists in a state of good repair.
- **BIPOC and other marginalized and underserved communities have equitable access** to safe, reliable and affordable travel options, job opportunities, and key community places (such as medical, school, grocery, social and community services).
- **Provide accessible, safe, affordable, and equitable transportation options** to better connect people with opportunities and to the destinations they want to reach (e.g., education, jobs, services, shopping, places of worship, parks and open spaces, and community centers).
- **Congestion is managed on the thruway system by implementing a comprehensive urban mobility strategy** that includes congestion pricing and other demand management and system management tools and expanding safe, reliable and affordable travel options.
- **Connect affordable transportation options to affordable housing** to increase access to low-income persons.
- **Identify opportunities to increase affordable transportation access to low-income and middle-income jobs**, especially in the service industry.



# VALUE: ACCOUNTABILITY AND TRANSPARENCY

Discussion draft

## OUTCOMES

- **Engage the community and a diverse range of stakeholders through a transparent and inclusive decision-making process** within meaningful opportunities for input.
- **Communicate the RTP's emphasis on equity**, and particularly on the projects that can help eliminate transportation disparities, to partners early and throughout the process.
- **Support community partners in shaping the 2023 RTP**, including those elements that are led by partner agencies, and strengthen requirements for agency partners to collect and respond to community feedback when developing and prioritizing projects.
- **Develop and use data, tools, and best practices** that can support future local and regional planning and investment decisions.
- **Communicate the interrelationships between the three priority outcomes of climate, safety and equity** – marginalized communities have identified climate and safety as equity issues, because they disproportionately experience the impacts. Prioritize the many investments that address all of these priorities.
- **Prioritize transformational change** (decision-making processes throughout the RTP update) over merely relying on transactional change (the final decision).

# What's been completed since 2018?



## State

### Multi-Agency

- Every Mile Counts Implementation Work Plan (2020)

### ODOT

- Oregon Transportation Commission Strategic Action Plan (2021)
- ODOT Statewide Transportation Strategy (STS) Monitoring Report (2021)
- ODOT Climate Action Plan (2021)
- ODOT Active Transportation Needs Inventory
- Region 1 Transportation Performance Report (2021)
- Blueprint for Urban Design (2021)
- Jurisdictional transfers (Cornelius Pass Road, 82<sup>nd</sup>)



## Regional

### Metro

- Jurisdictional Transfer Framework (2020)
- Designing Livable Streets and Trails Guide (2020)
- Regional Emergency Transportation Routes (ETR) Update (Ph. 1 2021)
- Regional Congestion Pricing Study (2021)
- TSMO Strategy Update (2021)
- Regional Trail System Plan Map Update (2021)
- Comprehensive Economic Development Strategy (2021)

### Transit Planning

- TriMet Coordinated Transportation Plan for Seniors and People with Disabilities (2020)
- TriMet Pedestrian Plan (2020)
- Metro/TriMet Better Bus/Enhanced Transit Concept Analysis (2020-21)
- TriMet Reimagining Public Safety and Security Plan (2021)

### Southwest Washington RTC

- Regional Transportation Plan (2019)



## Local/Regional

### Local project development

- Burnside Bridge Locally-Preferred Alternative
- City of Portland Growing Transit Communities
- Clackamas County Transit Plan (2021)

### Local/investment areas planning

- Clackamas to Columbia Study
- Oregon City Bike/Ped Bridge Study

# Other opportunities to coordinate with work in progress?



## State

### DLCD

- Climate-Friendly Equitable Communities Rulemaking (2021-22)

### ODOT

- OTC Strategic Action Plan (2021-23)
- Oregon Transportation Plan Update (2022)
- ODOT Statewide Transportation Strategy (STS) and Climate Action Plan Implementation (2021-26)
- Oregon Highway Plan Update (2022-23)
- Region 1 Urban Mobility Strategy
  - Regional Mobility Pricing Project
  - I-205 Toll Project
  - Interstate Bridge Replacement, I-205/Abernethy Bridge, I-5/Rose Quarter, I-5/Boone Bridge Projects

### DEQ

- Employee Commute Options (ECO) Rulemaking (2021-22)



## Regional

### Metro

- Regional Regional Mobility Policy Update (2019-22)
- Regional Transportation Trends (2021-22)
- Regional Freight Commodity Flow Study (2022-23)
- Regional HCT Strategy Update (2022-23)
- Active Transportation Return On Investment (2022)
- Regional Flexible Funds Allocation (2022)
- Metropolitan Transportation Improvement Program (2022-23)
- **Southwest Washington RTC**
  - RTP Update (2022-24)



## Local/Regional

### Local project development

- Burnside Bridge Locally-Preferred Alternative

### Transit Planning

- New transit service plans
- Washington County Transit Plan (2021-22)
- Bus on Shoulder Pilot (SMART/ODOT)
- SMART Transit Master Plan Update

### Local/investment areas planning

- Tualatin Valley Highway Investment Areas Project
- Westside/US 26 Corridor Project
- TSP updates (Troutdale, Fairview, Gresham, Portland, Tigard, Hillsboro)
- Cooper Mountain Transportation Study
- Clackamas to Columbia Study
- Sunrise Corridor Planning