Low-Income Toll Program Update

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Timeline: OTC Toll Policy Decisions

NOTE: Interstate Bridge Replacement Program to be decided through bi-state process

	2023			ļ	2024				2025			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Policy	OHP Amendn and OTP Update											
Rules	Update s	statewide t	oll rules (O	ARs)								
Low Income	Identify analysis		els for rate	setting	I-205 Toll	Project lev	el 3 traffic a	and revenu	e analysis			
Rate Setting											etting proce 05 Toll Proje	

ODOT Recommendation for Low-Income Toll Program Decisions

By end of 2023:

- Commit to program for up to 200% of FPL and identify benefit level, with further analysis to confirm/refine
- Determine options for a 200-400% of FPL program to analyze in greater depth to allow OTC to make a decision in 2025
- Identify the geographic extent



Low Income Toll Program Inputs

- Recognition of existing transportation funding sources and impact on people experiencing low incomes
- HB 3055 provided direction to develop an income-based toll program and required report to Legislature
- Past OTC decisions on the Low Income Toll Report and Oregon Highway Plan Toll Amendment provided direction
- Equity and Mobility Advisory Committee's recommendations on strategy for program investment and accountability

Rationale for 200% FPL

- Ability to rely on existing service providers for income verification, similar to TriMet's Low-Income Fare Program (200% of FPL)
- 200% FPL is a common practice used by the few operating lowincome toll programs
- People at this income-level face daily challenges to pay for basic survival needs
- Ability to attract certain users back to the toll facility

Rationale for an Additional Benefit Level

- Avoid a single-tier benefit cliff
- Reach customers at the minimum wage, between 200% and 400% FPL (preschool teachers, cooks, home health care, etc.)
- Attempt to not further transportation cost burden on households
- EMAC has been strongly supportive of a 400% FPL benefit-level
- NOTE: there has been opposition by some potential toll users because of the increase in tolls for these other users



Federal Poverty Level (FPL) and Median Income by Household Size

Household Size	200% Federal Poverty Level (2023)	400% Federal Poverty Level (2023)	Portland Metro Region Median Household Income (2022)
1	\$29,160	\$58,320	\$74,550
2	\$39,440	\$78,880	\$85,200
3	\$49,720	\$99,440	\$95,850
4	\$60,000	\$120,000	\$106,500
5	\$70,280	\$140,560	\$115,020
6	\$80,560	\$161,120	\$123,540



Low Income Program Research

- Only a portion of eligible people enroll in any benefits program
- Enrollment rate depends on value of benefit; higher benefits lead to higher enrollment
- Most low-income toll programs have very low enrollment



Traffic and Revenue Analysis for I-205 Toll Project

		Potential Benefit	Enrollment*	Revenue*	Traffic*		
<20	<200% FPL Options						
1	100% discount	\$115	23.0%	-6.9%	+5.0%		
2	50% discount	\$45	6.0%	-0.6%	+0.7%		
3	Credit	\$45	6.0%	-1.0%	+0.7%		
200	200-400% FPL Options						
9	Credit (small)	\$5	0.5%	0.0%	0.0%		
10	Credit (larger)	\$20	0.5%	-0.1%	0.0%		
11	25% discount	\$25	1.1%	-0.2%	+0.1%		

*Medium outcome in analysis

Further Investigation Needed for Additional Benefits up to 400% FPL

Verification	Revenue	Congestion
process	impact	impact
Financing	Schedule	Operations
risk	impact	cost



Geographic Extent of Existing Programs

Facility	Geographic extent
San Mateo 101 Express	San Mateo County residents
(San Francisco, CA)	
Elizabeth River Bridge	Hampton Roads region residents (recently
Crossings (Hampton	expanded, previously limited to a few local
Roads, VA)	cities)
I-10/I-110 Express Lanes	Los Angeles County residents
(Los Angeles, CA)	
Central 70 Express Lane	Globeville and Elyria-Swansea
(Denver, CO)	neighborhood residents

Outreach and Analysis to Aid OTC Decision by December 2023

- Complete preliminary traffic and revenue analysis
- Undertake analysis of implementation issues
- Continue our equity-focused engagement work
 - Toll advisory committees
 - Community Engagement Liaison Service-led discussion
 groups
 - Community-Based Organizations

